Further Reforms of the JGB Market for the Promotion of Regional Bond Markets

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Gaisai Bond Issues

Unit: ¥ trillion

<u>Year</u>	Number of <u>Issues</u>	Samurai <u>Bonds</u>	Number of <u>Issues</u>	Shogun <u>Bonds</u>
1991	27	0.71	1	0.41
1992	37	1.57	0	0
1993	49	1.23	1	0.59
1994	60	1.26	0	0
1995	85	2.11	0	0
1996	154	3.79	0	0
1997	66	1.58	0	0
1998	10	0.15	0	0
1999	24	0.87	0	0
2000	63	2.38	0	0

New Miyazawa Initiative

Three measures under the NMI are related to regional bond market activities

- a. Acquisition of sovereign bonds by Japan Bank for International Cooperation
- b. Use of credit guarantee and/or interest subsidies
- c. Establishment of international guarantee institution

Size of Government Bond Markets

Outstanding Government Securities

(as of December 2000)

Hong Kong: \$13.94 billion

Singapore: \$24.97 billion

Australia: \$40.33 billion (as of March 2001)

US: \$2,966.9 billion

Japan: \$3,176.7 billion

Why the Tokyo Market Did not Capitalize on the NMI?

- Without joint effort by the region's economies, Japan alone cannot create a truly a regional bond market
- The Japanese government bond (JGB) market suffers from its own weaknesses

Government Bond Markets

	<u>Japan</u> U	nited States	<u>United Kingdom</u>
Turnover Ratio	6.9	22.0	7.0
Bid-Ask Spread (10-Year Bond)	7.0	3.1	4.0
Maturity Distribution			
< 1 Year	5%		
1-5 Year	8%	62%	29%
5-10 Year	78%		
>10 Year			
Average Issue Size (\$Billion)			
Government Holding (%)			
Non-Resident Holding (%)			
Settlement			
DVP-Basis Settlement			
No. of Primary Dealers			

Sources of Structural Problems?

<u>Dual Role Played by MOF:</u>
Negative Consequences

A. Primary Market:

The lack of intense competition

B. Secondary Market:

Additional uncertainty on long term interest rates

Further Reform Measures: The JGB Market

- Creation of the primary dealer system
- Adoption of the uniform-price auction method
- Introduction of when-issued trading
- Revamping the REPO market

Creation of the Primary Dealer System

- Existence of primary dealers does not necessarily guarantee intense competition on the primary market but they are experts in pricing, market making, and distribution
- No primary dealer system: Japan and Germany
- Syndicated underwriting: Past norm
- Public auction systems are now used for:
 2-, 4-, 6-, and 20-year bonds

Auction Methods: Government-Issued Securities

<u>Japan</u>

United States

United Kingdom

Uniform-Price Auction

None

All Treasury Securities

Bonds

Multiple-Price Auction

All JGBs

None

 All Securities other than Indexlinked Bonds

- 20-Year Bond: Competitive Auction Only
- 2-, 4- and 6-Year Bond:
 Both Competitive and
 Non-competitive Auctio
- 5- and 10-Year Bond:
 Syndicated Underwriting

Introduction of When-Issued Trading

- Most advanced markets allow trading during the period between the time a new issue is announced and the time it is actually issued.
 - Ranging from one week to two-weeks (US market)
 - As short as two days (France)
- When-issued trading functions like trading in a forward market.
- Major Benefits
 - Minimize price and quantity uncertainties.
 - Lower underwriting risk
 - Increase revenue from the new issue
- By not allowing when-issued trading in Japan, the MOF foregoes these benefits.

Revamping of the REPO Market

Traditional Gensaki Market

- European-style REPO (sell-and-buy-back)
- Ownership to the security is transferred to the buyer
- No marking-to-market
- Major instruments: Short-term Treasury and financing bills

American-Style REPO market

- Borrow and Lend
- No transfer of security ownership
- Marking-to-market
- Major instruments: All Treasury and corporate securities

Creation of Regional Bond Markets (I)

A comprehensive study and detailed blueprint covering:

- 1. Asian Common Currency
- 2. Credit Enhancement and Guarantee Agency
- 3. Regional Clearing and Settlement Systems
- 4. Cross-Border Securities Borrowing and Lending Facilities
- 5. Cross-border Trading Systems
- 6. Regional Rating Agency
- 7. Harmonization of Regulatory Framework and of Accounting and Tax Rules

Creation of Regional Bond Markets (II)

An Asian Version of the Lamfalussy Report (February 2001) for EU's Economic and Finance Ministers will be needed.

Mahalo!

