

*NIH WORKSHOP ON BUILDING A LARGE U.S. RESEARCH
COHORT FOR PRECISION MEDICINE RESEARCH*

**FAIR INFORMATION PRACTICES – BUILDING
TRUST WITH CONSUMERS**

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Building trust with consumers is foundation to the kind of engagement we're seeking for Precision Health. The adoption and adherence to a set of universal principles called "Fair Information Practices," or FIPs, will help establish that trust.



We see evidence of the changing role and perspective of the consumer both in the products and services consumers buy, and in their expectations regarding their own health information.

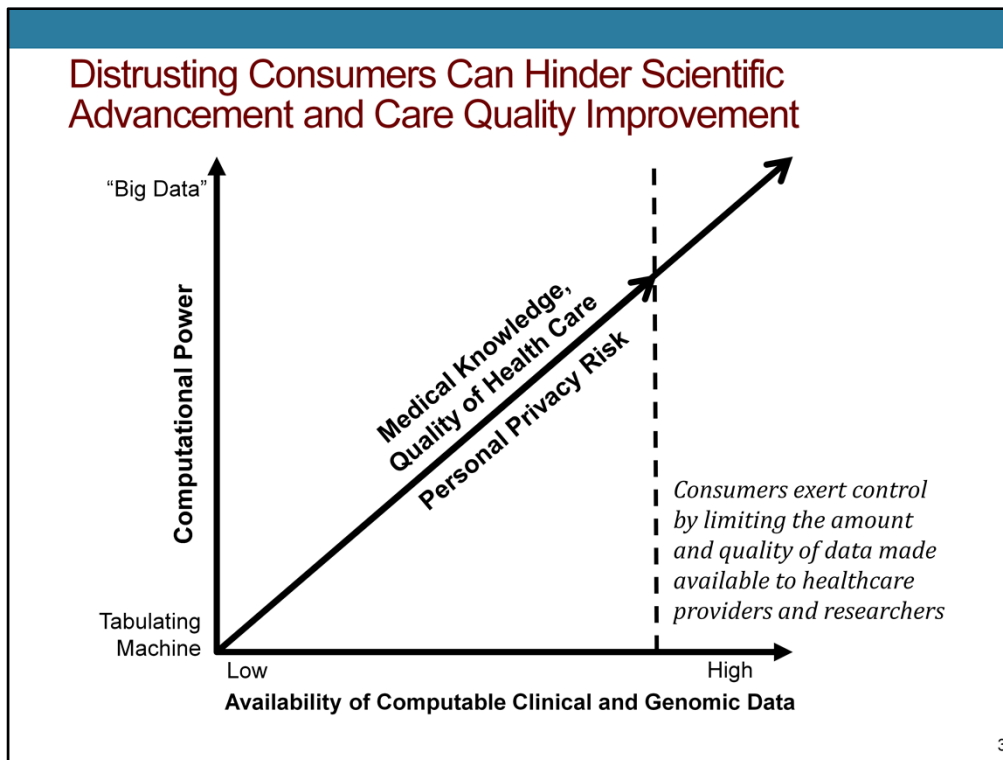
For example, a high percentage of ...

Smartphone apps and personal sensors are helping consumers take control of their own health. In January of this year, ...

Consumers are purchasing DNA testing services from outside the traditional healthcare system, such as services from 23andMe and Ancestry.com.

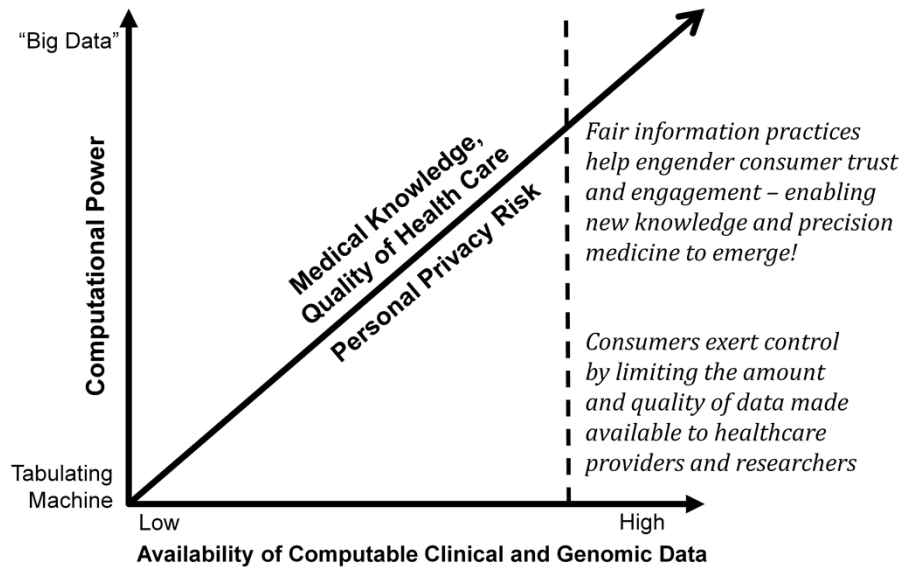
As consumers realize that more of their health information is being digitized, the concern over personal privacy is also increasing. **Prospective participants of scientific studies have ranked privacy of sensitive information as one of their top concerns and a major determinant of participation in a study**

But a number of studies have shown that consumers will willingly contribute their data and biological samples to medical research – when their permission is sought. As the UK’s National Health System discovered earlier this year, recently transparency, control, and “no surprises” are key to obtaining consumers’ buy-in for use of their health information in biomedical research.



This notional diagram depicts the challenge we face as we capitalize on the availability of massive amounts of computable health data, and our increasing capacity to analyze those data. On the x-axis, we have the availability of computable clinical and genomic data, and on the y-axis, we have computational power. As more electronic clinical and genomic data about individuals become widely available, and as our computational power continues to explode, we see a real promise of dramatic increases in our medical knowledge and in the quality of healthcare services. At the same time, we see a concomitant increase in risk to personal privacy. What tends to happen when consumers realize a risk to their privacy is that they will exert control by limiting the amount and quality of data they make available to healthcare providers and researchers.

Fair Information Practices Help Engender Consumer Trust and Engagement



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The best way to make consumers feel comfortable making their health information available is through adherence to fair information practices, which help engender trust and engagement, enabling new knowledge and precision medicine to emerge!

New Risks to Personal Privacy

- As genomic sequencing becomes more conveniently and economically available, the collection and use of genomic data in clinical practice and biomedical research will become commonplace, posing particular risks to individual privacy
 - DNA is inherently unique to the individual, rendering it the ideal “biometric identifier” – one of the 18 data elements of identifiability defined by HIPAA
 - Even without a name or phenotype linkage, DNA includes many clues for narrowing the identity possibilities (e.g., presence/absence of Y chromosome reduces possibilities by around 50%)
 - Genomic data are everywhere! DNA can be obtained from objects as ubiquitous as Starbucks’ coffee cups
 - Access to an individual’s DNA poses a substantial privacy risk for both the individual and blood relatives (who most likely did not consent)
- Accelerating advances in genetic and “big data” technologies challenge the presumption that any health data can be “de-identified”

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In particular, the challenges posed by the availability of genomic data and “big data” analytics present new risks to personal privacy.

An individual’s DNA is unique to that individual, making it an ideal “biometric identifier” – which is one of the 18 identifiers enumerated in the HIPAA Privacy Rule.

While separating DNA data from identity and phenotype does make it more challenging to associate it with the individual it represents, a genome sequence includes many clues to help narrow down the identity possibilities – for example, the presence or absence of a Y chromosome can reduce the possibilities by about 50%, and coding of visible genetic characteristics and sets of genes commonly associated with heritage can further reduce the possibilities. **Demographic metadata associated with genomic data also is revealing – it’s been estimated that the combination of birthdate, sex, and 5-digit zip code can identify ~60% of individuals in the US. (I’m sure that applies to my case.)**

Adding to this privacy risk is the fact that DNA is everywhere! Genomic data can be obtained from things as ubiquitous as Starbucks’ coffee cups. And the risk is not only to the individual, but also to the individual’s parents, siblings, and children.

Today’s “big data” analytic technologies are becoming increasingly expert at mining information from very large volumes of data – leading one to question the Privacy Rule’s presumption that any data can be de-identified.

Fair Information Practices (FIPs): Four+ Decades of Persistent Values

- **1973:** US Department of Health, Education, and Welfare report *Records, Computers, and the Rights of Citizens*⁷ introduced “code of fair information practices;” UK Committee on Privacy⁸ adopted similar list at about the same time (not clear who copied whom)
- **1980:** Council of Europe adopted *Convention for the Protection of Individuals with Regard to Automatic Processing of Personal Data*⁹ – the first first legally binding international treaty on data protection; Organisation for Economic Cooperation and Development (OECD) published *Guidelines on the Protection of Privacy and Transborder Flows of Personal Data*¹⁰
- **2009:** *Madrid Privacy Declaration*¹¹ produced by the International Privacy and Data Protection and Commissioners and signed by over 300 groups, experts, and individuals, reaffirmed the FIPs and sought better legal frameworks for privacy protection
- Various US agencies (FTC¹², DHS¹³, DOC¹⁴, White House¹⁵, ONC¹⁶, CMS¹⁷) have adopted their own customized versions of the FIPs – details vary slightly, but ***underlying principles remain consistent***

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The Fair Information Practices (FIPs) principles have been around for over four decades – and used throughout the world to guide regulatory processes for protecting personal privacy.

10 Consistent Principles¹⁸

1. Collection - limited, lawful and by fair means; with consent or knowledge
2. Data quality – relevant, accurate, up-to-date
3. Purpose specification at time of collection
4. Notice of purpose and rights at time of collection
5. Uses limited (including disclosures) to purposes specified or compatible
6. Security through reasonable safeguards
7. Openness re personal data practices
8. Access – individual right of access
9. Correction – individual right of correction
10. Accountable – data controllers accountable for implementation

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In 2012, Graham Greenleaf studied the many instantiations of the FIPs and concluded that these 10 principles are consistent throughout all of them.

Recent US Instantiations

1. The White House. Consumer Privacy Bill of Rights. Appendix A in *Consumer Data Privacy in a Networked World: A Framework for Protecting Privacy and Promoting Innovation in the Global Digital Economy*. Feb 2012.* ¹⁵
2. HHS Office of the National Coordinator (ONC) *Nationwide Privacy and Security Framework for Electronic Exchange of Individually Identifiable Health Information*. Dec 2008.¹⁶
3. Department of Health and Human Services (HHS). 45 CFR Part 155, Subpart 3. 155.260 Privacy and security of personally identifiable information. Mar 2012.¹⁷

*Includes appendix comparing Consumer Privacy Bill of Rights with FIPs interpretations by OECD Guidelines, Department of Homeland Security Privacy guidelines, and Asia-Pacific Economic Cooperation (APEC) privacy framework.

Recent US Instantiations Compared (1 of 2)

Principle	Consumer Privacy Bill of Rights	ONC Framework	HHS/CMS
Collection	✓ Individual control; Respect for context; Transparency; Focused collection	✓ Individual choice; Collection, use, and disclosure limitation	✓ Individual choice; Collection, use and disclosure limitations
Data Quality	✓ Access and accuracy	✓ Data quality and integrity	✓ Data quality and integrity
Purpose	✓ Focused collection	✓ Individual choice	✓ Individual choice
Notice	✓ Transparency	✓ Openness and transparency	✓ Openness and transparency
Use Limitation	✓ Individual control	✓ Collection, use, and disclosure limitation; Individual choice	✓ Collection, use and disclosure limitations; Individual choice

Recent US Instantiations Compared (1 of 2)

Principle	Consumer Privacy Bill of Rights	ONC Framework	HHS/CMS
Security	✓ Security	✓ Safeguards	✓ Safeguards
Openness	✓ Transparency	✓ Openness and transparency	✓ Openness and transparency
Individual Access	✓ Access and accuracy	✓ Individual access	✓ Individual access
Correction	✓ Access and accuracy	✓ Correction	✓ Correction
Accountability	✓ Accountability	✓ Accountability	✓ Accountability

FIPs Principles Need to Undergird the Precision Medicine Initiative – Examples

- Communicate using language and media that enable consumers to understand both the benefits and risks of engaging in the Precision Medicine quest
- Values are dynamic! Enable consumers to adjust their sharing preferences, and engage in different ways, over time, as their values and life circumstances change – and as their trust in the enterprise evolves
- Implement best practices in the use of consumer technology:
 - Avoid use of surreptitious technologies to collect information about user behavior for “service improvement” and “customization” purposes without the individual’s knowledge and choice
 - Assure that consumer portals and web apps will run on private and safe browser preferences and configurations (e.g., disabled third-party cookies, “don’t track me,” disabled iframes, White Hat Aviator)
 - Educate consumers on the risks and benefits associated with the use of consumer technologies, and how they can effectively manage those risks for themselves
 - Design apps to minimize exposure and persistence of private information on mobile devices incapable of protecting it
- Avoid surprises!!

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For More Information

- Robert Gellman has written and maintains a very interesting, detailed history and commentary on FIPs. Check it out at <http://bobgellman.com/rg-docs/rg-FIPShistory.pdf>
- Contact me @ dixie.baker@martin-blanck.com or 310-791-9671

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