



Shadow Surveys: How Non-Target Identifications and Citizen Outreach Enhance Exotic Pest Detection

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ABSTRACT: At least 70 exotic invertebrate pests have been newly detected in Washington State since 1990, based on records from the Washington State Department of Agriculture (WSDA) or other published accounts. Most of those species are apparently established. Pests were first detected in multiple ways, including formal surveys by regulatory agencies, accidental captures in formal surveys, and complaints or questions by average citizens. We assigned the 70 detections to four broad categories to better understand how exotic pest detections are made. Twenty species (28%) were detected as “targets” in a pest or commodity-focused survey performed by a regulatory agency. Fourteen species (20%) were first detected as non-targets, or “by-catch” in surveys for other taxa. Twenty-five species (36%) were first found by private citizens, and the remaining 11 (16%) were detected by non-regulatory biologists. These numbers are evidence of the value of non-target identifications and an educated and engaged public to exotic pest detection. The relative cost-to-benefit ratio of identifying most species collected in pest surveys and of eliciting and supporting engagement by private citizens is low, and both strategies can be important tools for protecting domestic natural and economic resources.

KEYWORDS: By-catch, exotic pest survey, cooperative extension

Exotic pest introductions and movement within North America continue to increase via global trade and domestic transport pathways. Although more than a million significant port interceptions have been made since 1984, numerous pests continue to invade the United States through accidental or deliberate transport (Kim and McPherson 1993, Haack 2001, McCullough et al. 2006, Krcmar 2008, Holmes et al. 2009). The costs of introduced pests are well documented and include threats to agriculture and forestry, home gardening, landscape aesthetics, and native ecosystems (Pimentel et al. 2005, Gandhi and Herms 2010, Aukema et al. 2011, Dosdall et al. 2011). Detecting an exotic pest can complicate export marketing of agricultural and natural resource commodities (Heather and Hallman 2008), and responding to exotic pest threats—established or not—has become a perennial task for natural resource industries, regulatory agencies, commodity groups, and citizens (Follett and Neven 2006, Paini et al. 2010).

Exotic pests are detected through a variety of mechanisms in the United States. The most widely used approach is targeted pest or commodity-based surveys conducted yearly by federal and state resource management or regulatory agencies. Surveys

are usually funded through a combination of state and federal money, especially through the Cooperative Agricultural Pest Survey program (CAPS) and §1007 of the Farm Bill, administered by the U.S. Department of Agriculture Animal and Plant Health Inspection Service (USDA-APHIS). These surveys target significant individual pest species (e.g., the cotton seed bug, *Oxycaenus hyalinipennis*, Hemiptera: Oxycarenidae), ecologically similar groups of pests (e.g., exotic wood borers), or groups of pests associated with a specific commodity (e.g., citrus pests) (see Table 1 for examples of regularly fielded surveys).

Risk-based assessments are used to identify potential survey targets, to most strategically allocate limited survey and detection resources, and to avoid disrupting or impeding international trade (NPB 1999, Heather and Hallman 2008). Survey targets are selected based on a combination of likelihood of introduction, likelihood of establishment, and the potential damage to economic and/or natural resources (NPB 1999, Passoa 2009, McCullough et al. 2006). Target-based approaches also dominate the screening protocols for agricultural pests; generally, being able to reject a collected specimen as a “non-target” (i.e., anything other than the target species), whether pestiferous or



Fig. 2. An aggregation of *Cernuella virgata* was discovered by an alert technician in Tacoma, WA, during a wood-boring beetle survey.

an unusual abundance of snails at one field site. By taking the time to collect and identify these snails—in the midst of a beetle survey—a massive infestation of *Cernuella virgata* was discovered at a major port area (Fig. 2).

Predicting the pest potential of introduced species has an imperfect history. While life history traits and known pestiferous activity help identify many prominent threats (Kolar and Lodge 2001, 2002), some species will be missed (Bishop and Hutchings 2011). Neither *Solenopsis invictus* or *Myrmica rubra* are considered significant pests in their native range, yet they are problematic in North America (Buren et al. 1974, Groden et al. 2005). Possibilities for early detection of similar unanticipated invaders will be enhanced when administrative and financial support is given to broader analysis of exotic pest surveys, and the likelihood of detecting introduced species with as-yet small populations will be increased (Barry 2004, Hayes et al. 2005).

Identifying and collecting data from non-target catches also fills gaps in our current knowledge of regional faunas and helps develop taxonomic expertise and knowledge (Buchholz et al. 2011). Poor understanding of even the native fauna in general has been identified as a major barrier to effective early detection (Lodge et al. 2006). Dwindling taxonomic knowledge of many taxa is a significant problem, particularly for invertebrate groups (Lodge et al. 2006). Novel technological solutions will help alleviate this problem (e.g., deWaard et al. 2009, Crabo et al. 2012, Gilligan and Epstein 2012), but there will still be a need for skilled taxonomists, particularly when dealing with degraded specimens that are typical of agricultural pest surveys. Support for non-target examinations will not only result in new detections and expanded knowledge of regional fauna (e.g., Peterson

et al. 2007, Strange et al. 2011, Looney et al. 2012b), but provide continuous training challenges and skill development for taxonomists and identifiers.

The high costs of fielding a pest survey make it prudent to examine non-target catches in as many traps as possible. The majority of survey cost is allocated to purchasing traps, hiring field personnel, and trap deployment, checking, and retrieval. The in-house costs of processing traps and identifying target and non-target species are small by comparison. As an example, the WSDA Pest Program budgeted approximately \$1,435,000 to support field surveys for various arthropod pests in fiscal year 2012. That budget supported surveys for gypsy moth and other exotic defoliators, exotic grape pests, wood-boring insects, exotic snails, and experimental work with *Cerceris fumipennis* as a buprestid detection tool. Surveys ran from May through October, depending on the target, with more than 27,000 traps placed and more than 25,250 visual inspections conducted throughout the state. Approximately \$287,000 was budgeted for taxonomic and laboratory support, including federal funding for a Lepidoptera screening center that processed traps from six western states. This taxonomic capacity was about 16% of the total spent on detecting and delimiting arthropod pests, the majority of expenditures funding field operations and administrative support instead.

This was sufficient to examine thousands of traps and samples and identify more than 25,000 specimens. In our experience, examining non-targets does not always require significantly more time or money beyond that already budgeted for target screening. Most specimens from bucket or sticky card traps arrive in poor condition, and require dissection or other processing before they can be effectively screened. Once this occurs, identification is typically quickly and easily made by a trained taxonomist, and any difficult or unknown specimens can simply be put aside for follow-up analysis. Taking time to consider and subsequently analyze select non-target specimens enhances our collective biological knowledge, and also increases the return on spent public dollars.

The results reported here emphasize the value of involved and informed citizens. Fourteen of the exotic pests reported here came from private citizens. Land-grant universities are mandated by the 1914 Smith-Lever Act to provide extension and outreach activities, and generate a significant pool of trained volunteers and professional audiences to assist regulatory agencies in exotic pest detection. Participants in the WSU Master Gardener Program are often first to encounter a new pest, frequently at community workshops and plant diagnostic clinics where the general public submits plant and pest problems (e.g., Murray et al. 2016). In 2012, 4,895 Master Gardeners made more than 266,000 contacts through clinics, classes, and workshops. During the same year, the WSU Urban IPM Program and Pesticide Education Program offered education to more than 5,600 licensed pesticide applicators, including regular updates about new pest threats. These professional groups often encounter newly introduced pests and are regularly updated with new pest information and concerns at training events. During a 1991 class, a ranger at Peace Arch Park in Blaine, WA, learned of a European cherry pest in British Columbia: *Enarmonia formosana*, the cherry bark tortrix. The following day, the ranger

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Order: Family	Species	Year Detected	Detection Pathway ¹	Notes / References
Thysanoptera: Thripidae	<i>Ceratothrips ericae</i> (Haliday)	2004	USDA Survey	Northern border exotic pest survey
Stylommatophora: Hygromiidae	<i>Cernuella virgata</i> (Da Costa)	2005	WSDA-NT	<i>Anoplophora chinensis</i> survey
Lepidoptera: Tortricidae	<i>Cydia</i> sp. ²	2005	WSDA-NT	<i>Ostrinia nubialis</i> survey LaGasa and Passoa 2007
Stylommatophora: Hygromiidae	<i>Candidula intersecta</i> (Poiret)	2006	WSDA Survey	Exotic snail survey
Hemiptera: Oxycarenidae	<i>Metopoplax ditomoides</i> (Costa)	2006	Public-WSU Ext	Public complaint, bugs in walls
Hemiptera: Rhyparochromidae	<i>Raglius alboacuminatus</i> (Goeze)	2006	Public-WSDA	Public complaint, nuisance pest
Hymenoptera: Formicidae	<i>Myrmica rubra</i> (L.)	2006	Public-WSU Ext	Public complaint, stinging ants in park ³
Lepidoptera: Sesiiidae	<i>Synanthedon myopaeformis</i> (Borkhausen)	2006	WSDA Survey	<i>Synanthedon myopaeformis</i> survey
Hymenoptera: Tenthredinidae	<i>Pristiphora geniculata</i> (Hartig)	2009	Public-WSU Ext	Public complaint, ornamental damage Looney et al. 2016
Thysanoptera: Thripidae	<i>Thrips flavus</i> Schrank	2006	Biologist	General collecting activities
Coleoptera: Curculionidae	<i>Trypodendron domesticum</i> (L.)	2007	WSDA Survey	<i>Trypodendron</i> spp. survey
Diptera: Cecidomyiidae	<i>Contarinia quinquenotata</i> (Loew)	2007	Public-WSU Ext	Public complaint, ornamental damage
Lepidoptera: Noctuidae	<i>Chloridea virescens</i> (Fabricius)	2007	Biologist	Landolt 2009
Lepidoptera: Noctuidae	<i>Hecatera dysodea</i> (Denis & Schiffermüller)	2007	Biologist	Landolt et al. 2010
Hemiptera: Tingidae	<i>Stephanitis pyrioides</i> (Scott)	2007	Public-WSU Ext	Public complaint, ornamental damage
Hymenoptera: Diprionidae	<i>Neodiprion sertifer</i> (Geoffroy)	2008	Public-WSDA	Question from pest control operator Looney et al. 2016
Coleoptera: Scarabaeidae	<i>Amphimallon majale</i> (Razoumowsky)	2008	WSDA-NT	<i>Popillia japonica</i> survey
Coleoptera: Curculionidae	<i>Pityophthorus juglandis</i> Blackman	2008	Public-WSU Ext	Cranshaw 2011
Lepidoptera: Sesiiidae	<i>Synanthedon scitula</i> (Harris)	2008	WSDA-NT	<i>Synanthedon myopaeformis</i> survey Looney et al. 2012b
Coleoptera: Curculionidae	<i>Ips paraconfusus</i> Lanier	2009	Public-WSU Ext	Public complaint, tree damage Murray et al. 2013
Diptera: Drosophilidae	<i>Drosophila suzukii</i> (Matsumura)	2009	Biologist	Research and extension station
Hemiptera: Pentatomidae	<i>Halyomorpha halys</i> (Stål)	2010	Public-WSDA	Citizen responding to news story
Hymenoptera: Tenthredinidae	<i>Monsoma pulveratum</i> (Retzius)	2010	Biologist	General collecting activities Looney et al. 2012c
Lepidoptera: Argyresthiidae	<i>Argyresthia pruniella</i> (Clerck)	2010	WSDA Survey	<i>Argyresthia pruniella</i> survey
Lepidoptera: Galacticidae	<i>Homadaula anisocentra</i> Meyrick	2010	WSDA-NT	<i>Lobesia botrana</i> survey
Coleoptera: Curculionidae	<i>Orchestes alni</i> (L.)	2011	Biologist	General collecting activities Looney et al. 2012a
Hymenoptera: Diprionidae	<i>Gilpinia hercyniae</i> (Hartig)	2011	Biologist	General collecting activities Looney et al. 2016
Coleoptera: Chrysomelidae	<i>Lilioceris lili</i> (Scopoli)	2012	Public-WSU Ext	Public complaint, ornamental damage Murray et al. 2016
Hymenoptera: Diprionidae	<i>Diprion similis</i> (Hartig)	2012	Public-WSDA	Public complaint, tree damage Looney et al. 2016
Hymenoptera: Tenthredinidae	<i>Heterarthrus vagans</i> (Fallén)	2012	WSDA Survey	Exotic sawfly survey Looney et al. 2016
Hymenoptera: Tenthredinidae	<i>Monostegia abdominalis</i> (Fabricius)	2013	Public-WSU Ext	City parks employee noted insect outbreak on noxious weed host Looney et al. 2016
Coleoptera: Buprestidae	<i>Agrilus cuprescens</i> (Menetries)	2014	Public-WSDA	Citizen picture posted to bugguide.net Westcott et al. 2015
Hemiptera: Lygaeidae	<i>Arocatus melanocephalus</i> (Fabricius)	2014	Public-WSU Ext	Public complaints, nuisance pests
Hemiptera: Pentatomidae	<i>Nezara viridula</i> (L.)	2014	Public-WSDA	Multiple citizen questions about an un-recognized stink bug

¹ Abbreviations are Public-WSDA: public detection first communicated to WSDA, Public-WSU-Ext: Public detection first communicated to WSU Extension, WSDA-NT: non-target detected in a WSDA survey, DOH: Washington Dpt. of Health, ODA: Oregon Dpt. of Agriculture.

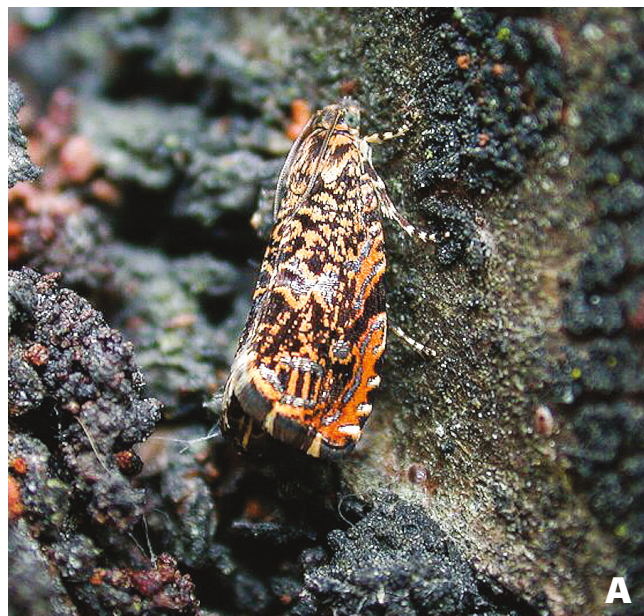
² Initially identified as *Cydia coniferana*; recent molecular data suggest it may be a different introduced species.

³ Wetterer and Radchenko (2011) note a specimen collected in 1988, previously unreported and housed in a collection in Florida.

examined the old flowering cherries at the park, discovered *E. formosana* activity, and alerted WSDA (Fig. 3).

Opportunities and support for extension programs have waned over the past several decades (McDowell et al. 2004). Most recently, extension programs have adapted to cuts during the Great Recession by increasing other revenue sources: accessing grants, charging fees, and establishing other funding partnerships (Serenari et al. 2013). Changing funding sources directly impacts the focus of the programs offered, which may threaten Master Gardener and similar education-based programs. Rather than eviscerate such programs, developing them and integrating new technologies can increase early detections and reduce response time.

The contribution of citizen surveyors has been formalized in the creation of several citizen-science survey programs. A citizen survey effort using *Cerceris fumipennis* as a tool to detect exotic buprestids generated one of the first two records of *Agrilus planipennis* in Connecticut (Rutledge et al. 2013). Smartphone apps (e.g., the Pacific Northwest Early Detection Network, <http://apps.bugwood.org>) and internet sites that encourage citizens to report exotic species are increasingly widespread, even if still nascent. The Texas Invasives program is just one example of many similar state initiatives that provide citizen scientists with training, collection equipment, and data management tools (www.texasinvasives.org). In a five-year period, the program trained 702 data collectors and logged 8,466 species observations (Waitt and Gallo 2010). In addition to detection and range expansion, citizen scientists have provided significant contributions to exotic pest management. For example, amateur entomologists and citizen scientists helped determine the distribution of *Noctua pronuba* throughout the NE United States, as well as the host range of the viburnum leaf beetle, *Pyrrhalta viburni* (Passoa and Hollingsworth 1996, Weston et al. 2007). BugGuide (<http://bugguide.net>) is a continually expanding forum that connects citizens with expert and amateur taxonomists to help accurately identify insects, generating novel behavioral observations and expanding known ranges



(e.g., Hamilton 2011, Strange et al. 2011, Looney et al. 2012c, Harrison et al. 2016).

The data we present here are limited in scope and raise many questions. To begin with, it's not clear if the detections made by examining non-target catches and those contributed by citizens are unique to Washington, although the potential value of the letter has been highlighted by other researchers (e.g., Dowell et al. 2016). In terms of non-target catches, the argument is at least partially semantic. "Non-target" is a moving target, and calling one bark beetle collected in a survey for a different bark beetle a "non-target" might be splitting hairs. The prominence of citizen detections in these data could merely indicate institutional gaps in Washington that create space for such discoveries. Other states may habitually field surveys with greater taxonomic breadth, or spend more time examining non-target catches, leaving limited opportunity for citizens to make first detections. Trends in state-level detection methods and the relationship between funding levels for citizen-based programs and exotic pest detection rates is a potentially rich and illuminating area for further exploration. A reviewer of an earlier draft also wondered if some taxa were more likely to be detected by citizens and others by regulatory specialists. It seems logical that showy and brightly colored insects would be easier for non-taxonomists to recognize than small and difficult-to-identify taxa. Even so, non-taxonomists frequently recognize other signs of exotic insects, such as population outbreaks or unusual plant damage (Mudge et al. 2001, Murray et al. 2013). Understanding the taxonomic breadth of citizen detections is a research question that begs for a thorough analysis in order to best marshal citizen contributions.

Despite the limitations of these data and the narrow focus on Washington State, it seems clear—indeed, nearly tautological—that when survey captures are screened for more than just pre-determined pests and communication between regulatory agencies and citizens is enhanced, the chances of detecting exotic species are higher. Opportunities to capitalize upon these detection pathways should be identified and further researched. Better understanding the different contributions of citizens and extension personnel, researchers, and regulators will



Fig. 3. *Enarmonia formosana*, an aggressive wood-boring tortricid moth (a), was discovered by a park ranger along the Washington-British Columbia border soon after the ranger learned about it in a pesticide relicensing lecture. Extensive feeding by this wood-boring moth (b) has devastated cherry trees in western Washington.

allow efficient incorporation of each in national and state-level pest detection programs, and perhaps improve communication between practicing scientists. Non-target detections are currently documented haphazardly, with a dearth of national databases to coordinate information collected by the various states and agencies (see Spears and Ramirez, 2015, for further discussion of systematically capturing data from by-catch). With strategic institutional and financial support, agencies can bring these irregular survey approaches out of the shadows and maximize our collective survey efforts.

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