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Business Address
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Eight Pages

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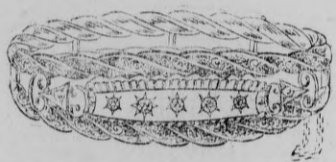
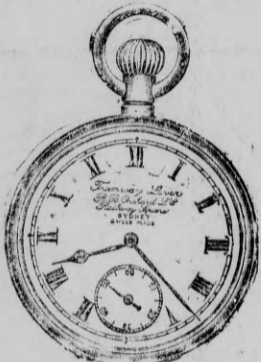
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THE INITIATIVE AND REFERENDUM

(No. IV.)

The first political party to demand the adoption of the referendum and initiative in the United States was the Socialist Labor Party, and the first large and well-organized body to favor the adoption of these reforms in that country was the American Federation of Labor. This was in 1892, and since then the following States have adopted direct legislation, either in its optional or compulsory form: South Dakota, Nebraska, Oregon, Montana, Oklahoma, Maine, Arkansas, Colorado, Wisconsin, Ohio and California. It will therefore be understood that in recommending the system as a desirable reform for the State of New South Wales we are not advocating something that is altogether experimental in its nature, and in this connection it is well to remember that in no State or country, Switzerland included, where direct legislation has been adopted, has there been any desire to do away with it again. This fact alone is sufficient to indicate that the system has something to recommend it.

The point may be raised that the conditions in America are dissimilar to those prevailing in Australia, and that our system of representative Government is much nearer the ideal of "government of, for and by the people" than are the systems that are in vogue in many of these American States. This may be granted without detriment to the main argument. That we are more advanced than some other countries does not prove that we are as far advanced as we ought to be, and we hold that no form of popular government can be regarded as complete unless one of its essential features is the referendum and the initiative.

Our contention is that the adoption of these reforms will go a good way towards abolishing the worst features of our present system of government, that it will guarantee the real sovereignty of the people, inasmuch as that all, or any, legislative measures will, under its provisions, have to be ratified by the electors. Under the present system time is criminally wasted because the Opposition, no matter which party happens to be in that position, tries by every means within its power to prevent the Government from doing something that it desires to do, and which, by reason of the fact that it has a majority of electors behind it, claims to have a right to do. Also, under the present system, experience has taught us that nearly every important party measure is in the nature of a compromise. This is inevitable, because the party introducing the measure is in mortal fear of pressing the principles it believes in, to a logical conclusion, and the result is that many half-baked acts are placed on the Statute Books, and, more often than not, they prove to be altogether unsatisfactory to those that believe in them, and those that do not believe in them are able to congratulate themselves upon the fact that the acts referred to have been made abortive, or, at any rate, robbed of their significance. Then, as already noted in a previous article, there is a growing tendency on the part of legislative representatives to ignore or neglect the pledges made to their constituents, and to regard themselves as indispensable and privileged law-makers. We have evidence enough of this in New South Wales at the present time. What the enemy has often described as "the cast-iron pledge" has proved to be made of much more malleable material, for we have seen that not one or two members who signed that

pledge, but the whole of them, quietly ignore it during a long term of years in office. Further, we find that, whereas the Labor Party retains its objective, its fighting platform and its ideals, the Labor Party's representatives in Parliament adopt the same tactics as their capitalist adversaries in every particular, and fail to understand the class-conscious nature of the movement they represent. True, we have pettifogging Labor Ministers making trivial experiments of a pseudo-Socialistic character, but these are inevitably doomed to failure, and in most cases they only afford "awful examples" for the enemy to quote "against Socialism" when election time comes round.

In view of these facts, it is imperative that Parliament should be made more responsive to public demands, that our government should be more thoroughly representative. The referendum and initiative will, as nothing else will, make the legislature quick to respond to the will of the people. The knowledge that the people have the power to initiate legislation and to veto legislation will put the fear of God into the hearts of political hypocrites, and the need for the use of the referendum and initiative will be less evident as time goes on. The knowledge that the people themselves are the final arbiters will tend to develop and quicken the sense of responsibility in the legislator himself; it will cause him to keep in mind the interest and viewpoint of the people whose servant he is; and to realize that, having power to enact or defeat laws, the people will watch legislative proceedings closely, and hold every legislator accountable for his acts. W. E. Rappard, of Geneva (Instructor in Economics at Harvard University), quotes Thaine's statement "that a nation may

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KEEN'S MUSTARD

APPLICATION FOR NEW AWARD FOR EAST GRETA MEN.

The Coalmining (North) Group, No. 2 (Colliery Mechanics) Wages Board, met at the Newcastle Court-house on Friday last to discuss application by the Colliery Mechanics' Mutual Protective Association, Hunter River District, for a new award, and by the Amalgamated Railway and Tramway Service Association, for an award governing the employees on the East Greta and Hebburn Coal Companies' railway lines. The Board comprises Mr. Justice Edmunds (Chairman), Messrs. N. J. Clarke and A. Nelson (representing the employers), and Messrs. H. Burgh and J. Williams (representing the employees). Mr. W. Waller (secretary) appeared for the Colliery Mechanics' Mutual Protective Association, and Mr. Claude Thompson (General Secretary) for the Amalgamated Railway and Tramway Service Association.

His Honor said that early last year an application by the Colliery Mechanics' Mutual Protective Association, for an increase of wages in respect of certain employees, was formally before the Board. Owing to pressure of business, it could not be fully gone into then, but the Board dealt with such parts as was regarded as urgent. Where craft wages had been increased, and corresponding changes were required to be made in the award, the Board considered them, and brought them into effect. Then the cessation of work in the Maitland field supervening, and the war arising at the commencement of August, further proceedings were, with the consent of both parties, postponed until there was some indication that things were settling down, and the effect of the war on industry might be definitely known. Recently Mr. Waller, secretary to that Union, thinking, apparently, that conditions were more settled, asked the Board to enter upon consideration of the claim. During the interval, the Industrial Arbitration Court had laid down certain general rules with reference to the effect of the war on applications for increases of rates of pay during the war. These general rules must be formally observed during the continuance of the war. They were to the effect that, generally speaking, where there were no special considerations affecting the claims, applications for increases of rates of pay during the currency of the war would not be entertained. Consequently,

if such an application were made it needed to be supported by evidence of special circumstances, showing that the case did not fall within the general rule. The cases which did not fall within it were those in which the industry had not been injured as to profit by the occurrence of war, and where an increase of wages would not result in a detriment to the general community by increasing during the war the cost of living. What the Court had laid down was a preliminary inquiry, which must be entered into by every Board, and so he had called this meeting to give Mr. Waller an opportunity of presenting his case on the preliminary matter, and as meanwhile an application had come from the Railway and Tramway Service Association with reference to the conditions of employment and rates of payment prevailing on the East Greta railway, he thought it was expedient that they should be put on the list, to be heard at the same time. The Board would, therefore, take first into consideration whether there were special grounds which entitled the Union to apply for the increases included in the claims.

Mr. Waller said that since the judgment referred to, Mr. Justice Heydon, in a recent decision, said he saw no reason why Wages Boards should not now continue to sit, and the rule laid down was that Unions and employers should curtail the evidence as much as possible, so that there would not be such a great amount of expense as previously.

The Chairman, Mr. Justice Heydon did not alter the general rules that increases should not be entertained. There was a recent decision to the effect that where an industrial award conflicted with a craft award an alteration might be made to bring them into line.

Mr. Justice Edmunds said the Court had advised the Boards to adopt a rule that where awards were expiring to renew them for a limited period unless special circumstances were shown. The applicants were quite entitled to the renewal of the awards to such increases of craft rates as might have been made meanwhile. Whether they were entitled to an award that would generally further increase those rates must be the subject of inquiry as to the effect of the increase on the purchasing powers of the general public.

(Continued on Page 2.)

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