1 2 3 4 5 6 7 8	 BILL LOCKYER Attorney General of the State of California DANIEL L. SIEGEL Supervising Deputy Attorney General GORDON B. BURNS (SBN 173441) Deputy Attorney General 1300 I Street, Suite 125 P.O. Box 944255 Sacramento, CA 94244-2550 Attorneys for real-parties-in-interest and cross-c California State Lands Commission and California 	
9	IN THE SUPERIOR COURT O	F THE STATE OF CALIFORNIA
10	FOR THE CO	UNTY OF INYO
11		
12	SIERRA CLUB, and OWENS VALLEY COMMITTEE	CASE NO. S1CVCV01-29768
13	Plaintiffs/Petitioners,	CROSS-COMPLAINT OF CALIFORNIA
14		STATE LANDS COMMISSION AND CALIFORNIA DEPARTMENT OF FISH
15	CITY OF LOS ANGELES; LOS ANGELES DEPARTMENT OF WATER AND POWER;	AND GAME; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. §
16	BOARD OF COMMISSIONERS OF THE DEPARTMENT OF THE DEPARTMENT OF WATER AND DOWER, CEPALD CEWE	1085); COMPLAINT FOR DECLARATORY RELIEF
17	WATER AND POWER; GERALD GEWE; GENE COUFAL; and DOES 1 - 50,	Action Date: 12/24/01
18	Defendants/Respondents	Trial Date: None set.
19	COUNTY OF INYO; CALIFORNIA	
20	DEPARTMENT OF FISH AND GAME; and CALIFORNIA STATE LANDS	
21	COMMISSION and DOES 51 - 100	
22	Real Parties in Interest.	
23		
24	The California State Lands Commission	and the California Department of Fish and Game
25	(hereafter "petitioners") allege:	
26	INTRODUCTION	
27	1. This is an action to require the City of Los Angeles (the "City") and its Department of Water and Power ("DWP") to keep their longstanding, repeated promises to	
28	Department of water and rower (Dwr) to K	the non-sounding, repeated promises to
	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT COMPLAINT FOR DECLARATORY RELIEF	OF MANDATE (CODE OF CIV. PROC. § 1085); 1

1 implement the Lower Owens River Project (the "LORP"), which will restore about 60 miles of 2 the Lower Owens River. The LORP is a mitigation measure for environmental damage caused by the City's groundwater pumping in Inyo County, beginning in 1970. In 1973, the Court of 3 Appeal held that the City and DWP were operating their groundwater project in violation of the 4 5 California Environmental Quality Act (Pub. Resources Code § 21000 et seq.) and issued a writ of 6 mandate. To cure their violation of CEQA, and to mitigate the damage that their groundwater 7 pumping project caused, the City and DWP adopted several mitigation measures, the most 8 important of which is the LORP. When several parties continued to argue that the City and DWP 9 had not complied with CEQA, the City and DWP reiterated their commitment to implement the LORP in a 1997 Memorandum of Understanding ("MOU"), which specifies a series of deadlines 10 11 for the project. But the City and DWP have missed all the deadlines. The project is nearly three 12 years behind schedule. Meanwhile, the City and DWP continue to operate their groundwater 13 pumping project without this mitigation.

14 2. The City and DWP have no discretion, legally, to continue to operate their 15 groundwater pumping project without the promised mitigation. Petitioners seek a writ of 16 mandate, declaratory relief, and other remedies to require the City and other named respondents 17 to comply with CEQA and to keep the City's commitment to implement the LORP.

18

PARTIES

19 3. Petitioner California State Lands Commission (the "Commission") is a state 20 agency. The Commission participated as an *amicus curiae* in litigation between Inyo County and 21 the City to require the City to complete an EIR for its groundwater pumping project (see County 22 of Invo v. City of Los Angeles (1977) 71 Cal.App.3d 185), and it is a party to a MOU, which 23 settled that litigation in 1997.

24 4. Petitioner California Department of Fish and Game (the "Department") is a state 25 agency. The Department participated as an *amicus curiae* in the litigation between Inyo County 26 and the City to require the City to complete an EIR for its groundwater pumping project (see 27 County of Invo, supra, 71 Cal.App.3d 185), and it is a party to the MOU.

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5. Respondent City of Los Angeles is a municipal corporation organized under a city
 charter and the laws of the State of California. At all times relevant to this petition, the City
 exported, and continues to export, surface water and groundwater from the Owens Valley for use
 in the City of Los Angeles. The City is a party to the MOU.

6. Respondent Los Angeles Department of Water and Power ("DWP") is a
 department of the City. Under the City's charter, DWP manages and controls the City's assets in
 the Owens Valley, including the City's facilities for pumping and exporting groundwater. DWP is
 a party to the MOU. DWP is governed by respondent Board of Water and Power Commissioners
 ("DWP Board").

7. Petitioner is informed and believes, and therefore alleges, that respondent Gerald
 Gewe is an employee of DWP and holds the position of Chief Operating Officer—Water System.
 Gewe, on information and belief, is responsible for implementing the LORP in compliance with
 CEQA, the 1991 resolutions adopted by DWP and the City (described below), and the MOU.

8. Petitioner is informed and believes, and therefore alleges, that respondent Gene
 Coufal is an employee of DWP and holds the position of Manager, Aqueduct Business Group.
 Coufal, on information and belief, is responsible for implementing the LORP in compliance with
 CEQA, the 1991 resolutions adopted by DWP and the City (described below), and the MOU.

9. Other interested parties are already joined in this litigation. The plaintiffs in the
 underlying litigation—the Owens Valley Committee ("OVC") and the Sierra Club—are California
 nonprofit corporations that participated as *amici curiae* in the litigation between Inyo County and
 the City to require the City to complete an EIR for its groundwater pumping project (*see County of Inyo, supra*, 71 Cal.App.3d 185), and they are parties to the MOU. County of Inyo (the
 "County"), which is a real-party-in-interest in the underlying litigation, was the petitioner in
 County of Inyo, supra, 71 Cal.App.3d 185, and it is a party to the MOU.

25 10. Petitioners are unaware of the true names and identities of DOES 1 through 50
26 and sue such unnamed defendants by their fictitious names. Petitioners are informed and believe,
27 and therefore allege, that these DOES also are responsible for all acts and omissions described in

1	this cross-complaint and petition. When the true identities and capacities of the DOES have been		
2	determined, petitioners will amend this complaint to include such identities and capacities.		
3	11. Petitioners are unaware of the true names and identities of DOES 51 through 100		
4	and sue such unnamed real parties in interest by their fictitious names. Petitioners are informed		
5	and believe, and therefore allege, that these DOES have an interest in the subject of this cross-		
6	complaint and petition. When the true identities and capacities of these DOES have been		
7	determined, petitioners will amend this complaint to include such identities and capacities.		
8	JURISDICTION AND VENUE		
9	12. This Court has jurisdiction over the matters alleged in this cross complaint and		
10	petition under Code of Civil Procedure sections 526, 527 and 1060, and Code of Civil Procedure		
11	sections 1085-88. Venue is proper under Code of Civil Procedure section 394(a).		
12	GENERAL ALLEGATIONS		
13	13. The Owens Valley has been subject to adverse environmental effects of the City's		
14	water-gathering activities since 1913, when it completed its first aqueduct to export water from		
15	Inyo County to Los Angeles. Since 1913, the City's actions led to the drying up of Owens Lake,		
16	adversely affected parts of the Owens River, its tributary streams, and its associated vegetation		
17	and wildlife, adversely affected areas of groundwater-dependent vegetation, and dried up springs.		
18	The City and DWP acknowledged these effects in a 1991 environmental impact report.		
19	14. In 1970, respondents City and DWP constructed a second aqueduct to export		
20	water from Inyo County to the City. The City and DWP proposed to supply the aqueduct, in part,		
21	by increasing the amount of groundwater that they pump in Inyo County (hereafter, the		
22	"groundwater pumping project").		
23	15. In 1972, the County of Inyo sued the City and DWP, claiming that the City and		
24	DWP violated CEQA by failing to prepare an EIR prior to approving and carrying out their		
25	groundwater pumping project.		
26	16. In 1973, the Court of Appeal agreed with the County and ordered the issuance of a		
27	preemptory writ of mandate that required the City and DWP to prepare an EIR that complies with		
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	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085);		

1 CEQA. The Court of Appeal also issued an injunction that limited the City's groundwater 2 operations. This litigation continued until 1997.

3 17. To comply with the writ, in 1991, the City and DWP completed and certified an environmental impact report (the "1991 EIR"). Had they complied with CEQA in the first 4 5 instance, the City and DWP would have certified an EIR prior to approving the groundwater pumping project, and thus the City and DWP would have identified measures to avoid or lessen 6 7 significant environmental impacts *before* they occurred. Because the City and DWP did not do so, in violation of CEQA, the 1991 EIR described the environmental impacts of the groundwater 8 9 pumping project after they occurred. The 1991 EIR also evaluated the potential environmental impacts of a modification of the project pursuant to an agreement with the County called the Inyo 10 11 County/Los Angeles Long Term Water Agreement (the "Inyo-Los Angeles Agreement").

12

18. In the 1991 EIR, the City and DWP admitted that the groundwater pumping 13 project had caused significant environmental impacts between 1970 and 1990, and it proposed 14 numerous mitigation measures to lessen these impacts.

15 19. The City and DWP committed to implement the LORP, in part, to meet their 16 obligation under CEQA to mitigate the significant environmental impacts of the groundwater 17 pumping project. Specifically, the City and DWP adopted the LORP as a mitigation measure for 18 significant environmental impacts of the groundwater pumping project to certain springs in the 19 Owens Valley; for loss and reduction of marsh habitat; and for vegetation changes that were 20 assumed to have had significant adverse impacts on certain wildlife species entirely dependent 21 upon the impacted habitat. The LORP is a compensatory mitigation measure under CEQA 22 Guidelines (title 14, Cal. Code of Reg.) section 15370(e).

23 20. The LORP would restore flows to about 60 miles of the lower Owens River, 24 which has been partly dry since the City diverted the river into its first aqueduct in 1913, and it 25 would enhance wildlife habitat in the Owens Lake delta and other areas.

26 21. On October 15, 1991, the DWP Board passed a resolution in which it certified the 1991 EIR and made findings required by CEQA, and on October 18, 1991, the City Council 27

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1	passed a nearly identical resolution (together, the "1991 resolutions"). In the 1991 resolutions,	
2	the City Council and DWP Board took the following actions:	
3	• They found that the mitigation measures proposed in the 1991 EIR would mitigate	
4	the significant environmental impacts of the groundwater pumping project as	
5	required by Public Resources Code section 12081(a).	
6	• They found that the LORP would provide compensatory mitigation under CEQA	
7	for impacts difficult to quantify or directly mitigate.	
8	• They adopted the mitigation measures proposed in the EIR, including the LORP.	
9	• They found that, pursuant to Public Resources Code section 21081(a), the	
10	groundwater pumping project, as mitigated, will not have a significant effect on the	
11	environment.	
12	• They adopted a mitigation "Monitoring Plan," pursuant to Public Resources Code	
13	§ 21081.6.	
14	22. Petitioners are informed and believe, and therefore allege, that the City Council	
15	and DWP Board have not rescinded or modified these actions, and the 1991 resolutions remain in	
16	full force and effect. True and correct copies of the 1991 resolutions are attached as Exhibits A	
17	and B.	
18	23. The City and DWP also committed to implement the LORP in the Inyo-Los	
19	Angeles Agreement, which the City Council approved, and the City and DWP executed, in 1991.	
20	The agreement described the LORP as both a mitigation measure and as a feature of the	
21	groundwater pumping project. The Inyo-Los Angeles Agreement stated that a management plan	
22	for the LORP was already in preparation and would be completed by June 1992.	
23	24. Petitioners are informed and believe, and therefore allege, that the City and DWP	
24	have been planning the LORP since at least 1991.	
25	25. In October 1991, the City and DWP submitted the 1991 resolutions, the Inyo-Los	
26	Angeles Agreement, and the 1991 EIR to the Court of Appeal and moved for an order	
27	discharging the writ.	
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	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085); COMPLAINT FOR DECLARATORY RELIEF	
	6	

1	26. The Commission, the Department, the Owens Valley Committee and the Sierra	
2	Club, which had joined the proceedings as amici curiae, raised numerous objections to the 1991	
3	EIR. The Commission and the Department contended, <i>inter alia</i> , that the City and DWP had not	
4	made a binding and unequivocal commitment to implement the LORP.	
5	27. In 1997, the City and DWP made the following commitments:	
6	• DWP, as the lead agency under CEQA, would release a draft EIR for the LORP by	
7	June 13, 2000;	
8	• DWP would present a final EIR to its Board of Commissioners for certification as	
9	soon as possible following the draft EIR;	
10	• DWP would commence implementation of certain features of the project (the	
11	Owens River Delta Habitat Area, Off-River Lakes and Ponds, and the Blackrock	
12	Waterfowl Habitat Area) immediately after certifying the final EIR;	
13	• DWP would commence flows of 40 cubic feet per second (cfs) in the lower Owens	
14	by June 13, 2003.	
15	The City, DWP, the Commission, the Department, the Owens Valley Committee, the Sierra Club,	
16	and the County memorialized these commitments in the MOU.	
17	28. The MOU was submitted to the Court of Appeals. On June 13, 1997, the Court of	
18	Appeals discharged the writ.	
19	29. Respondents have repeatedly failed to meet deadlines for the LORP. Respondents	
20	have neglected the LORP, unreasonably delayed the LORP, failed to make timely decisions	
21	concerning the LORP and its design, and failed to give the LORP sufficient priority to meet the	
22	deadlines set forth in the MOU, other interim deadlines, their own work-schedules, and work-	
23	schedules and deadlines for their consultants.	
24	30. Respondents are aware, or should have been aware, that their failure to make	
25	timely decisions, complete a project design that complies with the MOU, and meet deadlines for	
26	the LORP could result in litigation or other disputes that could further delay the project.	
27	Nevertheless, they have failed, and continue to fail, to do so.	
28		
	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085); COMPLAINT FOR DECLARATORY RELIEF	

The MOU provides that the June 13, 2003, deadline for baseflows in the river may
 be extended for specific circumstances beyond DWP's control, which have not occurred. The
 other MOU parties have not agreed to extend this deadline. DWP missed the deadline.

32. Petitioners are informed and believe, and therefore allege that respondents City and
DWP profit from the delay of the LORP and other delayed mitigation measures, including the
Hines Spring project and other mitigation described in the MOU that require 1,600 acre-feet of
water per year, by (1) diverting to their aqueduct and otherwise using the water that respondents
would have committed to these projects; (2) generating electrical power from that water; and (3)
avoiding the cost of replacing the portion of that water which DWP would not recover with a
pumpstation.

33. 11 In compliance with a dispute resolution provision of the MOU, on September 24, 12 2003, the Owens Valley Committee and the Sierra Club sent a letter to DWP, which was joined 13 by the petitioners in a letter dated September 25, 2003. The letter contended that DWP had 14 breached the MOU with respect to the LORP, a provision related to yellow-billed cuckoo habitat 15 (MOU, section III, A, 1), a provision related to additional mitigation in the form of 1,600 acre-16 feet of water annually that DWP must provide at Hines Spring and other locations (MOU, section 17 III, A, 3), and a requirement that DWP prepare an annual report (MOU, section III, H.) The 18 MOU parties met but were unable to resolve the dispute.

- 19 34. Petitioners have a clear, present, and beneficial right to the performance of 20 respondents' duties. The Commission and the Department have been engaged in this matter since 21 at least the early 1990s, as *amici* in the litigation concerning the EIR for the groundwater 22 pumping project, as signatories to the MOU, as responsible agencies under CEQA, and as state 23 agencies interested in ensuring, on behalf of the citizens of the State, that public agencies comply 24 with CEQA and avoid or mitigate environmental damage where feasible. The Commission owns 25 land on which part of the LORP will be implemented and expects to lease that land to DWP. The 26 Department will have a regulatory role in the LORP. Petitioners have a clear, present, and 27 beneficial interest in the environmental benefits that the LORP will provide.
- 28

1	35.	Petitioners have no plain, speedy, or adequate remedy, in the ordinary course of
2	law, other th	an this petition and complaint.
3		FIRST CAUSE OF ACTION
4		(Against respondents City and DWP; violation of CEQA's substantive mandate: the duty to avoid or minimize environmental harm where feasible)
5		
6	36.	Petitioners incorporate by reference paragraphs 1 through 35, above.
7	37.	The City and DWP adopted the LORP as a mitigation measure under CEQA.
8	When impler	nented, the LORP would mitigate significant environmental effects caused by the
9	groundwater	pumping project.
10	38.	The City and DWP continue to carry out their groundwater pumping project
11	without having	ng implemented the LORP.
12	39.	Under CEQA's substantive mandate, the City and DWP have a clear, present, and
13	ministerial du	ity to mitigate the significant environmental effects of the groundwater pumping
14	project by im	plementing the LORP. (See, Pub. Resources Code § 20002.1(b), 21081(a)(1),
15	21081.6 (a)(1) and (b); tit. 14, Cal. Code of Reg. §§ 15021(a), 15091(a)(1), 15092(b)(2)(A),
16	15097(a).)	
17		SECOND CAUSE OF ACTION (Against respondents City and DWP;
18		failure to implement mitigation measures adopted
19		
		to cure an ongoing violation of CEQA)
20	40.	
20 21	40. 41.	to cure an ongoing violation of CEQA)
	41.	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above.
21	41. DWP have a	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and
21 22	41. DWP have a	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and clear, present, and ministerial duty to implement the LORP. (Pub. Resources Code (1), 21081.6; <i>San Elijo Ranch, Inc. v. County of San Diego</i> (1998) 76 Cal.App.4th
21 22 23	41. DWP have a §§ 21081(a)(to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and clear, present, and ministerial duty to implement the LORP. (Pub. Resources Code (1), 21081.6; <i>San Elijo Ranch, Inc. v. County of San Diego</i> (1998) 76 Cal.App.4th
21 22 23 24	41. DWP have a §§ 21081(a)(608, 612 and	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and clear, present, and ministerial duty to implement the LORP. (Pub. Resources Code (1), 21081.6; <i>San Elijo Ranch, Inc. v. County of San Diego</i> (1998) 76 Cal.App.4th
 21 22 23 24 25 	41. DWP have a §§ 21081(a)(608, 612 and ///	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and clear, present, and ministerial duty to implement the LORP. (Pub. Resources Code (1), 21081.6; <i>San Elijo Ranch, Inc. v. County of San Diego</i> (1998) 76 Cal.App.4th
 21 22 23 24 25 26 	41. DWP have a §§ 21081(a)(608, 612 and /// ///	to cure an ongoing violation of CEQA) Petitioners incorporate by reference paragraphs 1 through 39, above. Having adopted the LORP as a mitigation measure under CEQA, the City and clear, present, and ministerial duty to implement the LORP. (Pub. Resources Code (1), 21081.6; <i>San Elijo Ranch, Inc. v. County of San Diego</i> (1998) 76 Cal.App.4th

1	THIRD CAUSE OF ACTION
2	(Against all respondents; violation of Pub. Resources Code § 21081.6(a)(1):
3	the duty to implement an effective mitigation monitoring or reporting program)
4	42. Petitioners incorporate by reference paragraphs 1 through 41, above.
5	43. The Los Angeles City Council and the DWP Board adopted the mitigation
6	Monitoring Plan to ensure that the groundwater pumping project's mitigation measures, including
7	the LORP, are actually implemented and not neglected. Respondents are responsible for
8	complying with the Monitoring Plan and for ensuring that the Monitoring Plan is effective.
9	44. Respondents have not complied with the Monitoring Plan or ensured that it is
10	effective, and they continue not to do so. On information and belief, respondents have not taken
11	timely and effective measures to ensure that the LORP is implemented expeditiously and as
12	planned, and they continue not to do so.
13	45. Although the Monitoring Plan requires an annual report to the DWP Board,
14	petitioners are informed and believe, and therefore allege, that the DWP Board has received only
15	one such report, in February 2002. That report was dated November 2001.
16	46. Under Public Resources Code section 21081.6, respondents have a clear, present
17	and ministerial duty to implement an effective monitoring or reporting program that ensures that
18	the mitigation measures that it has adopted for its groundwater pumping project are actually
19	implemented and a clear, present, and ministerial duty to comply with the Monitoring Plan that
20	the City and DWP actually did adopt.
21	FOURTH CAUSE OF ACTION (Against respondents City and DWP;
22	violation of Pub. Resources Code § 21081.6(b): the duty to ensure that mitigation measures
23	are enforceable)
24	47. Petitioners incorporate by reference paragraphs 1 through 46, above.
25	48. Petitioners are informed and believe, and therefore allege, that respondents City
26	and DWP have failed to provide, and continue to fail to provide, effective measures to ensure that
27	the LORP is fully enforceable. Due to respondents' actions, they have failed to enforce their own
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	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085); COMPLAINT FOR DECLARATORY RELIEF 10

mitigation measures or provide for effective enforcement measures of the mitigation. Rather, they
 have thwarted effective enforcement of the mitigation.

- 3 49. In their 1991 resolutions, the City and DWP committed to change the groundwater pumping project by incorporating the LORP into it, as a mitigation measure, in compliance with 4 5 Public Resources Code section 21081(a)(1). But they have not done so. 6 50. In the Inyo-Los Angeles Agreement, the City and DWP agreed to commence 7 construction of the LORP within three years after the Court approved the stipulation and order, 8 i.e., by June 13, 2000. This provision was superceded, however, by the schedule in the MOU. 9 51. The MOU was intended to ensure that the LORP would be implemented expeditiously and according to the negotiated deadlines set forth in the MOU. But the City and 10 11 DWP have now missed the deadlines, including the June 13, 2003 deadline for 40 cfs baseflows. 12 There are no specific deadlines left to enforce. Moreover, respondents are using the MOU to block enforcement of their legal duties by arguing that the MOU excuses their failure to complete 13 14 the LORP and to cure their ongoing violation of CEQA. 15 52 Under Public Resources Code § 21081.6(b), respondents City and DWP have a 16 clear, present, and ministerial duty to provide effective measures to ensure that the LORP is fully 17 enforceable. 18 FIFTH CAUSE OF ACTION (Against respondents Gewe and Coufal; 19 failure to comply with resolution by DWP Board of Directors) 20 53. Petitioners incorporate by reference paragraphs 1 through 52, above. 21 54. On October 15, 1991, the DWP Board adopted a resolution in which it committed
- 22 to implement the LORP and adopted the LORP as a mitigation measure under CEQA.
- 23 55. Respondents Gewe and Coufal have a clear, present, and ministerial duty to
- 24 comply with the resolution by taking the necessary steps to implement the LORP.
- 25 ///
- 26 ///
- 27 ///
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1		SIXTH CAUSE OF ACTION (Against respondents Gewe and Coufal;	
2	failure to comply with resolution by Council of the City of Los Angeles)		
3			
4	56.	Petitioners incorporate by reference paragraphs 1 through 55, above.	
5	57.	On October 18, 1991, the Council of the City of Los Angeles adopted a resolution	
6	in which it co	ommitted to implement the LORP and adopted the LORP as a mitigation measure	
7	under CEQA		
8	58.	Respondents Gewe and Coufal have a clear, present, and ministerial duty to	
9	comply with	the resolution by taking the necessary steps to implement the LORP.	
10		SEVENTH CAUSE OF ACTION	
11		(Against respondents City and DWP; declaratory relief for failure to comply with the MOU	
12		regarding the LORP)	
13	59.	Petitioners incorporate by reference paragraphs 1 through 58, above.	
14	60.	A present and continuing controversy exists between petitioners and respondents	
15	City and DW	P. Petitioners contend that, under the terms of the MOU, the City and DWP have	
16	breached the	ir duty to commence baseflows of 40 cfs in the river by June 13, 2003, and to	
17	commence in	plementation of the other features of the LORP, and that their failure to do so was	
18	not due to ci	rcumstances beyond DWP's control.	
19	61.	The City and DWP dispute these contentions and contend that, under the terms of	
20	the MOU, D	WP has not breached the MOU and that it has failed to commence the baseflows and	
21	the other feat	tures of the project due to circumstances beyond its control.	
22	62.	Petitioners desire a judicial determination of their rights and a declaration as to	
23	which party's	s interpretation of the MOU is correct, an order that sets new dates for	
24	implementati	on of the LORP, and an order requiring the City and DWP to refrain from carrying	
25	out their grou	undwater pumping project, to a degree determined by the Court, until the City and	
26	DWP have co	omplied with the Court's order.	
27	///		
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	CROSS-COMPLAI	NT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085);	

1	63. This order and judicial declaration are necessary and appropriate at this time in
2	order that petitioners may ascertain their rights under the MOU. DWP has now missed all the
3	deadlines that the MOU parties negotiated after years of litigation and settlement discussions.
4	DWP is now proceeding on an <i>ad hoc</i> basis, without any specific enforceable deadlines, and it
5	continues to further delay the project and miss its own workschedules. Because the LORP is
6	compensatory mitigation for significant environmental impacts of the City's groundwater pumping
7	project that have already occurred, DWP will remain in violation of CEQA until it implements the
8	mitigation. As a consequence, it is unclear when, if ever, the City and DWP will complete this
9	important mitigation project, cure its ongoing violation of CEQA, and bring the project's
10	environmental benefits to fruition.
11	EIGHTH CAUSE OF ACTION (Against respondents' City and DWP;
12	declaratory relief for failure to comply with other
13	provisions of the MOU)
14	64. Petitioners incorporate by reference paragraphs 1 through 63, above.
15	65. A present and continuing controversy exists between petitioners and respondents
16	City and DWP regarding additional commitments in the MOU. Petitioners contend that, under
17	the terms of the MOU, the City and DWP have breached the MOU with respect to: (1) an
18	evaluation of yellow-billed cuckoo habitat, which consultants under DWP's direction should have
19	completed by September 1, 2001, but did not (MOU, section III, A, 1); (2) additional mitigation
20	that DWP must implement at Hines Spring and other locations with 1,600 acre-feet of water
21	annually pursuant to recommendations that consultants under DWP's direction were required to
22	complete by September 1, 2001, but did not (MOU, section III, A, 3); and (3) an annual report
23	related to environmental conditions in the Owens Valley that DWP is required to release annually
24	by May 1 but has not. The City and DWP have not refused to complete the studies and
25	recommendations related to the cuckoo habitat and the springs, or refused to implement the
26	projects that would result from them, but the City and DWP have unreasonably delayed them.
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66. The City and DWP dispute these contentions and contend that they have not
 breached the MOU.

3 67. Petitioners desire a judicial determination of their rights and a declaration as to
4 which party's interpretation of the MOU is correct, an order that sets new deadlines to ensure that
5 the City and DWP fulfill these additional commitments.

6 68. This order and judicial declaration are necessary and appropriate at this time in
7 order that petitioners may ascertain their rights under the MOU. DWP has now missed all the
8 deadlines that the MOU parties negotiated after years of litigation and settlement discussions.
9 DWP is now proceeding on an *ad hoc* basis, without any specific enforceable deadlines, and it
10 continues to further delay these additional commitments. As a consequence, it is unclear when, if
11 ever, the City and DWP will complete these commitments and bring their environmental benefits
12 to fruition.

13

PRAYER

14 1. As to the first cause of action, petitioners pray that this Court issue a writ of mandate
15 directing respondents City and DWP to comply with CEQA's substantive mandate as follows:

(a) respondents shall take the necessary steps to implement the LORP, or take other
such action as is necessary to comply with CEQA's substantive mandate, by a specific date, or
series of dates, to be determined by the Court;

(b) respondents shall provide detailed, interim progress reports to the MOU parties
and meet with them in good faith to resolve their concerns in a manner that best avoids further
delay of the LORP, and

(c) respondents shall refrain from carrying out their groundwater pumping project, to
a degree determined by the Court, until they comply with the writ.

Petitioners further pray that the Court impose additional groundwater pumping limitations or other coercive sanctions, as the Court deems appropriate, until the respondents comply with the writ. Petitioners request that the Court retain jurisdiction by way of a return to the writ until the Court determines that the City and DWP have complied with the writ.

As to the second cause of action, petitioners pray that this Court issue a writ of mandate
 directing respondents City and DWP to comply with CEQA by implementing the LORP, a
 mitigation measure that they adopted, as follows:

4 (a) respondents shall take the necessary steps to implement the LORP, or take other
5 such action as is necessary to comply with CEQA, by a specific date, or series of dates, to be
6 determined by the Court;

7 (b) respondents shall provide detailed, interim progress reports to the MOU parties
8 and meet with them in good faith to resolve their concerns in a manner that best avoids further
9 delay of the LORP, and

10 (c) respondents shall refrain from carrying out their groundwater pumping project, to
11 a degree determined by the Court, until they comply with the writ.

Petitioners further pray that the Court impose additional groundwater pumping limitations
or other coercive sanctions, as the Court deems appropriate, until the respondents comply with
the writ. Petitioners request that the Court retain jurisdiction by way of a return to the writ until
the Court determines that the City and DWP have complied with the writ.

As to the third cause of action, Petitioners pray that the Court issue a writ of mandate
directing respondents to implement an effective mitigation monitoring plan in compliance with
Public Resources Code section 21081.6(a)(1) as follows:

19 (a) respondents shall fully comply with the mitigation Monitoring Plan adopted by the20 DWP Board and the City Council;

(b) respondents shall implement the mitigation Monitoring Plan in such a way as to
ensure that the LORP is expeditiously completed as planned, in compliance with Public Resources
Code Section 20181.6(a)(1) and tit. 14, California Code of Regulations, section 15097;

(c) Defendants Gewe and Coufal shall ensure that the monitoring report submitted to
the DWP Board is accurate, complete, timely and sufficiently detailed so that the DWP Board can
take the necessary actions to ensure that the LORP is expeditiously implemented as planned.

- Petitioners further pray that the Court impose groundwater pumping limitations or other
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coercive sanctions, as the Court deems appropriate, until the respondents comply with the writ.
 Petitioners request that the Court retain jurisdiction by way of a return to the writ until the Court
 determines that the City and DWP have complied with the writ.

4 4. As to the fourth cause of action, petitioners pray that the Court issue a writ of mandate
5 directing respondents City and DWP to ensure that the LORP is effectively and fully enforceable
6 under Public Resources Code section 21081.6 as follows:

(a) Respondents shall comply with their 1991 resolutions, and the findings in those
resolutions that they adopted under Public Resources Code section 21081(a)(1), and the MOU,
by taking the necessary steps to change their groundwater pumping project by incorporating the
LORP into the groundwater pumping project by a specific date, or series of dates, to be
determined by the Court; and

(b) respondents shall provide detailed, interim progress reports to the MOU parties and
meet with them in good faith to resolve their concerns in a manner that best avoids further delay
of the LORP.

Petitioners further pray that the Court impose groundwater pumping limitations or other
coercive sanctions, as the Court deems appropriate, until the respondents comply with the writ.
Petitioners request that the Court retain jurisdiction by way of a return to the writ until the Court
determines that the City and DWP have complied with the writ.

19 5. As to the fifth cause of action, petitioners pray that the Court issue a writ of mandate20 directing respondents Gewe and Coufal to comply with DWP's 1991 resolution as follows:

(a) respondents shall take the necessary steps to implement the LORP by a specific
date, or series of dates, to be specified by the Court unless and until DWP modifies or rescinds its
adoption of the LORP as a mitigation measure in compliance with CEQA; and

(b) respondents shall provide detailed, interim progress reports to MOU parties and
meet with them in good faith to resolve their concerns in a manner that best avoids further delay
of the LORP.

Petitioners further pray that the Court impose groundwater pumping limitations or other

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coercive sanctions, as the Court deems appropriate, until the respondents comply with the writ.
 Petitioners request that the Court retain jurisdiction by way of a return to the writ until the Court
 determines that the City and DWP have complied with the writ.

4 6. As to the sixth cause of action, petitioners pray that the Court issue a writ of mandate
5 directing defendants Gewe and Coufal to comply with the City's 1991 resolution as follows:

6 (a) to take the necessary steps to implement the LORP by a specific date, or series of
7 dates, to be specified by the Court unless and until the City modifies or rescinds its adoption of
8 the LORP as a mitigation measure in compliance with CEQA; and

9 (b) respondents shall provide detailed, interim progress reports to MOU parties and
10 meet with them in good faith to resolve their concerns in a manner that best avoids further delay
11 of the LORP.

Petitioners further pray that the Court impose groundwater pumping limitations or other
coercive sanctions, as the Court deems appropriate, until the respondents comply with the writ.
Petitioners request that the Court retain jurisdiction by way of a return to the writ until the Court
determines that the City and DWP have complied with the writ.

167.As to the seventh cause of action, petitioners pray that this Court declare, pursuant to

17 Code of Civil Procedure section 1060, that: (1) The City and DWP have breached their duty to

18 commence baseflows of 40 cfs in the lower Owens River; and (2) the City and DWP have

19 breached their duty to commence the other features of the project. In addition, petitioners pray

20 that this Court issue: (3) an order that requires DWP to implement the LORP by specific

21 deadlines to be determined by the Court; and (4) preliminary and permanent injunctions

22 restraining and enjoining the City and DWP from carrying out their groundwater pumping project,

to a degree determined by the Court, until they comply with the order.

8. As to the eighth cause of action, petitioners pray that this Court declare, pursuant to Code
of Civil Procedure section 1060, that: (1) the City and DWP have breached the MOU with respect
to the evaluation of yellow-billed cuckoo habitat; (2) the City and DWP have breached the MOU
with respect to the additional mitigation that DWP must implement at Hines Spring and other

1	locations with 1,600 acre-feet of water annually; and (3) the City and DWP have breached the
2	MOU by failing to issue an annual report related to environmental conditions in the Owens
3	Valley. In addition, petitioners pray that this Court: (4) issue an order that requires DWP to take
4	the necessary steps to complete these projects in compliance with the MOU by specific deadlines
5	to be determined by the Court.
6	9. Additionally, as to all causes of action, petitioners pray for costs of suit herein and for
7	other such further relief as this Court may deem proper.
8	Dated: December 4, 2003 Respectfully Submitted,
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11	DANIEL L. SIEGEL Supervising Deputy Attorney General
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13	GORDON B. BURNS Deputy Attorney General
14	
15	Attorneys for real-parties-in-interest and cross- complainants/petitioners California State Lands Commission and California Department of Fish
16	and Game
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	CROSS-COMPLAINT OF CSLC AND CDFG; PETITION FOR WRIT OF MANDATE (CODE OF CIV. PROC. § 1085); COMPLAINT FOR DECLARATORY RELIEF 18