



# Premier & Cabinet

Ref: A3140394

Mr David Blunt  
Clerk of the Parliaments  
Legislative Council  
Parliament House  
Macquarie Street  
Sydney NSW 2000

Document tendered by	Mr Bowker
Received by	M. Dand
Date:	31 / 8 / 22
Resolved to publish	Yes / No

Dear Mr Blunt

## Order for Papers – NSW Firearms Registry

I refer to the above resolution of the Legislative Council under Standing Order 52 made on 22 August 2019 and your correspondence of that date.

I am now delivering to you documents referred to in that resolution. The documents have been obtained from the:

- Office of the Minister for Police and Emergency Services, and
- NSW Police Force.

Enclosed at **Annexure 1** are certification letters from the following officers certifying that, to the best of their knowledge, all documents held and covered by the terms of the resolution have been provided or no documents are held:

- Chief of Staff of the Office of the Minister for Police and Emergency Services,
- Secretary of the Department of Communities and Justice, and
- Deputy Commissioner of the NSW Police Force.

Enclosed at **Annexure 2** are indexes of all of the non-privileged documents that have been provided in response to the resolution.

In accordance with Item 5(a) of Standing Order 52, those documents for which a claim for privilege has been made have been separately indexed and the case for privilege has been noted. Enclosed at **Annexure 3** is an index of all privileged documents and submissions in support of the claim of privilege.

I note that submissions in support of a claim of privilege may sometimes reveal information that is privileged. To the extent that they do, such submissions should be considered to be subject to the same confidentiality as the documents over which the privilege claim is made.

Should you require any clarification or further assistance, please contact Ms Kate Boyd, General Counsel, on telephone

Yours sincerely

Tim Reardon  
Secretary  
5 September 2019

Received on behalf of the Clerk  
at 3pm on Thursday 5 September 2019  
2 boxes privileged  
2 boxes non-privileged



**The Hon. David Elliott MP**  
Minister for Police and Emergency Services

Mr Matt Richards  
A/Executive Director, Legal  
Department of Premier and Cabinet  
Level 14, 52 Martin Place  
SYDNEY NSW 2000

**Re: SO52- Firearms Registry**

Dear Mr Richards,

I certify to the best of my knowledge that all documents held by Office of the Minister for Police and Emergency Services that are covered by the terms of the resolution and are lawfully required to be provided have been provided.

Yours Sincerely

Tanya Raffoul  
Chief of Staff  
Minister for Police and Emergency Services

3 September 2019



Mr M Richards  
Acting Executive Director, Office of General Counsel  
Department of Premier and Cabinet  
Level 14, 52 Martin Place  
SYDNEY NSW 2000

Dear Mr Richards

**Standing Order 52 – Order for Papers – NSW Firearms Registry**

I refer to letter dated 26 August 2019 from Ms Kate Boyd, General Counsel, Reference A3116394, advising of a resolution of the Legislative Council on Thursday 22 August 2019 calling for papers relating to the NSW Firearms Registry and in accordance with those matters detailed in paragraphs (a) – (d).

Relevant and appropriate searches were within the Department of Communities and Justice in response to the Order. I am advised that those searches reveal that no documents caught by either paragraph (a), (b), (c) or (d) of the Order are held by my Department.

I certify to the best of my knowledge that no documents covered by the terms of the resolution and lawfully required to be provided are held by the Department of Communities and Justice.

The time taken to respond to this Order by my Department has been estimated at 3 hours at a cost of \$315.00.

Should you have any queries please do not hesitate to contact Lida Kaban, General Counsel, on or by email

Yours sincerely

**Michael Coutts-Trotter**  
**Secretary**

30 AUG 2019





**NSW Police Force**

**DEPUTY COMMISSIONER**  
**Investigations and Counter Terrorism**

**Mr Matt Richards**  
**A/Executive Director, Legal Branch**

Our ref: F/2019/54807  
Your ref: A3116394

**Dear Mr Richards**

**Standing Order 52 – NSW Firearms Registry – 22 August 2019**

Please find attached the NSW Police Force (NSWPF) response to your letter dated 26 August 2019.

I note that on Thursday 22 August 2019, the Legislative Council passed a resolution (**SO52 Firearms Resolution**) that certain documents in the possession, custody and control of NSWPF be laid upon the table of the House within 14 days of that resolution being made.

I have reviewed the SO52 Firearms Resolution and the NSWPF responses.

I am satisfied, to the best of my knowledge, that all documents held by the NSWPF that are covered by the terms of the SO52 Firearms Resolution and are lawfully required to be provided have been provided.

Yours sincerely

**David Hudson**  
**Deputy Commissioner**

**2 September 2019**



Information Provided by Firearms Registry  
NON-PRIVILEGED

Order 52 Reference	Item	Index	Document	Date of Creation	Author	Privilege Claim Y/N?
(a)(i)	the applicable NSW Firearms Registry organisation charts that show all work groups, position titles and number of positions, as at <b>24 May 2018</b>	1	Temporary approved organisational chart for Firearms Registry.	10 April 2017	Leone Veen, Manager, Business Administration, Firearms Registry.	N
(a)(ii)	the applicable NSW Firearms Registry organisation charts that show all work groups, position titles and number of positions, as at the date on which John Edwards was issued a Commissioner's Permit under Part 2, Division 3, section 28 of the Firearms Act 1996 ( <b>18 March 2017</b> )	2	Temporary approved organisational chart for Firearms Registry.	4 December 2015	Leone Veen, Manager, Business Administration, Firearms Registry.	N
(a)(iii)	the applicable NSW Firearms Registry organisation charts that show all work groups, position titles and number of positions, as at <b>5 July 2018</b>	1	Temporary approved organisational chart for Firearms Registry.	10 April 2017	Leone Veen, Manager, Business Administration, Firearms Registry.	N
(a)(iv)	the applicable NSW Firearms Registry organisation charts that show all work groups, position titles and number of positions, as at the time of the passing of this resolution ( <b>22 August 2019</b> )	3	Temporary approved organisational chart for Firearms Registry in the post-consultation phase of restructure.	16 August 2019	Christopher Lee, Executive Officer, Firearms Registry	N
(a)(iv) (Chart with SAP Positions)	the applicable NSW Firearms Registry organisation charts that show all work groups, position titles and number of positions, as at the time of the passing of	4	Final release version of new approved organisational chart (with SAP details) for Firearms Registry.	28 August 2019	Christopher Lee, Executive Officer, Firearms Registry	N



**Sensitive: NSW Government**  
**Information Provided by Firearms Registry**  
**NON-PRIVILEGED**

Order 52 Reference	Item	Index	Document	Date of Creation	Author	Privilege Claim Y/N?
	this resolution (22 August 2019)					
(b)(i)	The number of approved, filled and vacant positions, as at; 24 May 2018	5	Human Resource Command position numbers.	30 August 2019	Daniel Foster, A/Manager, Strategic Workforce Intelligence, Human Resources Command	N
(b)(ii)	The number of approved, filled and vacant positions, as at; 18 March 2017	5	Human Resource Command position numbers.	30 August 2019	Daniel Foster, A/Manager, Strategic Workforce Intelligence, Human Resources Command	N
(b)(iii)	The number of approved, filled and vacant positions, as at; 5 July 2018	5	Human Resource Command position numbers.	30 August 2019	Daniel Foster, A/Manager, Strategic Workforce Intelligence, Human Resources Command	N
(b)(iv)	The number of approved, filled and vacant positions, as at; 22 August 2019	5	Human Resource Command position numbers.	30 August 2019	Daniel Foster, A/Manager, Strategic Workforce Intelligence, Human Resources Command	N
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	6	Briefing by A/Senior Manager Firearms Registry to Commissioner's Executive Team re Commissioner's Permits.	16 July 2018	Sandra Grugan, A/Senior Manager, Industry Regulation, Firearms Registry	N
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	7	Email by A/Senior Manager Firearms Registry to all staff members attached to the Firearms Registry re cessation of issuing Commissioner's Permits.	17 July 2018	Sandra Grugan, A/Senior Manager, Industry Regulation, Firearms Registry	N

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**Information Provided by Firearms Registry**  
**NON-PRIVILEGED**

Order 52 Reference	Item	Index	Document	Date of Creation	Author	Privilege Claim Y/N?
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	8	Email dialogue between Team Leader, Permits Unit, Policy, Communication & Development Coordinator, A/Director, Firearms Registry and Sally Smith re renaming of "Commissioner's Permit".	18 July 2018	Leann Ahu, Team Leader, Permits Unit, Firearms Registry and Carly De Vellis, Policy, Communication and Development Coordinator, Firearms Registry.	N
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	9	Briefing by A/Director Firearms Registry to the Deputy Commissioner Corporate Services re firearms permit scheme.	20 July 2018	Georgina Gold, A/Director, Firearms Registry.	N
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	11	Briefing notes by Chief Inspector Chris Condon and Georgina Gold re John Edwards incident (with Privacy Redactions)	30 July 2018	C/Inspector Chris Condon, Manager, Insurance Litigation Unit, Officer of the General Counsel; and Georgina Gold, A/Director, Firearms Registry.	N
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	13	Email dialogue between Staff Officer Corporate Services, Manager InfoLink and GIPA re. GIPA Protocol – notification of decision 2018/3540 – Change of Commissioner's permit label	13 August 2018	Erin Drummond, Info Link, Chief Inspector Chris Condon, Manager, Insurance Litigation Unit, Office of the General Counsel, Chief Inspector Scott Bingham, Staff Officer Corporate Services, Georgina Gold, A/Director, Firearms Registry, Inspector Marco Carlon, A/Manager InfoLink and Taryne Jay, Lawyer, Office of the General Counsel	N



Information Provided by Firearms Registry  
**NON-PRIVILEGED**

Order 52 Reference	Item	Index	Document	Date of Creation	Author	Privilege Claim Y/N?
(c)	any recommendations, notes, briefings or advices created since 5 July 2018 concerning the change from 'Commissioner's permits' to 'Commander's permits'	19	Briefing by Acting Senior Manager Firearms Registry to Commissioner's Executive Team re the re-commencement of issuing a general permit under the provisions of section 28(g) of the Firearms Act 1996. Nil to Produce	12 December 2018	Richard Oakley, A/Senior Manager, Industry Regulation, Firearms Registry	N
(d)						

**Christopher Lee**

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**From:** Georgina Gold  
**Sent:** Friday, 30 August 2019 13:56  
**To:** Christopher Lee  
**Subject:** Fw: EDWARDS Firearms (DLM=Sensitive:Law Enforcement (SLE))  
**Attachments:** EDWARDS firearms.pdf; EDWARDS firearms.docx



----- Forwarded by Georgina Gold/2002500/Staff/NSWPolice on 30/08/2019 13:55 -----

**From:** Christopher Condon/23271/Staff/NSWPolice  
**To:** Georgina Gold/2002500/Staff/NSWPolice@NSWPolice  
**Date:** 30/07/2018 17:48  
**Subject:** Fw: EDWARDS Firearms (DLM=Sensitive:Law Enforcement (SLE))

Dear Georgina (my soon to be neighbour),

Please see attached as requested. I couldn't find my word version so I converted it back to word from PDF - sorry the formatting is a little out.

Regards,

Chief Inspector Chris Condon | Manager, Insurance Litigation Unit |  
 Office of the General Counsel | NSWPF  
 Ph: (02) 9506 5105 | (EagleNet) 65105 | Mobile: 0459 299 900

----- Forwarded by Christopher Condon/23271/Staff/NSWPolice on 30/07/2018 17:48 -----

**From:** Anthea Kearney/2004523/Staff/NSWPolice  
**To:** Scott A Whyte/27318/Staff/NSWPolice@NSWPolice  
**Cc:** Christopher Condon/23271/Staff/NSWPolice@NSWPolice  
**Date:** 19/07/2018 09:45  
**Subject:** EDWARDS Firearms (DLM=Sensitive:Law Enforcement (SLE))

Good morning Sir,

Please find attached a briefing for the Commissioner.

Kind regards  
Anthea



Anthea Kearney | Executive Assistant  
to Deputy Commissioner, Corporate Services  
NSW Police Force



**NSW Police Force**  
[www.police.nsw.gov.au](http://www.police.nsw.gov.au)





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Briefing for the Commissioner

Timeline and related information regarding John Ian EDWARDS firearms application

- John Ian Edwards was subject of an Apprehended Violence order issued on 15 August 2000 and expired on 15 August 2003.
- Under section 11(5)(c) of the Firearms Act 1996 a firearms licence must not be issued to any person who is the subject of an AVO, or has been at any time within 10 years before the application for the licence was made.
- Note: The National Firearms Agreement sets exclusion periods after a person has been the subject of an AVO at 5 years. NSW is double that.
- On 26 September 2010 an application was received at the Firearms Registry from EDWARDS for a Category A/B license.
- On 27 September 2010 the application was refused as it was made within the 10 year exclusion period.
- On 15 August 2013 the 10 year exclusion period finished.
- A P650 form is a form which everyone who wishes to obtain any type of firearms license must complete in order to undertake the Firearms Safety Training Course, which is a mandatory pre-requisite to obtaining a firearms license.
- The P650 form contains several assurances. As well as answering the questions set out by the Firearms Regulations, an applicant provides an acknowledgement that it is a serious offence to provide false or misleading information. A Certified instructor or Club / Range Official of an accredited Club must then make a decision whether to authorise the applicant to shoot, and sign the P650 accordingly.
- If an applicant answers yes to any of the questions on a P650 then the applicant cannot participate in any activities on the range, including a Firearms Safety Training Course or a trial shoot. If an applicant seeks a review the form is referred to the Firearms Registry.
- If the Firearms Registry receives a referred P650 then it sends a letter to the applicant advising them of the mechanism to apply for a section 28 Permit.
- Date not known (must be after 10 December 2016) a P650 form was received at the Firearms Registry for EDWARDS certified by [REDACTED] of the Hornsby RSL Rifle Club (club approval number: 384). The date of signature on the form is listed as 10 December 2016. On that form EDWARDS marked "YES" indicating he had previously been refused a firearms licence application.
- On 9 January 2017 a P650 form was received at the Firearms Registry for Mr Edwards certified by [REDACTED] of the Ku-Ring-Gai Pistol Club (club approval number: 403922643).

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On that form EDWARDS marked "YES" indicating he had previously been refused a firearms licence application.

- On 24 January 2017 - two letters sent to Mr Edwards advising him to apply for a section 28 Permit in order to complete the mandatory training for a firearms licence. One letter was for the Category A/B requirement (rifle) and one letter was for the Category H requirement (pistol)
- On the 8 February 2017 an application for a permit to participate in the Firearms Safety Training course for a pistol and a separate form for a rifle was received from EDWARDS.
- The applications were reviewed by the probity team at the Firearms Registry who conducted the Criminal Names Index, National Names Index, Intelligence holdings and a thorough review of the COPS profile to identify if there was any legislative impediment to EDWARDS obtaining either licence.
- On the 18 March 2017 section 28 Permits were issued to enable EDWARDS to participate in the Firearms Safety Training course- one for Category A/B (permit number: 4117433520) and one for Category H (permit number: 411743597).

NOTE: The section 28 permits only permitted EDWARDS to participate in the Firearms Safety Training Course. It does not permit anything else.

- On the 28 April 2017 an email received from Mr Edwards requesting that his Category A/B s Permit (number: 4117433520) be amended to allow him to undertake the course at St Mary's Pistol Club rather than Ku-Ring-Gai. Mr Edwards claims that he did not "get along very well with the President" of Ku-Ring-Gai and preferred not to be associated with that Club.
- On the 2 May 2017 the NSW Firearms Registry emailed Mr Edwards to confirm that the amendment had been made and issued an update section 28 Permit.
- On the 11 May 2017 Mr EDWARDS lodged an application for a firearms licence (Category A/B) with the Firearms Registry. The application was accompanied by a completed Genuine Reason Form -- Recreational Hunting / Vermin Control, a Statement of Attainment certification from the Firearms Safety and Training Council Limited indicating he had successfully completed the Firearms Safety Course, and a letter of membership from the Sporting Shooters Association of Australia.
- NOTE: Attached to this briefing is a copy of the application, which includes the letter from the Sporting Shooters Association of Australia identifying that membership of an approved shooting organisation is a genuine reason for holding a firearms licence. Under the legislation this is one of the identified genuine reasons which also include Ownership or Occupancy of Rural Land, Permission to Shoot from the owner or occupier of rural land and Permission to Shoot from a Prescribed Government Agency.

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- On the 22 May 2017 EDWARDS lodged an application for Probationary Pistol licence. The application was accompanied by a completed Genuine Reason Form – Sport / Target Shooting, a Statement of Attainment certification from the Firearms Safety and Training Council Limited indicating he had successfully completed the Firearms Safety Course, and a letter of membership from the Sporting Shooters Association of Australia.
- The applications were reviewed by the probity team at the Firearms Registry who conducted the Criminal Names Index, National Names Index, Intelligence holdings and a thorough review of the COPS profile to identify if there was any legislative impediment to EDWARDS obtaining either licence.
- On the 30 June 2017 a firearms licence (Category A/B) was approved and issued to EDWARDS.
- On the 10 July 2017 a probationary pistol licence was approved and issued to EDWARDS.
- NOTE: Under the 2003 National Handgun Agreement an applicant for a pistol licence is on probation for 6 months. During that time they must complete mandatory training requirements, cannot purchase a handgun and can only handle a handgun under supervision.
- On the 2 February 2018 EDWARDS lodged a permit to acquire for an H9 Centrefire Handgun. Every permit to acquire requires the applicant to nominate where the firearm will be stored. EDWARDS nominated his locker at the St Marys Gun Club.
- On the 4 March 2018 the permit to acquire was granted.
- On the 13 March 2018 EDWARDS purchased from Horsley Park Gun Shop a Smith & Wesson 586, .357 calibre handgun.
- On the 29 March 2018 EDWARDS lodged a permit to acquire for an additional H9 Centrefire Handgun, again indicating the handgun was to be stored at the St Marys Gun Club.
- On the 12 April 2018 the permit to acquire was granted.
- 17 April 2018 EDWARDS purchased from Horsley Park Gun Shop a Glock 17A Gen. 4, 9mm Luger handgun.
- On the 9 June 2018 an application for a full Category H licence sent to registered address

\*\* In September 2017 EDWARDS was granted permits to acquire 2 x rifle. In December 2017 he was granted a permit to acquire 1 x rifle. All 3 were purchased. He indicated that he would be storing them at the St Marys Gun Club.

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NSW POLICE FORCE - FIREARMS REGISTRY P561

Application for a Personal Firearms Licence

Please use BLACKPEN and CAPITAL LETTERS to complete this form. Failure to make necessary amendments to the pre-printed information AND complete all sections of this form may result in a delay or refusal of your application.

THIS APPLICATION IS FOR: Please mark appropriate box with an 'X' NSW Firearms Licence No. (if held)

Application type: [X] New Application, [ ] New Genuine Reason, [ ] New Category, [ ] Reapplication

A. PERSONAL AND CONTACT DETAILS

Personal details: Last Name EDWARDS, Given Names JOHN IAN, Date of Birth, Male [X], Female [ ], NSW Drivers Licence No., Mobile Phone, Home Phone No., Business No., Email Address.

B. RESIDENTIAL ADDRESS

Residential address: Unit No, Property Name, Street No, Street Name, Suburb NORMANHURST, State NSW, Postcode 2076

C. POSTAL ADDRESS - If the same as your residential address please mark this box with an X [X]

Postal address: Unit No, PO Box No, Property Name, Street No, Street Name, Suburb, State, Postcode

D. GENUINE REASON FORMS ATTACHED

Genuine reasons: [X] SPORT/TARGET SHOOTING, [ ] BUSINESS OR EMPLOYMENT, [X] RECREATIONAL HUNTING/VERMIN CONTROL, [ ] RURAL OCCUPATION, [ ] PRIMARY PRODUCTION, [ ] ANIMAL WELFARE, [ ] VERTEBRATE PEST ANIMAL CONTROL, [ ] FIREARMS COLLECTION

Note: A separate genuine reason form must be attached for each box marked above.

E. FIREARMS SAFETY TRAINING

Safety training: [X] Firearms Licence Qualification Certificate(s) or other approved course certification attached OR [ ] Previous NSW Firearms Licence number

RECEIVED 11 MAY 2017 FIREARMS REGISTRY

**F. FEE EXEMPTIONS AND LICENCE TERMS - Please mark appropriate box(s) with an X**

PRIMARY PRODUCER (PRIMARY PRODUCTION ONLY)  5 YEAR LICENCE  
 OR  
 PENSIONER (CAT /VB/H ONLY)  2 YEAR LICENCE

**G. SAFEKEEPING ADDRESS OF FIREARMS - if same as Residential Address mark this box with an X**

Please note this section **MUST** be filled out even if you do not currently possess any firearms.

The *Firearms Act 1996* prescribes strict requirements for the safekeeping of firearms. (See FACT Sheets available on the Internet). Failure to comply attracts severe penalties. **Police may inspect your safe storage at a mutually agreed time.**

I will keep any firearms owned by me or in my possession at the following address (please provide additional details if your firearms are stored at more than one location, specifying location details for each firearm):

Unit No  Property Name   
 Street No  Street Name   
 Suburb  State  Postcode

**H. PRISONAL HISTORY - You MUST complete this section - Mark an 'X' in one box for each question**

Have you in NSW or elsewhere;

- a) Been refused or prohibited from holding a firearms licence or permit or had a firearms licence or permit suspended, cancelled or revoked? YES  NO
- b) Are you currently subject to a Good Behaviour Bond for an offence referred to in question a) or an Interim Apprehended Violence Order? YES  NO
- c) Been, or are presently, subject to a firearms/weapons prohibition order, other than an order that has been revoked? YES  NO
- d) Have you ever attempted suicide or self harm, or in the past 12 months been referred or treated for alcoholism, drug dependence, or a mental or nervous disorder or illness? YES  NO
- e) Within the last 10 years, been convicted of an offence involving firearms or weapons, prohibited drugs/plants, fraud/dishonesty/stealing, prescribed restricted substances, terrorism, violence, robbery, organised criminal groups and recruitment, or an offence of a sexual nature? YES  NO
- f) Within the last 10 years been the subject of a Apprehended Violence Order (other than an order which was revoked) or an Injunction ordered by the Family Court? YES  NO

**IF YOU ANSWERED YES TO ANY OF THE ABOVE QUESTIONS, PLEASE PROVIDE DETAILS AS AN ATTACHMENT**

**I. DECLARATION**

- a) I fully understand and can comply with the firearms safekeeping requirements of the *Firearms Act 1996* and associated Regulation.
- b) I understand that it is a serious offence under the *Firearms Act 1996* to make a statement or provide information that I know is false or misleading & I certify that all the information contained in this application is true and correct in every detail.
- c) I authorise the release of my personal information to any third party the Commissioner deems appropriate and for the purposes of any relevant Authority verifying the details of this application.
- d) I agree to the NSW Police Force undertaking such enquiries as are necessary to establish that the information I have provided in relation to this application is true and correct.

Applicants Signature



Date

5/5/17

**DO NOT SEND PAYMENT - PAY AT THE RMS WITH PHOTO ADVICE**