## LOCAL GOVERNMENT SERVICES BUREAU STATE FINANCIAL SERVICES DIVISION



# GASB STATEMENTS #84 AND #87 & CORRECTIVE ACTION PLANS (CAPS)

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#### **LEARNING OUTCOMES**

GOAL 1

GASB 84 Fiduciary Activities and GASB 87 Leases

GOAL 3

CAP update

GOAL 2

Changes to the financial statements & BARS Chart of Accounts

GOAL 4

LGSB Happenings



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#### GASB 84 Fiduciary Activities: a brief introduction

#### GASB 84 Fiduciary Activities

- Effective for fiscal years beginning after December 15, 2019 or FY2021 (7/1/2020-6/30/2021).
- · Defines fiduciary activity for reporting purposes.
- Changes how fiduciary activities are treated in the financial statements by reporting trust funds and custodial funds.
- Four types of fiduciary funds are described:
  - 1. Pension trust funds;
  - 2. Investment trust funds;
  - 3. Private-purpose trust funds; and
  - 4. Custodial funds formerly known as agency funds.



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#### GASB 84 Fiduciary Activities: a brief introduction

GASB 84 establishes criteria for identifying fiduciary activities.

- Does the local government control the assets of the fiduciary activity?
- Who are the beneficiaries with whom the fiduciary relationship exists?

Other criteria are used to identify fiduciary component units and postemployment benefit arrangements, which are fiduciary in nature.

GASB 84 provides for the recognition of a liability to beneficiaries when an event occurs compelling the government to disburse fiduciary resources.

Some things to know:

- Who controls the assets?
- What is the source of revenue?
- Who are the beneficiaries?

Retroactive implementation is encouraged, and notes should be updated appropriately.



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#### Fiduciary Funds – the Basics

A fiduciary fund is used to report assets for fiduciary activities held in legally established trust funds or similar arrangements or in a custodial capacity by a government.

Statements are presented using economic resources measurement focus and the accrual basis of accounting.

Financial statements include:

- Statement of Fiduciary Net Position; and,
- Statement of Changes in Fiduciary Net Position.

Trust Funds, including pension trust, investment trust, and private-purpose trust funds, must meet specific criteria to be reported as trust funds.

Custodial funds report fiduciary activities not held in a trust or an equivalent arrangement.

These funds are included in the Basic Financial Statements of an entity.



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#### **Fiduciary Funds – definitions**

An **exchange or exchange-like transaction** involves equal or approximately equal value given and received, while **non-exchange transactions** are those where value is not given and received.

Own source revenues are those revenues generated by the government itself.

A government has **control of the assets** of an activity if the government holds the assets or directs the use, exchange, or employment of the assets in a manner providing benefits to the specified or intended recipients.

**Administrative involvement** occurs when a government monitors secondary recipients for compliance, determines eligible secondary recipients or projects, and has the ability to exercise discretion in how funds are allocated.



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#### Fiduciary Funds – definitions

Fiduciary fund financial transactions use the **economic resources measurement focus,** which records transactions when they occur, regardless of when cash is received or disbursed. Similar to a proprietary fund.

Fiduciary fund financial statements are presented on a **full accrual basis** which recognizes increases and decreases in economic resources as soon as the underlying event or transaction occurs. This presentation is similar to a proprietary fund, also.





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#### **Fiduciary Funds – definitions**

GASB 84 outlines criteria to be used when identifying **other fiduciary activities**, and all criteria must be met.

Paragraph 11 of the statement:

- a. The assets are controlled by the government.
- b. The assets are not derived from (1) the government's own-source revenues or (2) government-mandated or voluntary non-exchange transactions.
- c. The assets have one or more of the following characteristics:
  - 1. The assets are (a) administered in a trust in which the government is not a beneficiary, (b) dedicated to providing benefits to recipients, and (c) legally protected from the creditors of the government.
  - 2. The assets are for the benefit of individuals, and the government does not have administrative involvement.
  - 3. The assets are for the benefit of organizations or other governments not part of the financial reporting entity.



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#### **Fiduciary Component Unit**

Component units are established according to criteria in GASB 14, as amended, The Financial Reporting Entity.

A fiduciary component unit may be:

- A Pension or OPEB Plan under GASB 67, 73 or 74;
- A non-pension or non-OPEB plan meeting specific criteria;
- A non-component unit which is a pension or OPEB plan under GASB 67, 73, or 74;
- Or other types of fiduciary activity meeting specific requirements.

If applicable and more than one fiduciary component unit reported, information is combined and aggregated for presentation in the primary government's fiduciary fund statements.

Assets of the component unit controlled by a primary government are not factors determining a fiduciary component unit.

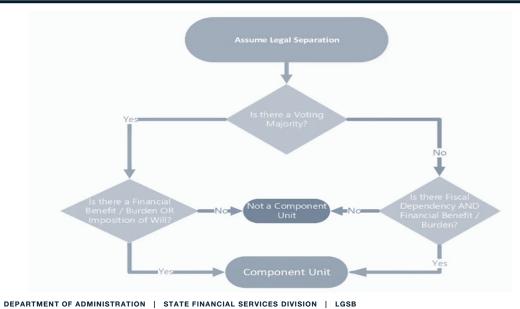
GASB 84 outlines specific criteria if a pension or OPEB arrangement is not a component unit.

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#### **Fiduciary Component Unit**



#### **Trust Funds**

Pension and other employee benefit trust funds report resources accumulated to fund pension and OPEB plans defined in GASB 67, 73, or 74 and other OPEB plans meeting specific requirements shown below.

Other OPEB plan requirements are:

- The local government is not a beneficiary;
- The fund resources are dedicated to providing benefits to recipients in accordance to benefit terms;
- The fund resources are legally protected from the creditors of the local government; and,
- Contributions to the trust and earnings on the contributions are irrevocable.

**Investment trust funds** report the external portion of investment pools held in a qualifying trust meeting criteria of 11(c)1.

Private-purpose trust funds are funds held in a qualifying trust meeting the criteria of 11(c)1 and not required to be reported in Pension or Investment Trust Funds.

• These funds usually have a specific purpose.



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#### **Custodial Funds**

Custodial funds report fiduciary activities not held in a trust or an equivalent arrangement.

Formerly known as Agency Funds.

Both the Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position will be required even if you only custodial funds.

The external portion of investment pools not held in a trust meeting the criteria of 11(c)1 is now reported in the custodial fund classification of the fiduciary fund statements and presented in a separate column.

Significant reporting changes include:

- Reporting net position for custodial funds;
- FDRA's will be reported as a custodial funds; and
- Aggregate reporting of additions and deductions to custodial funds will be allowed if held and disbursed within three months.



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#### Do I need to report a fiduciary fund?

GASB has created flow charts to use to determine whether or not a fiduciary activity is reported.

One of the first questions to ask - is there a qualifying trust in place?

Identify potential fiduciary activities. Maybe a checklist or a review of your current agency funds.

Identify what type of fiduciary fund you may need to report.

Identify when you may need to report a fiduciary fund liability.

Other items to help determine fiduciary fund reporting include

- \* Related documents;
- Who or what entity provides the resources;
- What is the purpose of the resource; and
- Who are the potential beneficiaries?



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#### From GASB 84 flow charts

Are assets held by a component unit as defined in GASB 14, as amended? And are they held for pension arrangements or OPEB arrangements?

❖ If yes, they will probably be reported in a fiduciary fund.

Does the government control the assets?

❖ If yes, they will possibly be reported in a fiduciary fund.

Are current agency funds now a custodial fund?

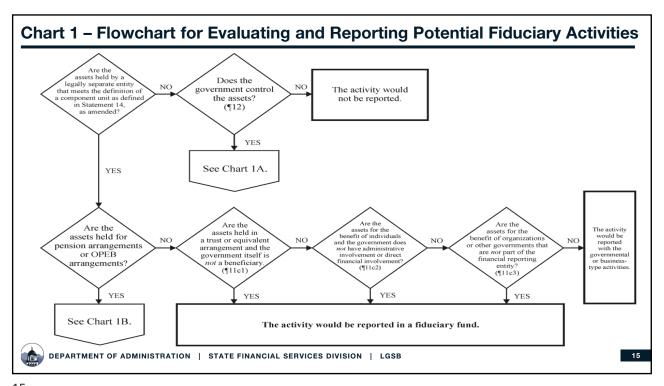
❖ Maybe and maybe not – depends on GASB 84 criteria.

The flow charts in GASB 84 can be used to assist in the determination of a fiduciary activity.

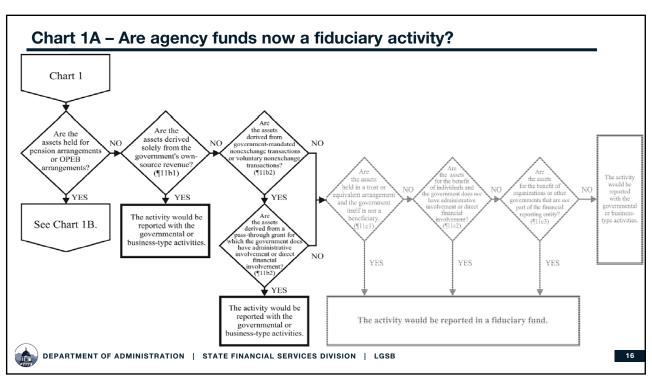
Following the steps and answering the questions in the flow chart should be included in the process of identifying fiduciary activities.

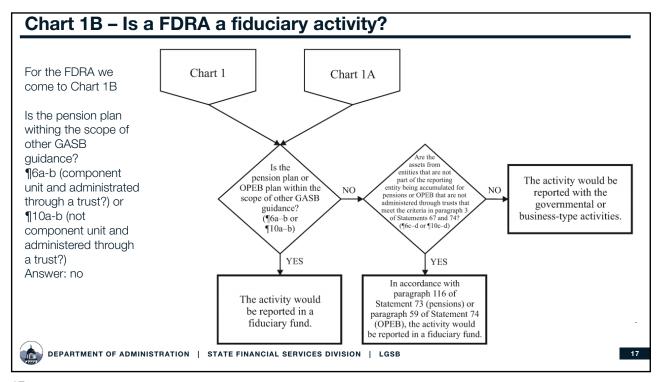


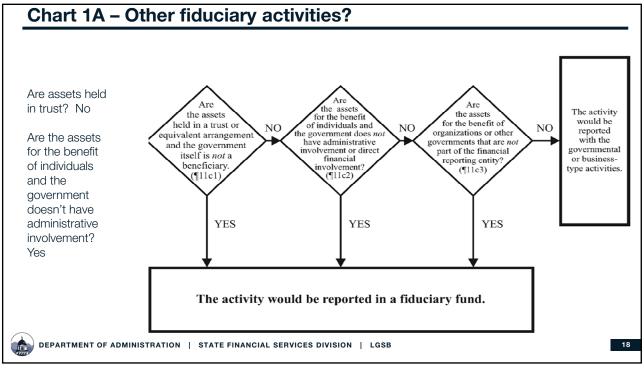
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#### Fiduciary fund or not?

	Fiduciary	NOT Fiduciary
Payroll & claims clearing funds		✓
Performance deposits/ Retainages		✓
Property taxes collected for other local governments	✓	
Jail Inmate accounts	✓	
Fire Department Relief Association	✓	



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#### **GASB 84 Fiduciary Activities: Reporting Changes**

Changes in reporting fiduciary activities include:

- Possible net position of custodial funds; and
- FDRA's will be included with custodial funds.

Statement format changes include the addition of the External Investment (not in trust) column in the custodial fund classification.

A revised FY2021 AFR Excel template will be available on our website later this spring.

Changes to the BARS Chart of Account will be minimal. However, you may have funds that need to be reclassified.

Don't forget the note disclosure for the summary of significant accounting policies and reporting of prior period adjustments related to GASB 84, if applicable.

Reporting fiduciary activities of enterprise and business-type funds are an exception to the fiduciary fund statement reporting requirements. Please see the GASB statement for guidance.



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#### **Fund Classifications: Fiduciary**

Fiduciary funds are used to report assets held by a government entity acting in a trustee or custodial capacity for others.

Assets in these funds cannot be used to support the government's own programs.

- 7000 7099 Trust Funds account for assets received and held for a government acting as a custodian and are reported on a full accrual basis.
  - · These include:
    - pension trust funds;
    - investment trust funds; and,
    - private purpose trust funds.

**7100 - 7999 Custodial Funds** are primarily funds for cash collected for other governments or agencies and distributed within a short time period and are reported on a full accrual basis.



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#### **Statement of Fiduciary Net Position** STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS FISCAL YEAR ENDING JUNE 30, 202 Private Purpose External Custodial Trust Funds Trust Funds Trust Funds Investment Funds Number ASSETS Cash and cash equivalents Receivables: Tax/assessment receivable (net of allowance for uncollectibles) Accounts/other receivables - (net of allowance for uncollectibles) Investments (at fair value) 190000 Deferred Outflows of Resources Draft LIABILITIES 202100 Accounts payable Judgments payable 204100 Contracts payable Due to other governments 0.00 NET POSITION 0.00 DEPARTMENT OF ADMINISTRATION | STATE FINANCIAL SERVICES DIVISION | LGSB

DEDUCTIONS: Administrative expenses Refunds of contributions Benefit payments to individuals Distribution of investments Refunds or transfers to others Payments of taxes collected for other governments Total Deductions  Out 000 000 000 000 000 000 Change in net position Total net position - July 1, 2020 as previously reported Prior period adjustments Total net position - July 1, 2020 as restated  0 00 0 00 000 000 000 000 000 000 000		STATEMENT OF CHANGE	S IN FIDUCIARY	NET POSITION			
Account Pension Investment Private Purpose External Custodial Funds Number Description (7000-7005) (7000-7009) (7010-7099) (70		FIDUCI	ARY FUNDS				
Pension   Investment   Trust Funds   Trust Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment		FISCAL YEAR EI	NDING JUNE 30,	2021			
Pension   Investment   Trust Funds   Trust Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment							
Pension   Investment   Trust Funds   Trust Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment   Funds   Trust Funds   Investment							
Account Number							
Number   Description   (7000-7005)   (7000-7009)   (7010-7099)   (not in trust)   (7100-7999)							
ADDITIONS:							
Tax revenue collected for other governments Total red position - July 1, 2020 as previously reported Prior period adjustments Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated Total net position - July 1, 2020 as restated	Number		(7000-7005)	(7006-7009)	(7010-7099)	(not in trust)	(7100-7999)
Tax revenue collected for other governments 330000 Intergovernmental revenue 370000 Investment earnings 980000 Contributions to pension plan 980000 Contributions to pension plan 980000 Contributions to investment trust  Total Additions  0.00 0.00 0.00 0.00 0.00 0.00  DEDUCTIONS: Administrative expenses Refunds of contributions Benefit payments to individuals Distribution of investments Refunds or transfers to others Refunds or Contributions Payments of laxes collected for other governments Total Deductions  0.00 0.00 0.00 0.00 0.00  Change in net position Total net position - July 1, 2020 as previously reported Prior period adjustments Total net position - July 1, 2020 as restated 0.00 0.00 0.00 0.00 0.00							
330000   Intergovernmental revenue   300000   Miscellaneous   3000000   Miscellaneous   3000000   Miscellaneous   30000000   Miscellaneous   3000000000   Miscellaneous   30000000000   Miscellaneous   300000000000000000000000000000000000	310000						
Section   Miscellaneous revenue   Section   Miscellaneous revenue   Section   Sectio		-					
Investment earnings							
366000   Contributions to pension plan   366000   Contributions to investment trust							
Total Additions							
Total Additions  0.00							
DEDUCTIONS: Administrative expenses Refunds of contributions Benefit payments to individuals Distribution of investments Refunds or transfers to others Payments of taxes collected for other governments Total Deductions  Out 000 000 000 000 000 000 Change in net position Total net position - July 1, 2020 as previously reported Prior period adjustments Total net position - July 1, 2020 as restated  0 00 0 00 000 000 000 000 000 000 000	366000	Contributions to investment trust					
Administrative expenses Refunds of contributions Benefit payments to individuals Distribution of investments Refunds or transfers to others Payments of taxes collected for other governments Total Deductions  Out 000 000 000 000 000 000 000  Change in net position Total net position - 1,49 1, 2020 as previously reported Prior period adjustments Total net position - 1,49 1, 2020 as restated 0,00 0,00 0,00 0,00 0,00 0,00 0,00 0,0		Total Additions	0.00	0.00	0.00	0.00	0.00
Refunds of contributions   Benefit payments to individuals   Distribution of investments   Distribution of investments   Refunds or transfers to others   Payments of taxes collected for other governments   Total Deductions		DEDUCTIONS:					
Benefit payments to individuals		Administrative expenses			H		
Distribution of investments   Refunds or transfers to others		Refunds of contributions		~ Y'	214		
Refunds or transfers to others   Payments of taxes collected for other governments   Total Deductions   0.00   0		Benefit payments to individuals		\ )\	0		
Payments of taxes collected for other governments		Distribution of investments		-			
Total Deductions   0.00   0.		Refunds or transfers to others					
Change in net position   0.00   0.00   0.00   0.00   0.00   0.00		Payments of taxes collected for other governments					
Total net position - July 1, 2020 as previously reported		Total Deductions	0.00	0.00	0.00	0.00	0.00
Total net position - July 1, 2020 as previously reported Prior period adjustments Total net position - July 1, 2020 as restated  0.00 0.00 0.00 0.00 0.00		Change in net position	0.00	0.00	0.00	0.00	0.00
Prior period adjustments         0.00         0							
Total net position - July 1, 2020 as restated 0.00 0.00 0.00 0.00 0.00							
			0.00	0.00	0.00	0.00	0.00
		Total net position - June 30, 2021	0.00	0.00	0.00	0.00	0.00

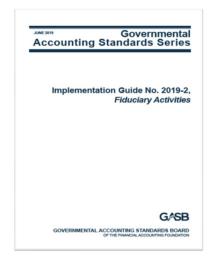
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#### GASB 84 Fiduciary Activities: Q and A's

GASB Implementation Guide 2019-2 presents a series of questions and answers to assist with the implementation of GASB 84.

#### www.gasb.org

- Implementation Guide 2019-2 amended certain questions in Implementation Guides 2015-1, 2016-1 and 2017-2.
- GFOA has issued an advisory, which can be found on their website, about GASB 84 which provides some general guidelines.



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#### GASB 84 Fiduciary Activities: Q and A's

1. Do I report a liability or net position in a custodial fund?

In the Statement of Fiduciary Net Position, liabilities are recognized when an event **compels** a government to disburse fiduciary resources after a demand for the resources has been made or when no further action, approval, or condition is required to be taken or met by the beneficiary to release assets.

❖ Example: A city or town holds cash for a Fire Department Relief Association. Cash is not released until a claim is made for those funds or assets. The city or town will not record a liability (if no demand for the resources has been made) but report a net position in the Statement of Fiduciary Net Position for the funds.



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#### GASB 84 Fiduciary Activities: Q and A's

- 1. Do I report a liability or net position in a custodial fund? continued
- Example: A city or town holds assets/cash related to the Court Technology Surcharge, the Law Enforcement Academy Surcharge, or a similar fund and these assets are remitted to the Department of Revenue.
- ❖ A liability is reported for these types of funds as no other action is required for the disbursement of these funds. The assets will be held for three months or less.
- Reporting for Pension Trust, Investment Trust, and Private Purpose Trust funds still report liabilities and net position.



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#### GASB 84 Fiduciary Activities: Q and A's

2. Do I need to include the payroll clearing and claims clearing funds in the fiduciary fund statements?

No, these funds do not need to be recorded with the other custodial funds in the fiduciary fund statements. They represent a liability of the government, and the funds are held for the benefit of the government, not meeting the criteria in paragraph 11c of GASB 84.

- Continue to use the clearing funds in your accounting system.
- This change is for <u>reporting purposes only</u> in your AFR, and no entries are required in your accounting system.
- ❖ Amounts at 6/30 in these funds can be reported in your General Fund.



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#### GASB 84 Fiduciary Activities: Q and A's

3. A government has identified multiple activities which meet the description of custodial fund per paragraph 18 and expects to hold the assets less than three months. How should I report these in the Statement of Changes in Fiduciary Net Position?

If significant, an aggregated total for additions and an aggregated total for deductions may be reported for each activity in the custodial fund.



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## LOCAL GOVERNMENT SERVICES BUREAU STATE FINANCIAL SERVICES DIVISION



#### **GASB 87 LEASES**

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# LEARNING OUTCOMES The impact of GASB 87 Leases What are the implementation dates? What changes in your financial statements? Changes to the AFR template and other information

#### **GASB 87 Leases:** a brief introduction

#### GASB 87 Leases

- Effective for reporting periods beginning after June 15, 2021 or FY2022 (July 1, 2021 to June 30, 2022).
- Changes the definition of a lease and how leases are accounted for by both the lessee and lessor. You may need report as both a lessee and lessor depending on the circumstances.
- · Certain types of leases are exempt including:
  - Intangible assets (mineral rights, copy rights, patents, licensing contract for computer software);
  - Biological assets (timber, living plants, assets);
  - · Inventory;
  - Service concession arrangements (GASB #60);
  - Supply contracts (power purchase agreements that do not convey control of the right to used underlying generating facility); and
  - Short-term leases (term less than 1 year).



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#### GASB 87 Leases: what is a lease?

- A lease is a contract which conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction.
  - An agreement that does not specify the term lease but meets the definition of a lease under GASB 87, is still considered a lease and needs to be reported as such.

To determine if the contract conveys control of the right to use the underlying asset, does the government have both

- 1) the right to obtain the present service capacity from use of the underlying asset as specified in the contract, and
- 2) the right to determine the nature and manner of use of the underlying asset as specified in the contract.
- $\ensuremath{ \diamondsuit}$  Nonfinancial assets may include buildings, land, vehicles, and equipment.
- Contracts which transfer ownership of the underlying asset at the end of the term and do not contain termination options should be reported as a financed purchase.



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#### GASB 87 Leases: what is a lease term?

- The lease term is the period during which the lessee has a noncancelable right to use an underlying asset.
- The lease term also includes
  - The periods covered by a lessee's option to extend the lease and to terminate the lease.
  - The periods covered by a lessor's option to extend the lease and to terminate the lease.
- The lease term should be reassessed if one or more of the following occur:
  - · Lessee or lessor elects to exercise an option that would not have been exercised
  - · Lessee or lessor elects not to exercise an option that would have been exercised
  - An event specified in the lease requiring an extension takes place.



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#### **GASB 87 Leases: definitions**

- Lease liability is the present value of the payments made over the term of the lease. The value is based on the following:
  - Fixed lease payment made during the lease term.
  - · Variable payments fixed in substance or based on an index.
  - Payments for terminating the lease.
  - Any lease incentives due from the lessor which decrease the liability.
  - Payments related to residual value guarantees, exercising a purchase option or any other payments to the lessor.
- Lease receivable is the present value of the payments to be received over the term of the lease. The value is based on the following:
  - Fixed lease payments received during the term of the lease.
  - · Variable payments fixed in substance or based on a rate or index.
  - Any lease incentives due to the lessee.
  - · Any fixed residual value guarantee payments due from the lessee.



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#### **GASB 87 Leases: definitions**

- Leased right-to-use asset values include:
  - 1. Lease payments made before the beginning of the lease term.
  - 2. Any costs to put the leased asset into service.
  - 3. Less any lease incentives.
- ❖ **Present value** is the value today of future payments or receipts.
- **Lease incentives** are 1) payments made to or on behalf of the lessee, which the lessee has a right to offset the obligation of the lessor, or 2) other concessions granted to the lessee.
- A multiple component lease may be a contract containing both a lease and non-lease component or multiple underlying assets.
- Contracts with the same counterparty entered into at the same time or near the same time should be considered part of the same contract are contract combinations.



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#### **GASB 87 Leases: definitions**



Other terms defined in GASB 87:

- \* Lease modifications or amendments to a lease.
- Subleases.
- Sale-Leaseback transactions involve the sale of an underlying asset by the owner and lease of the property back to the seller.
- In a Lease-Leaseback transaction an asset is leased by the first party to another party and leased back to the first party.
- Intra-Entity Leases are those of blended component units and are reported as if they are the primary government's debt.
- Leases between Related Parties.



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#### GASB 87 Leases: things to consider

Who maintains the information on the leases, and is it one location or decentralized?

Do you have existing agreements not currently recognized as leases?

Review the details of each lease – possibly create a checklist to see if the contract qualifies as a lease.

Review accounts payable detail to determine if any of the expenditures/expenses are lease-related.

Ensure the lease term is greater than 12 months.

Work with your auditor and other professionals during implementation.

Establish a capitalization threshold to be applied to leases – possibly in line with capital assets.

Review your general ledger to ensure all of your leases are reported correctly.



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#### GASB 87 Leases: things to consider

One area to take special note of:

Net position may not change, but the amount of long-term debt reported will change by the present value of the future lease payments.

Take note of:

- Contracts with multiple components and contract combinations.
- Lease modifications and terminations.
- Subleases and leaseback transactions.

Ensure debt limits are reviewed as well as bond indentures and any other contractual debt limits you may have.

7-7-4201(1) MCA limits the amount of debt a city or town may issue to 2.5% of total assessed value of taxable property.

7-7-4202(1) MCA outlines special provisions relating to water and sewer systems.

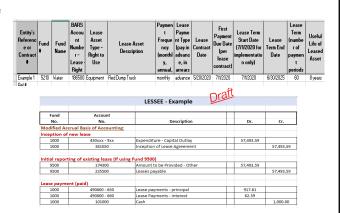


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# GASB 87 Leases: LGSB inventory tracking resource

LGSB is working on a template that will provide the following:

- Lease asset inventory tracking for lessee
- Lease asset inventory tracking for lessor
- Present value amortization
- Suggested journal adjustments for lessees and lessors
  - Initial reporting
  - Subsequent reporting
    - · For full accrual basis
    - For modified accrual basis





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#### **Updates to the BARS - Chart of Accounts**

The BARS Chart of Accounts will be updated to include:

- Leased right-to-use assets;
- Lease receivables;
- Deferred outflows and inflows of resources;
- ❖ Lease revenues; and
- Lease expenditures/expenses.

A memo will be distributed once the revisions are made, and ready for use.

The AFR in Excel template will also be updated for lease reporting.



Accounting & Annual Financial Report Resources

BARS CHART OF ACCOUNTS

- 01 Introduction 02 Fund Classification
- 03 Balance Sheet Accounts
- 04 Revenue Accounts
   05 Expenditure Accounts
- 06 Object Expenditure Classification



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#### **GASB 87 Leases: Lessees**

#### Lessee Accounting for Leases

- Governmental funds
- Proprietary funds

#### Initial reporting period

- ❖ The lessee should recognize the lease asset and a lease liability
- The lease asset is the sum of 1) the lease liability, 2) payments made to the lessor at before the beginning of the lease less any incentives, and 3) initial direct costs to place the lease asset into service.

#### Subsequent reporting periods

- Amortize the lease asset over the shorter of the useful life of the asset or lease term.
- \* Reduce the lease liability by the lease payments less interest expense.



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#### **GASB 87 Leases: Lessees**

#### Lessee Accounting for Leases

	Assets	Liabilities	Deferred Inflows of Resources
Lease Inception	Right to use Lease Asset (¶30)	Lease Liability (¶21)	n/a
Subsequent Reporting	Amortize over the shorter of the lease term or useful life of the lease asset (¶31)	Reduce by lease payments less interest expense (¶24)	n/a

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#### **GASB 87 Leases: Lessees**

Note disclosure should include the following:

- General description of the leasing arrangements including 1) the basis, terms and conditions on which variables not included in the lease liability are determined, and 2) the existence, terms and conditions of residual value guarantees not included in the lease liability.
- · Total of lease assets, accumulated amortization disclosed separately from other capital assets.
- The amount of leased assets by major class of underlying assets.
- The amounts of outflows of resources for variable payments and other payments.
- · Principal and interest requirements to maturity.
- · Commitments under leases before the commencement of lease term.
- The components of any loss associated with an impairment.

Relevant disclosures should also include sublease transactions, sale-leaseback transactions and lease-leaseback transactions.



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#### **GASB 87 Leases: Lessors**

#### Lessor Accounting for Leases

- Governmental Funds
- Proprietary Funds

#### Initial Reporting Period

- The lessor should recognize a lease receivable and a deferred inflow of resources.
- The value of the lease receivable is the present value of the lease payments reasonably certain to be received.
- The lessor continues to report on the underlying leased asset.

#### Subsequent Reporting Periods

- Depreciate underlying leased asset and reduce receivable by lease payments less amount for accrued interest.
- Recognize revenues in a systematic and rational manner.



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#### **GASB 87 Leases: Lessors**

#### Lessor **Accounting for Leases**

	Assets	Liabilities	Deferred Inflows of Resources
Lease Inception	Lease Receivable (¶44, 55)	n/a	Initial value of Lease Receivable (¶53)
Subsequent Reporting	Reduce receivable by payments received less inflow of resources (¶48)	n/a	Amortize over the term of the lease (¶54)



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#### **GASB 87 Leases: Lessors**

Note disclosure should include

- General description of the leasing arrangements, including the basis, terms, and conditions on which variables not included in the lease liability are determined.
- The total amount of inflows of resources recognized in the reporting period from leases.
- · The total amount of inflows of resources recognized in the reporting period for variable and other payments not previously included in the measurement of the lease receivable.
- · The existence, terms, and conditions of options by the lessee to terminate the lease or abate payments.

Relevant disclosures should also include leases of assets that are investments, certain regulated leases, sublease transactions, sale-leaseback transactions, and lease-leaseback transactions.

There are additional disclosures for lessors with one or more regulated leases.



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#### **GASB 87 Fiduciary Implementation Guide 2019-3**



Implementation Guide No. 2019-3 answers many questions about how to apply the provisions of GASB 87

www.gasb.org



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# LOCAL GOVERNMENT SERVICES BUREAU STATE FINANCIAL SERVICES DIVISION



# CORRECTIVE ACTION PLANS

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#### **Corrective Action Plans or CAPS**

Corrective action plans (CAPS) address audit findings or recommendations when an audit has been completed.

MCA 2-7-515 (1) requires an audited local government entity to review the audit report and, within 30 days of receipt, submit a corrective action plan detailing what action or actions the entity plans to take on any findings or recommendations contained in the audit report.

MCA 2-7-515 (2) requires the department to notify the entity of the acceptance or rejection of the corrective measures. If the department and entity fail to agree on corrective measures, a conference will be held.

MCA 2-7-515 (3) failure to resolve significant findings or implement corrective measures must result in the withholding of financial assistance in accordance with rules adopted by the department pending resolution or compliance.

Why is LGSB following up on CAPs? To prevent claims under MCA 2-7-523 or SB302 (L2019).



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#### **Corrective Action Plans or CAPS**

Findings will be reviewed by LGSB and determined to be significant or other.

Significant findings are related to

- cash,
- budgets;
- and going concern.

Other finding categories, that if material, may be considered significant include:

- Related to grant funds
- Reporting deadlines
- County Collections
- Charges for Services
- Debt and long-term debt
- Disclaimers or adverse opinions from the auditor
- Number of findings
- ❖ Related to fraud or abuse
- \* Related to custodial funds
- Prior period adjustments



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#### **Corrective Action Plans or CAPS**

What should be included in your CAP?

- **❖**Why did the deficiency occur?
- ❖ What is being done to correct the deficiency?
- \* Who is responsible for correcting the deficiency?
- ❖ When will the corrective measures be implemented?

In reviewing a CAP, our goal is to work with you to eliminate repeat audit findings, especially significant findings.

LGSB will notify the audited entity whether a CAP has been accepted or if additional information is required.

LGSB may not accept a CAP if it doesn't appear to address or correct the findings.

A conference would be scheduled to discuss corrective measures.



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#### **LGSB Happenings**

- Staffing changes at LGSB include our new accountant, Alek Smith who came on early March.
- We are reestablishing regions across the state.
- We are working on the AFR in Excel and other template updates.





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