DRAFT

ENVIRONMENTAL ASSESSMENT Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building AT

KA'ENA POINT SATELLITE TRACKING STATION, O'AHU, HAWAI'I





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OFC. OF ENVIRONME

31 August 2011

MEMORANDUM FOR:

Director Office of Environmental Quality Control 235 South Beretania Street, Suite 702 Honolulu, HI 96813

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai'anae, HI 96792

Subject: Draft Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station; Wai'anae and North Shore Districts; O'ahu, Hawai'i

Dear Director:

The U.S. Air Force: Air Force Center for Engineering and the Environment has reviewed the Draft Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i, and anticipates a Finding of No Significant Impact (FONSI). Please publish notice in the next available OEQC Environmental Notice.

We have enclosed a completed OEQC Publication Form and one (1) copy of the Draft EA and FONSI on a CD and one (1) hardcopy of the Draft EA and FONSI. Should you have any questions or need any further information, please contact me at elizabeth.vashro@hdrinc.com or by telephone at 571-327-5844. Thank you.

Sincerely,

InVashio

Elizabeth Vashro Project Manager, HDR

OUALITY CONTRO RECEIVE SEP -2 P4:2

Project Name:

Publication Form The Environmental Notice Office of Environmental Quality Control

RECEIVED

11 SEP -2 P4:23

Instructions: Please submit one hardcopy of the document along a with determination letter from the agency. On a compact disk, put an electronic copy of this publication form in MS Word and a PDF of the EA or EIS. Please make submit that your PDF documents are ADA compliant. Mahalo.

Applicable Law: Type of Document:	National Environmental Policy Act (NEPA) Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage			
	Building at Ka'ena Point Satellite Tracking Station	(KPST	S), Oʻah	u,
	Hawaiʻi			
Island:	Oʻahu			
District:	Wai'anae and North Shore			
TMK:	(1) 6-9-003:3,4,5			
Permits Required:	None	OF		
Applicant or		00	1	
Proposing Agency:	United States Air Force	APF		2
Address	2261 Hughes Avenue, Suite 155		国の	m
	Lackland AFB, Texas 78236			\mathbf{O}
Contact & Phone	Mr. Lance Hayashi, 808-697-4314	SE	CL y	1 I I
Approving Agency/		N.N.	-17	<
Accepting Authority:	United States Air Force	진류	<u> </u>	
Address	2261 Hughes Avenue, Suite 155	28 X	<u>نن</u>	\bigcirc
	Lackland AFB. Texas 78236	1	60	
Contact & Phone	Mr. Lance Havashi, 808-697-4314			
Consultant:	HDR			
Address	2600 Park Tower Drive Suite 100 Vienna VA 22180			
Contact & Phone	Elizabeth Vashro, 571-327-5844			

Project Summary: Summary of the direct, indirect, secondary, and cumulative impacts of the proposed action (less than 200 words).

The purpose of the Proposed Action is to demolish nine underused facilities that are in poor condition at KPSTS and to provide KPSTS with a new Civil Engineering Storage Building to consolidate the storage facilities and lessen the burden associated with maintaining underused facilities at KPSTS. The EA evaluates the potential environmental consequences of the Proposed Action and the No Action Alternative on the following general impact topics: noise, air quality, land use (including recreation), geological resources, water resources, coastal zone management, biological resources, health and safety, utilities and infrastructure (including transportation), hazardous materials and wastes, socioeconomic resources and environmental justice, and cultural and visual resources. The Proposed Action and No Action Alternative have been reviewed in accordance with NEPA as implemented by the regulations of the Council on Environmental Quality and 32 Code of Federal Regulations 989 (*Environmental Impact Analysis Process*). Implementation of the Proposed Action would not result in significant impacts to the quality of the human or natural environment. An analysis of the Proposed Action, in conjunction with other present and proposed activities, concluded that no significant cumulative environmental impacts would occur.

ABBREVIATIONS AND ACRONYMS

21 SOPS	21st Space Operations Squadron	DLNR	Department of Land and Natural
22 SOPS	22nd Space Operations Squadron		Resources
50 SW	50th Space Wing	DOD	Department of Defense
750 SGP	750th Space Group	DOFAW	Division of Forestry and Wildlife
$\mu g/m^3$	micrograms per cubic meter	DOH	Department of Health
ACHP	Advisory Council on Historic	EA	Environmental Assessment
	Preservation	EIAP	Environmental Impact Analysis
ACM	asbestos-containing materials		Process
AFB	Air Force Base	EIS	Environmental Impact Statement
AFI	Air Force Instruction	EISA	Energy Independence and Security
AFOSH	Air Force Occupational and		Act
	Environmental Safety, Fire	ELG	Effluent Limitations Guidelines
	Protection, and Health	EO	Executive Order
AFPAM	Air Force Pamphlet	EPCRA	Emergency Planning and
AFPD	Air Force Policy Directive		Community Right to Know Act
AFS	Air Force Station	ERP	Environmental Restoration
AFSCN	Air Force Satellite Control		Program
	Network	ESA	Endangered Species Act
AFWA	Air Force Weather Agency	ESCP	erosion-and-sediment-control plan
AOC	Area of Concern	FAA	Federal Aviation Administration
APE	Area of Potential Effect	FEMA	Federal Emergency Management
AQCR	Air Quality Control Region		Agency
ARPA	Archaeological Resource	FIFRA	Federal Insecticide, Fungicide, and
	Protection Act		Rodenticide Act
AST	aboveground storage tank	FIRM	Flood Insurance Rate Map
BMP	Best Management Practice	FONSI	Finding of No Significant Impact
CAA	Clean Air Act	FPPA	Farmland Protection Policy Act
CE	Civil Engineering	FR	Federal Register
CEO	Civil Engineering Operations	ft^2	square feet
CEQ	Council on Environmental Quality	FY	Fiscal Year
CERCLA	Comprehensive Environmental	GHG	greenhouse gas
	Response, Compensation, and	HABS	Historic American Buildings
	Liability Act		Survey
CESQG	conditionally exempt small-	HAP	hazardous air pollutant
	quantity generator	HAR	Hawai'i Administrative Rules
CFR	Code of Federal Regulations	HEPA	Hawai'i Environmental Policy Act
CGP	Construction General Permit	HRS	Hawai'i Revised Statutes
CO	carbon monoxide	HSWA	Hazardous and Solid Waste
\rm{CO}^2	carbon dioxide		Amendments
CWA	Clean Water Act	HTS	Hawai'i Tracking Station
CZM	Coastal Zone Management	HUD	U.S. Department of Housing and
CZMA	Coastal Zone Management Act		Urban Development
dBA	A-weighted decibel	HVAC	heating, ventilation, and air
Det 3	Detachment 3		conditioning
Det 4	Detachment 4		

ICRMP	Integrated Cultural Resources Management Plan	PM_{10}	particulate matter equal to or less than 10 microns in diameter
IICEP	Interagency and Intergovernmental	ppb	parts per billion
	Coordination for Environmental	ppm	parts per million
	Planning	POL	petroleum, oil, and lubricants
IPM	Integrated Pest Management	PSD	Prevention of Significant
IPMP	Integrated Pest Management Plan		Deterioration
ISOON	Improved Solar Observing Optical	PWC	Public Works Center
	Network	RBC	Remote Block Change
KPSTS	Ka'ena Point Satellite Tracking	RCRA	Resource Conservation and
	Station		Recovery Act
lbs/ft^2	pounds per square feet	RFR	radio frequency radiation
LBP	lead-based paint	RI	remedial investigation
LEED	Leadership in Energy and	SAAQS	State Ambient Air Quality
	Environmental Design		Standards
LID	low-impact development	SARA	Superfund Amendments and
MBTA	Migratory Bird Treaty Act		Reauthorization Act
mg/m^3	milligrams per cubic meter	SCP	Sustainable Communities Plan
MOA	Memorandum of Agreement	SDWA	Safe Drinking Water Act
MOU	Memorandum of Understanding	SGLS	Space Ground Link Subsystem
MS4	municipal storm sewer system	SHPD	State Historic Preservation
MSA	Metropolitan Statistical Area		Division
MSDS	Material Safety Data Sheets	SHPO	State Historic Preservation Office
MSL	mean sea level	SIP	State Implementation Plan
NAAQS	National Ambient Air Quality	SMA	Special Management Area
	Standards	SO_2	sulfur dioxide
NAGPRA	Native American Graves	SSPP	Strategic Sustainability
	Protection and Repatriation Act		Performance Plan
NAR	Natural Area Reserve	SWMP	Storm Water Management Plan
NEPA	National Environmental Policy Act	TMDL	Total Maximum Daily Load
NHPA	National Historic Preservation Act	TPH	total petroleum hydrocarbons
NO _x	nitrogen oxides	tpy	tons per year
NPDES	National Pollutant Discharge	TSCA	Toxic Substance Control Act
	Elimination System	USACE	U.S. Army Corps of Engineers
NRCS	Natural Resources Conservation	USAF	U.S. Air Force
	Service	U.S.C.	United States Code
NRHP	National Register of Historic Places	USEPA	U.S. Environmental Protection
O_3	ozone	LICEWO	Agency
OSHA	Occupational Safety and Health	USEWS	U.S. Fish and whathe Service
	Administration	USGS	U.S. Geological Survey
РАН	polycyclic aromatic hydrocarbons	USI	underground storage tank
PA/SI	Preliminary Assessment/Site	VUC	volatile organic compound
	Investigation		
Pb	lead		
percent g	percentage of the force of gravity		
PM _{2.5}	particulate matter equal to or less than 2.5 microns in diameter		

1	COVER SHEET
2	DRAFT
3	ENVIRONMENTAL ASSESSMENT
4	ADDRESSING THE DEMOLITION OF NINE BUILDINGS AND
5	CONSTRUCTION OF A CIVIL ENGINEERING STORAGE BUILDING AT
6	KA'ENA POINT SATELLITE TRACKING STATION, O'AHU, HAWAI'I
7	Responsible Agencies: U.S. Air Force (USAF): Air Force Center for Engineering and the Environ

Responsible Agencies: U.S. Air Force (USAF); Air Force Center for Engineering and the Environment;
Detachment 3 (Det 3), 21st Space Operations Squadron (21 SOPS); 50th Space Wing (50 SW); and
Department of Defense (DOD).

10 Affected Location: Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.

11 **Report Designation:** Draft Environmental Assessment (EA).

12 Abstract: Under the Proposed Action, the USAF would demolish nine existing buildings and construct a Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. All of the existing buildings 13 proposed for demolition are currently underutilized, in poor condition, and costly to maintain. 14 15 Demolition of the nine existing facilities and construction of a new CE Storage Building would be 16 completed in phases during a 12-month period. Upon completion of demolition activities, the areas of the demolished facilities would be restored (i.e., revegetated), as appropriate. The new CE Storage Building 17 18 would be approximately 2,600 square feet (ft^2) and would include a new vehicle bay. The new building 19 would be constructed in the area where Buildings 16, 17, and 18 were previously located. The new CE Storage Building would replace Buildings 14, 16, 17, and 18 and would be used as a consolidated storage 20 21 and maintenance facility. Construction activities and materials would promote as many Leadership in 22 Energy and Environmental Design points as possible to demonstrate good environmental stewardship. 23 Upon completion of the Proposed Action, there would be an overall decrease in impervious surface area 24 at KPSTS (approximately 5,392 ft²). The decrease in impervious surfaces would provide more surface 25 area for storm water permeation into the ground and would, thereby, permanently decrease sheet flow 26 runoff into the storm water drainage system.

27 KPSTS is a radio receiving and transmitting facility that occupies approximately 153 acres of land leased 28 from the State of Hawai'i, including easements and rights-of-way. KPSTS was originally established in 29 1958 to support the Discover Satellite (Corona) Program. KPSTS included antennas for acquisition, 30 telemetry reception, and space vehicle command. Through the years, KPSTS has also supported other DOD space programs, including a satellite communications network (i.e., Advent), the Missile Detection 31 32 and Alarm System, the Satellite and Missile Observation System, and the North American Aerospace 33 Defense command. The current mission of KPSTS is to provide uninterrupted support (i.e., telemetry, 34 tracking, command, and data retrieval functions) for DOD space vehicles and other high-priority space 35 programs supported by the Air Force Satellite Control Network (AFSCN). KPSTS is one of eight 36 satellite tracking stations that make up the common user segment of the AFSCN.

In June 1997, Detachment 6, 750th Space Group (750 SGP) was redesignated as Detachment 4 (Det 4),
22 Space Operations Squadron (22 SOPS) of the 50 SW due to the realignment of the 750 SGP. Until
2003, KPSTS was under the stewardship of the 15th Airlift Wing (formerly the 15th Air Base Wing) at
Hickam Air Force Base (AFB) O'ahu, Hawai'i. In October 2010, Det 4, 22 SOPS was redesignated as
Det 3, 21 SOPS. KPSTS is currently managed and operated by Det 3, 21 SOPS of the 50 SW, 14th Air
Force, and U.S. Air Force Space Command. The 50 SW, based at Schriever AFB, Colorado, is
responsible for the on-orbit control and evaluation of DOD space vehicles.

1 This EA analyzes and documents potential environmental consequences associated with the Proposed 2 Action and alternatives, including the No Action Alternative, on the following general impact topics: 3 noise, air quality, land use (including recreation), geological resources, water resources, coastal zone 4 management, biological resources, health and safety, utilities and infrastructure (including transportation), 5 hazardous materials and wastes, socioeconomic resources and environmental justice, and cultural and 6 visual resources. If the analyses presented in the EA indicate that implementation of the considered 7 alternatives would not result in significant environmental or socioeconomic impacts, a Finding of No 8 Significant Impact would be prepared. If significant environmental issues are identified that cannot be 9 minimized to insignificant levels, an Environmental Impact Statement would be prepared or the Proposed

10 Action would be abandoned and no action would be taken.

11 Written comments and inquiries regarding this document should be directed by mail to Mr. Lance

12 Hayashi, Det 3, 21 SOPS/CE, P.O. Box 868, Wai'anae, HI 96792-0868; by telephone at 808-697-4314;

13 or by email at lynn.cruz.ctr@kaenapt.af.mil.

14

PRIVACY NOTICE

15 Your comments on this document are requested. Letters or other written comments provided may be

16 published in the EA. Comments will normally be addressed in the EA and made available to the public.

Any personal information provided will be used only to identify your desire to make a statement during the public comment period or to fulfill requests for copies of the EA or associated documents. Private

addresses will be compiled to develop a mailing list for those requesting copies of the EA. However, only

the names of the individuals making comments and specific comments will be disclosed; personal home

addresses and phone numbers will not be published in the EA.

DRAFT

ENVIRONMENTAL ASSESSMENT Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building

AT

KA'ENA POINT SATELLITE TRACKING STATION O'AHU, HAWAI'I

AIR FORCE CENTER FOR ENGINEERING AND THE ENVIRONMENT 2261 Hughes Avenue, Suite 155 Lackland Air Force Base, Texas 78236

AUGUST 2011

1

Executive Summary

2 Introduction

3 This Environmental Assessment (EA) describes the U.S. Air Force's (USAF) proposal to demolish nine 4 buildings and construct a Civil Engineering (CE) storage facility ("CE Storage Building") at Ka'ena Point 5 Satellite Tracking Station (KPSTS), O'ahu, Hawai'i. The EA process is carried out in compliance with 6 the National Environmental Policy Act (NEPA); the Council on Environmental Quality (CEQ) 7 regulations implementing NEPA (Title 40 Code of Federal Regulations [CFR] Parts 1500–1508); 8 Department of Defense (DOD) Directive 6050.1, Environmental Considerations in DOD Actions; and Air 9 Force Instruction (AFI) 32-7061 implementing regulation for NEPA, the Environmental Impact Analysis 10 Process (EIAP), Title 32 CFR Part 989, as amended.

11 **Purpose and Need for the Proposed Action**

The purpose of the Proposed Action is to demolish underutilized facilities that are in poor condition at KPSTS, which would, thereby, alleviate the burden associated with maintaining these buildings. In addition, the purpose of the Proposed Action is to provide KPSTS with a new CE Storage Building. The Proposed Action is needed to consolidate the storage facilities and lessen the burden associated with maintaining underutilized facilities that are in poor condition at KPSTS.

17 **Description of the Proposed Action and Alternatives**

Proposed Action. Under the Proposed Action, the USAF would demolish nine existing buildings and construct a new CE Storage Building at KPSTS. Demolition of the existing facilities and construction of a new CE Storage Building would be completed in phases during a 12-month period. Upon completion of demolition activities, the land areas associated with the demolished facilities would be restored (i.e., revegetated), as appropriate.

23 A number of construction vehicles would be required for the Proposed Action. Temporary staging areas 24 for construction machinery and temporary parking areas for construction vehicles would be used during 25 the Proposed Action. It is not anticipated that the Proposed Action would require the removal of trees at KPSTS. However, minimal trimming of trees could be required prior to commencement of demolition 26 27 activities to provide space for vehicles in the demolition and construction areas. Due to the proximity of 28 several federally listed plant species and designated critical habitat, a qualified biologist would survey 29 these areas prior to any tree trimming or vegetation removal. If it is determined that any federally listed 30 species are observed within any of the projected footprints, the U.S. Fish and Wildlife Service (USFWS) 31 would be contacted for their guidance pursuant to Section 7 of the Endangered Species Act (ESA). Any 32 additional areas disturbed as a result of the Proposed Action would be replanted with approved grass 33 mixtures and vegetation upon completion of demolition and construction activities.

The new CE Storage Building would be would be approximately 2,600 square feet (ft²) and would be constructed in the area where Buildings 16, 17, and 18 were previously located. The new CE Storage Building would replace Buildings 14, 16, 17, and 18 and would be used as a consolidated storage and maintenance facility. Construction activities and materials would promote as many Leadership in Energy and Environmental Design points as possible to demonstrate good environmental stewardship.

Upon completion of the Proposed Action, there would be an overall decrease in impervious surface area at KPSTS (approximately 5,392 ft^2). The decrease in impervious surfaces would provide more surface area for storm water permeation into the ground and would, thereby, permanently decrease sheet flow
 runoff into the storm water drainage system.

3 No Action Alternative. CEQ regulations require consideration of the No Action Alternative. The No 4 Action Alternative serves as a baseline against which the impacts of the Proposed Action and other 5 potential action alternatives can be evaluated. Under the No Action Alternative, the USAF would not 6 demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The burden and cost 7 associated with maintaining the existing underutilized facilities that are in poor condition would not be 8 alleviated; the amount of impervious surfaces at KPSTS would not be decreased; and the storage and 9 maintenance facilities would not be consolidated. The No Action Alternative would not meet the purpose of and need for the action. 10

Summary of Environmental Impacts

12 **Proposed Action**

Implementation of the Proposed Action would not result in any significant individual or cumulative environmental impacts. Because there would be no significant impacts on the environment, no mitigation measures would be required. However, the Navy would conduct all actions described under the Proposed Action in accordance with best management practices (BMPs) and environmental protection measures to

17 minimize any potential adverse impacts on the environment. A summary of the potential environmental

18 impacts that could result from implementation of the Proposed Action is provided below.

19 **Noise**

20 The noise from construction equipment would be localized, short-term, and intermittent during machinery 21 operations. Heavy construction equipment would be used periodically during construction; therefore, 22 noise levels from the equipment would fluctuate throughout the day. Populations potentially affected by 23 increased noise levels from construction activities under the Proposed Action would include USAF and 24 maintenance personnel accessing the existing buildings that are adjacent to those proposed for demolition 25 and the existing buildings adjacent to the proposed CE Storage Building. Noise generation would last 26 only for the duration of construction activities and would be isolated to normal working hours 27 (i.e., between 7:00 a.m. and 5:00 p.m.). Construction noise would also diminish as construction activities 28 moved farther away from the receptor. Consequently, construction activities associated with the 29 Proposed Action would result in short-term, minor, direct, adverse impacts on the ambient noise 30 environment in the vicinity of construction activities.

31 A permit for operation of "excessive noise sources" (i.e., construction equipment) would be obtained for 32 implementing the Proposed Action in compliance with the State of Hawai'i Community Noise 33 regulations. Equipment operating procedures (such as the mandatory use of mufflers), permissible hours 34 of operation, and potentially public participation requirements would be implemented in compliance with 35 state regulations. Noise impacts on construction workers would be in compliance with applicable 36 Occupational Safety and Health Administration (OSHA) standards. Short-term, direct, minor, adverse 37 impacts on the ambient noise environment would be anticipated as a result of the increase in construction 38 vehicle traffic under the Proposed Action.

39 Air Quality

- 40 Short-term, minor, adverse effects on local air quality and short-term, negligible, adverse effects on
- 41 regional air quality would result from the implementation of the Proposed Action. The Proposed Action
- 42 would only generate air pollutant emissions from construction and demolition activities. These emissions

1 would be produced only for the duration of construction and demolition activities, which is expected to be 2 approximately 240 workdays or 1 calendar year.

3 Construction of the proposed CE Storage Building and the demolition of the nine existing buildings 4 would generate air pollutant emissions because of site-disturbing activities such as grading, filling, 5 compacting, and trenching and operation of construction and demolition equipment and generators. 6 Construction and demolition activities would also generate particulate emissions as fugitive dust from 7 ground-disturbing activities and from the combustion of fuels in construction and demolition equipment. 8 Construction and demolition activities would incorporate BMPs and control measures (e.g., frequent use 9 of water for dust-generating activities) to minimize fugitive particular matter emissions. Additionally, the construction vehicles are assumed to be well-maintained and could use diesel particle filters to reduce 10 11 emissions. Construction workers commuting daily to and from the construction site in their personal 12 vehicles would also result in criteria pollutant emissions. Because levels of criteria pollutants in Honolulu County are consistently well below Federal and state air quality standards, and because the 13 14 prevailing winds rapidly dissipate pollutants, short-term increases in levels of criteria pollutants from the 15 Proposed Action are not expected to be significant. No long-term effects on air quality would result from 16 the Proposed Action.

17 Short-term, negligible, adverse effects on greenhouse gas (GHG) emissions would be expected from the

implementation of the Proposed Action. Total annual carbon dioxide (CO_2) emissions from the Proposed Action would be 0.00286 percent of the State of Hawai'i 2008 CO₂ emissions and 0.000010 percent of

Action would be 0.00286 percent of the State of Hawai 1 2008 CO_2 emissions and 0.000010 percent of the entire United States 2008 CO_2 emissions. Therefore, the Proposed Action would represent a

21 negligible contribution towards statewide and national GHG inventories.

22 Land Use and Recreation

Implementation of the Proposed Action would not be expected to have adverse impacts on land use plans or policies. The Proposed Action would be consistent with the vision statements and policies of the Wai'anae and North Shore Sustainable Communities Plans (SCPs), especially with respect to preservation of natural resources and open space. The Proposed Action would demolish nine buildings and construct one new CE Storage Building resulting in an overall decrease in impervious surface area at KPSTS by approximately 5,392 ft². The Proposed Action would result in long-term, minor, beneficial impacts on the Wai'anae and North Shore SCPs due to the increase of land devoted to open space.

All demolition and construction activities under the Proposed Action would occur within the boundaries of KPSTS. The Proposed Action would not introduce incompatible land uses at KPSTS. Because KPSTS already houses storage facilities, the Proposed Action would be compatible with existing surrounding uses at KPSTS, including Light Industrial and Open Space. The Proposed Action would not preclude the viability of existing land use within KPSTS or the continued use or occupation of any areas adjacent to the demolition or construction work sites.

All demolition and construction activities under the Proposed Action would occur within the boundaries of KPSTS; therefore, no adverse impacts on recreational resources would be expected. However, access to state lands near KPSTS could be temporarily delayed due to construction vehicles traveling to KPSTS or due to restriction of areas around project work sites for safety reasons. Therefore, short-term, negligible, adverse impacts on access to recreation areas could result from demolition or construction activities associated with the Proposed Action.

1 Geological Resources

Short- and long-term, negligible, adverse, and long-term, beneficial impacts on geology and soils would
be expected from implementation of the Proposed Action. Short-term impacts would be expected from
construction and demolition work consisting of minor clearing of vegetation, grading, and recontouring.

5 Erosion-and-sediment-control plans would be developed and implemented both during and following site

6 development to contain soil and runoff on site, and would reduce potential for adverse impacts associated

- 7 with erosion and sedimentation and transport of sediments in runoff.
- 8 Long-term impacts would be anticipated to be negligible and beneficial. As a result of implementing the

9 Proposed Action, soils would be compacted, and soil structure would be disturbed and modified.

- 10 However, once construction and demolition activities have been completed, revegetation would occur in
- 11 disturbed areas, resulting in decreased soil erosion and sedimentation rates.

Soil productivity, which is the capacity of the soil to produce vegetative biomass, would decline in disturbed areas and be eliminated in those areas within the footprint of new building structures. However, impervious surfaces would decrease by approximately 5,392 ft² under the Proposed Action and would provide more surface area for storm water permeation into the ground and would, thereby, permanently decrease sheet flow runoff into the storm water drainage system. This would minimize the potential for

17 erosion and sediment production as a result of future storm events.

18 Water Resources

19 Since the Proposed Action would disturb less than 1 acre of land, KPSTS is not required to follow the

20 minimum control measures outlined in its Storm Water Management Plan. However, KPSTS is subject to

the new storm water design requirements of Section 438 of the Energy Independence and Security Act that require predevelopment site hydrology to be maintained or restored to the maximum extent technically feasible with respect to temperature, rate, volume, and duration of flow. Therefore, only negligible, short-term, adverse impacts on surface water would be expected from implementing the Proposed Action. Short-term impacts could occur from temporarily increased soil erosion from ground disturbances and potential leaks or spills of petroleum or hazardous materials during demolition and

27 construction; however, erosion- and sedimentation-control measures would be implemented for the

- duration of the Proposed Action. Long-term, adverse impacts on the storm water system would not be expected, as hydrologic conditions of the post-construction project area should mimic predevelopment
- site hydrology. In addition, long-term, beneficial impacts would be expected from the demolition of the
- nine existing buildings due to an overall decrease in impervious surface area (approximately 5,392 ft²).

32 **Coastal Zone Management**

There is the potential that hazardous waste cleanup would be required from demolition activities. These activities are covered under the KPSTS *de minimis* activity list. If the appropriate conditions and mitigation measures are met and implemented under the Proposed Action, no short-term, long-term, direct or indirect, cumulative or secondary, adverse effects on coastal zone resources would be expected. Additionally, on June 13, 2011, the Hawai'i Office of Planning provided concurrence with the use of the *de minimis* list for the Proposed Action. Therefore, a Coastal Consistency Negative Determination would

39 not be required.

40 Biological Resources

41 *Vegetation.* Short-term, negligible, adverse impacts on vegetation would be expected from land-clearing 42 activities under the Proposed Action. A negligible amount of vegetation would be required to be removed or would be damaged during demolition activities. A number of construction vehicles would be required for the Proposed Action. Temporary staging areas for construction machinery and temporary parking areas for construction vehicles would be used during the Proposed Action. It is not anticipated that the Proposed Action would require the removal of trees from or adjacent to the project areas. However, minimal trimming of shrubs or trees could be required prior to commencement of demolition activities to provide space for vehicles in the demolition and construction areas, particularly for the demolition of Buildings 16 and 17.

8 Long-term, minor, beneficial effects on vegetation would be expected from an overall decrease in 9 impervious surfaces and increase in vegetative cover on KPSTS. Upon completion of demolition 10 activities, the land areas associated with the demolished facilities would be restored (i.e., revegetated), as 11 appropriate, with approved grass mixtures and vegetation.

12 Wildlife. Short-term, negligible, adverse impacts on wildlife due to disturbances from noise, demolition 13 and construction activities, and heavy equipment use would be expected from the Proposed Action. Demolition and construction noise could cause wildlife to engage in escape or avoidance behaviors, 14 resulting in short-term, adverse impacts. The areas of disturbance would be relatively small (i.e., ranging 15 from 36 ft² to 3,137 ft²) and demolition and construction projects would be phased over a 12-month 16 period; therefore, the Proposed Action would only be expected to disturb individuals rather than 17 populations. Most wildlife species near the project areas would be expected to recover once the 18 19 construction noise and disturbances have ceased for the day or project period, as these are existing disturbed habitats that experience ongoing human activity. Furthermore, all new construction would 20 21 occur within currently developed areas and no existing habitat would be removed; therefore, no long-22 term, adverse impacts on wildlife would be expected as a result of the Proposed Action.

Long-term, minor, beneficial effects on wildlife would be expected from the overall decrease in impervious surfaces and increase in vegetative cover, which would provide additional potential habitat for wildlife species common to developed areas (e.g., nonnative sparrows, doves, and other ground-feeders; and lizards and geckos).

27 Protected and Sensitive Species. No federally listed threatened or endangered plant or animal species are 28 expected to occur at or near the project areas. Therefore, the implementation of the Proposed Action 29 would have no effect on federally threatened or endangered species.

It is anticipated that construction activities would have a temporary impact on migratory birds transiting through areas with construction noise; however, since the project areas are not migratory bird nesting areas, construction noise is unlikely to have negative effects on nesting activities.

33 Wedge-tailed shearwaters are known to transit the area and are prone to collisions with objects in 34 artificially lighted areas. Artificial lighting and structures higher than current existing vegetation, such as 35 the proposed CE Storage Building under the Proposed Action, have the potential to attract seabirds. 36 Seabirds end up circling the light source until they either collide with the structure or fall to the ground due to exhaustion. Once grounded, they are vulnerable to predation or often struck by vehicles. Potential 37 38 impacts on wedge-tailed shearwaters and other migratory and sea bird species would be avoided and 39 minimized by downshielding outside lights associated with the proposed CE Storage Building to prevent 40 attraction, avoiding construction during the night, and providing all project staff with information about 41 seabird injury and mortality.

42 Because of the lack of habitat and the use of construction and lighting BMPs to avoid and minimize 43 impacts on wedge-tailed shearwaters and other migratory and sea birds, no impacts on migratory birds 44 would be expected from the implementation of the Proposed Action. *Wetlands.* No impacts on wetlands would occur from the implementation of the Proposed Action
 because no wetlands occur within or adjacent to the project area.

3 Human Health and Safety

Short-term, negligible, adverse impacts on the safety of contractors, installation personnel, and the public would be expected from rockfalls. The local contractor selected to perform construction activities would be required to implement appropriate engineering controls at the project sites during construction activities to prevent rockfalls from occurring. If necessary, signs could also be posted to notify construction personnel of the potential for rockfall hazards.

9 Short-term, minor, adverse impacts on contractor safety would be expected from construction activities. 10 Implementing the Proposed Action would slightly increase the short-term risk associated with 11 construction contractors performing work at the project site during the normal workday because the level 12 of such activity would increase. Contractors would be required to establish and maintain safety programs 13 for their employees. Contractors would be informed of the facility appropriate for hazardous materials 14 and wastes, and coordinate the use of these materials with the appropriate authority at the installation.

The removal of asbestos-containing materials (ACM) and lead-based paint (LBP) in the nine buildings proposed for demolition would result in long-term, beneficial impacts by reducing exposure to personnel.

17 Short-term, negligible, adverse impacts on public safety would be expected from construction activities.

18 Since the majority of the buildings proposed for demolition would be visible from Keawa'ula Beach, it is 19 possible that members of the general public would approach the site. However, public safety would not

19 possible that members of the general public would approach the site. However, public safety w 20 likely be affected due to the safety precautions and access controls established by KPSTS.

21 Utilities and Infrastructure

Water Supply. Short-term, negligible, direct, adverse impacts on water supply would be expected from implementing the Proposed Action. Water demand could increase slightly during demolition and construction activities; however, potential increases in water demand would be temporary and would not be expected to exceed existing capacity.

Storm Drainage System. Short-term, minor, direct, adverse and long-term, minor, direct, beneficial impacts on the storm water drainage system would be expected from implementing the Proposed Action. Ground disturbance from demolition and construction activities would temporarily increase the potential for soil erosion and sediment transport during sheet flow runoff. Overall, there would be a long-term net reduction of 5,392 ft² of impervious surface area. This would provide more surface area for storm water permeation into the ground and, subsequently, would permanently decrease sheet flow runoff into the storm water drainage system.

- Sanitary Sewer and Wastewater System. Short-term, negligible to minor, direct, adverse impacts and long-term, minor, direct, beneficial impacts on the sanitary sewer and wastewater system would be expected from implementing the Proposed Action. During general demolition and construction activities, there would be a slight increase in wastewater. This increase would be temporary and would not be expected to exceed existing capacity. Upon completion of demolition and construction activities, there would be an overall long-term, minor, direct, beneficial impact on the sanitary sewer and wastewater
- 39 system from a decrease in demand.
- 40 *Electrical System.* Short-term, minor, direct, adverse and long-term, minor, direct, beneficial impacts on 41 the electrical system would be expected from implementing the Proposed Action. There would be a

temporary increase in electrical demand during demolition and construction activities; however, the increase in electricity demand would be temporary and is not anticipated to exceed existing capacity. Electrical power for the Proposed Action would be supplied by the Hawaiian Electrical Company, which currently serves KPSTS. Upon completion of demolition and construction activities, there would be a long-term, minor, direct, beneficial impact on the electrical system from a decrease in demand.

6 Solid Waste. Short-term, negligible, direct and indirect, adverse impacts on solid waste management 7 would be expected from implementing the Proposed Action. Any increases in solid waste associated with 8 demolition and construction activities would be minimal and temporary in nature, and would be disposed 9 of in accordance with relevant Federal, state, and local regulations. Demolition and construction 10 materials would be recycled or reused to the greatest extent possible. Recyclable materials would be 11 taken to several different locations including a metals recycling facility (e.g., Schnitzer Steel), a clean 12 concrete recovery (e.g., West O'ahu Aggregate), and a green wastes facility (e.g., Hawaiian Earth Products). Demolition and construction debris that could not be recycled would be taken to the PVT 13 14 landfill for non-recoverable materials (e.g., drywall, roofing) and to the H-Power Plant for combustible 15 materials (Cruz 2011b). All other solid waste would be taken off-installation to the City and County of Honolulu Waimanalo Gulch Landfill. If the Waimanalo Gulch Landfill was not able to accept the debris 16 17 due to capacity issues, then an alternative location would need to be identified.

18 The Proposed Action would result in approximately 10,592 ft² of total ground disturbance (7,992 ft² of

19 existing buildings planned for demolition and 2,600 ft^2 for the proposed new CE Storage Building). The

estimated total construction debris and demolition debris were calculated using a generation factor of 4.34

pounds per square feet (lbs/ft^2) and 158 lbs/ft^2 , respectively, which are the average waste generation rates of nonresidential new construction and demolition documented by the U.S. Environmental Protection

Agency (USEPA). The estimated total debris that would result from construction activities is

approximately 5.6 tons. The estimated total debris that would result from demolition activities is approximately 624.3 tons.

Depending on which landfill would be used (i.e., Waimanalo Gulch Landfill or an alternative location) for the remaining construction and demolition debris, long-term, minor, direct or indirect, adverse impacts on

28 solid waste management would be expected.

29 Transportation. Short-term, negligible to minor, direct, adverse impacts on transportation would be 30 expected from implementing the Proposed Action. A potential increase in traffic volume from 31 construction vehicles would be expected; however, this would be temporary, and traffic volume would 32 return to normal upon completion of demolition and construction activities. Temporary construction 33 staging areas for construction machinery, parking areas for construction vehicles, and access roads would 34 be used on site during demolition and construction activities of the Proposed Action. Therefore, there 35 would be no impacts on currently used parking areas on KPSTS during demolition and construction 36 activities.

Appropriate signage would be installed to direct construction traffic. No long-term, direct or indirect, adverse impacts on transportation would be expected because there would be no decreases or increases in personnel.

40 Hazardous Materials and Wastes

Hazardous Materials and Wastes. Short-term, negligible to minor, adverse impacts would be expected from implementing the Proposed Action. Construction activities would require the use of certain hazardous materials (e.g., paints, welding gases, solvents, preservatives, sealants), and demolition activities would generate minor amounts of hazardous wastes. These activities would not be expected to exceed the capacities of existing hazardous waste disposal facilities. Hazardous wastes would be handled under the existing DOD RCRA-compliant waste management programs and, therefore, would not be expected to increase the risks of exposure to workers and installation personnel. The local contractor selected for transporting hazardous wastes off site to a permitted disposal area would be required to demonstrate that they have properly secured all hazardous wastes prior to transport. Prior to commencement of construction activities, the contractor would be required to obtain the necessary construction permits. No long-term, direct or indirect, adverse impacts would be expected.

8 Asbestos-Containing Material. Short-term, negligible to minor, adverse, and long-term, beneficial 9 impacts would be expected. It is anticipated that the demolition of the nine buildings would generate 10 ACM wastes because of their age. Any ACM encountered during building demolition activities would be handled in accordance with established USAF policy. USAF regulations prohibit the use of ACM for 11 12 new construction. If friable ACM would need to be removed, an asbestos removal permit would be obtained prior to initiation of demolition activities. Friable ACM would be removed and disposed of at 13 14 an asbestos-permitted landfill. The removal of ACM during demolition activities would result in 15 long-term, beneficial impacts by reducing exposure to personnel.

Lead-Based Paint. Short-term, negligible to minor, adverse, and long-term, beneficial impacts would be expected. It is anticipated that the demolition of the nine buildings would generate LBP wastes because of their age. Any LBP encountered during building demolition activities would be handled in accordance with established USAF policy. LBP would be removed and disposed of at an LBP-permitted landfill. The removal of LBP during demolition activities would result in long-term, beneficial impacts by reducing exposure to personnel.

Radon. No impacts would be expected from implementing the Proposed Action, as KPSTS is in Federal
 USEPA Radon Zone 3, which is the lowest priority zone.

Pesticides. No impacts would be expected from implementing the Proposed Action. Restricted use pesticides are not generally used at KPSTS and there are no chemical pesticides stored at KPSTS. All pesticides and herbicides would be handled and applied according to Federal, state, and local regulations; KPSTS Integrated Pest Management Plan (IPMP); and the Navy Public Works Center (PWC) Pearl Harbor Pest Management Plan.

29 Aboveground and Underground Storage Tanks. No impacts from or on existing underground storage 30 tanks (USTs) or aboveground storage tanks (ASTs) would be expected. There are no known currently 31 open leaking UST cases at or within the vicinity of any of the nine buildings to be demolished. If any 32 petroleum-contaminated soil, not associated with Environmental Restoration Program (ERP) Site ST001, 33 was subsequently discovered during construction activities, the contractor would be required to 34 immediately stop work, report the discovery to the installation, and implement the appropriate safety 35 precautions. Commencement of field activities could not continue in this area until the issue was 36 investigated. ASTs and USTs are not expected to impact or be impacted by the nine buildings to be 37 demolished or the site for the construction of the proposed CE Storage Building. The tanks would continue to be used with appropriate BMPs in place (e.g., secondary containment, leak detection systems, 38 39 alarm systems). The former UST associated with ERP Site ST001 is discussed in further detail in the 40 subsequent paragraphs.

41 *Environmental Restoration Program.* Short-term, negligible to minor, adverse impacts could be 42 expected from ERP sites. Demolition activities at Buildings 32, 33, 37, and 39 would be within the 43 immediate vicinity of ERP Site ST001. There could be the potential for encountering contaminated soils 44 from ERP Site ST001 during demolition activities; however, the Final Remedial Investigation (RI) report 45 stated that potential risks posed to human health are within acceptable levels at site ST001 and do not 1 require further action. Project planning would include soil and groundwater sampling, as appropriate,

2 prior to commencement of demolition activities. If results of the sampling were to indicate the presence

of additional contamination, remediation efforts would take place prior to commencement of demolition
 activities. Additionally, the handling, storage, transportation, and disposal of hazardous substances would

4 activities. Additionally, the handling, storage, transportation, and disposal of hazardous substances would 5 be conducted in accordance with applicable Federal, state, and local regulations; USAF regulations; and

6 KPSTS management procedures. Therefore, negligible to minor impacts would be expected.

7 Socioeconomic Resources and Environmental Justice

Demographics. Temporary or permanent relocation of construction workers to meet the demand for the Proposed Action would not be expected. No new personnel are anticipated to be hired or transferred to KPSTS as a result of the Proposed Action. Demand for housing in the area surrounding KPSTS would not be impacted as a result of the Proposed Action. The number of new residents who would move to the area as result of the Proposed Action would be negligible; therefore, short- and long-term, negligible, beneficial impacts on demographics would be expected.

Employment Characteristics. The number of construction workers necessary for the Proposed Action is estimated to be less than 1 percent of all construction workers, which is not large enough to outstrip the supply of the industry. Indirect beneficial impacts would be expected from the increase in payroll, tax revenues, purchase of materials, and purchase of goods and services in the area, resulting in short-term, minor, beneficial impacts on employment in the Honolulu Metropolitan Statistical Area (MSA).

19 The temporary increase of construction personnel would represent a small increase in the total number of 20 persons working on site at KPSTS and no additional facilities (e.g., housing, transportation) would be 21 necessary to accommodate the workforce. Changes to employment and expenditures resulting from the 22 Proposed Action would be short-term, negligible, and beneficial.

Environmental Justice. Demolition and construction activities would be located entirely within KPSTS.
Because there are no residential properties within 1 mile of KPSTS, no minority population would be
disproportionately impacted by implementing the Proposed Action. Adverse impacts on minority, lowincome, and youth populations would not be expected.

27 Cultural Resources

Visual Resources. Long-term, minor, beneficial impacts on visual resources would be expected from implementation of the Proposed Action. The demolition of nine existing buildings at KPSTS would reduce the number of man-made structures currently in the viewshed, and the visual quality of the landscape would be enhanced. No impacts on visual resources would be expected from the newly constructed CE Storage Building, as it would not be visible from Keawa'ula Beach within Ka'ena Point State Park, an area that is frequented by Native Hawaiian fishermen seeking marine resources. The new CE Storage Building also would not be visible from the Moka'ena Heiau, an ancient Hawaiian temple.

35 Archaeological and Traditional Cultural Resources. Two archaeological sites (Site Nos. 50-80-03-3718 and 50-80-03-3719) are in the Control Area at KPSTS where the construction of the CE Storage Building 36 37 and the demolition of Buildings 14, 16, 17, 18, and 21 would occur. Site No. 50-80-03-3718 is a 38 traditional Hawaiian site that has been determined to be eligible for listing in the NRHP under Criterion 39 D. The site is on a knoll between Buildings 10 and 20. Site No. 50-80-03-3719 includes stone/brick debris and could be associated with the construction of Building 20. In 2007, this site was recommended 40 41 for removal from site records as it was no longer considered an archaeological site. No impacts on Site No. 50-80-03-3718 would be expected if the knoll area between Buildings 21, 16, 17, and 18 is avoided, 42

staging areas and temporary parking areas are located away from the site, and surface disturbance (i.e., removing trees and vegetation) in the vicinity of the site is avoided.

3 The potential exists for the unanticipated discovery of cultural resources and human remains during 4 ground-disturbing activities related to the Proposed Action. Consequently, the USAF would develop an 5 Inadvertent Discovery Plan that details responsibilities for reporting in the event of a discovery during 6 these activities and compliance with 36 CFR 800.13. The plan would also include mitigation procedures 7 to be implemented in the event of a significant unanticipated find. If human remains are discovered, the 8 USAF would stop work and contact the county coroner and a professional archaeologist that meets the 9 Secretary of the Interior's Professional Qualifications Standards in archaeology or history to determine the significance of the discovery. 10

11 Architectural Resources. Because KPSTS operated as an integrated tracking station for the Corona 12 Program, impacts of the Proposed Action are evaluated relative to both the individual resources affected 13 and the potential district as a whole. Long-term, minor to moderate, direct, adverse impacts would be expected on the potential historic district at KPSTS from demolition of the nine buildings and 14 15 construction of a new CE Storage Building. All of the buildings proposed for demolition are associated with the Corona Program and the potential historic district. The introduction of a new CE Building at 16 17 KPSTS could also impact the overall integrity of the potential historic district. Although KPSTS is 18 potentially eligible for inclusion on the National Register as a historic district under the Cold War 19 designation, the nine buildings proposed for demolition are infrastructure of a nondistinctive type and 20 generally would not be interpreted as eligible for the National Register as individual resources; therefore, 21 no adverse impacts would be expected on the individual resources.

22 Because the Proposed Action would result in adverse impacts on the potential historic district at KPSTS, 23 proposed mitigation could include a comprehensive study of the built resources on KPSTS, history of 24 KPSTS, and HABS documentation of the potential historic district at KPSTS. Additional mitigation 25 could include oral history interviews of personnel associated with the Corona Program who were 26 stationed at KPSTS or interpretation of the history of the Corona Program and KPSTS's contribution to 27 the program through onsite signage at KPSTS and public areas in the vicinity of KPSTS. Mitigation 28 measures developed in consultation with the Hawai'i SHPD, Native Hawaiian Organizations, and other 29 stakeholders would be outlined in a Section 106 Memorandum of Agreement (MOA). The MOA also 30 would include the measures to avoid any actions that might cause surface disturbance to the knoll where 31 Site No. 50-80-03-3718 is located and the Inadvertent Discovery Plan for unanticipated finds.

32 No Action Alternative

Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The burden and cost associated with maintaining the existing underutilized facilities that are in poor condition would not be alleviated; the amount of impervious surfaces at KPSTS would not be decreased; and the storage and maintenance facilities would not be consolidated. The No Action Alternative would not meet the purpose of and need for the action.

38 Cumulative Effects

Several projects on KPSTS and another in an area surrounding KPSTS have been identified as having the potential for cumulative effects when considered with the Proposed Action. Projects on KPSTS, which are described in detail in the following paragraphs, include (1) completing the Remote Block Change (RBC) upgrade of the Hawai'i Tracking Station (HTS) A-Side Antenna, (2) constructing a new communications antenna for the 50th Space Wing (50 SW), (3) upgrading the existing water system infrastructure for KPSTS, (4) constructing additional antennas for the Air Force Weather Agency 1 (AFWA), and (5) installing the Improved Solar Observing Optical Network (ISOON) to upgrade the 2 Solar Electro-Optical Network. Finally, constructing predator-proof fencing to prevent feral predators 3 such as dogs, cats, mongoose, and rats from entering 59 acres of coastal habitat within Ka'ena Point NAR 4 is also discussed. No other recently completed, currently underway, or reasonably foreseeable future 5 projects on lands surrounding KPSTS, including Ka'ena Point NAR, Pahole NAR, Ka'ena Point State 6 Park, Kuaokalā Game Management Area, and Mokulē'ia Forest Reserve, were identified.

7 Some ground-disturbing activities would occur with each project. The level of impacts would be 8 proportional to the size of the construction disturbance. All projects requiring heavy equipment to 9 construct, modify, or demolish buildings or install new telescopes or antennas could result in short-term 10 increased noise, increased air emissions, potential for erosion and transport of sediment, generation of small amounts of hazardous materials and wastes, and generation of construction and demolition waste. 11 12 Additionally, all construction-related activities generally could result in minor, beneficial effects as a 13 result of job creation and materials procurement. Furthermore, it should be assumed that demolition and 14 renovation activities in older buildings have the potential to disturb ACM or LBP and the appropriate 15 identification, handling, removal, and disposal of those materials would occur in accordance with Federal, state, and local regulations and guidance. Cumulative construction effects are not considered in this 16 17 analysis in detail because these projects have fairly small footprints; therefore, they would have to be occurring at the same time and in close proximity to generate cumulative effects. The following projects 18 19 are in reasonably close proximity; if the timelines for ground-disturbing activities coincided, then minor, 20 short-term, cumulative effects could occur:

- It is possible that demolition of Building 21 (under the Proposed Action) and demolition of Building 20 and Antenna No. 14111 (to support the new communications antenna) could occur concurrently. These three facilities are clustered together.
- Demolition of Buildings 32 and 33 are in the immediate vicinity of Facility No. 39006, a legacy antenna that will likely be demolished following construction of the new RBC facility. Buildings 37 and 39 are approximately 300 feet east of Facility No. 39006.
- Demolition of Buildings 14, 16, 17, and 18 and construction of the CE storage facility would be approximately 600 feet east of the new RBC facility. Building 10 is in the middle of these two project areas.
- The water infrastructure system upgrades include numerous replacements, repairs, upgrades, and augmentations throughout KPSTS, so it is possible ground-disturbing activities of this project could coincide spatially and temporally with the Proposed Action or any other project on KPSTS.

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ENVIRONMENTAL ASSESSMENT Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building

AT

KA'ENA POINT SATELLITE TRACKING STATION O'AHU, HAWAI'I

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1. Purpose of and Need for the Proposed Action

2 1.1 Introduction

This Environmental Assessment (EA) describes the U.S. Air Force's (USAF) proposal to demolish nine buildings and construct a Civil Engineering (CE) storage facility ("CE Storage Building") at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i. This section presents the project location, history and background information, the purpose of and need for the Proposed Action, a summary of key environmental compliance requirements, and an introduction to the organization of this document.

8 The EA process is carried out in compliance with the National Environmental Policy Act (NEPA); the 9 Council on Environmental Quality (CEQ) regulations implementing NEPA (Title 40 Code of Federal 10 Regulations [CFR] Parts 1500–1508); Department of Defense (DOD) Directive 6050.1, *Environmental* 11 *Considerations in DOD Actions*; and Air Force Instruction (AFI) 32-7061 implementing regulation for 12 NEPA, the *Environmental Impact Analysis Process* (EIAP), Title 32 CFR Part 989, as amended.

13 **1.2 Project Location**

14 KPSTS is on Ka'ena Point at the westernmost tip of the Island of O'ahu, Hawai'i, overlooking the Pacific 15 Ocean (see Figure 1-1). KPSTS is positioned above Keawa'ula Bay on the Kuaokalā Ridge, at the 16 northwestern end of the Wai'anae Mountain Range. KPSTS is 7 miles north of Mākaha, 7 miles west of

17 Wai'alua, and 40 miles west of Honolulu (AFCEE 2009). Approximately 75 personnel work at KPSTS,

18 including contractors, security forces, and DOD civilian and military personnel.

19 The original site for KPSTS consisted of 106 acres of land leased in 1958 from the Territory of Hawai'i 20 and private landowners (KPSTS 2008). In 1994, a new lease was executed in response to growing 21 mission needs, increasing the total leased area to approximately 200 acres. Some of the leased land has 22 since been returned to the State of Hawai'i. KPSTS now occupies approximately 153 acres of land leased 23 from the State of Hawai'i, including easements and rights-of-way. Of the 153 acres, approximately 24 83 include fenced facilities, roadways, and a 50-foot buffer zone. KPSTS consists of several building 25 clusters supporting satellite tracking radio communications facilities connected by an access road 26 extending approximately 2 miles along Kuaokalā Ridge. The Kuaokalā Ridge drops off approximately 27 1,000 feet to the Pacific Ocean along the western and southern sides of KPSTS. Toward the eastern 28 portion of KPSTS, Kuaokalā Ridge merges with the western end of the Wai'anae Mountain Range.

29 There is no resident population within 1 mile of KPSTS. On the windward coast (north-facing shores), 30 the YMCA Camp Erdman complex is approximately 1.3 miles from the project area. The nearest resident 31 population of the Mokulē'ia community is approximately 3 miles east of KPSTS, across from Dillingham 32 Air Field. The nearest residential zoned properties in Mokulē'ia exist approximately 4 miles east of 33 KPSTS. The nearest civilian community on the leeward side (south-facing shores) is Mākaha, approximately 7 miles south of KPSTS. Within 5 miles of the installation there are a few sparsely 34 35 scattered residences, small farms, and military training grounds. KPSTS is part of the City and County of Honolulu, on the Island of O'ahu. The area surrounding KPSTS is composed of two Natural Area 36 37 Reserves (NARs), the Ka'ena Point NAR and Pahole NAR; a state park, the Ka'ena Point State Park; and 38 a State of Hawai'i Game Management Area, the Kuaokalā Game Management Area. The Hawai'i 39 Department of Land and Natural Resources (DLNR), Division of Forestry and Wildlife manages most of 40 the land north of KPSTS and the Division of State Parks manages the land south of KPSTS. Much of the 41 land to the north and east of KPSTS has been under grazing leases operated by the Hawai'i DLNR,

42 Division of Land Management.





Figure 1-1. KPSTS and Surrounding Areas

1.3 **History and Background** 1

1.3.1 Ka'ena Point Satellite Tracking Station 2

3 KPSTS was established in 1958 to support the Discover Satellite (Corona) Program, which was in 4 operation from August 1960 to May 1972. The program was declassified (i.e., secrecy restrictions were 5 removed) in February 1995. The Corona Program developed and operated the first satellites for 6 photo-reconnaissance and is recognized for many "technological and scientific firsts," including, the 7 mid-air recovery of vehicles returning from space, mapping Earth from space, stereo-optical data from 8 space, and multiple reentry vehicles from space. The satellites for the Corona Program were launched 9 into polar orbits by USAF Thor boosters and flew at altitudes of approximately 100 nautical miles to 10 photograph selected target areas. The exposed film was returned to earth in capsules. The capsules were ejected from the satellites, retrieved in midair by USAF aircraft over the Pacific Ocean, and airlifted to 11 processing facilities (NRO undated). Photoreconnaissance data produced by the Corona Program 12 13 contributed significantly to Cold War history.

14 USAF activity at KPSTS has increased continuously since its establishment (AFCEE 1996). Through the 15 years, KPSTS has also supported other DOD space programs, including a satellite communications network (i.e., Advent), the Missile Detection and Alarm System, the Satellite and Missile Observation 16 17 System, and the North American Aerospace Defense command. In 1968, a Space Ground Link 18 Subsystem (SGLS) antenna was installed. In 1971 and 1972, a second SGLS antenna and AN/FPO-14 19 radar were installed (AFCEE 2010).

20 In June 1997, Detachment 6, 750th Space Group (750 SGP) was redesignated as Detachment 4 (Det 4), 21 22nd Space Operations Squadron (22 SOPS) of the 50th Space Wing (50 SW) due to the realignment of 22 the 750 SGP (KPSTS 2008). Until 2003, KPSTS was under the stewardship of the 15th Airlift Wing 23 (formerly the 15th Air Base Wing) at Hickam Air Force Base (AFB) O'ahu, Hawai'i. In October 2010, 24 Det 4, 22 SOPS was redesignated as Detachment 3 (Det 3), 21st Space Operations Squadron (21 SOPS).

25 KPSTS is currently managed and operated by Det 3, 21 SOPS of the 50 SW, 14th Air Force, and U.S. Air 26 Force Space Command. The 50 SW, based at Schriever AFB, Colorado, is responsible for the on-orbit

27 control and evaluation of DOD space vehicles (AFCEE 2010).

28 KPSTS is designed as a radio receiving and transmitting facility that is separated from populated areas in 29 order to eliminate interference in the radio bands of interest. KPSTS included antennas for acquisition, 30 telemetry reception, and space vehicle command (AFCEE 2010). The radio antennas at KPSTS are 31 situated in an array calculated to ensure sufficient distance between them to minimize radio frequency 32 interference. The current mission of KPSTS is to provide uninterrupted support (i.e., telemetry, tracking, command, and data retrieval functions) for DOD space vehicles and other high-priority space programs 33 34 supported by the Air Force Satellite Control Network (AFSCN). The AFSCN is a worldwide system that 35 tracks and controls American military satellites and receives and processes transmitted data. Dedicated control segments support individual satellite systems, but a common user element provides support to all 36 37 satellites belonging to the DOD. The common user element presently consists of two control nodes, two 38 scheduling facilities (one at each node), eight remote tracking sites, and the associated communications

- 39 links (eyeball-series.org 2006).
- 40 KPSTS is one of eight satellite tracking stations that make up the common user segment of the AFSCN,
- 41 providing launch and on-orbit operational support to approximately 80 satellites. KPSTS also provides
- 42 support to the Defense Meteorological Satellite Program and operates a monitoring station for the Global
- 43 Positioning System (AFCEE 2010). These DOD space systems provide prevailing weather and precise
- 44 navigation data to operational users (AFCEE 2009).

Over the years, upgrades have been made to the Automated Remote Tracking Station program, which has allowed tracking stations to become more automated with updated equipment. The updated equipment improves reliability, increases operational capacity of the tracking stations, and allows for automation of many of the functions performed. Automation and improved reliability has led to reduced manpower requirements for operating and maintaining tracking stations, leading to reduced operations and maintenance costs. Continual improvements and upgrades are needed to consolidate sustainment of the AFSCN with ongoing development, systems engineering, and integration (eyeball-series.org 2006).

8 **1.4** Purpose of and Need for the Proposed Action

9 The purpose of the Proposed Action is to demolish underutilized facilities that are in poor condition at 10 KPSTS, which would, thereby, alleviate the burden associated with maintaining these buildings. In 11 addition, the purpose of the Proposed Action is to provide KPSTS with a new CE Storage Building. The 12 Proposed Action is needed to consolidate the storage facilities and lessen the burden associated with 13 maintaining underutilized facilities that are in poor condition at KPSTS.

14 1.5 Summary of Key Environmental Compliance Requirements

15 **1.5.1** National Environmental Policy Act

16 NEPA is a Federal statute requiring the identification and analysis of potential environmental impacts 17 associated with proposed Federal actions before those actions are taken. The intent of NEPA is to help 18 decisionmakers make well-informed decisions based on an understanding of the potential environmental 19 consequences and take actions to protect, restore, or enhance the environment. NEPA established the 20 CEQ that was charged with the development of implementing regulations and ensuring Federal agency 21 compliance with NEPA.

The CEQ regulations mandate that all Federal agencies use a prescribed structured approach to environmental impact analysis. This approach also requires Federal agencies to use an interdisciplinary and systematic approach in their decisionmaking process. This process evaluates potential environmental consequences associated with a proposed action and considers alternative courses of action.

The process for implementing NEPA is outlined in 40 CFR, Parts 1500–1508, *Regulations for Implementing the Procedural Provisions of the National Environmental Policy Act.* The CEQ was established under NEPA to implement and oversee Federal policy in this process. The CEQ regulations specify that an EA be prepared to provide evidence and analysis for determining whether to prepare a Finding of No Significant Impact (FONSI) or whether the preparation of an Environmental Impact Statement (EIS) is necessary. The EA can aid in an agency's compliance with NEPA when an EIS is unnecessary and facilitate preparation of an EIS when one is required.

- Air Force Policy Directive 32-70, *Environmental Quality*, states that the USAF will comply with
- applicable Federal, state, and local environmental laws and regulations, including NEPA. The USAF's
 implementing regulation for NEPA is EIAP, 32 CFR Part 989, as amended.
- 36 Upon completion of the EA process, the USAF will determine whether the Proposed Action would result 37 in significant impacts. If such impacts are predicted, then the USAF would need to decide whether to
- provide mitigation to reduce impacts below the level of significance, undertake the preparation of an EIS,
- or abandon the Proposed Action. This EA will also be used to guide the USAF in implementing the
- 40 Proposed Action in a manner consistent with the USAF standards for environmental stewardship should
- 41 the Proposed Action be approved for implementation.

1 **1.5.2 Hawai'i Environmental Policy Act**

2 The Hawai'i Environmental Policy Act (HEPA) is a statute of the State of Hawai'i that requires an 3 analysis of potential environmental impacts for actions that propose any of the following:

- The use of state or county lands or state or county funds
- Any use within any land classified as a conservation district under Chapter 205, Hawai'i
 Administrative Rules (HAR)
- Any use within a shoreline area, as defined in the Hawai'i Revised Statutes (HRS) §205A-41
- Any use within any historic site, as designated in the National Register of Historic Places (NRHP)
 or Hawai'i Register
- Any use within the Waikiki area of O'ahu ("Waikiki Special District")
- Any amendments to existing county general plans where the amendment would result in designations other than agriculture, conservation, or preservation
- Any reclassification of any land classified as a conservation district under Chapter 205, HAR
- The construction of new, or the expansion or modification of existing, helicopter facilities within
 the State of Hawai'i
- The development of a wastewater treatment unit that serves more than 50 single-family dwellings (HRS §343-5).

18 The process for implementing HEPA is codified in Chapter 343 of the HRS, Environmental Impact 19 Statements. The purpose of HEPA is to establish a system of environmental review that will ensure that 20 environmental concerns are given appropriate consideration in decisionmaking along with economic and 21 technical considerations. HEPA finds that (1) the quality of humanity's environment is critical to 22 humanity's well being; (2) humanity's activities have broad and profound effects upon the interrelations 23 of all components of the environment; (3) an environmental review process will integrate the review of 24 environmental concerns with the state, counties, and decisionmakers; and (4) the process of reviewing 25 environmental effects is desirable because environmental consciousness is enhanced, cooperation and coordination are encouraged, and public participation during the review process benefits all parties 26 27 involved (HRS §343-1).

HEPA directed the Environmental Council to establish rules on procedures to exempt actions that have minimal or no significant effects on the environment, prescribe the contents of an EA, prescribe the procedure for processing and accepting EIS documents, and establish criteria to determine when an EIS is acceptable (HRS §343-6). This EA meets or exceeds the content required for HEPA compliance, and USAF follows the agency and public notice requirements for HEPA EAs as outlined by the Hawai'i Office of Environmental Quality Control.

1.5.3 Applicable Environmental and Regulatory Compliance

To comply with NEPA, the planning and decisionmaking process for Federal actions involves a study of relevant environmental statutes and regulations. The NEPA process, however, does not replace procedural or substantive requirements of other environmental statutes and regulations. It addresses them

collectively in the form of an EA or EIS, which enables the decisionmaker to have a comprehensive view

- of major environmental issues and requirements associated with a proposed action. According to CEQ
- 40 regulations, the requirements of NEPA must be integrated "with other planning and environmental review

1 procedures required by law or by agency so that all such procedures run concurrently rather than 2 consecutively."

3 Air Force Policy Directive (AFPD) 32-70, Environmental Quality, states that the USAF will comply with 4 applicable Federal, state, and local environmental laws and regulations, including NEPA. Through the 5 analysis conducted as part of this EA, the Proposed Action and alternatives will be assessed to ensure 6 compliance with all applicable laws and regulations, such as the Clean Air Act (CAA); the Clean Water 7 Act (CWA); the Endangered Species Act (ESA); the National Historic Preservation Act (NHPA); the Archaeological Resources Protection Act; the Solid Waste Disposal Act; and AFI 91-301, Air Force 8 9 Occupational and Environmental Safety, Fire Protection, and Health Program. Appendix A contains a 10 representative listing and a more detailed description of laws, regulations, and Executive Orders (EOs) 11 associated with various resource areas that might apply to the Proposed Action.

12 National Historic Preservation Act. The NHPA was enacted in 1966 and amended in 1970 and 1980. 13 This Federal law provides for the NRHP to include districts, sites, buildings, structures, and objects significant in American history, architecture, archaeology, and culture. Such places could have national, 14 15 state, or local significance. The NHPA establishes standards for state programs and requires states to establish mechanisms for Certified Local Governments to participate in the National Register nomination 16 17 and funding programs. Section 106 of the NHPA requires that Federal agencies having direct or indirect 18 jurisdiction over a proposed Federal, federally assisted, or federally licensed undertaking, take into 19 account the effect of the undertaking on any district, site, building, structure, or object included in or 20 eligible for inclusion in the NRHP, and afford the Advisory Council on Historic Preservation a reasonable 21 opportunity to comment with respect to the undertaking, prior to approval of the expenditure of funds or 22 the issuance of a license. Section 110 of the NHPA directs the heads of all Federal agencies to assume 23 responsibility for the preservation of NRHP-listed or -eligible historic properties owned or controlled by 24 their agency. Federal agencies are directed to locate, inventory, and nominate properties to the NRHP, to 25 exercise caution to protect such properties, and to use such properties to the maximum extent practicable 26 (ACHP 2009).

The North Shore and Wai'anae Sustainable Communities Plans (SCPs) are two of the eight community-oriented plans intended to help guide public policy, investment, and decisionmaking through 2020 for the North Shore and Wai'anae areas.

North Shore Sustainable Communities Plan. The North Shore SCP was prepared in accordance with seven other community plans addressing the needs of the planning regions of the Island of O'ahu. The North Shore region has an abundance of visual resources including vast open spaces, scenic shorelines, and backdrops of the Wai'anae and Ko'olau Mountain Ranges and the coastal pali. Guidelines in the North Shore SCP that pertain to scenic resources and scenic views are as follows (Honolulu DPP 2000a):

- Conduct planning with attention to preservation of natural open space, protecting coastal and mauka views from public roadways, and conserving important viewsheds.
- Evaluate the impact of land use proposals on the visual quality of the landscape, including
 viewplane and open space considerations.
- Locate any future overhead utilities on the mauka side of the public coastal highway. Whenever
 possible, overhead utility lines and poles that significantly obstruct public views should be
 relocated or placed underground.
- Encourage interagency and private sector participation and cooperation in the creation,
 maintenance, and enhancement of views and visual resources on the North Shore.

1 Wai'anae Sustainable Communities Plan. The vision for Wai'anae incorporates community living 2 firmly embedded in rural and natural landscapes. Wai'anae is considered by many people, including both 3 residents and visitors, as one of the most scenic regions on the Island of O'ahu. Major elements of the 4 Wai'anae landscape include the ocean; the white sand beach; green valleys; the rugged pu'u and ridges 5 along the coast, including Pu'u Heleakala, Pu'u O Hulu, Pu'u Mailiilii, and Paheehee Ridge; and the 6 peaks of the Wai'anae Range. The preservation of open space should be a high priority consideration for 7 all public programs and projects that could affect the coastal lands, valleys, and mountains of the 8 Wai'anae District. The environmental impact analysis for any proposed project, whether public or 9 private, that could be planned for coastal, valley, or mountain sites within the Wai'anae District should 10 include a detailed analysis of the project's potential impact on open space and scenic beauty (Honolulu DPP 2000b). 11

The Coastal Zone Management Act (CZMA) requires Federal agencies to ensure their actions within or outside the coastal zone that might affect land, water, or natural resources of the coastal zone are to be consistent to the extent practicable with the enforceable policies of the state's coastal zone management programs.

16 This EA will analyze the following general impact topics: noise, air quality, land use (including 17 recreation), geological resources, water resources, coastal zone management, biological resources, health 18 and safety, utilities and infrastructure (including transportation), hazardous materials and wastes, 19 socioeconomic resources and environmental justice, and cultural and visual resources.

Interagency and Intergovernmental Coordination for Environmental Planning and Public Involvement

22 NEPA requirements help ensure that environmental information is made available to the public during the decisionmaking process and prior to actions being taken. A premise of NEPA is that the quality of 23 24 Federal decisions will be enhanced if proponents provide information to the public and involve the public 25 in the planning process. CEQ regulations implementing NEPA specifically state, "There shall be an early 26 and open process for determining the scope of issues to be addressed and for identifying the significant 27 issues related to a proposed action. This process shall be termed scoping." The Intergovernmental Coordination Act and EO 12372, Intergovernmental Review of Federal Programs, require Federal 28 29 agencies to cooperate with and consider territorial and local views when implementing a Federal 30 proposal. AFI 32-7060 requires the USAF to implement a process known as Interagency and 31 Intergovernmental Coordination for Environmental Planning (IICEP), which is used to facilitate agency 32 coordination.

Through the IICEP process, KPSTS notified relevant Federal, state, and local agencies of the Proposed Action and provided them sufficient time to make known their environmental concerns specific to the action. The IICEP process also provided KPSTS with the opportunity to cooperate with and consider state and local views in implementing the Federal proposal. All IICEP materials related to this EA are provided in **Appendix B**.

Once the Draft EA is finalized, a Notice of Availability will be published in the *Honolulu Star Advertiser* announcing the availability of the Draft EA for public review. Copies of the Draft EA and FONSI will

also be sent to the following local libraries: the Hawai'i State Library, Aiea Public Library, Salt

41 Lake/Moanalua Public Library, Wai'anae Public Library, and Wai'alua Public Library. Public and

42 agency comments on the Draft EA will be considered prior to a decision being made as to whether or not

43 to sign a FONSI.

1 1.7 Organization of this Document

2 This EA is organized into six sections, plus appendices. Section 1 provides the background information, 3 project location, and purpose of and need for the Proposed Action. Section 2 contains a description of the 4 Proposed Action and alternatives, including the No Action Alternative. Section 3 contains a description 5 of the environmental resources and baseline conditions that could potentially be affected by the Proposed 6 Action and alternatives, and will present an analysis of the potential environmental consequences of 7 implementing the Proposed Action and the No Action Alternative. Section 4 includes an analysis of the 8 potential cumulative impacts at KPSTS. Section 5 lists the preparers of this document. Section 6 lists 9 the references used in the preparation of this document. Appendix A contains applicable laws, regulations, policies, and planning criteria potentially relevant to NEPA analysis. Appendix B includes 10 all IICEP materials currently available and will be expanded to include all public review materials. 11 12 **Appendix C** contains site photos of the nine buildings proposed for demolition at KPSTS.

1

2. Description of Proposed Action and Alternatives

This section provides detailed information on the Proposed Action and alternatives considered, including the No Action Alternative. As discussed in **Section 1.5.1**, the NEPA process evaluates potential environmental consequences associated with a proposed action and considers alternative courses of action. Reasonable alternatives must satisfy the purpose of and need for a proposed action, as defined in **Section 1.4**. In addition, CEQ regulations also specify the inclusion of a No Action Alternative against which potential effects can be compared. While the No Action Alternative would not satisfy the purpose of or need for the Proposed Action, it is analyzed in detail in accordance with CEQ regulations.

9 2.1 Proposed Action

10 Under the Proposed Action, the USAF would demolish nine existing buildings and construct a new CE Storage Building at KPSTS. Demolition of the existing facilities and construction of a new CE Storage 11 12 Building would be completed in phases during a 12-month period. Upon completion of demolition 13 activities, the land areas associated with the demolished facilities would be restored (i.e., revegetated), as 14 appropriate. Table 2-1 presents a summary of the nine existing buildings, including their building number, location, current use, and original construction date. Figure 2-1 shows the locations of the nine 15 buildings proposed for demolition. Photographs of the nine buildings proposed for demolition are 16 17 provided in Appendix C. All of the existing buildings proposed for demolition are currently 18 underutilized, in poor condition, and potentially contain lead-based paint (LBP) and asbestos-containing 19 materials (ACM). KPSTS is currently conducting an LBP and asbestos survey for all of the existing 20 facilities at KPSTS. For purposes of the EA, it is assumed that all of the buildings proposed for 21 demolition could contain LBP and ACM.

22 As stated in Section 1.3.1, KPSTS was established in 1958 to support the Discover Satellite (Corona) 23 Program, and photoreconnaissance data produced by the Corona Program contributed significantly to 24 Cold War history. According to the Ka'ena Point Satellite Tracking Station Integrated Cultural 25 Resources Management Plan (ICRMP) (KPSTS 2009), there are archaeological sites and Native 26 Hawaiian sites at KPSTS that are eligible for the NRHP. The ICRMP suggests that KPSTS contains 27 significant Cold War-related buildings, features, and landscape. In particular, the ICRMP identifies significant architectural resources that were constructed between 1959 and 1968. The ICRMP also 28 29 identifies the need for a comprehensive inventory and NRHP eligibility evaluation of the buildings and 30 landscape at KPSTS, and suggests consultation with Native Hawaiian Organizations. As shown in Table 2-1, all nine buildings proposed for demolition have an original construction date between 1959 31 32 and 1968. Under Section 110 of the NHPA, Federal agencies are required to inventory resources under 33 their purview to the NHPA. In accordance with the NHPA, determinations regarding the potential impacts of an undertaking on historic properties are presented to the State Historic Preservation Division 34 35 (SHPD).

A comprehensive evaluation of potentially historic, Cold War-Era properties and one known World War 36 II-Era property at KPSTS has not been completed. On March 30, 2011, KPSTS consulted with the 37 38 Hawai'i SHPD regarding the determination of eligibility for Buildings 20, 21, and 14111 at KPSTS. The 39 USAF has determined that KPSTS is potentially eligible for listing on the NRHP as a district, since it likely meets Cold War Criterion "b" and NRHP Criterion "a." Specifically, KPSTS is potentially eligible 40 41 for listing on the NRHP as a district due to its role as one of the many satellite tracking stations in the 42 AFSCN during the Corona Program and its contribution to overall intelligence gathering during the Cold 43 War. On May 13 2011, KPSTS coordinated with the Hawai'i SHPD, through the IICEP process (previously described in Section 1.6), regarding the demolition of nine existing buildings and 44 45 construction of a new CE Storage Building at KPSTS. On July 1, 2011, KPSTS received concurrence

Building Number	Original Construction Date	Location	Building Description/Use
14	1959	Administrative Area: East of Building 10 and Southwest of Building 19	Hazardous materials storage shed
16	1965	Administrative Area: East of Building 10 and Northeast of Building 13	Landscaping equipment storage shed
17	1966	Administrative Area: East of Building 10 and North of Building 16	Supply and equipment storage shed and small parking area
18	1968	Administrative Area: East of Building 10 and South of Building 17	Supply and equipment storage shed and small parking area
21	1959	East of Building 20	Former guard house; currently vacant
32	1959	B-Side Area	Materials storage facility containing hazardous materials and paints
33	1958	B-Side Area	Civil engineering shop and offices and asphalt parking area
37	1972	B-Side Area, adjacent to Environmental Restoration Program (ERP) Site ST001	Former maintenance facility; currently a storage facility
39*	1965	B-Side Area, adjacent to ERP Site ST001	Former power plant; currently a storage facility with concrete pads on the eastern and western sides of the facility

Table 2-1.	Summary of Existing	Buildings Proposed for Demolition
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Note: * There are two active 20,000-gallon diesel underground storage tanks (USTs) east of Building 39 that serve the current power plant (Building 38) (AFCEE 2010). These two USTs would remain in place and would continue to serve the current power plant upon completion of demolition of Building 39.

2 from the Hawai'i SHPD that, although KPSTS is potentially eligible for inclusion on the National

3 Register under the Cold War designation, the nine buildings proposed for demolition are infrastructure of

4 a nondistinctive type and generally would not be interpreted as eligible for the National Register (see

5 Appendix B).

1

6 A number of construction vehicles would be required for the Proposed Action. Temporary staging areas 7 for construction machinery and temporary parking areas for construction vehicles would be used during 8 the Proposed Action. It is not anticipated that the Proposed Action would require the removal of trees at 9 KPSTS. However, minimal trimming of trees could be required prior to commencement of demolition 10 activities to provide space for vehicles in the demolition and construction areas. Due to the proximity of several federally listed plant species and designated critical habitat, a qualified biologist would survey 11 12 these areas prior to any tree trimming or vegetation removal. If it is determined that any federally listed 13 species are observed within any of the projected footprints, the U.S. Fish and Wildlife Service (USFWS) 14 would be contacted for their guidance pursuant to Section 7 of the ESA. Any additional areas disturbed 15 as a result of the Proposed Action would be replanted with approved grass mixtures and vegetation upon 16 completion of demolition and construction activities.


1

1 The new CE Storage Building would be approximately 2,600 square feet (ft²) and would be constructed in

the area where Buildings 16, 17, and 18 were previously located. The new CE Storage Building would preplace Buildings 14, 16, 17, and 18 and would be used as a consolidated storage and maintenance

4 facility. Construction activities and materials would promote as many Leadership in Energy and

5 Environmental Design (LEED) points as possible to demonstrate good environmental stewardship.

6 Upon completion of the Proposed Action, there would be an overall decrease in impervious surface area 7 at KPSTS (approximately 5,392 ft²). The decrease in impervious surfaces would provide more surface 8 area for storm water permeation into the ground and would, thereby, permanently decrease sheet flow 9 runoff into the storm water drainage system. **Table 2-2** summarizes the change in impervious surfaces 10 that would occur at KPSTS as a result of the proposed demolition and construction activities.

11

Table 2-2. Change in Impervious Surfaces Associated with the Proposed Action

Building Number	Footprint (ft ²)
Demolition	
14	100
16	112
17	615
18	400
21	36
32	472
33	2,120
37	1,000
39	3,137
Total Decrease in Impervious Surfaces	7,992
Construction	
New CE Storage Building	2,600
Total Increase in Impervious Surfaces	2,600
Net Change in Impervious Surfaces	-5,392

12 **2.2 No Action Alternative**

13 CEQ regulations require consideration of the No Action Alternative. The No Action Alternative serves as 14 a baseline against which the impacts of the Proposed Action and other potential action alternatives can be 15 evaluated. Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The burden and cost associated with maintaining the 16 existing underutilized facilities that are in poor condition would not be alleviated; the amount of 17 18 impervious surfaces at KPSTS would not be decreased; and the storage and maintenance facilities would 19 not be consolidated. The No Action Alternative would not meet the purpose of and need for the action, as 20 described in Section 1.4.

2.3 Alternatives Considered but Eliminated from Detailed Analysis

Under NEPA, consideration and analysis of reasonable alternatives to the Proposed Action are required in an EA. Considering alternatives helps to avoid unnecessary impacts and allows for an analysis of reasonable ways to achieve the stated purpose. To warrant detailed evaluation, an alternative must be reasonable. To be considered reasonable, an alternative must be suitable for decisionmaking (i.e., any necessary preceding events have taken place), capable of implementation, and satisfactory with respect to meeting the purpose of and need for the action.

8 **2.3.1** Alternative for New Construction in the Area of Buildings 32 and 33

9 Under this alternative, all activities described under the Proposed Action would occur (see Section 2.1), 10 with the exception of the construction of a new CE Storage Building in the area where Buildings 16, 17, 11 and 18 were previously located. The new CE Storage Building would be constructed in the area where 12 Buildings 32 and 33 were previously located, and the area associated with Buildings 16, 17, and 18 would 13 be restored (i.e., revegetated), as appropriate.

Upon completion of renovations to Building 19 at KPSTS in 2011, the Civil Engineering Operations (CEO) personnel will be relocated to Building 19 so that they are collocated with command/management staff to allow for an increase in communications and oversight. Building 19 is approximately 2 miles from Buildings 32 and 33. If the new CE Storage Building were constructed in the area of Buildings 32 and 33, it would prove inefficient for CEO personnel, as they would have to travel 2 miles to the new CE Storage Building and 2 miles back to Building 10 several times each day.

19 Storage Building and 2 miles back to Building 19 several times each day.

Due to the high level of invasive and nonnative species found on the installation, invasive species management is a large part of the habitat management activities at KPSTS. Invasive species are alien species (not native to the ecosystem) whose introduction does, or is likely to, cause economic or environmental harm, or harm to human health. KPSTS has developed the following goals for habitat management at the installation (AFCEE 2009):

- Protect and restore native habitat diversity
- Enhance habitat for native species by removing invasive vegetation.

It is likely that the amount of native vegetation in the area of Buildings 32 and 33 is higher than in the area of Buildings 16, 17, and 18 due to the predominance of invasive species and landscaping plants present in the area of Buildings 16, 17, and 18.

In addition, several native Hawaiian organizations maintain interest in the cultural aspects of the installation (e.g., traditional Hawaiian remnant surface features, a *heiau* [ancient Hawaiian temple], historic ranching features, World War II features). KPSTS has consulted with these native Hawaiian organizations and developed goals to reduce and consolidate the overall footprint of the installation, including reducing the buildings in the area of Buildings 32 and 33.

For the reasons stated above, this alternative was eliminated from further detailed analysis in this EA.

2.3.2 Alternative for New Construction at the Former Power Plant Site

37 Under this alternative, all activities described under the Proposed Action would occur (see Section 2.1),

38 with the exception of the construction of a new CE Storage Building in the area where Buildings 16, 17, 30 and 18 were previously located. The new CE Storage Building would be constructed in the area where

and 18 were previously located. The new CE Storage Building would be constructed in the area where

1 Building 39 was previously located, and the area associated with Buildings 16, 17, and 18 would be

2 restored (i.e., revegetated), as appropriate. Building 39, which formerly housed a power plant used for

3 backup electrical supply for KPSTS, is in the area of ERP Site ST001.

4 ERP Site ST001 formerly contained a 25,000-gallon underground storage tank (UST) and its associated piping. The former UST was on top of a hillside, approximately 125 feet upslope of Building 39, and was 5 6 in use from 1965 to 1978. The former UST stored and delivered fuel via underground piping to a 7 600-gallon former aboveground storage tank (AST) at the southeastern corner of Building 39. A fuel leak of approximately 1,800 gallons reportedly occurred in 1972. It is not known whether the release occurred 8 9 from the UST, underground piping, or both components of the fuel storage and delivery system. The area 10 of contamination starts atop a hillside approximately 125 feet southeast of Building 39 and lies in a narrow corridor to an area adjacent to Building 39. Both the UST and AST have been removed; however, 11 12 the piping associated with the UST was left in place and is approximately 5.5 feet deep along the slope between the former UST and Building 39 and approximately 3 feet deep from the base of the slope to 13 14 Building 39. In May 2010, a remedial investigation (RI) was conducted at ERP Site ST001, as previous 15 investigations showed that elevated concentrations of total petroleum hydrocarbons (TPH) and polycyclic aromatic hydrocarbons (PAH) were present in the soil and perched groundwater at the site. The RI 16 17 included surface and subsurface soil sampling, perched groundwater sampling, and soil gas sampling. 18 Results from the RI indicated the following (AFCEE 2010):

- Soil contamination is mainly present in an isolated area near Buildings 37 and 39
- Contamination in surface soil (i.e., less than 3 feet below ground surface) is present near the former AST location
- Contamination in subsurface soil is present along the lower portion of the former piping
- No contamination was identified in perched groundwater or soil gas.

It was concluded that potential risks posed to human health are within acceptable levels at ERP Site ST001 and do not require further action (AFCEE 2010). However, leveling the area for the construction of a new CE Storage Building would result in extensive soil disturbance. Because there is known surface and subsurface soil contamination near and adjacent to Building 39, this alternative was eliminated from

28 further detailed analysis in this EA.

1

3. Affected Environment and Environmental Consequences

2 All potentially relevant resource areas were initially considered for analysis in this EA. In compliance 3 with NEPA, CEQ, and EIAP 32 CFR Part 989 guidelines, the following discussion of the affected environment and environmental consequences focuses only on those resource areas considered potentially 4 5 subject to impacts and with potentially significant environmental issues. This section includes noise, air 6 quality, land use (including recreation), geological resources, water resources, coastal zone management, 7 biological resources, health and safety, utilities and infrastructure (including transportation), hazardous 8 materials and wastes, socioeconomic resources and environmental justice, and cultural and visual 9 resources.

This section presents a description of the environmental resources and baseline conditions that could potentially be affected from implementing the Proposed Action. In addition, this section presents an analysis of the potential environmental consequences of implementing the Proposed Action, and the consequences of selecting the No Action Alternative. Each alternative was evaluated for its potential effects on physical, biological, and socioeconomic resources in accordance with CEQ guidelines at 40 CFR Part1508.8.

16 The following discussion elaborates on the nature of the characteristics that might relate to various 17 impacts:

- Short-term or long-term. These characteristics are determined on a case-by-case basis and do not refer to any rigid time period. In general, short-term impacts are those that would occur only with respect to a particular activity or for a finite period or only during the time required for construction or installation activities. Long-term impacts are those that are more likely to be persistent and chronic.
- Direct or indirect. A direct impact is caused by and occurs contemporaneously at or near the location of the action. An indirect impact is caused by a proposed action and might occur later in time or be farther removed in distance but still be a reasonably foreseeable outcome of the action. For example, a direct impact of erosion on a stream might include sediment-laden waters in the vicinity of the action, whereas an indirect impact of the same erosion might lead to lack of spawning and result in lowered reproduction rates of indigenous fish downstream.
- Negligible, minor, moderate, or major. These relative terms are used to characterize the magnitude or intensity of an impact. Negligible impacts are generally those that might be perceptible but are at the lower level of detection. A minor effect is slight, but detectable. A moderate impact is readily apparent. A major impact is one that is severely adverse or exceptionally beneficial.
- Adverse or beneficial. An adverse impact is one having unfavorable or undesirable outcomes on the man-made or natural environment. A beneficial impact is one having positive outcomes on the man-made or natural environment. A single act might result in adverse impacts on one environmental resource and beneficial impacts on another resource.
- *Context.* The context of an impact can be localized or more widespread (e.g., regional).

Intensity. The intensity of an impact is determined through consideration of several factors, including whether an alternative might have an adverse impact on the unique characteristics of an area (e.g., historical resources, ecologically critical areas), public health or safety, or endangered or threatened species or designated critical habitat. Impacts are also considered in terms of their potential for violation of Federal, state, or local environmental laws; their controversial nature;

- the degree of uncertainty or unknown impacts, or unique or unknown risks; if there are
 precedent-setting impacts; and their cumulative effects (see Section 4).
- The impact analyses consider all alternatives discussed in **Section 2** that have been identified as reasonable for meeting the purpose of and need for action. These alternatives include the following:
- 5 The Proposed Action (described in Section 2.1)
- The No Action Alternative (described in Section 2.2).
- Sections 3.1 through 3.12 discuss potential environmental and socioeconomic impacts on the affected
 environment.

9 **3.1 Noise**

10 **3.1.1 Definition of the Resource**

11 Sound is defined as a particular auditory effect produced by a given source, for example the sound of rain on a rooftop. Noise and sound share the same physical aspects, but noise is considered a disturbance 12 13 while sound is defined as an auditory effect. Noise is defined as any sound that is undesirable because it 14 interferes with communication, is intense enough to damage hearing, or is otherwise annoying. Noise can 15 be intermittent or continuous, steady or impulsive, and can involve any number of sources and frequencies. It can be readily identifiable or generally nondescript. Human response to increased sound 16 levels varies according to the source type, characteristics of the sound source, distance between source 17 18 and receptor, receptor sensitivity, and time of day. How an individual responds to the sound source will 19 determine if the sound is viewed as music to one's ears or as annoying noise. Affected receptors are 20 specific (e.g., schools, churches, or hospitals) or broad (e.g., nature preserves or designated districts) areas 21 in which occasional or persistent sensitivity to noise above ambient levels exists.

22 Noise Metrics and Regulations

23 Although human response to noise varies, measurements can be calculated with instruments that record 24 instantaneous sound levels in decibels. A-weighted decibel (dBA) is used to characterize sound levels that can be sensed by the human ear. "A-weighted" denotes the adjustment of the frequency range to 25 what the average human ear can sense when experiencing an audible event. The threshold of audibility is 26 27 generally within the range of 10 to 25 dBA for normal hearing. The threshold of pain occurs at the upper 28 boundary of audibility, which is normally in the region of 135 dBA (USEPA 1981b). Table 3-1 29 compares common sounds and shows how they rank in terms of the effects of hearing. As shown, a 30 whisper is normally 30 dBA and considered to be very quiet while an air conditioning unit 20 feet away is 31 considered an intrusive noise at 60 dBA. Noise levels can become annoying at 80 dBA and very 32 annoying at 90 dBA. To the human ear, each 10 dBA increase seems twice as loud (USEPA 1981a).

Federal Regulations. Under the Noise Control Act of 1972, the Occupational Safety and Health Administration (OSHA) established workplace standards for noise. The minimum requirement states that constant noise exposure must not exceed 90 dBA over an 8-hour period. The highest allowable sound level to which workers can be constantly exposed is 115 dBA and exposure to this level must not exceed 15 minutes within an 8-hour period. The OSHA standards limit instantaneous exposure, such as impact noise, to 140 dBA. If noise levels exceed these standards, employers are required to provide hearing protection equipment that will reduce sound levels to acceptable limits.

Noise Level (dBA)	Common Sounds	Effect
10	Just audible	Negligible*
30	Soft whisper (15 feet)	Very quiet
50	Light auto traffic (100 feet)	Quiet
60	Air conditioning unit (20 feet)	Intrusive
70	Noisy restaurant or freeway traffic	Telephone use difficult
80	Alarm clock (2 feet)	Annoying
90	Heavy truck (50 feet) or city traffic	Very annoying Hearing damage (8 hours)
100	Garbage truck	Very annoying*
110	Pile drivers	Strained vocal effort*
120	Jet takeoff (200 feet) or auto horn (3 feet)	Maximum vocal effort
140	Carrier deck jet operation	Painfully loud

Table 3-1. Sound Levels and Human Response

Source: USEPA 1981a Note: *HDR extrapolation

1

According to the USAF, the Federal Aviation Administration, and the U.S. Department of Housing and Urban Development criteria, residential units and other noise-sensitive land uses are "clearly unacceptable" in areas where the noise exposure exceeds 75 dBA, "normally unacceptable" in regions exposed to noise between 65 and 75 dBA, and "normally acceptable" in areas exposed to noise of 65 dBA or under. For outdoor activities, the U.S. Environmental Protection Agency (USEPA) recommends 55 dBA as the sound level below which there is no reason to suspect that the general population would be at risk from any of the effects of noise (USEPA 1974).

9 State Regulations. Noise regulations for the State of Hawai'i are provided in HAR Title 11, Chapter 46 10 Community Noise Control (State of Hawai'i 1996). The purpose of the regulation is to define the 11 maximum permissible noise levels; provide for the prevention, control, and abatement of noise pollution in the state; and establish noise quality standards to protect public health and welfare. The maximum 12 13 permissible levels provided in Table 3-2 apply to "excessive noise sources" in the zoning districts that are 14 shown. An excessive noise source is defined, by state regulations, as stationary noise sources and equipment related to agricultural, construction, and industrial activities. HAR 11-46 specifically prohibits 15 16 the use of construction equipment without a muffler.

17 According to HAR 11-46, a permit from the Director of the State of Hawai'i Department of Health 18 (DOH) is required to operate any excessive noise source. The permitting process takes several factors 19 into consideration, including the noise-control technology provided by the applicant, whether the 20 proposed activity is in the public interest, the timeline of the proposed activity, and the disclosure of noise 21 impacts by the applicant, specifically for nighttime activity.

	Noise Level (dBA)			
Zoning District	Daytime (7:00 a.m. to 10:00 p.m.)	Nighttime (10:00 p.m. to 7:00 a.m.)		
Residential, Conservation, Preservation, Public Space, Open Space, or Similar Type	55	45		
Multi-Family Dwelling, Apartment, Business, Commercial, Hotel, Resort, or Similar Type	60	50		
Agriculture, Country, Industrial, or Similar Type	70	70		

Table 3-2. State of Hawai'i Maximum Noise Levels

Source: State of Hawai'i 1996

1

5

2 Permits are not issued for proposed construction activities that would exceed the maximum permissible

3 noise levels during the following times (State of Hawai'i 1996):

- Before 7:00 a.m. and after 6:00 p.m. of the same day, Monday through Friday
 - Before 9:00 a.m. and after 6:00 p.m. on Saturdays
- 6 Anytime on Sundays and on holidays.

According to HAR 11-46 a variance is required to operate an excessive noise source that emits or might
emit noise levels in excess of the maximum levels provided in Table 3-1, or if operation of the excessive
noise source does not conform to the requirements of the standard permit. The variance request process is
generally more stringent than the permitting process and includes public participation requirements.
Please see HAR 11-46-8 for more information on the State of Hawai'i variance procedures (State of
Hawai'i 1996).

13 Construction Sound Levels

Building demolition and construction work can cause an increase in sound that is above the ambient level. A variety of sounds are emitted from loaders, trucks, saws, and other work equipment. **Table 3-3** lists noise levels associated with common types of construction equipment. Construction equipment usually exceeds the ambient sound levels by 20 to 25 dBA in an urban environment and up to 30 to 35 dBA in a quiet suburban area.

19 **3.1.2 Existing Conditions**

20 The ambient noise environment at KPSTS is affected mainly by atmospheric noise; industrial equipment 21 such as heating, ventilation, and air conditioning (HVAC) systems; and automobile traffic. Atmospheric 22 noise at KPSTS is primarily caused by wind, which has been measured at a constant velocity of up to 23 19 miles per hour (Hawai'i DBEDT 2004). Due to the installation mission, KPSTS maintains a back-up 24 power generating plant and a power distribution plant. The installation also has HVAC systems, 25 including industrial blowers required to maintain pressure within the radomes, to artificially regulate 26 temperature and humidity levels. Automobile traffic at KPSTS consists mostly of passenger vehicles 27 with an occasional heavy-duty vehicle traveling on the roads.

Construction Category and Equipment	Predicted Noise Level at 50 feet (dBA)				
Clearing and Grading					
Bulldozer	80				
Grader	80–93				
Truck	83–94				
Roller	73–75				
Excavation					
Backhoe	72–93				
Jackhammer	81–98				
Building Construction					
Concrete mixer	74–88				
Welding generator	71–82				
Pile driver	91–105				
Crane	75–87				
Paver	86–88				

Table 3-3. Predicted Noise Levels for Construction Equipment

Source: USEPA 1971

2 **3.1.3 Environmental Consequences**

3 **3.1.3.1** Evaluation Criteria

1

4 Noise impact analyses typically evaluate potential changes to the existing noise environment that would 5 result from implementation of a proposed action. Potential changes in the acoustical environment can be 6 beneficial (i.e., if they reduce the number of sensitive receptors exposed to unacceptable noise levels or 7 reduce the ambient sound level), negligible (i.e., if the total number of sensitive receptors to unacceptable 8 noise levels is essentially unchanged), or adverse (i.e., if they result in increased sound exposure to 9 unacceptable noise levels or ultimately increase the ambient sound level). Projected noise effects were 10 evaluated qualitatively for the alternatives considered. There are no schools, churches, or hospitals within 11 several miles (i.e., approximately 4 miles) of the construction or demolition sites.

12 **3.1.3.2** Proposed Action

13 Construction and Demolition Noise. The sources of noise under the Proposed Action that could impact 14 populations include demolition and construction activities, collectively referred to as "construction" 15 hereinafter.

The project components of the Proposed Action consist of the demolition of nine buildings and the construction of the CE Storage Building as discussed in **Section 2.1**. Noise from construction activities varies depending on the type of equipment being used, the area that the action would occur in, and the distance from the noise source. To predict how construction activities would impact adjacent populations, noise from the probable construction was estimated. For example, as shown in **Table 3-3**, construction usually involves several pieces of equipment (e.g., crane and welder) that can be used simultaneously. 1 From construction activities, the cumulative noise from the construction equipment, during the busiest

2 day, was estimated to determine the total impact of noise from construction activities at a given distance.

3 Examples of expected construction noise, during daytime hours, at specified distances are shown in **Table**

- **3-4**. These sound levels were predicted at 100, 200, 400, 800, 1,000, and 1,200 feet from the source of the noise.
- 3

6

Distance from Noise Source	Predicted Noise Level
100 feet	89 dBA
200 feet	83 dBA
400 feet	77 dBA
800 feet	71 dBA
1,000 feet	65 dBA
1,200 feet	61 dBA

Table 3-4. Predicted Noise Levels from Construction Activities

7 The noise from construction equipment would be localized, short-term, and intermittent during machinery

8 operations. Heavy construction equipment would be used periodically during construction; therefore,

9 noise levels from the equipment would fluctuate throughout the day. The proposed construction would be

10 expected to result in noise levels comparable to those indicated in **Table 3-4**.

Populations potentially affected by increased noise levels from construction activities under the Proposed 11 12 Action would include USAF and maintenance personnel accessing the existing buildings that are adjacent 13 to those proposed for demolition (see Table 2-1) and the existing buildings adjacent to the proposed CE Storage Building. These individuals would be expected to experience noise levels comparable to those 14 15 indicated in Table 3-4, depending on their proximity to construction activities. However, noise 16 generation would last only for the duration of construction activities and would be isolated to normal working hours (i.e., between 7:00 a.m. and 5:00 p.m.). Construction noise would also diminish as 17 18 construction activities moved farther away from the receptor. Consequently, construction activities 19 associated with the Proposed Action would result in short-term, minor, direct, adverse impacts on the

20 ambient noise environment in the vicinity of construction activities.

21 A permit for operation of "excessive noise sources" (i.e., construction equipment) would be obtained for the Proposed Action in compliance with the State of Hawai'i Community Noise regulations. 22 23 Construction noise levels would exceed the State of Hawai'i maximum permissible sound levels 24 (see Table 3-2) of 55 dBA during the daytime (7:00 a.m. to 10 p.m.) on the adjacent land (Ka'ena Point State Park and Kuaokalā Game Management Area). The Park and Management Area are included in the 25 conservation zoning district. Therefore, a variance would be obtained for construction activities. 26 27 Equipment operating procedures (such as the mandatory use of mufflers), permissible hours of operation, 28 and potentially public participation requirements would be implemented in compliance with state 29 regulations.

- Construction workers would be working in close proximity to construction equipment and could potentially be exposed to noise levels above 90 dBA. This is above the permissible noise exposure level as defined by OSHA in 29 CFR 1910.95. These levels would be reduced to permissible levels through feasible administrative or engineering controls, or the use of Best Management Practices (BMPs) such as the use of hearing protection equipment. Therefore, noise impacts on construction workers would be in
- 35 compliance with applicable OSHA standards.

Vehicular Noise. Short-term, minor, direct, adverse impacts on the ambient noise environment would be expected as a result of the increase in construction vehicle traffic under the Proposed Action. Construction traffic would be expected to use Farrington Highway to access the KPSTS security gate. Once on KPSTS property the construction vehicles would use Satellite Tracking Station Road to access the temporary parking and construction staging areas for the Proposed Action. The additional traffic resulting from construction vehicles would likely cause minor increases in noise levels on noise-sensitive populations adjacent to these roadways.

8 3.1.3.3 No Action Alternative

9 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 10 new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.1.2**, would 11 remain the same. No impacts on the noise environment would be expected from implementation of the 12 No Action Alternative.

13 3.2 Air Quality

14 **3.2.1 Definition of the Resource**

15 In accordance with Federal CAA requirements, the air quality in a given region or area is measured by the 16 concentration of criteria pollutants in the atmosphere. The air quality in a region is a result of not only the 17 types and quantities of atmospheric pollutants and pollutant sources in an area, but also surface 18 topography, the size of the topological "air basin," and the prevailing meteorological conditions.

19 Ambient Air Quality Standards. Under the CAA, the USEPA developed numerical concentration-based 20 standards, or National Ambient Air Quality Standards (NAAQS), for pollutants that have been 21 determined to affect human health and the environment. The NAAQS represent the maximum allowable 22 concentrations for ozone (O_3) measured as either volatile organic compounds (VOCs) or total nitrogen 23 oxides (NO_x) , carbon monoxide (CO), nitrogen dioxide (NO_2) , sulfur dioxide (SO_2) , respirable particulate 24 matter (including particulate matter equal to or less than 10 microns in diameter $[PM_{10}]$ and particulate 25 matter equal to or less than 2.5 microns in diameter [PM_{2.5}]), and lead (Pb) (40 CFR Part 50). The CAA also gives the authority to states to establish air quality rules and regulations. The State of Hawai'i has 26 27 adopted the NAAQS and promulgated additional State Ambient Air Quality Standards (SAAQS) for criteria pollutants. In some cases, the SAAQS are more stringent than the Federal primary standards. 28 29 Table 3-5 presents the USEPA NAAQS and SAAQS.

30 Attainment vs. Nonattainment and General Conformity. The USEPA classifies the air quality in an air quality control region (AOCR), or in subareas of an AOCR, according to whether the concentrations of 31 32 criteria pollutants in ambient air exceed the NAAQS. Areas within each AQCR are therefore designated 33 as either "attainment," "nonattainment," "maintenance," or "unclassified" for each of the six criteria 34 pollutants. Attainment means that the air quality within an AOCR is better than the NAAOS; 35 nonattainment indicates that criteria pollutant levels exceed NAAOS; maintenance indicates that an area 36 was previously designated nonattainment but is now attainment; and an unclassified air quality 37 designation by USEPA means that there is not enough information to appropriately classify an AQCR, so the area is considered attainment. The USEPA has delegated the authority for ensuring compliance with 38 39 the NAAQS in Hawai'i to the State of Hawai'i DOH Clean Air Branch. In accordance with the CAA, 40 each state must develop a State Implementation Plan (SIP), which is a compilation of regulations, 41 strategies, schedules, and enforcement actions designed to move the state into compliance with all 42 NAAQS.

Dellecteret	Averaging	Primary	Secondary	
Pollutant	Time	Federal	State	Standard
CO	8-hour ^a	9 ppm (10 mg/m^3)	$4.4 \text{ ppm} (5 \text{ mg/m}^3)$	None
0	1-hour ^a	$35 \text{ ppm} (40 \text{ mg/m}^3)$	9 ppm (10 mg/m^3)	None
Dh	Quarterly average		$1.5 \ \mu g/m^3$	Same as Primary
PD	Rolling 3-Month Average	$0.15 \ \mu g/m^{3 b}$		Same as Primary
NO	Annual Arithmetic Mean	53 ppb ^c	40 ppb	Same as Primary
\mathbf{NO}_2	1-hour	100 ppb ^d		None
PM ₁₀	24-hour ^e	$150 \ \mu g/m^3$	$150 \ \mu g/m^3$	Same as Primary
	Annual Average		$50 \ \mu g/m^3$	None
DM	Annual Arithmetic Mean ^f	$15 \ \mu g/m^3$		Same as Primary
P1V1 _{2.5}	24-hour ^g	$35 \ \mu g/m^3$		Same as Primary
	8-hour ^h	0.075 ppm (2008 Standard)	0.08 ppm	Same as Primary
O ₃	8-hour ⁱ	0.08 ppm (1997 Standard)		Same as Primary
	1-hour ^j	0.12 ppm		Same as Primary
	Annual Arithmetic Mean	0.03 ppm	0.03 ppm	0.5 ppm (3-hour) ^a
SO ₂	24-hour ^a	0.14 ppm	0.14 ppm	0.5 ppm (3-hour) ^a
	3-hour		0.5 ppm	0.5 ppm
	1-hour	75 ppb ^k		None
Hydrogen Sulfide	1-hour		25 ppb	None

Table 3-5. National and State Ambient Air Quality Standards

Sources: USEPA 2010a, Hawai'i DOH 2010

1

Notes: Parenthetical values are approximate equivalent concentrations.

- a. Not to be exceeded more than once per year.
- b. Final rule signed 15 October 2008. The 1978 lead standard ($1.5 \mu g/m^3$ as a quarterly average) remains in effect until one year after an area is designated for the 2008 standard, except that in areas designated nonattainment for the 1978 standard, the 1978 standard remains in effect until implementation plans to attain or maintain the 2008 standard are approved.
- c. The official level of the annual NO_2 standard is 0.053 ppm, equal to 53 ppb, which is shown here for the purpose of cleaner comparison to the 1-hour standard.
- d. To attain this standard, the 3-year average of the 98th percentile of the daily maximum 1-hour average at each monitor within an area must not exceed 100 ppb (effective 22 January 2010).
- e. Not to be exceeded more than once per year on average over 3 years.
- f. To attain this standard, the 3-year average of the weighted annual mean $PM_{2.5}$ concentrations from single or multiple community-oriented monitors must not exceed 15.0 μ g/m³.
- g. To attain this standard, the 3-year average of the weighted annual of the 98th percentile of 24-hour concentrations at each population-oriented monitor within an area must not exceed 35 μ g/m³ (effective 17 December 2006).
- h. To attain this standard, the 3-year average of the fourth-highest daily maximum 8-hour average ozone concentrations measured at each monitor within an area over each year must not exceed 0.075 ppm (effective 27 May 2008).
- i. a. To attain this standard, the 3-year average of the fourth-highest daily maximum 8-hour average ozone concentrations measured at each monitor within an area over each year must not exceed 0.08 ppm.
 - b. The 1997 standard and the implementation rules for that standard will remain in place for implementation purposes as USEPA undertakes rulemaking to address the transition from the 1997 ozone standard to the 2008 ozone standard.
 c. USEPA is in the process of reconsidering these standards (set in March 2008).
- a. USEPA revoked the 1-hour ozone standard in all areas, although some areas have continuing obligations under that standard (anti-backsliding).
 - b. The standard is attained when the expected number of days per calendar year with maximum hourly average concentrations above 0.12 ppm is ≤ 1 .
- k. Final rule signed on 2 June 2010. To attain this standard, the 3-year average of the 99th percentile of daily maximum 1-hour average at each monitor within an area must not exceed 75 ppb.

Key: ppm = parts per million; ppb = parts per billion; mg/m^3 = milligrams per cubic meter; $\mu g/m^3$ = micrograms per cubic meter

The General Conformity Rule requires that any Federal action meet the requirements of a SIP or Federal Implementation Plan. More specifically, CAA conformity is ensured when a Federal action does not cause a new violation of the NAAQS; contribute to an increase in the frequency or severity of violations of NAAQS; or delay the timely attainment of any NAAQS, interim progress milestones, or other milestones toward achieving compliance with the NAAQS. The General Conformity Rule applies only to significant actions in nonattainment or maintenance areas.

7 Federal Prevention of Significant Deterioration. Federal Prevention of Significant Deterioration (PSD) 8 regulations apply in attainment areas to a major stationary source, (i.e., source with the potential to emit 9 250 tons per year [tpy] of any criteria pollutant), and a significant modification to a major stationary 10 source, (i.e., change that adds 15 to 40 tpy to the facility's potential to emit depending on the pollutant). Additional PSD major source and significant modification thresholds apply for greenhouse gases (GHGs). 11 12 PSD regulations can also apply to stationary sources if (1) a proposed project is within 10 kilometers of national parks or wilderness areas (i.e., Class I Areas) and (2) regulated stationary source pollutant 13 14 emissions would cause an increase in the 24-hour average concentration of any regulated pollutant in the 15 Class I area of 1 microgram per cubic meter (µg/m³) or more (40 CFR 52.21[b][23][iii]). A Class I area includes national parks larger than 6,000 acres, national wilderness areas and national memorial parks 16 17 larger than 5,000 acres, and international parks. PSD regulations also define ambient air increments, 18 limiting the allowable increases to any area's baseline air contaminant concentrations, based on the area's 19 Class designation (40 CFR 52.21[c]).

Title V Requirements. Title V of the CAA Amendments of 1990 requires states and local agencies to permit major stationary sources. A Title V major stationary source has the potential to emit more than 100 tpy of any one criteria air pollutant, 10 tpy of a hazardous air pollutant (HAP), or 25 tpy of any combination of HAPs. The purpose of the permitting rule is to establish regulatory control over large, industrial-type activities and monitor their impact on air quality. Section 112 of the CAA defines the sources and kinds of HAPs.

26 Greenhouse Gas Emissions. GHGs are gaseous emissions that trap heat in the atmosphere. These 27 emissions occur from natural processes and human activities. The most common GHGs emitted from 28 natural processes and human activities include carbon dioxide (CO₂), methane, and nitrous oxide. GHGs 29 are primarily produced by the burning of fossil fuels and through industrial and biological processes. On 30 22 September 2009, the USEPA issued a final rule for mandatory GHG reporting from large GHG 31 emissions sources in the United States. The purpose of the rule is to collect comprehensive and accurate 32 data on CO_2 and other GHG emissions that can be used to inform future policy decisions. In general, the 33 threshold for reporting is 25,000 metric tons or more of CO₂ equivalent emissions per year but excludes mobile source emissions. The first emissions report is due in 2011 for 2010 emissions. GHG emissions 34 35 will also be factors in PSD and Title V permitting and reporting, according to a USEPA rulemaking issued on 3 June 2010 (75 Federal Register [FR] 31514). GHG emissions thresholds of significance for 36 37 permitting of stationary sources are 75,000 tons CO₂ equivalent per year and 100,000 tons CO₂ equivalent 38 per year under these permit programs.

39 EO 13514, Federal Leadership in Environmental, Energy, and Economic Performance, was signed in 40 October 2009 and requires agencies to set goals for reducing GHG emissions. One requirement within 41 EO 13514 is the development and implementation of an agency Strategic Sustainability Performance Plan 42 (SSPP) that prioritizes agency actions based on lifecycle return on investment. Each SSPP is required to 43 identify, among other things, "agency activities, policies, plans, procedures, and practices" and "specific 44 agency goals, a schedule, milestones, and approaches for achieving results, and quantifiable metrics" 45 relevant to the implementation of EO 13514. On 26 August 2010, the DOD released its SSPP to the public. This implementation plan describes specific actions the DOD will take to achieve its individual 46 47 GHG reduction targets, reduce long-term costs, and meet the full range of goals of the EO. All SSPPs

- 1 segregate GHG emissions into three categories: Scope 1, Scope 2, and Scope 3 emissions. Scope 1 GHG
- 2 emissions are those directly occurring from sources that are owned or controlled by the agency. Scope 2
- 3 emissions are indirect emissions generated in the production of electricity, heat, or steam purchased by
- 4 the agency. Scope 3 emissions are other indirect GHG emissions that result from agency activities but 5 from sources that are not owned or directly controlled by the agency. The GHG goals in the DOD SSPP
- 6 include reducing Scope 1 and Scope 2 GHG emissions by 34 percent by 2020, relative to Fiscal Year
- 7 (FY) 2008 emissions, and reducing Scope 3 GHG emissions by 13.5 percent by 2020, relative to FY 2008
- 8 emissions. The first GHG air quality emissions report is due in 2011 for 2010 emissions.

9 3.2.2 **Existing Conditions**

10 KPSTS is on the Island of O'ahu, Hawai'i, in Honolulu County, which is within the State of Hawai'i AQCR (USEPA 2002a). The State of Hawai'i AQCR has been designated as unclassified/attainment for 11 12 all criteria pollutants (USEPA 2002b). According to 40 CFR Part 81, no Class I areas are located within

- 13 10 kilometers of KPSTS (USEPA 2011b)
- 14 The most recent emissions for Honolulu County and the Hawai'i AQCR are shown in Table 3-6. For
- 15 purposes of this analysis, Honolulu County is considered the local area of influence and the Hawai'i

16 AQCR is considered the regional area of influence.

17 Table 3-6. Local and Regional Air Emissions Inventory for the Proposed Action (2002)

	NO _x (tpy)	VOC (tpy)	CO (tpy)	SO ₂ (tpy)	PM ₁₀ (tpy)	PM _{2.5} (tpy)
Honolulu County	38,057	28,559	165,026	19,597	15,284	4,100
State of Hawai'i AQCR	61,833	44,190	265,776	31,000	30,206	7,360

Source: USEPA 2002c

18 The Proposed Action is subject to rules and regulations developed by the Hawai'i DOH Clean Air

19 Branch. KPSTS has been issued a Synthetic Minor Permit, thus its emissions are restricted by the 20 federally enforceable permit limits. In 2004, it was determined that KPSTS should apply for an air permit 21 to allow operation of its power plant generators as nonemergency sources. The application was 22 completed and the Hawai'i DOH issued the permit in 2006, allowing KPSTS to operate the 23 diesel-powered generators for up to 100,000 gallons of fuel usage annually. KPSTS monitors the permit 24 conditions and has maintained compliance, submitted its required periodic reports, and has been inspected 25 by the Hawai'i DOH with no violations found (AFCEE 2009).

3.2.3 26 **Environmental Consequences**

27 3.2.3.1 **Evaluation Criteria**

28 The environmental consequences to local and regional air quality conditions near a proposed Federal 29 action are determined based upon the increases in regulated pollutant emissions relative to existing 30 conditions and ambient air quality. Specifically, the impact in NAAQS "attainment" areas would be 31 considered significant if the net increases in pollutant emissions from the Federal action would result in 32 any one of the following scenarios:

- 33 Cause or contribute to a violation of any national or state ambient air quality standard •
- 34 Expose sensitive receptors to substantially increased pollutant concentrations
- Exceed any Evaluation Criteria established by a SIP or permit limitations. 35 •

Federal PSD regulations define air pollutant emissions to be significant if the source is within kilometers of any Class I area, and emissions would cause an increase in the concentration of any regulated pollutant in the Class I area of $1 \mu g/m^3$ or more (40 CFR Part 52.21[b][23][iii]). As noted in **Section 3.2.2**, according to 40 CFR Part 81, there are no Class I areas in the vicinity of KPSTS. Therefore, Federal PSD regulations would not apply to the Proposed Action.

6 3.2.3.2 Proposed Action

Short-term, minor, adverse impacts on local air quality and short-term, negligible, adverse impacts on regional air quality would be expected. The Proposed Action would generate air pollutant emissions from construction and demolition activities. These emissions would be produced only for the duration of construction and demolition activities, which is expected to be approximately 240 workdays or 1 calendar year.

- 12 Construction of the CE Storage Building and demolition of nine existing buildings would generate air pollutant emissions from site-disturbing activities such as grading, filling, compacting, and trenching and 13 14 operation of construction and demolition equipment and generators. Construction and demolition 15 activities would also generate particulate emissions as fugitive dust from ground-disturbing activities and 16 from the combustion of fuels in construction and demolition equipment. Fugitive dust emissions would 17 be greatest during the initial site preparation activities and would vary from day to day depending on the 18 construction phase, level of activity, and prevailing weather conditions. The quantity of uncontrolled 19 fugitive dust emissions from a construction site is proportional to the area of land being worked and the 20 level of construction activity. Construction and demolition activities would incorporate BMPs and 21 control measures (e.g., frequent use of water for dust-generating activities) to minimize fugitive particular 22 matter emissions. Additionally, the construction vehicles would be well-maintained and could use diesel 23 particle filters to reduce emissions.
- 24 Construction workers commuting daily to and from the construction site in their personal vehicles would 25 also result in criteria pollutant emissions. Because levels of criteria pollutants in Honolulu County are 26 consistently well below Federal and state air quality standards and because the prevailing winds rapidly 27 dissipate pollutants, short-term increases in levels of criteria pollutants from the Proposed Action are not 28 anticipated to be significant. The levels of emissions from the Proposed Action would be low enough that 29 they would not be expected to result in any of the three significance scenarios discussed in Section 30 **3.2.3.1.** No long-term effects on air quality would be expected from the Proposed Action. Estimated 31 emissions from the Proposed Action are summarized in Table 3-7. Appendix D contains detailed 32 calculations and the assumptions used to estimate the air emissions.
- *Greenhouse Gas Emissions.* Short-term, negligible, adverse impacts on GHG emissions would be expected. Construction and demolition activities associated with the Proposed Action would contribute directly to emissions of GHGs from the combustion of fossil fuels. Because CO₂ emissions account for approximately 92 percent of all GHG emissions in the United States, they are used for analyses of GHG emissions in this assessment.
- 38 The U.S. Department of Energy, Energy Information Administration estimates that in 2008 gross CO₂ 39 emissions in the State of Hawai'i were 19.7 million metric tons and in 2008 gross CO₂ emissions in the 40 entire United States were 5,814.4 million metric tons (DOE/EIA 2010). It is anticipated that the Proposed Action would emit 564.1 metric tons of CO₂ (or 621.9 United States tons). Total annual CO₂ emissions 41 from the Proposed Action would be 0.00286 percent of the State of Hawai'i 2008 CO₂ emissions and 42 43 0.000010 percent of the entire United States 2008 CO₂ emissions. Therefore, the Proposed Action would represent a negligible contribution towards statewide and national GHG inventories. GHG emissions 44 45 from the Proposed Action would be produced only for the duration of construction and demolition
- 46 activities.

Activity	NO _x tpy	VOC tpy	CO tpy	SO ₂ tpy	PM ₁₀ tpy	PM _{2.5} tpy	CO ₂ tpy
Combustion Emissions	4.930	0.431	2.167	0.380	0.353	0.342	558.795
Fugitive Dust Emissions	-	-	-	-	0.277	0.028	-
Construction Commuter Emissions	0.053	0.053	0.476	0.001	0.005	0.003	63.111
Total Annual Construction and Demolition Emissions	4.983	0.483	2.643	0.380	0.635	0.373	621.906
Percent of State of Hawaiʻi AQCR Inventory	0.008%	0.001%	0.001%	0.001%	0.002%	0.005%	0.0028%*

Table 3-7. Estimated Annual Air Emissions Resulting from the Proposed Action

Source: DOE/EIA 2010

1

Note: * Percent of State of Hawai'i s 2008 CO₂ emissions.

2 **3.2.3.3** No Action Alternative

Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.2.2**, would remain the same. No impacts on local or regional air quality would be expected from implementation of the No Action Alternative.

7 3.3 Land Use and Recreation

8 **3.3.1** Definition of the Resource

9 The term "land use" refers to real property classifications that indicate either natural conditions or the 10 types of human activity occurring on a parcel. In many cases, land use descriptions are codified in local 11 zoning laws. However, there is no nationally recognized convention or uniform terminology for describing land use categories. As a result, the meanings of various land use descriptions, "labels," and 12 13 definitions vary among jurisdictions. Natural conditions of property can be described or categorized as unimproved, undeveloped, conservation or preservation area, and natural or scenic area. There is a wide 14 variety of land use categories resulting from human activity. Descriptive terms often used include 15 16 residential, commercial, industrial, agricultural, institutional, and recreational. USAF installation land use planning commonly uses 12 general land use categories: Airfield, Aircraft Operations and Maintenance, 17 Industrial, Administrative, Community (Commercial), Community (Service), Medical, Housing 18 19 (Accompanied), Housing (Unaccompanied), Outdoor Recreation, Open Space, and Water (USAF 1998).

Two main objectives of land use planning are to ensure orderly growth and compatible uses among adjacent property parcels or areas. According to Air Force Pamphlet (AFPAM) 32-1010, *Land Use Planning*, land use planning is the arrangement of compatible activities in the most functionally effective and efficient manner. Compatibility among land uses fosters the societal interest of obtaining the highest and best uses of real property. Tools supporting land use planning within the civilian sector include written master plans/management plans, policies, and zoning regulations. The USAF comprehensive planning process also uses master planning and functional analysis, which determines the degree of

planning process also uses master planning and functional analysis, which determines the degree

1 connectivity among installation land uses and between installation and off-installation land uses, to 2 determine future installation development and facilities planning (USAF 1998).

In appropriate cases, the location and extent of a proposed action needs to be evaluated for its potential effects on a project site and adjacent land uses. The foremost factor affecting a proposed action in terms of land use is its compliance with any applicable land use or zoning regulations. Other relevant factors include matters such as existing land use at the project site, the types of land uses on adjacent properties and their proximity to a proposed action, the duration of a proposed activity, and its "permanence."

8 **3.3.2 Existing Conditions**

9 Land Use. KPSTS is situated on a high ridge overlooking the Pacific Ocean occupying approximately 153 acres of leased land from the State of Hawai'i, including easements and rights-of-way 10 (see Figure 2-1). Of the 153 acres, approximately 83 acres include fenced facilities, roadways, and a 11 50-foot buffer zone; and the remaining 70 acres is unused open space (AFCEE 2009). The installation 12 consists of several building clusters of satellite tracking radio communications facilities connected by an 13 14 access road extending approximately 2 miles along Kuaokalā Ridge (AFSPC 2005). Only two of the 15 basic land use categories listed in AFPAM 32-1010 exist at KPSTS, (Light) Industrial and Open Space. Light industrial land uses encompass most of the installation that is not in semi-natural open space. The 16 17 light industrial land use includes administration buildings, computer processing and satellite tracking buildings, antennas, and ancillary structures such as maintenance shops and pumphouses. The primary 18 19 land use considerations in the Light Industrial area are personnel access and military security. The open 20 space area at KPSTS includes unimproved areas surrounding the installation, antenna separation, and 21 The primary land use considerations in the Open Space area are securing station rights-of-way. boundaries and preventing interference with antennas (AFCEE 1996). Most activities at the installation 22 23 are confined to mission support within administrative, computer processing, and satellite tracking 24 buildings; grounds maintenance; and surveillance and maintenance of the antennas and their linkages 25 (AFCEE 2009).

Although the USAF has jurisdiction over KPSTS, land use in Hawai'i is governed by a twofold system of state and county laws. The State of Hawai'i Land Use Commission regulates land use through classification of state lands into four zoning districts: Urban, Agricultural, Conservation, and Rural. KPSTS is within the Conservation and Agricultural districts; most of the KPSTS land containing buildings is within the Conservation district (Honolulu DPP 2011a, Hawai'i LUC 2008).

The City and County of Honolulu guides and directs land use and growth through a three-tier system that includes the O'ahu General Plan, SCPs, and ordinances. KPSTS is within the Wai'anae and North Shore Community planning regions; the corresponding SCPs (Wai'anae SCP and North Shore SCP) identify policies and guidelines for each region.

35 Wai'anae SCP. As identified in the Wai'anae SCP, the vision for the future of the Wai'anae region is 36 focused on maintaining and enhancing the region's ability to sustain its unique character, current 37 population, growing families, rural lifestyle, and economic livelihood, which contribute to the region's 38 vitality and future potential. The Wai'anae SCP does not specifically address KPSTS; however, it 39 designates the area where KPSTS is located as Preservation land use, which is different from the 40 Preservation land use district designated by the Hawai'i Land Use Commission. This is in keeping with the Wai'anae Concept that indicates this military land should be preserved as agricultural/open space and 41 42 In addition, the Wai'anae SCP indicates there should be ongoing mountain preservation areas. 43 cooperation between the military and the City of Honolulu to protect and preserve important cultural and 44 natural resources found on the military lands (Honolulu DPP 2000b). The Wai'anae SCP is currently

undergoing a 5-year review to revalidate the SCP vision; make appropriate adjustments to policies,
 principles, and guidelines; and evaluate how implementation can be improved.

3 North Shore SCP. The vision identified in the North Shore SCP focuses on retaining the unique qualities 4 that have defined the region's attractiveness to residents and visitors alike: scenic open spaces, coastal 5 resources, and the community's cultural and plantation heritage. Similar to the Wai'anae SCP, the North Shore SCP does not specifically address KPSTS, but it does identify general guidelines applicable to 6 7 military lands. These guidelines include encouraging the coordination of all government agencies (city, 8 state, and Federal) with the U.S. military, especially with respect to environmentally sensitive areas; 9 encouraging the military to provide appropriate infrastructure services to support military uses on their 10 lands and minimize potential impacts on the region; and encouraging low-rise military facilities that support educational and recreational programs and are compatible with the region on military reservation 11 12 lands (Honolulu DPP 2000a).

13 Preservation Districts. A preservation district is a zoning district that has been established to protect, 14 preserve, and manage parklands, wilderness areas, open spaces, beach reserves, scenic areas, historic 15 areas, forests, grazing lands, and lands of scenic and other natural resource value. All lands within a state-designated conservation district are generally zoned within the Restricted Preservation District (P-1 16 District). The Honolulu Land Use Ordinance designates most of KPSTS within the P-1 District; however, 17 18 portions are zoned within the General Preservation District (P-2 District). Specifically, Buildings 14, 16, 19 17, 18, 21, and 33 are within the P-1 District and Buildings 27 and 39 are within the P-2 District. Most of 20 the land north of KPSTS is designated in the P-2 District, while most of the land south of KPSTS is

21 designated in the P-1 District (Honolulu CCS 2011, Honolulu DPP 2011b).

22 The areas surrounding KPSTS are mostly unimproved forest and shrublands. Due to the spread-out 23 configuration of facilities at KPSTS, there is considerable interface between the installation and the surrounding land managed by the state (AFCEE 2009). The Hawai'i DLNR, Division of Forestry and 24 25 Wildlife manages most of the land north of KPSTS, and the Hawai'i DLNR, Division of State Parks 26 manages the lands to the south (AFSPC 2005). KPSTS is in the vicinity of two state NARs: Ka'ena Point 27 NAR to the west of KPSTS and Pahole NAR to the northeast of KPSTS. Much of the land to the north 28 and east of KPSTS had previously been under grazing leases issued by the Hawai'i DLNR, Division of 29 Land Management (AFCEE 1996). Ka'ena Point State Park, an 853-acre strip of land that wraps 9 miles 30 around the western point of O'ahu between Dillingham Airfield and Makua Military Reservation, is 31 directly south of KPSTS along the shore of Ka'ena Point. Other land uses within 5 miles of KPSTS include a few sparsely scattered residences, small farms, and military training grounds (AFCEE 1996). 32

Recreation. The community areas neighboring KPSTS recreationally use the nearby Ka'ena Point public
 beach areas, and the natural areas that surround KPSTS.

35 Ka'ena Point State Park is a recreational area used year-round for hiking, shore fishing, surfing, picnicking, and wildlife watching, and is directly south of KPSTS along the southwestern shore of Ka'ena 36 Point. The Ka'ena Point NAR is at the shoreline of Ka'ena Point, approximately 1 mile west of the 37 38 westernmost antenna on KPSTS. Ka'ena Point NAR is accessible to the public by foot or bicycle, and its 39 primary uses include recreation, hiking, nature study, education, and the observation of wildlife. Shore 40 fishing, spear fishing, and gathering of marine resources have traditionally been important uses of the 41 Ka'ena coast (Hawai'i DOFAW 2009). KPSTS is not included in these recreational areas, but serves as a corridor for access to the Kuaokalā trail and lands to the north and east of KPSTS. 42

43 The areas to the north and east of KPSTS include the Kuaokalā Game Management Area, which is 44 directly adjacent to the north of KPSTS, and the Mokulē'ia Forest Reserve, which is northeast of KPSTS. 45 Both of these areas are owned by the State of Hawai'i and used by recreational hunters and hikers who are allowed to cross KPSTS property to access state lands. These areas are periodically stocked with game species for hunting. Pahole NAR is 4 miles southeast of KPSTS, and scientific research, hiking (on designated trails), camping, public hunting (during designated seasons), and cultural practices are generally permitted (Hawai'i DOFAW 2003).

5 **3.3.3 Environmental Consequences**

6 **3.3.3.1 Evaluation Criteria**

The significance of potential land use impacts is based on the level of land use sensitivity in areas affected
by a proposed action and the compatibility of proposed actions with existing conditions. In general, a
land use impact would be significant if it were to cause the following:

- Be inconsistent or in noncompliance with existing land use plans or policies
- 11 Preclude the viability of existing land use
- 12 Preclude continued use or occupation of an area
- Be incompatible with adjacent land use to the extent that public health or safety is threatened
- Conflict with planning criteria established to ensure the safety and protection of human life and property.

16 **3.3.3.2 Proposed Action**

17 Implementation of the Proposed Action would not be expected to result in adverse impacts on land use 18 plans or policies. The Proposed Action would be compatible and comply with the policies and guidelines 19 set forth in the North Shore and Wai'anae SCPs (see Section 1.5.3), especially with respect to 20 preservation of natural resources and open space. The Proposed Action would demolish nine buildings 21 and construct one new CE Storage Building resulting in an overall decrease in impervious surface area at KPSTS by approximately 5,392 ft². The Proposed Action would, therefore, increase open space by more 22 23 than 5,000 ft². The demolition and construction activities would not infringe on any open space land 24 outside of KPSTS. The Proposed Action would result in long-term, minor, beneficial impacts on the 25 Wai'anae and North Shore SCPs due to the increase of land devoted to open space.

All demolition and construction activities under the Proposed Action would occur within the boundaries of KPSTS. The Proposed Action would not introduce incompatible land uses at KPSTS. Because KPSTS already houses storage facilities, the Proposed Action would be compatible with existing surrounding uses at KPSTS, including Light Industrial and Open Space. The Proposed Action would not preclude the viability of existing land use within KPSTS or the continued use or occupation of any areas adjacent to the demolition or construction work sites.

The use of lands within a conservation district is regulated by Chapter 13-5, HAR, *Conservation District*; and Chapter 183C, HRS, *Conservation District*, which identify land uses that require Conservation District Use Permits. On 13 May 2011, the USAF coordinated with the Department of Land and Natural Resources (Commission on Water Resource Management, Land Division - O'ahu District, Office of Conservation and Coastal Lands, and Division of State Parks) regarding the Proposed Action (see **Appendix B**). No comments were received from the DLNR, and it was determined that the USAF would not be required to obtain a Conservation District Use Permit for implementation of the Proposed Action.

All demolition and construction activities under the Proposed Action would occur within the boundaries
 of KPSTS; therefore, no adverse impacts on recreational resources would be expected. However, access

to state lands near KPSTS could be temporarily delayed due to construction vehicles traveling to KPSTS or due to restriction of areas around project work sites for safety reasons. Therefore, short-term, negligible, adverse impacts on access to recreation areas could result from demolition or construction activities associated with the Proposed Action.

5 3.3.3.3 No Action Alternative

6 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 7 new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.3.2**, would 8 remain the same. No impacts on off-installation or on-installation land use or recreation would be 9 expected from implementation of the No Action Alternative.

10 **3.4 Geological Resources**

3.4.1 Definition of the Resource

12 Geological resources consist of the Earth's surface and subsurface materials. Within a given 13 physiographic province, these resources typically are described in terms of geology, topography and 14 physiography, soils, and, where applicable, geologic hazards and paleontology.

15 *Geology.* Geology is the study of the Earth's composition and provides information on the structure and 16 configuration of surface and subsurface features. Such information derives from field analysis based on 17 observations of the surface and borings to identify subsurface composition.

18 *Topography.* Topography and physiography pertain to the general shape and arrangement of a land 19 surface, including its height and the position of its natural and human-made features.

Soils. Soils are the unconsolidated materials overlying bedrock or other parent material. Soils typically are described in terms of their complex type, slope, and physical characteristics. Differences among soil types in terms of their structure, elasticity, strength, shrink-swell potential, and erosion potential affect their abilities to support certain applications or uses. In appropriate cases, soil properties must be examined for their compatibility with particular construction activities or types of land use.

25 Prime Farmland. Prime farmland is protected under the Farmland Protection Policy Act (FPPA) of 26 1981. Prime farmland is defined as land that has the best combination of physical and chemical 27 characteristics for producing food, feed, forage, fiber, and oilseed crops, and is also available for these 28 uses. The soil qualities, growing season, and moisture supply are needed for a well-managed soil to 29 produce a sustained high yield of crops in an economic manner. The land could be cropland, pasture, 30 rangeland, or other land, but not urban built-up land or water. The intent of the FPPA is to minimize the extent that Federal programs contribute to the unnecessary conversion of farmland to nonagricultural 31 32 uses. The Act also ensures that Federal programs are administered in a manner that, to the extent 33 practicable, will be compatible with private, state, and local government programs and policies to protect 34 farmland.

The implementing procedures of the FPPA and Natural Resources Conservation Service (NRCS) require Federal agencies to evaluate the adverse impacts (direct and indirect) of their activities on prime and unique farmland, and farmland of statewide and local importance, and to consider alternative actions that could avoid adverse impacts. Determination of whether an area is considered prime or unique farmland and potential impacts associated with a proposed action are based on preparation of the farmland

- 40 conversion impacts associated with a proposed action are based on preparation of the farmland 40 conversion impact rating form AD-1006 for areas where prime farmland soils occur and by applying
- 41 criteria established at Section 658.5 of the FPPA (7 CFR Part 658). The NRCS is responsible for

overseeing compliance with the FPPA and has developed the rules and regulations for implementation of
 the Act (see 7 CFR Part 658, July 5, 1984).

Geological Hazards. Geologic hazards are defined as a natural geologic event that can endanger human
 lives and threaten property. Examples of geologic hazards include volcanic eruptions, earthquakes,
 landslides, rock falls, ground subsidence, and avalanches.

6 **3.4.2 Existing Conditions**

Geology. The Hawaiian Islands formed, and are still forming, through episodic undersea volcanic 7 8 eruptions, which gradually elevated the islands to above the ocean's surface. Consequently, the geology 9 of the islands is composed of volcanic deposits such as basalts, pumice, and andesite. Ka'ena Point is 10 characterized by basalts of the Wai'anae Volcanic Series. Basalts form the oldest layer of this series, which is overlain by more than 6,000 feet of andesite flows. Surface deposits consist of rocks weathered 11 in place that have formed saprolitic soils. Saprolite is a clay-rich decomposed rock formed by chemical 12 weathering of igneous or metamorphic rock. Rock outcrops are present in gully walls and escarpment 13 14 faces (AFCEE 2009).

15 Topography. Ka'ena Point is the westernmost point on the Island of O'ahu, situated on Kuaokalā Ridge. 16 Kuaokalā Ridge is on a plateau that precipitously drops approximately 1,000 feet to the Pacific Ocean 17 along the western and southern portions of the installation. To the north, the ridge is dissected by several 18 steep, short canyons called gulches. To the east, the Kuaokalā Ridge merges with the Wai'anae Mountain 19 Range. Elevations at KPSTS range from approximately 800 feet above mean sea level (MSL) at the 20 western boundary to more than 1,400 feet above MSL to the southeast (AFCEE 2009).

Soils. Soils mapped in the vicinity of KPSTS are primarily representative of the Māhana series, with some rocky areas mapped as rock land. The Māhana soil series consists of very deep, well-drained soils that formed from weathered volcanic ash. The most prevalent soil unit near the installation is the Māhana-Badland complex, consisting of 40 to 70 percent Māhana soils and 30 to 60 percent Badland soils. Badland soils are found on steep, nearly barren land where soils formed from soft or hard saprolite. Māhana soils in this complex have a silty clay loam texture. Rock land occurs on nearly level to steep land types with exposed rock covering 25 to 90 percent of the surface (AFCEE 2009).

28 Generally, soils mapped at the proposed demolition and construction sites are loamy and well-drained. 29 The soil units mapped at Buildings 32, 33, 37, and 39 are composed of the Māhana-Badland Complex, 30 which consists of a well-drained silty clay loam with 20 to 70 percent slopes, and the Māhana silty clay 31 loam with 6 to 12 percent slopes. The soil units mapped at Buildings 14, 16, 17, 18, and 21 are also 32 composed of the Māhana-Badland Complex and Māhana silty clay loam with 12 to 20 percent slopes and 33 rock land. The rock land soil unit is composed of silty clay, with depths to basaltic bedrock of 8 to 20 inches. This unit has slopes of 5 to 70 percent and is well-drained. Soil limitations were determined 34 35 based on data available in the Natural Resources Conservation Service (NRCS) web soil survey 36 (USDA/NRCS 2011). Engineering limitations were considered for potential minor shallow excavations 37 to account for utility work at the site for the construction of the new CE Storage Building. The Māhana-38 Badland Complex and the Mahana silty clay loam are rated as "very limited" for shallow excavations due 39 to slope and cutbank caving. Rock land is rated as "very limited" due to shallow depth to bedrock and 40 slope.

41 *Prime Farmland.* None of the soils mapped at the proposed demolition and construction sites are
 42 considered to be prime farmland soils.

1 Geological Hazards. The potential for damaging seismic activity at the installation is low. The 2 U.S. Geological Survey (USGS) has produced seismic hazard maps based on current information about 3 the rate at which earthquakes occur in different areas and on how far strong shaking extends from the 4 quake source. The hazard maps show the levels of horizontal shaking that have a 2 in 100 chance of 5 being exceeded in a 50-year period. Shaking is expressed as a percentage of the force of gravity (percent 6 g) and is proportional to the hazard faced by a particular type of building. In general, little or no damage is expected at values less than 10 percent g, moderate damage could occur at 10 to 20 percent g, and 7 8 major damage could occur at values greater than 20 percent g. The seismic hazard map for Hawai'i 9 shows that the region of the Proposed Action has a seismic hazard rating of approximately 0 percent g 10 (USGS 1998).

Two shield volcanoes are present on the Island of O'ahu, Ko'olau and Wai'anae. The Wai'anae Volcano is in western O'ahu and Ko'olau Volcano is in eastern O'ahu. Both volcanoes are considered to be extinct. Although the Island of O'ahu is removed from the seismic hazards and active volcanism of the Big Island, geologic hazards of concern include landslides, rockfalls, and high waves associated with strong storms or tsunamis (USGS 2002). With the Māhana silty clay loam soil, runoff is rapid and the erosion hazard is "moderate to very severe."

17 **3.4.3 Environmental Consequences**

18 **3.4.3.1** Evaluation Criteria

Protection of unique geological features, minimization of soil erosion, and the siting of facilities in relation to potential geologic hazards are considered when evaluating the potential impacts of a proposed action on geological resources. Generally, adverse impacts can be avoided or minimized if proper construction techniques, erosion-control measures, and structural engineering design are incorporated into project development.

Impacts on geology and soils would be significant if they would alter the lithology, stratigraphy, and geological structures that control the quality and availability of groundwater, distribution of aquifers and confining beds; or change the soil composition, structure, or function (including prime farmland and other unique soils) within the environment.

28 3.4.3.2 Proposed Action

29 Short- and long-term, negligible, adverse, and long-term, beneficial impacts on geology and soils would be expected from implementation of the Proposed Action. Short-term impacts would be expected from 30 31 construction and demolition activities consisting of minor clearing of vegetation, grading, and 32 recontouring. The primary impacts would be soil compaction, disturbance, and erosion. Minor clearing 33 of vegetation would slightly increase erosion and sedimentation potential. Erosion-and-sediment-control 34 plans (ESCPs) would be developed and implemented both during and following site development to contain soil and runoff on site, and would reduce potential for adverse impacts associated with erosion 35 36 and sedimentation and transport of sediments in runoff. Because the soils mapped have been determined 37 to be very limited for shallow excavations, site-specific soil surveys should be conducted prior to 38 implementing the Proposed Action. These site-specific soil surveys would determine the breadth and 39 severity of engineering limitations. Additional considerations should include appropriate design 40 considerations or BMPs to offset potential adverse impacts.

41 Long-term impacts would be expected to be negligible. Soils would be compacted and soil structure 42 would be disturbed and modified. Loss of soil structure due to compaction from foot and vehicle traffic 43 could result in changes in drainage patterns. However, these impacts would be considered negligible, as the majority of soils at the proposed demolition and construction sites have been previously disturbed or modified. Soil erosion- and sediment-control measures would be included in site plans to minimize long-term erosion and sediment production at each site. Soil productivity, which is the capacity of the soil to produce vegetative biomass, would decline in disturbed areas and would be eliminated in those areas within the footprint of building structures.

6 Once construction and demolition activities have been completed, revegetation would occur in disturbed 7 areas, resulting in decreased soil erosion and sedimentation rates. Additionally, impervious surfaces 8 would decrease by approximately 5,392 ft² with implementation of the Proposed Action and would 9 provide more surface area for storm water permeation into the ground, resulting in long-term, beneficial 10 impacts.

11 The potential for rockfalls exists at the proposed construction and demolition locations; rockfalls could 12 occur during construction activities. However, the local contractor selected to perform construction 13 activities would be required to implement appropriate engineering controls at the proposed construction 14 and demolition sites during construction and demolition activities to prevent rockfalls from occurring.

15 **3.4.3.3** No Action Alternative

16 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 17 new CE Storage Building at KPSTS. The existing conditions, as described in Section 3.4.2, would 18 remain the same. No impacts on geology or soils would be expected from implementation of the No 19 Action Alternative.

20 **3.5 Water Resources**

21 **3.5.1 Definition of the Resource**

Water resources are natural and man-made sources of water that are available for use by and for the benefit of humans and the environment. Water resources relevant to KPSTS's location in Hawai'i include groundwater, surface water, and floodplains.

Groundwater is water that exists in the saturated zone beneath the earth's surface and includes underground streams and aquifers. It is an essential resource that functions to recharge surface water and is used for drinking, irrigation, and industrial processes. Groundwater typically can be described in terms of depth from the surface, aquifer or well capacity, water quality, recharge rate, and surrounding geologic formations.

Groundwater quality and quantity are regulated under several different programs. The Federal Underground Injection Control regulations, authorized under the Safe Drinking Water Act (SDWA), require a permit for the discharge or disposal of fluids into a well. The Federal Sole Source Aquifer regulations, also authorized under the SDWA, protect aquifers that are critical to water supply. The Hawai'i DOH Safe Water Drinking Branch is responsible for protecting Hawai'i's drinking water sources (surface water and groundwater) from contamination and ensures that owners and operators of public water systems provide safe drinking water to the community (Hawai'i DOH 2011).

37 Surface water resources generally consist of wetlands, lakes, rivers, and streams. Surface water is 38 important for its contributions to the economic, ecological, recreational, and human health of a 39 community or locale.

1 Floodplains are areas of low-level ground present along rivers, stream channels, large wetlands, or coastal 2 waters. The living and nonliving parts of natural floodplains interact with each other to create dynamic 3 systems in which each component helps to maintain the characteristics of the environment that supports it. 4 Floodplain ecosystem functions include natural moderation of floods, flood storage and conveyance, 5 groundwater recharge, and nutrient cycling. Floodplains also help to maintain water quality and are often home to a diverse array of plants and animals. Floodplains provide a broad area to dissipate and 6 7 temporarily store floodwaters. This reduces flood peaks and waterway velocities and the potential for 8 erosion. In their natural vegetated state, floodplains slow the rate at which the incoming overland flow 9 reaches the main water body.

10 Floodplains are subject to periodic inundation due to rain or melting snow. Risk of flooding typically 11 depends on local topography, the frequency and magnitude of precipitation events, and the size of the 12 watershed above the floodplain. Flood potential is evaluated by the Federal Emergency Management Agency (FEMA), which defines the 100-year floodplain as the area that has a one percent chance of 13 14 inundation by a flood event in a given year. Certain facilities inherently pose too great a risk to be in 15 either the 100- or 500-year floodplain, such as hospitals, schools, or storage buildings for irreplaceable records. Federal, state, and local regulations often limit floodplain development to passive uses, such as 16 17 recreational and preservation activities, to reduce the risks to human health and safety.

EO 11988, *Floodplain Management*, requires Federal agencies to determine whether a proposed action would occur within a floodplain. This determination typically involves consultation of FEMA Flood Insurance Rate Maps (FIRMs), which contain enough general information to determine the relationship of the project area to nearby floodplains. EO 11988 directs Federal agencies to avoid floodplains unless the agency determines that there is no practicable alternative.

23 Waters of the United States are defined within the CWA, as amended, and jurisdiction is addressed by the 24 USEPA and the U.S. Army Corps of Engineers (USACE). These agencies assert jurisdiction over 25 (1) traditional navigable waters, (2) wetlands adjacent to navigable waters, (3) nonnavigable tributaries of 26 traditional navigable waters that are relatively permanent where the tributaries typically flow year-around 27 or have continuous flow at least seasonally (.e.g., typically 3 months), and (4) wetlands that directly abut 28 such tributaries. Section 404 of the CWA authorizes the Secretary of the Army, acting through the Chief 29 of Engineers, to issue permits for the discharge of dredge or fill into waters of the United States, including 30 wetlands. Encroachment into waters of the United States and wetlands requires a permit from the state 31 and the Federal government. A water body can be deemed impaired if water quality analyses conclude that exceedances of water quality standards, established by the CWA, occur. The CWA requires that 32 33 states establish a Section 303(d) list to identify impaired waters and establish Total Maximum Daily Loads (TMDLs) for the source(s) causing the impairment. A TMDL is the maximum amount of a 34 35 substance that can be assimilated by a water body without causing impairment. The CWA also mandated 36 the National Pollutant Discharge Elimination System (NPDES).

37 The USEPA published the technology-based Final Effluent Limitations Guidelines (ELGs) and New 38 Performance Standards for the Construction and Development Point Source Category on 1 December 2009 to control the discharge of pollutants from construction sites. The Rule became effective on 39 40 1 February 2010. After this date, all USEPA- or state-issued Construction General Permits were to be 41 revised to incorporate the ELG requirements with the exception of the numeric limitation for turbidity, 42 which has been suspended while the USEPA further evaluates this limitation. The USEPA currently 43 regulates large and small (greater than 1 acre) construction activities through the 2008 Construction 44 General Permit (CGP), which is scheduled to expire on 30 June 2011. However, the USEPA is in the 45 process of extending this expiration date until 31 January 2012 to give the agency more time to evaluate the turbidity effluent limitation and revise the CGP to incorporate the ELG requirements. 46

Therefore, until the revised CGP to incorporate ELG requirements is finalized, all new construction sites would need to continue to meet the requirements outlined in the 2008 CGP including technology-based and water quality-based effluent limits that apply to all discharges unless otherwise specified in the CGP. Permittees must select, install, and maintain effective erosion- and sedimentation-control measures as identified and as necessary to comply with the 2008 CGP including the following:

- Sediment controls, such as sediment basins, sediment traps, silt fences, and vegetative buffer strips
- 8 Offsite sediment tracking and dust control
- 9 Surface water runoff management
- 10 Erosive surface water velocity control
- 11 Post-construction storm water management
- 12 Construction and waste materials management
- 13 Non-construction waste management
- Erosion control and stabilization
- 15 Spill/release prevention.

Construction activities, such as clearing, grading, trenching, and excavating, disturb soils and sediment. 16 17 If not managed properly, disturbed soils and sediments can easily be washed into nearby water bodies during storm events resulting in reduced water quality. Section 438 of the Energy Independence and 18 19 Security Act (EISA) (42 United States Code [U.S.C.] 17094) establishes into law new storm water design 20 requirements for Federal construction projects that disturb a "footprint" of greater than 5,000 ft² of land. EISA Section 438 requirements are independent of storm water requirements under the CWA. The 21 22 project "footprint" consists of all "horizontal hard surface" and disturbed areas associated with project 23 development.

Under these requirements, predevelopment site hydrology must be maintained or restored to the maximum extent technically feasible with respect to temperature, rate, volume, and duration of flow. Predevelopment hydrology shall be modeled or calculated using recognized tools and must include site-specific factors such as soil type, ground cover, and ground slope. Site design shall incorporate storm water retention and reuse technologies such as bioretention areas, permeable pavements, cisterns/recycling, and green roofs to the maximum extent technically feasible.

30 Post-construction analyses would be conducted to evaluate the effectiveness of the as-built storm water reduction features (DOD 2010a). These regulations were incorporated into applicable DOD Unified 31 32 Facilities Criteria in April 2010, which stated that low-impact development (LID) features would need to 33 be incorporated in new construction activities to comply with the restrictions on storm water management 34 promulgated by EISA Section 438. LID is a storm water management strategy designed to maintain site 35 hydrology and mitigate the adverse impacts of storm water runoff and nonpoint source pollution. LIDs 36 can manage the increase in runoff between pre- and post-development conditions on the project site 37 through interception, infiltration, storage, or evapotranspiration processes before the runoff is conveyed to 38 Examples of the methods include bioretention, permeable pavements, receiving waters. 39 cisterns/recycling, and green roofs (DOD 2010b). Additional guidance is provided in the USEPA's 40 Technical Guidance on Implementing the Stormwater Runoff Requirements for Federal Projects under Section 438 of the Energy Independence and Security Act (USEPA 2009). 41

1 **3.5.2 Existing Conditions**

Groundwater. KPSTS overlies two hydrogeologic zones, the Mokulē'ia Inland Zone on the north side of KPSTS and the Wai'anae Range Leeward Slopes Zone on the south side. The dividing line between the two roughly corresponds to the Wai'anae Range crest that extends along the west side of O'ahu, nearly bisecting the land on which KPSTS is located. There is minimal difference between the two hydrogeologic zones. Both consist of deeply dissected Wai'anae slopes, in some places capped by massive members, and, to the north, thin-bedded, highly dike-intruded lava flows (AFCEE 1996).

Groundwater is dike-impounded in the upper reaches of KPSTS or occurs as basal water dike-free lavas near the coastline. Small perched water bodies might be present locally. The direction of groundwater movement is generally seaward. Formerly, KPSTS received its water supply through a pipeline from Dillingham Military Reservation. A well was installed along Manini Gulch to replace this supply. The surface elevation at the well is approximately 1,146 feet above MSL. The basal water elevation is indicated to be 13.7 feet above MSL, approximately 1,130 feet below the land surface. KPSTS currently obtains nonpotable water from the well on the installation (AFCEE 1996).

Surface Water. The majority of KPSTS lies within the Manini Gulch and Alau Gulch watersheds, which 15 drain north-northwest into the Pacific Ocean. The remaining portion of KPSTS lies within the 16 17 Kaluakauila watershed, which drains south-southwest into the Pacific Ocean. Figure 3-1 shows the surface hydrology in the region surrounding KPSTS. There are no water courses or wetlands within 18 19 boundaries of KPSTS (AFCEE 2009). The nearest intermittent streams are two ephemeral coastal 20 streams that drain toward the northern coast of Ka'ena Point on the northern side of KPSTS, and 21 Kaaluakauila Stream, on the southern side of KPSTS. These streams form in the Alau and Manini 22 Gulches (AFCEE 2009).

23 Surface drainage from KPSTS flows downslope to the north, west, and south following topography to the 24 Pacific Ocean (AFCEE 1996). Areas that generate storm water runoff at KPSTS are generally paved areas that produce sheet flow runoff. Some locations have gutters, drop inlets, culverts, and outfalls to 25 26 direct runoff away from buildings and other facilities. Storm water during typical rainfall events drains 27 to, accumulates in, and ultimately passes through low-lying areas (swales and gulches) and so does not discharge directly into the Pacific Ocean. There is no storm sewer infrastructure at KPSTS that connects 28 29 to a separate municipal storm sewer system (MS4). The Hawai'i DOH determined that KPSTS should be 30 regulated as a small MS4. KPSTS filed a Notice of Intent, submitted its Storm Water Management Plan 31 (SWMP), and received a Notice of General Permit Coverage by the Hawai'i DOH. KPSTS applied for 32 renewal of the Notice of General Permit Coverage in 2007. As a General Permit holder, KPSTS has 33 developed and implemented an SWMP, and enforces it to reduce the discharge of pollutants to the maximum extent practicable. The SWMP describes the BMPs and minimum control measures that will 34 35 be implemented to protect water quality. Storm water control measures are only applicable to 36 construction projects that disturb greater than or equal to 1 acre, or that are part of a larger construction 37 plan or development that disturbs 1 acre or more (50 SW 2007).

40 CFR Part 122.34(b) stipulates, and the SWMP requires, that minimum control measures for an NPDES MS4 permit include (1) public education and outreach on storm water impacts, (2) public involvement and participation, (3) illicit discharge detection and elimination, (4) construction site storm water runoff control, (5) post-construction storm water management in new development and redevelopment, and (6) pollution prevention and good housekeeping for operations (AFCEE 2009).

Buildings 14, 16, 17, and 18, are within the Kaluakauila watershed and storm water would flow south into
a swale that drains into the Pacific Ocean. Storm water around Building 21 would drain north-northwest



- 1 into a swale that drains into Manini Gulch, which flows northwest and eventually empties into the Pacific
- 2 Ocean.

Buildings 32, 33, 37, and 39 are within the Alau Gulch watershed and storm water would drain northnorthwest into a swale that drains into the Pacific Ocean.

5 KPSTS discharges storm water to 11 receiving waters under its NPDES general permit. These are Alau 6 Gulch, Manini Gulch, Ka'ena Gulches (Nos. 1 through 8), and Ka'ena Swale No. 1 (50 SW 2007). All 11 7 receiving waters are classified as Inland Class 2 waters. The objective of the Inland Class 2 waters is to 8 protect their use for recreational purposes, agricultural and industrial water supplies, shipping, navigation, 9 and the support and propagation of aquatic life.

10 Floodplains. According to the FEMA FIRMs for Honolulu County (30 September 30 2004), KPSTS is 11 within Zone D, which is an area with possible but undetermined flood hazards. No flood hazard analysis 12 has been conducted for this area (FEMA 2011). Flooding on the Island of O'ahu is generally associated 13 with severe rainstorms, high waves, and tsunamis, and the island is subject to severe tropical storms and hurricanes. Since the majority of the facilities of KPSTS are situated along the Kuaokalā Ridge at 14 elevations ranging from 800 feet above MSL to greater than 1,400 feet above MSL, the potential for 15 16 coastal flooding is low. Manini Gulch is the only watercourse that could pose a flood hazard to KPSTS 17 facilities. The specific flood hazard posed by Manini Gulch has not been delineated (AFCEE 1996).

18**3.5.3**Environmental Consequences

19**3.5.3.1**Evaluation Criteria

Evaluation criteria for impacts on water resources are based on water availability, quality, and use;
existence of floodplains; and associated regulations. A proposed action would have significant impacts
on water resources if it were to do one or more of the following:

- Substantially reduce water availability or supply to existing users
- Create an overdraft of groundwater basins
- Exceed safe annual yield of water supply sources
- Substantially adversely affect water quality
 - Endanger public health by creating or worsening health hazard conditions
 - Threaten or damage unique hydrologic characteristics
- Violate established laws or regulations adopted to protect water resources.
- The potential effect of flood hazards on a proposed action is important if such an action occurs in an area with a high probability of flooding.

32 3.5.3.2 Proposed Action

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33 Under the Proposed Action, nine existing buildings would be demolished and a new CE Storage Building 34 would be constructed in the areas where Buildings 16, 17, and 18 were previously located. Construction 35 activities are not anticipated to require groundwater for dust suppression. Heavy equipment (e.g., bulldozers, backhoes, dump trucks, concrete mixers, cranes) is anticipated to be on site throughout 36 37 the duration of the demolition and construction activities. Fuels, hydraulic fluids, oils, and lubricants 38 would be stored on site to support contractor vehicles and machinery. No other hazardous materials are 39 anticipated to be stored on site during the Proposed Action. Construction personnel would follow 40 appropriate BMPs to protect against potential petroleum or hazardous material spills. Good

- 1 housekeeping, maintenance of equipment, and containment of fuels and other potentially hazardous
- 2 materials would be conducted to minimize the potential for a release of these fluids into groundwater or
- 3 surface waters.

4 Since the Proposed Action would disturb less than 1 acre of land, KPSTS is not required to follow the minimum control measures outlined in its SWMP. However, KPSTS is subject to the new storm water 5 6 design requirements of Section 438 of the EISA that require predevelopment site hydrology to be 7 maintained or restored to the maximum extent technically feasible with respect to temperature, rate, volume, and duration of flow. Therefore, only negligible, short-term, adverse impacts on surface water 8 9 would be expected from implementing the Proposed Action. Short-term impacts could occur from 10 temporarily increased soil erosion from ground disturbances and potential leaks or spills of petroleum or hazardous materials during demolition and construction; however, erosion and sedimentation control 11 12 measures as identified in the 2008 CGP would be implemented for the duration of the Proposed Action. 13 Long-term, adverse impacts on the storm water system would not be expected, as hydrologic conditions 14 of the post-construction project area should mimic predevelopment site hydrology. In addition. 15 long-term, beneficial impacts would be expected from the demolition of nine existing buildings (approximately 7,992 ft²), which would result in an overall decrease in impervious surface area. With the 16 17 demolition of nine existing facilities and the construction of a new CE Storage Building, the total amount 18 of impervious surfaces on KPSTS would decrease by 5,392 ft².

19**3.5.3.3**No Action Alternative

20 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 21 new CE Storage Building at KPSTS. The existing conditions, as described in Section 3.5.2, would 22 remain the same. No impacts on water resources would be expected from implementation of the No 23 Action Alternative.

24 **3.6 Coastal Zone Management**

3.6.1 Definition of the Resource

26 The CZMA of 1972 (16 U.S.C. 1451 et seq.) declares a national policy to preserve, protect, and develop, 27 and, where possible, restore or enhance the resources of the Nation's coastal zone. The coastal zone 28 refers to the coastal waters and the adjacent shorelines, including islands, transitional and intertidal areas, 29 salt marshes, wetlands, and beaches, and include the Great Lakes. The CZMA encourages states to 30 exercise their full authority over the coastal zone through the development of land and water use 31 programs in cooperation with Federal and local governments. States can apply for grants to help develop 32 and implement management programs to achieve wise use of the land and water resources of the coastal 33 zone. Development projects affecting land or water use or natural resources of a coastal zone must ensure 34 the project is, to the maximum extent practicable, consistent with the state's coastal zone management 35 program.

- In accordance with CZMA 15 CFR Section 930.33 (a)(3)(i), a Federal agency may review their activities, other than development projects within the coastal zone, to identify *de minimis* activities, and request state agency concurrence that these *de minimis* activities should not be subject to further state review. *De minimis* activities are activities that are expected to have insignificant direct or indirect (cumulative and secondary) coastal effects and which the state agency concurs are *de minimis*. The state agency is required to provide for public participation under Section 306(d)(14) of the CZMA when reviewing the
- 42 Federal agency's *de minimis* activity request.

1 **3.6.2 Existing Conditions**

The Hawai'i Office of Planning is the lead agency for the Hawai'i Coastal Zone Management (CZM) Program, which was approved by the National Oceanic Atmospheric Administration in 1978. The entire State of Hawai'i is included within the Hawai'i CZM Program (NOAA 2007). However, federally owned, leased, or controlled facilities and areas are excluded from the state's CZM Program. As such, KPSTS is not subject to the Hawai'i CZM Program. However, Federal agency activities that have the potential to directly or indirectly affect a state's coastal zone resources are subject to CZMA consistency review.

9 On 28 October 2010, the State of Hawai'i Department of Business, Economic Development, and Tourism: Office of Planning provided concurrence for a list of *de minimis* activities and corresponding 10 list of conditions and mitigation measures under the CZMA. The de minimis activities were determined 11 12 by the State of Hawai'i to have insignificant direct or indirect (cumulative and secondary) coastal effects 13 and would not be subject to further review by the Hawai'i CZM Program on the basis and condition that 14 the listed *de minimis* activities would be subject to and bound by full compliance with the corresponding 15 list of conditions and mitigation measures. The Hawai'i Office of Planning provided the public an 16 opportunity to review the CZM Program and de minimis list from 8 to 25 October 2010, in accordance 17 with Section 306(d)(14) of the CZMA. No public comments were received (Hawai'i DPP 2010). On 10 18 June 2011, the USAF submitted a letter to the Hawai'i Office of Planning to provide notification and 19 obtain concurrence on the use of the *de minimis* exemptions and conditions/mitigations for the Proposed 20 Action. Two CZM *de minimis* exemptions (Nos. 1 and 7) apply to the construction and demolition 21 activities associated with the Proposed Action. On 13 June 2011, the Hawai'i Office of Planning 22 provided concurrence with the use of the *de minimis* list for the Proposed Action. Therefore, a Coastal 23 Consistency Negative Determination would not be required for this EA. The *de miminimis* list and all 24 correspondence with the Hawai'i Office of Planning is presented in Appendix B.

Table 3-8 outlines the *de minimis* activities relevant to the Proposed Action that are identified in the United States Air Force KPSTS De Minimis Actions and Conditions/Mitigation Measures List (Hawai'i DPP 2010). Table 3-9 outlines the corresponding conditions and mitigation measures relative to the *de* minimis number identified in Table 3-8.

A Special Management Areas (SMA) is the land extending inland from the shoreline as delineated on maps filed with the Hawai'i Office of Planning as of June 8, 1977, or as amended pursuant to HRS \$205A-23. Special controls on developments within an area along the shoreline are necessary to avoid permanent losses of valuable resources and the foreclosure of management options, and to ensure that adequate access, by dedication or other means, to publicly owned or used beaches, recreational areas, and natural reserves is provided (HRS §205A-22).

35 **3.6.3 Environmental Consequences**

36 **3.6.3.1 Evaluation Criteria**

Impacts on coastal zone resources are based on the potential of a proposed action to have a direct, indirect, cumulative, or secondary effect on any coastal zone resource under a state's CZM Program. *De minimis* activities are expected to have insignificant direct or indirect (cumulative and secondary) coastal effects and therefore, would be expected to have no effect on coastal zone resources.

41

<i>De Minimis</i> Number	Proposed Action	Description	Conditions and Mitigation Measures
1	New Construction	Construction of new facilities and structures wholly within the USAF KPSTS-controlled areas, that are similar to present use, and when completed, the use or operation of which complies with existing regulatory requirements.	1, 2, 3, 4, 6, 7, 8,10
7	Demolition	Demolition and disposal involving buildings or structures when done in accordance with applicable regulations and within USAF KPSTS-controlled property.	1, 2, 4, 5, 7, 8, 10

Source: USAF 2010

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Table 3-9. Conditions and Mitigation Measures for *de minimis* Activities at KPSTS

Number	Project General Conditions and Mitigation Measures
1	USAF KPSTS-controlled property refers to leased land areas, rights-of-way, easements, roads, safety zones, and danger zones under active USAF control.
2	No contamination (e.g., trash or debris disposal, alien species introductions) of adjacent environments shall result from project-related activities.
3	Fueling of project-related vehicles and equipment should take place away from waterways and a contingency plan to control petroleum products accidentally spilled during the project shall be developed. Absorbent pads and containment booms shall be stored on site, if appropriate, to facilitate cleanup of accidental petroleum releases.
4	Any soils exposed as part of the project shall be protected from erosion (e.g., with plastic sheeting, filter fabric) after exposure and stabilized as soon as practicable (e.g., with vegetative matting, hydroseeding).
5	If applicable, Section 106 of the NHPA consultation requirements must be met. Also, the USAF must follow guidelines in the area specific Integrated Cultural Resources Management Plan.
6	USAF KPSTS shall evaluation the possible impact of the action on the species and habitats protected under the ESA. If the USAF determines that no such species or habitats would be affected by the action, then USFWS concurrence is not required. Should it be determined by the USAF or the USFWS that the action may affect any such species or habitat, then informal or formal consultation would be initiated by the USAF as required by Section 7 (Interagency Coordination) of the ESA.
7	If any listed species should enter the area during conduct of construction activities, all activities should cease and until the animal(s) depart the area.
8	NEPA review process would be completed.
10*	As a general rule, a CZM Federal consistency review application should be submitted for any projects for which an EA is prepared.

Source: USAF 2010

Note: *In May 2011, the USAF received approval from the Hawai'i Office of Planning for use of the *de minimis* list in association with the activities under the Proposed Action in this EA.

1 **3.6.3.2 Proposed Action**

Under the Proposed Action, nine existing buildings would be demolished and a CE Storage Building would be constructed. There is the potential that hazardous waste cleanup would be required from demolition of the buildings. These activities are covered under the KPSTS *de minimis* activity list (see **Table 3-8**). If the appropriate conditions and mitigation measures are met and implemented under the Proposed Action (see **Table 3-9**), no short-term, long-term, direct or indirect, adverse impacts on coastal zone resources would be expected. Additionally, a CZMA determination for the project would not be required.

9 According to the existing lease agreements between KPSTS and the State of Hawai'i, Board of Land and 10 Natural Resources, the nine existing buildings proposed for demolition and the construction of a new CE 11 Storage Building would be outside of the SMA and all construction and demolition activities associated 12 with the Proposed Action would be conducted on lands leased to the USAF, for its exclusive use. 13 Therefore, no impacts on the SMA would be expected with implementation of the Proposed Action.

14 **3.6.3.3** No Action Alternative

Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The existing conditions, as described in Section 3.6.2, would remain the same. No impacts on coastal zone management would be expected from implementation of the No Action Alternative.

19 **3.7 Biological Resources**

20 **3.7.1 Definition of the Resource**

21 Biological resources include native or naturalized plants and animals and the habitats (e.g., grasslands, 22 forests, and wetlands) in which they exist. Protected and sensitive biological resources include 23 ESA-listed species (threatened or endangered) and those proposed for ESA-listing as designated by the 24 USFWS (terrestrial and freshwater organisms) and National Marine Fisheries Service (marine organisms), 25 and migratory birds. Migratory birds are also protected species under the Migratory Bird Treaty Act 26 (MBTA) of 1918 (16 U.S.C. 703–712), as amended, and EO 13186, Responsibilities of Federal Agencies 27 to Protect Migratory Birds. Sensitive habitats include those areas designated by the USFWS (or National 28 Marine Fisheries Service) as critical habitat protected by the ESA and as sensitive ecological areas 29 designated by state or other Federal rulings. Sensitive habitats also include wetlands, plant communities 30 that are unusual or limited in distribution, and important seasonal use areas for wildlife (e.g., migration 31 routes, breeding areas, crucial summer and winter habitats).

32 The ESA (16 U.S.C. 1531 et seq.) establishes a Federal program to protect and recover imperiled species 33 and the ecosystems upon which they depend. The ESA requires Federal agencies, in consultation with the 34 USFWS, to ensure that actions they authorize, fund, or carry out are not likely to jeopardize the continued 35 existence of any listed species or result in the destruction or adverse modification of designated critical habitat of such species. Under the ESA, "jeopardy" occurs when an action is reasonably expected, 36 37 directly or indirectly, to diminish the number, reproduction, or distribution of a species so that the 38 likelihood of survival and recovery in the wild is appreciably reduced. An "endangered species" is 39 defined by the ESA as any species in danger of extinction throughout all or a significant portion of its 40 range. A "threatened species" is defined by the ESA as any species likely to become an endangered species in the foreseeable future. The ESA also prohibits any action that causes a "take" of any listed 41 42 species. "Take" is defined as "to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect or 43 attempt to engage in any such conduct." Federal species of concern are not protected by law; however,

- 1 these species could become listed, and therefore are given consideration when addressing impacts from a
- 2 proposed action. Listed plants are not protected from take, although it is illegal to collect or maliciously
- 3 harm them on Federal land.

4 Critical habitat is designated if the USFWS determines that the habitat is essential to the conservation of a 5 threatened or endangered species. In consultation for those species with critical habitat, Federal agencies 6 must ensure that their activities do not adversely modify critical habitat to the point that it will no longer 7 aid in the species' recovery. In many cases, this level of protection is similar to that already provided to 8 species by the "jeopardy standard," as previously discussed. However, areas that are currently 9 unoccupied by the species, but which are needed for the species' recovery, are protected by the 10 prohibition against adverse modification of critical habitat.

- The MBTA and EO 13186 require Federal agencies to minimize or avoid impacts on migratory birds. Unless otherwise permitted by regulations, the MBTA makes it unlawful to (or attempt to) pursue, hunt, take, capture, or kill any migratory bird, nest, or egg. If design and implementation of a Federal action cannot avoid measurable negative impacts on migratory birds, EO 13186 directs the responsible agency to develop and implement, within 2 years, a Memorandum of Understanding (MOU) with the USFWS that
- 16 shall promote the conservation of migratory bird populations.

17 Wetlands are important natural systems and habitats because of the diverse biological and hydrologic 18 functions they perform. These functions include water quality improvement, groundwater recharge and 19 discharge, pollution mitigation, nutrient cycling, unique plant and wildlife habitat provision, storm water 20 attenuation and storage, sediment detention, and erosion protection. Wetlands are protected as a subset of 21 waters of the United States under Section 404 of the CWA. The term "waters of the United States" has a 22 broad meaning under the CWA and incorporates deepwater aquatic habitats and special aquatic habitats (including wetlands). The USACE defines wetlands as "those areas that are inundated or saturated with 23 24 ground or surface water at a frequency and duration to support, and that under normal circumstances do 25 support, a prevalence of vegetation typically adapted to life in saturated conditions" (33 CFR Part 329).

26 **3.7.2 Existing Conditions**

27 Vegetation. KPSTS is in a relatively dry, lowland climate. As is common in many mid- to lowland areas in Hawai'i, much of the native vegetation around the installation has been removed by forest cutting and 28 grazing and has been replaced largely by introduced species. These species are now the predominate 29 30 vegetation on the installation and on most of O'ahu. Extensive barren areas on the installation probably 31 resulted from human disturbance of the vegetative cover, wildfire, and erosion, and have been worsened 32 by the constant trade winds that hit the ridgetops. Four distinct habitats have been identified at KPSTS: 33 turf, second-growth forest, shrubland, and grassland/shrubland mosaic (AFCEE 1996). No 34 native-dominated vegetative cover types occur within the fenced portions of KPSTS. Native species 35 occur scattered throughout the disturbed cover types surrounding the installation. Native vegetation is 36 most prevalent in the rock outcroppings on steep slopes near the west end of KPSTS, presumably due to the low level of human disturbance in these areas (USAF 1993b). Table 3-10 provides descriptions of 37 38 the native vegetative species within and surrounding the installation.

The grounds surrounding the facilities on KPSTS, including those proposed for demolition under the Proposed Action, are developed and landscaped and consequently generally lack other vegetation cover types. In these areas, the vegetation is characterized by maintained lawn with a few plantings of ornamental herbaceous plants and shrubs (AFCEE 1996). A more naturalized area with shrubland and forested habitat occurs adjacent to a narrow roadway behind Buildings 16 and 17. Photographs of

44 Buildings 16 and 17 are presented in **Appendix C**).

Scientific Name	Common Name	Description/Habitat
Artemisia australis	'Ahinahina Oʻahu wormwood	A shrub found on exposed windward-facing slopes and cliff faces.
Bidens amplectans		A forb/subshrub found on windward-facing slopes.
Canthium odoratum	Alahe'e shiny- leaved canthium	A shrub scattered throughout Koa-Haole Shrubland vegetation type on leeward-facing slopes around site installation perimeter and near west end of installation on windward-facing slopes.
Chenopodium oahuense	'Aweoweo	A shrub on windward-facing slopes. Behaves as a colonizer on old lava flows following site disturbance.
Dodonaea viscosa	ʻAʻaliʻi Florida hopbush	A medium-sized shrub found on all the main islands except Kaho'olawe in nearly every habitat ranging from almost sea level to 7,500 feet. It is often found in open areas such as ridges and is an early colonizer of lava fields and pastures.
Doryopteris decipiens	Triangleleaf lipfern	A fern found on windward-facing slopes.
Eragrostis variabilis	Emoloa (Kawelu)	A native bunchgrass found on windward-facing slopes.
Heteropogon contortus	Piligrass	A grass found in shallow pockets that have developed in rock outcroppings in leeward areas.
Myoporum sandwicense	False sandalwood	A shrub on windward-facing slopes.
Plectranthus parviflorus	Succulent-leaved spur flower	A forb found on windward-facing slopes. Occurs on dry, exposed, often rocky locations.
Sida fallax	ʻIlima	A shrub on windward-facing slopes and shallow pockets that have developed in rock outcroppings in leeward areas.

Table 3-10.	Native	Vegetation	Species on	KPSTS and	in the	Surrounding Regi	on
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Sources: AFCEE 1996, AFSPC 2005, UH Manoa 2001

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2 Wildlife. Although KPSTS has a diversity of habitat features, it provides limited opportunity for wildlife 3 to inhabit the installation because of its relatively small size. However, due to the dominance of natural 4 areas in the surrounding region, the installation can provide an important corridor between habitats. The 5 installation's habitats are primarily used by a variety of exotic species rather than by native species. Four 6 distinct habitats occur at KPSTS: (1) turf, (2) second-growth forest, (3) shrubland, and 7 (4) grassland/shrubland mosaic. Turf areas, including lawn and roadside buffers with ornamental shrubs, 8 are widely used by nonnative bird species such as sparrows, doves, game birds, and other ground-feeders. 9 Second-growth forest and shrubland at KPSTS are often intermixed and are used by a variety of 10 nonnative species for foraging, nesting, and cover. The western end of KPSTS is primarily composed of a mosaic of grassland and shrubland used mainly by introduced land birds (AFCEE 1996). 11

During the 1996 field survey at KPSTS, 1 migratory shorebird, 2 seabirds, and 20 introduced land birds

13 were observed. Several Pacific golden-plovers (*Pluvialis fulva*), a migratory shorebird, were observed

14 along Road C between the KPSTS facilities during the 1996 field survey (AFCEE 1996). Two seabirds,

the Laysan albatross (*Phoebastria immutabilis*) and white-tailed tropicbird (*Phaethon lepturus*), also classified as species of greatest conservation need in Hawai'i (Hawai'i DOFAW 2005), were also

- 1 observed during the survey flying over the installation. Laysan albatross nesting colonies have been
- documented in the vicinity, including one downslope of the installation at the Ka'ena Point NAR, and one
 upslope of KPSTS (AFCEE 1996). Anecdotal observations of the endemic pueo, or Hawaiian short-eared
- 4 owl (Asio flammeus sandwicensis), have been made on or near KPSTS (AFCEE 2009).

No native mammalian species have been documented within KPSTS. Examples of nonnative mammalian species that occur on KPSTS include feral pigs (*Sus scrofa*), cats (*Felis domesticus*), mongoose (*Herpestes auropunctatus*), rats (*Rattus* sp.), feral goats (*Capra hircus*), and domestic dogs (*Canis lupus familiaris*). Lizards and geckos are observed frequently on KPSTS. However, a formal survey has not been conducted to identify the population. No federally protected reptiles or amphibians are expected to occur on KPSTS. There are no surface waters within KPSTS to support fish populations (AFCEE 2009).

Protected and Sensitive Species. A field study conducted in 1996 found no rare, threatened, or endangered plant species on KPSTS (AFCEE 1996). Seven endangered plant species have potential to occur in the vicinity of KPSTS (e.g., Ka'ena Point) (USFWS 2003, Mehrhoff 2010). These plant species are summarized in **Table 3-11**. Six of these seven species have designated critical habitat within the vicinity of Ka'ena Point. Critical habitat for the haha (*Cyanea humboltiana*) is designated on the slopes of the Kuaokalā Ridge on Ka'ena Point, including the slopes south of the buildings proposed for demolition in the B-Side Area of KPSTS (USFWS 2003).

The majority of the endangered plant species within the vicinity of Ka'ena Point are associated with habitats occurring on steep slopes and cliffs or in coastal areas (USFWS 2003). No threatened or endangered plant species are expected to occur within the vegetated areas adjacent to the buildings proposed for demolition. These adjacent areas are composed predominantly of developed areas (i.e., impervious surfaces) and mowed turf on relatively level topography.

Although no known occurrence of threatened or endangered animal species has been documented on KPSTS, incidental occurrences of these species could occur on KPSTS due to the installation's proximity to Ka'ena Point NAR, Pahole NAR, and other state-owned natural areas (AFCEE 2009). A list of federally threatened, endangered, and candidate animal species and species of concern that have the potential to occur at KPSTS, Ka'ena Point NAR, and Pahole NAR is presented in **Table 3-12**. In the State of Hawai'i, the majority of federally listed threatened and endangered species are given the same status by the state.

30 The endangered Hawaiian monk seal (Monachus schauinslandi), Hawaiian hoary bat (Lasiurus cinereus 31 semotus), O'ahu 'elepaio (Chasiempis sandwichensis ibidis), O'ahu tree snails (the entire genus 32 Achatinella, consisting of 41 species), and the threatened green sea turtle (Chelonia mvdas) are not 33 expected to occur at or near the project areas. The Hawaiian monk seal and green sea turtle are coastal 34 species and there is no coastal habitat at or adjacent to the project areas. Although the Hawaiian monk seal has been documented in the vicinity of KPSTS, including downslope of the installation at the Ka'ena 35 36 Point NAR, the distance and differences in elevation between the coastline and project sites are substantial. Buildings 32, 33, 37, and 39 are approximately 0.25 miles northeast and 1,000 feet higher in 37 elevation than the nearest coastline. The site of the proposed CE Storage Building is approximately 38 39 0.75 miles northeast and 1,400 feet higher in elevation than the nearest coastline. The project areas are 40 outside of the O'ahu 'elepaio's range and USFWS-designated critical habitat. All O'ahu tree snail species are arboreal, living in native trees and bushes where they feed on fungi on the leaves and trunks. 41 Currently, O'ahu tree snails are restricted to remnant native forest on the highest ridges of the Ko'olau 42 and Wai'anae ranges on O'ahu (Hawai'i DOFAW 2005). As no remnant native forest occurs within the 43 project areas, O'ahu tree snails are not expected to occur within the sites proposed for demolition and 44 45 construction.

46

Scientific Name	Hawaiian/ Common Name	Federal Status	Habitat/Occurrence on the Island of O'ahu		
Achyranthes splendins	Round-leaved chaff-flower	E	Grows at low elevations, generally from sea level to 100 feet, in open dry areas on rocky soil or coralline plains. Two populations are known to occur on O'ahu at the Barbers Point area of the Ewa Plains and Ka'ena Point.		
Centaurium sebaeoides*	Awiwi	Е	Volcanic or clay soils or on cliffs in arid coastal areas, or on coral plains below 1,207 feet in elevation. Two known occurrences of this species remain on O'ahu at Ka'ena Point and Koko Head on state, city, and county lands.		
Chamaesyce celastroides var. 'Akoko kaenana*		Е	Coastal areas and in mesic forests up to 2,000 feet in elevation. Known occurrences on O'ahu occur at Ka'ena Point, Keawa'ula, Alau Gulch, Wai'anae Kai, and Kahanahaiki on state and Federal lands.		
Cyanea humboltiana*	Haha	Е	Wet <i>Metrosideros polymorpha–Dicranopteris</i> <i>linearis</i> lowland shrubland between 856 and 3,146 feet in elevation. There are nine known occurrences of populations on O'ahu at Konahuanui summit, Moanalua-Kaneohe summit, Wailupe summit, Poamoho Trail, Opaeula Gulch, Maakua Gulch, Kaluanui, and Lulumahu Gulch.		
Cyperus trachysanthos*	Pu'uka'a	Е	Seasonally wet sites (i.e., mud flats, wet clay soil, seasonal ponds, and wet cliff seeps) on seepy flats, coastal cliffs, or talus slopes at elevations between 20 and 609 feet. Known occurrences on O'ahu occur at Ka'ena Point NAR, nearby Manini Gulch, Diamond Head, Makapuu, Queens Beach, and the Kawainui Marsh area, on Federal, state, and private lands.		
Schiedea kealiae*	Maʻoliʻoli	Е	Steep slopes and cliff faces and bases in dry remnant <i>Erythrina sandwicensis</i> forest at elevations between 151 and 1,118 feet. Four population occurrences are known on O'ahu on the cliffs above Dillingham Airfield and Camp Erdman and at Ka'ena Point at the northern end of the Wai'anae Mountains.		
Sesbania tomentosa*	Oʻahu riverhemp (ʻOhai)	E	Coastal areas and soil pockets on lava up to an elevation of 900 feet. Known from three occurrences within the Ka'ena Point NAR and from Keawa'ula on state and private lands.		

Sources: USFWS 2003, USFWS 2009, Mehrhoff 2010

Note: * Critical habitat for this species is designated on O'ahu near Ka'ena Point.

Key: E = Endangered

1
	Species	
Scientific Name	Federal Status	
	Mammals	
Lasiurus cinereus semotus	Hawaiian hoary bat	Е
Monachus schauinslandi	Hawaiian monk seal ('īlioholoikauaua) ^a	Е
	Birds	
Chasiempis sandwichensis ibidis	Oʻahu ʻelepaio ^a	Е
Phoebastria immutabilis	Laysan albatross ^b	SOC
Phoebastria nigripes	Phoebastria nigripes Black-footed albatross ^b	
	Reptiles	
Chelonia mydas	Green sea turtle (Honu)	Т
	Invertebrates	
Achatinella spp.	O'ahu tree snail (Pupu Kani Oe) ^a	Е
Amastra rubens	Amastrid land snail ^a	SOC
Leptachina sp.	None (snail) ^a	SOC
Pleuropoma sandwichiensis	Helicinid land snail ^a	SOC

Table 3-12. Federally Listed Animal Species Potentially Occurring in the Vicinity of KPSTS

Sources: Hawai'i DOFAW 2003, Hawai'i DOFAW 2009, USFWS 2011, Mehrhoff 2010 Notes:

a. Species observed at Pahole NAR

b. Species observed at Ka'ena Point NAR

Key: E = Endangered; T = Threatened; SOC = Species of Concern

2 The Hawaiian hoary bat, federally listed as endangered, has not been recorded on KPSTS, and the 3 Hawai'i Division of Forestry and Wildlife (DOFAW) reports that this species might currently be 4 extirpated from O'ahu (Hawai'i DOFAW 2005). Past incidental sitings of Hawaiian hoary bats on O'ahu 5 were concentrated primarily in the southeastern portion of the island and scattered within the central 6 portion of the island. No incidental sitings have been recorded within the vicinity of Ka'ena Point. 7 However, the USFWS reports that marginal Hawaiian hoary bat foraging and roosting habitat is present 8 on KPSTS (Mehrhoff 2010). Water courses and edges (e.g., coastlines and forest/pasture boundaries) 9 appear to be important foraging areas to Hawaiian hoary bats. Hoary bats roost in both exotic and native woody vegetation from 3 to 29 feet above ground level (Hawai'i DOFAW 2005). Breeding hoary bats 10 leave their young unattended in "nursery" trees and shrubs when they forage. The breeding season of the 11 12 hoary bats occurs April to August (Mehrhoff 2010). Evidence of breeding hoary bat populations 13 (e.g., pregnant or lactating individuals) is limited to the islands of Kaua'i and Hawai'i (Hawai'i DOFAW

14 2005).

1

- 15 Migratory bird species potentially occurring on or near KPSTS are shown in **Table 3-13**. Several Pacific
- 16 golden-plovers, a migratory shorebird, were observed along Road C between the KPSTS facilities during
- 17 the 1996 survey (AFCEE 1996).

Scientific Name	Common Name (Hawaiian Name)	Breeds or Winters in Hawaiʻi
Arenaria interpres	Ruddy turnstone ('Akekeke)	Winters
Calidris alba	Sanderling (Huna kai)	Winters
Diomedea immutabilis	Laysan albatross (Mōlī)	Breeds
Fregata minor palmerstoni	Great frigatebird ('Iwa)	Breeds
Heteroscelus incanus	Wandering tattler (Ulili)	Winters
Phaethon lepturus dorotheae	White-tailed tropicbird (Koa'e kea)	Breeds
Pluvialis fulva	Pacific golden-plover (Kolea)	Winters
Puffinus pacificus	Wedge-tailed shearwater ('Ua'u kani)	Breeds

Table 3-13.	Migratory	Bird Specie	es Potentially	Occurring	at or near	KPSTS
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Sources: AFCEE 1996, Hawai'i DOFAW 2005

1

2 Four of the migratory bird species potentially occurring near KPSTS breed in Hawai'i, including Laysan 3 albatross, great frigatebird (Fregata minor palmerstoni), white-tailed tropicbird, and wedge-tailed 4 shearwater (Puffinus pacificus). Laysan albatross typically select nest sites relatively close to vegetation 5 in flat open areas or steep rocky areas. Nests vary from a scrape to a ring-like structure composed of 6 sand, vegetation, and debris. One of the largest breeding colonies on the main Hawaiian Islands occurs at 7 the Ka'ena Point NAR, at the westernmost tip of O'ahu, immediately west of KPSTS. Great frigatebirds 8 nest in colonies, often with other species, ranging from tens to thousands of pairs, and construct platform 9 nests in low bushes. They build nests in the tops of various species of bushes and trees. White-tailed 10 tropicbirds place nests (with little, if any, material) in hard-to-reach locations on cliffs and in caves. 11 Wedge-tailed shearwaters could potentially cross KPSTS when traveling between the sea and their 12 breeding sites. A small colony is known to use Ka'ena Point. Nesting habitat typically occurs on low, flat islands and sand spits with little or no vegetation. However, wedge-tailed shearwaters will also use 13 14 slopes of extinct volcanoes and old volcanic craters with no tall woody plants to excavate burrows. 15 Burrows require firm soil or some vegetation to hold soil together (Hawai'i DOFAW 2005).

Wetlands. A wetland inventory was undertaken during a 1996 field survey to determine the location and approximate boundaries of any potential jurisdictional wetlands that might occur on KPSTS. The field inventory confirmed that no wetlands occur on or adjacent to KPSTS. The closest wetlands lie along the marine shoreline at the bottom of steep cliffs, approximately 1,000 to 1,300 feet lower than the installation (AFCEE 1996).

21 **3.7.3 Environmental Consequences**

22 **3.7.3.1 Evaluation Criteria**

23 The factors considered when determining the significance of impacts on biological resources is based on (1) the importance (i.e., legal, commercial, recreational, ecological, or scientific) of the resource, (2) the 24 25 proportion of the resource that would be affected relative to its occurrence in the region, (3) the sensitivity 26 of the resource to proposed activities, and (4) the duration of ecological effects. A habitat perspective is 27 used to provide a framework for analysis of general classes of impacts on biological resources 28 (i.e., removal of critical habitat, noise, human disturbance). Biological resources might be affected 29 directly by ground disturbance and habitat removal, or indirectly through such changes as increased construction noise. 30

1 Under the ESA (16 U.S.C. 1531 et seq.), Federal agencies must ensure that actions they authorize, fund, 2 or carry out are not likely to jeopardize the continued existence of any listed species or result in the 3 destruction or adverse modification of designated critical habitat of such species. Additionally, the ESA 4 requires that all Federal agencies avoid "taking" threatened or endangered species. Effects on endangered 5 species and critical habitats are described as one of three categories: (1) no effect, (2) may affect, but not 6 likely to adversely affect, and (3) may affect, and is likely to adversely affect. "No effect" means there 7 would be no impacts, positive or negative, to listed or proposed resources, meaning no listed resources 8 would be exposed to a proposed action and its environmental consequences. "May affect, but not likely 9 to adversely affect" means that all effects are beneficial, insignificant, or discountable. Beneficial effects 10 have contemporaneous positive effects without any adverse effects on the species or habitat. Insignificant effects relate to the size of the impact and include those effects that are undetectable, not measureable, or 11 12 cannot be evaluated. Discountable effects are those extremely unlikely to occur. "May affect, and is 13 likely to adversely affect" means that the listed resources are likely to be exposed to the action or its 14 environmental consequences and will respond in a negative manner to the exposure. This determination could be considered a significant impact and ESA Section 7 consultation with USFWS would be required. 15

Factors to be considered when determining the significance of impacts on biological resources, including
 sensitive and protected species, from demolition and construction activities include the following:

- Disturbances from construction activities (e.g., noise) or removal of habitat is of a sufficient magnitude to result in rendering habitat unsuitable for a particular wildlife species in the long term
- Disturbances from construction activities or removal of habitat disrupts wildlife to a magnitude
 that causes a substantial reduction in population size (i.e., population-level effect) from an
 increase in mortality or decrease in reproductive output
- Disturbances from construction activities or removal of habitat jeopardizes the continued
 existence of a threatened or endangered species in the area or results in the destruction or adverse
 modification of federally designated critical habitat in the affected area.

27 **3.7.3.2 Proposed Action**

28 Vegetation. Short-term, negligible, adverse impacts on vegetation would be expected from minor 29 land-clearing activities under the Proposed Action. A negligible amount of vegetation would be required to be removed or would be damaged during demolition activities. A number of construction vehicles 30 would be required for the Proposed Action. Temporary staging areas for construction machinery and 31 32 temporary parking areas for construction vehicles would be used during the Proposed Action. It is not 33 anticipated that the Proposed Action would require the removal of trees from or adjacent to the project 34 areas. However, minimal trimming of shrubs or trees could be required prior to commencement of 35 demolition activities to provide space for vehicles in the demolition and construction areas, particularly 36 for the demolition of Buildings 16 and 17. Construction staging areas should be placed within existing disturbed, preferably paved, areas to the greatest extent practicable to minimize the removal or damage of 37 38 bordering tree and shrub vegetation. Staging areas should be placed outside of the dripline (i.e., the area 39 directly under the outer circumference of the tree branches) of any nearby trees or shrubs in order to 40 prevent compaction and long-term damage of tree and shrub root systems.

Long-term, minor, beneficial effects on vegetation would be expected from an overall decrease in impervious surfaces and increase in vegetative cover on KPSTS. Upon completion of demolition activities, the land areas associated with the demolished facilities would be restored (i.e., revegetated), as appropriate, with approved grass mixtures and vegetation.

1 Wildlife. Short-term, negligible, adverse impacts on wildlife due to disturbances from noise, demolition 2 and construction activities, and heavy equipment use would be expected from the Proposed Action. 3 Demolition and construction noise could cause wildlife to engage in escape or avoidance behaviors, resulting in short-term, adverse impacts. The areas of disturbance would be relatively small (i.e., ranging 4 5 from 36 ft² to 3,137 ft²) and demolition and construction projects would be phased over a 12-month 6 period; therefore, the Proposed Action would only be expected to disturb individuals rather than 7 populations. Most wildlife species near the project areas would be expected to recover once the 8 construction noise and disturbances have ceased for the day or project period, as these are existing 9 disturbed habitats that experience ongoing human activity. Furthermore, all new construction would 10 occur within currently developed areas and no existing habitat would be removed; therefore, no long-term, adverse impacts on wildlife would be expected as a result of the Proposed Action. 11

Long-term, minor, beneficial effects on wildlife would be expected from the overall decrease in impervious surfaces and increase in vegetative cover, which would provide additional potential habitat for wildlife species common to developed areas (e.g., nonnative sparrows, doves, and other ground-feeders; and lizards and geckos).

16 Protected and Sensitive Species. No federally listed threatened or endangered plant or animal species are 17 expected to occur at or near the project areas. Therefore, the implementation of the Proposed Action 18 would have no effect on federally threatened or endangered species. However, due to the potential 19 proximity of several federally listed plant species and designated critical habitats to KPSTS 20 (see Table 3-11), a qualified biologist would survey the project areas prior to any tree trimming or 21 vegetation removal. If it is determined that any federally listed species are observed within any of the 22 projected footprints, the USFWS would be contacted for their guidance pursuant to Section 7 of the ESA.

Although it is highly unlikely that the Hawaiian hoary bat would occur on or in the vicinity of KPSTS, the USFWS recommends that woody plants greater than 15 feet in height should not be removed or trimmed during the bat birthing and pup rearing season (May 15 through August 15). If vegetation clearing is proposed during the bat birthing and pup rearing season, USFWS recommends that surveys be conducted by a knowledgeable biologist to determine if hoary bats are present within the proposed project footprint (Mehrhoff 2010). Removal of trees and woody vegetation is not anticipated under the Proposed Action.

30 It is anticipated that construction activities would have a temporary impact on migratory birds transiting through areas with construction noise; however, since the project areas are not migratory bird nesting 31 32 areas, construction noise is unlikely to have negative effects on nesting activities. Bird species most likely to occur within the vicinity of the project areas are nonnative, year-round resident bird species 33 (sparrows, doves, game birds, and other ground-feeders), which would not be protected under the MBTA. 34 35 Laysan albatross, great frigatebirds, white-tailed tropicbirds, and wedge-tailed shearwaters breed and nest 36 in the vicinity of Ka'ena Point; however, it is unlikely that they would place nests within or near the 37 project areas, which are located in developed areas. Nests of these species would most likely be placed on the cliffs along Kuaokalā Ridge or closer to the coastline downslope of KPSTS (Hawai'i DOFAW 38 39 2005).

Wedge-tailed shearwaters are known to transit the area and are prone to collisions with objects in artificially lighted areas (Mehrhoff 2010). Artificial lighting and structures higher than current existing vegetation, such as the proposed CE Storage Building under the Proposed Action, have the potential to attract seabirds. In some instances, seabirds end up circling the light source until they either collide with the structure or fall to the ground due to exhaustion. Once grounded, they are vulnerable to predation or often struck by vehicles (Mehrhoff 2010). Potential impacts on wedge-tailed shearwaters and other migratory and sea bird species would be avoided and minimized by downshielding outside lights

- 1 associated with the proposed CE Storage Building to prevent attraction, avoiding construction during the
- 2 night, and providing all project staff with information about seabird injury and mortality.

Because of the lack of habitat and the use of construction and lighting BMPs to avoid and minimize impacts on wedge-tailed shearwaters and other migratory and sea birds, no impacts on migratory birds would be expected from the implementation of the Proposed Action.

6 *Wetlands.* No impacts on wetlands would occur from the implementation of the Proposed Action 7 because no wetlands occur within or adjacent to the project area.

8 **3.7.3.3** No Action Alternative

9 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 10 new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.7.2**, would 11 remain the same. No impacts on biological resources would be expected from implementation of the No 12 Action Alternative.

13 **3.8 Human Health and Safety**

14 **3.8.1 Definition of the Resource**

A safe environment is one in which there is no, or there is an optimally reduced, potential for death, serious bodily injury or illness, or property damage. Human health and safety addresses both workers' health and public safety during construction and demolition activities, and during subsequent operations of those facilities.

19 Construction site safety is largely a matter of adherence to regulatory requirements imposed for the 20 benefit of employees and implementation of operational practices that reduce risks of illness, injury, 21 death, and property damage. The health and safety of onsite military and civilian workers are safeguarded 22 by numerous DOD and USAF regulations designed to comply with standards issued by OSHA and 23 USEPA. These standards specify the amount and type of training required for industrial workers, the use 24 of protective equipment and clothing, engineering controls, and maximum exposure limits for workplace 25 stressors.

26 Safety and accident hazards can often be identified and reduced or eliminated. Necessary elements for an 27 accident-prone situation or environment include the presence of the hazard itself together with the exposed (and possibly susceptible) population. The degree of exposure depends primarily on the 28 29 proximity of the hazard to the population. Activities that can be hazardous include transportation, 30 maintenance and repair activities, and the creation of extremely noisy environments. The proper 31 operation, maintenance, and repair of vehicles and equipment carry important safety implications. Any 32 facility or human-use area with potential explosive or other rapid oxidation process creates unsafe 33 environments for nearby populations. Extremely noisy environments can also mask verbal or mechanical 34 warning signals such as sirens, bells, or horns.

AFI 91-301, *Air Force Occupational and Environmental Safety, Fire Protection, and Health (AFOSH) Program* (USAF 1996), implements AFPD 91-3, *Occupational Safety and Health* (USAF 1993a), by outlining the AFOSH Program. The purpose of the AFOSH Program is to minimize loss of USAF resources and to protect USAF personnel from occupational deaths, injuries, or illnesses by managing risks. In conjunction with the USAF Mishap Prevention Program, these standards ensure all USAF workplaces meet Federal safety and health requirements. This instruction applies to all USAF activities.

1 **3.8.2 Existing Conditions**

Construction Safety. The nine existing buildings proposed for demolition (see **Table 2-1**) are currently underused, in poor condition, and potentially contain ACM and LBP. KPSTS is conducting an LBP and asbestos survey for all of the existing facilities at KPSTS. For purposes of the EA, it is assumed that all of the buildings proposed for demolition contain ACM and LBP.

Personnel Safety. Approximately 75 personnel work at KPSTS, including contractors, security forces,
 and DOD civilian and military personnel.

8 The KPSTS mission requires the use of radio frequency radiation (RFR) emitting devices. The USAF has 9 implemented AFOSH Standard 48-9, *Radio Frequency Radiation Safety Program*, which is used by 10 safety officers and field engineers to manage their RFR safety program. As part of this program, 11 installation personnel maintain an up-to-date inventory of RFR emitters, conduct initial and periodic 12 assessments of RFR emissions, and assist unit commanders in the development of RFR safety awareness 13 training programs (USAF 1997).

As discussed in **Section 3.4.2**, geological hazards also pose a risk to personnel. These include landslides, rockfalls, and high waves associated with strong storms or tsunamis (USGS 2002). However, only the potential for rockfalls could increase under the Proposed Action. Therefore, only this type of geological hazard is discussed further in this section.

Public Safety. Security forces are present at the installation to prevent public trespassing, and road access
 is restricted by two security guard stations (Buildings 1 and 2). On parcels controlled by the USAF,
 certain areas and facilities are enclosed by security fences. Other parcels are not fenced in (50 SW 2007).
 KPSTS maintains a public access protocol to ensure an environment that is safe and secure for the KPSTS
 mission (AFCEE 2009). There is no resident population within 1 mile of KPSTS.

The closest available hospital is the Wai'anae Coast Comprehensive Health Center, approximately 10 miles from KPSTS. KPSTS obtains firefighting services via Mutual Aid Agreement between the Federal Fire Department on the Island of O'ahu and the City and County of Honolulu. The Honolulu Fire Department is the first firefighting agency that responds to KPSTS. The closest Honolulu Fire Department station is the Wai'anae Station, which has a response time of approximately 15 minutes.

28 **3.8.3 Environmental Consequences**

29 **3.8.3.1** Evaluation Criteria

If implementation of the Proposed Action were to increase risks associated with the safety of construction personnel, contractors, military personnel, or the local community, or hinder the ability to respond to an emergency, it would represent an adverse impact. Impacts were assessed based on the potential impacts of construction and operational activities

34 **3.8.3.2 Proposed Action**

Activities under the Proposed Action that could impact human health and safety include demolition and construction activities, collectively referred to as "construction."

Short-term, negligible, adverse impacts on contractor, personnel, and public safety would be expected from potential rockfalls. The local contractor selected to perform construction activities would be required to implement appropriate engineering controls at the project sites during construction to prevent rockfalls from occurring. If necessary, signs could also be posted to notify construction personnel of the
 potential for rockfall hazards.

3 *Construction Safety.* Short-term, minor, adverse impacts on contractor safety would be expected from 4 construction activities. All contractors performing construction activities are responsible for following 5 ground safety and Federal OSHA regulations, and are required to conduct construction activities in a manner that does not increase risk to workers or the public. Occupational Health and Safety programs 6 7 address exposure to hazardous and toxic substances, use of personal protective equipment, and use and 8 availability of Material Safety Data Sheets (MSDS). Occupational Health and Safety is the responsibility 9 of each employer, as applicable. Employer responsibilities are to review potentially hazardous 10 workplaces; monitor exposure to workplace chemical (e.g., asbestos, lead, hazardous substances), physical (e.g., noise propagation, falls), and biological (e.g., infectious waste, wildlife, poisonous plants) 11 12 agents; recommend and evaluate controls (e.g., administrative, engineering, personal protective 13 equipment) to ensure personnel are properly protected or unexposed; and ensure a medical surveillance 14 program is in place to perform occupational health physicals for those workers subject to any accidental 15 chemical exposures or those engaged in hazardous waste work.

16 Implementing the Proposed Action would slightly increase the short-term risk associated with 17 construction contractors performing work at the project sites during the normal workday because the level 18 of such activity would increase. Contractors would be required to establish and maintain safety programs 19 for their employees. Contractors would be informed of the facility appropriate for hazardous materials 20 and wastes, and coordinate the use of these materials with the appropriate authority at the installation. In 21 particular, it is anticipated that the demolition of the nine buildings would generate ACM and LBP wastes 22 because of their age. Any LBP or ACM encountered during building demolition activities would be 23 handled in accordance with established USAF policy. USAF regulations prohibit the use of ACM for new construction. If friable ACM would need to be removed, an asbestos removal permit would be 24 25 obtained prior to initiation of demolition activities. Friable ACM would be removed and disposed of at an asbestos-permitted landfill. LBP would also be removed and disposed of at an LBP-permitted landfill. 26

Personnel Safety. Short-term, negligible, adverse impacts on personnel safety would be expected from construction activities. Implementing the Proposed Action would slightly increase the short-term risk to personnel during construction activities. Signs would be used to warn installation personnel when entering construction areas. The CE Storage Building would be constructed in accordance with antiterrorism/force protection requirements, and fire hydrants and sprinklers would be installed. As such, once construction activities have ceased, no adverse impacts on personnel safety would be expected. No increase in overall RFR would occur under the Proposed Action.

The removal of ACM and LBP in the nine buildings proposed for demolition would result in long-term, beneficial impacts by reducing exposure to personnel.

36 Public Safety. Short-term, negligible, adverse impacts on public safety would be expected from 37 construction activities. Since the majority of the buildings proposed for demolition would be visible from 38 Keawa'ula Beach, it is possible that members of the general public would approach the site. However, 39 public safety would not likely be affected due to the safety precautions and access controls established by 40 KPSTS. Work areas surrounding construction activities would be fenced and appropriate signs would be 41 posted to further reduce safety risks to outside personnel and the general public. Perimeter fencing would 42 also be constructed surrounding the proposed construction areas.

43 **3.8.3.3** No Action Alternative

44 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 45 new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.8.2**, would remain the same. No impacts on human health and safety would be expected from implementation of the
 No Action Alternative.

3 **3.9** Utilities and Infrastructure

4 **3.9.1 Definition of the Resource**

5 Infrastructure consists of the systems and physical structures that enable a population in a specified area 6 to function and includes utility lines. Infrastructure is wholly human-made, with a high correlation 7 between the type and extent of infrastructure and the degree to which an area is characterized as "urban" 8 or developed. The availability of infrastructure and its capacity to support growth are generally regarded 9 as essential to the economic growth of an area. Utilities and infrastructure generally include water supply, 10 storm drainage systems, sanitary sewer and wastewater systems, power supply, and solid waste 11 management.

12 The transportation resource is defined as the system of roadways, highways, and other transportation 13 facilities and systems that are in the vicinity of a project site and could be potentially affected by a 14 proposed action. The resource also includes parking, access to the installation, and vehicular movement 15 within the installation. Transportation represents the movement of humans and commodities from one place to another. It is directly related to areas of production and habitation and to the system of vehicle 16 17 access roads and alternative forms of travel, including rail and air. Primary roadways (e.g., major interstates) are principal routes designed to move traffic efficiently to adjacent areas. Secondary 18 19 roadways or arterials (e.g., major surface streets) are designed to provide access to residential, 20 commercial, and parking areas and access points for the installation.

21 **3.9.2 Existing Conditions**

Water Supply. There are approximately 81 shallow wells within 4 miles of KPSTS. Most of these wells are in the lower valley and coastal areas. Other water supply wells are situated several miles northeast of KPSTS, near Wailaua. Formerly, KPSTS received its water supply through a pipeline from Dillingham Military Reservation. A well was installed along Manini Gulch. The surface elevation at the well is approximately 1,146 feet above MSL. The basal water elevation is indicated to be 13.7 feet above MSL, approximately 1,130 feet below the land surface. KPSTS currently obtains nonpotable water from the well on the installation (KPSTS 2010a).

Storm Drainage System. Storm water systems convey precipitation away from developed sites to appropriate receiving surface waters. Storm water systems can employ a variety of devices to slow the rapid movement of runoff and provide the benefit of reducing sediment transport into surface waters.

As discussed in **Section 3.5.2**, storm water runoff drains to the north, south, and west to intermittent streams, low-lying swales, and gulches before it ultimately reaches the Pacific Ocean. Areas of KPSTS that generate storm water runoff include paved areas that produce sheet flow runoff (e.g., parking spaces). Some areas of KPSTS have storm water gutters, drop inlets, culverts, and outfalls that direct runoff away

36 from buildings and facilities (AFCEE 2003, AFCEE 2009).

37 There is no formal storm sewer at KPSTS. The Hawai'i DOH has determined that KPSTS should be

regulated as an MS4. KPSTS filed a Notice of Intent, submitted its SWMP, and received a Notice of

39 General Permit Coverage by the Hawai'i DOH. KPSTS applied for renewal of the Notice of General

40 Permit Coverage in 2007. As a general permit holder, KPSTS has developed and implemented an SWMP

- and enforces its SWMP to reduce the discharge of pollutants to the maximum extent practicable. For
- 42 more detailed information regarding the storm drainage system at KPSTS, refer to **Section 3.5.2**.

- Sanitary Sewer and Wastewater System. No industrial wastewater is generated at KPSTS. The
 following authorized potential non-storm water discharges are known to occur at KPSTS (AFCEE 2009):
- 3 Infrequent flushing of water lines.
- Irrigation of lawns and landscaping; no fertilizers are used.
- 5 Condensate from air conditioners.
- Testing of fire hydrants, spillage from filling tanker trucks, and helicopter operations from portable basins.
- Sanitation facilities handling wastewater from each building at KPSTS are underground and include cesspools, septic tanks, and leach fields.
- Floor drains that serve areas (e.g., lavatories and condensate floor sinks) are known to flow to the
 septic tank systems. Floor drains that receive incidental storm water or that serve water heater
 vents drain into vegetated swales.
- Uncontaminated groundwater (e.g., well flushing).

Electrical System. Electrical power is supplied to KPSTS by the Hawaiian Electrical Company.
 Building 38 at KPSTS is a power distribution facility that distributes to the entire installation (KPSTS 2010a).

Solid Waste. AFI 32-7042, Solid and Hazardous Waste Compliance, incorporates the requirements of Subtitle D, 40 CFR Parts 240 through 244, 257, and 258; applicable Federal regulations; AFIs; and DOD Directives. It also establishes the requirement for installations to have a solid waste management program that incorporates a solid waste management plan; procedures for handling, storage, collection, and disposal of solid waste; record-keeping and reporting; and pollution prevention.

22 In 2010, a total of approximately 16.6 tons of domestic solid waste were generated at KPSTS. Of the 23 16.6 tons, approximately 92 percent was burned for energy recovery at the Covanta Energy's H-Power 24 Plant in the nearby City of Kapolei and 8 percent was disposed of at the Waimanalo Gulch Landfill. The 25 Waimanalo Gulch Landfill began operation in 1989. It is a 200-acre facility owned by the City and County of Honolulu and is operated under a contract with Waste Management of Hawai'i. The 26 27 Waimanalo Gulch Landfill receives an average of 400,000 tons of waste per year (WM 2007). The City 28 and County of Honolulu are currently reviewing alternative sites on O'ahu to supplement or replace the 29 Waimanalo Gulch Landfill (Hawai'i DES 2005).

Additionally, in 2010, 68 tons of construction and demolition concrete and 65 tons of metals generated at KPSTS were sent to various recycling/recovery facilities (Cruz 2011a).

Transportation. The satellite tracking radio communications facilities at KPSTS are connected by a steep access road, Satellite Tracking Station Road. The nearest major highway to KPSTS is Farrington Highway (State Route 93). Farrington Highway is a north-south directional highway that runs along the southwestern ridge of O'ahu. Farrington Highway connects with Satellite Tracking Station Road to the north and Interstate H-1 to the south, which connects with Honolulu (KPSTS 2010a).

Road access to KPSTS is restricted by two security guard stations (Buildings 1 and 2). On parcels controlled by the Air Force, there are security fences at certain areas or facilities deemed as restricted control areas. Other areas are not fenced (50 SW 2007).

1 **3.9.3 Environmental Consequences**

2 **3.9.3.1** Evaluation Criteria

3 Evaluation of potential impacts on infrastructure and infrastructure systems considers primarily whether a 4 proposed action would exceed capacity or place unreasonable demand on a specific utility. Sustainable 5 design measures would be incorporated where practicable to reduce use and demand. Additionally, 6 construction activities and materials would incorporate as many LEED criteria as possible to demonstrate 7 good environmental stewardship. The construction contractor would coordinate with the CE staff at 8 KPSTS and local utility companies prior to commencement of any construction activities to determine the 9 utility locations, such as sewer, telephone, fuel, electric, water lines, or any other underground utilities 10 that could be encountered during demolition, excavation, and trenching activities. Any permits required 11 for demolition, excavation, and trenching would be obtained prior to the commencement of ground-12 disturbing activities.

Impacts on transportation are considered to be adverse if the Proposed Action would result in a substantial increase in traffic, which is defined as more than 50 trips per hour, on local roadways. Project trip generation is based on an estimate of the number of equipment and crew members that would be present.

16 **3.9.3.2 Proposed Action**

Water Supply. Short-term, negligible, direct, adverse impacts on water supply would be expected from implementing the Proposed Action. Water demand could increase slightly during demolition and construction activities; however, potential increases in water demand would be temporary and would not be expected to exceed existing capacity.

Storm Drainage System. Short-term, minor, direct, adverse and long-term, minor, direct, beneficial impacts on the storm water drainage system would be expected from implementing the Proposed Action. Ground disturbance from demolition and construction activities would temporarily increase the potential for soil erosion and sediment transport during sheet flow runoff. Overall, there would be a long-term net reduction of 5,392 ft^2 of impervious surface area. This would provide more surface area for storm water permeation into the ground and subsequently, would permanently decrease sheet flow runoff into the storm water drainage system.

Sanitary Sewer and Wastewater System. Short-term, negligible to minor, direct, adverse impacts and long-term, minor, direct, beneficial impacts on the sanitary sewer and wastewater system would be expected from implementing the Proposed Action. During general demolition and construction activities, there would be a slight increase in wastewater. This increase would be temporary and would not be expected to exceed existing capacity. Upon completion of demolition and construction activities, there would be an overall long-term, minor, direct, beneficial impact on the sanitary sewer and wastewater system from a decrease in demand.

35 *Electrical System.* Short-term, minor, direct, adverse and long-term, minor, direct, beneficial impacts on 36 the electrical system would be expected from implementing the Proposed Action. There would be a 37 temporary increase in electrical demand during demolition and construction activities; however, the 38 increase in electricity demand would be temporary and is not anticipated to exceed existing capacity. 39 Electrical power for the Proposed Action would be supplied by the Hawaiian Electrical Company, which 40 currently serves KPSTS. Upon completion of demolition and construction activities, there would be a 41 long-term, minor, direct, beneficial impact on the electrical system from a decrease in demand.

1 Solid Waste. Short-term, negligible, direct and indirect, adverse impacts on solid waste management 2 would be expected from implementing the Proposed Action. Any increases in solid waste associated with 3 demolition and construction activities would be minimal and temporary in nature, and would be disposed 4 of in accordance with relevant Federal, state, and local regulations. Demolition and construction 5 materials would be recycled or reused to the greatest extent possible. Recyclable materials would be 6 taken to several different locations including a metals recycling facility (e.g., Schnitzer Steel), a clean 7 concrete recovery (e.g., West O'ahu Aggregate), and a green wastes facility (e.g., Hawaiian Earth 8 Products). Demolition and construction debris that could not be recycled would be taken to the PVT 9 landfill for non-recoverable materials (e.g., drywall, roofing) and to the H-Power Plant for combustible 10 materials (Cruz 2011b). All other solid waste would be taken off-installation to the City and County of Honolulu Waimanalo Gulch Landfill. If the Waimanalo Gulch Landfill is not able to accept the debris 11 12 due to capacity issues, then an alternative location would need to be identified.

The Proposed Action would result in approximately 10,592 ft^2 of total ground disturbance (7,992 ft^2 of existing buildings planned for demolition and 2,600 ft^2 for the proposed new CE Storage Building). The

estimated total debris that would result from demolition and construction activities is summarized in

16 **Table 3-14**.

Building Number	Footprint (ft ²)	Total Debris (tons)*
De	emolition	
14	100	7.9
16	112	8.8
17	615	48.6
18	400	31.6
21	36	2.8
32	472	37.3
33	2,120	167.5
37	1,000	79.0
39	3,137	247.8
To	tal Demolition Debris	624.3
New (
New CE Storage Building	2,600	5.6
Total New	5.6	
Το	tal Debris Generated	629.9

17 Table 3-14. Estimate of Debris Generated from Demolition and Construction Activities

Note: * The estimated total construction debris and demolition debris were calculated using a generation factor of 4.34 pounds per square feet (lbs/ft²) and 158 lb/ft², respectively, which are the average waste generation rates of nonresidential new construction and demolition documented by the USEPA in the *Estimated 2003 Building-Related Construction and Demolition Materials Amounts* (USEPA 2003).

18 Depending on which landfill would be used (i.e., Waimanalo Gulch Landfill or an alternative location) for

the remaining construction and demolition debris, long-term, minor, direct or indirect, adverse impacts on solid waste management would be expected.

1 Transportation. Short-term, negligible to minor, direct, adverse impacts on transportation would be 2 expected from implementing the Proposed Action. A potential increase in traffic volume from 3 construction vehicles would be expected; however, this would be temporary, and traffic volume would 4 return to normal upon completion of demolition and construction activities. Temporary construction 5 staging areas for construction machinery, parking areas for construction vehicles, and access roads would be used on site during demolition and construction activities of the Proposed Action. Therefore, there 6 7 would be no impacts on currently used parking areas on KPSTS during demolition and construction 8 activities.

Appropriate signage would be installed to direct construction traffic. No long-term, direct or indirect,
 adverse impacts on transportation would be expected because there would be no decreases or increases in
 personnel.

12 **3.9.3.3** No Action Alternative

13 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a 14 new CE Storage Building at KPSTS. The existing conditions, as described in Section 3.9.2, would 15 remain the same. No impacts on utilities, infrastructure, or transportation would be expected from 16 implementation of the No Action Alternative.

17 **3.9.4 3.9.4 Sustainable Design Techniques**

18 EO 13154, Federal Leadership in Environmental, Energy, and Economic Performance, dated October 5, 2009 directs Federal agencies to improve water use efficiency and management; implement high 19 performance sustainable Federal building design, construction, operation, and management; and advance 20 21 regional and local integrated planning by identifying and analyzing impacts from energy usage and 22 alternative energy sources. Section 2(g) requires new construction, major renovation, or repair and 23 alteration of buildings to comply with the Guiding Principles for Federal Leadership in High 24 Performance and Sustainable Buildings. The CEQ regulations at 40 CFR 1502.16(e) directs agencies to 25 consider the energy requirements and conservation potential of various alternatives and mitigation 26 measures.

27 Section 503(b) of EO 13423, Strengthening Federal Environmental, Energy, and Transportation 28 Management, instructs Federal agencies to conduct their environmental, transportation, and 29 energy-related activities under the law in support of their respective missions in an environmentally, 30 economically, and fiscally sound, integrated, continuously improving, efficient, and sustainable manner. 31 EO 13423 sets goals in energy efficiency, acquisition, renewable energy, toxic chemical reduction, recycling, sustainable buildings, electronics stewardship, fleets, and water conservation (DOE 2007). 32 Sustainable design measures such as the use of "green" technology (e.g., photovoltaic panels, solar 33 34 collection, heat recovery systems, wind turbines, green roofs, and habitat-oriented storm water 35 management) would be incorporated where practicable.

One mechanism for measuring the sustainability of a proposed project is LEED, developed by the Green Buildings Council. The LEED Green Buildings Rating System is organized into six major credit categories (1) sustainable sites, (2) water efficiency, (3) energy and atmosphere, (4) materials and resources, (5) indoor environmental quality, and (6) innovation and design processes. Most credit categories have both prerequisites and credits. Credits can be pursued to achieve points, and depending on the points a project earns, there are four levels of certification under the LEED Rating System including Certified (lowest level), Silver, Gold, and Platinum (highest level). 1 The LEED credit categories and specific strategies related to those categories regarding infrastructure 2 include the following:

- Sustainable Sites. The intent of the sustainable sites credit category is to encourage the reuse of
 existing buildings and sites, protect the land use, and reduce the adverse environmental impact of
 new developments. The specific strategies include reduction of the heat island effect and
 implementation of green roofs and efficient storm water design.
- *Water Efficiency.* The intent of the water efficiency credit category is to encourage water use
 reduction. The specific strategies include the use of innovative wastewater technologies and
 highly efficient plumbing fixtures and water use reduction.
- *Energy and Atmosphere.* Energy efficiency, renewable energy, and ozone protection are the main goals of this credit category. The specific strategies include energy-efficient building systems (i.e., centralized heating and cooling systems), onsite renewable energy, and green power.
- Materials and Resources. The intent of the materials and resources credit category is to encourage reducing the life cycle environmental impact of materials. The specific strategies include the use of recycled materials and local/regional materials.

16 Under the Proposed Action, the USAF would incorporate sustainable design measures where practicable 17 to reduce use and demand. Additionally, construction activities and materials would incorporate as many 18 LEED criteria as possible to demonstrate good environmental stewardship. Examples of LEED criteria 19 include the installation of energy-efficient low-flow or no-flow fixtures to reduce water consumption, use 20 of energy-efficient building systems such as lighting fixtures and high-efficiency HVAC systems, and 21 implementation of storm water design features such as bioswales and rain gardens to help channel runoff 22 and filter water before it is released to receiving waters

3.10 Hazardous Materials and Wastes

24**3.10.1Definition of the Resource**

25 A hazardous substance, pursuant to the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) (42 U.S.C. 9601(14)), is defined as: "(A) any substance designated pursuant to 26 27 Section 1321(b)(2)(A) of Title 33; (B) any element, compound, mixture, solution, or substance designated 28 pursuant to Section 9602 of this title; (C) any hazardous waste having the characteristics identified under 29 or listed pursuant to Section 3001 of the Resource Conservation and Recovery Act (RCRA) of 1976, as 30 amended, (42 U.S.C. 6921); (D) any toxic pollutant listed under Section 1317(a) of Title 33; (E) any HAP listed under Section 112 of the CAA (42 U.S.C. 7412); and (F) any imminently hazardous chemical 31 32 substance or mixture with respect to which the Administrator of the USEPA has taken action pursuant to Section 2606 of Title 15. The term does not include petroleum, including crude oil or any fraction 33 34 thereof, which is not otherwise specifically listed or designated as a hazardous substance, and the term 35 does not include natural gas, natural gas liquids, liquefied natural gas, or synthetic gas usable for fuel (or 36 mixtures of natural gas and such synthetic gas)."

- Hazardous materials are defined by 49 CFR Part 171.8 as "hazardous substances, hazardous wastes,
 marine pollutants, elevated temperature materials, materials designated as hazardous in the Hazardous
- 39 Materials Table (49 CFR Part 172.101), and materials that meet the defining criteria for hazard classes
- 40 and divisions" in 49 CFR Part 173. Transportation of hazardous materials is regulated by the U.S.
- 41 Department of Transportation regulations within 49 CFR Parts 105–180.

RCRA defines a hazardous waste in 42 U.S.C. 6903, as "a solid waste, or combination of solid wastes, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may (A) cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness; or (B) pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed."

6 **3.10.2 Existing Conditions**

7 AFI 32-7086, Hazardous Materials Management, establishes Hazardous Materials and Wastes. 8 procedures and standards governing procurement, issuance, use or disposal of hazardous materials and 9 tracking and record keeping for public safety and for compliance with all laws and regulations. 10 AFI 32-7080, Pollution Prevention Program, incorporates the requirements of all Federal regulations, 11 AFIs, and DOD Directives for the reduction of hazardous material uses and purchases. The primary 12 hazardous materials addressed by AFI 32-7080 are ozone-depleting substances and the 17 chemicals 13 listed under the USEPA Industrial Toxics Program. EO 12088, Federal Compliance with Pollution 14 Control Standards, ensures that necessary actions are taken for the prevention, management, and 15 abatement of environmental pollution from hazardous materials or hazardous waste due to Federal facility 16 activities. AFI 32-7042, Solid and Hazardous Waste Compliance, directs roles and responsibilities with 17 waste stream management including planning, training, emergency response, and pollution prevention. The management of hazardous waste is governed by RCRA Subtitle C (40 CFR Parts 260 through 270) 18 19 regulations, which are administered by the USEPA.

The operation of vehicles and equipment at KPSTS requires the use of a variety of hazardous and nonhazardous materials including fuels, lubricants, and solvents. There are limited quantities of petroleum, oils, and lubricants (POL) and other hazardous materials stored at various buildings at KPSTS (AFCEE 2009).

KPSTS is categorized by the USEPA as a conditionally exempt small-quantity generator (CESQG) of hazardous waste. A CESQG generates 100 kilograms or less per month of hazardous waste, or 1 kilogram or less per month of acutely hazardous waste (USEPA 2010b). Hazardous wastes, including POL and solvents generated during maintenance operations, are taken off-installation for recycling or proper disposal (AFCEE 2009).

29 Asbestos-Containing Materials. AFI 32-1052, Facilities Asbestos Management, provides the direction for asbestos management at USAF installations. This instruction incorporates by reference, applicable 30 31 requirements of 29 CFR Part 669 et seq., 29 CFR Part 1910.1025, 29 CFR Part 1926.58, 40 CFR Part 32 61.3.80, Section 112 of the CAA, and other applicable AFIs and DOD Directives. AFI 32-1052 requires 33 installations to develop an asbestos management plan for the purpose of maintaining a permanent record 34 of the status and condition of ACM in installation facilities, and documenting asbestos management 35 efforts. In addition, the instruction requires installations to develop an asbestos operating plan detailing 36 how the installation accomplishes asbestos-related projects.

37 Asbestos is regulated by the USEPA under the CAA; Toxic Substances Control Act; CERCLA; and 38 Century Code 23, Health and Safety Chapter 25 Air Pollution Control, with the authority promulgated 39 under OSHA. Identification of ACM in installation facilities is governed by OSHA under the authority of the Occupational Safety and Health Act, 29 U.S.C. 669 et seq. Section 112 of the CAA regulates 40 41 emissions of asbestos fibers to ambient air. Building materials in older buildings are assumed to contain 42 asbestos. It exists in a variety of forms and can be found in floor tiles, floor tile mastic, roofing materials, 43 joint compound used between two pieces of wallboard, some wallboard thermal system insulation, and boiler gaskets. If asbestos is disturbed, fibers can become friable. Common sense measures, such as 44 45 avoiding damage to walls and pipe insulation, will help keep the fibers from becoming airborne. Friable

- 1 ACM is any material containing more than 1 percent asbestos, and that, when dry, can be crumbled,
- 2 pulverized, or reduced to powder by hand pressure. Nonfriable ACM is any ACM that does not meet the
- 3 criteria for friable ACM.

4 Due their age and construction dates, all nine buildings proposed for demolition are assumed to contain5 ACM.

6 Lead-Based Paint. Lead is a heavy, ductile metal commonly found simply as metallic lead or in 7 association with organic compounds, oxides, and salts. It was commonly used in house paint for several 8 years. The Federal government banned the use of most LBP in 1978. Therefore, it is assumed that all 9 structures constructed prior to 1978 could contain LBP. Paint chips that fall from the exterior of 10 buildings can potentially contaminate the soil if the paint contains lead. The USEPA has established 11 recommendations for maximum lead soil contamination levels. No action is required if the lead 12 concentration is less than 400 parts per million (ppm) in areas expected to be used by children, or less 13 than 2,000 ppm in areas where contact by children is less likely. Soil abatement and public notice are 14 recommended when lead levels exceed 5,000 ppm.

15 USAF policy and guidance establishes LBP management at USAF facilities. The policy incorporates by 16 reference the requirements of 29 CFR Part 1910.120, 29 CFR Part 1926, 40 CFR Part 50.12, 40 CFR Parts 240 through 280, the CAA, and other applicable Federal regulations. In addition, the policy requires 17 18 each installation to develop and implement a facility management plan for identifying, evaluating, 19 managing, and abating LBP hazards. The Residential Lead-Based Paint Hazard Reduction Act of 1992, 20 Subtitle B, Section 408 (commonly called Title X) regulates the use and disposal of LBP on Federal 21 facilities. Federal agencies are required to comply with applicable Federal, state, and local laws relating 22 to LBP activities and hazards.

- Because all nine buildings proposed to be demolished were constructed before 1978, they are assumed to contain LBP.
- *Radon.* KPSTS is in Federal USEPA Radon Zone 3, which is the lowest priority zone where the predicted average indoor radon screening level is less than 2 picoCuries per liter (USEPA 2010c).

Pesticides. The Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) regulates pesticide use. In 1996, the DOD signed an MOU with the USEPA to reduce the potential risks to human health and the environment associated with pesticides by adopting Integrated Pest Management (IPM) strategies. The USEPA defines IPM as "an effective and environmentally sensitive approach to pest management that relies on a combination of common-sense practices" (USEPA 2011a).

32 USAF installations receive guidance for IPM programs from DOD 4150.07, DOD Pest Management 33 Program, and AFI 32-1053, Pest Management Program, which meets or exceeds DOD 4150.07 (AFCEE 34 2009). KPSTS maintains a contract with the Navy Public Works Center (PWC) Pearl Harbor, 35 approximately 25 miles southeast of KPSTS, for pest management activities at KPSTS. KPSTS maintains its own Integrated Pest Management Plan (IPMP) (KPSTS 2006), in accordance with DOD 36 4150 and AFI 32-1053. The KPSTS IPMP, in conjunction with the Navy PWC's Pearl Harbor Pest 37 38 Management Plan, guides pest management actions at KPSTS; provides for the safe, effective, 39 economical, and environmentally acceptable management of pests at KPSTS; and establishes IPM 40 techniques to be used for managing pests.

Pests encountered at KPSTS are typical of the region and include black ants, roaches, centipedes, bees, wasps, rodents (e.g., mice and rats), spiders, various weed plants, mosquitoes, flies, and fleas. Pest management activities performed by Navy PWC Pearl Harbor are accomplished on job orders that are initiated by the Station Civil Engineer (KPSTS 2006). Currently, there is use of pesticides, herbicides, rodenticides, and insecticides to control pest populations at KPSTS. Pesticide usage at KPSTS is minimal and Restricted Use pesticides are not generally used. Typically, only nonchemical methods or General Use pesticides from the Standard DOD Pesticide List are used. Pest management activities are accomplished in a manner that prevents these actions from impacting storm water or groundwater and that prevents drift of chemical pesticides onto, or runoff into, surface water or drainageways. There are no chemical pesticides stored at KPSTS (AFCEE 2009).

8 Aboveground and Underground Storage Tanks. There are two active 500-gallon diesel and gasoline 9 ASTs at a fueling station near Building 19 at KPSTS, which is in the immediate vicinity of Buildings 14, 10 16, 17, and 18. The ASTs are routinely filled by fuel transport trucks and include float-type level 11 indicators to help prevent overfilling, fuel dispensers with automatic shut-offs to prevent overfilling 12 vehicles, and an auxiliary kill switch (AFCEE 2009). No known issues have been identified with these 13 ASTs.

14 There are two active 20,000-gallon diesel USTs associated with the power plant (Building 38) at KPSTS,

which is in the immediate vicinity of Buildings 32, 33, 37, and 39. The USTs are fitted with leak detection systems and there have been no known leaks from the USTs (AFSPC 2009).

17 There was a former 25,000-gallon UST at KPSTS that was installed in 1965 to service the auxiliary

18 power plant (Building 39), which is in the immediate vicinity of Buildings 32, 33, 37, and 39. In 1972,

there was a leak of approximately 1,800 gallons of diesel fuel into soil in the area of the UST, and the area was designated as ERP Site ST001 (50 SW 2007). ERP Site ST001 is discussed in further detail in

21 the subsequent paragraphs.

Environmental Restoration Program. The DOD's ERP requires each installation to identify, investigate, and clean up hazardous waste disposal or release sites. The objectives of the ERP are to identify and fully evaluate any areas suspected to be contaminated with hazardous materials caused by past USAF operations and to eliminate or control any hazards to the public health, welfare, or the environment. The ERP is a subcomponent of the Defense Environmental Restoration Program that became law under the

27 Superfund Amendments and Reauthorization Act of 1986.

KPSTS has one active ERP site (ERP Site ST001) and eight Areas of Concern (AOCs). The eight AOCs
were identified in 1996. Five of the eight AOCs were determined as No Further Remedial Action
Planned, two were administratively closed, and one (AOC EA02) was incorporated into ERP Site ST001
because of its proximity to ERP Site ST001 and the similarity in chemicals of interest.

32 ERP Site ST001 is associated with a 1,800-gallon leak from a former 25,000-gallon UST and its 33 associated underground piping (AFCEE 2009, 50 SW 2007, AFSPC 2009). The former UST stored and 34 delivered fuel via underground piping to a 600-gallon former AST at the southeastern corner of Building 39. The UST was removed between 1976 and 1978. A fuel leak of approximately 1,800 gallons 35 36 reportedly occurred in 1972. It is not known whether the release occurred from the UST, underground 37 piping, or both components of the fuel storage and delivery system. The area of contamination, which 38 starts atop a hillside approximately 125 feet southeast of Building 39 and lies in a narrow corridor to an 39 area adjacent to Building 39, was designated as ERP Site ST001. A Preliminary Assessment/Site 40 Investigation (PA/SI) was conducted in 1996 to investigate the area of the UST, AST, and underground 41 piping. During the PA/SI, additional fuel spills from the former AST were discovered, and the area of the AST was designated as AOC EA02 (AFSPC 2009). AOC EA02 was ultimately incorporated into ERP 42 43 Site ST001 (50 SW 2007). In 2009, an RI was conducted at ERP Site ST001, and a Final RI report was 44 submitted in May 2010. The areas of contamination are considered to be surface soil (less than 3 feet below ground surface) and subsurface (approximately 3 to 9 feet below ground surface), near Buildings 45

- 1 37 and 39. The soil contamination is mainly found in an isolated area and the surface soil contamination
- 3 in soil gas. The results of a human health risk evaluation indicated that risks posed to occupational 4 workers, excavation/construction workers, and hypothetical residents from chemicals in soil are within or
- 5 below USEPA's acceptable levels. It was concluded that potential risks posed to human health are within
- 6 acceptable levels at ERP Site ST001 and do not require further action (AFCEE 2010).
- 7 ERP Site ST001 is in the immediate vicinity of Buildings 32, 33, 37, and 39 proposed for demolition.

8 **3.10.3** Environmental Consequences

9 **3.10.3.1** Evaluation Criteria

10 Impacts on hazardous materials or hazardous waste would be considered significant if a proposed action 11 resulted in noncompliance with applicable Federal or state regulations, or increased the amounts 12 generated or procured beyond current KPSTS waste management procedures and capacities. Impacts on 13 the ERP would be considered significant if a proposed action disturbed or created contaminated sites 14 resulting in negative effects on human health or the environment, or if a proposed action made it more 15 difficult or costly to remediate existing contaminated sites.

16 **3.10.3.2 Proposed Action**

17 Hazardous Materials and Wastes. Short-term, negligible to minor, adverse impacts would be expected from implementing the Proposed Action. Construction activities would require the use of certain 18 19 hazardous materials (e.g., paints, welding gases, solvents, preservatives, sealants), and demolition 20 activities would generate minor amounts of hazardous wastes. These activities would not be expected to 21 exceed the capacities of existing hazardous waste disposal facilities. Hazardous wastes would be handled 22 under the existing DOD RCRA-compliant waste management programs and, therefore, would not be 23 expected to increase the risks of exposure to workers and installation personnel. The local contractor 24 selected for transporting hazardous wastes off site to a permitted disposal area would be required to 25 demonstrate that they have properly secured all hazardous wastes prior to transport. Prior to commencement of construction activities, the contractor would be required to obtain the necessary 26 27 construction permits. No long-term, direct or indirect, adverse impacts would be expected.

28 Asbestos-Containing Material. Short-term, negligible to minor, adverse, and long-term, beneficial 29 impacts would be expected. It is anticipated that the demolition of the nine buildings would generate 30 ACM wastes because of their age. Any ACM encountered during building demolition activities would be 31 handled in accordance with established USAF policy. USAF regulations prohibit the use of ACM for 32 new construction. If friable ACM would need to be removed, an asbestos removal permit would be 33 obtained prior to initiation of demolition activities. Friable ACM would be removed and disposed of at 34 an asbestos-permitted landfill. The removal of ACM during demolition activities would result in 35 long-term, beneficial impacts by reducing exposure to personnel.

36 *Lead-Based Paint.* Short-term, negligible to minor, adverse, and long-term, beneficial impacts would be 37 expected. It is anticipated that the demolition of the nine buildings would generate LBP wastes because 38 of their age. Any LBP encountered during building demolition activities would be handled in accordance 39 with established USAF policy. LBP would be removed and disposed of at an LBP-permitted landfill. 40 The removal of LBP during demolition activities would result in long-term, beneficial impacts by

41 reducing exposure to personnel.

Radon. No impacts would be expected from implementing the Proposed Action, as KPSTS is in Federal
 USEPA Radon Zone 3, which is the lowest priority zone.

Pesticides. No impacts would be expected from implementing the Proposed Action. Restricted use pesticides are not generally used at KPSTS and there are no chemical pesticides stored at KPSTS. All pesticides and herbicides would be handled and applied according to Federal, state, and local regulations; KPSTS IPMP; and the Navy PWC Pearl Harbor Pest Management Plan.

7 Aboveground and Underground Storage Tanks. No impacts from or to existing USTs or ASTs would 8 be expected. There are no known current open leaking UST cases at or within the vicinity of any of the 9 nine buildings to be demolished. If any petroleum-contaminated soil, not associated with ERP Site 10 ST001, was subsequently discovered during construction activities, the contractor would be required to 11 immediately stop work, report the discovery to the installation, and implement the appropriate safety 12 precautions. Commencement of field activities could not continue in this area until the issue was 13 investigated. ASTs and USTs are not expected to impact or be impacted by the nine buildings to be 14 demolished or the site for the construction of the proposed CE Storage Building. The tanks would 15 continue to be used with appropriate BMPs in place (e.g., secondary containment, leak detection systems, alarm systems). The former UST associated with ERP Site ST001 is discussed in further detail in the 16 17 subsequent paragraphs.

18 Environmental Restoration Program. Short-term, negligible to minor, adverse impacts could be 19 expected from ERP sites. Demolition activities at Buildings 32, 33, 37, and 39 would be within the 20 immediate vicinity of ERP Site ST001. There could be the potential for encountering contaminated soils 21 from ERP Site ST001 during demolition activities; however, the Final RI report stated that potential risks 22 posed to human health are within acceptable levels at site ST001 and do not require further action. Project 23 planning would include soil and groundwater sampling, as appropriate, prior to commencement of 24 demolition activities. If results of the sampling were to indicate the presence of additional contamination, 25 remediation efforts would take place prior to commencement of demolition activities. Additionally, the 26 handling, storage, transportation, and disposal of hazardous substances would be conducted in accordance 27 with applicable Federal, state, and local regulations; USAF regulations; and KPSTS management 28 procedures. Therefore, negligible to minor impacts would be expected.

29 **3.10.3.3** No Action Alternative

Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3.10.2**, would remain the same. No impacts related to hazardous materials and wastes or ERP sites would be expected from implementation of the No Action Alternative.

34 **3.11** Socioeconomics and Environmental Justice

35 3.11.1 Definition of the Resource

36 Socioeconomics. Socioeconomics is the relationship between economies and social elements, such as 37 population levels and economic activity. Factors that describe the socioeconomic environment represent 38 a composite of several interrelated and nonrelated attributes. There are several factors that can be used as 39 indicators of economic conditions for a geographic area, such as demographics, median household 40 income, unemployment rates, percentage of families living below the poverty level, and employment and 41 housing data. Data on employment identifies gross numbers of employees, employment by industry or 42 trade, and unemployment trends. Data on personal income in a region is used to compare the before and 43 after impacts of any jobs created or lost as a result of a proposed action. Data on industrial, commercial,

- 1 and other sectors of the economy provide baseline information about the economic health of a region.
- 2 Impacts on housing, recreational resources, emergency services, educational facilities, and social services
- 3 are not anticipated due to the small scope of the Proposed Action.

4 Environmental Justice. EO 12898, Federal Actions to Address Environmental Justice in Minority 5 Populations and Low-Income Populations, pertains to environmental justice issues and relates to various 6 socioeconomic groups and the disproportionate impacts that could be imposed on them. This EO requires 7 that Federal agencies' actions substantially affecting human health or the environment do not exclude 8 persons, deny persons benefits, or subject persons to discrimination because of their race, color, or 9 national origin. The EO was enacted to ensure the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, 10 implementation, and enforcement of environmental laws, regulations, and policies. Consideration of 11 12 environmental justice concerns includes race, ethnicity, and the poverty status of populations in the vicinity of a proposed action. 13

14 **3.11.2 Existing Conditions**

Demographics. The population of Honolulu County was 953,207 in 2010, which represents a 10 percent increase above the 2000 Census. From 2000 to 2010, the population of Honolulu County grew from 876,156 to 953,207 (12 percent increase). The State of Hawai'i grew at a faster rate than Honolulu County. From 1990 to 2000, the population of the State of Hawai'i increased from 1,108,229 to 1,211,537 (9 percent) and increased 12 percent from 2000 to 2010 bringing the total to 1,360,301. From 2000 to 2010, the rate of growth in the United States was less than the growth rate in Hawai'i, but less than the growth rate in Honolulu County (see **Table 3-15**).

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Table 3-15.Population Data from 1990, 2000, and 2010

Location	1990	2000	2010	1990 to 2000 Percentage Change	2000 to 2010 Percentage Change
United States	248,709,873	281,421,906	308,745,538	13%	10%
State of Hawai'i	1,108,229	1,211,537	1,360,301	9%	12%
Honolulu County	836,231	876,156	953,207	5%	9%
Census Tract 98.01	N/A ^a	2,386	2,834	N/A	19%
Census Tract 99.04 ^b	5,792	5,731	5,986	-1%	4%

Sources: Census Bureau 1990, Census Bureau 2000, Census Bureau 2010a, Census Bureau 2010b Notes:

a. Census Tract 98.01 boundaries were changed from the 1990 census to the 2000 census; therefore, directly corresponding 1990 data are unavailable.

b. Census Tract 99.04 was called Census Tract 99.01 in the 1990 and 2000 censuses; however, the boundaries were the same in the 1990, 2000, and 2010 censuses.

- 23 Two census tracts in Honolulu County, tracts 98.01 and 99.04, are adjacent to or include KPSTS and
- 24 provide demographic data for the area immediately surrounding KPSTS. Census Tract 99.04 (called
- 25 Census Tract 99.01 in the 2000 census) increased in population by approximately 4 percent from 2000 to
- 26 2010, while the population in Census Tract 98.01 increased approximately 19 percent during the same
- time period. Table 3-15 provides available population data at the census tract level (Census Bureau 1990,
- 28 Census Bureau 2000, Census Bureau 2010a, Census Bureau 2010b).

According to U.S. Census Bureau data, the State of Hawai'i contains one of the largest percentages of minorities in the United States. The Asian population in Hawai'i is the largest by percentage in the United States at 38.6 percent, compared to California, the second largest, at 13.0 percent, and the United States overall at 4.8 percent. The Native Hawaiian and Other Pacific Islander population in Hawai'i is also the largest by percentage in the United States at 10.0 percent. No other states or the nation report levels greater than 1 percent. The White population in Hawai'i is the smallest by percentage in the United States at 24.7 percent (Census Bureau 2010a, Census Bureau 2010c, Census Bureau 2010d).

8 *Employment Characteristics.* The three largest industries and the corresponding percentage of the 9 workforce employed for Honolulu County are the educational, health, and social services industry 10 (21.2 percent); the arts, entertainment, recreation, accommodation and food services (13.4 percent); and 11 the retail trade industry (11.1 percent). The construction industry represents 7.2 percent of the workforce. 12 The average median household income for Honolulu County is \$67,066, which is more than \$15,000 13 higher than the United States average of \$51,425 (Census Bureau 2009a).

14 Unemployment from 2001 to 2010 in the Honolulu, Hawai'i Metropolitan Statistical Area (MSA), which 15 consists of the City and County of Honolulu, ranged from 2.4 to 5.8 percent annually. As of March 2011,

the monthly unemployment rate in the Honolulu MSA was 5.1 percent. Unemployment data for the State

of Hawai'i has followed a similar trend as that for the Honolulu MSA, but has been slightly higher.

of Hawai'i has followed a similar trend as that for the Honolulu MSA, bu
Unemployment data are displayed in Figure 3-2 (BLS 2011).



21

Figure 3-2. Unemployment Rate for Honolulu MSA from 2001 to 2010

Environmental Justice. To provide a baseline measure for environmental justice, an area around the installation was established to examine the impacts on minority and low-income populations. For the purpose of this analysis, Census 2010 data from the census tracts immediately surrounding KPSTS were used. In Census Tract 98.01, 31.0 percent of the population reported Two or More Races and

Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i

23.4 percent were Native Hawaiian and Other Pacific Islanders as shown in Table 3-16. In Census Tract
99.04, 31.2 percent of the population was Asian and 23.4 percent of the population reported for the Two
or More Races category. The White population in Census Tract 98.01 (33.5 percent) and 99.04 (38.1
percent) were higher than the State of Hawai'i (24.7 percent) and Honolulu County (20.8 percent)
(Census Bureau 2010b). The Hispanic or Latino population represents 15.3 percent of the total
population in Census Tract 98.01 compared to the 8.1 percent in Honolulu County and the 8.9 percent in
the State of Hawai'i (Census Bureau 2010c).

8

Table 3-16.	Minority	and Low-Income	Characteristics	2009	Estimates	and	2010
1 abic 5-10.	1 minut ity	and Low-Income	Character istics	, 2007	Estimates	anu	-010

	Census Tract 98.01	Census Tract 99.04	Honolulu County	Hawaiʻi	United States
Total Population	2,834	5,986	953,207	1,360,301	308,745,538
Percent Under 5 Years of Age ^a	9.9	6.4	6.9	6.7	6.9
Percent Over 65 Years of Age ^a	13.9	12.7	14.5	14.1	12.6
Percent White	33.5	38.1	20.8	24.7	72.4
Percent Black or African American	2.8	1.0	2.0	1.6	12.6
Percent American Indian and Alaska Native	0.4	0.4	0.3	0.3	0.9
Percent Asian	7.9	31.2	43.9	38.6	4.8
Percent Native Hawaiian and Other Pacific Islander	23.4	4.6	9.5	10.0	0.2
Percent Other Race	0.9	1.4	1.1	1.2	6.2
Percent Two or More Races	31.0	23.4	22.3	23.6	2.9
Percent Hispanic or Latino ^b	15.3	9.7	8.1	8.9	16.3
Median Household Income in the past 12 months (in 2009 inflation-adjusted dollars) ^a	\$36,829	\$71,321	\$67,066	\$64,661	\$51,425
Percent of Families Living Below Poverty in the past 12 months ^a	20.2	3.5	6.4	6.8	9.9

Sources: Census Bureau 2010a, Census Bureau 2010c, Census Bureau 2009a , Census Bureau 2009b Notes:

a. 2010 census data for population by age, median household income, and familes living below poverty data are not yet available; therfore, these data are from the U.S. Census Bureau's 2005–2009 American Community Survey 5-Year Estimates data set.

b. Hispanic and Latino denote a place of origin.

9 The percentage of families living below the poverty level in Census Tract 98.01 is 20.2, which is greater

10 than Honolulu County where 6.4 percent of the families live below the poverty level and in the State of

11 Hawai'i where 6.8 percent of the families live below the poverty level. The percentage of families living

12 below poverty in Census Tract 99.04 is 3.5 percent, which is less than Honolulu County, the State of

13 Hawai'i, and the United States (9.9 percent) (Census Bureau 2009b).

1 **3.11.3 Environmental Consequences**

2 **3.11.3.1** Evaluation Criteria

Socioeconomics. This section addresses the potential for direct and indirect impacts that the Proposed Action could have on local or regional socioeconomics. Impacts on local or regional socioeconomics are evaluated according to their potential to stimulate the economy through the purchase of goods or services and increases in employment. Similarly, impacts are evaluated to determine if overstimulation of the economy (e.g., the construction industry's ability to sufficiently meet the demands of a project) could occur as a result of the Proposed Action.

9 *Environmental Justice.* Ethnicity and poverty data are examined for Honolulu and compared to the State 10 of Hawai'i and the United States to determine if a low-income or minority population could be 11 disproportionately affected by the Proposed Action.

12 **3.11.3.2 Proposed Action**

13 The majority of workers who would be hired for the proposed demolition and **Demographics.** 14 construction activities would most likely come from within Honolulu County. Temporary or permanent 15 relocation of construction workers to meet the demand for the Proposed Action would not be expected. 16 No new personnel are anticipated to be hired or transferred to KPSTS as a result of the Proposed Action. 17 Demand for housing in the area surrounding KPSTS would not be impacted as a result of the Proposed 18 Action. The number of new residents who would move to the area as result of the Proposed Action 19 would be negligible; therefore, short- and long-term, negligible, beneficial impacts on demographics 20 would be expected.

Employment Characteristics. The construction industry within Honolulu County should be able to adequately provide the workers that would be required to demolish nine existing buildings and construct a new CE Storage Building at KPSTS. The number of construction workers necessary for the Proposed Action is estimated to be less than 1 percent of all construction workers, which is not large enough to outstrip the supply of the industry. Indirect beneficial impacts would be expected from the increase in payroll, tax revenues, purchase of materials, and purchase of goods and services in the area, resulting in short-term, minor, beneficial impacts on employment in the Honolulu MSA.

The temporary increase of construction personnel would represent a small increase in the total number of persons working on site at KPSTS and no additional facilities (e.g., housing, transportation) would be necessary to accommodate the workforce. Changes to employment and expenditures resulting from the Proposed Action would be short-term, negligible, and beneficial.

32 Environmental Justice. The census tracts around KPSTS (98.01 and 99.04) contain elevated percentages 33 of minority (non-White) populations in comparison to the United States, but lower minority populations 34 when compared to Honolulu County. Census Tract 99.04 has a smaller percentage of low-income residents than Honolulu County; however, Census Tract 98.01 has a higher percentage of low-income 35 36 residents. Demolition and construction activities would be located entirely within KPSTS. Because there 37 are no residential properties within 1 mile of KPSTS, no minority population would be disproportionately 38 impacted by implementing the Proposed Action. Adverse impacts on minority, low-income, and youth 39 populations would not be expected.

40 **3.11.3.3** No Action Alternative

Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a
 new CE Storage Building at KPSTS. The existing conditions, as described in Section 3.11.2, would

remain the same. No impacts on socioeconomics or environmental justice would be expected, as no additional jobs would be created, expenditures for goods and services would not occur, and there would be no increase in tax revenue as a result of employee wages and sales receipts. In addition, no impacts on environmental justice would be expected, as operations at KPSTS would continue under current conditions.

6 **3.12** Cultural and Visual Resources

7 **3.12.1 Definition of the Resource**

8 Visual Resources. Visual resources are defined as the natural and man-made features that give a 9 particular setting or area its aesthetic qualities. These features define the landscape character of an area 10 and form the overall impression that an observer receives of that area. Evaluating the aesthetic qualities of an area is a subjective process because the value that an observer places on a specific feature varies 11 12 depending on his/her perspective. For example, an engineer might appreciate the span of a bridge or 13 causeway, while a geologist might appreciate the exposure of a particular sequence of strata in a road cut. 14 In general, a feature observed within a landscape can be considered as "characteristic" (or character-defining) if it is inherent to the composition and function of the landscape. This is 15 16 particularly true if the landscape or area in question is part of a scenic byway, a state or national scenic river, a state or national park, a state or national recreation area, a state or national landmark, a national 17 18 seashore, or a cultural landscape. Landscapes can change over time, so the assessment of the 19 environmental impacts of a proposed action on a given landscape or area must be made relative to the 20 "characteristic" features currently composing the landscape or area.

21 Cultural Resources. As part of the process for compliance with NEPA, agencies are required to assess 22 potential impacts on the "human environment," which is defined as "the natural and physical (built) 23 environment and the relationship of people with that environment" (40 CFR Part 1508.14). This analysis 24 is generally conducted in terms of cultural resources, which are a variety of heritage- or cultural-related 25 resources that are defined by specific Federal laws, regulations, EOs, and other requirements. These 26 include the NHPA, Native American Graves Protection and Repatriation Act (NAGPRA), Archaeological 27 Resources Protection Act, American Indian Religious Freedom Act, and EO 13007 among other 28 authorities. Typically, cultural resources are divided into archaeological resources, architectural resources 29 (i.e., buildings, structures, or groups of buildings or structures of historic, technological, or aesthetic significance), and traditional cultural properties. Archaeological resources are prehistoric or historical 30 31 sites where human activity has left physical evidence of activities but no standing structures remain. Architectural resources include standing buildings, structures such as bridges, and groups of buildings or 32 33 structures constituting districts. Traditional cultural properties or sacred sites are a special category of cultural resources. These site types could encompass archaeological resources, structures, neighborhoods, 34 prominent topographic features, habitat, plants, animals, and minerals that native people consider 35 36 essential for the preservation of traditional culture. A traditional cultural property contains an intangible 37 cultural element that is linked to a specific geographic location.

Section 110 of the NHPA requires Federal agencies to inventory and nominate cultural resources under their jurisdiction for inclusion in the NRHP. Buildings, structures, sites, objects, or districts could qualify for eligibility for inclusion in the NRHP if they are significant under one or more NRHP evaluation criteria (36 CFR 60.4), are 50 years of age or older, and retain historical integrity. More recent buildings, such as Cold War-era resources, could warrant protection if they have the potential to gain significance in the future or if they meet criteria regarding "exceptional significance."

44 Under Section 106 of the NHPA, the Federal agency official is charged with providing the Advisory45 Council on Historic Preservation (ACHP) an opportunity to comment on the effect of Federal

undertakings on historic properties. Agencies do so in accordance with the ACHP's regulations, 36 CFR Part 800. Federal agencies identify and evaluate historic properties (resources listed in or eligible for inclusion in the NRHP) within the Area of Potential Effect (APE); determine effects of an undertaking on historic properties; and consult to avoid, minimize, or mitigate adverse effects on the historic properties in consultation with the State Historic Preservation Office (SHPO) and other parties including Native Hawaiian Organizations. Cultural resources not evaluated for NRHP eligibility are considered eligible for

rawanan Organizations. Cultural resources not evaluated for INKHP eligibility are considered eligible for
 compliance purposes until such evaluation is completed and a formal determination of eligibility is made.

8 In Hawai'i, the SHPO is the Hawai'i SHPD, State Department of Land and Natural Resources.

9 **3.12.2 Existing Conditions**

Visual Resources. The North Shore region is considered by many people, including both residents and visitors, as one of the most scenic regions on the Island of O'ahu. The North Shore region has an abundance of visual resources including vast open spaces, scenic shorelines, and backdrops of the Wai'anae and Ko'olau Mountain Ranges and the coastal pali. Major elements of the landscape include the ocean, the white sand beach, green valleys, and the rugged pu'u and ridges along the coast. The preservation of open space should be a high priority consideration for all public programs and projects that could affect the coastal lands, valleys, and mountains of the Wai'anae District.

17 **KPSTS History.** The original site for KPSTS consisted of 106 acres of land leased in 1958 from the 18 Territory of Hawai'i and private landowners (USAF 2008). KPSTS now occupies approximately 153 19 acres of land leased from the State of Hawai'i, including easements and rights-of-way. Of the 153 acres, 20 approximately 83 include fenced facilities, roadways, and a 50-foot buffer zone. KPSTS consists of 21 several building clusters supporting satellite tracking radio communications facilities connected by an 22 access road extending approximately 2 miles along Kuaokalā Ridge. The Kuaokalā Ridge is a remnant of 23 ancient sheet volcano that drops off approximately 1,000 feet to the Pacific Ocean along the western and 24 southern sides of KPSTS. Toward the eastern portion of KPSTS, Kuaokalā Ridge merges with the 25 western end of the Wai'anae Mountain Range. KPSTS has dramatic setting, sitting on the apex of the 26 Kuaokalā Ridge and overlooking the coastal Ka'ena Point and Pacific Ocean.

27 Archaeologists believe Ka'ena Point was occupied permanently or semi-permanently by humans during 28 both prehistoric and historic times. The area was arid; its land resources supplemented the nearby rich 29 deepsea fishing grounds. The archaeological record of the area indicates recurrent occupation of Ka'ena 30 Point to late Hawaiian times in approximately 1600 A.D. Historical records beginning in the 1830s 31 describe a sparse native population through the 19th century. Records also indicate Kuaokalā Ridge to 32 Ka'ena Point marks the boundary between traditional Hawaiian districts of Waialua and Wai'anae. 33 Ka'ena Point is mentioned in several Hawaiian legends as the place where the demi-god Maui tried to join the islands of O'ahu and Kaua'i and where souls departed from the earth (HDR 2010). Beginning in 34 35 the 1870s the area was leased for cattle ranching and beginning in 1921 pineapples were grown on the 36 ridge slopes. The O'ahu Railway and Land Company constructed a rail line to Ka'ena Point. A switchback trail and cable line was constructed to transport pineapples down the steep slopes to 37 38 processing plants and markets below. In 1923, the Ka'ena Point Military Reservation was established; 39 the area was used by the U.S. military during World War II (USAF 2008, HDR 2010)

As discussed in **Section 1.3.1**, KPSTS was established in 1958 to support the nation's first satellite reconnaissance program (known as Discoverer, Weapon System 117L, and Corona). The secret Discoverer/Corona Program operated from 1959 to May 1972 and was declassified in February 1995. The Corona program is significant for having developed and operated the first satellites for aerial photo reconnaissance and is recognized for many "technological and scientific firsts." These include the first mid-air recovery of vehicles returning from space, mapping Earth from space, stereo-optical data from

46 space, and multiple reentry vehicles from space. The satellites for the secret Corona Program were

launched into polar orbits by USAF Thor missile boosters from Vandenberg AFB. They flew at altitudes of approximately 100 nautical miles to photograph selected target areas including the Soviet Union and Cuba. The exposed film was ejected from the satellite in special capsules, which were parachuted to earth, retrieved in midair by USAF aircraft of a special unit stationed at Hickam AFB, and sent to processing facilities for analysis and interpretation (Perry 1973). Photoreconnaissance data produced by

6 the Corona Program contributed significantly to Cold War history (USAF 2011a, USAF 2008).

7 KPSTS was one of three tracking stations constructed for the Corona Program. The other two tracking 8 stations were New Boston Air Force Station (AFS), completed in 1959, and a station in Kodiak, Alaska, 9 added in 1963 and operated until 1975. Launch and other operation facilities were at Vandenberg AFB. 10 and early assembly, testing, and design work for the program occurred at Sunnyvale/Onizuka AFS. 11 KPSTS was used for other space programs including Missile Detection and Alarm System and Satellite 12 and Missile Observation System. In 1972, the installation of AN/FPQ-14 radar equipment in Building 41 13 brought KPSTS into North American Aerospace Defense Command. KPSTS is one of the initial 14 components of the AFSCN, which now consists of 15 antennas around the world and "supports more than 15 140 DOD, U.S. government, and allied satellites and space vehicles whose missions include manned spaceflight, communications, reconnaissance, navigation, weather, and early warning" (USAF 2011a, 16 17 USAF 2008).

Archaeological and Traditional Cultural Resources. There are 13 archaeological sites and a possible sacred site within or near the KPSTS boundaries (USAF 2008). Of these sites, five are within the installation boundaries and eight are in the immediate area. Four sites are traditional Hawaiian, two are possible traditional Hawaiian, four date to World War II, and two are ranching or historic. One site (Site No. 50-80-03-3708) was found not to be cultural (USAF 2008, HDR 2010). Table 3-17 presents a summary of the archaeological sites within the boundaries of KPSTS.

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Table 3-17. A	Archaeological	Sites within	KPSTS
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Site Number	Description	Inferred Origin	Eligibility*
50-80-03-3708	Earth terraces with rock retaining walls	Natural geological terrace	None, no cultural materials
50-80-03-3714	Leveled area with rock retaining walls, concrete foundation, and barbeque area	WWII	A, D
50-80-03-3715	Wooden platform with wire cable	WWII	A, D
50-80-03-3718	Remnant alignments with adze on surface	Traditional Hawaiian	D
50-80-03-3719	Stone/brick pile and enclosure; disturbed	Recent	None; determined to be too recent

Note: NRHP criteria: A = Site is associated with events that have made an important contribution to the broad patterns of history. D = Site has yielded, or might be likely to yield, information important for research on prehistory or history.

25 Architectural Resources. As stated in Section 2.1, a comprehensive evaluation of potentially historic, 26 Cold War-Era properties and one known World War II-Era property at KPSTS has not been completed. 27 On March 30, 2011, KPSTS consulted with the Hawai'i SHPD regarding the determination of eligibility for Buildings 20, 21, and 14111 at KPSTS. The USAF has determined that KPSTS is potentially eligible 28 29 for listing on the NRHP as a district, since it likely meets Cold War Criterion "b" and NRHP Criterion 30 "a." Specifically, KPSTS is potentially eligible for listing on the NRHP as a district due to its role as one 31 of the many satellite tracking stations in the AFSCN during the Corona Program and its contribution to overall intelligence gathering during the Cold War. On April 21, 2011, the Hawai'i SHPD concurred 32 33 with the NRHP eligibility of KPSTS and Buildings 20, 21, and 14111 (SHPD 2011). Buildings 20 and

- 1 14111 were proposed for demolition in the Final Environmental Assessment Addressing the Proposed
- 2 Establishment of a Communications Antenna, Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 3 ("2010 Antenna EA") (KPSTS 2010a) and Building 21 is proposed for demolition under the Proposed
- 4 Action in this EA. Historic American Buildings Survey (HABS) documentation of Buildings 20 and 5 14111 were recommended by the Hawai'i SHPD as part of the consultation conducted for the 2010
- 6 Antenna EA.

On May 13 2011, KPSTS coordinated with the Hawai'i SHPD, through the IICEP process (previously described in **Section 1.6**), regarding the demolition of nine existing buildings and construction of a new CE Storage Building. On July 1, 2011, KPSTS received concurrence from the Hawai'i SHPD that, although KPSTS is potentially eligible for inclusion on the National Register under the Cold War designation, the nine buildings proposed for demolition are infrastructure of a nondistinctive type and generally would not be interpreted as eligible for the National Register (see **Appendix B**).

13 The USAF is planning to complete a formal evaluation of KPSTS and will be finalizing its determination 14 of eligibility. Upon completion of a formal evaluation, the USAF will provide the determination to the 15 Hawai'i SHPD for review and concurrence.

Table 3-18 lists buildings at KPSTS that were constructed during the Corona Program between 1958 and 1972. **Table 3-18** includes buildings "likely to have contributed to the success of the program" (USAF 2011a) such as test tracking buildings, communications/radar buildings, and buildings that currently have support roles such as storage

19 support roles such as storage.

20 **3.12.3 Environmental Consequences**

21 **3.12.3.1 Evaluation Criteria**

The potential for adverse effects on visual resources is assessed based on whether the Proposed Actionwould result in the following:

- Adversely influence the visual integrity of an historic district or culturally significant resource
- Degrade or diminish a Federal, state, or local scenic resource
- Create adverse visual intrusions or visual contrasts affecting the quality of a landscape.

27 Analysis of the potential impacts and adverse impacts associated with the Proposed Action considers both 28 direct and indirect impacts on cultural resources. Adverse impacts might include physically altering, 29 damaging, or destroying a cultural resource. These could also include altering a characteristic that 30 contributes to a resource's NRHP eligibility or introducing visual or audible elements out of character with or affecting the original setting of the resource. An adverse effect might also result from intentional 31 32 or benign neglect that results in full or partial destruction of a cultural resource. Adverse impacts 33 associated with indirect impacts could include the cumulative impacts of construction or project-related 34 improvement of an area in which a cultural resource occurs. Such impacts include improvements to 35 transportation corridors that facilitate increased access to the area.

Potential impacts were assessed by (1) identifying the nature and importance of cultural resources in potentially affected areas and (2) identifying activities that could directly or indirectly affect cultural resources classified as historic properties. Cultural resources not yet evaluated are afforded the same regulatory consideration as resources that have been determined eligible or nominated to the NRHP.

Building No.	Potentially Eligible or Contributing Elements	Date of Construction
10	Group Headquarters and Communication Facility (Test Track Building)	1959
11	SP Entry CON Building	1959
13	Satellite Communication Ground Terminal (Test Track Building)	1960
14*	Hazardous Materials Storage Shed (current function; historical function to be determined)	1959
16*	Landscaping Shed (current function; historical function to be determined)	1965
17*	Supply and Equipment Storage Shed (current function; historical function to be determined) and Small Parking Area	1966
18*	Supply and Equipment Storage Shed (current function; historical function to be determined) and Small Parking Area	1968
20	Test Track Building	1959
21*	Traffic Check Station	1959
32*	Materials storage facility containing hazardous materials and paints (current function; historical function to be determined)	1959
33*	Civil Engineering shop and officers and asphalt parking area	1958
35	Test Track Building	1963
37*	Former maintenance facility; currently a storage facility	1972
39*	Former power plant; currently a storage facility with concrete pads on the eastern and western sides of the facility	1965
41	Test Track Building	1959
42	Hazardous Storage, BSE	1959
11601	Helicopter Pad	1959
14111	Radome Tower Building	1964
39000	Electric RSCH Radar	1959
39005	Satellite CON Station	1968
39007	ANT SUP Structure	1972

Table 3-18. Buildings at KPSTS Constructed During Corona Progra	n (1958–1972)
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Sources: KPSTS 2010a, USAF 2011a, SHPD 2011, USAF 2008 Note: * Buildings proposed for demolition under the Proposed Action.

2 **3.12.3.2 Proposed Action**

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Visual Resources. Long-term, minor, beneficial impacts on visual resources would be expected from implementation of the Proposed Action. The demolition of nine existing buildings at KPSTS would reduce the number of man-made structures currently in the viewshed, and the visual quality of the landscape would be enhanced. No impacts on visual resources would be expected from the newly constructed CE Storage Building, as it would not be constructed in open space, and it would not be visible from Keawa'ula Beach within Ka'ena Point State Park, an area that is frequented by Native Hawaiian fishermen seeking marine resources. In addition, the new CE Storage Building would be set back from the bluff edges and would not be visible from the coastline or the *Moka'ena Heiau*, an ancient Hawaiian temple. The Proposed Action would be compatible and comply with the policies and guidelines set forth in the North Shore and Wai'anae SCPs (see **Section 1.5.3**), as there would be no adverse impacts on open space or scenic beauty.

7 Archaeological and Traditional Cultural Resources. Two archaeological sites (Site Nos. 50-80-03-3718 8 and 50-80-03-3719) are in the Control Area at KPSTS where the construction of the CE Storage Building 9 and the demolition of Buildings 14, 16, 17, 18, and 21 would occur. Site No. 50-80-03-3718 is a 10 traditional Hawaiian site that has been determined to be eligible for listing in the NRHP under Criterion D. The site is on a knoll between Buildings 10 and 20. Site No. 50-80-03-3719 includes stone/brick 11 12 debris and could be associated with the construction of Building 20. In 2007, this site was recommended 13 for removal from site records as it was no longer considered an archaeological site (KPSTS 2010a). No 14 impacts on Site No. 50-80-03-3718 would be expected if the knoll area between Buildings 21, 16, 17, and 18 is avoided, staging areas and temporary parking areas are located away from the site, and surface 15 disturbance (i.e., removing trees and vegetation) in the vicinity of the site is avoided. 16

17 The potential exists for the unanticipated discovery of cultural resources and human remains during 18 ground-disturbing activities related to the Proposed Action. Consequently, the USAF would develop an 19 Inadvertent Discovery Plan that details responsibilities for reporting in the event of a discovery during these activities and compliance with 36 CFR 800.13. The plan would also include mitigation procedures 20 21 to be implemented in the event of a significant unanticipated find. If human remains are discovered, the 22 USAF would stop work and contact the county coroner and a professional archaeologist that meets the 23 Secretary of the Interior's Professional Qualifications Standards in archaeology or history to determine 24 the significance of the discovery. If appropriate, the USAF would also adhere to NAGPRA and its 25 implementing regulations (43 CFR 19). Depending on the recommendations of the coroner or the 26 archaeologist, the USAF would consult with Native Hawaiian Organizations to establish additional 27 mitigation procedures. Potential mitigation procedures for unanticipated discoveries include avoidance, 28 documentation, excavation, and curation. As a result, potential impacts on inadvertent cultural finds 29 discovered during implementation of the Proposed Action would be negligible to minor.

30 Architectural Resources. Because KPSTS operated as an integrated tracking station for the Corona 31 Program, impacts of the Proposed Action are evaluated relative to both the individual resources affected 32 and the potential district as a whole. Long-term, minor to moderate, direct, adverse impacts would be 33 expected on the potential historic district at KPSTS from demolition of the nine buildings and 34 construction of a new CE Storage Building. All of the buildings proposed for demolition are associated 35 with the Corona Program and the potential historic district. The introduction of a new CE Building at KPSTS could also impact the overall integrity of the potential historic district. Although KPSTS is 36 37 potentially eligible for inclusion on the National Register as a historic district under the Cold War 38 designation, the nine buildings proposed for demolition are infrastructure of a nondistinctive type and generally would not be interpreted as eligible for the National Register as individual resources; therefore, 39 40 no adverse impacts would be expected on the individual resources.

Because the Proposed Action would result in adverse impacts on the potential historic district at KPSTS, proposed mitigation could include a comprehensive study of the built resources on KPSTS, history of KPSTS, and HABS documentation of the potential historic district at KPSTS. Additional mitigation could include oral history interviews of personnel associated with the Corona Program who were stationed at KPSTS or interpretation of the history of the Corona Program and KPSTS's contribution to the program through onsite signage at KPSTS and public areas in the vicinity of KPSTS. Mitigation

47 measures developed in consultation with the Hawai'i SHPD, Native Hawaiian Organizations, and other

- 1 stakeholders would be outlined in a Section 106 Memorandum of Agreement (MOA). The MOA also
- would include the measures to avoid any actions that might cause surface disturbance to the knoll where
 Site No. 50-80-03-3718 is located and the Inadvertent Discovery Plan for unanticipated finds.

4 **3.12.3.3** No Action Alternative

5 Under the No Action Alternative, the USAF would not demolish nine existing buildings or construct a

6 new CE Storage Building at KPSTS. The existing conditions, as described in **Section 3-17**, would remain

7 the same. No impacts on cultural resources would be expected from implementation of the No Action

8 Alternative.

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4. Cumulative and Other Effects

2 4.1 Cumulative Effects

3 CEQ regulations stipulate that the cumulative effects analysis in an EA should consider the potential 4 environmental effects resulting from "the incremental impacts of the action when added to other past, 5 present, and reasonably foreseeable future actions regardless of what agency or person undertakes such 6 other actions" (40 CFR Part 1508.7). CEQ guidance in considering cumulative effects affirms this 7 requirement, stating that the first steps in assessing cumulative effects involve defining the scope of the 8 other actions and their interrelationship with a proposed action. The scope must consider other projects 9 that coincide with the location and timetable of a proposed action and other actions. Cumulative effects 10 analyses must also evaluate the nature of interactions among these actions (CEQ 1997).

- 11 To identify cumulative effects, the analysis needs to address two fundamental questions:
- Does a relationship exist such that affected resource areas of the Proposed Action or alternatives might interact with the affected resource areas of past, present, or reasonably foreseeable actions?
- 14
 2. If such a relationship exists, then does an EA or EIS reveal any potentially significant impacts not identified when the Proposed Action is considered alone?

The scope of the cumulative effects analysis involves both timeframe and geographic extent in which effects could be expected to occur, and a description of what resources could potentially be cumulatively affected. For the purposes of this analysis, the temporal span of the Proposed Action is 2 years, which would encompass the construction period and the transfer to and initial use of the new CE Storage Building. For most resources, the spatial areas for consideration of cumulative effects includes the areas surrounding Buildings 14, 16, 17, 18, 21, 32, 33, 37, and 39, though a larger area is considered for some resources (e.g., air quality, visual resources).

4.1.1 Projects Identified for Potential Cumulative Effects

24 Several projects on KPSTS and another in an area surrounding KPSTS have been identified as having the potential for cumulative effects, when considered with the Proposed Action. Projects on KPSTS, which 25 are described in detail in the following paragraphs, include (1) completing the Remote Block Change 26 27 (RBC) upgrade of the Hawai'i Tracking Station (HTS) A-Side Antenna, (2) constructing a new 28 communications antenna for the 50 SW, (3) upgrading the existing water system infrastructure for 29 KPSTS, (4) constructing additional antennas for the Air Force Weather Agency (AFWA), and 30 (5) installing the Improved Solar Observing Optical Network (ISOON) to upgrade the Solar Electro-31 Optical Network. Finally, constructing predator-proof fencing to prevent feral predators such as dogs. 32 cats, mongoose, and rats from entering 59 acres of coastal habitat within Ka'ena Point NAR is also discussed. No other recently completed, currently underway, or reasonably foreseeable future projects on 33 34 lands surrounding KPSTS, including Ka'ena Point NAR, Pahole NAR, Ka'ena Point State Park, 35 Kuaokalā Game Management Area, and Mokulē'ia Forest Reserve, were identified.

RBC Upgrade. An EA supporting the construction of a new HTS A-side antenna RBC facility to replace the existing RBC facility will be completed in 2011 (USAF 2011b). The RBC facility will include installation of a tracking antenna, ringwall, and inflatable radome at an existing helipad west of Building 10; the helipad will be relocated northwest of the RBC facility. Other necessary infrastructure includes installation of electronics in Building 10 and placement of trenched fiber-optic and radio frequency cables between Building 10 and the RBC facility. One of two legacy antenna facilities, likely Antenna

42 No. 39006, will also be demolished. The EA identified insignificant short-term effects on air quality,

1 noise, water resources, soil resources, and wildlife during construction and ground-disturbing activities. 2 All applicable safety regulations pertaining to radio frequency transmissions will be followed, and radio 3 frequency surveys will be conducted to ensure safe exposure limits are not exceeded. With 4 implementation of mitigation measures, no effects on cultural resources are expected. The antenna will 5 be visible along Kuaokalā Ridge, but visual changes will be minimal. A FONSI for the project was 6 signed on February 17, 2011. The new RBC facility will be approximately 600 feet from the Proposed 7 Action (i.e., Buildings 14, 16, 17, and 18 and the new CE storage facility). Antenna No. 39006 is in the 8 immediate vicinity of Buildings 32 and 33 and approximately 300 feet from Buildings 37 and 39.

9 Communications Antenna. An EA supporting the construction of a new communications antenna and associated infrastructure for 50 SW was completed in 2010 (KPSTS 2010a). Outdoor components will 10 11 include a 44.3-foot-tall antenna mounted on a full-motion tracking pedestal, which will be mounted on a 12 284-inch-tall riser; these components will be enclosed within a radome that is 52 feet high and 64 feet in diameter. A small portable building on a concrete pad (190 ft²) will be installed to house electrical 13 14 components. Transmissions will be sent and received within existing, approved frequency ranges at 15 KPSTS. Other infrastructure, such as security systems and antiterrorism/force protection requirements, perimeter fencing, and fire hydrants and sprinklers will also be constructed to support this project. This 16 17 new communications antenna will be in the vicinity of Building 20 and Antenna No. 14111, which will 18 both be demolished prior to construction of the new communications antenna. Other than minor, short-19 term construction-related effects, the EA identified negligible to minor, long-term, adverse effects on air 20 quality, geological resources, wildlife, utilities and infrastructure, and visual resources. Building 20 and 21 Antenna No. 14111 are being surveyed in HABS II level documentation. The new communications 22 antenna is anticipated to be constructed in 2011. Building 21, which would be demolished under the 23 Proposed Action, is in the immediate vicinity of this project.

24 Water Infrastructure System Upgrades. An EA supporting upgrades to the existing water system 25 infrastructure was completed in 2010 (KPSTS 2010c). Under this project, existing components of the 26 water system will be replaced, repaired, upgraded, or augmented to provide a reliable system for 27 supplying both potable water and fire suppression water at KPSTS. A new disinfection system will also 28 be installed. This project includes the restoration of an existing well at KPSTS (i.e., State of Hawai'i 29 Commission on Water Resource Management Well ID No. 3314-03). The well is not currently in use; 30 however, upon completion of the project, it will serve as the primary water source to KPSTS. The well at 31 Dillingham Airfield, which currently supplies potable water to KPSTS, will become a backup water 32 supply source. The existing water storage tanks will be repaired, and domestic and fire protection water 33 systems will be separated by breaking cross-connections or installing backflow prevention. The EA identified minor, short-term effects on air quality, geology and soils, noise, recreation, and transportation, 34 35 and negligible, short-term effects on vegetation, wildlife, and aesthetics during construction and ground-36 disturbing activities. A FONSI for the project was signed on March 30, 2010.

37 AFWA Antennas. AFWA is planning to relocate from Palehua Solar Observatory to KPSTS. In order to 38 accommodate this move, renovations to Building 41 at KPSTS (including removal of ACM and LBP), 39 trenching for communication/power cables, and installation of several antennas (the tallest of which is 40 54 feet high) in the area around Building 41 are needed. All construction activities will occur on 41 previously disturbed areas. A review of this project determined that, due to obscuring terrain, the proposed AFWA antenna would not adversely affect the viewshed from Moka'ena Heiau, a cultural site 42 43 approximately 1 mile east of Building 41. The AFWA antenna will be on a portion of the site that was 44 previously developed only to one story in height, so it might be more visible from Keawa'ula Beach and other areas on the Wai'anae coastline. However, adverse effects are not expected because the tallest 45 46 structure, the 54-foot-high antenna, is of similar height to an antenna that was recently removed from the vicinity of Building 41. Coordination with the Hawai'i SHPD and other potentially interested parties did 47 48 not reveal concerns. A Categorical Exclusion was prepared for this project and signed on July 26, 2010

1 (AFWA 2010). The AFWA antenna project site is approximately 1,800 feet from Buildings 32, 33, 37, 2 and 39, which are the closest areas affected by this Proposed Action; the areas are separated by the

and 39, which are the closest areas affecKuaokalā Game Management Area.

4 AFWA ISOON Upgrade. The proposed AFWA ISOON project is one of three upgrades underway to the 5 Solar Electro-Optical Network. ISOON is designed to replace four current system telescopes, which were 6 designed in the 1970s, at different locations. The ISOON system would be installed at KPSTS during 7 FY 2014. The installation would include the construction of seismic pads inside and outside of the 8 selected location plus the installation of the telescope. The majority of the system equipment would be 9 within the facility, with approximately two-thirds of the telescope extending beyond the building on a 10 normal daily basis (Sonderman 2010). It is anticipated that ISOON would be installed on the north side 11 of Building 41. This project is in the early planning stages; additional roadway or utility needs are not yet 12 known. It is likely that the Proposed Action would be fully implemented prior to the proposed AFWA 13 ISOON upgrades, but this project is included in this cumulative effects analysis because it is a reasonably 14 foreseeable future project that could overlap temporally with the Proposed Action if either project 15 schedule changes. The AFWA ISOON project site is approximately 1,800 feet from Buildings 32, 33, 37, and 39, which are the closest areas affected. The areas are separated by the Kuaokalā Game Management 16 17 Area. Potential environmental effects as a result of this project are discussed generally for the purposes of 18 this cumulative effects analysis.

19 Predator-Proof Fencing at Ka'ena Point NAR. A Final EA for the Ka'ena Point Ecosystem Restoration 20 Project was prepared in May 2009 (Hawai'i DOFAW 2009). This project, which is approximately 21 2 miles west of the Proposed Action, included the construction of predator-proof fencing to prevent feral 22 predators such as dogs, cats, mongoose, and rats from entering 59 acres of coastal habitat within Ka'ena 23 Point NAR. The EA identified long-term, beneficial effects on the environmental resources within 24 Ka'ena Point NAR; no significant adverse environmental effects were identified. Construction of the 25 predator-proof fence was completed in April 2011 (KHON2 2011).

26 **4.1.2 Cumulative Effects Analysis**

Table 4-1 summarizes the potential environmental and socioeconomic effects of implementing the
 Proposed Action and the anticipated effects of implementing other projects identified in Section 4.1.1.

29 Potential cumulative effects from construction activities are not discussed in detail in this analysis. Some 30 ground-disturbing activities would occur with each project. The level of impacts would be proportional to the size of the construction disturbance. All projects requiring heavy equipment to construct, modify, or 31 32 demolish buildings or install new telescopes or antennas could result in short-term increased noise, 33 increased air emissions, potential for erosion and transport of sediment, generation of small amounts of 34 hazardous materials and wastes, and generation of construction and demolition waste. Additionally, all 35 construction-related activities generally could result in minor, beneficial effects as a result of job creation 36 and materials procurement. Furthermore, it should be assumed that demolition and renovation activities 37 in older buildings have the potential to disturb ACM or LBP and the appropriate identification, handling, 38 removal, and disposal of those materials would occur in accordance with Federal, state, and local 39 regulations and guidance. Cumulative construction effects are not considered in this analysis in detail 40 because these projects have fairly small footprints; therefore, they would have to be occurring at the same 41 time and in close proximity to generate cumulative effects. The following projects are in reasonably close 42 proximity; if the timelines for ground-disturbing activities coincided, then minor, short-term, cumulative 43 effects could occur:

source Area	Past Actions	Current Background Activities	Proposed Action	Known Future Actions	Cumulative Effects
S	Ambient sound environment is mainly affected by wind, HVAC systems and other industrial equipment, and automobile traffic.	Ambient sound environment is mainly affected by wind, HVAC systems and other industrial equipment, and automobile traffic.	Short-term, minor, adverse effects would be expected during construction and demolition activities. No long-term effects would be expected.	RBC: Long-term, negligible effects from generators. Communications Antenna: Long- term, negligible effects from generators. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	There would be no appreciable change from the existing conditions. No significant, adverse, cumulative effects expected.
Quality	State of Hawai'i AQCR was designated unclassified/attainment for all criteria pollutants.	KPSTS is in attainment with NAAQS. No violations of the KPSTS operating permit have occurred.	Short-term, negligible to minor, adverse effects would be expected from construction and demolition activities. No long-term effects would be expected.	RBC: Long-term, negligible effects from generators. Communications Antenna: Long- term, negligible effects from generators. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	There would be no appreciable change from the existing conditions. No significant, adverse, cumulative effects expected.
d Use and reation	KPSTS consists of several building clusters and open space. Surrounding land uses are mostly unimproved forest and shrublands, including community and recreational areas.	KPSTS consists of various buildings and satellite tracking equipment and open space.	Short-term, negligible effects could occur on surrounding recreation areas during construction and demolition activities. Long-term, minor, beneficial effects on land use would be expected from the removal of facility and increase in open space.	RBC: No effects. Comm. Antennas: No effects. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: Long-term, beneficial effects on recreation.	Proposed Action and other planned projects are compatible with existing and foreseeable future land uses. Long-term, beneficial, cumulative effects from overall decrease in facilities and increase in open space. No significant, adverse, cumulative effects

Table 4-1. Potential Cumulative Effects Summary

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Resource Area	Past Actions	Current Background Activities	Proposed Action	Known Future Actions	Cumulative Effects
Geological Resources	The Hawaiian Islands exhibit geological characteristics of volcanic formation, including saprolitic soils, areas of steep slopes, and rock outcrops.	None.	Short-term, minor, adverse effects could occur as a result of construction and demolition activities. Long-term, negligible, adverse effects would be expected from modified soils following all demolition and revegetation activities.	RBC: No effects. Comm. Antennas: No long-term effects anticipated. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	Development could result in localized minor changes to topography, soil conditions, and groundwater infiltration. No significant, adverse, cumulative effects expected.
Water Resources	Groundwater occurs generally in fractured basalt. Surface water bodies are nonperennial gulches.	KPSTS is within the Manini and Alau Gulch watersheds. No specific flood hazards have been delineated on KPSTS.	Short-term, negligible, adverse effects could occur as a result of construction and demolition activities. Long-term, minor, beneficial effects would occur from the overall decrease in impervious surfaces.	RBC: No long-term effects anticipated. <i>Comm. Antennas</i> : No long-term effects anticipated. <i>Water Upgrades</i> : Beneficial effects. <i>AFWA Antennas</i> : No effects. <i>ISOON:</i> No significant effects anticipated. <i>Predator Fence</i> : No effects.	Development could cumulatively result in localized minor changes to topography and storm water drainage into surface water bodies. Long-term, beneficial, cumulative effects from overall decrease in impervious surfaces. No significant, adverse, cumulative effects
Coastal Zone Management	Nationwide, coastal areas have historically been impacted by development and land use activities. Hawai'i Office of Planning ensures Federal consistency under CZMA.	None.	No effects would be expected because activities would be below <i>de minimis</i> in accordance with the approved KPSTS <i>de minimis</i> activity list.	RBC: No effects. Comm. Antennas: No effects. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	Cumulative projects would be consistent with the Hawai'i CZM Program. No significant, adverse, cumulative effects expected.

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Cumula	Construction proof fenction increase the nonnative s KPSTS sim no longer c acres of the NAR; this negligible, on KPSTS installation a perimeter significant, cumulative expected.	All current equipment at KPSTS v with Federa USAF safe No signific cumulative expected.
Known Future Actions	<i>RBC</i> : No long-term effects anticipated. Lighting used will be similar to existing lighting and not near the coastline, minimizing adverse effects. <i>Comm. Antenna</i> : No long-term effects anticipated. Lighting BMPs will be used to minimize adverse effects. <i>Water Upgrades</i> : No effects. <i>AFWA Antennas</i> : No significant effects anticipated. <i>ISOON</i> : No significant effects anticipated. <i>ISOON</i> : No significant effects anticipated. <i>ISOON</i> : No significant effects anticipated. <i>Isodor Fence</i> : Long-term, beneficial effects on native species.	RBC: No effects. Comm. Antenna: No effects. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.
Proposed Action	Short-term, negligible, adverse effects on vegetation and wildlife could occur as a result of construction and demolition activities. Long-term, minor, beneficial effects on vegetation and wildlife would be expected from an overall increase in vegetative cover. No short- or long-term effects on threatened or endangered species would be expected. Lighting BMPs would be used to avoid potential adverse effects on seabirds.	Short-term, negligible to minor, adverse effects on construction personnel and public safety could occur during construction and demolition activities. No long-term effects would be expected.
Current Background Activities	KPSTS consists of predominantly nonnative vegetation. Wildlife at KPSTS consists primarily of introduced species, though some native species could also occur. There are no known threatened or endangered species at KPSTS, though they could occur.	KPSTS adheres to Federal, state, and USAF protocols for construction, personnel, and public safety.
Past Actions	The Hawaiian Islands exhibit a diverse array of vegetation and wildlife species, though many native plant and animal species have been displaced by exotic ones. Many native species are classified as threatened or endangered.	Most of KPSTS is secured from public access.
Resource Area	Biological Resources	Health and Human Safety

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Resource Area	Past Actions	Current Background Activities	Proposed Action	Known Future Actions	Cumulative Effects
nfrastructure	KPSTS is a fairly remote area, so utilities and infrastructure systems exist but are not extensively developed.	Water supply, storm drainage, septic and wastewater, electrical, and transportation systems are installed as needed to new facilities at KPSTS.	Short-term, negligible to minor, adverse effects on utility and infrastructure systems could occur during construction and demolition activities. Long-term, minor, beneficial effects would occur from decreased demand.	RBC: No long-term effects. Comm. Antenna: Negligible to minor, adverse effects. Water Upgrades: Beneficial effects. AFWA Antennas: No significant effects anticipated. ISOON: No significant effects anticipated. Predator Fence: Negligible effects.	Planned development activities incorporate necessary infrastructure improvements to ensure that demand does not exceed capacity. No significant, adverse, cumulative effects expected.
lazardous Vastes and Aaterials	Hazardous wastes and materials, ACM, LBP, pesticides, ASTs and USTs, and compliance- related clean-up sites occur at KPSTS as a result of its historic use as a military installation.	All hazardous wastes and materials, ACM, LBP, pesticides, ASTs and USTs, and compliance-related clean-up sites are managed in accordance with all USAF policies and other applicable Federal and state regulations.	Short-term, minor, adverse effects on hazardous materials and wastes could occur during construction and demolition activities. Long-term, beneficial effects would be expected from the removal of ACM and LBP in all buildings proposed for demolition.	RBC: No effects. Comm. Antenna: Long-term, minor, beneficial effects from removal of ACM and LBP. No other long-term effects anticipated. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	There would be no appreciable change from the existing conditions. No significant, adverse, cumulative effects expected.
ocioeconomic esources and invironmental ustice	Populations of Hawai'i and Honolulu County increased modestly over the past two decades.	The top employment industry for Honolulu County is educational, health, and social services. Hawai'i has large percentage of minority groups, namely Asian and Pacific Islander, when compared with the U.S. population.	Short- and long-term, negligible, beneficial effects would be expected from job creation and tax revenues. No adverse effects on minority, low-income, or youth populations would be expected.	RBC: No effects. Comm. Antenna: No long-term effects. Water Upgrades: No effects. AFWA Antennas: No effects. ISOON: No significant effects anticipated. Predator Fence: No effects.	The Proposed Action and other planned projects could result in small personnel changes at KPSTS but would not be expected to have appreciable effects on the population. No significant, adverse, cumulative effects

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Draft EA for the Demolition of Nine Buildings and Construction of a CE Storage Building

Resource Area	Past Actions	Current Background Activities	Proposed Action	Known Future Actions	Cumulative Effects
Cultural and Visual Resources	There are 13 archaeological sites and a possible sacred site documented on or around KPSTS, including traditional Hawaiian remnants, a <i>heiau</i> , and historic ranching and World War II features. There is a potentially NRHP- eligible district at KPSTS related to the Corona Program.	All 9 buildings proposed for demolition were constructed for or during the Corona Program and might be part of an NRHP- eligible historic district. Building 21 is eligible for the NRHP. There is one archaeological site in the project vicinity (near Buildings 14, 16, 17, 18, and 21).	Long-term, adverse effects would be expected on the potentially NRHP-eligible district. Further evaluation of all Corona Program built resources needs to be conducted. No effects on archaeological resources would be expected if proposed protection measures are implemented.	<i>RBC</i> : No effects anticipated. Antenna No. 39006, a legacy antenna, will be documented prior to demolition, but it is not part of the potentially NRHP-eligible district. <i>Comm. Antenna</i> : Long-term, adverse effects from the demolition of two NRHP-eligible facilities (Buildings 20 and 14111). Hawai'i SHPD recommended a HABS II level documentation for these structures as mitigation. <i>Water Upgrades</i> : No effects. <i>AFWA Antennas</i> : Negligible, adverse effects anticipated. Height of tallest structure proposed might be visible but would be comparable to previous structures at the site. <i>ISOON</i> : No significant effects anticipated. <i>Predator Fence</i> : Possible long- term, minor, adverse effects on visual resources, but the beneficial effects on biological species would also enhance long- term visual resources.	The Proposed Action would have a long-term contribution to potential cumulative effects on cultural resources. The removal of additional contributing elements to a potentially eligible district, and the construction of a new structure would adversely affect the location, setting, feeling, and association of the potentially NRHP-eligible district. No significant, adverse, cumulative effects on archaeological resources would occur.

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- It is possible that demolition of Building 21 (under the Proposed Action) and demolition of Building 20 and Antenna No. 14111 (to support the new communications antenna) could occur concurrently. These three facilities are clustered together.
- Demolition of Buildings 32 and 33 are in the immediate vicinity of Facility No. 39006, a legacy antenna that will likely be demolished following construction of the new RBC facility. Buildings 37 and 39 are approximately 300 feet east of Facility No. 39006.
- Demolition of Buildings 14, 16, 17, and 18 and construction of the CE storage facility would be approximately 600 feet east of the new RBC facility. Building 10 is in the middle of these two project areas.
- The water infrastructure system upgrades include numerous replacements, repairs, upgrades, and augmentations throughout KPSTS, so it is possible ground-disturbing activities of this project could coincide spatially and temporally with the Proposed Action or any other project on KPSTS.

13 **4.2** Unavoidable Adverse Effects

14 Unavoidable adverse effects would result from implementation of the Proposed Action. These effects are15 not anticipated to be significant.

16 Geological Resources. Under the Proposed Action, construction and demolition activities, such as 17 grading, excavating, and trenching of the ground, would result in some minor soil disturbance. 18 Implementation of BMPs during construction and demolition would limit environmental consequences 19 resulting from ground-disturbing activities. Standard erosion-control means would also reduce 20 environmental consequences related to these characteristics. Although unavoidable, effects on soils at the 21 installation are not considered significant.

Infrastructure. Solid waste would be generated as a result of construction and demolition activities. This is an unavoidable but minor, adverse effect that can be mitigated, to a certain extent, by possible recycling opportunities and incorporation of LEED measures into the Proposed Action.

25 Hazardous Wastes and Materials. Products containing hazardous materials would be procured and used 26 during the proposed construction and demolition projects. It is anticipated that the quantity of products 27 containing hazardous materials used during the construction activities would be minimal and their use 28 would be of short duration. Contractors would be responsible for the management of hazardous 29 materials, which would be handled in accordance with Federal and state regulations. Contractors must 30 report use of hazardous materials. It is anticipated that the quantity of hazardous wastes generated from 31 proposed construction activities would be negligible. Contractors would be responsible for the disposal 32 of hazardous wastes in accordance with Federal and state laws and regulations. The potential for 33 construction accidents or spills during fuel handling are unavoidable risks associated with the Proposed 34 Action.

35 Cultural Resources. The Proposed Action would result in the demolition of nine buildings that are part 36 of a potentially NRHP-eligible historic district associated with the Corona Program. Building 21 is 37 eligible for the NRHP. Further evaluation of all Corona Program resources needs to be conducted at 38 KPSTS. It is anticipated that mitigation measures will be identified in an MOA during the NHPA Section 39 106 consultation process; mitigation could include HABS documentation. The physical loss of these 40 resources is considered unavoidable. It is not anticipated that effects would be significant if buildings are 41 formally documented prior to demolition.

42 *Energy Resources.* The Proposed Action would require the use of fossil fuels, a nonrenewable natural 43 resource. The use of nonrenewable resources in construction activities, and subsequently with the 1 operations of facilities and additional aircraft and helicopters, would be unavoidable. Relatively small

amounts of energy resources would be committed to the Proposed Action and are not consideredsignificant.

4 **4.3** Compatibility of Proposed Action and Alternatives with the Objectives of 5 Federal, Regional, State, and Local Land Use Plans, Policies, and Controls

6 The Proposed Action would be consistent with existing and future foreseeable uses. Construction 7 activities would not be in conflict with installation land use policies or objectives. The Proposed Action 8 would not conflict with any off-installation land use ordinances.

94.4Relationship Between Short-Term Uses of Man's Environment and10Maintenance and Enhancement of Long-Term Productivity

11 Short-term uses of the biophysical components of the human environment include direct impacts, usually 12 related to construction activities that occur over a period of less than 5 years. Long-term uses of the 13 human environment include those impacts that occur over a period of more than 5 years, including 14 permanent resource loss.

This EA identifies potential short-term, adverse effects on the natural environment as a result of construction and demolition activities. These potential adverse effects include noise emissions, air emissions, soil erosion, and storm water runoff into surface water. Demolition of old, outdated, and underused facilities and construction of the new CE Storage Building would help meet long-term, mission-related needs of the KPSTS.

4.5 Irreversible and Irretrievable Commitment of Resources

An irreversible or irretrievable commitment of resources refers to impacts on or losses to resources that cannot be reversed or recovered, even after an activity has ended and facilities have been decommissioned. A commitment of resources is related to use or destruction of nonrenewable resources, and effects that such a loss will have on future generations. For example, if prime farmland is developed there would be a permanent loss of agricultural productivity. The Proposed Action would involve the irreversible and irretrievable commitment of material resources and energy, land resources, and human resources. The impacts on these resources would be permanent.

Cultural Resources. The Proposed Action would result in the demolition of nine buildings that are part of a potentially NRHP-eligible historic district associated with the Corona Program. Building 21 is eligible for the NRHP. Further evaluation of all Corona Program resources needs to be conducted at KPSTS. It is anticipated that mitigation measures will be identified in an MOA during the NHPA Section 106 consultation process; mitigation could include HABS documentation. The demolition of these resources would be considered irreversible. It is not anticipated that effects would be significant if buildings are formally documented prior to demolition.

Material Resources. Material resources irretrievably used for the Proposed Action would include steel, concrete, and other building materials. Such materials are not in short supply and would not be expected to limit other unrelated construction activities. The irretrievable use of material resources would not be considered significant.

39 *Energy Resources.* Energy resources used for the Proposed Action would be irretrievably lost. These 40 would include petroleum-based products (e.g., gasoline and diesel) and electricity. During construction, 41 gasoline and diesel fuel would be used for the operation of construction vehicles. Consumption of these energy resources would not place a significant demand on their availability in the region. Therefore, no
 significant impacts would be expected.

3 *Human Resources.* The use of human resources for construction is considered an irretrievable loss only 4 in that it would preclude such personnel from engaging in other work activities. However, the use of

5 human resources for the Proposed Action would represent employment opportunities, and is considered

6 beneficial.

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5. List of Preparers

- 2 This Draft EA has been prepared by HDR Engineering, Inc. (HDR) under the direction of AFCEE and the
- 3 50 SW. The individuals who contributed to the preparation of this document are listed below.

4 Domenick Alario

- 5 B.A. Geography
- 6 Years of Experience: 5

7 Louise Baxter

- 8 M.P.A. Public Administration
- 9 B.S. Political Science
- 10 Years of Experience: 20

11 Tim Didlake

- 12 B.S. Earth Sciences
- 13 Years of Experience: 3

14 Elaine Dubin

- 15 B.S. Earth Science
- 16 Years of Experience: 5

17 Nic Frederick

- 18 M.S. Biology
- 19 B.S. Psychology
- 20 Years of Experience: 2

21 Leigh Hagan

- 22 M.E.S.M. Environmental Science and
- 23 Management
- 24 B.S. Biology
- 25 Years of Experience: 7

26 Jennifer Kennelly

- 27 B.S. Environmental Studies
- 28 Years of Experience: 8

29 Barry Lenz

- 30 B.S. Biology
- 31 Years of Experience: 30

32 Greg Lockard

- 33 B.A. History and Political Science
- 34 M.A. and Ph.D. Anthropology
- 35 Years of Experience: 16

36 Cheryl Myers

- 37 A.A.S. Nursing
- 38 Years of Experience: 21
- 39

40 Marjorie Nowick

- 41 M.S. Historic Preservation
- 42 M.A. Philosophy, History/Historical
- 43 Archaeology
- 44 Years of Experience: 26

45 Steven Peluso, CHMM, CPEA

- 46 B.S. Chemical Engineering
- 47 Years of Experience: 26

48 Tanya Perry

- 49 B.S. Environmental Science
- 50 B.A. Communications
- 51 Years of Experience: 9

52 Patrick Solomon

- 53 M.S. Geography
- 54 B.A. Geography
- 55 Years of Experience: 16

56 Emily Smith

- 57 M.R.L.S. Environmental Law and Policy
- 58 B.A. Biology
- 59 Years of Experience: 5

60 Audrey Stuller

- 61 M.S. Environmental Science and Policy
- 62 B.S. Wildlife Science
- 63 Years of Experience: 5
- 64 Elizabeth Vashro
- 65 B.A. Environmental Studies
- 66 Years of Experience: 5

67 Jeffrey Weiler

- 68 M.S. Resource Economics/Environmental
- 69 Management
- 70 B.A. Political Science
- 71 Years of Experience: 34
- 72 Mary Young
- 73 B.S. Environmental Science
- 74 Years of Experience: 7

1 Val Whalon

- 2 M.S. Fisheries Science
- 3 B.S. Marine Science
- 4 Years of Experience: 17

5 Jennifer Latusek-Nabholz

- 6 M.E.M. Coastal Environmental Management
- 7 B.S. Marine Biology
- 8 Years of Experience: 11

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APPENDIX A

APPLICABLE LAWS, REGULATIONS, POLICIES, AND PLANNING CRITERIA

2 Applicable Laws, Regulations, Policies, and Planning Criteria

When considering the affected environment, the various physical, biological, economic, and social environmental factors must be considered. In addition to the National Environmental Policy Act (NEPA), there are other environmental laws and Executive Orders (EOs) to be considered when preparing environmental analyses. These laws are summarized below.

NOTE: This is not a complete list of all applicable laws, regulations, policies, and planning criteria
potentially applicable to documents, however, it does provide a general summary for use as a reference.

9 Noise

1

10 Federal, state, and local governments have established noise guidelines and regulations for the purpose of

11 protecting citizens from potential hearing damage and from various other adverse physiological,

12 psychological, and social effects associated with noise. The Noise Control Act of 1972, as amended by

13 the Quiet Communities Act of 1978, requires compliance with state and local noise laws and ordinances.

14 The U.S. Department of Housing and Urban Development (HUD), in coordination with the Department

15 of Defense (DOD) and the Federal Aviation Administration, has established criteria for acceptable noise

16 levels for aircraft operations relative to various types of land use.

17 Land Use

18 The term "land use" refers to real property classifications that indicate either natural conditions or the 19 types of human activities occurring on a defined parcel of land. In many cases, land use descriptions are 20 codified in local zoning laws. However, there is no nationally recognized convention or uniform 21 terminology for describing land use categories.

Land use planning in the USAF is guided by *Land Use Planning Bulletin, Base Comprehensive Planning* (HQ USAF/LEEVX, August 1, 1986). This document provides for the use of 12 basic land use types found on a USAF installation. In addition, land use guidelines established by the HUD and based on findings of the Federal Interagency Committee on Noise are used to recommend acceptable levels of noise exposure for land use.

27 Air Quality

28 The Clean Air Act (CAA) of 1970, and Amendments of 1977 and 1990, recognizes that increases in air 29 pollution result in danger to public health and welfare. To protect and enhance the quality of the Nation's 30 air resources, the CAA authorizes the U.S. Environmental Protection Agency (USEPA) to set six National 31 Ambient Air Quality Standards (NAAQS) which regulate carbon monoxide, lead, nitrogen dioxide, 32 ozone, sulfur dioxide, and particulate matter pollution emissions. The CAA seeks to reduce or eliminate 33 the creation of pollutants at their source, and designates this responsibility to state and local governments. 34 States are directed to utilize financial and technical assistance and leadership from the Federal 35 government to develop implementation plans to achieve NAAQS. Geographic areas are officially 36 designated by the USEPA as being in attainment or nonattainment for pollutants in relation to their 37 compliance with NAAOS. Geographic regions established for air quality planning purposes are

38 designated as Air Quality Control Regions (AQCRs). Pollutant concentration levels are measured at

- 1 designated monitoring stations within the AQCR. An area with insufficient monitoring data is designated
- 2 as unclassified. Section 309 of the CAA authorizes USEPA to review and comment on impact statements
- 3 prepared by other agencies.

4 An agency should consider what effect an action might have on NAAQS due to short-term increases in air 5 pollution during construction and long-term increases resulting from changes in traffic patterns. For 6 actions in attainment areas, a Federal agency could also be subject to USEPA's Prevention of Significant 7 Deterioration (PSD) regulations. These regulations apply to new major stationary sources and 8 modifications to such sources. Although few agency facilities will actually emit pollutants, increases in 9 pollution can result from a change in traffic patterns or volume. Section 118 of the CAA waives Federal 10 immunity from complying with the CAA and states all Federal agencies will comply with all Federal- and 11 state-approved requirements.

The General Conformity Rule requires that any Federal action meet the requirements of a State Implementation Plan or Federal Implementation Plan. More specifically, CAA conformity is ensured when a Federal action does not cause a new violation of the NAAQS; contribute to an increase in the frequency or severity of violations of NAAQS; or delay the timely attainment of any NAAQS, interim progress milestones, or other milestones toward achieving compliance with the NAAQS.

17 The General Conformity Rule applies only to actions in nonattainment or maintenance areas and 18 considers both direct and indirect emissions. The rule applies only to Federal actions that are considered 19 "regionally significant" or where the total emissions from the action meet or exceed the *de minimis* 20 thresholds presented in 40 Code of Federal Regulations (CFR) 93.153. An action is regionally significant 21 when the total nonattainment pollutant emissions exceed 10 percent of the AQCR's total emissions 22 inventory for that nonattainment pollutant. If a Federal action does not meet or exceed the *de minimis* 23 thresholds and is not considered regionally significant, then a full Conformity Determination is not 24 required.

25 On May 13, 2010, the USEPA issued the Greenhouse Gas (GHG) Tailoring Rule that sets thresholds for 26 GHG emissions from large stationary sources. The new GHG emissions thresholds for large stationary 27 sources define when permits under the New Source Review Prevention of PSD and Title V Operating 28 Permit programs are required for new and existing industrial facilities. Beginning January 2, 2011, large 29 industrial facilities that have CAA permits for non-GHG emissions must also include GHGs in these 30 permits. Beginning July 1, 2011, all new construction or renovations that increase GHG emissions by 31 75,000 tons of carbon dioxide or equivalent per year or more will be required to obtain construction 32 permits for GHG emissions. Operating permits will be needed by all sources that emit GHGs above 33 75,000 tons of carbon dioxide or equivalent per year beginning in July 2011.

34 Health and Safety

Human health and safety relates to workers' health and safety during demolition or construction of facilities, or applies to work conditions during operations of a facility that could expose workers to conditions that pose a health or safety risk. The Federal Occupational Safety and Health Administration (OSHA) issues standards to protect persons from such risks, and the DOD and state and local jurisdictions issue guidance to comply with these OSHA standards. Safety also can refer to safe operations of aircraft or other equipment.

AFI 91-301, *Air Force Occupational and Environmental Safety, Fire Protection, and Health (AFOSH) Program,* implements Air Force Policy Directive (AFPD) 91-3, *Occupational Safety and Health,* by
 outlining the AFOSH Program. The purpose of the AFOSH Program is to minimize loss of USAF
 resources and to protect USAF personnel from occupational deaths, injuries, or illnesses by managing

risks. In conjunction with the USAF Mishap Prevention Program, these standards ensure all USAF
 workplaces meet Federal safety and health requirements.

3 AFI 91-202, *USAF Mishap Prevention Program*, implements AFPD 91-2, *Safety Programs*. It 4 establishes mishap prevention program requirements (including the Bird/Wildlife Aircraft Strike Hazard 5 Program), assigns responsibilities for program elements, and contains program management information.

6 EO 13045, *Protection of Children from Environmental Health Risks and Safety Risks* (April 23, 1997), 7 directs Federal agencies to make it a high priority to identify and assess environmental health risks and 8 safety risks that may disproportionately affect children. Federal agencies must also ensure that their 9 policies, programs, activities, and standards address disproportionate risks to children that result from 10 environmental health or safety risks.

11 Geology and Soil Resources

12 Recognizing that millions of acres per year of prime farmland are lost to development, Congress passed the Farmland Protection Policy Act (FPPA) to minimize the extent to which Federal programs contribute 13 to the unnecessary and irreversible conversion of farmland (7 CFR Part 658). Prime farmland is 14 15 described as soils that have a combination of soil and landscape properties that make them highly suitable for cropland, such as high inherent fertility, good water-holding capacity, and deep or thick effective 16 17 rooting zones, and that are not subject to periodic flooding. Under the FPPA, agencies are encouraged to 18 conserve prime or unique farmlands when alternatives are practicable. Some activities that are not subject 19 to the FPPA include Federal permitting and licensing, projects on land already in urban development or 20 used for water storage, construction for national defense purposes, or construction of new minor 21 secondary structures such as a garage or storage shed.

22 Water Resources

23 The Clean Water Act (CWA) of 1977 is an amendment to the Federal Water Pollution Control Act of 24 1972, is administered by USEPA, and sets the basic structure for regulating discharges of pollutants into 25 waters of the United States. The CWA requires USEPA to establish water quality standards for specified contaminants in surface waters and forbids the discharge of pollutants from a point source into navigable 26 27 waters without a National Pollutant Discharge Elimination System (NPDES) permit. NPDES permits are 28 issued by USEPA or the appropriate state if it has assumed responsibility. Section 404 of the CWA 29 establishes a Federal program to regulate the discharge of dredge and fill material into waters of the 30 United States. Section 404 permits are issued by the U.S. Army Corps of Engineers (USACE). Waters of the United States include interstate and intrastate lakes, rivers, streams, and wetlands that are used for 31 32 commerce, recreation, industry, sources of fish, and other purposes. The objective of the CWA is to 33 restore and maintain the chemical, physical, and biological integrity of the Nation's waters. Each agency 34 should consider the impact on water quality from actions such as the discharge of dredge or fill material 35 into waters of the United States from construction, or the discharge of pollutants as a result of facility 36 occupation.

37 Section 303(d) of the CWA requires states and the USEPA to identify waters not meeting state water 38 quality standards and to develop Total Maximum Daily Loads (TMDLs). A TMDL is the maximum 39 amount of a pollutant that a waterbody can receive and still be in compliance with state water quality 40 standards. After determining TMDLs for impaired waters, states are required to identify all point and 41 nonpoint sources of pollution in a watershed that are contributing to the impairment and to develop an 42 implementation plan that will allocate reductions to each source to meet the state standards. The TMDL 43 program is currently the Nation's most comprehensive attempt to restore and improve water quality. The TMDL program does not explicitly require the protection of riparian areas. However, implementation of 44

the TMDL plans typically calls for restoration of riparian areas as one of the required management
 measures for achieving reductions in nonpoint source pollutant loadings.

3 The Coastal Zone Management Act (CZMA) of 1972 declares a national policy to preserve, protect, and 4 develop, and, where possible, restore or enhance the resources of the Nation's coastal zone. The coastal 5 zone refers to the coastal waters and the adjacent shorelines, including islands, transitional and intertidal 6 areas, salt marshes, wetlands, and beaches, and includes the Great Lakes. The CZMA encourages states 7 to exercise their full authority over the coastal zone through the development of land and water use 8 programs in cooperation with Federal and local governments. States may apply for grants to help develop 9 and implement management programs to achieve wise use of the land and water resources of the coastal 10 zone. Under Section 307, Federal agency activities that affect any land or water use or natural resource of a coastal zone must be consistent to the maximum extent practicable with the enforceable policies of the 11 12 state's coastal management program.

13 The Safe Drinking Water Act (SDWA) of 1974 establishes a Federal program to monitor and increase the safety of all commercially and publicly supplied drinking water. Congress amended the SDWA in 1986, 14 15 mandating dramatic changes in nationwide safeguards for drinking water and establishing new Federal enforcement responsibility on the part of USEPA. The 1986 amendments to the SDWA require USEPA 16 to establish Maximum Contaminant Levels (MCLs), Maximum Contaminant Level Goals (MCLGs), and 17 18 Best Available Technology treatment techniques for organic, inorganic, radioactive, and microbial 19 contaminants; and turbidity. MCLGs are maximum concentrations below which no negative human health effects are known to exist. The 1996 amendments set current Federal MCLs, MCLGs, and BATs 20 21 for organic, inorganic, microbiological, and radiological contaminants in public drinking water supplies.

22 EO 13514, Federal Leadership in Environmental, Energy, and Economic Performance (October 5, 2009), directed the USEPA to issue guidance on Section 438 of the Energy Independence and Security Act 23 24 (EISA). The EISA establishes into law new storm water design requirements for Federal construction 25 projects that disturb a footprint of greater than 5,000 square feet of land. Under these requirements, 26 predevelopment site hydrology must be maintained or restored to the maximum extent technically 27 feasible with respect to temperature, rate, volume, and duration of flow. Predevelopment hydrology 28 would be calculated and site design would incorporate storm water retention and reuse technologies to the 29 maximum extent technically feasible. Post-construction analyses will be conducted to evaluate the effectiveness of the as-built storm water reduction features. These regulations are applicable to DOD 30 31 Unified Facilities Criteria. Additional guidance is provided in the USEPA's Technical Guidance on Implementing the Stormwater Runoff Requirements for Federal Projects under Section 438 of the Energy 32 33 Independence and Security Act.

EO 13514 also requires Federal agencies to improve water efficiency and management by reducing potable water consumption intensity by 2 percent annually, or by 26 percent, by Fiscal Year (FY) 2020, relative to a FY 2007 baseline. Furthermore, Federal agencies must also reduce agency industrial, landscaping, and agricultural water consumption by 2 percent annually, or 20 percent, by FY 2020, relative to a FY 2010 baseline.

EO 13547, *Stewardship of the Ocean, Our Coasts, and the Great Lakes* (July 19, 2010), establishes a national policy to ensure the protection, maintenance, and restoration of the health of ocean, coastal, and Great Lakes ecosystems and resources; enhance the sustainability of ocean and coastal economies; preserve our maritime heritage; support sustainable uses and access; provide for adaptive management to enhance our understanding of and capacity to respond to climate change and ocean acidification; and coordinate with our national security and foreign policy interests.

1 Biological Resources

2 The Endangered Species Act (ESA) of 1973 establishes a Federal program to conserve, protect, and 3 restore threatened and endangered plants and animals and their habitats. The ESA specifically charges 4 Federal agencies with the responsibility of using their authority to conserve threatened and endangered 5 species. All Federal agencies must ensure any action they authorize, fund, or carry out is not likely to 6 jeopardize the continued existence of an endangered or threatened species or result in the destruction of 7 critical habitat for these species, unless the agency has been granted an exemption. The Secretary of the 8 Interior, using the best available scientific data, determines which species are officially endangered or 9 threatened, and the U.S. Fish and Wildlife Service (USFWS) maintains the list. A list of Federal 10 endangered species can be obtained from the Endangered Species Division, USFWS (703-358-2171). States might also have their own lists of threatened and endangered species which can be obtained by 11 12 calling the appropriate State Fish and Wildlife office. Some species also have laws specifically for their protection (e.g., Bald Eagle Protection Act). 13

14 The Migratory Bird Treaty Act (MBTA) of 1918, as amended, implements treaties and conventions 15 between the United States, Canada, Japan, Mexico, and the former Soviet Union for the protection of migratory birds. Unless otherwise permitted by regulations, the MBTA makes it unlawful to pursue, 16 hunt, take, capture, or kill; attempt to take, capture, or kill; possess; offer to or sell, barter, purchase, or 17 deliver; or cause to be shipped, exported, imported, transported, carried, or received any migratory bird, 18 19 part, nest, egg, or product, manufactured or not. The MBTA also makes it unlawful to ship, transport, or 20 carry from one state, territory, or district to another; or through a foreign country, any bird, part, nest, or 21 egg that was captured, killed, taken, shipped, transported, or carried contrary to the laws from where it 22 was obtained; and import from Canada any bird, part, nest, or egg obtained contrary to the laws of the 23 province from which it was obtained. The U.S. Department of the Interior has authority to arrest, with or 24 without a warrant, a person violating the MBTA.

25 The Sikes Act (16 United States Code [U.S.C.] §670a-670o, 74 Stat. 1052), as amended, Public Law (P.L.) 86-797, approved September 15, 1960, provides for cooperation by the Departments of the Interior 26 27 and Defense with state agencies in planning, development, and maintenance of fish and wildlife resources 28 on military reservations throughout the United States. In November 1997, the Sikes Act was amended via 29 the Sikes Act Improvement Amendment (P.L. 105-85, Division B, Title XXIX) to require the Secretary of 30 Defense to carry out a program to provide for the conservation and rehabilitation of natural resources on 31 military installations. To facilitate this program, the amendments require the Secretaries of the military 32 departments to prepare and implement Integrated Natural Resources Management Plans (INRMPs) for 33 each military installation in the United States unless the absence of significant natural resources on a particular installation makes preparation of a plan for the installation inappropriate. INRMPs must be 34 35 reviewed by the USFWS and applicable states every 5 years. The National Defense Authorization Act of 36 2004 modified Section 4(a) (3) of the ESA to preclude the designation of critical habitat on DOD lands that are subject to an INRMP, if the Secretary of the Interior determines in writing that such a plan 37 38 provides a benefit to the species for which critical habitat is proposed for designation.

39 EO 11514, Protection and Enhancement of Environmental Quality (March 5, 1970), states that the 40 President, with assistance from the Council on Environmental Quality (CEO), will lead a national effort 41 to provide leadership in protecting and enhancing the environment for the purpose of sustaining and 42 enriching human life. Federal agencies are directed to meet national environmental goals through their 43 policies, programs, and plans. Agencies should also continually monitor and evaluate their activities to 44 protect and enhance the quality of the environment. Consistent with NEPA, agencies are directed to share 45 information about existing or potential environmental problems with all interested parties, including the 46 public, in order to obtain their views.

1 EO 13186, Conservation of Migratory Birds (January 10, 2001), creates a more comprehensive strategy 2 for the conservation of migratory birds by the Federal government. EO 13186 provides a specific framework for the Federal government's compliance with its treaty obligations to Canada, Mexico, 3 4 Russia, and Japan. EO 13186 provides broad guidelines on conservation responsibilities and requires the 5 development of more detailed guidance in a Memorandum of Understanding (MOU). EO 13186 will be 6 coordinated and implemented by the USFWS. The MOU will outline how Federal agencies will promote 7 conservation of migratory birds. EO 13186 requires the support of various conservation planning efforts 8 already in progress; incorporation of bird conservation considerations into agency planning, including 9 NEPA analyses; and reporting annually on the level of take of migratory birds.

10 Cultural Resources

11 The American Indian Religious Freedom Act of 1978 and Amendments of 1994 recognize that freedom 12 of religion for all people is an inherent right, and traditional American Indian religions are an 13 indispensable and irreplaceable part of American Indian life. It also recognized the lack of Federal policy 14 on this issue and made it the policy of the United States to protect and preserve the inherent right of religious freedom for Native Americans. The 1994 Amendments provide clear legal protection for the 15 religious use of peyote cactus as a religious sacrament. Federal agencies are responsible for evaluating 16 their actions and policies to determine if changes should be made to protect and preserve the religious 17 cultural rights and practices of Native Americans. These evaluations must be made in consultation with 18 19 native traditional religious leaders.

20 The Archaeological Resource Protection Act (ARPA) of 1979 protects archaeological resources on public 21 and American Indian lands. It provides felony-level penalties for the unauthorized excavation, removal, 22 damage, alteration, or defacement of any archaeological resource, defined as material remains of past 23 human life or activities which are at least 100 years old. Before archaeological resources are excavated or 24 removed from public lands, the Federal land manager must issue a permit detailing the time, scope, 25 location, and specific purpose of the proposed work. ARPA also fosters the exchange of information 26 about archaeological resources between governmental agencies, the professional archaeological 27 community, and private individuals. ARPA is implemented by regulations found in 43 CFR Part 7.

28 The National Historic Preservation Act (NHPA) of 1966 sets forth national policy to identify and preserve 29 properties of state, local, and national significance. The NHPA establishes the Advisory Council on 30 Historic Preservation (ACHP), State Historic Preservation Officers (SHPOs), and the National Register of 31 Historic Places (NRHP). The ACHP advises the President, Congress, and Federal agencies on historic preservation issues. Section 106 of the NHPA directs Federal agencies to take into account effects of 32 33 their undertakings (actions and authorizations) on properties included in or eligible for the NRHP. 34 Section 110 sets inventory, nomination, protection, and preservation responsibilities for federally owned 35 cultural properties. Section 106 of the act is implemented by regulations of the ACHP, 36 CFR Part 800. 36 Agencies should coordinate studies and documents prepared under Section 106 with NEPA where 37 appropriate. However, NEPA and NHPA are separate statutes and compliance with one does not 38 constitute compliance with the other. For example, actions which qualify for a categorical exclusion 39 under NEPA might still require Section 106 review under NHPA. It is the responsibility of the agency official to identify properties in the area of potential effects, and whether they are included or eligible for 40 41 inclusion in the NRHP. Section 110 of the NHPA requires Federal agencies to identify, evaluate, and 42 nominate historic property under agency control to the NRHP.

43 The Native American Graves Protection and Repatriation Act of 1990 establishes rights of American

44 Indian tribes to claim ownership of certain "cultural items," defined as Native American human remains,

45 funerary objects, sacred objects, and objects of cultural patrimony, held or controlled by Federal agencies.

46 Cultural items discovered on Federal or tribal lands are, in order of primacy, the property of lineal

descendants, if these can be determined, and then the tribe owning the land where the items were discovered or the tribe with the closest cultural affiliation with the items. Discoveries of cultural items on Federal or tribal land must be reported to the appropriate American Indian tribe and the Federal agency with jurisdiction over the land. If the discovery is made as a result of a land use, activity in the area must stop and the items must be protected pending the outcome of consultation with the affiliated tribe.

6 EO 11593, *Protection and Enhancement of the Cultural Environment* (May 13, 1971), directs the Federal 7 government to provide leadership in the preservation, restoration, and maintenance of the historic and 8 cultural environment. Federal agencies are required to locate and evaluate all Federal sites under their 9 jurisdiction or control which might qualify for listing on the NRHP. Agencies must allow the ACHP to 10 comment on the alteration, demolition, sale, or transfer of property which is likely to meet the criteria for 11 listing as determined by the Secretary of the Interior in consultation with the SHPO. Agencies must also 12 initiate procedures to maintain federally owned sites listed on the NRHP.

EO 13007, *Indian Sacred Sites* (May 24, 1996), provides that agencies managing Federal lands, to the extent practicable, permitted by law, and not inconsistent with agency functions, shall accommodate American Indian religious practitioners' access to and ceremonial use of American Indian sacred sites, shall avoid adversely affecting the physical integrity of such sites, and shall maintain the confidentiality of such sites. Federal agencies are responsible for informing tribes of proposed actions that could restrict future access to or ceremonial use of, or adversely affect the physical integrity of, sacred sites.

19 EO 13175, Consultation and Coordination with Indian Tribal Governments (November 6, 2000), was 20 issued to provide for regular and meaningful consultation and collaboration with Native American tribal 21 officials in the development of Federal policies that have tribal implications, and to strengthen the United 22 States government-to-government relationships with Native American tribes. EO 13175 recognizes the 23 following fundamental principles: Native American tribes exercise inherent sovereignty over their lands 24 and members, the United States government has a unique trust relationship with Native American tribes 25 and deals with them on a government-to-government basis, and Native American tribes have the right to 26 self-government and self-determination.

EO 13287, *Preserve America* (March 3, 2003), orders Federal agencies to take a leadership role in protection, enhancement, and contemporary use of historic properties owned by the Federal government, and promote intergovernmental cooperation and partnerships for preservation and use of historic properties. EO 13287 established new accountability for agencies with respect to inventories and stewardship.

32 Socioeconomics and Environmental Justice

33 EO 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income 34 *Populations* (February 11, 1994), directs Federal agencies to make achieving environmental justice part 35 of their mission. Agencies must identify and address the adverse human health or environmental effects 36 that its activities have on minority and low-income populations, and develop agencywide environmental justice strategies. The strategy must list "programs, policies, planning and public participation processes, 37 38 enforcement, and/or rulemakings related to human health or the environment that should be revised to 39 promote enforcement of all health and environmental statutes in areas with minority populations and low-40 income populations, ensure greater public participation, improve research and data collection relating to 41 the health of and environment of minority populations and low-income populations, and identify differential patterns of consumption of natural resources among minority populations and low-income 42 populations." A copy of the strategy and progress reports must be provided to the Federal Working 43 44 Group on Environmental Justice. Responsibility for compliance with EO 12898 is with each Federal 45 agency.

1 Hazardous Materials and Waste

2 The Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980 3 authorizes USEPA to respond to spills and other releases of hazardous substances to the environment, and 4 authorizes the National Oil and Hazardous Substances Pollution Contingency Plan. CERCLA also 5 provides a Federal "Superfund" to respond to emergencies immediately. Although the "Superfund" 6 provides funds for cleanup of sites where potentially responsible parties cannot be identified, USEPA is 7 authorized to recover funds through damages collected from responsible parties. This funding process 8 places the economic burden for cleanup on polluters. Section 120(h) of CERCLA requires Federal 9 agencies to notify prospective buyers of contaminated Federal properties about the type, quantity, and 10 location of hazardous substances that would be present.

11 The Pollution Prevention Act of 1990 encourages manufacturers to avoid the generation of pollution by 12 modifying equipment and processes; redesigning products; substituting raw materials; and making 13 improvements in management techniques, training, and inventory control. Consistent with pollution 14 prevention principles, EO 13423, Strengthening Federal Environmental, Energy, and Transportation Management (January 24, 2007 [revoking EO 13148]), sets a goal for all Federal agencies to promote 15 environmental practices, including acquisition of biobased, environmentally preferable, energy-efficient, 16 water-efficient, and recycled-content products; and use of paper of at least 30 percent post-consumer fiber 17 18 content. In addition, EO 13423 sets a goal that requires Federal agencies to ensure that they reduce the 19 quantity of toxic and hazardous chemicals and materials acquired, used, or disposed of; increase diversion 20 of solid waste, as appropriate; and maintain cost-effective waste prevention and recycling programs at 21 their facilities. Additionally, in Federal Register Volume 58 Number 18 (January 29, 1993), CEQ 22 provides guidance to Federal agencies on how to "incorporate pollution prevention principles, techniques, 23 and mechanisms into their planning and decisionmaking processes and to evaluate and report those 24 efforts, as appropriate, in documents pursuant to NEPA."

25 The Resource Conservation and Recovery Act (RCRA) of 1976 is an amendment to the Solid Waste 26 Disposal Act. RCRA authorizes USEPA to provide for "cradle-to-grave" management of hazardous 27 waste and sets a framework for the management of nonhazardous municipal solid waste. Under RCRA, 28 hazardous waste is controlled from generation to disposal through tracking and permitting systems, and 29 restrictions and controls on the placement of waste on or into the land. Under RCRA, a waste is defined 30 as hazardous if it is ignitable, corrosive, reactive, toxic, or listed by USEPA as being hazardous. With the 31 Hazardous and Solid Waste Amendments (HSWA) of 1984, Congress targeted stricter standards for waste disposal and encouraged pollution prevention by prohibiting the land disposal of particular wastes. The 32 33 HSWA strengthens control of both hazardous and nonhazardous waste and emphasizes the prevention of pollution of groundwater. 34

35 The Superfund Amendments and Reauthorization Act (SARA) of 1986 mandates strong clean-up 36 standards and authorizes USEPA to use a variety of incentives to encourage settlements. Title III of 37 SARA authorizes the Emergency Planning and Community Right to Know Act (EPCRA), which requires facility operators with "hazardous substances" or "extremely hazardous substances" to prepare 38 39 comprehensive emergency plans and to report accidental releases. If a Federal agency acquires a 40 contaminated site, it can be held liable for cleanup as the property owner/operator. A Federal agency can 41 also incur liability if it leases a property, as the courts have found lessees liable as "owners." However, if 42 the agency exercises due diligence by conducting a Phase I Environmental Site Assessment, it can claim the "innocent purchaser" defense under CERCLA. According to Title 42 U.S.C. 9601(35), the current 43 owner/operator must show it undertook "all appropriate inquiry into the previous ownership and uses of 44 45 the property consistent with good commercial or customary practice" before buying the property to use 46 this defense.

1 The Toxic Substance Control Act (TSCA) of 1976 consists of four titles. Title I established requirements 2 and authorities to identify and control toxic chemical hazards to human health and the environment. 3 TSCA authorized USEPA to gather information on chemical risks, require companies to test chemicals 4 for toxic effects, and regulate chemicals with unreasonable risk. TSCA also singled out polychlorinated 5 biphenyls (PCBs) for regulation, and, as a result, PCBs are being phased out. PCBs are persistent when 6 released into the environment and accumulate in the tissues of living organisms. They have been shown 7 to cause adverse health effects on laboratory animals and could cause adverse health effects in humans. 8 TSCA and its regulations govern the manufacture, processing, distribution, use, marking, storage, disposal, clean-up, and release reporting requirements for numerous chemicals like PCBs. TSCA Title II 9 10 provides statutory framework for "Asbestos Hazard Emergency Response," which applies only to schools. TSCA Title III, "Indoor Radon Abatement," states indoor air in buildings of the United States 11 12 should be as free of radon as the outside ambient air. Federal agencies are required to conduct studies on 13 the extent of radon contamination in buildings they own. TSCA Title IV, "Lead Exposure Reduction," directs Federal agencies to "conduct a comprehensive program to promote safe, effective, and affordable 14 15 monitoring, detection, and abatement of lead-based paint and other lead exposure hazards." Further, any Federal agency having jurisdiction over a property or facility must comply with all Federal, state, 16 17 interstate, and local requirements concerning lead-based paint.

18 Energy

19 The Energy Policy Act (EPAct) of 2005, P.L. 109-58, amended portions of the National Energy 20 Conservation Policy Act and established energy management goals for Federal facilities and fleets. 21 Section 109 of EPAct directs that new Federal buildings (commercial or residential) be designed 30 22 percent below American Society of Heating, Refrigerating, and Air-Conditioning Engineers standards or 23 the International Energy Code. Section 109 also includes the application of sustainable design principles 24 for new buildings and requires Federal agencies to identify new buildings in their budget requests that 25 meet or exceed the standards. Section 203 of EPAct requires that all Federal agencies' renewable 26 electricity consumption meet or exceed 3 percent from FY 2007 through FY 2009, with increases to at 27 least 5 percent in FY 2010 through FY 2012 and 7.5 percent in FY 2013 and thereafter. Section 203 also 28 establishes a double credit bonus for Federal agencies if renewable electricity is produced onsite at a 29 Federal facility, on Federal lands, or on Native American lands. Section 204 of EPAct establishes a 30 photovoltaic energy commercialization program for Federal buildings.

31 EO 13514, Federal Leadership In Environmental, Energy, And Economic Performance (dated October 5, 32 2009), directs Federal agencies to improve water use efficiency and management; implement high 33 performance sustainable Federal building design, construction, operation and management; and advance 34 regional and local integrated planning by identifying and analyzing impacts from energy usage and 35 alternative energy sources. EO 13514 also directs Federal agencies to prepare and implement a Strategic 36 Sustainability Performance Plan to manage its greenhouse gas emissions, water use, pollution prevention, regional development and transportation planning, sustainable building design and promote sustainability 37 38 in its acquisition of goods and services. Section 2(g) requires new construction, major renovation, or 39 repair and alteration of buildings to comply with the Guiding Principles for Federal Leadership in High 40 Performance and Sustainable Buildings. The CEQ regulations at 40 CFR 1502.16(e) directs agencies to 41 consider the energy requirements and conservation potential of various alternatives and mitigation 42 measures.

43 Section 503(b) of EO 13423, *Strengthening Federal Environmental, Energy, and Transportation* 44 *Management*, instructs Federal agencies to conduct their environmental, transportation, and 45 energy-related activities under the law in support of their respective missions in an environmentally, 46 economically, and fiscally sound, integrated, continuously improving, efficient, and sustainable manner. 47 EO 13423 sets goals in energy efficiency, acquisition, renewable energy, toxic chemical reduction,

- recycling, sustainable buildings, electronics stewardship, fleets, and water conservation. Sustainable 1
- 2 3 design measures such as the use of "green" technology (e.g., photovoltaic panels, solar collection, heat
- recovery systems, wind turbines, green roofs, and habitat-oriented storm water management) would be
- 4 incorporated where practicable.

APPENDIX B

INTERAGENCY AND INTERGOVERNMENTAL COORDINATION FOR ENVIRONMENTAL PLANNING (IICEP) AND COASTAL ZONE MANAGEMENT MATERIALS

- 1 Department of Defense
- 2 3949 Diamond Head Road
- 3 Honolulu, HI 96816-4495
- 4 Mr. Jared Blumenfeld, Administrator
- 5 U.S. Environmental Protection Agency, Region 9
- 6 75 Hawthorne Street
- 7 San Francisco, CA 94105
- 8 Ms. Jayne Lefors, NEPA Project Manager
- 9 Protected Resources Division
- 10 NOAA Fisheries, Pacific Islands Regional Office
- 11 1601 Kapiolani Blvd., Suite 1110
- 12 Honolulu, HI 96814
- 13 National Park Service Pacific West Region
- 14 Attn: Regional Director
- 15 One Jackson Center
- 16 1111 Jackson Street, Suite 700
- 17 Oakland, CA 94607
- 18 Mr. Jeff Newman
- 19 U.S. Department of the Interior
- 20 Fish and Wildlife Service
- 21 Pacific Islands Fish and Wildlife Office
- 22 300 Ala Moana Blvd.
- 23 Room 3-122, Box 50088
- 24 Honolulu, HI 96850
- 25 Mr. John Nakagawa
- 26 Hawai'i Coastal Zone Management Program
- 27 Office of Planning
- 28 P.O. Box 2359
- 29 Honolulu, HI 96804
- 30 Mr. Ken C. Kawahara, Chair
- 31 Division of Forestry and Wildlife
- 32 State Department of Land and Natural Resources
- 33 Natural Area Reserves Commission
- 34 1151 Punchbowl Street, Room 224
- 35 Honolulu, HI 96813
- 36 Mr. Lawrence Yamamoto, Director
- 37 Natural Resources Conservation Service
- 38 Pacific Islands Area
- 39 P.O. Box 50004
- 40 Honolulu, HI 96850

- 41 Mr. David K. Tanoue, Director
- 42 Department of Planning and Permitting
- 43 650 South King Street
- 44 Honolulu, HI 96813
- 45 Dr. Pua Aiu, PhD, SHPD Administrator
- 46 State Historic Preservation Division
- 47 Department of Land and Natural Resources
- 48 601 Kamokila Blvd.
- 49 Kakuhihewa Building, Room 555
- 50 Kapolei, HI 96707
- 51 Mr. Orlando Davidson, Executive Officer
- 52 Department of Business, Economic Development
- 53 & Tourism
- 54 Land Use Commission
- 55 235 South Beretania Street, Room 406
- 56 Honolulu, HI 96804-2359
- 57 Mr. William Aila, Jr., Interim Chairperson
- 58 Department of Land and Natural Resources
- 59 1151 Punchbowl Street
- 60 Room 130
- 61 Honolulu, HI 96813
- 62 Mr. Neal A. Palafox, Interim Director of Health
- 63 Hawai'i Department of Health
- 64 Office of Environmental Quality Control
- 65 235 South Beretania Street, Suite 702
- 66 Honolulu, HI 96813
- 67 Mr. Ernest Y. Martin
- 68 Councilmember, District II
- 69 530 South King Street, Suite 202
- 70 Honolulu, HI 96813
- 71 Dr. Charles Burrows
- 72 Office of Hawaiian Affairs
- 73 Native Hawaiian Historic Preservation Council
- 74 711 Kapi'olani Blvd., Suite 500
- 75 Honolulu, HI 96813
- 76 Ms. Patty Kahanamoku Teruya, Chair
- 77 City and County of Honolulu
- 78 Nanakuli-Maili Neighborhood Board
- 79 P.O. Box 2308
- 80 Wai'anae, HI 96792

- 1 Mr. Michael Lyons, Chair
- 2 City and County of Honolulu
- 3 North Shore Neighborhood Board
- 4 66-376 Haleiwa Road #A
- 5 Haleiwa, HI 96712
- 6 Ms. Georgette Jordan, Chair
- 7 City and County of Honolulu
- 8 Wai'anae Coast Neighborhood Board
- 9 P.O. Box 1398
- 10 Wai'anae, HI 9679
- 11 Mr. Keola Lindsey
- 12 Office of Hawaiian Affairs
- 13 711 Kapiolani Boulevard, Suite 500
- 14 Honolulu, HI 96813
- 15 Mr. Hanale Hopfe
- 16 Koa Mana
- 17 P.O. Box 343
- 18 Wai'anae, HI 96792

19

- 20 Mr. William J. Aila, Jr.
- 21 Hui Malama I Na Kupuna 'O Hawai'i Nei
- 22 86-630 Lualualei Homestead Road
- 23 Wai'anae, HI 96792
- 24 Mr. Shad Kane
- 25 Royal Order of Kamehameha I
- 26 92-1309 Uahanai Street
- 27 Kapolei, HI 96707
- 28 Dr. Kaleo Patterson
- 29 Pacific Justice & Reconciliation
- 30 1127 Bethel Street, Suite 16
- 31 Honolulu, HI 96813

IICEP Distribution Letters



13 May 2011

MEMORANDUM FOR:

Mr. William J. Aila, Jr. Hui Malama I Na Kupuna 'O Hawai'i Nei 86-630 Lualualei Homestead Road Wai'anae, HI 96792

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai^sanae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

The Air Force Center for Engineering and the Environment (AFCEE) and 50th Space Wing (50 SW) are preparing an *Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.* The environmental impact analysis process for this proposal is being conducted by AFCEE and 50 SW in accordance with Council on Environmental Quality regulations pursuant to the requirements of the National Environmental Policy Act (NEPA) of 1969. The DOPAA (included with this correspondence as Attachment 1) has been prepared to support the preparation of the EA and describes the U.S. Air Force's proposal to demolish nine buildings and construct a vehicle bay and Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. The DOPAA also describes alternatives to the Proposed Action, including the No Action Alternative. The DOPAA will become Sections 1 and 2 of the EA.

In accordance with Executive Order 12372, *Intergovernmental Review of Federal Programs*, we request your participation in the NEPA process by reviewing the attached DOPAA and solicit your comments concerning the proposal and any potential environmental consequences that might concern you. Please provide written comments or information regarding the action at your earliest convenience but no later than 30 days from receipt of this letter. Also enclosed is a listing of those Federal, state, and local agencies that have been contacted. If there are any additional agencies that you feel should review and comment on the proposed activities, please include them in your distribution of this letter and the attached materials.

Please address questions and comments on the proposed demolition of nine buildings and construction of a CE Storage Building by mail to Mr. Lance Hayashi, Det 3, 21 SOPS/CE, P.O. Box 868, Wai'anae, HI 96792-0868; by telephone at 808-697-4314; or by email at lynn_cruz.ctr@kaenapt.af.mil. Thank you for your participation.

Sincerely,

Elizabeth Vashro, HDR

Attachments:

- Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 2. IICEP Distribution List



13 May 2011

MEMORANDUM FOR:	Mr. William Aila, Jr., Interim Chairperson
	Department of Land and Natural Resources
	1151 Punchbowl Street
	Room 130
	Honolulu, HI 96813
FROM:	HDR on behalf of
	Mr. Lance Hayashi
	Det 3, 21 SOPS/CE
	P.O. Box 868
	Wai'anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

The Air Force Center for Engineering and the Environment (AFCEE) and 50th Space Wing (50 SW) are preparing an *Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.* The environmental impact analysis process for this proposal is being conducted by AFCEE and 50 SW in accordance with Council on Environmental Quality regulations pursuant to the requirements of the National Environmental Policy Act (NEPA) of 1969. The DOPAA (included with this correspondence as Attachment 1) has been prepared to support the preparation of the EA and describes the U.S. Air Force's proposal to demolish nine buildings and construct a vehicle bay and Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. The DOPAA also describes alternatives to the Proposed Action, including the No Action Alternative. The DOPAA will become Sections 1 and 2 of the EA.

In accordance with Executive Order 12372, *Intergovernmental Review of Federal Programs*, we request your participation in the NEPA process by reviewing the attached DOPAA and solicit your comments concerning the proposal and any potential environmental consequences that might concern you. Please provide written comments or information regarding the action at your earliest convenience but no later than 30 days from receipt of this letter. Also enclosed is a listing of those Federal, state, and local agencies that have been contacted. If there are any additional agencies that you feel should review and comment on the proposed activities, please include them in your distribution of this letter and the attached materials.

Please address questions and comments on the proposed demolition of nine buildings and construction of a CE Storage Building by mail to Mr. Lance Hayashi, Det 3, 21 SOPS/CE, P.O. Box 868, Wai'anae, HI 96792-0868; by telephone at 808-697-4314; or by email at lynn.cruz.ctr@kaenapt.af.mil. Thank you for your participation.

Sincerely,

Lylashio

Elizabeth Vashro, HDR

Attachments:

 Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i

2. IICEP Distribution List

HR ONE COMPANY Many Solutions®

13 May 2011

MEMORANDUM FOR: SEE DISTRIBUTION LIST

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai'anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

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Elizabeth Vashro, HDR

- Attachments:
- Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 2. IICEP Distribution List

HR ONE COMPANY Many Solutions®

13 May 2011

MEMORANDUM FOR:

Mr. Hanale Hopfe Koa Mana P.O. Box 343 Wai'anae, HI 96792

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai*anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

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Sincerely,

Lathia

Elizabeth Vashro, HDR

Attachments:

 Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i

2. IICEP Distribution List
13 May 2011

MEMORANDUM FOR:

Mr. Shad Kane Royal Order of Kamehameha I 92-1309 Uahanai Street Kapolei, HI 96707

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai'anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

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Sincerely,

Lashia

Elizabeth Vashro, HDR

Attachments:

- Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 2. IICEP Distribution List

13 May 2011

MEMORANDUM FOR:	Mr. Keola Lindsey Office of Hawaiian Affairs 711 Kapiolani Boulevard, Suite 500 Honolulu, HI 96813	
FROM:	HDR on behalf of Mr. Lance Hayashi	
	Det 3, 21 SOPS/CE	
	P.O. Box 868	
	Wai'anae, HI 96792-0868	

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

The Air Force Center for Engineering and the Environment (AFCEE) and 50th Space Wing (50 SW) are preparing an *Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.* The environmental impact analysis process for this proposal is being conducted by AFCEE and 50 SW in accordance with Council on Environmental Quality regulations pursuant to the requirements of the National Environmental Policy Act (NEPA) of 1969. The DOPAA (included with this correspondence as Attachment 1) has been prepared to support the preparation of the EA and describes the U.S. Air Force's proposal to demolish nine buildings and construct a vehicle bay and Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. The DOPAA also describes alternatives to the Proposed Action, including the No Action Alternative. The DOPAA will become Sections 1 and 2 of the EA.

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Sincerely,

Lasha

Elizabeth Vashro, HDR

Attachments:

- Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 2. IICEP Distribution List

13 May 2011

MEMORANDUM FOR: SEE DISTRIBUTION LIST

FROM:

HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Wai'anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

The Air Force Center for Engineering and the Environment (AFCEE) and 50th Space Wing (50 SW) are preparing an *Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.* The environmental impact analysis process for this proposal is being conducted by AFCEE and 50 SW in accordance with Council on Environmental Quality regulations pursuant to the requirements of the National Environmental Policy Act (NEPA) of 1969. The DOPAA (included with this correspondence as Attachment 1) has been prepared to support the preparation of the EA and describes the U.S. Air Force's (USAF) proposal to demolish nine buildings' and construct a vehicle bay and Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. The DOPAA also describes alternatives to the Proposed Action, including the No Action Alternative. The DOPAA will become Sections 1 and 2 of the EA.

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Please address questions and comments on the proposed demolition of nine buildings and construction of a CE Storage Building by mail to Mr. Lance Hayashi, Det 3, 21 SOPS/CE, P.O. Box 868, Wai'anae, HI 96792-0868; by telephone at 808-697-4314; or by email at lynn.cruz.ctr@kaenapt.af.mil. Thank you for your participation.

Sincerely,

Lashio

Elizabeth Vashro, HDR

Attachments:

 Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i

2. IICEP Distribution List

13 May 2011

MEMORANDUM FOR:	Dr. Kaleo Patterson Pacific Justice & Reconciliation 1127 Bethel Street, Suite 16 Honolulu, HI 96813	
FROM:	HDR on behalf of Mr. Lance Hayashi Det 3, 21 SOPS/CE	
	P.O. Box 868	

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

Wai'anae, HI 96792-0868

The Air Force Center for Engineering and the Environment (AFCEE) and 50th Space Wing (50 SW) are preparing an *Environmental Assessment (EA) Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station (KPSTS), O'ahu, Hawai'i.* The environmental impact analysis process for this proposal is being conducted by AFCEE and 50 SW in accordance with Council on Environmental Quality regulations pursuant to the requirements of the National Environmental Policy Act (NEPA) of 1969. The DOPAA (included with this correspondence as Attachment 1) has been prepared to support the preparation of the EA and describes the U.S. Air Force's proposal to demolish nine buildings and construct a vehicle bay and Civil Engineering (CE) storage facility ("CE Storage Building") at KPSTS. The DOPAA also describes alternatives to the Proposed Action, including the No Action Alternative. The DOPAA will become Sections 1 and 2 of the EA.

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Lylashio

Elizabeth Vashro, HDR

Attachments:

- 1. Description of the Proposed Action and Alternatives for an Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i
- 2. IICEP Distribution List



13 May 2011

MEMORANDUM FOR:	Dr. Pua Aiu, PhD, SHPD Administrator State Historic Preservation Division Department of Land and Natural Resources 601 Kamokila Boulevard Kakuhihewa Building, Room 555 Kapolei, HI 96707
FROM:	HDR on behalf of Major Marty W. Easter Ka'ena Point Satellite Tracking Station P.O. Box 868 Wai'anae, HI 96792-0868

SUBJECT: Description of the Proposed Action and Alternatives (DOPPA) for Review and Comment

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KPSTS was established in 1958 to support the Discover Satellite (Corona) Program, and photoreconnaissance data produced by the Corona Program contributed significantly to Cold War history. According to the KPSTS Integrated Cultural Resources Management Plan (ICRMP), there are archaeological sites and Native Hawaiian sites at KPSTS that are eligible for the National Register of Historic Places (NRHP). The ICRMP suggests that KPSTS contains significant Cold War-related buildings, features, and landscape. In particular, the ICRMP identifies significant architectural resources that were constructed between 1959 and 1968. All nine buildings proposed for demolition at KPSTS (i.e., Buildings 14, 16, 17, 18, 21, 32, 33, 37, and 39) have an original construction date between 1959 and 1968.

The USAF has preliminarily concluded that properties directly associated with the Cold War mission are potentially eligible for listing on the NRHP. On March 30, 2011, KPSTS consulted with the Hawai'i State Historic Preservation Division regarding the determination of eligibility for Buildings 20, 21, and 14111 at KPSTS. The USAF has determined that KPSTS is potentially eligible for listing on the NRHP as a district, since it likely meets Cold War Criteria "b" and NRHP Criteria "a." Specifically, KPSTS is potentially eligible for listing on the NRHP as a district due to its role as one of the many satellite tracking stations in the AFSCN during the Corona Program and its contribution to overall intelligence gathering during the Cold War.



In accordance with Executive Order 12372, *Intergovernmental Review of Federal Programs*, we request your participation in the NEPA process by reviewing the attached DOPAA and solicit your comments concerning the proposal and any potential environmental consequences that might concern you. Please provide written comments or information regarding the action at your earliest convenience but no later than 30 days from receipt of this letter. Also enclosed is a listing of those Federal, state, and local agencies that have been contacted. If there are any additional agencies that you feel should review and comment on the proposed activities, please include them in your distribution of this letter and the attached materials.

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Sincerely,

Lathia

Elizabeth Vashro, HDR

Attachments:

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- 2. IICEP Distribution List

IICEP Comment: State of Hawai'i Department of Defense

NEIL ABERCROMBIE GOVERNOR

MAJOR GENERAL DARRYLL D. M. WONG DIRECTOR OF CIVIL DEFENSE

EDWARD T. TEIXEIRA VICE DIRECTOR OF CIVIL DEFENSE



STATE OF HAWAII DEPARTMENT OF DEFENSE OFFICE OF THE DIRECTOR OF CIVIL DEFENSE 3949 DIAMOND HEAD ROAD HONOLULU, HAWAII 96816-4495

May 27, 2011



Mr. Lance Hayashi Chief of Civil Engineering Detachment 3, 21 Space Operations Squadron P. O. Box 868 Waianae, Hawaii 96792-0868

Dear Mr. Hayashi:

Description of the Proposed Action and Alternatives (DOPPA)

Thank you for the opportunity to review and comment on the proposed demolition of nine buildings and construction of a CE Storage Building located at the Kaena Point Satellite Tracking Station (KPSTS), Honolulu, Hawaii.

We have no comments to provide and find the document addresses all issues very adequately.

If you have any questions, please contact me at (808) 733-4300.

Sincerely,

1. EDWARD T. TEIXEIRA

Vice Director of Civil Defense

c: TAG HIENG

IICEP Comment: Department of Planning and Permitting

DEPARTMENT OF PLANNING AND PERMITTING

CITY AND COUNTY OF HONOLULU

650 SOUTH KING STREET, 7TH FLOOR • HONOLULU, HAWAII 96813 TELEPHONE: (808) 768-8000 • FAX: (808) 768-6041 DEPT, WEB SITE: www.honoluludpp.org • CITY WEB SITE: www.honolulu.gov

PETER B. CARLISLE



DAVID K. TANOUE DIRECTOR JIRO A. SUMADA DEPUTY DIRECTOR

2011/ELOG-1117 (ET)

June 7, 2011

Mr. Lance Hayashi Det 3, 21 SOPS/CE P. O. Box 868 Wai'anae, Hawai'i 96792-0868

Dear Mr. Hayashi:

Subject: Description of the Proposed Action and Alternatives Ka'ena Point Satellite Tracking Station, O'ahu, Hawai'i

We have reviewed the subject Description of the Proposed Action and Alternatives (DOPAA) and offer the following comments:

- The Draft Environmental Assessment (DEA) should explain how the project will be compatible with and complies with the policies and guidelines of the City's Wai'anae Sustainable Communities Plan (SCP).
- 2. The proposal involves the demolition of nine buildings and the construction of one new storage building located where buildings 16, 17, and 18 are located. Buildings 14, 16, 17, 18, 21, 32, and 33 are located within the P-1 Restricted Preservation District and buildings 37 and 39 are located within the P-2 General Preservation District. Since the new storage building is located within the P-1 District, the State Department of Land and Natural Resources should be contacted to verify if a Conservation District Use Permit would be required.
- 3. The nine buildings proposed for demolition and one new storage building appears to be outside of the Special Management Area (SMA). The DEA should confirm that all of these buildings are located outside of the SMA.
- 4. The Wai'anae SCP places a high priority on the preservation of open space and scenic beauty for projects that may affect the coastal lands, valleys, and mountains in the Wai'anae district. We recommend that the proposed storage building be set back from the bluffs of the Wai'anae mountain range and landscaping be used to preserve the views from the coast line.

Mr. Lance Hayashi Det 3, 21 SOPS/CE June 7, 2011 Page 2

Thank you for the opportunity to comment on this matter.

Should you have any questions, please contact Eugene Takahashi of our staff at 768-8035.

Very truly yours,

a 0

David K. Tanoue, Director Department of Planning and Permitting

DKT:bkg 853746

NEIL ABERCROMBIE WILLIAM J. AILA JR. OF LAND AND NATURAL RE STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES LAND DIVISION POST OFFICE BOX 621 HONOLULU, HAWAII 96809 May 27, 2011 2011 MAY 27 MEMORANDUM **DLNR Agencies:** PH 12: x_Div. of Aquatic Resources _Div. of Boating & Ocean Recreation x Engineering Division x Div. of Forestry & Wildlife Div. of State Parks x Commission on Water Resource Management * Office of Conservation & Coastal Lands x Land Division -Oahu District Marlew x_Historic Preservation Charlene Unoki, Assistant Administrator ROM: SUBJECT: Environmental Assessment for Demolition of 9 Buildings & Construction of a Civil Engineering Storage Building LOCATION: Island of Oahu APPLICANT: U.S. Air Force

Transmitted for your review and comment on the above referenced document. We would appreciate your comments on this document. Please submit any comments by June 10, 2011.

If no response is received by this date, we will assume your agency has no comments. If you have any questions about this request, please contact my office at 587-0433. Thank you.

Attachments

We have no objections. We have no comments. Comments are attached. Signed: Date: 01 June

11

IICEP Comments: Department of Land and Natural Resources

COVERNOR OF HAWAI WILLIAM J. AILA, JR. CHARPERSON IOARD OF LAND AND NATURAL RESOURCES IMISSION ON WATER RESOURCE MANAGEME STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES LAND DIVISION POST OFFICE BOX 621 HONOLULU, HAWAII 96809 May 27, 2011 MEMORANDUM TO: 11 **DLNR Agencies:** x Div. of Aquatic Resources Div. of Boating & Ocean Recreation x Engineering Division x Div. of Forestry & Wildlife x Div. of State Parks x Commission on Water Resource Management x Office of Conservation & Coastal Lands x Land Division -Oahu District x Historic Preservation-Mailen 0' Charlene Unoki, Assistant Administrator FROM: SUBJECT: Environmental Assessment for Demolition of 9 Buildings & Construction of a Civil Engineering Storage Building LOCATION: Island of Oahu APPLICANT: U.S. Air Force Transmitted for your review and comment on the above referenced document. We would appreciate your comments on this document. Please submit any comments by June 10, 2011.

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Attachments

()	We have no objections.
(\checkmark)	We have no comments.
()	Comments are attached

Signed: Date:

NEIL AB CCROMBLE GCVERNOR OF RAWAII	WILLIAM J. AILA, JR. COMPOSIDE ON WATER RESOURCES MANAGEMENT STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCE ONI MAY 27 A 10 28 MONOLULU, HAWAII 96809 May 27, 2011	
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то:	DLNR Agencies: x_Div. of Aquatic Resources Div. of Boating & Ocean Recreation x_Engineering Division x_Div. of Forestry & Wildlife x_Div. of State Parks x_Commission on Water Resource Management x_Office of Conservation & Coastal Lands x_Land Division - Oahu District x_Historic Preservation Mathematical Action Mathematical Action Mathematical Action Mathematical Action x_Mathematical Action x_Historic Preservation	1
FROM: SUBJECT: LOCATION: APPLICANT	Charlene Unoki, Assistant Administrator Environmental Assessment for Demolition of 9 Buildings & Construction of a Civil Engineering Storage Building : Island of Oahu F: U.S. Air Force	

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()	Comments are attached.

Signed Date:

54790



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Alleria Signed: Date:

NEIL ABERCROMBIE GOVERNOR OF HAWAII



WILLIAM J. AILA, JR. CHARDERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT



STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES LAND DIVISION

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

June 9, 2011

Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Waianae, Hawaii 96792-0868

Dear Mr. Hayashi:

Subject:

Environmental Assessment (EA) Addressing the Demolition of 9 Buildings and Construction of a Civil Engineering Storage Building at Kaena Point Satellite Tracking Station (KPSTS)

Thank you for the opportunity to review and comment on the subject matter. The Department of Land and Natural Resources' (DLNR), Land Division distributed or made available a copy of your report pertaining to the subject matter to DLNR Divisions for their review and comment.

Other than the comments from Division of State Parks, Commission on Water Resource Management, Land Division-Oahu District, Office of Conservation & Coastal Lands, the Department of Land and Natural Resources has no other comments to offer on the subject matter. Should you have any questions, please feel free to call our office at 587-0414. Thank you.

Sincerely,

Malere & Under

Administrator

NEIL ABELIC ROMBIE GOVERNOE OF LAW ALL			WILLIAM J. AILA, JR. CHARPERSON BOARD OF LAND AND ANTIRA, BROCKETS CHARPEND ON A CHARPENDOR COMPARISON OF THE AND A CHARPEND AND A CHARPEND GRY B. KATALIKE KET BERE DRUTT WILLIAM S. TAM CHART DUBLICON V. ATH CHART DUBLICON V. ATH BRIED ON DUST NO RECEATING BRIED ON DUST NO RECEATING BRIED ON DUST NO RECEATING BRIED ON DUST NO RECEATING
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	HISTORIC PRESERVATION DIVISION KAHUHIHEWA BUILDING 601 KAMOKILA BLVD, KAPOLEI HI 96706		ELECTRACE
DATE:	July 01, 2011	LOG: DOC:	2011.1536 1107AW01
TO:	Mr. Lance Hayashi Det 3, 21 SOPS/CE P.O. Box 868 Waianae, HI 96792-0868		
SUBJECT:	National Historic Preservation Act (NHPA) Section 106 Co Project: Description of the Proposed Action and Alternativ Assessment (EA) Addressing the Demolition of Nine (9) Bu Engineering Storage Building at Kaena Point Satellite Tracking Building Owner: United States Air Force Location: Kaena Point Satellite Tracking Station, Hawaii Tax Map Key: (1) 8-1-01:022	nsultat es (DO ildings g Statio	tion PPAA) for an Environmental and Construction of a Civil m

IICEP Comment: State Historic Preservation Division

This letter is in response to a communication dated May 13, 2011, received by our office on May 25, 2011. The project location is various locations at the Kaena Point Satellite Tracking Station located at the westernmost tip of the Island of Oahu. The proposed action consists of the demolition of nine (9) facilities and the construction of a new 2,600 square foot storage building. There will be a net change of 5,392 less impervious surfaces post undertaking.

SHPD acknowledges the receipt of the DOPAA, including location maps, building photos and summary of building proposed for demolition. We also appreciate the opportunity to visit the properties and learn more about the operations and facilities at KPSTS.

Although KPSTS is potentially eligible for inclusion on the National Register under the Cold War designation, the nine buildings proposed for demolition are infrastructure of a non-distinctive type and generally would not be interpreted as eligible for the National Register. Therefore, SHPD concurs that the project as outlined will have no adverse effect on historic property.

Any questions should be addressed to Angie Westfall, SHPD Architecture Branch Chief, at (808) 692-8032, or angie.r.westfall@hawaii.gov.

Mahalo

Angie Westfall Architecture Branch Chief

cc: Charlene Unoki, Assistant Administrator, DLNR Land Division, P.O. Box 621, Honolulu, HI 96809

Coastal Zone Management Materials



DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

LINDA LINGLE GOVERNOR THEODORE E, LIU DIRECTOR ABBEY SETH MAYER DIRECTOR OFFICE OF PLANNING

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OFFICE OF PLANNING 235 South Beretania Street, 6th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804

Ref. No. P-13156

October 28, 2010

Major Marty W. Easter Kaena Point Satellite Tracking Station P.O. Box 868 Waianae, Hawaii 96792-0868

Dear Major Easter:

Subject:

Hawaii Coastal Zone Management (CZM) Program Federal Consistency Concurrence for United States Air Force (USAF) Kaena Point Satellite Tracking Station (KPSTS) De Minimis Activities under the Coastal Zone Management Act (CZMA)

The request for concurrence with USAF KPSTS de minimis activities under the CZMA and corresponding list of de minimis activities and list of conditions and mitigation measures have been reviewed for consistency with the Hawaii CZM Program, pursuant to 15 CFR 930.33(3). The CZM program conducted a thorough review of the request and a public notice of the CZM review was published in the State of Hawaii Office of Environmental Quality Control's publication, *The Environmental Notice*, on October 8, 2010. The public was provided an opportunity to participate in the review through October 25, 2010. There were no public comments received.

It is our understanding that the KPSTS "De Minimis Activities List" is subject to and bound by full compliance with the corresponding "Conditions and Mitigations Measures." We concur that the listed de minimis activities are expected to have insignificant direct or indirect (cumulative and secondary) coastal effects, and should not be subject to further review by the Hawaii CZM Program, on the basis and condition that the listed de minimis activities are subject to and bound by full compliance with the corresponding conditions and mitigation measures.

The Hawaii CZM Program reserves the right to review, amend, suspend, and/or revoke the USAF KPSTS de minimis activities list whenever it finds that a listed activity or activities will have significant coastal effects. CZM consistency concurrence does not convey approval with any other regulations administered by any State or County agency.

If you have any questions, please call John Nakagawa of our CZM Program at 587-2878.

Sincerely Abbey Seth Mayer

Abbey Seth Maye Director

USAF KPSTS, CZMA De Minimis Actions and Conditions/Mitigation Measures

No.	Proposed Action	Description	Mitigation/Conditions (see Table 2)
1	New Construction	Construction of new facilities and structures wholly within USAF KPSTS controlled areas, that is similar to present use and, when completed, the use or operation of which complies with existing regulatory requirements.	1, 2, 3, 4, 6, 7, 8, 10
2	Utility Line Activities	Acquisition, installation, operation, construction, maintenance, or repair of utility or communication systems that use rights of way, easements, distribution systems, or facilities on USAF KPSTS controlled property. This includes excavation, backfill or bedding for utility lines, provided there is no change in preconstruction contours.	1, 4, 5, 7, 8, 10
3	Repair & Maintenance	Routine repair and maintenance of buildings, ancillary facilities, or equipment associated with existing operations	1, 5, 7, 8, 10
4	Oil Spill & Hazardous Waste Cleanup	Activities required for the containment, stabilization, removal and clean up of oil and hazardous or toxic waste materials on USAF KPSTS controlled property.	1, 2, 4, 5, 6, 7, 8, 10
5	Scientific Measuring Devices	The installation of devices which record scientific data on USAF KPSTS controlled property.	1, 7, 8, 9, 10
6	Studies and Data Collection and Survey Activities	Studies, data and information gathering, and surveys that involve no permanent physical change to the environment. Includes topographic surveys, surveys for evaluating environmental damage, engineering efforts to support environmental analyses, soil survey sampling, and historic resource surveys.	1,2, 3, 4, 5, 6, 7, 8, 9, 10
7	Demolition	Demolition and disposal involving buildings or structures when done in accordance with applicable regulations and within USAF KPSTS controlled property.	1, 2, 4, 5, 7, 8, 10
8	Mission Changes	Mission changes, base closures/relocations/consolidations, and deployments that would cause long term population increases or decreases in affected areas.	1, 8, 10

Table 1 - de Minimis Activities List

USAF KPSTS, CZMA De Minimis Actions and Conditions/Mitigation Measures

No.	Proposed Action	Description	Mitigation/Conditions (see Table 2)
9	Limitation of Access to Property	Permanent closure or limitation of access to any areas that were open previously to public use, such as roads or recreational purposes (provided the access is not required by established agreements with State of Hawaii, private industry, etc.	1, 8, 10
10	Environmental Management Activities	Environmental management activities within the USAF KPSTS controlled areas including but not limited to, activities such as vegetation removal, ditch clearing, erosion control, sediment removal, pest control, invasive species removal, construction related to protecting endangered species and wildlife, and actions prescribed by the Integrated Natural Resource Management Plan and supporting management plans (such as the pest management plan, invasive species management plan, wildland fire management plan, etc).	1, 2, 6, 7, 8, 10
11	Signs, Towers & Emergency beacons	Installation, operation, and maintenance of signs, emergency beacons & towers (such as cell phone antennas, communication towers, wind-energy towers, etc) within USAF KPSTS controlled property.	1, 2, 3, 4, 5, 6, 7, 8, 10
12	Alternative Energy Research	Installation, operation, replacement and removal of alternative energy research structures/equipment taking place within USAF KPSTS controlled areas.	1, 2, 4, 5, 6, 7, 8, 10
13	Surface Maintenance	Upgrading and/or repairing existing surfaces, such as concrete slabs, resurfacing of roads and trails as long as there is no increase in foot print.	1, 2, 3, 4, 5, 7, 8, 10
14	Walkway/Trail Installation	Constructing walkways, sidewalks, running paths as long as there is no increase in footprint.	1, 2, 3, 4, 5, 7, 8, 10

No.	Project General Conditions & Mitigation Measures
1	United States Air Force (USAF) Kaena Point Satellite Tracking Station (KPSTS) controlled property refers to leased land areas, rights of way, easements, roads, safety zones, danger zones under active USAF control.
2	No contamination (trash or debris disposal, alien species introductions, etc.) of adjacent environments shall result from project-related activities
3	Fueling of project-related vehicles and equipment should take place away from waterways and a contingency plan to control petroleum products accidentally spilled during the project shall be developed. Absorbent pads and containment booms shall be stored on-site, if appropriate, to facilitate cleanup of accidental petroleum releases.
4	Any soils exposed as part of the project shall be protected from erosion (e.g. with plastic sheeting, filter fabric, etc.) after exposure and stabilized as soon as practicable (e.g. with vegetation matting, hydroseeding, etc).
5	If applicable, Section 106, of the National Historic Preservation Act (NHPA), consultation requirements must be met. Also, follow guidelines in the area specific Integrated Cultural Resource Management Plan (ICRMP).
6	USAF / KPSTS shall evaluate the possible impact of the action on the species and habitats protected under the Endangered Species Act (ESA). If the AF determines that no such species or habitats will be affected by the action, then US Fish & Wildlife Service (USFWS) concurrence is not required. Should it be determined by the AF or USFWS that the action may affect any such species or habitat, informal or formal consultation will be initiated by the USAF as required by Section 7 (Interagency Cooperation) of the ESA.
7	If any listed species enters the area during conduct of construction activities, all activities should cease until the animal(s) voluntarily depart the area.
8	The National Environmental Policy Act (NEPA) review process will be completed.
9	The training, testing, and evaluation will be conducted in accordance with applicable standard operating procedures protective of the environment.
10	As a general rule, a CZM federal consistency review application should be submitted for any projects for which an Environmental Assessment (EA) is prepared. In the event that an EA may not require initiation of the CZM process, USAF at KPSTS shall consult State CZM for such projects. Consultation/notification can be sent via email to Jnakagaw@debedt.hawaii.gov.

Table 2 – Conditions and Mitigation Measures



DEPARTMENT OF THE AIR FORCE 50TH SPACE WING (AFSPC)

10 June 11

Major Marty W. Easter Kaena Point Satellite Tracking Station PO Box 868 Waianae HI 96792-0868

Mr. John Nakagawa Department of Business, Economic Development and Tourism Office of Planning – CZM Program 235 South Beretania St, 6th Floor Honolulu HI 96813

Subject: Notification of Coastal Zone Management (CZM) for de minimis Exemptions Applied to Environmental Assessment (EA) at Kaena Point Satellite Tracking Station (KPSTS)

Dear Mr. Nakagawa,

This is to provide notification and obtain your concurrence with the use of KPSTS' CZM *de* minimis exemptions and conditions/mitigations, approved by your office on October 28, 2010, for the draft *Proposed Action and Alternatives for the Environmental Assessment Addressing the Demolition of Nine Buildings and Construction of a Civil Engineering Storage Building at Kaena Point Satellite Tracking Station* (KPSTS).

We have determined that CZM *de minimis* exemptions No. 1 and No. 7 respectively apply to the construction and demolition aspects of the Proposed Action. We will implement the Conditions/Mitigation measures that are required for those exemptions.

To fulfill Condition/Mitigation Measure No. 10, which requires consultation/notification with the State CZM for Proposed Actions that result in an EA, KPSTS requests your concurrence with the selected exemptions, and that a CZM Consistency Determination is not required for the EA.

Thank you for your assistance. Should you have any questions or require further information, my point of contact is Lance Hayashi, 697-4312.

Marty W. Easter, Major, USAF Commander



DEPARTMENT OF BUSINESS, **ECONOMIC DEVELOPMENT & TOURISM**

NEIL ABERCROMBIE GOVERNOR RICHARD C. LIM MARY ALICE EVANS JESSE K. SOUKI DIRECTOR OFFICE OF PLANNING

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Ref. No. P-13320

June 13, 2011

Major Marty W. Easter Kaena Point Satellite Tracking Station P.O. Box 868 Waianae, Hawaii 96792-0868

Dear Major Easter:

Subject: United States Air Force (USAF) Kaena Point Satellite Tracking Station (KPSTS) Coastal Zone Management Act (CZMA) De Minimis Activities List

In response to your notification of the applicability of the approved USAF KPSTS CZMA de minimis activities list to the proposed demolition of nine buildings and construction of a civil engineering storage building at KPSTS, we concur with the use of the de minimis list.

Thank you for your CZMA federal consistency coordination. If you have any questions, please call John Nakagawa of our CZM Program at 587-2878.

Sincerel Souki

c: Mr. Lance Hayashi, KPSTS Ms. Lynn Cruz, KPSTS

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APPENDIX C

SITE PHOTOGRAPHS

Appendix C - Site Photographs

Photographs of the Buildings Proposed for Demolition at KPSTS







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APPENDIX D

AIR QUALITY EMISSIONS CALCULATIONS

Appendix D – Air Quality Emissions Calculations

EA Addressing the Demolition of Nine Buildings and Construction of a CE Storage Building at KPSTS

Summary	Summarizes total emissions by calendar year for the Proposed Action
Combustion	Estimates emissions from non-road equipment exhaust.
Fugitive	Estimates particulate emissions from construction activities including earthmoving, vehicle traffic, and windblown dust
Grading	Estimates the number of days of site preparation, to be used for estimating heavy equipment exhaust and earthmoving dust emissions.
Construction Commuter	Estimates emissions for construction workers commuting to the site.
AQCR Tier Report	Summarizes total emissions for the State of Hawai'i Air Quality Control Region Tier report for 2002, to be used to compare the Proposed Action to regional emissions.

Summary Estimated Emissions for the Proposed Action

Air Quality Emissions from the Proposed Action

(ton) (ton) <th< th=""><th></th><th>NOx</th><th>VOC</th><th>00</th><th>SO2</th><th>PM₁₀</th><th>PM_{2.5}</th><th>CO₂</th></th<>		NOx	VOC	00	SO2	PM ₁₀	PM _{2.5}	CO ₂
Combustion 4.930 0.431 2.167 0.380 0.342 0.342 Fugitive Dust - - 0.277 0.028 0.032 Fugitive Dust - 0.476 0.01 0.003 0.032 ToTAL 4.983 0.483 2.643 0.01 0.003 0.033		(ton)	(ton)	(ton)	(ton)	(ton)	(ton)	(ton)
Fugitive Dust - - - 0.277 0.028 Commuter 0.053 0.053 0.476 0.005 0.005 0.003 TOTAL 4.983 0.483 2.643 0.380 0.635 0.373	Combustion	4.930	0.431	2.167	0.380	0.353	0.342	558.795
Commuter 0.053 0.053 0.476 0.005 0.005 0.003 TOTAL 4.983 0.483 2.643 0.380 0.635 0.373	Fugitive Dust			r.	ı,	0.277	0.028	
TOTAL 4.983 0.483 2.643 0.380 0.635 0.373	Commuter	0.053	0.053	0.476	0.001	0.005	0.003	63.111
	TOTAL	4.983	0.483	2.643	0.380	0.635	0.373	621.906

Note: Total PM $_{10}\!/_{2.5}$ fugitive dust emissions are assuming USEPA 50% control efficiencies.

CO2 emissions converted to metric tons =	564.069	metric tons		
State of Hawai'i CO ₂ emissions =	19,700,000	metric tons	(U.S. DOE/EIA 2008)	
Percent of Hawai'i CO ₂ emissions =	0.00286%	metric tons		
United States CO ₂ emissions =	5,814,400,000	metric tons	(U.S. DOE/EIA 2008)	
Percent of United States CO2 emissions =	0.000010%	metric tons		

Source: U.S. Department of Energy, Energy Information Administration (U.S. DOE/EIA). 2010. Table 3. State Emissions by Year (Million Metric Tons of Carbon Dioxide). Available online http://www.eia.doe.gov/oiaf/1605/state/state_emissions.html. Data released 26 October 2010. Data accessed 13 May 2011.

Since future year budgets were not readily available, actual 2002 air emissions inventories for the counties were used as an approximation of the regional inventory. Because the Proposed Action is several orders of magnitude below significance, the conclusion would be the same, regardless of whether future year budget data set were used.

State of Hawai'i Intrastate Air Quality Control Region

		Ĺ	oint and Area sources C	ombined	10		
	NOx	VOC	00	so2	PM ₁₀	PM2.6	_
Year	(tpy)	(tpy)	(tpy)	(tpy)	(tpy)	(tpy)	-
2002	61,833	44,190	265,776	31,000	30,206	7,360	_
101	1+ + LIA - 1 C . V . V .	17 - 17 - 17 - 10				10011	i.

Source: USEPA-AirData NET Tier Report (http://www.epa.gov/air/data/geosel.html). Site visited on 28 March 2011.

	of regional)
posed Action	Threshold = 10% of
Air Emissions from the Pro	Significance (Significance
	Determination

	Poi	int and Area Sources	s Combined		
NOx	VOC	8	SO ₂	PM ₁₀	PM26
(tpy)	(tpy)	(tpy)	(tpy)	(tpy)	(tpy)
1,833	44,190	265,776	31,000	30,206	7,360
4.983	0.483	2.643	0.380	0.635	0.373
%800	0.001%	0.001%	0.001%	0.002%	0.005%

Regional Emissions Emissions % of Regional Summary Estimated Emissions for the Proposed Action

Combustion Emissions of VOC, NO₂, SO₂, CO, PM₂₅, PM₁₀, and CO₂ due to Construction and Demolition

											10		1-9		(none)					Assume 12 months, 4 weeks per month, 5 days per week.
rea Disturbed	100 ft ²	112 ft ³	615 ft ⁴	400 ft ⁵	36 ft ⁶	472 ft'	2,120 ft ^a	1,000 ft ³	3,137 ft ¹⁰	2,600 ft ³	2,600 ft2	0.1 acres	7,992 ft ²	0.2 acres	0 ff2	0.0 acres	10,592 ft ²	0.2 acres	12 months	240 days
General Construction and Demolition Activities A	1.) Demolish Building 14	2.) Demolish Building 16	3.) Demolish Building 17	4.) Demolish Building 18	5.) Demolish Building 21	6.) Demolish Building 32	7.) Demolish Building 33	8.) Demolish Building 37	9.) Demolish Building 39	10.) Construct New Civil Engineering Storage Building	Total Construction Area:		Total Demolition Area:		Total Pavement Area:		Total Disturbed Area:		Construction Duration:	Annual Construction Activity:

Emission Factors Used for Construction Equipment

References: Guide to Air Quality Assessment, SMAQMD, 2004; and U.S. EPA NONROAD Emissions Model, Version 2005.0.0 Emission factors are taken from the NONROAD model and were provided to e²M by Larry Landman of the Air Quality and Modeling Center (Landman Larry@epamail.epa.gov) on 12/14/07. Factors provided are for the weighted average US fleet for CY2007. Assumptions regarding the type and number of equipment are from SMAQMD Table 3-1 unless otherwise noted.

Grading								
	No. Reqd. ^a	NOX	VOC	8	SO2 ^C	PM ₁₀	PM25	CO ₂
Equipment	per 10 acres	(Ib/day)	(Ib/day)	(Ib/day)	(Ib/day)	(Ib/day)	(lb/day)	(Ib/day)
Bulldozer	1	13.60	95.742%	5.50	1.02	0.89	0.87	1456.90
Motor Grader	-	9.69	0.73	3.20	0.80	0.66	0.64	1141.65
Water Truck		18.36	0.89	7.00	1.64	1.00	0.97	2342.98
Total per 10 acres of activity	3	41.64	2.58	15.71	0.83	2.55	2.47	4941.53
Paving								

	No. Reqd. ^a	NOx	VOC	00	SO2 ^c	PM ₁₀	PM ₂₅	803
Equipment	per 10 acres	(Ib/day)	(lb/day)	(lb/day)	(lb/day)	(Ib/day)	(lb/day)	(Ib/day)
Paver	÷	3.83	0.37	2.06	0.28	0.35	0.34	401.93
Roller	-	4.82	0.44	2.61	0.37	0.43	0.42	536.07
Truck	2	36.71	1.79	14.01	3.27	1.99	1.93	4685.95
Total per 10 acres of activity	4	45.37	2.61	18.58	0.91	2.78	2.69	5623.96

Demolition

	No. Reqd. ^a	NOx	VOC [®]	00	SO2 ^C	PM ₁₀	PM ₂₅	CO ₂
Equipment	per 10 acres	(Ib/day)	(Ib/day)	(Ib/day)	(lb/day)	(lb/day)	(Ib/day)	(Ib/day)
Loader	-	13.45	66.0	5.58	0.95	0.93	06.0	1360.10
Haul Truck	÷	18.36	0.89	7.00	1.64	1.00	0.97	2342.98
Total per 10 acres of activity	2	31.81	1.89	12.58	0.64	1.92	1.87	3703.07
Building Construction								

	No. Reqd. ^a	NOx	VOC ^b	8	SO ^c	PM ₁₀	PM25	002
Equipment ^d	per 10 acres	(Ib/day)	(Ib/day)	(Ib/day)	(Ib/day)	(Ib/day)	(lb/day)	(Ib/day)
Stationary								
Generator Set	+	2.38	0.32	1.18	0.15	0.23	0.22	213.06
Industrial Saw	÷	2.62	0.32	1.97	0.20	0.32	0.31	291.92
Welder	-	1.12	0.38	1.50	0.08	0.23	0.22	112.39
Mobile (non-road)								
Truck	+	18.36	0.89	7.00	1.64	1.00	0.97	2342.98
Forklift		5.34	0.56	3.33	0.40	0.55	0.54	572.24
Crane	-	9.57	0.66	2.39	0.65	0.50	0.49	931.93
Total per 10 acres of activity	٥	39.40	3.13	17.38	3.12	2.83	2.74	4464.51

 Note: Footnotes for tables are on following page

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	No. Reqd. ^a	ŇOX	VOC	8	SO2 ^C	PM ₁₀	PM25	002
Equipment	per 10 acres	(Ib/day)	(Ib/day)	(Ib/day)		(Ib/day)	(Ib/day)	(Ib/day)
Air Compressor	t.	3.57	0.37	1.57	0.25	0.31	0.30	359.77
Total per 10 acres of activity	e -	3.57	0.37	1.57	0.25	0.31	0.30	359.77

- a) The SMAQMD 2004 guidance suggests a default equipment fleet for each activity, assuming 10 acres of that activity, (e.g., 10 acres of grading, 10 acres of paving, etc.). The default equipment fleet is increased for each 10 acre increment in the size of the construction project. That is, a 26 acre project would round to 30 acres and the fleet size would be

- three times the default fleet for a 10 acre project. b) The SMAOMD 2004 reference lists emission factors for reactive organic gas (ROG). For the purposes of this worksheet ROG = VOC. The NONROAD model contains emission factors for total HC and for VOC. The factors used here are the VOC factors. The NONROAD model contains emissions factors for total HC and for VOC. The factors used here are the volued be used for the Proposed Actions will all be tueled by highway grade diesel fuel which cannot exceed 500 ppm sulfur. These estimates therefore over-estimate SO2 emissions by more than a factor of two. assumed based on SMAOMD 1994 guidance.

PROJECT-SPECIFIC EMISSION FACTOR SUMMARY

	Fauipment			Project-Spec	fic Emission F	actors (Ib/day)		
Source	Multiplier*	NOX	VOC	8	SO2**	PM ₁₀	PM ₂₅	802
Grading Equipment	-	41.641	2.577	15.710	0.833	2.546	2.469	4941.526
Paving Equipment	-	45.367	2.606	18.578	0.907	2.776	2.693	5623.957
Demolition Equipment	+	31.808	1.886	12.584	0.636	1.923	1.865	3703.074
Building Construction	-	39.396	3.130	17.382	3.116	2.829	2.744	4464.512
Air Compressor for Architectural Coating	+	3.574	0.373	1.565	0.251	0.309	0.300	359.773
Architectural Coating**			4.156					

"The equipment multiplier is an integer that represents units of 10 acres for purposes of estimating the number of equipment required for the project. "Emission factor is from the evaporation of solvents during painting, per "Air Quality Thresholds of Significance", SMAQMD, 1994 Example: SMAQMD Emission Factor for Grading Equipment NOX = (Total Grading NOX per 10 acre)'(Equipment Multiplier)

10tal Area Total Area Total Days (ft²) (acres) Summary of Input Parameters

					1994)
	(from "Grading" worksheet)				(per SMAQMD "Air Quality of Thresholds of Significance",
	1	0	6	240	20
the second second	0.2	0.00	0.18	0.06	0.06
V V	10,592	0	7,992	2,600	2,600
	Grading:	Paving:	Demolition:	Building Construction:	Architectural Coating

NOTE: The Total Days' estimate for paving is calculated by dividing the total number of acres by 0.21 acres/day, which is a factor derived from the 2005 MEANS Heavy Construction Cost Data, 19th Edition, for 'Asphaltic Concrete Pavement, Lots and Driveways - 6° store base, which provides an estimate of square feet paved per day. There is also an estimate for "Plain Cement Concrete Pavement, Lots and Driveways - 6°, store base, which provides an estimate of square feet paved per day. There is also an estimate for "Plain Cement Concrete Pavement, Lowever the estimate for asphalt is used because it is more conservative. The "Total "Days' estimate for demoliton is calculated by dividing the total number of acres by 0.23 acres/day, which is a factor also derived from the 2005 MEANS reference. This is calculated by averaging the demolition estimates from Building Confront and Concrete", assuming a height of 30 feet for an Acres by 10.23 acres/day, which is a factor also derived from the 2005 MEANS reference. This is calculated by averaging the demolition estimates from Building Configurated Foundations Demolition - Small Building Concrete", assuming a height of 30 feet for an Acces by unlice; from Building Fordings and Foundations Estimated since projects splically involve more paving demolition. The "Total Days' estimate for building construction is assumed to be 230 days, unless project-specific data is known.

Total Project Emissions by Activity (Ibs)

		NOX	VOC	co	SO_2	PM ₁₀	PM ₂₅	CO_2
Grading Equipment		41.64	2.58	15.71	0.83	2.55	2.47	4,942
Paving			•	1	Ŧ	•	x	0
Demolition		291.79	17.30	115.44	5.84	17.64	17.11	33,970
Building Construction		9,455.12	751.15	4,171.75	747.92	678.97	658.60	1,071,483
Architectural Coatings		71.48	90.58	31.31	5.02	6.19	6.00	7,195
	Total Emissions (lbs):	9,860.03	861.61	4,334.21	759.62	705.34	684.18	1,117,590

Results: Total Project Annual Emission Rates

	NOx	VOC	8	SO_2	PM ₁₀	PM ₂₅	CO ₂
Total Project Emissions (Ibs)	9,860.03	861.61	4,334.21	759.62	705.34	684.18	1,117,590
Total Project Emissions (tons)	4.93	0.43	2.17	0.38	0.35	0.34	558.80
Construction Fugitive Dust Emissions

Construction Fugitive Dust Emission Factors

	Emission Factor	Units	Source
Construction and Demolition Activities	0.19 ton	PM ₁₀ /acre-month	MRI 1996; EPA 2001; EPA 2006
New Road Construction	0.42 ton	PM ₁₀ /acre-month	MRI 1996; EPA 2001; EPA 2006
PM _{2.6} Emissions			
PM25 Multiplier	0.10	(10% of PM ₁₀	EPA 2001; EPA 2006
	P	missions assumed	

0.50 (assume 50% control EPA 2001; EPA 2006 efficiency for PM_{10} and PM25 emissions) to be PM_{2.5}) **Control Efficiency**

Project Assumptions

I, New Roadway Construction (0.42 ton PM ₁₀/acre-month) Duration of Construction Project Area

- months 0 acres

General Construction and Demolition Activities (0.19 ton PM₁₀/acre-month) Duration of Project 12 months Area 0.2 acres

		Project Emissi	ons (tons/year)	
	PM ₁₀ uncontrolled	PM ₁₀ controlled	PM25 uncontrolled	PM _{2.5} controlled
New Roadway Construction	0.00	0.00	0.00	0.00
General Construction Activities	0.55	0.28	0.06	0.03
Total	0.55	0.28	0.06	0.03

Project FugRive Estimated Emissions for the Proposed Action

Construction Fugitive Dust Emission Factors

General Construction Activities Emission Factor

0.19 ton PM₁₀/acre-month Source; MRI 1996; EPA 2001; EPA 2006

subsequent MRI Report in 1999. Estimating Particulate Matter Emissions From Construction Operations, calculated the 0.19 ton PM_{II}/acre-month emission factor by applying 25% of The area-based emission factor for construction activities is based on a study completed by the Midwest Research Institute (MRI) Improvement of Specific Emission Factors (BACM Joaquin Valley). The study determined an average emission factor of 0.11 ton PM₁₀/acre-month for sites without large-scale cut/fill operations. A worst-case emission factor of 0.42 ton PM₁₀/acre-month was calculated for sites with active large-scale earth moving operations. The monthly emission factors are based on 168 work-hours per month (MRI 1996). A emission factor is referenced by the EPA for non-residential construction activities in recent procedures documents for the National Emission Inventory (EPA 2001; EPA 2006). The and travel on unpaved roads. The EPA National Emission Inventory documentation assumes that the emission factors are uncontrolled and recommends a control efficiency of 50% The MRI study evaluated seven construction projects in Nevada and California (Las Vegas, Coachella Valley, South Coast Air Basin, and the San factor is assumed to encompass a variety of non-residential construction activities including building construction (commercial, industrial, institutional, governmental), public works, 0.19 ton PM₁₀/acre-month emission factor represents a refinement of EPA's original AP-42 area-based total suspended particulate (TSP) emission factor in Section 13.2.3 Heavy Partnership (VRAP) which is funded by the EPA and is administered jointly by the Western Governor's Association and the National Tribal Environmental Council. The emission Construction Operations. In addition to the EPA, this methodology is also supported by the South Coast Air Quality Management District as well as the Western Regional Air the large-scale earthmoving emission factor (0.42 ton PM₁₀/acre-month) and 75% of the average emission factor (0.11 ton PM₁₀/acre-month). The 0.19 ton PM₁₀/acre-month for PM₁₀ and PM₂₅ in PM nonattainment areas. Project No. 1), March 29, 1996.

New Road Construction Emission Factor

0.42 ton PM₁₀/acre-month Source: MRI 1996; EPA 2001; EPA 2006

assumed that road construction involves extensive earthmoving and heavy construction vehicle travel resulting in emissions that are higher than other general construction projects. The 0.42 ton PM10/acre-month emission factor for road construction is referenced in recent procedures documents for the EPA National Emission Inventory (EPA 2001; EPA 2006). The emission factor for new road construction is based on the worst-case conditions emission factor from the MRI 1996 study described above (0.42 tons PM_M/acre-month). It is

PM_{2.6} Multiplier

PM_{2.5} emissions are estimated by applying a particle size multiplier of 0.10 to PM₁₀ emissions. This methodology is consistent with the procedures documents for the National Emission Inventory (EPA 2006).

0.10

Control Efficiency for PM₁₀ and PM_{2.5}

0.50

The EPA National Emission Inventory documentation recommends a control efficiency of 50% for PM₁₀ and PM₁₅ in PM nonattainment areas (EPA 2006). Wetting controls will be applied during project construction.

References:

EPA 2001. Procedures Document for National Emissions Inventory, Criteria Air Pollutants, 1985-1999. EPA-454/R-01-006. Office of Air Quality Planning and Standards, United States Environmental Protection Agency. March 2001.

Inventory and Analysis Group (C339-02) Air Quality Assessment Division Office of Air Quality Planning and Standards, United States Environmental Protection Agency. July 2006 EPA 2006. Documentation for the Final 2002 Nonpoint Sector (Feb 06 version) National Emission Inventory for Criteria and Hazardous Air Pollutants. Prepared for: Emissions

MRI 1996. Improvement of Specific Emission Factors (BACM Project No. 1). Midwest Research Institute (MRI). Prepared for the California South Coast Air Quality Management District, March 29, 1996. Estimated Emissions for the Proposed Action

Grading Schedule

Estimate of time required to grade a specified area.

arameters uction area: 0.2 acres/yr (from Combustion Worksheet)	/ Equipment: 3.0 (calculated based on 3 pieces of equipment for every 10 acres)	
Input Parameter Construction are	Qty Equipme	

<u>Assumptions.</u> Terrain is mostly flat. An one that are used from one half of the site and backfilled to the other half of the site; no soil is hauled off-site or borrowed. An on benuldozers are used for site clearing. 300 hp buildozers are used for stripping, excavation, and backfill. Vibratory drum rollers are used for compacting. Stripping, Excavation and Backfill and Compacting.

Calculation of days required for one piece of equipment to grade the specified area.

Reference: Means Heavy Construction Cost Data, 19th Ed., R. S. Means, 2005.

e/day 2.0
1,650 cu.
Dozer & rake, medium brush Topsoil & stockpiling, adverse soil
Site Clearing Stripping
230 200 0550 230 500 0300

Calculation of days required for the indicated pieces of equipment to grade the designated acreage.

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	- AVAN-
	Contin Vida
	/Equito

Oty Equipment 3.00 Grading days/yr: 0.14 Project Grading Estimated Emissions for the Proposed Action

Construction Commuter Emissions

Emissions from construction workers commuting to the job site are estimated in this spreadsheet.

Emission Estimation Method: Emission factors from the South Coast Air Quality Management District (SCAQMD) EMFAC 2007 (v 2.3) Model (on-road) were used. These emission factors are available online at http://www.aqmd.gov/ceqa/handbook/onroad/onroad.html.

Assumptions:

Passenger vehicle emission factors for scenario year 2010 are used. The average roundtrip commute for a construction worker = 40 miles Number of construction days = 240 days Number of construction workers (daily) = 12 people

Passenger Vehicle Emission Factors for Year 2010 (Ibs/mile)

CO BDED7E

Source: South Coast Air Quality Management District. EMFAC 2007 (ver 2.3) On-Road Emissions Factors. Last updated April 24, 2008. Available online: http://www.aqmd.gov/ceqa/handbook/onroad/onroad.html. Accessed 27

May 2009.

Notes: The SMAQMD 2007 reference lists emission factors for reactive organic gas (ROG). For purposes of this worksheet ROG = VOC.

Constructi	on Commute	er Emissions					
	NOx	VOC	CO	so ₂	PM ₁₀	PM2.6	co ₂
Ibs	105.770	105.291	951.870	1.241	10.020	6.311	126222.607
tone	0.053	0.053	0.476	0 0006	0.0050	0 0032	63 111

Example Calculation: NO_x emissions (lbs) = 60 miles/day * NO_x emission factor (lb/mile) * number of construction days * number of workers

Construction Commuter Estimated Emissions for the Proposed Action

State of Hawai'i Air Quality Control Region

		1	ď	oint Source	Emissions	1		Area	Source Em	issions (Nor	h-Point and N	Iobile Sourc	es)
Row # State	County	co	NOX	PM ₁₀	PM ₂₅	SO ₂	VOC	co	NOX	PM ₁₀	PM _{2.5}	SO ₂	VOC
1 HI	Hawai'i	286	1,620	702	285	4,745	156	45,375	7,520	6,001	1,182	1,200	6,606
2 HI	Honolulu	2,102	14,038	2,082	1,610	15,974	2,396	162,924	24,019	13,202	2,490	3,623	26,163
3 HI	Kalawao	0	0	0	0	0	0	47.2	8.08	765	154	3.78	5.46
4 HI	Kauai	293	2,099	55.1	52.7	286	149	17,531	2,208	2,661	462	225	3,131
5 HI	Maui	6,624	5,617	746	396	3,970	741	30,594	4,704	3,992	728	973	4,843
Grand Total		9,305	23,374	3,585	2,344	24,975	3,442	256,471	38,459	26,621	5,016	6,025	40,748

SOURCE: http://www.epa.gov/air/data/geosel.html USEPA - AirData NET Tier Report *Net Air pollution sources (area and point) in tons per year (2002) Site visited on 13 May 2011.

State of Hawa''I Air Quality Control Region (40 CFR 81.76)

	co	NOX	PM ₁₀	PM _{2.5}	SO ₂	VOC
Honolulu County	165,026	38,057	15,284	4,100	19,597	28,559
State of Hawai'i AQCR	265,776	61,833	30,206	7,360	31,000	44,190

AQCR Tier Report Estimated Emissions for the Proposed Action

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