

**BEFORE THE  
PUBLIC SERVICE COMMISSION OF UTAH**

**IN THE MATTER OF THE APPLICATION  
OF MILFORD WIND CORRIDOR PHASE I,  
LLC AND MILFORD WIND CORRIDOR  
PHASE II, LLC FOR CERTIFICATES OF  
CONVENIENCE AND NECESSITY FOR  
THE MILFORD PHASE I AND PHASE II  
WIND POWER PROJECT**

**Docket No. 08-2490-01**

Sur-Rebuttal Testimony of

**Krista Kisch**

**Exhibit MWC 2.0 SR**

On behalf of

**Milford Wind Corridor Phase I, LLC and  
Milford Wind Corridor Phase II, LLC**

September 22, 2008



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**TESTIMONY OF KRISTA KISCH**

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2 **Q Please state your name and business address.**

3 A Krista Kisch. My business address is 110 West A Street, Suite 675, San Diego,  
4 California 92101.

5 **Q What is your occupation?**

6 A I am the Vice President, Business Development - West Region for First Wind.

7 **Q On whose behalf are you appearing in this proceeding?**

8 A I am appearing on behalf of Milford Wind Corridor Phase I, LLC and Milford Wind  
9 Corridor Phase II, LLC ("Milford Wind").

10 **Q Are your educational background and experience described in the CV**  
11 **attached as Exhibit MWC 2.1 SR.?**

12 A Yes.

13 **Q What is the purpose of your testimony?**

14 A I will adopt some of the statements of Evelyn Lim in Milford Wind's Application  
15 and the associated exhibits. In addition, I respond to issues raised in the rebuttal

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16 testimonies of Dr. Joni Zenger on behalf of the Division of Public Utilities  
17 (“Division”) and Mike Velarde on behalf of UAMPS on September 8, 2008. In  
18 particular I address the following issues:

- 19 • The impact of Milford Wind’s 345 kV line on certificated public utilities in Utah;
- 20 • The status of the consents and permits necessary to build the 345 kV line; and
- 21 • The reasonable need for the 345 kV line.

22 **Q Which statements and exhibits from the application are you adopting?**

23 A I am adopting paragraphs 5 through 13 and 17 through 24 of the Application and  
24 the exhibits associated with those paragraphs. A copy of these are included at  
25 the end of this testimony as Appendix I:

26 **Q Do you have any changes to make to those statements?**

27 A Yes. Since filing the Application, the wind farm is no longer required to obtain a  
28 certificate, and Milford Wind has made significant progress toward planning and  
29 permitting the interconnection line. Some of the statements made in the  
30 Application, therefore, should be updated to reflect these recent developments.  
31 Other than those updates, which I identify and discuss below, I have no changes  
32 to make to the statements in the Application.

33 **Q In light of the building of the generating plant, does the transmission line  
34 conflict with or adversely affect the operations of any existing certificated  
35 public utility in the state?**

36 A No. Based on our investigations and understanding, the only certificated public  
37 utility in the area of the transmission line is PacifiCorp dba Rocky Mountain

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38 Power. During this proceeding, the Division made several inquiries of PacifiCorp  
39 investigating this specific issue.

40 PacifiCorp's responses to DPU Data Requests 1.1, 1.3, 1.4, 1.5, and 1.6 are  
41 attached hereto as Exhibit MWC 2.2 SR. In essence, a direct interconnection to  
42 the IPP system and then to the Los Angeles Department of Water & Power's  
43 balancing area, will have no impact on PacifiCorp's operations. It should have no  
44 impact on any of PacifiCorp's projects, and PacifiCorp sees no unintended  
45 consequences. There may be a potential of line crossings, but any impacts  
46 resulting from this would be paid for by Milford Wind.

47 **Q Mr. Velarde suggests at p. 3 of his testimony that a reduction of IPP Units 1**  
48 **and 2 may have an effect on Utah purchasers, which was not explained in**  
49 **the studies. How do you respond?**

50 **A** As Dr. Zenger concluded after reviewing the system impact studies, "the  
51 evidence shows that the transmission line does not conflict with or adversely  
52 affect the operations of any existing certificated public utility in the state." Zenger  
53 at L. 122-124. While Mr. Velade states that the effect on Utah purchasers has  
54 not been explained, UAMPS was unable to identify any additional information  
55 that would be more helpful than the system impact studies in determining  
56 whether a reduction of Units 1 and 2 would affect Utah ratepayers. Moreover, it  
57 is my understanding that the Commission's inquiry pertains to whether  
58 construction of the interconnection line would have an adverse effect on the  
59 operations of a certificated utility, not on the ratepayers of any utility.

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60 **Q Dr. Zenger concludes at L.167, n.15 that the Transmission line does not**  
61 **constitute an extension into the certificated territory of a certificated public**  
62 **utility in the state. Do you agree?**

63 A Yes. Based on our investigations and understanding, the only certificated public  
64 utility in the area of the transmission line is PacifiCorp dba Rocky Mountain  
65 Power. The Division posed this question to PacifiCorp as DPU Data Request  
66 1.2, and PacifiCorp responded:

67 The applicant will serve no retail load. A transmission line  
68 used for wholesale power delivery does not effect territory  
69 certification. The Company will need to serve the wind farm  
70 load during periods when the project is not generating but  
71 consuming energy from the transmission system load.

72 A copy of this response is attached hereto as Exhibit MWC 2.3 SR.

73 **Q Dr. Zenger’s testimony about whether the line constitutes an extension into**  
74 **the certificated territory of another certificated public utility, at L. 171-173,**  
75 **suggests that the Commission should “require Milford Wind to report any**  
76 **changes or expansions to Milford Phase I and Milford Phase II in order to**  
77 **monitor whether the project continues to pose no interference in other**  
78 **transmission facilities.” Does Milford Wind plan future expansion of the**  
79 **project?**

80 A Yes. Dr. Zenger notes that Milford plans to expand the generation capacity of  
81 the project by as much as 600 MW beyond Phase I and Phase II. The plan is to  
82 expand it to a total capacity of 1000 MW.

83 **Q Will that require expansion of the interconnection line?**

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84 A As proposed, the line will have sufficient capacity to transmit the output of all five  
85 phases of the generation facility. Milford Wind has no plans to expand the line  
86 geographically, or to increase the capacity of the line, as it proceeds to develop  
87 and expand the generation capacity. Unless the capacity of the line itself is  
88 expanded or the line is expanded geographically, there should be no reason to  
89 report changes, if any, to the generation projects, which the Commission has  
90 ruled are exempt.

91 **Q Has Milford Wind either received or begun the process of receiving the**  
92 **necessary consents and permits to build the facility?**

93 A Yes. As detailed in Milford Wind's Application, we are in the process of receiving  
94 the necessary consents and permits. In addition, a table listing the required  
95 consents, permits and authorizations, and the status of each as of the filing of  
96 this testimony is attached hereto as Exhibit MWC 2.4 SR. Milford Wind will  
97 provide the Commission with notice of, and/or a copy of the required  
98 authorizations when they are received.

99 **Q In light of building a generating facility that does not need a certificate, is**  
100 **there a reasonable need for the transmission line to get the output of the**  
101 **plant to its contracted market?**

102 A Yes. The Project is to be located in Beaver and Millard Counties. The power  
103 from the turbines will be carried to an onsite substation, where the power from  
104 the turbines will be stepped up to 345 kV. Milford Wind's power purchase  
105 agreement requires delivery of the power generated by Phase I of the Project to

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106 the Southern California Public Power Authority (“SCPPA”), which will take  
107 delivery at IPP. Because there already exists a line from IPP to the area served  
108 by SCPPA, the only additional connection necessary to carry the power to Milford  
109 Wind’s “contracted market,” is an interconnection line from the substation at the  
110 wind farm to IPP.

111 **Q Mr. Velarde states at p.5 of his testimony that the only reported analysis of**  
112 **alternatives to constructing the line proposed was the PacifiCorp Draft**  
113 **Facilities Study. Did Milford Wind investigate other options for getting**  
114 **power from the wind farm to a transmission provider?**

115 A Yes. Milford Wind studied various options through the Generation  
116 Interconnection study process on the Rocky Mountain Power grid before  
117 investigating the option addressed in the PacifiCorp Draft Facilities Study. We  
118 did not find that option to be viable, or find any other existing transmission  
119 facilities that would have allowed Milford Wind to construct a shorter  
120 interconnection line, and still have accommodated the output from Phase I as  
121 well as the planned expansion of the generation capacity. Because the wind  
122 generation site is relatively remote and there are no suitable alternative facilities,  
123 Milford Wind would be unable to get the output of the Project to its contracted  
124 market. Thus, there is a reasonable need for the line.

125 **Q Dr. Zenger states in her testimony at L. 203-205 that the Bureau of Land**  
126 **Management (“BLM”) is evaluating two possible routes for the**

127 **interconnection line. Do you have updated information on the BLM's**  
128 **selection of the route?**

129 A Yes. In Milford Wind's Application, we described two possible routes for  
130 the line [see paragraphs 8 and 9 in Appendix I attached to this testimony]. One  
131 route, which was identified by Milford Wind as its preferred route, would follow  
132 the existing IPP 500 kV direct current transmission line and enter the IPP  
133 substation from the west. The other route would follow State Highway 257 to a  
134 point approximately 10 miles south of Delta, where it would turn east and then  
135 north and then back west. This latter route was rejected by the BLM in its  
136 environmental assessment of the project on September 3, 2008. It stated as  
137 follows:

138 The Utah State Route 257 alternative transmission line route was  
139 ultimately eliminated from further consideration in May 2008  
140 because the route was unacceptable in Millard County due to  
141 incompatible land use designations and planned land uses in the  
142 portion of the county through which it would have passed.

143 Environmental Assessment of Milford Wind Corridor Project, Millard and Beaver  
144 Counties, Utah, (Docket Nos. UT-040-07-20 UTU-82972 and UTU-82973)  
145 (September 3, 2008) ("Environmental Assessment") at p. 38. A copy of the  
146 relevant sections of the Environmental Assessment is attached as Exhibit MWC  
147 2.5 SR. Thus, the BLM is no longer considering the Highway 257 route, but is  
148 continuing to consider the proposed route through the BLM's "West-Wide  
149 Corridor" along the IPP transmission line.

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150 **Q Are there quantifiable benefits to Utah that result from construction of the**  
151 **interconnection line?**

152 A Yes. As we explained in the Application, the Project will provide significant  
153 benefits to the economies and tax base of Beaver and Millard Counties and the  
154 State of Utah. The Application quantifies those benefits with respect to the Wind  
155 Farm and the interconnection line [see paragraph 18 of the Application attached  
156 as Appendix 1]. The interconnection line alone is projected to have a total cost of  
157 as much as \$80 million. During construction of the line, there will be a large  
158 infusion of spending in the local and state economy. Approximately 69 workers,  
159 many of them locals, will be involved in the construction phase of the line, and it  
160 is expected that up to \$1.5 million in construction related expenses will be spent  
161 in the local counties. Up to 5 permanent jobs will be created for operation and  
162 maintenance of the interconnection line facilities, and the Project (including  
163 Phase I of the wind farm) will pay over \$1.2 million per year of property taxes,  
164 most of which will go to the local school systems. In addition, it is expected that  
165 power from future phases of the Project will be available on a wholesale basis for  
166 potential purchase by Utah public utilities, municipalities, inter-local agencies,  
167 electric cooperatives, or other Utah electrical corporations. Finally, residents of  
168 Utah will benefit from the environmental advantages of having non-polluting  
169 renewable electric generation facilities located in the state. Additionally, the  
170 generation of electrical energy from wind energy is seen as part of the strategy

171 for addressing global climate change, with benefits to citizens of Utah, the nation  
172 and the world.

173 **Q Do you have any other updates to the statements filed in the Application?**

174 A Yes. As an update to the statement in paragraph 13 of the Application, it is  
175 anticipated that Phase II construction would commence in 2010, not in 2009 as  
176 originally stated.

177 **Q Do you have any comment about maintenance of the interconnection line?**

178 A First Wind will comply with all applicable regulations and standards of  
179 maintenance. Mr. Henriksen's testimony identifies maintenance operations that  
180 likely will be required to maintain the line.

181 **Q Does this conclude your testimony?**

182 A Yes.

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**APPENDIX I**

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**STATEMENTS FROM MILFORD WIND'S APPLICATION ADOPTED BY  
KRISTA KISCH**

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5. For the purposes of this Application, the Milford Phase I and II Wind Power Project ("Project") is described with respect to its two primary components, a wind farm and a transmission line, both of which will be located on federal, state and private land in Beaver and Millard Counties, Utah. An overview map of the proposed Project facilities is attached to Milford Wind's Application as Exhibit 1 [This Exhibit is attached to the Testimony of Krista Kisch at Exhibit MWC 2.6 SR]

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6. The proposed wind farm will be located in Beaver and Millard Counties, Utah. A figure illustrating the wind farm area and conceptual layout is attached to Milford Wind's Application as Exhibit 2 [This Exhibit is attached to the Testimony of Krista Kisch at Exhibit MWC 2.7 SR]. When Phase I and Phase II are completed, the wind farm will generate approximately 300 megawatts of power (nameplate capacity) from a mix of wind turbines ranging from 1.5 to 2.5 MW each. The turbines will be arrayed along a series of parallel turbine corridors, with the precise location of each turbine to be fixed during the final design and construction process, which allows the avoidance of any sensitive resources or features. For Phase I, Milford Wind has entered into contracts for the purchase and delivery of thirty-nine (39) GE wind turbine generators and up to fifty-eight (58) Clipper Liberty C99 wind turbine generators, for a total installed capacity (nameplate) of 203.5 MW. It is anticipated that Phase II will consist of additional

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205 installed capacity of approximately 100 MW<sup>1</sup>. The actual number and size of the  
206 turbines has not been finalized due to uncertainties in the ability of turbine suppliers to  
207 timely deliver on turbine orders.

208 7. The wind farm will include a system of buried lines that will collect power from  
209 the turbines and carry it to an onsite substation. At the substation, transformers will step  
210 the power up from 34.5 kV to 345 kV for transmission through the Project's 345 kV  
211 transmission line. The wind farm will also include a road system that will be used to  
212 build and then provide access to the turbines for maintenance. *See* Application Exhibit 2  
213 [Exhibit MWC 2.7]. The wind farm will include an operations and maintenance facility  
214 including an approximately 30,000 square foot building and associated parking and  
215 garage facilities.

216 8. The Project includes a proposed 345 kV alternating current transmission line that  
217 will originate at the Phase I wind farm substation and terminate at the existing substation  
218 at the Intermountain Power Project ("IPP") generating station north of Delta, Utah. Two  
219 routes are being considered for the transmission line, both of which are illustrated in  
220 Exhibit 1 of the Application [also at Exhibit MWC 2.6 SR]. One route, which has been  
221 identified by Milford Wind as its preferred route, would follow the existing IPP 500 kV  
222 direct current transmission line and enter the IPP substation from the west. This route  
223 would be approximately 87 miles long. The other route would follow State Highway 257  
224 to a point approximately 10 miles south of Delta, where it would turn east and then north

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<sup>1</sup> It is possible that there will be additional future phases to the Project which will add capacity in an amount yet to be determined. In its Application, Milford Wind seeks certificates for Phase I and Phase II; authorization is not sought with respect to potential future phases.

225 and then back west. This route, which would be approximately 91 miles long, would  
226 enter the IPP substation from the east.

227 9. Both routes would be located primarily on federal land managed by the Bureau of  
228 Land Management of the United States Department of the Interior (“BLM”), and both  
229 would be located primarily within BLM-designated utility corridors. The choice between  
230 these routes will be made by the BLM based on an ongoing environmental review  
231 process being conducted by the BLM under the National Environmental Policy Act  
232 (“NEPA”), which includes input by the public, resource agencies and the affected  
233 counties.

234 10. At the IPP substation, the power from Phase I of the Project will be converted  
235 from alternating current to direct current and transmitted to southern California on the  
236 existing 500 kV DC transmission line that carries power from the IPP generating station  
237 to southern California. This interconnection, including the interconnection equipment  
238 and facilities, require an interconnection agreement with the Intermountain Power  
239 Agency (“IPA”).

240 11. The market for power from Phase II of the Project is not currently finalized.  
241 However, it is expected that the interconnection equipment and facilities for the 100 MW  
242 of Phase II power will be built at the same time as the Phase I interconnect to the IPP  
243 substation is made, although it is possible that additional interconnection equipment and  
244 facilities may later be required when Phase II is constructed, depending on the power’s  
245 destination.

246 12. The Phase I facilities consist of wind turbines of up to 203.5 MW of installed  
247 capacity, the collector lines and roads associated with those turbines, an onsite substation,  
248 an onsite control facility, the transmission line, and the IPP interconnection facilities.  
249 Under the power purchase agreement described in the Application and in Paul Gaynor's  
250 testimony, filed concurrently herewith, the Phase I facilities must be placed in service no  
251 later than March 31, 2009. Milford Wind originally requested that the Commission grant  
252 a certificate of convenience and necessity for the Project by April 15, 2008, in order to  
253 allow Milford I to construct the facilities.

254 13. The Phase II facilities are comprised of the turbines required for up to 100 MW  
255 (or the balance of the 300 MW total wind farm facility), and the collector lines and roads  
256 associated with those turbines. It may also include any additional IPP interconnection  
257 facilities that may be required to allow transmission of this power to purchasers. It is  
258 anticipated that Phase II construction would commence in early 2009. Because Phase II  
259 will likely follow closely on the heels of Phase I, Milford Wind originally asked that this  
260 certificate also be granted by April 15, 2008.

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262 17. Because the output from Phases I will not be available to Utah consumers,  
263 Milford Wind does not assert that the public convenience and necessity require  
264 construction of the Project to provide electrical service to Utah residents.

265 18. The Project, however, will provide significant benefits to the economies and tax  
266 base of Beaver and Millard Counties and the State of Utah. The Project is projected to  
267 have a total cost of as much as \$80 million. During construction of the Project, there will

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268 be a large infusion of spending in the local and state economy. Approximately 69  
269 workers, many of them locals, will be involved in the construction phase, and it is  
270 expected that up to \$1.5 million in construction related expenses will be spent in the local  
271 counties. Up to 4 permanent jobs will be created for operation and maintenance of the  
272 Project facilities, and the Project will pay over \$1.2 million per year of property taxes,  
273 most of which will go to the local school systems. Letters in support of the Project from  
274 the Office of the Governor's Energy Advisor and from Beaver County were attached to  
275 Milford Wind's Application as Exhibit 7.<sup>2</sup>

276 19. In addition, it is expected that power from future phases of the Project will be  
277 available on a wholesale basis for potential purchase by Utah public utilities,  
278 municipalities, inter-local agencies, electric cooperatives, or other Utah electrical  
279 corporations.

280 20. Finally, residents of Utah will benefit from the environmental advantages of  
281 having non-polluting renewable electric generation facilities located in the state.  
282 Additionally, the generation of electrical energy from wind energy is seen as part of the  
283 strategy for addressing global climate change, with benefits to citizens of Utah, the nation  
284 and the world.

285 21. The Project complies with the criteria set out at Utah Code Ann. § 54-4-25(3)  
286 because the Project will not interfere with the operation of the facilities or systems of any  
287 public utilities. As described above, the power from Phase I will be delivered by Milford

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<sup>2</sup> The letter from Beaver County that is included in Exhibit 7 is a copy of the original, which UPC understands was sent directly from the Beaver County Commission to the Public Service Commission.  
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288 Wind to its customer through interconnection facilities at the IPP substation, and that  
289 power will then be transmitted through the existing IPA 500 kV DC transmission line to  
290 southern California. None of the Phase I power will enter a transmission system owned  
291 by or serving any Utah public utility, and there will be no effect on any such system.

292 22. In the event that Milford Wind sells some or all of the power from Phase II to  
293 entities providing retail service to Utah consumers, it will take appropriate steps to obtain  
294 the approval of state or federal authorities, if any is required. Because Milford Wind  
295 does not seek authority in this Application to furnish electric power to the public or to  
296 any consumer in the state of Utah, there will be no interference from Phase II on the  
297 system of any public utility.

298 23. With respect to Utah Code Ann. § 54-4-25(3), Milford Wind is in the process of  
299 obtaining all required consents, permits and other authorizations for the Project. A table  
300 listing the required consents, permits and authorizations, and the status of each as of the  
301 filing of the Application was attached to Milford Wind's Application as Exhibit 8 [and  
302 attached hereto as Exhibit MWC 2.8 SR]. Milford Wind will provide the Commission  
303 with notice of, and/or a copy of the required authorizations when they are received.

304 24. As required by Section 54-4-25(4)(B) of the code, Milford Wind states that none  
305 of the proposed facilities will conflict with or adversely affect the operations of any  
306 existing certificated fixed public utility which supplies electric power or service to the  
307 public, and that Milford Wind facilities will not constitute an impermissible extension  
308 into the territory certificated to an existing fixed public utility.

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