# <u>AAPA Port Property Management and</u> <u>Pricing Seminar - October 24, 2006</u>

# U.S. Privatization Trends and the Ports Sector

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**Moody's Investors Service** 



# **AGENDA**

- 1. Moody's Port Sector Ratings
- 2. Privatization Choices in the U.S.
- 3. Credit Benefits and Risks
- 4. Private Capital in U.S. Seaports



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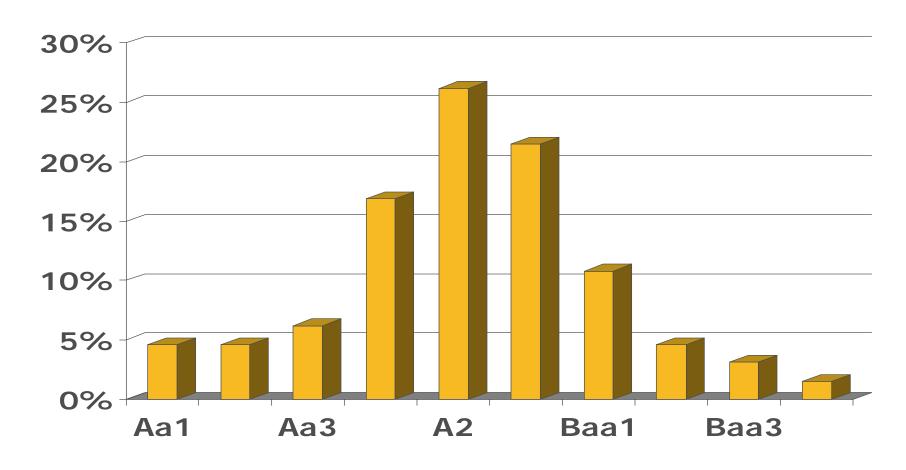
# MOODY'S OUTLOOK FOR THE SEAPORT SECTOR IS STABLE

- Moody's rates \$23.5 billion debt issued by 54 port facilities in the U.S.
- Sector outlook is stable through 2007
  - Rating Outlook published September 2006
  - Key Credit Risks
    - Managing growth/keeping pace with demand
    - Potential for rail and trucking backups
    - Security costs continue to increase





# **SEAPORT RATINGS - 68% A2 OR BELOW**





# PORT RATING DISTRIBUTION

- Higher-rated ports, especially in the Aa1 range, typically have some type of state support
- Ratings for the larger container ports are generally in range from Aa2 to A2
- Smaller niche ports range from A3 to Baa3



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## WHAT IS PRIVATIZATION?

# **Working Definition:**

The use of structures designed to shift certain financing, construction, and/or operating risks of public infrastructure projects to the private sector



#### WHY NOW AND WHY HERE?

- Large unmet need for transportation and infrastructure funding the U.S.
- Global "patient equity" with expertise looking for new investments as other markets slow down
- First executed toll road deals in Chicago, Indiana, and Virginia are generating interest
- Perception of financial, political, and operational benefits is triggering necessary legislative and regulatory changes



#### PRIVATIZATION OPTIONS

**Privatization Type** 

**Government Procurement** 

**Build Transfer Lease** 

**Non-tolled Concession** 

Concession with Shadow Payments

**Tolled Concession, I** 

**Tolled Concession, II** 

**Source of Repayment** 

**Contractual/Milestone payments** 

Lease payments

**Availability payments** 

**Shadow tolls/Congestion** management payments

**Project revenues** 

Project revenues /Availability payments



#### TWO IMPORTANT CAVEATS

- Many options are more akin to outsourcing than to privatization, as the government can retain significant control over both project and counterparty
  - A privatization financing as a result does not have to be riskier or lower rated than a traditional revenue bond
- A privatization is not always the best choice
  - Sectors subject to rapid technological change or projects that are too complex
  - Public sector "monuments" not well-suited for profit maximization



#### **TOLL ROAD PRIVATIZATION IN THE U.S.**

- \* Toll road sector getting the most attention
- Concessions deals include an upfront payment for the right to operate and collect tolls
  - Chicago Skyway \$1.8 b
  - Indiana Toll Road \$3.8 b
  - Pocahontas Parkway (VA) \$611 m



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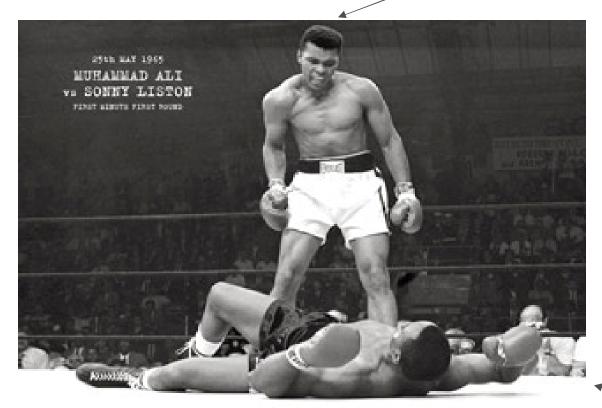
#### BENEFITS TO THE PUBLIC SECTOR

- Substantial up-front cash payments may bolster a local government's or authority's credit rating
- Transfer of rate-setting to a private entity can reduce political pressures
- Risk of project delays and cost overruns can be transferred from taxpayers to private sector
- Potential efficiencies given profit focus of operator



# REMEMBER THAT IN THE END ...





**Privatization** 



#### CREDIT RISKS TO THE PUBLIC SECTOR

- Profit maximization may lead to rates/fees/tolls that cause a political backlash
  - Exposure to substantial default or termination payments if political support evaporates and agreements needs to be modified or terminated
- Potential for undervaluing the asset to be "monetized"
- Choice of a privatization option that is unfit for the types of risks being transferred



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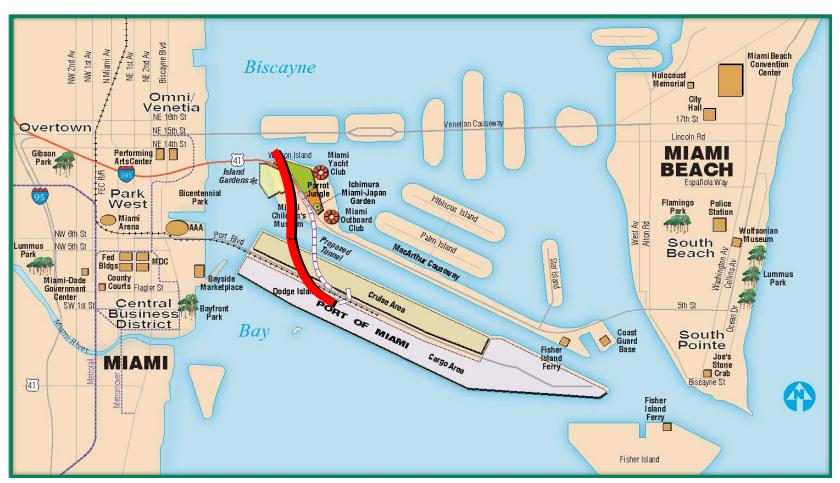


#### PRIVATE CAPITAL IN U.S. SEAPORTS

- U.S. seaports already have significant private sector involvement
  - Landlord ports with private terminal operators
  - Fixed-price/design-build construction contracts
  - Joint-ventures among shippers, stevedores, and ports
  - Three examples: Miami Port Tunnel, Mitsui Terminal at Jacksonville, and SSA's T-18 in Seattle



## PROPSED MIAMI PORT TUNNEL







#### PROPSED MIAMI PORT TUNNEL

- Estimated \$1.2 b project, operator financed
- Proposed concession to operate and maintain the tunnel, possibly 35 year tenor
- County and FDOT split availability payments due over life of the concession



# MITSUI OSK TERMINAL AT JACKSONVILLE





#### MITSUI OSK TERMINAL AT JACKSONVILLE

- New terminal estimated at \$187 m
  - Financed with state loan, special purpose bonds, and City excise tax bonds.
  - Mitsui contractually obligated to pay for all debt
- Mitsui will enter into 30-year O&M lease
- Mitsui will pay JaxPort a volume fee plus rent



#### Seattle T-18

- ❖ 196-acre terminal for Stevedoring Services of America financed primarily with special facility bonds
  - \$219 m special facilities bonds
  - ~ \$100 m port contribution
- Example of a conduit financing bonds secured by lease payments from SSA
- Port of Seattle has the option, but not obligation, to remedy default – credit enhancement



#### **ANALYSIS OF P3 TRANSACTIONS**

- Moody's is developing separate methodologies for construction and operating period credit analysis
- Request for Comment regarding construction risk published August 2006
- Operating risk <u>Request for Comment</u> to be published this Fall

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