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Exhibit RAI-5 Page 43 of 51

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Delta Research Co.

312.467.7051 fax 312.467.7051 fax 10 West Hubbard 4th Floor Chicago, IL 60610

June 10, 1997

Mr. Robert A. Irvin General Manager Systems Operations Unit Duquesne Light Company 41 i Seventh Avenue Pittsburgh, PA 15219

Dear Mr. Irvin,

We are writing to request copy of your RFP for 150 MW firm power.

Please send RFP to

Tom Pelsoci
Managing Director
Delta Research Co.
10 W. Hubbard St. 4 Floor
Chicago IL 60610

Thank you.

Post-it Fax Note 7671 Dotc 6-16-97 pages /

To FAVE From SANDY

CCLEON AND ARFS Cc. DICO

Prone DO2-3-11-70-11 Pronce - 343-62-3

Fax 200-3-11-1434 Fax 10-242-8647

CMS Marketing, Services and Trading

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Donald Lechnar

FAX:

517-768-2071

VOICE:

517-768-2065

TO:

Robert Irvin

FAX:

412-393-8647

MESSAGE:

Dear Mr. Irvin.

I am responding to the Duquesne Light reverse RFP for up to 500MW, as described in the June 9, 1997 issue of Megawatt Daily. Could you forward a copy of the RFP to the address listed below?

Donald Lechnar

CMS Marketing, Services and Trading

One Jackson Square

Suite 1060

Jackson, MI 49201-2277

Thank you,

Don Lechnar



Eastern Power Corporation 610 Chadds Ford Drive Suite #8 Chadds Ford, PA 19317

Tel: 610-388-3642 Fax: 610-388-0394

Fax Cover Page

To: Robert Irvin

From: S. Peter Ford

Fax Number: 412.393.8647

Date: 6/9/97

No. Pages: (including cover page)

Subject: Duquesne RFP (reverse)

The following fax is intended for the person whose name appears at the top of this cover page. This fax may contain material of a confidential nature and should not be viewed by anyone not listed above. If you have trouble with the reception of this document or cannot locate the person specified above please contact us at the address marked at the top of this page.

Message:

Dear Mr. Irvin.

Please fax me a copy of the Request for Proposals mentioned in todays edition of MW Daily. My fax # (610) 388.0394.

Thanks

The attached press release announcing Duquesne's Request For Proposal to sell firm power was sent over PR Newswire's national circuit to more than 2,000 newspapers, wire services, magazines and broadcast points across the U.S., the Investors Research Wire which serves more than 100,000 terminals in the worldwide financial community, and to all appropriate trade publications in the electric utility industry.

The firm capacity and energy to be sold will become available as Duquesne's present retail customers begin to choose to purchase the energy portion of their electric service from an electricity supplier other than Duquesne. The purpose of the solicitation and sale to the highest bidder is to determine the value in the marketplace of one-year and eight-year firm power.





CONTACT: Terri Glueck

(412) 393-4060

FOR IMMEDIATE RELEASE

Duquesne Light Company Firm Power Sale

PITTSBURGH, June 6, 1997 - Duquesne Light Company, a subsidiary of DQE, Pittsburgh, PA is offering to sell at wholesale (i) 50 MW of firm electrical capacity and energy ("firm power") for a term of one year, commencing January 1, 1998, and (ii) at least 100 MW, but not more than 500 MW, of firm power for a term of eight years, commencing January 1, 1998. Bids are due June 26, 1997. Purchasers may submit bids to purchase all or part of the firm power, subject to a 2 MW minimum bid. Purchasers may vary their power schedules between 50% and 100% of the MW contract amount in any hour. Each calendar year, purchasers must take or pay for the power at a 75% annual capacity factor. Provided Duquesne receives sufficient qualifying bids, Duquesne commits to sell 50 MW for one-year and at least 100 MW for eight years to the highest bidder(s) on a \$/MWH basis.

Duquesne will be obligated to make available the full contract amount to the purchaser, subject to the capacity factors described above. If Duquesne cannot deliver the power scheduled by the purchaser through dispatch of its generation or the purchase of power from third parties, the purchaser will have the right to secure replacement power and Duquesne will reimburse the purchaser for any increased costs.

The winning bidder(s) may use this wholesale purchase to supply customers in the wholesale market or the needs of their retail customers in Duquesne's or other PA utility's proposed retail access pilot program(s) this fall and later during the full phase-in of retail access.

The RFP is available on-line at www.soc_dlco.lm.com. Interested parties may receive a copy of the RFP by writing to: Robert A. Irvin, General Manager, System Operations Unit, Duquesne Light Company, 411 Seventh Avenue, Pittsburgh, PA 15219 or requesting a copy by facsimile: (412) 393-8647.

NATIONAL NEWSLINES

US1 is PR Newswire's premier national circuit, giving you access to more than 2,000 newspapers, wire services, magazines and broadcast points across the U.S. The Investors Research Wire, with points served listed on page 58, serves more than 100,000 terminals in the worldwide financial community and is included with US1 at no additional charge. All appropriate trade publications in your industry as listed on page 47, also receive your transmission free of charge.

(NewsLine Listing begins on page 9.)

US2 is PR Newswire's basic national circuit, serving some 1,500 news points. It also includes the Investors Research Wire at no additional charge, as well as appropriate trade publications, as listed on page 47.

(NewsLine Listing begins on page 16.)



Exhibit RAI-6 Page 4 of 19

US1

ALABAMA
Birmingham
News
Post-Herald
Florence
Times Daily
Gadsden
Times
Huntsville
Times
Mobile
Press
Register
Montgomery

Advertiser

Tuscalnosa

News

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ALASKA
Anchorage
Daily News • AP
Fairbanks
Daily News-Miner
Juneau
Empire

ARIZONA Chandler Arizonan-Tribune

Mesa Tribune Phoenix Arizona Republic • Gazette • AP

Citizen

KTVK-TV • KPHO-TV
KPAS-TV • KPNX-TV
KNXV-TV • KTAR-AM
KFNN-AM
Arizona Business Gazette
Phoenix Business Journal
Scottsdale
Progress Tribune
Tempe
Daily News-Tribune
Tucson
Arizona Daily Star

ARKANSAS
Fort Smith
Southwest Times-Record
Little Rock
Arkansas Democrat-Gazette
AP
Springdale
Morning News

CALIFORNIA (Northern) Alameda Times-Star Antioch Daily Ledger Fremont Argus Fresno Bec Hayward Daily Review Livermore Herald Marin Independent Journal Merced Sun Star Modesto Bee Montercy Herald Oakland Tribune • KTVU-TV Palo Alto Reuters Pinole West County Times Pittsburg Post Dispatch Pleasanton Herald Valley Times Sacramento R-Daily Recorder AP • UPI KFBK-AM The Business Journal Capitol News Service Bureau of National Affairs Bakersfield Californian Bureau O. C. Register Bureau San Diego Union Tribune Bureau S. F. Examiner Burcau Salinas Californian San Francisco

Chronicle

Examiner

AP • UPI

Reutets

Banner & Daily Journal

Marin County Court Reporter

Dow Jones/Wall Street Journal

Cable News Network KGO-TV • KPIX-TV KRON-TV KCBS-AM • KNBR-AM Bay City News Service Pacific Stock Exchange Journal of Commerce Bureau Chilton Publications CW Communications Edittech International (28 Pubs) Fairchild Publications McGraw-Hill Publications Miller-Freeman Publications OAG Travel Magazines Other publications served: Business Journal **Business Times** Bio Century Publications California Lawyer Computerworld Healthweek Inter-City Express MacWeek Nighthawk Productions PC World San Jose Mercury News • AP Bay City News Service Bureau KICU-TV · KNTV-TV Business Journal Dataquest Edittech San Mateo Fin'l Times of London Bureau San Ramon Valley Herald Valley Times Santa Cruz Sentinel Santa Rosa Daily Herald-Recorder Press Democrat Stockton Record Valleio Times-Herald Walnut Creek Contra Costa Times

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La Opinion

Los Angeles Business Journal

Pacific Stock Exchange

Yomiuri Shimbun

Exhibit RAI-6 Page 5 of 19

Tampa/St. Petersburg St. Petersburg Times Tampa Tribune WFI'S-TV Wafield's Review Florida Trend

Tampa Bay Business Journal

GEORGIA Albany Herald Athens

Banner-Herald • Daily News

Adanta Constitution • Journal The Atlanta Bureau Arlanta Business Chronicle AP • Reuters Dow Jones/Wall Street Journal WSB-TV • WXIA-TV Cable News Nerwork WGST-AM • WPCH-FM WSB-AM Georgia Radio News Service

American Banker

Business Week Bioworld

Augusta

Chronicle • Herald Columbus

Ledger-Enquirer Gainesville

Times Macon

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Daily Journal Rome

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McGraw-Hill Publications (27)

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Business lournal

Indiana Business Magazine Lafayette

Journal & Courier Richmond Palladium-Item

South Bend Tribune Terre Haute

Tribune-Star

IOWA Cedar Falls Futures World News Cedar Rapids Gazette Davenport " Quad City Times

Des Moines Register • AP Business Record KCCI-TV • WHO-TV

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WHO-AM Waterloo Waterloo Courier

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Messenger-Inquirer Paducah

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Hagerstown

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Exhibit RAI-6 Page 7 of 19

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WNWV-FM/WEOL-AM
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Inside Business
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Warren
Tribune Chronicle
Willoughby/Lake County
News-Herald
Business Review
The Lake County Business Jrnl
Youngstown
Vindicator
Youngstown/Warren Bus. Jrnl

Youngstown/Warren Bus. Jenl WFMJ-TV • WKBN-TV WYTV-TV • WKBN-AM/FM Zanesville WHIZ-TV Quincy
Patriot Ledger
Salem
Evening News
Springfield
Union-News
Worcester
Telegram & Gazette

MICHIGAN Ann Arbor News Bay City Times Detroit The Detroit Free Press The Detroit News Troy-Somerset Gazette Flint Journal Mount Clemens Macomb Daily Oakland Press Royal Oak Daily Tribune Heritage Newspapers News-Herald Monroe Guardian Dearborn Press & Guide (Grosse) Ile Camera Observer & Eccentric Newspapers Birmingham • Canton Farmington • Garden City Livonia • Plymoth Redford . Rochester Southfield • Troy West Bloomfield . Westland Monday Morning Newspapers New Center News Oakland Tech News Tech Center News US Auto Scene: Metro Edition Dearborn Edition The Detroit Bureau Booth Newspapers Bureau Los Angeles Times Bureau New York Times Bureau Newsweek Bureau Time Bureau • USA Today Bur. AP • UPI • Reuters Dow Jones/Wall Street Journal Cable News Network WDIV-TV • WIBK-TV WIRT-TV · WXYZ-TV WKBD-TV WMXD-FM • WWJ-AM WDET-FM • WGPR-FM WJLB-FM • WNIC-AM & FM WJOI-FM • WJR-AM WOMC-FM • WXYT-AM Agence France-Presse Crain's Detroit Business Automotive Industries Automotive News McGraw-Hill Publications Ward's Automotive Pubs.

Motor Trend

Road & Track

Grand Rapids
Press • WOOD-TV
Gemini Publications
Jackson
Citizen Patriot
Kalamazoo
Gazette
Lansing
State Journal
House & Senate Press Room
Muskegon
Chronicle
Saginaw
Name

News MINNESOTA Austin KAAL-TV Brainerd The Daily Dispatch Chisolm Chisolm Free Press Duluth Duluch News Tribune KBJR-TV • KDLH-TV WDIO-TV Fargo/Moorehead Fargo Forum Mankato Mankato Free Press Minneapolis/St. Paul Star Tribune St. Paul Pioneer Press Minneapolis Spokesman/ St. Paul Recorder AP • UPI Dow Jones • Reuters (Chicago) KARE-TV • KMSP-TV WCCO-TV KSTP-TV • KTCA-TV (Bizweck) KNOW-FM/KSIN-FM KUOM-AM • WCCO-AM Minnesota News Network (64 Radio Stations) CirvBusiness Finance & Commerce Newsbytes News Nerwork Minnesota Ventures Twin Cities Business Monthly Corporate Report Minnesota Northwestern Minnesota Grand Forks Herald Owatonna The People's Press Rochester Rochester Post Bulletin St. Cloud Sr. Cloud Times Wilman West Central Tribune Winona

Winona Daily News

Worthington Globe

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MISSISSIPPI
Biloxi
Sun-Herald
Jackson
Clarion Ledger
Tupelo
Northeast Mississippi
Daily Journal

MISSOURI
Kansas City
Star • AP • Knight-Ridder
St. Louis
Post-Dispatch

MONTANA Billings Gazette

NEBRASKA Omaha World-Herald

World-Herald

NEVADA Las Vegas Review-Journal • Sun KVBC-TV • AP Reno

Gazette-Journal

NEW HAMPSHIRE Concord AP Manchester

Manchester
Union Leader
Nashua
Telegraph
Peterborough
Byte Magazine

NEW JERSEY Asbury Park Press Atlantic City Press Bridgewater Courier-News Camdon Courier-Post Delran DataPro Fort Lee CNBC Hackensack Record Jersey City Jersey Journal Morristown/Parsippany Daily Record Newark AP . Star-Ledger New Brunswick Central New Jersey Home News

Secaucus
Travel Weekly
Toms River
Ocean County Observer

Trenton
Times • Trentonian
New Jersey Network • AP
Medical Advertising News
Woodbridge
News-Tribune
Woodbury

Gloucester County Times • Al

NEW MEXICO
Albuquerque
Journal • Tribune
Santa Fe

New Mexican

NEW YORK Albany Times-Union • AP Binghamton Press & Sun-Bulletin Buffalo News

News
Elmira
Star-Gazette
Mamaroneck
Daily Times
Mt. Vernon
Daily Argus
New Rochelle
Standard-Star
New York City
Times • Daily News
Newsday • Post

Wall Street Journal

Journal of Commerce

Investor's Business Daily
Dow Jones • Reuters
AP • UPI
AFX News Service
Bloomberg News Service
Fitch Investors Service
Moody's Investors Service
Standard & Poor's
S&P Marketscope
Knight-Ridder Financial
Munifacts News Wire
Market News Service
Cable News Network
New York - 1
WABC-TV • WNBC-TV

WABC-1V * WNBC-1V
WCBS-AM
CBS Radio Network
American Stock Exchange
National Association of
Securities Dealers
New York Stock Exchange
Asahi Shimbun
Dempa Shimbun
EFE Spanish News Agency
Financial Times of London
German Economic News (VWD)

German Press Agency (DPA) International Herald Tribune NHK (Japan Broadcasting Co.) Nikkei Weekly

JiJi Press Kyodo News Service OKLAHOMA
Oklahoma Ciry
Daily Oklahoman * Datatimes
In-Depth Digest
Tulsa
World

OREGON Eugene Register-Guard Portland Oregonian • AP • KXL-AM KATU-TV • KGW-TV KOIN-TV · KPTV-TV KEX-AM • KINK-FM Bloomberg Business News Marples Reuters Business Week (NW Region) New York Times Bureau Daily Journal of Commerce Business Journal Salem Statesman-Journal

PENNSYLVANIA Allentown Morning Call WFMZ-TV · WFMZ-FM Altoons Mirror Beaver County Times Bloomsburg Press-Enterprise NE Penn. Business Journal Butler Eagle Doylestown Intelligencer/Record Faston. Express-Times Eric Morning News • Times WJET-TV • WSEE-TV Ft. Washington Today's Spirit Montgomery Newspaper Group Greensburg Tribune-Review Harrisburg Patriot * Evening News State Capitol Newsroom Pennsylvania Cable Network Radio Pennsylvania Network

Patriot • Evening News
State Capitol Newsroom
Pennsylvania Cable Netw
Radio Pennsylvania Netw
WHP-TV • WHTM-TV
WHP-AM/FM
Hazieton
Standard-Speaker
Huntingdon Valley
The Sports Network
Johnstown
Tribune-Democrat
Lancaster
-Intelligencer Journal
New Era • WGAL-TV

Lansdale Reporter Lebanon WI.YH-TV Levittown/Bristol **Bucks County Courier-Times** Lewistown Sentinel McKeesport Daily News Moosic/Scranton WNEP-TV Norristown Times Herald North Hills News Record Paoli Autoracus Philadelphia Daily News . Inquirer Tribune • AP • UPI • Reuters KYW-TV • WCAU-TV WPVI-TV • WTXF-TV WUSL-FM • WWDB-FM KYW-AM • WDAS-FM WHYY-FM • WMGK-FM WPFN-AM New York Times Bureau City Hall Newsroom Dun & Bradstreet Business Week The Inquirer News Tonight Philadelphia Business Journal Philadelphia Stock Exchange Metro Traffic Shadow/Express Broadcast Svcs. Fairchild Pubs. (10 pubs.) Pirtsburgh Post-Gazette Pinsburgh Tribune-Review AP • Reuters • UPI Dow Jones/Wall Street Journal Industry. Net Bloomberg Business News KDKA-TV • WPXI-TV WTAE-TV • WLT]-FM KDKA-AM • KQV-AM WYIZ-AM/WAMO-FM WTAE-AM . WWSW-AM & FM American Urban Radio Network Business Times Business Week American Metal Market Iron Age Pottstown Mercury Primos/Chester Delaware County Daily Times Reading Eagle & Times

Scranton

Sharpsburg

Herald

Times • WYOU-TV

State College Centre Daily Times Tarentum Valley News Dispatch Uniontown Heraid-Standard Washington Observer-Reporter West Chester Daily Local News Wilkes-Barre Cirizens' Voice - Times Leader York Daily Record . Dispatch WSBA-AM • WPMT-TV RHODE ISLAND Providence Bulletin • Journal

SOUTH CAROLINA Charleston Post & Courier Columbia State • AP Florence Morning News Greenville Piedmont • News WYFF-TV Myrtle Beach Sun News Rock Hill Herald Spartanburg Herald-Journal • WSPA-TV

SOUTH DAKOTA Aberdeen News • KSDN-AM/FM Brookings Record Huron Plainsmen Mitchell Daily Republic Pierre Capital Journal Press & Dakotan Rapid City Rapid City Journal KEVN-TV • KOTA-TV/AM Sioux Falls

Sioux Falls
Argus Leader
KBRK-AM
KELO-TV • KDLT-TV
KUSD-TV
Spearfish
Daily Queen City Mail
Watertown
Public Opinion

TENNESSEE Chattanoog2 Free Press • Times lackson Sun Johnson City Press Kingsport Times-News Knoxville News-Sentinel Memohis Commercial Appeal Nashville Banner • Tennessean Business Journal Oak Ridge Oak Ridger

TEXAS Amarillo Globe-Times Austin American-Statesman KVUE-TV • KOKE-AM Austin Business Journal Conroc The Conroe Courier Corpus Christi Caller-Times Dallac Morning News DFW People New York Times Suburban Daily News AP • UPI • Reuters Dow Jones/Wall Street Jour KDFW-TV • WFAA-TV KTVT-TV • KXAS-TV KRLD-AM Cable News Network USA Radio Nerworks Texas State Radio Network Advertising Age Adweek Barron's Business Press Business Week Daily Commercial Record Business Journal Fairchild Publications McGraw-Hill Publications The Texas Lawyer El Paso Times Fort Worth Star-Telegram Mid-Cities Daily News KXAS-TV + WBAP-AM KSCS-FM KLIF-AM • KPLX-FM Garland

Daily News

Grand Prairie

Daily News

Houston Chronicle • Post AP • UPI • Reuters • Dow Jones KPRC-TV • KHOU-TV KPRC-AM NBC News Bureau CUC The Energy Report Fairchild Publications Houston Business Journal Japan Economic Journal McGraw-Hill Publications Gas Daily Gulf Publishing Co. Inside Gas Markets The Morning Report Offshore Data Services Oil and Gas Journal Oil Daily Ocean Oil Weekly Petroleum Information Plan's Oil Gram Irving Daily News Lubbock Avalanche Journal Midland Reporter Telegram Plano Star-Courier Richardson Daily News San Angelo Standard Times San Antonio Express News Business Journal

UTAH Logan Herald Journal Ogden Standard Examiner Provo Daily Herald

Salt Lake City

Descret News • Tribune

Tribune-Herald

KENS-TV • WOAL

Waco

VERMONT Burlington Free Press Rutland Herald VIRGINIA
Newport News
Daily Press
Norfolk
Virginian-Pilot
Richmond
Times-Dispatch • AP
Financial Weekly (Media Gen'l)
Virginia News Network
WRLN/WXRL
Roanoke
Times
Springfield
Journal Newspapers
News Channel 8

WASHINGTON Bellevue Iournal American Bellingham Herald Bremerton Sun Everett Herald Kent Valley Daily News Longview Daily News Olympia The Olympian/USA Today Pasco Tri-City Herald

Pasco
Tri-City Herald
Seartle/Puget Sound
Post-Intelligencer * Times
AP * UPI * Reuters
Business Weck Bureau
Bloomberg Business News
New York Times Bureau
Northland Cable News
KING-TV * KIRO-TV
KOMO-TV * KSTW-TV
KIRO-AM * KMPS-AM & FM
KOMO-AM

Microsoft News Network.
Asia Pacific Journal
Daily Journal of Commerce
Marples Business Newsletter
Puget Sound Business Journal
Washington CEO

Spokane
Spokesman-Review/Chronicle
AP
KHQ-TV • KXLY-TV
KXLY-AM
Journal of Business

Tacoma
Morning News Tribune
Vancouver
Columbian
Walia Walla
Union-Bulletin
Yakima

Herald-Republic

Register-Herald Bluefield WVVA-TV Charleston AP • WCHS-TV Daily Mail - Gazette West Virginia Public Radio Network including: (WVPW · WVPB WYPN • WVWV WVEP • WVPM WVPG • WVNP) Clarksburg Exponent • Telegram WBOY-TV Huntington Herald-Disparch WOWK-TV Martinsburg Journal Morgantown Dominion-Post Metro News Radio Network (58 Statewide Affiliates) Oak Hill

WOAY-TV

WEST VIRGINIA

Beckley

Parkersburg Racine
News • Sentinel Journal
Wheeling Rhinelar
Intelligencer • News-Register WJFW
WTRF-TV Sheboyg
WOVK-FM • WWVA-AM The Pre

WISCONSIN Appleton Post-Crescent Eau Claire Leader-Telegram WEAU-TV WAYY-AM • WAXX-FM Green Bay Press-Gazette News Chronicle WILLK-TV LaCrosse Tribune Madison Capital Times • State Journal Wisconsin Radio Nerwork WKOW-TV · WMTV-TV Milwaukee Journal Sentinel Daily Reporter • AP WISN-TV • WITI-TV WTMJ-TV WOKY-AM/WMIL-FM WTMJ-AM/WKTI-FM Business Journal Community Newspapers Oshkosh Northwestern Racine lournal Times Rhinelander WJFW-TV Sheboygan The Press

WYOMING Cheyenne Tribune Eagle

The Daily Herald

IRW

AAL Distributors ABB Financial Services ABC Bank ABD Securities Abel/Noser Corp. Abelow, Ihasz ABN Bank ABN Securities Abraham & Sons Asset Mgt. Abu Dhabi Investment Authority Acacia Mutual Life Insurance Access Securities Account Management Corp. Acom Asset Management Acre Street Investments Adams, Harkness & Hill Addison & Associares Adler & Shaykin Advanced Investment Mgt. Acgis Holdings Aegon Investment Management Aetna Life & Casualty AGF Asset Management AIG Investment Advisors Lim Advisors Airlie Group A] Investments Albert Cohen Partners Alef Bank Alex. Brown & Sons Inc. Alexander & Alexander Alexander Hamilton Life Ins. Alfa Mutual Insurance Allen & Company Allendale Insurance Alliance Capital Management Allianz Investment Allied Group Securities Allison-Williams Allstate Life Insurance Alpha Management Alpine Associates Amalgamated Life Insurance Ambac Amber Marsh American Asset Management American Capital Management American Express American Family Musual Ins. American Fidelity Assurance American General American Investors Life American Life & Casualty American Munual Life American National Bank American National of Chicago American Securities

American Stock Exchange Amerindo Investment Advisors Amerisure Amerimus Amica Mutual Insurance Amoskeag Bank Amro Finance Amsouth Bank Amster & Co. Andco Securities Anderson & Strudwick Andover Securities Angelo, Gordon & Co. Anhalt/O'Connell The Anschutz Corporation Aon Advisors Arcanum One Partners Arco Management Ardsley Parmers Argos Partners Arkweight Mutual Insurance Armen Parmers Amhold & S. Bleichroeder Asahi America ASB Capital Management Aspen Capital Associated Capital Investors Atlanta Capital Management Adantic Mutual Avatar Associates Axe Houghton Management Back Bay Advisors Ballentine Capital Management **Baltimore Street Capital** Banc One Asset Management **Banc One Securities** Bank Cantrade Bank Julius Baer Bank Leumi Bank of America Bankers Trust Banque Bruxelles Lambert Banque Indosuez Banque Nationale de Paris Banque Pallas Banyan Securities Barday Investments Barclays de Zocte Wedd Baring America Asset Mgt. Barnett Brokerage Services Baron Capital Bardett & Company Bass Brothers Enterprises Bareman Eichler, Hill Richards Batterymarch Financial Mgt. B.C. Christopher Securities **BEA Associates**

Beacon Hill Partners

Bear, Stearns Beck Mack & Oliver Becker Inc. Beekman Capital Belforte Group **Bell Buckle Securities** Benchmark Asset Management Benefit Capital Management Berg Capital Bernard L. Madoff & Associates Bessemer Trust Company Bitterroot Capital Blackstone Group Blair (William) & Co. Bliss Securities Blunt Ellis/Kemper Group Boatman's Trust Company Bodri Inc. Boerrcher & Company The Boston Company Bradford (J.C.) & Co. Branch Cabell & Company Brean Murray, Foster Securities Brinson Partners Broadgate Asset Mgt. Brookhaven Capital Brown (Alex.) & Sons BT Brokerage **Bull & Bear Equity Advisers** Burns Fry Hoare Govett Burns Fry Ltd. Burns Pauli & Company Burgess Capital Business Men's Assurance Butcher & Singer Buttonwood Associates Cable Howse & Ragen Cadence Capital Mgt. **CALPERS** Calvert Group Cambridge Investments Campbell Advisors Cantor Fitzgerald & Co. Capital Group Capital Holding Corp. Capitol Life Insurance Capitoline Investment Services Carillon Advisers Cartyle Group Carnegie Capital Management Carolan & Company Cary Grant & Company Caxton & Company Cazenove & Company CECO Financial Serfvices Chancellor Capital Management Chapdelaine Charles Schwab & Co. Chase Investors Management Chicago Asset Management Chicago Corp. C&S Investment Advisors Chubb Group Citibank/Citicorp C.J. Lawrence, Morgan Grenfell Clayton Brown & Associates CL GlobalParmers Securities

Cohen & Steers Capital College Retirement Equities Colonial Management Assoc. Colonial Penn Group Combined Insurance Commerzbank Connecticut National Bank Conner Capital Conning International Constitution Capital Mgt. Continental Asset Management Continental Bank Continental Capital Management Cook Inlet Investment Mgt. Cooke & Bieler Core States Investment Advisors Cornerstone Management County Nat West Securities Cowen & Company Crabbe-Huson Company Craig-Hallum Craigie, Inc. Cramer & Company Credit Commercial de France Credit Suisse Cresvale International Criterion Investment Mgt. Crosby Securities **CRT** Securities Cruttenden & Company Cumberland Associates. Dai-Ichi Securities Daiwa Int'l Capital Management Daiwa Securities Dakora Partners Dallas Securities Dalton, Greiner, Hartman Darien Capital Management Dean Witter Reynolds Delaware Management Denali Capital Management Denver Investment Advisors de Paolis & Company Deursche Bank Dewey Square Investors Dickinson (R.G.) & Co. Dickstein & Co. Dietche & Field Advisors Dillon, Read & Company Dimensional Fund Advisors **DLM Holdings** Dodge & Cox Dominion Securities Donaldson Lufkin & Jenrette Dorsey, Wright & Associates Drake Capital Securities Dresdner Bank Investment Driehaus Securities Corporation Dreyfus Corp. Duke Management Company Duncan Capital Management Dunlevy & Co. **Durkee Capital Advisors** E.I. du Pont de Nemours Eagle Asset Management EastWest Capital Management

INVESTORS RESEARCH WIRE

Exhibit RAI-6 Page 12 of 19

inagement o.) & Sons. stment Advisors ociares irement Sys. of Texas auerin & Turner estment Mgt. Capital Management : Capital Management : Securities : Law Fund Mgt. n Research e National Bank apiral Capital Partners Insurance Group rofun d Investors 1 & Co. Holding Co. aker Wates Management & Research y Management Assoc. il Concept al Programs эалу Согр. ulysis Securities set Management ınk System nicago ity Capital Corp. Management ational Bank of Chicago curity Investment gement 7isconsin Investment Mgt. Investments nvestors Service ig Capital Management a State Board of Admin. d Fontaine Associates 12nn & Leff Associates Financial Group r Frank & Co. Russell Trust Co. lin Resources un Securities Co. ızın Welwood 4 Revy Investment Co. ier Capital Management counities an Selz lli & Co. gher Capital nore Investment Mgt. way Investment Advisors rax. Turker netry Asset Management Electric Investment Corp. ge Weiss Associates igia State Retirement Sys. ner, Martison & Co.

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iman, Sachs & Co.

22 Financial Management

Gordon & Co. Gordon Capital Gotham Capital Gradison & Co. Gramercy Capital Management Granite Capital Grantchester Securities Great Lakes Capital GRE Capital Management Greenwich Capital Markets Greenwich Partners Griffin Capital Management Gruber & McBaine Capital Mgr. Gruntal & Company Guardian Life Guild Investment Management **Guzman & Company** Haleyon Investments Hambrecht & Quist Hanifen, Imhoff Hanson Investment Management Harper McLean Harris Brerall Sullivan & Smith Harris Securities Harris Trust Hartford Life Insurance Harvard Management Haven Capital Management Havey, Youngman Associates Hawthorne Associates Hayne, Miller & Farni H.C. Wainwright Hellman, Jordan Mgt. Hemisphere Partners Henderson Brothers Herzog, Heine, Geduld Hickey Financial Services Highland Capital Management Hilliard, Lyons Hintz, Holman, Hecksher Hoenig & Company Home Capital Services Hopper Soliday Houlihan Lokey Howard & Zukin Hovey, Youngman Associates Howard Weil LaBouisse Howe, Barnes Investments Huff Investment Management Hughes Investment Management Husic Capital Management Hyperion Capital Management IBM Retirement Funds IDS Financial Services Industrial Bank of Japan Infiniti Investment Group Instinct Institutional Capital Corp. Insurance Company of the West Interallianz International Capital Access International Pacific Securities Interstate/Johnson Lane

Intervest Securities

Investek Capital Management

Investors Management Group

Investment & Capital Mgt.

Ivory & Sime/Jamison Eaton & Wood JMC Capital Management J.P. Maguire Investment Adv. J. W. Seligman & Co. James Capel & Company James (Raymond) & Associates Janus Capital Jefferies & Co. Jennison Associates Capital Jesup, Josephthal John Hancock Advisers Johnson Investment Counsel Iones & Associates Jones (Edward D.) & Co. lundt Associates Kaufman (Henry) & Co. Kayne, Anderson Kealhofer, McQuown & Vasicek Keefe Bruyette & Woods Keely Investment Corp. Kellner, DiLeo & Co. Kemper Financial Services Kennedy Capital Management K Associates Keystone Investment Mgt. Kinnard & Co. Kingsley, Jennison, McNulty & Morse Kirkpatrick, Pertis, Smith, Polian Kirr, Marbach & Co. Kirschner Sacks Capital Kleinwort Benson Ko Securities KWS Equities Kuwait Investment Authority Ladenburg, Thalmann & Co. Lafayette Square Partners Lancaster Financial Laterman Associates Lazard Freres Lazard & Laidlaw. Thomas H. Lee Company Legg Mason Wood Walker Lehman Ark Management Lehman Management Leominster Inc. Lexington Management L.H. Alton & Co. Liberty Capital Management Liberty Mutual Insurance Lind Waldock & Company Lindquist Enterprises Lloyds Bank Lodestar Group Loomis Sayles & Co. Lord, Abbett & Company Lovett, Underwood, Neuhaus & Webb Luther King Management Lutherna Brotherhood Lynch & Mayer Mabon Nugent & Company

Manufacturers Hanover Trust Manulife Int'l Inv. Mgt. Marathon Asset Management Marcus Schloss Marine Investment Management Marinvest Marion Bass Securities Mark Partners Marque Millennium Group Massachusetts Mutual Life McCowan Associates McCullough Andrews & Capiello McDonald & Company McGlinn Capital Management McIntosh Hamson Hoare Govett McKenzie, Walker Inv. Mgt. Mellon Bank Mercantile Bank Merchants Insurance Group Mercury Securities Merrill Lynch Merrill Lynch Asset Management Mesirow & Company MJK Associates MIT Advisors Mid-Continental Securities Midland Montague Midlantic National Bank Midwest Advisory Services Midwest Stock Exchange Miller Johnson & Keuhn Miller & Schroeder Financial Miller Tabak & Hirsch Milton Partners Minorco Mitchell Hutchins Asset Mgt. Mitsubishi Mitsui MJT Advisors MMS International Montgomery Asset Management Montgomery Securities Monument Capital Management Moody's Investors Service Moore Capital Management Moors & Cabot, Inc. Morgan (J.P.) Investment Mgt. Morgan (J.P.) Securities Morgan Keegan & Co. Morgan Grenfell Capital Маладетепт Morgan Guaranty Trust Co. Morgan Stanley & Co. Morgens, Waterfall Mountain Gate Partners Muriel Siebert & Company Mutual of New York Mutual of Omaha Nagreen Investments NASD National Fin'l Services Corp. Nationwide Financial Services NCM Capital Management NCNB Nesbirt Thomson Neuberger & Berman

New Amsterdam Partners

Malabar Capital Limited

Manchester Growth Fund

Manning & Napier Advisors

Mandrakos Capital Management

New England Asset Management New Japan Securities New York & Foreign Securities New York Life Insurance New York Stock Exchange Newhard, Cook Newsouth Capital Management NFJ Investment Group Nicholas-Applegate Capital Mgt. Nikko Capital Management Nolan (W.J.) & Company Nomura Securities Northern Capital Management Northern Trust Company Northwestern Mutual Life Norwest Investment Services Oak Associates OCI Anstalt Oeschle International Advisors Ohio Casualty Group Ohio Public Emp. Retirement Sys. Old Kent Bank Oppenheimer & Co. Oppenheimer Mgt. Corp. Oscar Gruss & Son Osterweis Capital Management Pacific Century Advisors Pacific Enterprises Pacific Equity Management Pacific Investment Management Pacific Mutual Life Insurance PaineWebber Paresco Paribas Corp. PCM International Peninsula Capital Penn Mutual Life Pennsylvania Investments People's Bank Peregrine Capital Management Perkins Capital Management Perpetual Investment Mgt. Phoenix Capital Markets Pilgrim Group Pioneering Management Corp. Piper, Jaffray & Hopwood Pitcairn Portola Group Potomac Capital Precision Asset Management Presbyterian Board of Pensions Prescott, Ball & Turben/Kemper Presidio Management Price (T. Rowe) & Associates Prime Capital Management Primerica Printon-Kane Prospect Advisors Provident Capital Management Provident Mutual Life Prucap Management Prudential Life Insurance Prodential Securities Putnam Management Co. Quantitative Asset Management Quest Advisory Corp. RCM Capital Management

R.J. Steichen & Co. Raffensperger, Hughes & Co. Ragen MacKenzie Rainiet Investment Management Rainwater Inc. Rauscher, Pierce & Refsnes Raymond James & Associates Regal Capital Company Regent Investors Services Reich & Tang Reimer & Koger Associates Reliance Insurance Republic National Bank G.W. Ringoen & Company Robert W. Baird & Co. Robertson, Stephens Robinson-Humphrey Company Rochdale Securities Rockefeller & Company Rocker Parmers Rodman & Renshaw, Inc. Roll & Ross Asset Management Roney & Company Rosenberg Capital Management Rosewood Financial Ross Capital Management Rotan-Mosle, Inc. Rothschild Asser Management Ruggles Capital Management Runnells Enterprises Frank Russell Trust Co. R.W. Corby & Company St. Paul Companies Salomon Brothers Salomon Brothers Asset Mgt. Sandler Capital Management Sanford C. Bernstein & Co., Inc. San Francisco Partners Sanwa Capital Management Sasco Capital Sass (M.D.) & Associates Schaenen Wood & Associates Scotia McLeod (USA) Inc. Scott & Stringfellow Scudder, Stevens & Clark Security Capital Management Security Pacific Bank Security Research Seidler Amdec Securities Seligman & Company Sentinel Asset Management Shawmut Bank Shearson Lehman Brothers Sherwood Securities Shields Asset Management Marcus Schloss & Co. Siebel Capital Management Sierra Capital SIT Investment Associates Smith Barney, Harris Upharn Smith Breeden Associates Smith Graham Investment Mgt. Smith, Moore & Company Society National Bank Soros Fund Management Southeast Bank

Southtrust Securities

Sovran Capital Management Spear Leeds & Kellogg Stamford Company Standard & Poor's Standish, Ayer & Wood State Farm Insurance State Street Bank & Trust Stein Roe & Farnham Steinberg Asset Management Steinhardt & Partners Stephens Inc. Sterling Capital Management Sterling & Yorke Securities Sterling Financial Group Sterne, Agee & Leach Stewart & Associates Stifel Nicholas Company Stuka Associates Sumitomo Bank Summit Investment Corp. Sutro & Co. Swiss Bank Corporation Target Investors Teachers Insurance & Annuity Association Templeton, Galbraith & Hansberger Texas Commerce Bank Thomas Green/San Diego Securities Thomas H. Lee Company Thomson McKinnon Asset Mgt. Tinicum Partners Todd Investment Advisors Traveler's Investment Mgt. Co. Trinity Capital Advisors Troster Singer Trust Company of the West Tucker Anthony & R.L. Day, Inc. Tudor Investment Corp. Twelve Oaks Ltd. Twentieth Century Fund Tyndall-Newport Mgt. Corp. **UBS Securities** Union Bank United Fidelity Insurance United Jersey Bank United Services Advisors Unum USAA Investment Management U.S. Steel & Carnegie Pension Fund U.S. Trust Company U.S.F. & G. Investment Services V.P. Securities Valarian Associoates Van Clemens Co. Van Deventer & Hoch Van Eck Securities Corp. Van Kampen Merritt Inc. Van Kasper & Company Venad Management Vanguard Capital Variable Annuity Life Vaughan, Nelson, Scarborough Vining Sparks

Volpe Welty & Company Waddell & Reed Wagner, Stott & Company Walter Frank & Company Warburg (S.G.) & Co. Ward & Associates Asset Mgt. Wasserstein Perella & Co. Weber, Hall, Sale & Associates Wedbush Morgan Securities Wedge Group Wedgewood Capital Mgt. Weeden & Company George Weiss & Associates Weiss, Peck & Greer Wellington Management Wells Fargo Bank Wertheim Asset Management Wertheim Schroder & Co. Wessels, Arnold & Henderson West Highland Capital West Valley Financial Mgt. Westchester Capital Mgt. Western Reserve Capital Mgt. Westminster Management Group Weston Capital Management Westwood Management Corp. Wheat, First Securities Wheat Investment Advisors Whitehouse & Moore WIG Securities Wilke/Thompson Capital Mgt. William Blair & Company William R. Woodruff & Co. Wilson Faster & Co. Windsor Financial Group Wood Gundy Wood, Struthers & Winthrop Wm. Woodruff & Co. Worthen Banking Wright Investors' Service W.R. Lazard & Co. Yaeger Securities Yamaichi Securities Yasuda Life America Capital Mgt. Zachs Investment Research Ziv Investment Co.

Victor Teicher & Co.

Exhibit RAI-6 Page 14 of 19

TRADE PUBLICATIONS

A vital component of many communications strategies is reaching industry-specific newspapers, newsletters and periodicals. A story placement in one of your industry's well-read publications goes a long way toward educating the readers about your product or service. At no additional charge for any release that moves over our wire, PR Newswire provides extensive coverage of the significant publications in your industry. We also contact editors on a continuous basis to review their areas of editorial interest and tailor our lists so that your releases reach the editors managing that particular beat.



Exhibit RAI-6 Page 15 of 19

Trade Publications

ADVERTISING/MARKETING Advertising Age Adweek Green Marketing Report

Green Marketing Report Premium/Incentive Business TA Report

AEROSPACE/AVIATION

Acrospace Daily Aerospace Electronic Business Aerospace Review Airports Air Transport World Aviation Daily Aviation International Aviation Ground Equipment Aviation Production Engineering Aviation Times Aviation Week & Space Technology Defense Aerospace Business Digest Helicopter News International Aviation Military Space Regional Aviation Weekly Space Business News Space Commerce Bulletin Space Markets Space Station News Speednews The Weekly of Business Aviation

AUTOMOTIVE/ TRANSPORTATION

World Aviation Directory

Automotive Electronics Journal Automotive Fleet Magazine Automotive Industries Automotive News Automotive & Transportation Interiors Commercial Carrier Journal Crain's Tire Business Motor Age Motor Trend Owner Operator Power Transmission Design Road & Track Traffic Management Urban Transport News U.S. Rail News Ward's Auto World Ward's Automotive Reports

Ward's Engine Update

BUILDING/ENGINEERING

Architectural Record Builders Kitchen & Bari Building Design & Construction Building Supply Home Ceasers Construction Claims March Construction Data & Nos Construction Equipment Construction News Consulting Specifying Engineer Contract Contractor The Daily Journal Daily Pacific Builder Dodge Highway & Heavy Construction Products House Plans Interiors International Construction Week Kitchen & Bath Business Multi-Housing News National Home Center News Professional Builder & Remodeler Supply House Times

BUSINESS AND FINANCE

Accounting Today American Banker American Marketphace Atlanta Business Chromicle Bank Letter Bank Loan Report Bank Marketing Intersectional Bank Systems & Territoring Banker & Tradesurear Banking Week Barron's Best Insurance Management Reports (BIMR) Best Week Best's Review Bond Buyer Bond World Boston Business Jours Bowman's Account the Lepon Branch Automation Branch Manager Business Insurance -. Business Week Card News

Cards International

Charlotte Business Journal Cincinnati Business Courier Cincinnati Business Reporter Claims Columbus Business First Contingencies Corporate EFT News Corporate Financing Week CPA Managing Partner Report **CPA Marketing Report** CPA Personnel Report CRA/HMDA Update Crain's New York Business Crain's Cleveland Business Crain's Demoir Business Denver Business Journal Dowline EFT Report Electronic Payments Int'l Equities European Banker Fair Employment Report Finance & Commerce Financial Services Report Financial Services Week Financial Times of London Financial Weekly Fitch Investors Service Forecasts & Strategies Fortune German Economic News Service Going Public: The IPO Reporter Hareford Business Journal Indianapolis Business Journal Independent Agent industry Week Inside Mortgage Capital Markets Inside Mortgage Finance Insight Insurance Marketing Int'l Insurance Record International Accounting Bulletin Investment Dealers' Digest Investor's Business Daily Item Processing Report Jacksonville Business Journal Japan Economic Journal Journal of Accountancy Journal of Commerce Journal of Retail Banking Life Insurance Selling

Life Insurance International

Los Angeles Business Journal Louisville Business Journal Memphis Business Journal Mergers & Acquisitions Report Middle-Market Focus Milwaukee Business Journal Money Money Management Letter Moody's Investor's Service Mortgage-Backed Securities Letter Nashville Business Journal National Mortgage News National Underwriter Orange County Business Journal Orlando Business Journal Private Banker International Private Placement Letter Public Accounting Report Puget Sound Business Journal Retail Banking International Rough Notes (Insurance Sales Edition) Rough Notes (Property & Casualty Edition) S&P Compustat S&P Daily News Online S&P Marketscope San Diego Business Journal San Diego Daily Transcript San Francisco Business Times San Jose Business Journal Securities International Securities Trader's Monthly Securities Week SNL Securities Spokane Journal of Business Standard & Poor's Southern Banker The Accountant The Practical Accountant The World Bank Warch Today's CPA Toledo Business Journal Triad Business Triangle Business Underwriters Report United States Banker Wall Street Journal Washington Business Journals



Exhibit RAI-6 Page 16 of 19

CIO Magazine Circuit Design Circuits Assembly Circuits Assembly Asia Circuits Assembly Magazine Circuits Manufacturing Client /Server Computing Client Server News Client/Server Tools Bulletin Common Carrier Week Comm. Engineering & Design Communication Week Inc'l Communications Business & Finance Communications Daily Communications Electronics Communications Industries Report Communications News Communications of the ACM Communications Systems Design Communications Week Compupress Computable Compute! Computel's Gazette Computer & Software Retailing Computer Age-EDP Weekly Computer Applications Journal Computer Buyer's Guide and Handbook Computer Chronicles Computer Currents Computer Daily News Computer Design Computer Digest Computer Edge Computer Entertainment News Computer Exchange World Computer Finance

Computer Gaming Review Computer Gaming World Computer Graphics World Computer Industry Almanac Computer Industry Daily Computer Intelligence Computer Letters Computer Life Computer Life (UK) Computer Magazine Computer Marketing & Distribution Report Computer Reseller News Computer Retail Week Computer Security Institute Computer Shopper Computer Solutions Computer Sources Magazine Computer Sun Times Computer Technology Review Computer Telephony Computer Trade Show World Computer User Computer Week (S. Africa)

Computer Weekly

ComputerCraft

Computer-Aided Engineering

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Electronic Business Buyer

Electronic Buyers' News

Electronic Design Electronic Engineering Times Electronic Gaming News Electronic Learning Electronic Library Electronic Mail & Micro Systems Electronic Media Electronic Messaging News Electronic News Electronic Packaging Production Electronic Products Electronica Oggi Electronics Electronics Weekly Embedded System Programming Engineering Automation Report Engineering With Computers Enterprise Communications Enterprise Systems Journal Entertainment Weekly (Multimedia section) EOSIESD Technology **EPIC USA** Family Computing Family PC FCC Week **FDDI** Federal Computer Week Fiber Datacom Fiber Optics Fiber Optics Directory Fiber Optics Magazine Financial Services Report Firstfaxts Forrester Research Friday Holdings Frost & Sullivan GamePro Gartner Group Giga Information Group Global Telecom Global Telephony Government Computer News Graphic Arts Monthly Graphic Detail Group Computing Magazine Hard Copy Observer High Performance Computing Review High Tech Hot Sheet High Tech News (French Newsletter) High Tech Notes High Technology Careers Home and Office Technology Home Electronic Entertainment Home Office Computing Home PC HP Chronicle Newspaper HP Professional HPC Wire Hum Magazine IBM's Software Quarterly

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I/S Analyzer

IBM Computer Today

ID Magazine ID Systems IDG News Network IDP Reports IEEE Computer Graphics & Applications IEEE Design & Test of Computers IEEE Engineering Management & Review IEEE Expert IEEE Micro **IEEE** Network IEEE Software **IEEE Spectrum** Imaging Magazine Imaging World Inc. Magazine Inc. Technology Industrial Communications Industry.Net. InfoCorp InfoDB Infomart Magazine Infonetics Research Informatica Oggi Mese (Italy) Informatica Oggi Settimanale (Italy) Information & Interactive Services Report Information Industry Bulletin Information Technology (French Newsletter) Information Today Information Week Informatique Hebdo Infoworld Insurance Software Review Integrated System Design Intelligent Network News Interactive Age (Online) Interactive Catalog Interactive Content Interactive News Network Interactive Week Interactivity InterAd International Data Corp. Internet Gazette Internet Research Internet World Internet Week InterNetwork Intranet World ISDN News ISDN Newsletter ISDN User IW, The Management Magazine 1YM Software Review JavaWorld Magazine Journal of Electronic Engineering Journal Of Electronics Industry Journal of Information Systems Management KidSoft LAN Magazine LAN Newsletter

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TRADE PUBLICATIONS

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DEFENSE

Advanced Military Computing C41 Report Defense & Aerospace Defense Cleanup Defense Daily Defense Industry Report Defense Marketing Int'l Defense News Defense Plant Waste News Defense Technology Business Defense Week International Defense Review Jane's Defense Weekly Jane's NATO Report Military Space Minc Regulation Reporter Navy News and Undersea Tech Report on Defense Plant Wastes SDI Intelligence Report SDI Monitor Soviet Intelligence Review

ELECTRICAL/ELECTRONICS

Architectural Lighting Circuits Assembly Electronic Component News Electronic Design Electronic Marketing News Electronics Electric Utility Week Electrical World Fiber Optics News Test & Measurement World

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Component News Chip-Talk

LAN Technology Magazine

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Exhibit RAI-6 Page 19 of 19



Windows Magazine Windows Sources Windows Watcher WIRED Wireless Design & Development Wireless Magazine Wireless Product News Wireless Telecommunications WordPerfect for Windows Magazine WordPerfect Magazine Workgroup Technologies Workstation for HP/Apollo World Satellite Directory X Business Group Yankee Group Zona Research, Inc.

INDUSTRIAL/DESIGN

Automation Central Engineering Contract Design Design News EDN Asia EDN Magazine Edition **EDN News Edition** Industrial Distribution Industrial Maintenance & Plant Operation Interior Design Machine Design Material Handling Engineering Materials Engineering New Equipment Digest Performance Materials Plant Engineers

Product Design & Development

MINING/METALS

33 Metal Producing American Machinist American Metal Market Casting Design & Application Coal Outlook Coal Statistics International Coal Week Coal Week International Foundry Management & Technology Heat Treating Iron Age Metal Center News Metals Week Mine Regulation Reporter Welding Design & Fabrication Welding Distributor

OIL/ENERGY

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to who may be shown offerings, bid or transfer transactions are highly restricted these interests. Investing in or of early stage company interests entails substantial risk. No guarantee either of profit or of a successful offering is given or implied: Consult your investment advisor before investing or selling.



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Duquesne Light Company Firm Power Sale

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Robert A. Irvin General Manager System Operations Unit Duquesne Light Company 411 Seventh Avenue Pittsburgh, PA 15219



Of all the reasons why AK Steel chose to build its new state-of-the-art steel mill in

Steel needed help finding tion, John Taylor was there. e. And there. And there.

Rockport, Indiana, one of the most compelling was John Taylor. Because not every state has people with the uncanny ability to meet local officials here, talk

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To learn how Indiana can respond to your many and varied economic development needs, talk to the one-and-only John Taylor at °1-800-463-8081;

. The chancinged claims are discrett by one university historian who offers them an entertaining explanation:

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Although cotton was well known to grown with slave labor, it was never cotted by any state that had a stake in tile making; on the contrary, it was the states that, by sustaining the tariff (Southern protests, ensured that comp tion for the cotton would always be lim effectively to domestic buyers. And it is cordingly clear that the explosive gro of slavery was actually fueled by a dem concentrated in the nation's indust states. Neither was there an initia from Washington to free slaves by offer financial compensation to slavehold And most telling, the South's efforts at peal of the hated tariff never brought f Northerners a response that envision achieving emancipation by means a quid pro quo.

with conventional historians having tablished that the federal governm went to war for the purpose of crusac against slavery, those infernal South ers are just sure to ask why, when government leap-frogged all the measthat might have culminated in an aboli by negotiation, it is inappropriate to clude that what the leadership of North's great egalitarian society acti did was reveal itself as a collection of mongers.

DENNIS G. SAUNI

Columbia, Md.

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Just Serve the Steak And Hold the Sizzle

"Your May 22 Money & Investing ar "More Firms Use Options to Gamble Their Own Stock" was a great examp what troubles many about the press.

Fage 882 Of 883

Monday, June 9, 1997

The McGraw-Hill Companies' Electric Power Daily

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Page 2 of 3

ing. Dennis Meany, senior vice president of Duke/Louis
Dreyfus, confirmed that all the personnel and trading assets
of Duke/Louis Dreyfus will remain in the new company.

LADWP representatives said they assumed the alliance would be in place before the Federal Energy Regulatory Commission approved the merger of Duke Power and PanEnergy Corp. But the merger has accelerated, making the agreement more complicated, said Torn McGuinness, director of business development for LADWP. "We're asking the City Council for a little more time to verify Duke/Lours Dreytus's commitment of personnel and resources is not affected by the merger."

McGuinness said his department is sure the merger will not affect the agreement. The combined Duke/PanEnergy will be bigger and stronger and the assets of Duke/Louis Dreyfus that made them so attractive to LADWP—the retell products and services, the people and the trading system—will remain in the new company. "We just need to make sure all the questions the City Council might ask are enswered," he said.

// DUQUESNE OFFERS 50-MW, 1-YEAR BLOCK AND 100- TO 500-MW BLOCK FOR 8 YEARS

Duqueene Light is offering to sell two blooks of firm capacity and energy: a 50-MW block for one year; and a block of at least 100 MW, but not more than 500 MW, for sight years. Contracts for both would begin Jan. 1, 1998.

Bids are due on Jun 26, 1997. The request for proposals is available on Duquesne's web site, at http://www.soc_dico.lm.com. It can also be obtained by writing to: Robert Irvin, General Manager, System Operations Unit, Duquesne Light, 411 Seventh Ave., Pittaburgh, PA. 15219, or by fax at (412) 393-8647.

Interested parties may submit bids to purchase all or part of the power, subject to a 2-MW minimum bid. Buyers may vary their power schedules between 50% and 100% of the MW contract amount in any hour. However, in each calendar year, buyers must take or pay for the power at a 75% annual capacity factor.

Duquesne will deliver the power through dispatch of its generation or by purchases from third parties. If it cannot deliver, buyers have the right to find replacement power, and Duquesne will reimburse the buyers for any increased costs.

CALIFORNIA PARTIES TELL FERC 'MUST-RUN' TERMS FOSTER ANTICOMPETITIVE ACTIVITY

The California inclustry restructuring proposal's terms for "must-run" generation contracts could result in anticompetitive activity and undermine the new power axchange, independent power producers and industrial endusers protested to the Federal Energy Regulatory Commission. So-called must-run units are generation considered imperative for preserving system reliability.

imperative for preserving system reliability.

"In particular, Must-Run Agreement B is likely to afford both the incentive and the opportunity for underbidding and predatory prioling in the PX," the joint filing warned. "This danger is most acute with regard to facilities owned by the investor-owned utilities, which will have admittedly unique incentives to depress PX prices during the period in which they are collecting competition transition charges."

Given the serious concern to both competing genera-

tore and to ratepayers," the filing asked FERC to eliminate Agreement B as an option for an independent system operator-directed must-run contract. Agreement B is one of three alternatives proposed to the standard form Moster Must-Run Agreement. The filing describes Agreement A as "basically an ancillary service call contract" for calling up generating units when needed that are not otherwise must-run units. Agreement C addresses units that are dedicated as reliability service providers and cannot otherwise participate in the competitive market.

The joint filing illustrates the "common concern of these disparate stakeholders in preserving the Integrity of the market process," said the California Independent Energy Producers, California Cogeneration Council, California Manufacturers Asen, and the California Large Energy Consumers Asen.

FIRST INDUSTRIAL SIGNS ON TO SMUD'S NEW 'CUSTOMER TAILORED RATE' PLAN

The Secremento Municipal Utility District approved its first new "customer tailored rate" last week, locking an industrial customer into an eight-year commitment to continue to purchase electricity from the municipal utility.

Chinet, manufacturer of paper plates, will be allowed to shop for electricity beyond its baseload needs according to a market index rate that includes a floor of 3.7 cents/kWh and a ceiling of 4.56 cents/kWh. These prices are included in the first year of the contract and escalate to 4.25 and 5.25 cents/kWh by the end of the eight-year contract period. Chinet reserves the right to cancel the contract if SMUD's annual average electricity costs exceed 6.5 cents/kWh after the five years of the contract.

SMUD was the first California utility to offer its customered direct access on June 1. The terms offered to Chinet are the utility's attempt to offer customers some choice in power supply, but still lock them into long-term power purchase arrangements. The contract is designed to allow SMUD to recover its fixed costs and is not less than SMUD's estimated marginal cost of energy generated or purchased on the wholesale market.

GAINESVILLE, FLA., OFFERS DISCOUNT RATE TO COMMERCIAL/INDUSTRIAL CUSTOMERS

The Galnesville, Fla., Regional Utilities Commission announced Friday it will begin offering new or expanding commercial/industrial customers a discount of up to 13%.

The new rate will be apply to retained, expanded or attracted load for companies with a demand of 100 kW or more on a case-by-case basis, which must be approved by the city commission.

The Flex Rate will provide a discount of up to 13% in exchange for a 10-year contract. The discount will apply during four years of the contract. The costs of the discount will be deducted from GRU's general fund transfer to the city.

CENTERIOR, AEP SEEK ADDITIONAL REVIEW OF CONRAIL ACQUISITION BY CSX/NORFOLK

Centerior Energy and American Electric Power are among parties seeking a more thorough regulatory review of plane by CSX Corp. and Norfolk Southern (NS) to

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Duquesne Light selling power on 'firm' basis

By Suzanne Elliott

TRIBUNE-REVIEW

Duquesne Light Co. said Friday it is selling some its capacity at the wholesale level.

While electric utilities sell excess capacity all of the time, the Duquesne Light offer is for "firm" power. This means if the utility can't deliver the power, then the utility or energy marketer who is purchasing the power can find an alternate source, and Duquesne Light will reimburse the purchaser for any increased costs.

"We are talking about selling any portion of two blocks of power," said Terri Glueck, a Duquesne Light spokeswoman. "The first block is on a one-year contract and can be anywhere from 2 megawatts to 50 megawatts. The second block of power is on an 8-year contract that's 100 megawatts, but not more than 500 megawatts."

Duquesne Light's annual capaci-

ty is 2,800 megawatts, she said. The utility has 580,000 customers in Allegheny and Beaver counties.

Glueck said this will be the first time the utility has sold power on the wholesale market on a "firm" power basis with a long-term con-

"We think this is a very logical step in preparing for competition," she said. "In fact, many electrical utilities will probably be doing this in preparing for competition."

In November, the state General Assembly passed the Electric Generation Customer Choice Competition Act. This will open up competition between electric companies in Pennsylvania by 2001. It will begin being phased in by 1999.

In April, Duquesne Light's parent, DQE Inc., said it was merging with rival Allegheny Power System Inc. The \$2.6 billion merger is expected to be complete in 1999.

DQE shares closed at \$27.37½ yesterday, down 25 cents from Thursday's close.

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Of all the reasons why AK Steel chose to with state officials there and deliver a build its new state-of-the-art steel mill in

Steel needed help finding tion, John Taylor was there. re. And there. And there. unanimous choice

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proposal out-of-state, all seemingly at the same time. For AK Steel, such a can-do. attitude combined with our unmatched financial incentives made Indiana the

To learn how Indiana can respond to your many and varied economic devel proprient needs, talk to the one-and-only 1 800 463 80817 Indiana

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Exhibit RAI-8 Page 3 of 4

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DENNIS G. SAUN Columbia, Md. 18

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Just Serve the Steak And Hold the Sizzle

Your May 22 Money & Investing at More Firms Use Options to Gambl Their Own Stock" was a great examp what troubles many about the press.

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DLCO RFP Frequently Asked Questions

- Q1. Is Duquesne bringing a unit out of cold reserve to supply this sale?
- A1. Duquesne has no present intention of bringing a unit out of cold reserve to supply this sale, althoughDuquesne may do so if the circumstances warrant.
- O2. What will be the source of the firm power to be sold?
- A2. The power Sale Agreement attached to the RFP does not obligate Duquesne to supply the power from anyparticular source. Rather, the PSA commits Duquesne to supply the power as scheduled in accordance with the PSA. Duquesne will rely on owned generation or purchase power where appropriate to supply power scheduledunder the PSA.
- Q3. Would bids which deviate from the bid floor price, length of purchase, or other terms and conditions specified in the RFP be considered?
- A3. No. All bids must be in accordance with Section III, RULES FOR SUBMITTING BIDS of the RFP in order to be considered.
- Q4. What dispatch flexibility is allowed with this offering (i.e. hourly dispatch, day-ahead election, etc.)?
- A4. Scheduling information is provided in Article III, CONTRACT AMOUNT; CAPACITY FACTOR; SCHEDULING of the specimen Power Sale Agreement(s) included in the RFP package.
- Q5. Is/are the product(s) being offered system firm or from designated resources?
- A5. Please see the answer to A2.
- Q6. On the subject of priority, is this sale(s) considered by Duquesne Light to be equivalent to Duquesnesnative load? If not, what priority is given to the offering(s)?
- A6. The firmness of the power offered for sale is described in Articles III and IV of the Power Sale Agreementattached to the RFP.
- Q7. Page 5 of the PSA defines conditions of "Force Majeure" as they apply to DLC but not the Buyer. Is it theintent of the PSA to excuse DLC's non-performance for events of Force Majeure without providing comparable relief for Buyer's non-performance resulting from Force Majeure?
- A7. The Force Majeure clause in Section 4.2 excusing the monetary penalty for non-delivery is applicable only to Duquesne because Duquesne is the only party under Section 4.2 that is liable for that non-delivery penalty.
- Q8. What is the cost for firm and non-firm transmission of the purchased power to each of DLC's interfacepoints: APS, AEP, OE and Centerior?
- A8. Duquesne Light Company's prevailing Open Access Transmission Tariff (OATT) provides for the following rates:
- (a) The long term firm and short term firm point-to-point transmission rate is \$19,570/MW-YR (Schedule 7 of OATT)
- (b) The Annual Transmission Revenue Requirement For Network Integration Transmission Service is \$49,855,404 (Attachment H of OATT). Duquesne Light Company's projected 1997 peak load is 2599MW.
- (c) The "non-firm point-to-point transmission service" is a market driven, capped rate of (a) above.
- Q9. Please describe the process and identify the criteria DLC will use to arrive at "mutual agreement" of adelivery point.
- A9. Duquesne intends to arrange delivery points with the purchaser that are workable given the nature of the transmission service that is procured. For example, if the purchaser seeks delivery of the power off-system using point-to-point service, the purchaser may want to designate particular delivery points as "firm." Duquesne intends to work with the purchaser in

Tuesday, July 01, 1997



arranging delivery points that would accommodate any such needs.

Q10. Under the proposed PSA the buyer is responsible for arranging and paying for transmission requiredacross the DLC system. Will DLC pay liquidated damages to the buyer for financial losses incurred by the buyerwhich result from required DLC transmission being unavailable or cut by DLC?

A10. No. The question relates to the quality of transmission service, which is governed exclusively by the FERC's <u>Pro</u>
<u>Forma</u> Tariff. The <u>Pro Forma</u> Tariff does not provide financial penalties for interruptions of service. However, to address the concerns of the questioner, Duquesne will modify Section 6.1 of the PSA to read as follows:

Delivery of Firm Power under this Agreement shall be at a point or points on the Duquesne Transmission System as mutually agreed by the Parties ("Points of Delivery"), provided, however, that in no event shall Duquesne be responsible for the purchase of transmission service on the Duquesne Transmission System to effect such delivery unless otherwise agreed by the Parties. "Duquesne Transmission System" shall mean the transmission facilities owned by Duquesne at or above 69 kilovolts. If the Firm Power to be delivered consists in whole or in part of power purchased from third parties, Duquesne shall arrange and pay for the necessary transmission services to deliver such power to the Duquesne Transmission System. If receipt by Purchaser of Firm Power at specified Points of Delivery on the Duquesne Transmission System is not possible because of the curtailment or interruption of transmission service on the Duquesne Transmission System, (i) Duquesne shall deliver the Firm Power at such other Points of Delivery on the Duquesne Transmission System, Duquesne shall deliver the Firm Power at such other Points of Delivery on the system of another transmission provider as are designated by Purchaser, provided that in such an instance, and notwithstanding subsection (b) hereof, Purchaser shall be responsible for any associated transmission service charges up to the Points of Delivery.

- Q11. During the term of the 8-year contract does DLC envision the possibility of sourcing supply from thirdparties which will then be offered to the buyer at delivery points other than those on the DLC system?
- A11. Duquesne will procure power from third parties to the extent it is economic to do so. Duquesne will deliversuch purchased power to the Duquesne system unless the purchaser requests, and Duquesne agrees, that it bedelivered at another delivery point. See the revisions to the PSA contained in the response to Question A2.
- Q12. The CST and PSA do not provide adequate protection for either party to recover their marked-to-marketexposure in the event of a default. Would DLC amend the PSA to include the following default provision?

Default

in the event of a Default by either Party, the non-defaulting Party may terminate any or all Transactions under the Agreement upon the gAgreement upon the greater of (i) the minimum notice period required by law, or (ii) one business day's prior written notice to the defaulting Party, provided, however, that, in the case of bankruptcy or insolvency however evidenced, such Transactions may be terminated immediately without prior notice. Upon early termination, the non-defaulting Partyshall have the right to liquidate terminated Transactions by closing out such Transactions so that a Net Settlement)Payment equal to the sum of the differences between the market values over the contract values of each such terminated Transaction (which amounts shall be discounted to present value in a commercially reasonable manner) is due to the Buyer if the aggregate market value exceeds the aggregate contract value and to the Seller if the opposite is the case. Such net amount due shall be paid by the close of business on the business day following the date of termination. The non-defaulting Party may set-off or aggregate the foregoing with other amounts due between the Parties under the Agreement or any other agreement between the Parties, all of which shall be deemed a single agreement for purposes of close-out and set-off hereunder, to produce a single liquidated amount payable by one Party to the other. For purposes of this provision, a "Default" shall occur (a) when a Party files for protection or is the subject of a filing under the bankruptcy laws, becomes insolvent however evidenced, or has an unexcused failure of payment or other performance (including a failure of creditworthiness by a guarantor or credit support provider) which continues for more than two business days after a demand for such payment or for more than ten business days after a demand for such other performance, or (b) when (i) a default, event of default or other similar condition or event (however described) in respect of the defaulting Party or any credit support provider of the defaulting Party under one or more agreements or instruments relating to Specified Indebtedness of either of them (individually or collectively) in an aggregate amount of not less than ten million dollars (\$10,000,000) which has resulted in such Specified Indebtedness becoming, or becoming capable at such time of being declared, due and payable under such agreements or instruments, before it would otherwise have been due and payable, occurs or exists, or (ii) a default by the defaulting Party or its credit support provider (individually or collectively) in making one or more payments on the date thereof in an aggregate amount of not less than ten million dollars (\$10,000,000) under such agreements or instruments (after giving effect to any applicable notice requirement or grace period), occurs or exists. "Specified Indebtedness" means any obligation (whether present or future, contingent or otherwise, as principal or surety or otherwise) in respect of borrowed money. The "market value" means the remaining quantity of capacity and/or energy to be delivered times the market price per unit remaining to be delivered as determined in a commercially reasonable manner. The "contract value" means the value of the remaining quantity of capacity

Tuesday, July 01, 1997 10:29 AM



and/or energy to be delivered as determined in a commercially reasonable manner. Other amounts due between the Parties under the Agreement or any other agreement between the Parties shall be determined in a commercially reasonable manner. Each Party reserves to itself all rights, set offs, counterclaims and other defenses to which it is or may be entitled arising from or out of the Agr

- A12. Duquesne does not understand the question. The eight-year Power Sale Agreement contains a SecurityAddendum that allows either party to recover its marked-to-market exposure in the event of a default. TheSecurity Addendum provides far more specificity as to these matters than does the paragraph attached to thequestion.
- Q13. Will DLC amend the PSA to include conditions of Force Majeure that apply equally to Buyer including aprovision that entitles Buyer to Force Majeure relief in the event DLC transmission is cut or unavailable?
- A13. The question expresses concern regarding the unavailability of transmission service, which is addressed in the answer to Question No. 2. The question also suggests adding a force majeure provision that applies "equally" to purchaser. As explained in a previous answer, the only force majeure clause contained in the PSA is in Section 4.2 and it applies only to Duquesne because Duquesne is the only party liable under that section fornon-delivery penalties.
- Q14. Will DLC amend Section II.3 (Triggering Events) of the Security Addendum by replacing "....If at any timeduring the Contract Term, (Duquesne's or Buyer's) senior debt securities are below Investment Grade..." with "...If at any time during the Contract Term (Duquesne's or Buyer's) senior debt securities are rated below Standard & Poors BBB..."?
- Al4. Duquesne does not intend to modify the provision because it reasonably requires that more than onerating agency rate a party's debt at below investment grade before the provisions of the Security Addendum aretriggered.
- Q15. Will DLC amend Section VI.1 (Delivery) of the PSA to list the specific points on the DLC Transmission System of which one or more would be selected for delivery by mutual agreement of the parties?
- A15. The answer to Question 10 addresses the questioner's concerns regarding the availability of transmissionservice.

Tuesday, July 01, 1997 10:29 AM

SUPPLIER SCHEDULING PROTOCOLS IN PILOT FILING

Supplier Scheduling

1. Background. DLC will work with Suppliers during the pilot to streamline protocols for scheduling and delivery of electricity to pilot customers. As described below, DLC's existing FERC-filed tariffs provide the basic structure and agreements that will govern the contractual relations with pilot Suppliers.

Suppliers will be required to provide, by 12:00 noon of the Thursday prior to the following week, a schedule of power deliveries for each hour of each day for the following week. This schedule will be used for informational purposes and will not give rise to scheduling charges or imbalance penalties. The purpose of the schedule is to address, in advance, any significant differences between the aggregate load projections of suppliers and those of the control area operator. If such significant differences do exist, the control area operator will inform the suppliers and attempt to reconcile the projections on a consensual basis.

The formal scheduling protocol will be for suppliers to submit day-ahead schedules in accordance with the procedures and requirements contained in FERC's pro forma tariff. The tariff also will govern any schedule changes. These schedules and schedule changes will be subject to scheduling fees and will be used for calculating energy imbalance fees.

The data available to Suppliers from meter reads and load profile estimates will be limited. Prior to commencement of the pilot, Duquesne will endeavor to make available to Suppliers historical information to assist them in projecting customer loads. As the pilot progresses and these data gathering and dissemination processes are standardized, the information available to Suppliers will allow them to project load for their customers with more accuracy. As both Suppliers and DLC gain more experience in projecting, scheduling and measuring aggregated Supplier retail loads, DLC is open to negotiating new protocols with Suppliers. Initially, however, the protocols are necessarily limited by the available data and the information transfer capabilities of DLC and Suppliers.

The Supplier will aggregate the load of all retail customers into a schedule to be implemented by DLC's Systems Operations Department to import the necessary power into the DLC control area. The schedule will be submitted by means of a standard form and will include the source control area, evidence of satisfactory transmission arrangements, a megawatt amount for each hour of the schedule period, and any NERC scheduling requirements.

R-60974104, R-00974104C 0001-C0002

Duquesne Statement No. 7-R

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BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DUQUESNE LIGHT COMPANY DOCKET NO. R-00974104

Rebuttal Testimony of Robert A. Irvin

Contents:

Response to Intervenor Testimony Regarding Transmission and Ancillary Services

REBUTTAL TESTIMONY OF ROBERT A. IRVIN

1	Q.	Please state your name and business address.
2	A.	My name is Robert A. Irvin and my business address is 411 Seventh Avenue,
3		Pittsburgh, Pennsylvania 15230-1930.
4	Q.	What is the purpose of your testimony?
5	A.	To rebut the testimony of ENRON witness Lynn R. Coles dated November 7,
6		1997.
7	Q.	Mr. Coles's testimony at page 3, line 7 questions the availability of firm and non-
8		firm point-to-point service in addition to network transmission service. What is
9		the availability?
10	A.	Duquesne will make available point-to-point service to any eligible customer in
11		accordance with FERC rules. I note, however, that for purposes of the pilot
12		program, Duquesne, like most other Pennsylvania utilities, treated all participat-
13		ing customers as network service customers. I am not aware of any complaints
14		regarding this treatment.
15	Q.	Mr. Coles' testimony at p.3, line 13 recommends adoption of his "Pro Forma
16		Supplier Tariff", his Exhibit 5, LRC-2. Do you agree with his recommendation?
17	A.	No, because it is unnecessary and redundant. The matters covered by it are
18		adequately covered elsewhere. For example, Section 2, Energy Delivery Service
19		by the Electric Distribution Company ("EDC"), is covered by a supplier becom-
20		ing a transmission customer under DLC's FERC OATT.

ł		Section 3.2, Supplier License requires incensure by the Commission, which is
2		already a PAPUC requirement as is compliance with Standards of Conduct,
3		Section 3.3.
4		Section 3.5, Transmission Rights Outside the Control Area, appears to be
5		mistitled but the right to transmit within the host control area is provided by a
6		supplier becoming a Transmission Customer under DLC's OATT.
7		Section 4.1, Duty to Cooperate, is covered by ECAR rules.
8		Section 4.2.3, Daily Supplier Identification of Source of Supply Scheduling
9		System Control and Dispatch Service, is covered by NERC scheduling rules.
10		Section 4.2.4, Supplier Supply Obligation, is covered under DLC's FERC OATT
11		Attachment G and/or Attachment K.
12		Sections 4.2.5, Energy Imbalance Service, Section 4.2.6, Other Ancillary Ser-
13		vices, and Section 4.3.2, Payments for Energy Imbalance Service, are covered
14		under DLC's FERC OATT, as amended.
15		Appendix A, Supplier Agreement Form, is covered by a supplier becoming a
16		Transmission Customer under DLC's FERC OATT.
17	Q.	Mr. Coles' testimony at p.3, line 19 recommends that charges to suppliers be
18		reasonable and minimum contract periods should be reduced. What is your
19		position?
20	Α.	DLC's charges to suppliers have been approved by FERC. I am not aware of any
21		"minimum contract period", imposed by Duquesne, and DLC permits the
22		supplier to change his ancillary service options from time to time.

Q. Mr. Coles' testimony at p. 6, line 19 states DLC requires "customers to purchase their own transmission service and three of the ancillary services. Suppliers should be allowed to obtain all necessary components of transmission for their customers." What is the reality?

- A. Mr. Lahtinen's testimony describes Duquesne's position regarding ancillary services in more detail. As indicated in my direct testimony, however, Duquesne will allow suppliers to competitively procure ancillary services pursuant to the standards and restrictions contained in Order 888.
- Q. Mr. Coles' testimony at p. 7, line 17 states that "DLC's approach by using the open access rate "deadband" of 1.5% and penalties for not meeting these tight requirements is wrong for the retail access situation." What is your position?
- A. The requirements noted by Mr. Coles are FERC requirements. However, DLC requested, and FERC trial staff has agreed to a settlement under which, an energy imbalance option available to all suppliers which eliminates the ±1.5% deadband and provides a settlement for energy imbalance based on DLC's System Lambda.
- Q. Mr. Coles' testimony at p. 8, line 3 discusses DLC's provision to suppliers of estimated load shapes and notes that the customer's actual load shape may be different. What is your position?
- A. DLC offers to provide to suppliers load patterns which may be representative of a customer's usage pattern under DLC's rates. However, once the customer becomes the responsibility of the supplier, the supplier assumes the responsibility

for responding to the variations in that customer's load. DLC has no control over, or interest in, pricing arrangements or other terms and conditions between a supplier and his retail customer which could result in the customer changing his pattern of use from his pattern when he was a bundled tariff customer of DLC.

- Q. Mr. Coles' testimony at p. 9, line 16 states "Since Duquesne calculates the hourly supplier obligation to serve a suppliers load, it is unfair to charge the supplier a penalty when the load obligation total determined by Duquesne does not match the actual system hourly load." Is this correct?
- A. No. The supplier information which was made available at DLC's supplier conference on September 26, 1997 and which has been and is available on the internet places the responsibility on the supplier for projecting and scheduling into DLC's control area the aggregate hourly load requirements of the supplier's customers. Thus, Duquesne does not "calculate the hourly supplier obligation" for purposes of scheduling power to its retail customers.
- Q. Mr. Coles' testimony at p. 11, line 4 states "Furthermore, FERC has explicitly provided for scheduling, dispatch and control and energy imbalance services for wholesale and state-authorized retail transactions as part of Open Access transmission tariffs. These arrangements provide the foundation for energy imbalance service to Suppliers and customers under Pennsylvania' retail access." What is your comment?

- A. I agree with Mr. Coles' statement. The procedures which DLC will use to implement the Pennsylvania Pilot program are those which have been provided by FERC.
- Q. Mr. Coles' testimony at p. 16, line 9 in response to a question concerning planning reserves states "Regional pools such as ECAR have found it economic to have shared reserve responsibility, and use a percentage planning reserve requirement rather than having each utility provide its own reserves" Do you have a comment?
 - A. Yes. This statement is included in Mr. Coles' response to a question concerning planning reserves, but the statement refers to the current ECAR practice of sharing operating reserves. The ECAR companies do not share planning reserves.
- Q. Does this complete your rebuttal testimony?
- 14 A. Yes.

VOLUME IV

R-009.74104, R-009.7410400001

Duquesne Statement No. 10

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BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DUQUESNE LIGHT COMPANY DEC 23 1997
DOCKET NO. R-00974104

Direct Testimony of Ralph L. Nelson

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DEC 18 1997 PA PUBLIC UTILITY COMMISSION PROTHONOTARY'S OFFICE

Contents:

Regarding O&M Costs, Capital Costs and Equivalent Availability Factors for the Company's Fossil Generating Units 2

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DIRECT TESTIMONY OF RALPH L. NELSON

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I. Qualifications

- Please state your name, address and job title. 6 Q.
- My name is Ralph L. Nelson and my business address is 411 Seventh Avenue, 7 Α.
- Pittsburgh, Pennsylvania 15230 1930. I am employed by Duquesne Light Company 8
- ("Duquesne") as Manager of Operations Services in the Fossil Generation Unit. 9
- 10 Q. Please describe your educational background.
- A. I hold a Bachelor of Science Degree in Mechanical Engineering from the University of 11 Pittsburgh. 12
- Please describe your work history at Duquesne.
- I have been employed by Duquesne for 38 years, during which time I have held a variety A. 14
- of positions performing engineering and management functions. I have worked in every 15
- generating station operated by Duquesne in positions that encompass plant operations, 16
- maintenance, technical services and plant manager. My assignments in the Fossil 17
- 18 Generation Unit general office include operations and technical service support functions
- and general management, and in these assignments I have been responsible for the 19
- 20 supervision of and direct involvement in the development of Power Supply Group
- 21 Operating Plans, Operating and Maintenance (O&M) and Capital budgets (short and long

- range), cost reduction strategies, Clean Air Act Amendment (CAAA) Compliance

 Strategies, and the performance of benchmarking analyses.
- 3 Q. Please describe your current responsibilities at Duquesne.
- As Manager, Operations Services, my primary responsibilities are related to Duquesne's A. 4 interest in the jointly owned fossil stations which are operated by other utilities. I, along 5 with members of my staff closely monitor operations and technical issues at these 6 facilities as well as costs, performance and reliability, with the general purpose of 7 exercising Duquesne's ownership rights as defined in the operating agreements. In 8 addition, I have oversight responsibilities for the development of the Power Supply 9 Group O & M and Capital budgets, CAAA Compliance Strategies, benchmarking 10 analysis and the Power Supply Group Operating Plans. 11
- 12 Q. Have you previously testified before this Commission?
- 13 A. Yes, I have testified before this Commission in Duquesne's base rate proceeding at

 14 Docket No. R-850021.

15 II. Purpose of Testimony

- 16 Q. Please state the purpose of your testimony.
- 17 A. The purpose of my testimony is to explain the basis for Duquesne's projections of the
 18 operating and maintenance costs for the fossil generating stations including those which
 19 are wholly owned and operated by Duquesne and those in which Duquesne has
 20 ownership interest but are operated by other electric utility companies. I will also explain
 21 the basis of Duquesne's projections of capital expenditures for the previously mentioned
 22 fossil stations, including those capital expenditures related to environmental compliance

projects. Finally, I will discuss the basis for the availability factor projections for these 1 fossil generating stations. All of the above information has been provided to Mr. Mark 2 3 G. Karl to support the development of the generation cost of service for the years 1999 to 2005 and an estimate of generation revenue net of variable cost beyond 2005.

III. Operating and Maintenance Expense Projections 5

(Excluding fuel and fuel related expenses)

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- Please provide a general description of the procedure that was used to estimate non-fuel Q. 7 8 O&M expenses at Duquesne's fossil generating stations.
 - For 1997, the projected non-fuel O&M expenses were based on the current 1997 budget which was developed in detail to reflect current labor rates, headcount and other known costs including scheduled maintenance outages, all of which are available with reasonable accuracy. The 1998 projections are based on the most recent Operating Plan which was prepared in the fall of 1996 and projects expenses for a three year horizon. The 1999 projections are also based on the Operating Plan but include some adjustments for revisions to the scheduled maintenance outages. The projected expenses for 1999 became the basis for the years 2000 through 2016. Specifically, the 1999 O&M expenses were escalated by applying a general inflation factor, with adjustments for the anticipated decrease in the workforce headcount through the year 2002 and for scheduled maintenance outages. The projected expenses for the years 1997 through 2016 are tabulated by station in Exhibit RLN-1. As indicated in Exhibit RLN-1, when each station (unit) reached the end of book life, projections for O&M expenditures were decreased to гего.

- Q. Please indicate the source of the 1997 budgeted O&M expense data used as the basis for these projections.
- A. For each of Duquesne's wholly owned fossil stations, the 1997 O&M budget was developed internally under the general direction of the Vice President of the Power Supply Group. For the jointly owned fossil stations, the 1997 budget was based on information provided by the operating companies for Duquesne's share of the O&M expense.
- Q. Please compare Duquesne's projections of future O&M expenses to the historical
 expenses for the fossil generating stations.
- A. Exhibit RLN-2 expresses the O&M expenses on a constant 1996 dollar basis, which 10 provides a clearer comparison of the historical and projected expenses. The data shows 11 12 that on a total basis, expenses for the years 1993, 1994, 1995 and 1996 averaged \$59.6 13 million. During the years 1997 through 2004, expenses are projected to exceed this level in only three years and are projected at well below this level in the remaining five years. 14 Major overhaul outages are scheduled at Duquesne's Cheswick Power Station (which is 15 our largest generating unit) in two of the three exception years. After the year 2004, the 16 total O&M expenses decline sharply as stations (units) reach the end of book life. 17

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Exhibit RLN-3 is a bar graph which displays the historical O&M expenses from 1988 forward as well as the projected expenses for the years 1997 through 2016. As the result of organizational changes and changes in cost allocations as well as some accounting changes that took place prior to 1993, it was impossible to capture the historical costs exactly as tabulated in Exhibits RLN-1 & RLN-2. Nevertheless, the graph represents

with reasonable accuracy, savings achieved by Duquesne's cost reduction efforts and the trend of historical as well as projected O&M expenses. During the period 1988 to 1993, expenses were reduced by approximately 15% and from 1993 through 1996, expenses have increased at approximately the same rate as inflation. However, during this period expenses have exceeded the 1988, 1989, 1990 average in only two years. In 1997, expenses are projected to decrease sharply, primarily because of the sale of Duquesne's interest in Ft. Martin No. 1 Unit and thereafter are trending upward at a rate slightly less than inflation. After 1997, expenses will exceed the 88, 89, 90 average in only two years, which are those years in which Cheswick is scheduled for major maintenance outages.

- 10 Q. Why do your projections show zero O&M expenses when station (units) reach the end of book life?
- A. As detailed in the testimony of Mr. Karl and Mr. Clayton, Duquesne is not projecting life
 extension of fossil generating stations (units) beyond their normal book life. The market
 value of these units will be determined in the final market based valuation described in
 Mr. Clayton's testimony.
- 16 Q. Please cite some examples of Duquesne's efforts and strategies that have been 17 implemented in recent years to reduce O&M expenses at the fossil generating stations.
- Duquesne has implemented a variety of strategies during the past five or six years including staffing reductions, lengthening the interval between major overhaul outages and the sale of generating assets, to name a few. Over the past five or six years, staffing at Duquesne's wholly owned generating and generating support facilities has been reduced by 106 people or approximately 22% of the work force at an annual savings of

approximately \$4 million per year. There have been similar staff reductions at those fossil generating stations in which Duquesne is a joint owner. These reductions have been achieved through the implementation of various strategies such as process reengineering, outsourcing certain functions that can be performed more efficiently by outside contractors and by developing a multi-crafted more productive workforce. Another example of a cost reduction strategy which has been implemented is the lengthening of the interval between planned maintenance outages. This has been accomplished by improving the maintenance work scheduling process and by implementing various predictive maintenance techniques. More recently, Duquesne sold its fifty percent interest in the Fort Martin No. 1 Unit which decreased our O&M expenses by approximately five million dollars per year. As the result of these and other cost reduction efforts, and as indicated in the bar graph in Exhibit RLN-3, during the period 1988 through 1993 Duquesne has been able to reduce O&M expense by approximately 15% and since then, we have limited cost increases to the rate of inflation. In your opinion, are there any substantial opportunities for Duquesne to reduce its Nonfuel O&M costs below these projections? In my opinion, there are no substantial opportunities for reductions in the non-fuel O&M expenses at Duquesne's fossil generating stations. This applies to both the wholly owned and jointly owned stations. Duquesne and the operating companies at the jointly owned fossil stations have been very aggressive over the past five or six years in our efforts to reduce costs in anticipation of pending competition. As stated earlier in my testimony, Duquesne has significantly reduced staffing levels in order to reduce labor costs and

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present plans call for continued staffing reductions through the year 2002. We will continue our efforts to improve productivity through the implementation of new work systems such as multi - crafting and self directed work teams and we will continue to implement new technologies as they develop, but as the result of inflation, aging of the fleet and boiler degradation due to the long term effects of mitigating nitrogen oxide emissions, there will be continuous upward pressure on O&M costs. Therefore, in my opinion we will not realize substantial O&M cost reductions until the year 2004, and this is reflected in the total O&M cost projections shown in Exhibit RLN-2 in constant 1996 dollars.

- Q. Based upon your experience, with respect to fossil generation, do you believe that these projections of O&M expenses are reasonable?
 - Yes, I believe these non-fuel O&M projections are reasonable and conservative. As stated earlier in my testimony, throughout the forecast period the O&M costs are projected to increase at a rate slightly less than inflation and with the exception of two years, they do not exceed the average of 1988, 1989 and 1990. This indicates that cost savings achieved in the early 90's are being maintained and to the extent that cost increases are slightly less than inflation, some minor, additional savings are being achieved. In addition, cost increases are mitigated in the sense that they do not include potential O&M costs resulting from major equipment failures during the forecast period.

IV. Capital Expenditure Projections

A.

Q. Please explain how the projected capital expenditures were determined for the fossil generating stations.

Duquesne's capital expenditures for the fossil generating stations were developed on a unit specific basis in detail for the 1997 budget which was then used for the 1997 projections. The 1998 and 1999 projections are based on the most recent Operating Plan which was prepared in the fall of 1996 and projects expenses over a three year horizon. Some adjustments were made to 1998 and 1999 for some anticipated changes in CAAA expenditures. The anticipated changes in CAAA expenditures are based on assumptions which are shown in Exhibit RLN-4. The years 2000 through 2016 were based on 1999 by adjusting for inflation with adjustments for increased capital expenditures in years when major outages are scheduled and decreased levels of expenditures in the years immediately following a major outage. Adjustments were also made for anticipated projects related to compliance with CAAA and Residential Solid Waste (RSW) Regulations. In addition projected capital expenditures for various stations were reduced in consistent increments in each of the four years preceding the year in which a plant reaches the end of its book life and were reduced to zero in the year following end of book life. The projected capital expenditures are tabulated by station, by year in the categories of General Capital, CAAA and RSW in Exhibit RLN-5. These expenses are also shown in constant 1996 dollars for comparison purposes in Exhibit RLN-6.

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- Please indicate the source of the projected 1997 capital expenditures for the various fossil generating stations.
- A. For each of Duquesne's wholly owned fossil stations the 1997 Capital budget was developed internally under the general direction of the Vice President of the Power Supply Group. This budget was prepared in detail on a station specific basis. For the

jointly owned fossil stations, the 1997 budget was based on information provided by the

operating companies on a station specific basis for Duquesne's share of the station (unit).

3 Q. Why are capital expenditures needed for plants that are considered by the company to be,

4 in part or in whole, stranded investments?

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5 A. Whether or not a portion of, or all of, the plant investment is stranded is irrelevant in

determining the level of expenditures required to operate the plant. The continued

operation of a plant requires a certain level of expenditures, some of which are O&M and

some of which are capital as determined by the accounting rules established by the

Federal Energy Regulatory Commission (FERC). The capital expenditures projected by

Duquesne include expenditures necessary for the routine operation of the plants as well as

expenditures necessary to comply with the CAAA and the RSW regulations.

12 Q. Based upon your experience with respect to fossil plant operation, do you believe these

projections of capital expenditures are reasonable?

14 A. Yes, I believe the projected levels of expenditures are reasonable. As shown in Exhibit

RLN-6 (which tabulates the historical and the projected capital expenditures on a constant

1996 dollar basis), except for two years during the period 1997 through 2004, the

projected levels of expenditures are less than the average of the years 1994 to 1996.

Capital expenditures in 1998 and 2004 exceed the average by a significant amount

because Cheswick Power Station is scheduled for a major maintenance outage in each of

those years. After the year 2004, capital expenditures decline sharply as stations (units)

reach the end of book life and their capital expenditures are reduced to zero.

- Furthermore, as with O&M expenses, the estimated capital expenditures are mitigated in the sense that they do not include potential capital expenditures that could result as components fail with greater frequency as the plants age, and there are no provisions for
- 4 extraordinary or one time events.
- 5 Q. Does Duquesne's capital expenditure projection include amounts for life extension, i.e.,
- 6 expenditures designed to extend the operating life of facilities beyond their current book
- 7 life?
- 8 A. No. Duquesne's projected capital expenditure projections do not include amounts for life
- 9 extension. Typically, life extension costs would include replacement of components such
- as entire economizer sections or entire superheater sections, or turbine/generator rotors.
- As discussed in the context of O&M expenditures, Duquesne is not projecting life
- 12 extension of fossil generating facilities.

13 V. Equivalent Availability Factors

- 14 Q. What is the basis for the equivalent availability factors projected by Duquesne for its
- fossil generating stations.
- 16 A. The projected equivalent availability factors (EAF) shown in Exhibit RLN-7 were
- developed by taking into consideration five year historical forced outage rates and forced
- derates, seasonal derates where applicable, and the frequency and duration of scheduled
- maintenance outages which are the major factors in projecting EAF's.
- 20 Q. Please compare the projected EAF's to the historical performance of Duquesne's fossil
- 21 generating stations and to appropriate industry benchmarks.

- A. As indicated earlier in my testimony, the projected EAF's for each Duquesne station are shown in Exhibit RLN-7. Also shown in this exhibit are the five year historical and the industry average EAF for units with similar characteristics. The data in the exhibit indicates that the projected average EAF's for all of Duquesne's fossil generating stations, except Elrama and Eastlake 5, exceed their historical and the industry averages. This is true for all of the years in the projection except for those when major maintenance outages are scheduled. In the case of Elrama and Eastlake 5, the projected average EAF exceeds the historical average, but is less than the industry average.
- 9 Q. Do you believe Duquesne's fossil Station EAF projections are reasonable?

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- Yes, I believe these EAF projections are reasonable and aggressive. As stated above, at five of the seven stations (units) the projected average EAF exceeds the industry average and all of the stations projected EAFs exceed their historical performance.
- In addition, I believe these projections are aggressive because the long term effects of nitrogen oxide emission reduction strategies on boiler components will present a significant challenge to maintain these projected EAFs.
- Q. Is there a link between Duquesne's projections for capital additions and EAF for the fossil
 generating stations.
- A. Generally, there is a link, in that in order to maintain station performance in terms of availability (EAF) and reliability, capital spending must be maintained at some minimum levels for routine replacement of worn out components. However, there is no rigorous mathematical relationship linking EAF to capital spending and by implementing new technologies and addressing the root cause of equipment or component failures that result

- in the largest contribution to forced outages and forced derates, it is possible to improve
- 2 EAF while reducing capital expenditures.
- 3 Q. Is the information included in your direct testimony and related exhibits true and correct
- 4 to the best of your knowledge, information and belief?
- 5 A. Yes, it is.
- 6 Q. Does this conclude your direct testimony?
- 7 A. Yes.

FOSSIL NON-FUEL O&M EXPENSES (\$ x 1000)

STATION	Ĭ	CHESWICK I	ELRAMA .	BRUNOT IS	PHILLIPS	EASTLAKE	SAMMIS	MANSFIELD	TOTAL
1993	(A)	18,191	16,753	259	117	5,313	4,498	8,912	54,043 '
1994	(A)	14,125	17,263 :	310	215	3,977	5,460	15,027	5 <u>6,</u> 377
1995	(A)	16,420	18,652	327	162	5,210	_6,260	12,009	59,040
1996	(A) !	18,492	21,891	341	178	3,814	3,638	12,817	61,171
4 YEAR AVG	(A)	16,807	18,640	309	168	4,579	4,964	12,191	57,658
1997	(P) 1	14,651	20,950	425	292 i	4,845	4,496	12,859	58,518
1998	; (P) +	27,920	19,593	430	290	6,551	3,986	12,985 :	71,755
1999	· (P) ·	15,830 1	22,772 ,	446	300	6,830	5,689 .	13,194	65,060
2000	' (P) ı	14,932	20,823	457	308	5,403	_3,992	14,959	60,874
2001	! (P) :	16,816	20,263	468	315	5,999	6,326	13,436	63,624.
2002	ı (P) ا	16,828 !	20,359	481	324	6,203 i	4,225	15,057 [!]	63,477
2003	(P)	15,618	23,595	493	332	5,893	6,416	12,403	64,750
2004	[(P)]	28,562	21,511	506	3411	6,552 !	4,461	15,040	76,974
2005	(P)	18,126		520	350	7,904 i	6,779	13,393	47,072
2006	(P)	16,858		534		6,398	4,7131	17,458	45,962
2007	I (P) i	19,038		549		7,108	7,446	15,527	49,668
2008	(P)	19,420		563		7,299	4,975	17,705	49,962
2009	(P)	18,173		578		6,933	7,555	14,918 i	48,157.
2010	(P) !	31,178		593		7,705	5,248	17,673	62,396
2011	(P) !	20,801		609	1	9,303 i		15,742	46,455
2012	(P) l	19,604	-	625				20,520	40,749
2013	(P)!	21,961						18,806	40,767
2014	i (P) İ	22,420						20,813	43,233 !
2015	(P)			!				20,688	20,688
2016	(P)	1						9,313	9,313

FOSSIL UNITS REMOVED FROM GENERATING LINEUP FOLLOWING THE END OF BOOK LIFE.

	END OF
STATION	BOOK LIFE
ELRAMA	2004
SAMMIS	2010
EASTLAKE	2011
BRUNOT IS	2012
CHESWICK	2014
MANSFIELD 1	2015

(A) - ACTUAL (P) - PROJECTED

FOSSIL NON-FUEL O&M EXPENSES

(1996 CONSTANT \$ x 1000)

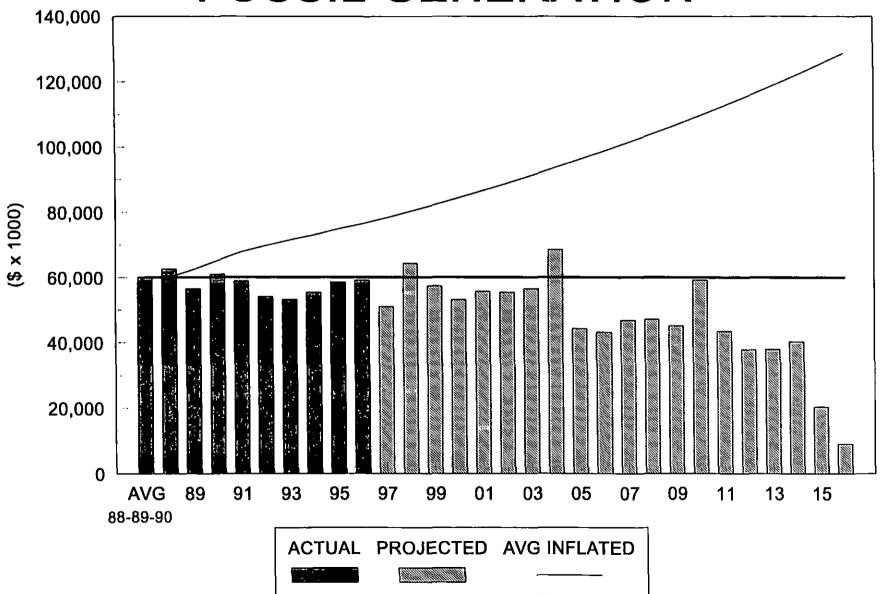
STATION		CHESWICK	ELRAMA	BRUNOT IS	PHILLIPS :	EASTLAKE	SAMMIS	MANSFIELD	TOTAL
1993	(A)	19,475	17,936	277	125	5,688	4,816	9,541;	57,858
1994	: (A)	14,797	18,084	325	225	4,166	5,720	15,741 ;	59,058
1995	(A)	16,7651	19,044	334	165 :	5,319	6,391	12,261	60,280
1996	(A) i	18,492	21,891	341	178:	3,814	3,638	12,817 '	61,171
4 YEAR AVG	. (A)	17,382	19,239	319	173	4,747	5,141	12,590	59,592
1997	(P) .	14,308	20,459	415	285	4,731	4,391	12,558	<u>57,</u> 146
1998	[(P)]	26,600	18,667	410	277	6,242	3,798	12,371	68,364
1999	(P)	14,714	21,167	414		6,349	5,287	12,264	60,195
2000	; (P) !	13,527	18,864	414		4,895	3,616	13,552	54,870
2001	· (Р) і	14,849	17,892	414	:	5,297	5,586	11,864	55,901 i
2002	'(P)	14,483;	17,521	414		5,338	3,636	12,958	54,351
2003	- (P) Ì	13,087	19,772	413		4,938	5,377	10,394	53,981
2004	1 (P) t	23,306	17,552	413		5,346	3,640	12,272	62,529
2005	!(P)!	14,402		413		6,280	5,3861	10,641	37,121
2006	I(P) I	13,042		413		4,950	3,646	13,506	35,557
2007	i(P) i	14,355		414		5,359	5,615	11,708	37,451
2008	(P)	14,272		414		5,364	3,656	13,012	36,718
2009	[(P)]	13,017		414		4,966	5,412	10,6851	34,494
2010	(P)	21,745		4131		5,374	3,660	12,326	43,518
2011	(P)	14,127	·	413 '	-	6,318		10,691	31,548
2012	1 (P) !	12,963		413				13,569	26,946
2013	i(P)!	14,141						12,109	26,249
2014	(P)	14,056						13,049	27,105
2015	I (P)		,					12,629	12,629
2016	(P)							5,536	5,536

FOSSIL UNITS REMOVED FROM GENERATING LINEUP FOLLOWING THE END OF BOOK LIFE.

	END OF
STATION 8	300K LIFE
ELRAMA	2004
SAMMIS	2010
EASTLAKE	2011
BRUNOT IS	2012
CHESWICK	2014
MANSFIELD 1	2015

(A) - ACTUAL (P) - PROJECTED

NON-FUEL O&M EXPENSES FOSSIL GENERATION



Assumptions Used For Environmental Cost Projections 1997-2017 Air Quality Programs

	Title I - NC) _x	Air Toxics	Particulates	Opacity	CO2	Acid Rain SO2
	Current	Likely Scenario	Applies to mercury only.	No additional controls anticipated.		Likely case - no impact.	In 2000, need 40,000 tons additional annual
	55% reduction in 1999 (1)	65% in 2005(1)		EPA shifted away from PM-10 to			reduction to meet
Cheswick	Targeted gas burn or coal- water slurry	t.g.b. or c.w.s.	In 2005, most likely scenario is carbon injection, worst case baghouse.	PM-2.5 which is composed of secondary sulfate and nitrate compounds.	In 2005 ESP upgrade, baghouse or flue gas conditioning		\$/ton. Include Eastlake 5 and Sammis 7 (2)
Elrama	Targeted gas burn or coal- water slurry	t.g.b. or c.w.s.	Determine the size cutoff for each plant		N/A	1	
Phillips	Targeted gas burn or coal- water slurry	t.g.b. or c.w.s.	and evaluate the suitability to		N/A	1	
Mansfield	Capacity limit or t.g.b. or c.w.s.	t.g.b. or c.w.s.	scrubbed plants		N/A]	
B.I. Simple cycle	N/A	N/A	N/A	Both are addressed by Acid Rain Program SO ₂ and Title I NO _x	N/A	- 	
Simple cycle with HRSGs	Water or steam injection	w. or s.i.		controls			
Simple cycle with HRSGs and suppl. firing	w. or s.i.	w. or s.i.					
Eastlake 5	RACT-2002 LNBs w/OFA	55% in 2005	Evaluate size cutoff		In 2003 - baghouse or ESP upgrade	1	
Sammis 7	RACT-2002 LNBs w/OFA	55% in 2005			N/A	1	

Note (1): Requires system analysis of controls necessary at each plant.

Note (2): 40,000 ton annual SO₂ reduction applies on a system basis, including jointly owned plants.

EAU(3):421-97

20-YEAR PROJECTED CAPITAL EXPENDITURES

										(\$	X 1000}													
	(A)	(A)	(A)	(A)	(P)	(P)	(P)	(P)	(P)	(P)	(P) ´	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	401	(6)	(6)	
, -	1994	1995	1996	AVG	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	(P) 2013	(P) 2014	(P)	(P)
CHESWICK	223		77.5	1000 11 25	或被数	300	and A	≃waten:	C 172 FC	CY27/4	CERTO	THE WAR	LUCY CONTRACT	Y 2005	3 200 20 50	televitis*	TIZDIZ	MAN TO THE PARTY OF THE PARTY O	N. 4055	en 2012			2015	2016
GEN. CAP	1,329	2,170	3,024	2,174	5,720	11,918	5,758	4,286	4,414	4,547	4,683	14,028	4,969	5,118	5,272	5.431	5,593	14,965	4.451	3.056	1,574		1.052.499V	42 F. S.
CAAA	344	1,108	1,932	1,128	0	2,210	0	0	Ö	0	15,125	30,130	0		·	0,757	0,000	17,303	12:24	3,030	1,37	973		
RSW	2.074	747	1,586	1,469	2,140	4,840	890	7.610	60	60	60	60	70	7 0	70	70	BO	80	· ··- =\	80	<u>-</u> 2			<u> </u>
TOTAL.	3,747	4,025	6,542	4,771	7,860	18,768	6.648	11,896	4,474	4,607	19,868	44,218	5,039	5.188	5.342	5,501	5,673	15,045	4,531		90	90		
ELRAMA	10 Car 20 16	に引催さ	12×12×12×12	河 华 (人)	A. 2. 547	X CLERTS	5/3//02		E	3503W	HANGA AT		300				3,073	57.65.00 N		3,136	1,664	1,063	0002-31-3	
GEN. CAP	8,636	4,913	6,807	6,765	10,148	5,172	3,261	3,951	3,052	2,096	1.079	667		-	A STATE OF THE PARTY OF THE PAR	(1 - C - D - D - D - D - D - D - D - D - D	PASS CHE	estaresiale	4500 114 250	note:	THE GREEK	1179.00	学生为	Vestile.
CAAA	5,834	3,653	2,273	3,920	1,363	3,850	150	0	<u>_</u>		-,,,,,				 :						-			
RSW	871	538	11	473	1,505	1,840	2,140	4,250	2,260	270	- 60		··	 }							[——]			
TOTAL	15,341	9,104	9.091	11,179	13,016	10,862	5,551	8,201	5,312	2,366	1,139	667												
BRUNOTIS	1.50.00	27 ×25 -	CONTRACTOR!	\$ 2 BE	17/17/17	****	RESTORES	rest san	2.2010		W. 25.	X 7 32 16	Constant	VONESCH !	least sail	والمراوع والمساور		AND SECTION	4 17 -	<u>L</u>	اا			<u> </u>
IGEN, CAP	34 :	41:	3	26		1,325	1,500		103	105	108	111	114	MARKET MAKES		THE R					4)44.5	100	357 17 1	1877年
CAAA	 	ō	· - · · · · ō	-	888	1,020	- 1,000	100	103	1.193	100	4,200	·· • <u>' ''</u>	· 117	120	<u>123</u>	104	107	110	113	I			
RSW	اة ا		· - 6	5	460	~	<u>~</u>	·	ž.	- · · ·			 	8	. 위	0	0	Q	ō	0	 			
TOTAL	34	41	3	26	1,348	1.325	1,500	·· '100	103	105	108	4.311	114	+ 117	120	0	0	0	Ō	0				
PHILLIPS	2014 1746	105705.78	11.15.20.77		1937.175		15-15-7							117		123	104	107	110	113	<u>. </u>			L
IGEN, CAP	01	0.	0	0	0	O Comments	2000	- C.	4	45 7- 13 PM	2774.02	2000	1000	nazrena	CALIBRA		A-30.0554	10 A 12	29 17 4 C	23.72.20.00	B. 488	A	100	H-50 P(2)
CAAA	· · · · · · · · · · · · · · · · · · ·		ō	-	-																ļ			
RSW	465	156		210	401	900								[,						
TOTAL	465	<u>156</u> 156		210	401	800			*	-]					<u> </u>	!			
EASTLAKE	TOTAL		14-12-12-13		(Director)	TOTAL MOST	28.64.62	Sections	Se le de siste	220000	1446	A		200000000000000000000000000000000000000	1811111 - 1911									
GEN, CAP	652	933	32	539	656	1,489	1,234	338	222	778		2 02 4	1417	64 63 3	C 27 7 1 8	13000	D. R. 1967	9.72	25 THE	工玩 类	at the str	27.64.55	10 Feb.	3521
CAAA		96		62	1,237	1,637	600	100	5,040	5,100	1,258 300	3,034	3,469	2,258	526	770	764	905	621				•	
RSW	196	 38	73	102	- 1,207	1,007			3,040	- 9,100	300	-		<u></u>		0	0	0	0					
TOTAL	936	1.067	107	703	1.893	3,126	1,834	438	5.262	5,878			0		0	0	0	_ 0	_0					
SAMMIS	2027/3228		31.72.50.72		POT TO		1,034		9,202 3,202		1,556	3,034	3,469	2,258	526	770	764	905	621					
IGEN, CAP	1.582	1,671	819	1,357	1.876	1,134	4,276		10000	ALCO H	2050 3	200		141.6	× 74 ****	10.00	100	C. VI. VI	il made	V 25 4	A645.53	30.36	N. 10 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Z.WZ.Z
CAAA	194	46	62	101		38	38	472	2,705	5,834	1,697	1,056	1,074	<u>576</u>	<u>3,020</u> ;	138	432	144			li	• •		
RSW				·	38		38	0	2,078	100	100	0	0	<u> </u>	0	0	0	. 0			,			
TOTAL	1,776	1,717	881	1,458	1,914	1,172		472	4 700	0		- 0	0	0	0	0	0	0		l	<u> </u>			
MANSFIELD	1 Valle (1864)			<i>एक</i> स्ट्राइ	278 1700-250	- Person	4,314		4,783	5,934	1,797	1,056	1,074	576	3,020	138	432	144						
GEN. CAP	9.378	7,774	35	5,729				र्वेद्धार	10 10 10	Service Con-	77.7	*: (411)	AL E		174		150	1. 9 11.	1. 1. 1. 1. 1. 1.	3.00	1.42.25	trib also	16.76	247.93
CAAA	3.853	1,144	697		1,567 75	2,538	2,318	6,460	2,967	3,289	1,450	3,240	2,430	7,71B	3,545	3,927	1,734	3,869	2,902	7,312	3,073	3,703	829	1.05
RSW	361	101		1,898		75	. 75	731		350	0	2,900	0	0	0	0		0	0	ō	. 0	Ö	ö	
TOTAL	13.592	9.019	923	218	547	2,829	460	17		50	1,000	2,000	3,000	0	. 0	0	0	Ō	ō	Ö		. 0	õ	7
				7,845	ERR	ERR	2,853	7,208	3,184	3,689	2,450	8,140	5,430	7,716		1,673	2,041	3,278	2,041	4,956	· · · ō	2,317	ŤŌ	460
TOTAL IGEN, CAP	3 0	1:27:01	772		127		2.50	X :> A E.F.	2.77	201174	ALK. V		ALC: N	45.65		/ ACT IS	140 X	本展表	4.0	16 3 × 1	44.44	Board)	10 Y 10 11	HOW INCH
	21,611	17,502	10,720	16,611	20,855	23,576	18,347	15,607	13,463	16,649	10,273	22,136	12,058	15,785	12,483	10,389	8,627	19,990	8,084	10,481	4,647	4,676	829	1.063
CAAA	10,313	6,047	4,966	7,109	2,713	7,810	863	831	7,318	5,550	15,525	37,230	0	0	0	0	0	0	0	ő	-ō			
RSW	3,967	1,580	1.870	2,472	5,053	10,109	3,490	11,877	2,337	380	1,120	2,060	3,070	70	70	70	- 80	B0	80	80	90	90	1 - 1	<u>ā</u>
TOTAL _	35,891	25,129	17,556	26,192	28,621	41,495	22,700	28,315	23,118	22,579	26,918	61,426	15,126	15,855	12,553	10,459	8,707	20,070	B,164	10,561	4,737	4,766	829	1.063
																,					1 212			1,000

20-YEAR PROJECTED CAPITAL EXPENDITURES

									(CO	NSTAN	T 1996	\$ x 1000)											
	(Ą)	(A)	(A)	(A)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)	(P)
Calledan	1994	1995	1996	AVG	1997	1998	1999	2000	2001	2002	2003	2004	2005	2008	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
CHESWICK	ar market	SO IN MOST			42 3 15			学生学	100	MAKE A	of the late	沙, 100	A	100	A HOLE	LAPAGOS.	131 2 DEC	or of the latest		PS LINE			A3,5840.	
GEN. CAP	1,392	2,216	3,024	2,211		11,355	5,352	3,883	3,898	3,913	3,924	11,446	3,948	3,959	3,975	3,991	4,006	10,437	3,023	2.021	1,013	610	Casta Sure	7-3-2-1
CAAA	360	1,131	1,932	1,141	0	2,106	0	0	0	0	12,675	24,585	0	0	0		0	0	0	0	0			
RSW	2,173	763	1,586	1,507	2,090	4,421	827	6,894	53	52	50	49	56	54	53	51	57	56	54	53	58	56		
TOTAL	3,925	4,110	6,542	4,859	7,676	17,881	6,179	10,777	3,951	3,965	16,649	36,080	4,004	4.014	4,028	4,043	4.063	10,493	3.077	2.074	1 071	660		
ELRAMA	K. A.S.A.B.				12.23	A LONG	2 Kg 2 Kg	BALLAN	PACE A	(C) (A)	识图像	22.622	× 3544	RIAL SOL	W 144 15	ALLEY AC	建设外	10 THE SAI	1	districts.	Schille de	3235	200 100	E-14/04/198
GEN. CAP	9,047	5,016	6,807	6,957	3,310	4,920	3,031	3,579	2,695	1,804	904	544				,						7.7	7810-77	N 5 15 7 7 1 1
CAAA	6,111	3,730	2,273	4,038	1,331	3,668	139	0	0		0	0												
RSW	912	549	11	491	1,470	1,753	1,989	3,850	1,996	232	50	0	,								,			i
TOTAL	18,070	9,295	9,091	11,486	12,711	10,349	5,160	7,430	4,690	2,036	954	544			 									r
BRUNOTIS	11	26 1/2 1/21 1/2	Marie Contract		2 CAN'S	型 建	2 C C C		ON MARK	a diament	N. Sales P. Rev	THE BARE	de la comp		CTING OUR	SEC. CO.	100000	Table Trees	A-163.139.	ri Canara	3434184	2000	Administration (1)	Selected to the select to
GEN, CAP	36	42	3	27	867	1,262	1,394	91	91	90	91	91	91	91	90	90	74	75	75	75	4	Mark White Total		**************************************
CAAA	0	0	0	0	0	0	0	. 0	0	Ö	_ 0	3,427	0	0		0	0	0	- 0	<u>, , , , , , , , , , , , , , , , , , , </u>			-	
RSW	0	0	0	0	449	0	0	0	0		0	0	0	0		0							·	i
TOTAL	36	42	3	27	1,316	1,262	1,394	91	91	90	91	3,518	91	91	90	90		75	75	75				
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GEN. CAP	9,824	7,937	35	5,932	1,530	2,418	2,155	5,852	2,620	2,831	1,215	2,644	1,931	5,969	2,673	2,886	1.242	2,698	1.971	2,021	1.979		506	632
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GEN. CAP	22,639	17,870	10,720	17,076	20,366		17,054	14,139	11,888	14,328	8,609	18,062	9,579	12,212	9,412	7,635	6.179	13,942	5,490	4,116	2,992	2.932	506	632
CAAA	10,803	6,174	4.966	7,314	2,649	7,441	802	753	6,462	4,776		30,378	0	0	0	0	0	0	,		0	0	000	0
RSW	4,156	1,613	1,870	2,546	4,935	9,631	3,244	10,760	2,064	327	939		2,439	54	53	51	57	56	54	106	58	56	1 0	i ŏl
TOTAL	37,597	25,657	17,556	26,937	27,950	39,534	21,100	25,652	20,413	19,432	22,557	50,121	12,018	12,266	9,465	7,686	6,237	13,998	5.544	4.222	3.050	2.988	506	632
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EQUIVALENT AVAILABILITY FACTORS

YEAR	CHESWICK	ELRAMA	SAMMIS #7	EASTLAKE #5	MANSFIELD #1	MANSFIELD #2	MANSFIELD #3
1992	80.95	79.91	92.51	58.98	80.25	91.23	74.53
1993	72.66	74.53	81.23	73.07		84.09	91.46
1994	88.62	73.58	88.03	65.18	56.47	89.15	87.89
1995	80.41	71.67	74.63	69.73	93.41	62.78	59.14
1996	76.66	74.06	84.66	83.79	74.62	92.99	91.06
92-96 AVG	79.86	74.75	84.21	70.15	78.34	84.05	80.82
0-95 INDUSTRY AV	79.71	85.61	81.75	83.86	85.88	85.88	85.88
							
1997	87.90	80.30	84.70	78.10	95.60	86.00	88.50
1998	75.90	84.20	95.60	81.20	87.40	95.10	95.60
1999	83.00	82.80	87.40	61.10	94.50	88.80	89.30
2000	90.10	83.50	89.10	91.80	78.10	81.90	94.50
2001	85.80	81.50	78.10	79.70	96.70	92.90	78.10
2002	89.00	87.60	93.40	84.40	90.70	90.40	96.70
2003	84.70	80.30	90.70	78.10	95.60	95.60	90.40
2004	87.90	84.20	95.60	83.30	89.30	89.30	95.60
2005	75.90		87.40	61.10	94.50	94.50	89.30
2006	90.70		89.10	91.20	78.10	81.90	94.50
2007	86.30		78.10	79.20	96.70	92.90	78.10
2008	89.60		93.40	84.40	90.40	90.40	96.70
2009	85.20		90.70	78.10	95.60	95.60	90.40
2010	88.50		95.60	83.30	89.30	89.30	95.60
2011	84.10			61.10	94.50	94.50	89.30
2012	75.90				78.10	81.90	94.50
2013	90.70				96.70	92.90	78.10
2014	86.30				90.40	90.40	96.70
2015					95.60	95.60	90.40
2016						89.30	95.60
PROJECTED AVG.	85.42	83.05	89.21	78.41	90.94	90.46	90.90

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Duquesne Statement No. 10-R

Page 12/17/97

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BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DUQUESNE LIGHT COMPANY DOCKET NO. R-00974104

Rebuttal Testimony of Ralph L. Nelson



Contents:

Response to Intervenor Testimony Regarding O&M Costs, Capital Costs, and Potential Cost Reductions for the Company's Fossil Generating Units

REBUTTAL TESTIMONY OF RALPH L. NELSON

1	Q.	Please state your name and business address.
2	A.	Ralph L. Nelson, 411 Seventh Avenue, Pittsburgh, Pennsylvania 15230-1930.
3	Q.	Did you present written direct testimony in this proceeding?
4	A.	Yes. I submitted direct testimony, Duquesne Statement No. 10 in the Duquesne
5		Light Company Restructuring Plan Filing.
6	Q.	What issues will you address in your rebuttal testimony?
7	A.	I will address several issues which witnesses for intervenors Hospital Shared
8		Services Administrative Resources, Inc., City of Pittsburgh, Pennsylvania, and
9		the Office of Consumer Advocate identified in their written direct testimony.
10		Specifically, these issues are:
11		The technical issues and unavoidable costs associated with the cold
12		reserving or permanent shut down of Cheswick or Elrama Power Station.
13		The required level of NOx reductions assumed in projecting the capital
14		and O&M costs included in my direct testimony for CAAA compliance
15		and the potential impact of CAAA Section 110 SIP call recently proposed
16		by the EPA.
17		The potential for non-fuel O&M cost reductions at Duquesne's generating
18		stations, resulting from competitive pressure.

COLD RESERVE CHESWICK OR ELRAMA POWER STATION

- Q. Some intervenor witnesses have presented testimony regarding the economic desirability of cold reserving or permanently closing some of Duquesne's fossil generating assets. With regard to the Cheswick and Elrama Power Stations, please describe the technical issues involved in cold-reserving these facilities.
- A. There are several issues involved in cold reserving a facility such as Cheswick or Elrama Power Station with the intent to return these plants to service at a later date. The most important aspect involves the preservation of systems and equipment to prevent or minimize degradation during the period of cold reserve. The preservation effort includes engineering studies, analysis of every system in the plant and the development of comprehensive plans for draining and drying systems, establishing flow circuits for the recirculation of dehumidified air through the systems, assuring the weather tightness of the buildings and establishment of plans and schedules for regularly rotating equipment. Caretaker crews must be established to maintain and assure that systems remain dry and to turn rotating equipment on a regular basis. Failure to adequately lay-up these systems and rotate equipment regularly will result in major degradation of systems, equipment and structures which will dramatically increase the cost of reactivating these facilities when they are to be returned to service.
- Q. What is the estimated cost of placing a facility such as Cheswick or Elrama in cold reserve?

The cost to cold reserve a generating station is very site-specific. Duquesne's only experience with cold reserving a multi-unit station such as Elrama is at Phillips Power Station and based on that experience, the estimated one time cost for laying up the Elrama station is approximately \$2,000,000. The annual cost of direct labor and materials for continuous caretaker activities is estimated at \$800,000 per year. The estimated one time cost for cold reserving Cheswick Power Station, which is a single unit facility is \$1,500,000 and the annual cost of direct labor and materials for continuous caretakers of activities is estimated at \$500,000.

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- Q. What is the estimated cost of reactivating Cheswick or Elrama Power Station after three to five years in cold reserve status?
 - In spite of efforts to preserve the condition of systems, equipment and structures, some degradation will inevitably occur over time. Duquesne has no experience with reactivation of generating units that have been cold reserved for extended periods of time. However, Duquesne's best estimate for reactivating Elrama Power Station after being in cold reserve for three to five years is \$51,000,000. Duquesne's estimated cost to reactivate Cheswick after three to five years in cold reserve is \$38,000,000. These cost estimates include the estimated cost to rehabilitate degraded equipment and systems, restaff and train employees to operate and maintain the facility, and to provide all of the necessary start-up support functions. The restaffing and training expenses would be necessary

- because most of the current employees would be either retired or in other positions within the Company.
- Q. If Cheswick or Elrama Power Station were to be cold reserved or permanently shut down, would all of the costs associated with these plants be avoided?
- A. As I indicated earlier, in the event of a cold reserve situation, there would be layup costs and continuous caretaker costs while the plant is in cold reserve.

 Exclusive of these costs, most of the operating, maintenance and capital costs
 could be avoided. For example, we would no longer perform overhaul outages
 and could avoid those costs. Most, if not all O&M costs could be avoided after a
 short period of time and capital expenditures would be terminated immediately.

 Also, most future fuel costs could be avoided.
- Q. What fuel costs could not be avoided?

- A. Elrama's fuel supply includes one contract which does not expire until March 31, 2000. Duquesne is obligated to take 30,000 tons per month and assuming that it could be sold at spot prices, the loss would be limited to approximately \$10 per ton. The total take-or-pay unavoidable cost would be approximately \$2,000,000. A similar contract that extends for seven years at Cheswick would result in unavoidable costs of \$6,700,000.
- Q. Are there any other fuel related costs that could not be avoided?

A. Yes, at Elrama Station Duquesne currently contracts for the processing of scrubber sludge for landfill disposal. There would be a one time, first year charge of \$1,000,000 for termination of this contract.

- Q. With regard to operating costs, could all operation and maintenance (O&M) expenses at Cheswick and Elrama Power Stations be avoided?
- A. The variable portion of the O&M expenses would be reduced to zero immediately. I estimate that approximately 50% of the fixed O&M expenses could be eliminated almost immediately after cold reserving or permanently closing the plant. The other 50% would be needed to shut the plant down, lay it up for cold reserve or prepare it for permanent closure. I estimate that these activities would take 12 to 18 months. Thus, the fixed O&M would be reduced by 50% the first year, 75% the second year and 100% thereafter.
- Q. What other costs at these stations could be avoided?
- A. A portion of the overhead costs would be avoided in varying amounts. The details on these overhead expenses will be addressed in the rebuttal testimony of Mr. Morgan O'Brien. It is estimated that 10% of the allocated overheads would be avoided in the first year of the plant shutdown and 20% in the second year, with the company continuing to incur 80% of the corporate overhead costs thereafter.
- Q. Are there any taxes that would be avoided by shutdowns of these stations?

A. Yes, there are. Mr. O'Brien's rebuttal testimony will indicate that with regard to the Pennsylvania capital stock tax, 40% of the capital stock tax allocated to a plant would be avoided once the book value of the plant is written off. In addition, the property taxes would be avoided when the facility is written off.

FICA taxes are avoided at the same rate as the workforce reduction.

- Q. Are there any other costs that would be incurred as the result of the cold reserving or permanent shut down of Cheswick or Elrama Power Station?
- A. If either station were shutdown, the workforce reductions would be achieved largely through layoffs and additional costs would be incurred for employee severance allowances. These costs will also be addressed in the rebuttal testimony of Mr. O'Brien.
- Q. Would cold reserving or permanently shutting down either Cheswick or Elrama

 Power Station create any potential operating problems on Duquesne's transmission system?
- A. The Cheswick and Elrama Power Stations are two Duquesne power stations that supply real and reactive power (for voltage support) to customer loads in the eastern portion of Duquesne's transmission system. With Cheswick or Elrama out of service, power flows increase west to east across Duquesne's 138 KV transmission system. The system is designed to handle such increased power flows except that during summer peak load periods or during transmission line outages, which occur infrequently, ampere overloads on transmission lines or low

- voltage conditions caused by insufficient reactive power supply in certain areas can result in the necessity to interrupt or curtail customers in the affected areas.
- Q. Can the transmission system be modified to avoid these problems if Cheswick or Elrama Power Station is shut down?

A. Yes, there are several alternatives for modification to the transmission system that could be implemented to avoid the potential for reliability problems with the shut down of either Cheswick or Elrama Power Station. Mr. Karl will present rebuttal testimony on these alternatives specifically as they regard a shutdown of the Elrama Power Station.

NOx REDUCTION ASSUMPTIONS

- Q. What level of NOx reductions was assumed under Title I of the CAAA in the development of the capital and O&M projections in your direct testimony?
- A. In my direct testimony, it was assumed that under Title I of the CAAA, plants located in Pennsylvania would be required to reduce their NOx emissions by 65% beginning in the year 2005. Plants located in Ohio would be required to reduce their NOx emissions by 55% beginning in 2005. The capital and O&M expenses necessary to implement the control options to achieve these assumed reduction levels were included in the cost projections. Duquesne is currently implementing the controls to achieve the 55% NOx reduction called for in the existing PA State Implementation Plan.

Q. Since you filed your direct testimony, has there been any events that will impact your assumptions for required NOx reductions?

- A. Yes. The EPA recently issued a proposed CAAA Section 110 State Implementation Plan (SIP) call that will increase Duquesne's NOx reduction requirements to 85% as early as 2004. This would apply to plants located in Ohio as well as those in Pennsylvania and will most likely require the installation of Selective Catalytic Reduction (SCR) technology on these units in order to comply.
- Q. Will this proposed SIP call significantly increase Duquesne's capital and O&M cost projections for the fossil units?
- A. This proposed SIP call will significantly increase these projected expenditures.

 The estimated capital cost to install SCR technology and the cost to operate these systems is very site specific. However, an average cost for this technology would be \$80 per installed kilowatt. The table shown below indicates the estimate capital requirements as well as the estimated annual O&M cost for each of Duquesne's fossil generating plants.

16	<u>PLANT</u>	<u>CAPITAL</u>	<u>0&M</u>
17		\$x1000	\$x1000
18			
19	Cheswick	45,600	4,300
20	Elrama	67,200	2,900
21	Eastlake	14,880	1,048
22	Sammis	14,960	1,054
23	Mansfield	30,000	1,542

The data in the table represents the estimated costs to install and operate SCR technology at each plant. At this time, Duquesne has not developed a compliance strategy to comply with the NOx reductions proposed in the EPA's recent SIP call. While it is unlikely that it would be necessary to install SCR's at all of these plants, if these proposed reductions become final, it will be necessary to install this technology at most of these facilities.

None of these costs were included in my original or revised testimony.

IMPACT OF COMPETITION ON O&M COSTS

- Q. A substantial amount of testimony has been filed by intervenor witnesses regarding the potential for cost reductions at Duquesne's fossil plants. For example, in Mr. Kahal's testimony, he references a U.S. Department of Energy (DOE) study in which it is assumed that the non-fuel operating costs will decline by 25 percent due to the onset of retail competition, with a "high efficiency" scenario assuming a 40 percent decline. In your opinion, are these realistic assessments of the cost reduction potential at Duquesne's fossil generating stations?
- A. In my view, the potential to reduce non-fuel O&M costs is specific to individual plants for a number of reasons, including the type of fuel, the specific type and manufacturer of the equipment, and the age of the plant just to mention a few.

 The statements referenced in the DOE study are general in nature and do not necessarily apply to individual plants. As I indicated in my original testimony, Duquesne has achieved significant reductions in O&M expenses at our fossil generating stations through the early 1990's and in recent years costs have

increased at approximately the rate of inflation. As we move forward, costs are projected to increase at a rate slightly less than the rate of inflation, indicating that in terms of constant dollars, some productivity gains are being achieved. Duquesne has and will continue to seek ways to improve technologies and best practices as they develop. However, as the result of the aging of the fleet and anticipated degradation of the boilers due to the long term effects of mitigating nitrogen oxide emissions, there will be continuous upward pressure on O&M costs. In my opinion, these factors will, to a large degree, offset cost reductions achieved through productivity enhancements, thereby limiting the potential for future overall reductions in direct O&M expenses.

- Q. Are there any other matters you wish to discusss?
- A. Yes. I am sponsoring certain revised exhibits to my direct testimony. These exhibits were circulated to the parties on October 16, 1997 as part of Duquesne's corrections to its stranded cost calculations. For convience, the entire package of revisions is included in Duquesne's rebuttal case as Ex. DJC-21, including my revised exhibits.
- Q. Does this conclude your rebuttal testimony?
- 18 A. Yes, it does.

R-00974104, RUDGN41040 0001-CW02

VOLUME IV

Duquesne Statement No. 11

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BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DOCUMENT

DUQUESNE LIGHT COMPANY DOCKET NO. R-00974104

DOCKETE DFC 23 1997

Direct Testimony of Ralph Duckworth, Jr.

RECEIVED

DEC 18 1997
PA PUBLIC UTILITY COMMISSION
PROTHONOTARY'S OFFICE

Contents:

Regarding O & M Costs, Capital Costs and Capacity Factors for the Company's Nuclear Generating Units.

Duquesne Statement No. 11

DIRECT TESTIMONY OF RALPH E. DUCKWORTH, JR.

- 1 Q. Please state your name and business address for the record.
- 2 A. My name is Ralph E. Duckworth, Jr. My address is Duquesne Light Company, P.O.
- Box 4, Shippingport, PA 15077.
- 4 Q. By whom are you employed and in what capacity?
- 5 A. I am employed by Duquesne Light Company ("DLC") as Controller, Nuclear. In this
- 6 position, I am responsible for all financial matters affecting DLC's Nuclear Power
- 7 Division.

12

- 8 Q. Please provide your educational background and prior work experience.
- 9 A. I hold a B. A. in Economics from Carnegie Mellon University, and a Masters in

 10 Business Administration from the Katz School of Business at the University of
- Pittsburgh. Following graduation from the University of Pittsburgh in 1974, I joined

Deloitte & Touche, a "big six" public accounting firm, as a staff accountant in the

- audit group. In 1980, I was promoted to a manager's position in the audit group. In
- these capacities, I provided financial services to a variety of clients. In 1985, I joined
- DLC as Manager, Regulatory Reporting, where I was responsible for external and
- internal financial reporting and corporate taxes. In 1987, I assumed the position of
- Manager, General Accounting, where my responsibilities included the Payroll,
- Accounts Payable, Stores Accounting, and General Ledger functions for the entire
- 19 corporation. From 1990 to the present, I have held the position of Controller,
- Nuclear. In this capacity, I am responsible for all financial activities of DLC's

- Nuclear Power Division, including budgeting, forecasting, cost control and financial
- 2 reporting. I am a Certified Public Accountant in the Commonwealth of Pennsylvania.
- Which nuclear plants are included in DLC's Nuclear Power Division?
- 4 A. It includes DLC's 47.5% interest in Beaver Valley Unit 1 and 13.74% interest in
- Beaver Valley Unit 2, both of which are operated by DLC, and DLC's 13.74%
- 6 interest in the Perry Nuclear Power Plant, which is operated by Centerior Energy
- 7 Corporation ("Centerior").
- 8 Q. What are your responsibilities with respect to the Perry Plant?
- 9 A. I provide oversight of budgeting and other financial matters related to DLC's
- investment in the Perry Plant.
- 11 Q. Have you ever provided testimony in an administrative proceeding?
- 12 A. Yes. I provided testimony in Centerior's 1995 rate case before the Public Utility
- 13 Commission of Ohio, and in DLC's proposed power sale to GPU.
- 14 Q. What is the purpose of your testimony?
- 15 A. The purpose of my testimony is to explain the basis for DLC's projections of the
- operating and maintenance costs for DLC's nuclear generating stations. I will also
- explain the derivation of DLC's projections of capital expenditures with respect to
- those generating stations. Finally, I will discuss and support the projected capacity
- factors for our nuclear units. This information has been provided to Mr. Mark G. Karl
- 20 (Statement No. 9) to assist in the determination of future generation revenues, net of
- variable costs, for DLC's generating stations.
- 22 Q. Please provide a general description of the procedure that you used to estimate
- operating and maintenance (O&M) expenses for DLC's nuclear generating stations.

- A. I projected non-fuel O&M expenses on a unit basis expressed in 1996 dollars. These expenses were escalated for future years using a general inflation factor provided by Mr. Karl. O&M projections for Beaver Valley Units 1 and 2 are based on our internal nuclear group forecasts for 1997 and beyond, and have been normalized to levelize the cost impact of refueling outages, which occur on an 18 month cycle. O&M projections for the Perry Plant were provided by Centerior, the operator of the plant, and reflect a similar normalization to levelize costs for refueling outages.
- 8 Q. Do your projections assume any productivity gains or other cost reductions?
- Yes. The Beaver Valley projections for 1997 through 1999 reflect plans to further reduce contractor support and some reduction in utility labor costs due to efficiencies gained through reorganization and improvements in our processes. Significantly higher reductions are expected in 2000 and 2001 as the result of implementing key strategies to improve Beaver Valley's infrastructure and core processes through a plan called "Excellence 2000". These projections also reflect reduced refueling outage costs due to improved planning and scheduling of work during those outages.
- 16 Q. How will those reductions be achieved?

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- A. Beaver Valley is currently making a number of major changes to our work planning
 and scheduling processes, our project management capability, and maintenance and
 engineering data bases. These changes, when implemented, will allow us to perform
 more tasks with less manual effort and intervention, and to perform those tasks more
 efficiently. This, in turn, will allow us to reduce the number of contractors and utility
 employees at the site.
- Q. When will these changes take place?

- A. Many of these efforts are currently underway. While we will see some improvement during the next two to three years, the vast majority of the benefits of these efforts will not be fully realized until 2000 or 2001, once the improvements have been fully
- 5 Q. Will there be any improvements at the Perry Plant?

implemented.

- A. Yes. Perry has made significant improvement in reducing its costs over the last two years. As shown in Exhibit RED-1, Perry achieved a 21% reduction in its costs from 1994 to 1996. Further improvements are expected as a result of Perry's implementing additional process improvements through a program called "Perry Plan For Excellence".
- 11 Q. Based upon your experience with respect to nuclear generation, do you believe these projections to be reasonable?
- 13 A. Yes, they are aggressive, but reasonable. However, I believe that they are also
 14 conservative in that they do not reflect costs for extraordinary outages or major
 15 equipment failures.
- 16 Q. How do these projections compare to past experience?
- A. Actual O&M expenses for all generating stations for the years 1992-1996 are shown in Exhibit RED-1. With respect to most of the stations individually, and on an overall basis, the 1997 projection is less than the average of the prior three years' experience. Further, projections for 1998 through 2000 show additional reductions for the process and structural improvements discussed above. Thereafter, costs are increased for the effects of inflation. Additionally, data for years 1992-1996 are expressed in current year dollars. If they are expressed on a constant dollar basis using the inflation

- factors supplied by Mr. Karl, it shows a clearer picture as to how conservative our
- forecasts are. Exhibit RED-2 provides the constant dollar comparison.
- 3 Q. How will you achieve the cost reductions indicated by your projections?
- 4 A. We are making a variety of process and structural improvements that will create

efficiencies, streamline work, tighten controls over costs, and allow us to reduce the

- 6 number of workers at the plants. Some of the more significant programs underway
- 7 include the DEMMAND project, which is expected to reduce annual operating costs
- 8 by more than \$13 million when fully implemented, hardware enhancements to our
- 9 local area network system to improve the speed and reliability of our electronic
- 10 communications, and the establishment of a work control center to better plan,
- schedule and control our maintenance activities. These programs and others are
- expected to eventually result in annual savings of approximately \$25 million per year.
- 13 Q. Why do you believe these projections are aggressive?
- 14 A. As just discussed, these projections represent a significant reduction from past
- experience. If achieved, O&M expenditures for the year 2001 will represent a 60%
- reduction in constant dollars from the 1994-1996 three year average, as shown in
- 17 Exhibit RED-2. Further, projected expenditures for Beaver Valley Units 1 and 2 for
- 18 2001 are 36% less than the 1993-1995 three year average for Westinghouse two unit
- sites on a constant dollar basis (see Exhibit RED-2).
- 20 Q. In your opinion, are there any substantial opportunities for DLC to reduce its O&M
- 21 costs below these projections?

- 22 A. I do not believe so. We have been successful in recent years in our efforts to control
- O&M costs in the face of ongoing inflationary pressures. I believe that the

projections developed for 2000 and subsequent years represent aggressive targets which are well below our actual experience in the last three years. As an example of our ability to reduce costs, Beaver Valley Unit 1's 11th refueling outage in 1996 cost \$29.7 million, almost \$20 million less than its 9th refueling outage in 1993 which cost \$49.1 million. Further, refueling outage duration decreased from 83 days in 1993 to 49 days in 1996 and represented the shortest outage in the Unit's history.

Although Beaver Valley Unit 2's 6th refueling outage in 1996 was unusually long at 107 days and cost \$34.2 million, its 5th refueling outage in 1995 was only 45 days long and cost \$26.3 million. This represents a significant improvement over the Unit's 4th refueling outage in 1993 which was 81 days long and cost \$30.5 million. Perry has also made significant improvements in its refueling outages. Its 5th refueling outage in 1996 was 76 days long, down from 190 days during its 4th refueling outage in 1994, and cost \$52.9 million, down from \$93.3 million.

Further reductions in outage cost and outage duration are planned for all three units. Additionally, we have reduced staffing by 130 people at Beaver Valley at an annual savings of approximately \$6.5 million in direct labor costs over the past several years. Contractor levels at Beaver Valley have decreased by 45 over the last 2 years, at an estimated savings of \$3 million per year. Staffing levels at Perry have decreased by 134 people over the last 3 years at an estimated annual savings of \$6.7 million. Perry has completed a major improvement program entitled the "Perry Course of Action", which has allowed Perry to reduce its O&M costs by 38% on a constant dollar basis

from 1993 to 1997 (budget). (See Exhibit RED-2.) Process improvements and reorganization have enabled the nuclear plants to achieve these levels of improvement. As we implement further structural and process improvements, we expect further cost reductions through the year 2000. However, it would not be reasonable to assume a continuation of this trend after that date.

6 Q. Why are further reductions not reasonable?

A.

Our foremost concern with operating a nuclear plant is safety. It is of the utmost importance to maintain a safe plant. It will be necessary to make further changes and improvements to maintain a high level of safety at the nuclear plants and to comply with Nuclear Regulatory Commission requirements. It is essential to maintain high safety standards, and it will require a significant level of ongoing resources to continue to operate safely. It would be imprudent to project a lower level of expenditures, especially after achieving the reductions projected through the year 2000. Further, there is significant uncertainty regarding future government regulation. For example, the United States Department of Energy ("DOE") is obligated to take possession of spent nuclear fuel beginning in 1998. The DOE has already stated that it will not be able to receive spent fuel until 2010 at the earliest. Failure by the DOE to meet its obligations could force utilities, including DLC, to spend millions of dollars in unforeseen costs to store spent nuclear fuel.

Q. You note that Mr. Karl projects expenses beyond 1997 using an inflation adjustment. Have you reviewed Mr. Karl's expense levels beyond 1997, and do you find them to be reasonable?

- 1 A. Yes, I have reviewed Mr. Karl's projections of expenses for the years beyond 1997,
- 2 using a general inflation factor, and I believe these projections are reasonable, and
- 3 conservative for the reasons previously discussed.
- 4 Q. How was the projected level of capital expenditures for the Beaver Valley units
- 5 determined?
- 6 A. Projections of ongoing capital expenditures for Beaver Valley Units 1 and 2 were
- developed on a unit specific basis and were escalated for future years using a general
- 8 inflation factor. Projections of 1997, 1998 and 1999 capital expenditures include an
- 9 incremental level of expenditures for some of the process and structural
- improvements discussed previously. Thereafter, the expenditures return to a level
- 11 amount.
- 12 Q. Did you develop a projection of capital expenditures for the Perry plant?
- 13 A. Yes. We performed an analysis of projected capital projects provided by Centerior,
- and have used those data as a baseline for 1997 and later years.
- 15 Q. Why do Perry's capital expenditure forecasts fluctuate from year to year?
- 16 A. As a boiling water reactor, Perry concentrates much of its capital work around
- 17 refueling outages. Perry is planning to move to a 24-month cycle in the near future,
- therefore every other year includes a large increment of capital costs.
- 19 Q. Why are capital expenditures needed for plants that are considered by the company to
- be, in part, stranded investments?
- 21 A. The term stranded investment is a financial term, not an operating term. Whether or
- 22 not a portion of the plant investment is stranded is irrelevant in determining the level
- of expenditures necessary to operate the plant. The continued operation of a plant

requires a certain level of expenditures. Certain of these expenditures are capitalized and others are expensed. It is accounting rules established by the Federal Energy Regulatory Commission (FERC) that determine which of these expenditures are operation and maintenance expense and which are capital expenditures. Capital expenditures necessary for the routine operation of the plant are included in the base level of capital expenditures.

- Q. Why are capital expenditures for Beaver Valley Unit 2 projected to increase fromprior years?
- 9 A. Beaver Valley Unit 2 is a relatively new plant; it was brought on line in 1987.

 10 However, as it passes 10 years of commercial operation, it will require increased

 11 levels of capital expenditures to maintain it in a safe working condition.
- 12 Q. In your experience, are these capital expenditures reasonable in amount?

A. Yes. The projected capital expenditures, exclusive of the incremental expenditures for 1997, 1998 and 1999, are consistent with prior years and are among the lowest levels in the industry. Beaver Valley's average capital expenditures for the period 1994 to 1996 are less than one-half of the average 1996 capital expenditures for two-unit Westinghouse PWR sites. Exhibit RED-3 provides the data, in current dollars, that establish this fact. As with operating and maintenance expense, if a constant dollar comparison is made, there is actually a reduction in capital expenditures of nearly 50% from 1992's levels. This comparison is provided in Exhibit RED-4. On a constant dollar basis, projected capital expenditures for Beaver Valley Units 1 and 2 for the year 2001 are 41% lower than the average 1996 capital expenditures for Westinghouse two-unit PWR sites (see Exhibit RED-4).

- 1 Q. Why are Perry's recent capital expenditures greater than the industry average?
- 2 A. As previously stated, Perry is completing the Perry Course of Action and the Perry
- 3 Plan for Excellence. These plans include significant plant improvements, including
- 4 repairs to the service water and circulating water piping systems. They also include
- 5 the Perry Activity & Resource Management System, which will design and install
- hardware and software to streamline the work order system and the work management
- 7 process. As shown in Exhibit RED-3, once these improvements have been
- 8 completed, Perry's projected capital expenditures fall well below the 1996
- 9 comparative average. When stated in constant dollars in Exhibit RED-4, Perry's
- average projected capital expenditures in years 2000 and beyond are less than 50% of
- the 1996 comparative average.
- 12 Q. Do you believe that Mr. Karl's projection of future increases in capital invesstment
- for these stations is reasonable?
- 14 A. Yes I do, for the same reasons I expressed with respect to O&M expenses, for
- recognizing that there is no provision included for extraordinary or one time events
- which may increase capital requirements for the future.
- 17 Q. Have you projected capacity factors for the Company's nuclear units?
- 18 A. Yes. As shown in Exhibit RED-5, we expect capacity factors to improve over the
- next several years due to the improvements I discussed earlier.
- 20 Q. Are these projections reasonable?
- 21 A. Yes. Although they are very aggressive, these capacity factors are reasonable in light
- of past experience, industry averages, regulatory requirements, and planned operating
- 23 improvements.

- 1 Q. Is the information included in your direct testimony and related exhibits true and
- 2 correct to the best of your knowledge, information and belief?
- 3 A. Yes it is.
- 4 Q. Does this conclude your direct testimony?
- 5 A. Yes it does.

Duquesne Light Company Nuclear Non-Fuel O&M Costs (millions of dollars)

					Репту	
			Beaver	Total	Nuclear	Total
		Valley	Valley	Beaver	Power	All
<u>Year</u>		<u>Unit 1</u>	<u>Unit 2</u>	<u>Valley</u>	<u>Plant</u>	<u>Units</u>
1992	(A)	77.9	86.0	163.9	113.2	277.1
1993	(A)	89.2	82.9	172.1	170.1	342.2
1994	(A)	78.7	64.7	143.4	170.2	313.6
1995	(A)	81.3	68.3	149.6	168.1	317.7
1996	(A)	75.7	72.5	148.2	134.2	282.4
3 year avg	(A)	78.6	68.5	147.1	157.5	304.6
3 Vear Ave	rano -	2 Unit Westinghouse Pl	NR Sites	(a) 150.4		
J Teal Ave	age -	2 01111 1 1 0 0 111 1 1 1 1 1 1 1 1 1 1		(4)		
1997	(P)	\$74.5	75.1	149.6	116.0	265.6
1998	(P)	\$69.2	67.8	137.0	102.3	239.3
1999	(P)	\$66.7	63.6	130.3	90.0	220.3
2000	(P)	\$58.5	55.0	113.5	92.0	205.5
2001	(P)	\$57.8	56.4	114.2	95.6	209.8
2002	(P)	\$59.5	57.7	117.2	97.8	215.0
2003	(P)	\$61.0	59.1	120.1	100.7	220.8
2004	(P)	\$62.5	61.0	123.5	103.2	226.7
2005	(P)	\$64.5	62.5	127.0	106.2	233.2
2006	(P)	\$66.1	64.0	130.1	108.8	238.9
2007	(P)	\$67.6	66.0	133.6	111.9	245.5
2008	(P)	\$69.7	67.6	137.3	114.6	251.9
2009	(P)	\$71.4	69.2	140.6	117.8	258.4
2010	(P)	\$73.1	71.3	144.4	120.7	265.1
2011	(P)	\$75.5	73.1	148.6	124.2	272.8
2012	(P)	\$77.3	74.9	152.2	127.3	279.5
2013	(P)	\$79.2	77.3	156.5	131.0	287.5
2014	(P)	\$81.7	79.2	160.9	134.3	295.2
2015	(P)	\$75.6	81.1	156.7	138.2	294.9
2016	(P)	N/A	83.7	83.7	141.6	225.3

⁽A) - actual

(a) - source: Research Data Institute

⁽P) - projected

Exhibit RED-2

Duquesne Light Company Nuclear Non-Fuel O&M Costs (millions of constant dollars)

					Perry	
		Beaver	Beaver	Total	Nuclear	Total
		Valley	Valley	Beaver	Power	All
<u>Year</u>		<u>Unit 1</u>	<u>Unit 2</u>	<u>Valley</u>	<u>Plant</u>	<u>Units</u>
1992	(A)	85.6	94.5	180.1	124.4	304.5
1993	(A)	95.5	88.8	184.3	182.2	366.5
1994	(A)	82.5	67.8	150.2	178.3	328.5
1995	(A)	83.0	69.8	152.8	171.7	324.5
1996	(A)	75.7	72.5	148.2	134.2	282.4
3 year av	(A)	80.4	70.0	150.4	161.4	311.8
5 year av	V 7	•••				
3 Year Av	erage -	- 2 Unit Westind	nouse PWR Site	157.4		
• , • =			•			
1997	(P)	\$72.8	\$73.3	146.1	\$113.3	259.4
1998	(P)	\$65.9	\$64.6	130.5	\$97.5	228.0
1999	(P)	\$62.0	\$59.1	121.1	\$83.7	204.8
2000	(P)	\$53.0	\$49.9	102.9	\$83.4	186.4
2001	(P)	\$51.1	\$49.8	100.9	\$84.5	185.4
2002	(P)	\$51.1	\$51.0	102.1	\$86.4	188.5
2003	(P)	\$ 51.1	\$51.0	102.1	\$89.0	191.1
2004	(P)	\$51.1	\$51.0	102.1	\$91.2	193.3
2005	(P)	\$51.1	\$51.0	102.1	\$93.9	196.0
2006	(P)	\$51.1	\$51.0	102.1	\$96.2	198.3
2007	(P)	\$51.1	\$51.0	102.1	\$98.9	201.0
2008	(P)	\$51.1	\$51.0	102.1	\$101.3	203.4
2009	(P)	\$51.1	\$51.0	102.1	\$104.1	206.2
2010	(P)	\$51.1	\$51.0	102.1	\$106.7	208.8
2011	(P)	\$51.1	\$51.0	102.1	\$109.8	211.9
2012	(P)	\$51.1	\$ 51.0	102.1	\$112.5	214.6
2013	(P)	\$51.1	\$51.0	102.1	\$115.8	217.9
2014	(P)	\$51.1	\$51.0	102.1	\$118.7	220.8
2015	(P)	\$46.3	\$51.0	97.3	\$122.1	219.4
2016	(P)	N/A	\$51.0	51.0	\$125.2	176.2

⁽A) - actual

Index: 1996 = 100.0

⁽P) - projected

Duquesne Light Company Nuclear Capital Costs (millions of dollars)

					Perry	
		Beaver	Beaver	Total	Nuclear	Total
		Valley	Valley	Beaver	Power	All
<u>Year</u>		<u>Unit 1</u>	<u>Unit 2</u>	<u>Valley</u>	<u>Plant</u>	<u>Units</u>
1992	(A)	18.9	18.9	37.8	35.9	73.7
1993	(A)	19.5	6.0	25.5	41.0	66.5
1994	(A)	8.6	1.9	10.5	41.2	51.7
1995	(A)	11.1	4.2	15.3	24.4	39.7
1996	(A)	9.4	6.9	16.3	30.1	46.4
3 year avg	(A)	9.7	4.3	14.0	31.9	45.9
1996 Avera	ige - 2 Ui	nit Westinghouse F	WR Sites (a)	30.7		
4000 4	4.11	- is DNATE Cities (-)			04.4	
1990 Avera	ige - i Ui	nit BWR Sites (a)			21.4	
1997	(P)	\$14.4	\$10.7	25.1	\$35.3	60.4
1998	(P)	\$13.5	\$14.1	27.6	\$8.6	36.2
1999	(P)	\$13.2	\$11.3	24.5	\$25.5	50.0
2000	(P)	\$10.0	\$10.0	20.0	\$5.8	25.8
2001	(P)	\$10.3	\$10.3	20.6	\$10.6	31.2
2002	(P)	\$10.5	\$10.5	21.0	\$6.1	27.1
2003	(P)	\$10.8	\$10.8	21.6	\$11.5	33.1
2004	(P)	\$11.1	\$11.1	22.2	\$6.4	28.6
2005	(P)	\$11.4	\$11.4	22.8	\$12.1	34.9
2006	(P)	\$11.7	\$1 1.7	23.4	\$6.7	30.1
2007	(P)	\$12.0	\$12.0	24.0	\$12.8	36.8
2008	(P)	\$12.3	\$12.3	24.6	\$7.1	31.7
2009	(P)	\$12.6	\$12.6	25.2	\$13.4	38.6
2010	(P)	\$13.0	\$13.0	26.0	\$7.5	33.5
2011	(P)	\$13.3	\$13.3	26.6	\$14.2	40.8
2012	(P)	\$13.7	\$13.7	27.4	\$7.9	35.3
2013	(P)	\$14.1	\$14.1	28.2	\$15.0	43.2
2014	(P)	\$14.4	\$14.4	28.8	\$8.3	37.1
2015	(P)	\$14.8	\$14.8	29.6	\$15.8	45.4
2016	(P)	N/A	\$15.2	15.2	\$8.8	24.0

⁽A) - actual

⁽P) - projected

⁽a) Source: Electric Utility Cost Comparison Group

Duquesne Light Company Nuclear Capital Costs (millions of constant dollars)

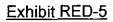
					Реггу	
		Beaver	Beaver	Total	Nuclear	Total
		Valley	Valley	Beaver	Power	Ali
<u>Year</u>		<u>Unit 1</u>	<u> Unit 2</u>	<u>Valley</u>	<u>Plant</u>	<u>Units</u>
1992	(A)	20.8	20.8	41.5	39.5	81.0
1993	(A)	20.9	6.4	27.3	43.9	71.2
1994	(A)	9.0	2.0	11.0	43.2	54.2
1995	(A)	11.3	4.3	15.6	24.9	40.5
1996	(A)	9.4	6.9	16.3	30.1	46.4
3 year av	g (A)	9.9	4.4	14.3	32.7	47.0
1996 Av	erage - 2	2 Unit Westingho	use PWR sites (a)	30.7		
1996 Av	erage - 1	1 Unit BWR Sites	s (a)		21.4	
	50		- (=)		2	
1997	(P)	\$14.1	\$10.4	24.5	\$34.5	59.0
1998	(P)	\$12.9	\$13.4	26.3	\$8.2	34.5
1999	(P)	\$12.3	\$10.5	22.8	\$23.7	46.5
2000	(P)	\$9.1	\$9.1	18.1	\$5.3	23.4
2001	(P)	\$9.1	\$9.1	18.2	\$9.4	27.6
2002	(P)	\$9.1	\$9.1	18.2	\$5.4	23.6
2003	(P)	\$9.1	\$9.1	18.2	\$10.2	28.4
2004	(P)	\$9.1	\$9.1	18.2	\$5.7	23.9
2005	(P)	\$9.1	\$9.1	18.2	\$10.7	28.9
2006	(P)	\$9.1	\$9.1	18.2	\$5.9	24.1
2007	(P)	\$9.1	\$9.1	18.2	\$11.3	29.5
2008	(P)	\$9.1	\$9.1	18.2	\$6.3	24.5
2009	(P)	\$9.1	\$9.1	18.2	\$11.8	30.0
2010	(P)	\$9.1	\$9.1	18.2	\$6.6	24.8
2011	(P)	\$9.1	\$9.1	18.2	\$12.6	30.8
2012	(P)	\$9.1	\$9.1	18.2	\$7.0	25.2
2013	(P)	\$9.1	\$9.1	18.2	\$13.3	31.5
2014	(P)	\$9.1	\$9.1	18.2	\$7.3	25.5
2015	(P)	\$9.1	\$9.1	18.2	\$14.0	32.2
2016	(P)	N/A	\$9.1	9.1	\$7.8	16.9

⁽A) - actual

Index: 1996 = 100.0

⁽P) - projected

⁽a) Source: Electric Utility Cost Comparison Group

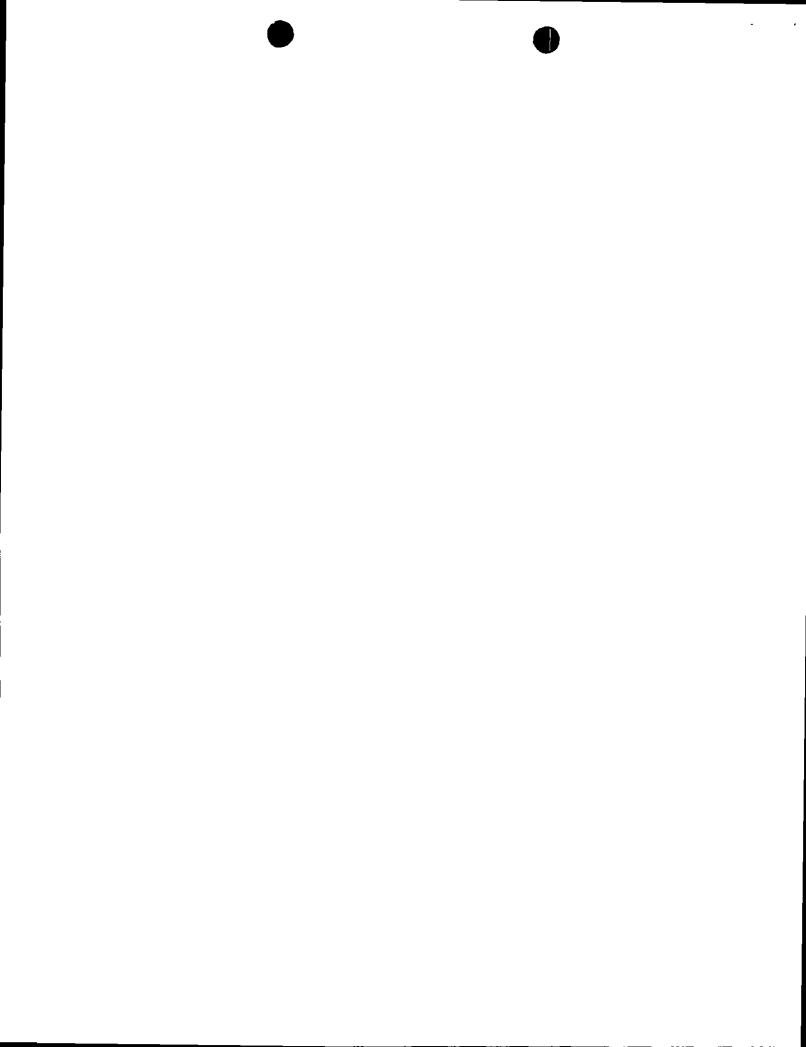


Duquesne Light Company Nuclear Capacity Factors

				Perry
		Beaver	Beaver	Nuclear
		Valley	Valley	Power
<u>Year</u>		Unit 1	<u>Unit 2</u>	<u>Plant</u>
1992	(A)	88.5%	78.4%	69.0%
1993	(A)	61.4%	72.4%	38.7%
1994	(A)	77.6%	97.8%	44.4%
1995	(A)	76.7%	84.1%	87.8%
1996	(A)	80.0%	66.2%	72.0%
3 year avg	(A)	78.1%	82.7%	68.1%
1997	(P)	84.7%	97.0%	81.5%
1998	(P)	95.4%	86.4%	95.6%
1999	(P)	80.8%	86.4%	85.6%
2000	(P)	82.4%	97.0%	96.4%
2001	(P)	97.0%	86.4%	85.8%
2002	(P)	82.4%	86.4%	96.7%
2003	(P)	82.4%	97.0%	85.8%
2004	(P)	97.0%	86.4%	96.4%
2005	(P)	82.4%	86.4%	85.8%
2006	(P)	82.4%	97.0%	96.7%
2007	(P)	97.0%	86.4%	85.8%
2008	(P)	82.4%	86.4%	96.4%
2009	(P)	82.4%	97.0%	85.8%
2010	(P)	97.0%	86.4%	96.7%
2011	(P)	82.4%	86.4%	85.8%
2012	(P)	82.4%	97.0%	96.4%
2013	(P)	97.0%	86.4%	85.8%
2014	(P)	82.4%	86.4%	96.7%
2015	(P)	81.1%	97.0%	85.8%
2016	(P)	N/A	86.4%	96.4%

⁽A) - actual

⁽P) - projected



R00974104, R00974104C0001-C0002

Duquesne Statement No. 11-R

Pgl 12/17/97

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BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION



DUQUESNE LIGHT COMPANY DOCKET NO. R-00974104

> **Rebuttal Testimony** of Ralph Duckworth, Jr.

Contents:

Response to Intervenor Testimony Regarding O&M Costs, Capital Costs and Costs Independent of Operation for the Company's Nuclear Generating Units

REBUTTAL TESTIMONY OF RALPH E. DUCKWORTH JR.

l	Q.	Please state your name and address.
2	A.	My name is Ralph E. Duckworth, Jr. and my address is Duquesne Light Company
3		("Duquesne"), P.O. Box 4, Shippingport, PA.
4	Q.	What is the purpose of your testimony?
5	A.	I will provide rebuttal testimony to the direct testimony of Mr. David Hughes, Mr.
6		Matthew I. Kahal, Mr. Christopher D. Seiple and others.
7		REBUTTAL OF MR. HUGHES' TESTIMONY
8	Q.	Please summarize the first portion of your testimony.
9	A.	I address Mr. Hughes' allegations that the fuel and non-fuel O&M expenses, as well as
10		capital expenditures, of operating Perry have been excessive since it was placed in
11		service. I conclude that these claims are either incorrect or fail to recognize that prior
12		ratemaking actions of this Commission have protected ratepayers from increased
13		operational costs. Finally, I explain that the operating and financial experience of Perry
14		has improved significantly in recent years.
15	Q.	Does Mr. Hughes offer any evidence of poor operating experience or high operating costs
16		associated with Beaver Valley Unit 2?
17	A.	No. And as my direct testimony shows, Beaver Valley Unit 2 performs very well when
18		compared to the industry.
19	Q.	Is Mr. Hughes correct in his assertion that Perry has suffered from poor operating
20		performance?

- 1 A. Only to the limited extent that Perry's performance included a less than 50% operational availability in 1993 and 1994.
- 3 Q. What was the consequence of this performance?
- A. The Company absorbed more than \$34 million of over budget expenditures, Duquesne's share of over budget expenditures at Perry for the years 1993-1996.
- 6 Q. Were these costs deferred for consideration in a future rate proceeding?
- 7 A. No. They were expensed immediately.
- 8 Q. Who paid for these costs?
- 9 A. These costs were borne by the Company's stockholders.
- 10 Q. Has Duquesne had a base rate proceeding since 1987 in which any increased costs related
 11 to the performance of Perry have been included in base rates?
- 12 A. No. Duquesne has not had a base rate proceeding since 1987.
- 13 Q. How do the Perry non-fuel O&M costs actually paid by customers, that is, the non-fuel
 14 O&M cost projections approved in the 1987 rate docket, compare to actual costs at other
 15 similar plants?
- 16 A. Perry's non-fuel O&M costs per MWH (three-year averages) as compared to the average
 17 industry non-fuel O&M costs for other boiling water reactors are described below. The
 18 column labeled Current Approved Rate shows the 1987 rate case test year projected
 19 O&M expenses actually collected from the ratepayers under current rates.

1	Year	Perry Actual	Average BWR	Current Approved Rate
2	1989-1991	\$20.79	\$21.43	\$17.07
3	1990-1992	\$17.23	\$21.36	\$17.07
4	1991-1993	\$20.49	\$22.26	\$17.07
5	1992-1994	\$28.73	\$21.93	\$17.07
6	1993-1995	\$28.70	\$19.76	\$17.07
7	1994-1996	\$22.29	\$18.87	\$17.07
8				
9	(Source: FERC Form 1 dat	a provided by UDI/1	RDI)	

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The above table shows that although the actual non-fuel O&M costs at Perry have fluctuated somewhat over the life of the Unit, Duquesne's customers continue to pay a non-fuel O&M rate for Perry well below the industry average for other boiling water reactor plants. The table also shows that for the three year average periods 1990-1992 and 1991-1993, the actual O&M costs at Perry were at or below the industry average.

- Q. How do current fuel costs compare to the projected fuel costs approved in Duquesne's 1987 rate case?
- In Duquesne's 1987 rate case, using a future test year ended March 31, 1988, Duquesne's A. fuel expenses were projected to be \$7,661,604 based on a test year net output of 583,000 MWH. The unit fuel expense was projected to be \$13.14/MWH. Unit fuel expenses actually experienced at Perry, expressed in both nominal and in inflation adjusted constant 1987 values are as follows:

1	Year	Nominal \$/MWH	Constant 1987 \$/MWH	Rate Case Projection \$/MWH
2	1988	14.54	14.04	13.14
3	1989	13.26	12.29	13.14
4	1990	12.63	11.21	13.14
5	1991	11.31	9.66	13.14
6	1992	10.33	8.59	13.14
7	1993	12.00	9.72	13.14
8	1994	12.28	9.72	13.14
9	1995	9.71	7.50	13.14
10 11	1996	6.90	5.20	13.14

12 As shown above in nearly every year, fuel costs, on either a nominal or constant basis has
13 trended significantly below the projection made for the 1988 test year in Duquesne's 1987
14 rate case. Perry has therefore actually experienced fuel costs significantly below rate case
15 projections.

Q. Have Duquesne's ratepayers benefitted from of the declining fuel costs at Perry?

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- 17 A. Yes. Unlike the non-fuel O&M costs, which have not been reflected in rates (because
 18 Duquesne has not had a base rate proceeding in the last 10 years), fuel cost charges are
 19 reflected in rates through an annual update of the ECR. The actual unit fuel cost at Perry
 20 has declined significantly, an average of about 5.6% per year, since 1988. These savings
 21 have been passed directly to ratepayers on an annual basis.
 - Q. Did or are Duquesne's ratepayers paying for capital additions at Perry since the 1987 rate case?

- 1 A. No. Duquesne's rates have never been adjusted to reflect subsequent capital additions at
 2 Perry.
- 3 Q. Has the Commission previously addressed increased costs as a result of the 1993 and
 4 1994 outages at Perry?
- Yes. The Commission disallowed the recovery of a portion of Perry replacement power costs incurred by Duquesne during 1993 and 1994. As a result of this disallowance,

 Duquesne's customers have benefitted from the decreases in fuel costs at Perry, without paying the increased Perry purchased power cost incurred by Duquesne as a result of the 1993 and 1994 outages.
- Q. Please explain the adjustments made by Duquesne to its ECR with respect to the periods of time when Perry was not in service.
- An adjustment was made to the ECR in effect for the period April 1, 1994 through March 12 A. 13 31, 1995 to reflect the performance of Perry during the 12 month period ended December 14 31, 1993. The ECR for this period was adjusted downward by \$777,409 to reflect the 15 incremental cost of replacement power associated with performance of Perry below a 16 50% net capacity factor (NCF) as required by Section 1322 of the Public Utility Code. 17 (See In re Duquesne Light Company, Dkt. No. M-940524 (April 8, 1994).) 18 An adjustment was made in the ECR in effect for the period April 1, 1995 through March 31, 1996 to reflect estimated replacement power costs for the last 70 days of Perry's 4th 19

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31, 1996 to reflect estimated replacement power costs for the last 70 days of Perry's 4th refueling outage, which lasted from February 5, 1994 through August 13, 1994, a total of 190 days. The ECR for this period was adjusted downward by \$2,403,790 to reflect the estimated replacement power costs associated with the 70 days of the Perry 1 refueling

outage that extended beyond the 120 day threshold of Section 1322. (See In re Duquesne 1 2 Light Company, Dkt. No. M-950662 (March 30, 1995).) Were these adjustments approved by the Commission? 3 Q. Yes. Each adjustment was approved by the Commission as referenced above. 4 A. What has been the recent operating availability of the Perry Plant? 5 Q. Greatly improved. Operating availability at nuclear facilities is most appropriately 6 A. 7 evaluated from a long term perspective, rather than on the basis of only one or two years, 8 because operating availability can vary significantly from year to year as the result of 9 refueling outages and forced outages. Perry's lifetime capacity factor through June 30, 10 1997 is 61.8%. Perry's capacity factors were 87.5%, 71.3% and 88.7% for 1995, 1996. 11 and the first 8 months of 1997, respectively. Perry's capacity factor for the three year 12 period ended December 31, 1996 was 67.2%, which is not far from the industry average 13 of 74.3%. 14 Further, Perry recently completed its 6th refueling outage in 41 days, the shortest 15 refueling outage in the Unit's history. This represents a 46% improvement over Perry's 16 5th refueling outage, which lasted 76 days. 17 Operating availability at Perry averaged 68.0% over the period 1988 through 1995, with 18 93.3% availability in 1995 surpassing the previous high of 90.8% in 1991. Averaged 19 over the life of the facility, Perry's operating availability compares favorably with the 20 64% operating availability target referenced in Mr. Hughes' testimony. During the June 21 through August summer peak period, when Duquesne's need for capacity is at the

greatest, Perry's historic operating availability has averaged 82.4%.

In addition, the Nuclear Regulatory Commission has also recognized the improvements 1 2 in Perry's operating performance and the prospect for continued improvement under current management. (See Systematic Appraisal of Licensee Performance ("SALP") 13 Re-3 port for the Perry Nuclear Power Plant (Report No. 50-440/94001); Letter of John B. 4 5 Martin to Mr. Donald C. Shelton dated February 14, 1995.) 6 Q. What about Perry's O&M costs? 7 A. Again, there has been dramatic improvement. Perry's cost per MWH (18 month periods) 8 decreased from \$49.66 as of December 31, 1994 to \$23.43 as of June 30, 1997, a 53% . 9 improvement. Perry's non-fuel O&M costs decreased from \$170 million in 1994 to \$134 10 million in 1996, a 21% drop, and are expected to decline to \$121 million in 1997. 11 Q. What are these improvements attributable to? 12 A. Perry has spent considerable sums of money over the past few years to improve its 13 infrastructure and operating systems. It has made numerous management changes and 14 taken other steps to improve its performance and lower its costs. These actions, including the "Perry Course of Action" and "Perry Plan for Excellence," appear to be having 15 16 positive results. 17 Q. Have rates been increased to pay for these extra costs? 18 A. No, as previously discussed, the capital costs were expensed and ratepayers have been 19 protected from adverse energy cost impacts and, indeed, receive the benefits of positive 20 impacts on energy costs. Q. Why did Duquesne intervene in Cleveland Electric Illuminating Company's 1995 rate

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case?

1	A.	CEI is the operator of the Perry Plant. We were concerned over the operating experience
2		at Perry in 1993 and 1994. We believe that our actions had the effect of continuing
3		pressure on Cleveland Electric to reduce Perry's operating costs and improve its perfor-
4		mance.
5	O.	What are the future cost and operating projections for the Perry Plant?

- What are the future cost and operating projections for the Perry
- The operator of the Perry Station has projected achieving the following key performance 6 A. goals by the year 2000: 1) reduction in total direct annual O&M expenditures from \$168 7 million in 1995 to \$101 million; 2) non-fuel O&M costs will be reduced from 1.84 cents 8 per KWH to 1.00 cent per KWH; 3) the plant availability factor will be increased from 9 the 1995 level of 94.2% to 97.8%; 4) the plant capacity factor will be increased from 10 86.9% to 95.3%; 5) the forced outage rate will be reduced from 21 days per year to 8 days 11 per year; 5) the plant refueling cycle will be increased from an 18 month to a 24 month 12 13 cycle; and 6) refueling outage duration will be reduced from 76 days to 40 days.
 - Q. Is the Perry Plant used and useful in providing utility service to the public?

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- A. Yes. The Perry plant has clearly been used and useful since the initiation of commercial operation in 1987 and will continue to be used and useful in the future. Specifically, the Perry Plant has been used and useful for the following reasons:
 - Perry has provided capacity in meeting the needs of retail customers. 1.) The Perry Power Plant has provided 161 MW of summer rated capacity and 164 MW of winter rated capacity since the facility achieved commercial operation status in November, 1987. Perry currently represents 5.8% of Duquesne's active summer and winter capacity line-up. Perry was on-line meeting customer

capacity needs during the Duquesne all-time system peak of 2,666 MW established during the summer of 1995, and Perry was an important generating asset during the capacity shortage in the power supply crisis of January 1995. Since the facility achieved commercial operation status in November 1987, Perry has been on-line meeting customer capacity needs more than 80% of the hours during Duquesne's critical annual summer peak period of June through August.

2.) Perry has provided energy in meeting the needs of Duquesne's retail customers.

The Perry Power Plant, while providing 5.8% of Duquesne's active capacity, has provided, over the life of the facility, an average of 909,901 MWH of energy output annually, representing an average of 7.2% of the total annual energy needs of Duquesne's retail customers. In 1995 Perry provided 1,255,429 MWH of energy output, 9.5% of the total energy needs of retail customers. In 1994, despite an extended refueling outage, Perry met 4.9% of the total energy needs of retail customers. In 1993, despite a series of forced outages, Perry met 4.3% of the total energy needs of retail customers.

3.) The lifetime operating availability of Perry Unit 1 compares favorably with the 1987 rate case projections and with industry averages.

Operating availability at Perry averaged 68.0% over the period 1988 through 1995, with 93.3% availability in 1995 surpassing the previous high of 90.8% in 1991. Averaged over the life of the facility, Perry's operating availability compares favorably with the 64% operating availability target referenced in Mr.

Hughes' testimony. During the June through August summer peak period, when Duquesne's need for capacity is at the greatest, Perry's historic operating availabil-2 3 ity has averaged 82.4%. UNAVOIDED NUCLEAR PLANT COSTS UNDER 4 AN EARLY SHUT DOWN SCENARIO 5 6 7 Q. What is the purpose of this portion of your testimony? I will provide rebuttal testimony to certain portions of the direct testimony of Matthew I. A. 8 Kahal, representing the Office of Consumer Advocate, Christopher D. Seiple, represent-9 10 ing the City Of Pittsburgh, and others. Specifically, I will rebut their contention that all of the site-related costs associated with the Perry Nuclear Power Plant could all be avoided 11 12 if the unit were shut down prematurely. I will address fuel costs, O&M costs, capital expenditures, and decommissioning costs. Mr. O'Brien will address in his rebuttal testi-13 14 mony whether certain corporate costs can be avoided if the unit were closed early. Q. 15 These interveners in their direct testimony have advocated the early closure of certain of 16 Duquesne's's generating units, including Perry. What is Duquesne's ownership interest in 17 the Perry Plant? 18 A. Duquesne owns 13.74% of Perry. 19 Q. Who owns the rest of the unit? Ohio Edison owns 30%, Cleveland Electric Illuminating has a 31.11% interest, Toledo 20 A. 21 Edison has a 19.91% interest, and Pennsylvania Power owns 5.24% of the plant. 22 Q. Are these companies known as the CAPCO companies? 23 A.

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Yes.

1	Q.	Do the CAPCO companies jointly own any other generating units?
2	A.	Yes. There are several jointly-owned units.
3	Q.	Who operates Perry?
4	Α.	Cleveland Electric Illuminating (CEI) operates the Perry Plant on behalf of the other
5		CAPCO companies.
6	Q.	As operator of the plant, does CEI have sole discretion in making all decisions regarding
7		the plant?
8	A.	No. CEI makes decisions regarding the day to day operations of the plant; however,
9		major decisions regarding the plant require the unanimous agreement of CAPCO.
10	Q.	Could CEI unilaterally close Perry?
11	A.	No. CEI could not take this action on its own. It would be required to obtain the agree-
12		ment of the other CAPCO companies before shutting the plant down.
13	Q.	Could Duquesne unilaterally close Perry?
14	A.	No, for the same reason.
15	Q.	Are there any contracts that govern the operations and decisions regarding Perry?
16	A.	Yes. There is the Basic CAPCO Agreement, which governs the overall CAPCO arrange-
17		ments. There also is a specific Perry Operating Agreement.
18	Q.	Do these contracts specify that unanimous agreement among the CAPCO companies is
19		required to prematurely close a plant?
20	A.	Yes.
21	Q.	Do these contracts contain any language regarding the sharing of operating and capital
22		costs among the owners?

- 1 A. Yes. They specify that the non-operator owners, such as Duquesne in the case of Perry,
 2 must reimburse the operator owner for their pro rata shares of the operating and capital
 3 costs associated with the unit.
- Q Could Duquesne simply stop paying its share of the operating and capital costs associated with Perry?
- A. No. Duquesne is contractually bound to the terms and conditions of the agreements
 governing the operation of the units. Duquesne is obligated to continue to pay its share of
 Perry's costs.
- 9 Q. Have the other owners of Perry indicated their willingness or desire to close the unit?
- 10 A. No.
- 11 Q. If the CAPCO companies were to agree to close Perry, would all of the associated costs
 12 be avoided immediately?
- 13 A. No. Certainly some of the costs could be avoided. For example, we would no longer

 14 perform refueling outages and could avoid those costs. We would also terminate any

 15 further capital expenditures for the unit. Most future fuel costs also could be avoided.
- Q. What fuel related costs could not be avoided?
- A. At the time of shutdown there would be a certain amount of nuclear fuel that would not have been consumed during operations. This is because most fuel is consumed over the course of two or three operating cycles. The cost of the fuel is expensed over the same period of time. Thus at any given time there is a balance of fuel costs not yet expensed.

 These costs would have to be written off at the time the plant was closed.
- Q. What would those costs amount to?

- 1 A. That would depend on where in the fuel cycle we were when the unit was shut down. As
 2 an indication, Duquesne's share of unexpensed fuel at Perry at the end of 1997 is
 3 projected to be \$13.5 million.
- 4 Q. Could you sell the unused fuel to another utility?
- No. The unused fuel resides in structures called fuel assemblies. The fuel inside each assembly would be partially consumed. Further, the assemblies are highly radioactive and could not be readily transported to another plant. Therefore, the fuel would not be of any use to another utility.
- 9 Q. Are there any other fuel related costs that could not be avoided?
- 10 A. Yes. We have fuel in the process of being fabricated. We would need to cancel the
 11 contracts for those services. We would also still be liable to the United States Department
 12 of Energy for the so-called uranium enrichment facilities decontamination and decommis13 sioning surcharges.
- 14 Q. What would be the amount of these costs?
- 15 A. Again it would depend on when we cancelled the contract and just how much fuel was
 16 under contract for fabrication. As an example, it would cost Duquesne \$4.7 million to
 17 cancel the Perry fabrication contracts as of the end of 1997. The liability for the decon18 tamination and decommissioning charges is \$1.2 million for Perry.
- Q. You mentioned earlier that some operating costs could be avoided. Could all operations
 and maintenance expenses be avoided?
- A. No, not immediately. I estimate that approximately 50% of O&M expenses could be eliminated shortly after plant closure. The other 50% would be needed to safely shut the

plant down, obtain required regulatory approvals, and prepare the plant for decommis-1 sioning. I estimate that these activities would take at least a year to complete. Thus I 2 would expect that half of the unit's current operating expenses would continue for at least 3 one year after plant shutdown. Thereafter site activities would be associated with 4 5 decommissioning the unit. 6 Are there any new, incremental costs that would be incurred if a unit were shut down? Q. 7 Yes. We would incur severance costs for those employees at the unit who would be laid A. 8 off. I have estimated Duquesne's share of those costs to be \$3.6 million at Perry in each 9 of the first two years following shutdown. 10 Q. Are there any other incremental costs that would be incurred? 11 Yes. We would be required to write off the balance of the spare parts inventory at the A. 12 plant. Based on current inventory levels, this would amount to \$4.0 million for 13 Duquesne. 14 Q. Couldn't this inventory be sold to other plants? No. My experience shows that there is no market for excess nuclear inventory. Most 15 A. 16 plants are conducting programs to reduce inventory levels. However, I have assumed a 17 5% scrap value for the inventory. 18 Q. Would the basic requirements and actions needed to decommission a unit change 19 significantly if it were closed prematurely? 20 A. Yes. Such costs would increase.

Why would decommissioning costs increase?

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Q.

- 1 A. There are two reasons. First, decommissioning costs would be paid sooner than if the unit operated until the end of its expected life.
- 3 Q. Why would this make a difference?

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- 4 A. The funds in the decommissioning trusts would not have had an opportunity to accumu-5 late and earn a net return from fund investments.
- 6 Q. Aren't decommissioning costs expected to escalate over time?
- Yes; however, trust earnings are expected to increase at a higher rate. This means that in real terms it would be more expensive to close a plant early and decommission it as compared to decommissioning the plant at the end of its operating life.
- 10 Q. You mentioned there were two reasons that these costs would increase. What is the second reason?
 - A. The unit's spent fuel would need to be removed from the reactor and stored in dry casks to permit the unit to be decommissioned. The fuel would be maintained on site in the casks until the Department of Energy (DOE) accepted shipment of the spent fuel. Various systems, such as security and radiological monitoring, would need to be maintained to ensure that the fuel was being stored safely. It is estimated that there would be an initial capital cost of \$20 million (\$2.7 million Duquesne share) to construct the storage facilities, and that it would cost \$.4 million per year (in current dollars) to maintain the spent fuel storage facilities.
- Q. Wouldn't the spent fuel have to be maintained on site even if the unit operated until the expiration of its operating license?

- 1 A. Yes. However, much of the fuel could be stored in the existing spent fuel pool if the unit
 2 were allowed to operate until expiration of the operating license. If the unit is closed and
 3 decommissioned prematurely, dry cask storage will begin much earlier and be required
 4 for a longer period of time.
- 5 Q. What would be the difference in time dry cask storage would be required?
- 6 A. Using the current DOE schedule for accepting fuel, dry cask storage capability would be
 7 required for 34 years if a unit closes prematurely, as opposed to 15 years if the unit oper8 ated to the end of its license.
- 9 Q. What would this mean in terms of cost?

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- 10 A. This means that early shut down of a unit would add 19 years of dry cask storage costs at

 11 \$.4 million per year.
- 12 Q. Please summarize this portion of your testimony.
- 13 A. Early shutdown of a unit does not eliminate all of its associated costs, and in fact adds
 14 certain new costs. It is simplistic and inaccurate for the intervenors to argue that a unit's
 15 costs can all be avoided if it is shut down prematurely.

REBUTTAL OF MR. KAHAL'S TESTIMONY

Q. Mr. Kahal contends that Perry and Beaver Valley 2 are uneconomic and should be shut down. He believes that allowing those plants to operate would cause "ratepayers to subsidize operating losses on these plants during the transition period." He claims that "Duquesne could save more than \$200 million in net operating expenses, after accounting for the added cost of purchasing replacement power." Do you agree with Mr. Kahal's contentions?

A. No. As Mr. Clayton shows in his rebuttal testimony, there are no savings from closing these plants early. Mr. Kahal offers no support for his calculation of the \$200 million in purported savings. As I have shown above, there are numerous costs that cannot be avoided in the event of an early plant shut down.

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- Q. Mr. Kahal also believes that future plant O&M costs should be reduced to reflect assumed productivity gains, and proposes a 10% reduction in those costs. Do you agree with Mr. Kahal's view?
 - No. Future productivity gains for the nuclear plants have already been reflected in projected O&M and capital costs. Costs were fixed beginning in 2002 because it is not responsible to assume further gains that far out into the future. Significant improvements in plant costs have already been achieved in recent years. There are too many uncertainties associated with future regulatory requirements, equipment degradation, technology issues, price inflation and other factors that can influence future costs. These uncertainties would tend to offset any additional productivity gains. It would be speculative and irresponsible to project productivity gains beyond what Duquesne has already reflected in its calculations. Mr. Kahal has provided no specific evidence to support his position that future productivity gains are necessary. His proposal to infer a 10% productivity gain is arbitrary and the Commission should not accept Mr. Kahal's adjustments.

NUCLEAR DECOMMISSIONING COSTS

Q. Mr. Catlin suggests that the contingency in the nuclear decommissioning calculations should be lowered to 10%. Do you agree with this proposal? No. Mr. Catlin provides no evidence to support the adequacy of a lowered contingency. In fact, Environmentalists witness Biewald correctly notes that the Company's nuclear decommissioning cost obligation is "large, very uncertain" and that decommissioning expense estimates have "out paced inflation by about 10% per year." He goes on to state that, "Dismantling large, highly radioactive nuclear units is a large, complex undertaking for which experience is currently quite limited, and regulations continue to evolve....Any current estimate of nuclear decommissioning costs is subject to considerable uncertainty – technical, economic, and regulatory." These arguments support the need for a significant contingency factor in the decommissioning cost estimates. The Commission should reject Mr. Catlin's argument for a lower contingency factor.

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A.

- Q. Do you wish to rebut any of Mr. Biewald's direct testimony concerning nuclear decommissioning costs?
 - Yes. Mr. Biewald asserts that the Company's decommissioning liability is to some extent within the control of the plant owner, and that the Company has not adequately taken steps to mitigate decommissioning costs. Decommissioning costs are largely attributable to the design of the plant, meaning how much concrete, piping, and other materials were used to construct the unit. Decommissioning costs are also driven by the cost to dispose of low level radioactive waste and the labor costs to conduct the decommissioning activities. None of these costs are determined by how a unit is operated. Nor are they determined by how long the unit is operated. Thus Mr. Biewald is incorrect in his assertions that decommissioning costs are determined by how a plant is operated.

I would also point out that the Company has attempted to mitigate decommissioning costs by seeking to invest decommissioning funds in investments that will maximize trust fund earnings and therefore minimize the costs to the ratepayers. Also, the Company plans a strategy of timing the decommissioning of the Beaver Valley units so as to achieve the economies of scale of decommissioning two units at the same time, rather than separately. Again, this minimizes the costs to ratepayers. Finally, the Company unilaterally increased its contributions to the decommissioning trust funds. This action funds the trusts more rapidly and allows the trusts to grow faster as the result of returns earned on the fund investments. Again, Mr. Biewald errs in his conclusions. Finally, Mr. Biewald comments that decommissioning costs should be the responsibility of the Company because it has not operated the units as "cleanly" as possible. He proposes that such costs be treated as operating costs. This is a ridiculous statement. I would be very interested in knowing how Mr. Biewald would operate a nuclear plant without contaminating major portions of the plant. As I stated above, once a plant has begun operations, the effort to decommission the unit has been determined. Total costs are therefore after determined by the rate of inflation, labor costs and waste disposal costs. These are factors that are beyond the Company's control and are independent of the continued operation of the plant.

Q. Are there any other matters you wish to discusss?

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A. Yes. I am sponsoring certain revised exhibits to my direct testimony. These exhibits
were circulated to the parties on October 16, 1997 as part of Duquesne's corrections to its

- stranded cost calculations. For convience, the entire package of revisions is included in
- 2 Duquesne's rebuttal case as Ex. DJC-21, including my revised exhibits.
- 3 Q. Does this conclude your testimony?
- 4 A. Yes.

VOLUME IV

R-00974104, R-00974184 cavoj

Duquesne Statement No. 12

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C. Sollwit

BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DUQUESNE LIGHT COMPANDOCUMENT **DOCKET NO. R-00974104** FOLDER

DEC 23 1997

Direct Testimony Jeff D. Makholm, Ph.D.

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Contents:

Regarding Rate of Return On Equity.

DUQUESNE STATEMENT NO. 12

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

APPLICATION OF DUQUESNE LIGHT COMPANY FOR APPROVAL OF ITS RESTRUCTURING PLAN UNDER SECTION 2806 OF THE PUBLIC UTILITY CODE

DIRECT TESTIMONY

OF

JEFF D. MAKHOLM, Ph.D.

Regarding cost of capital and other issues related to shareholders' historical levels of compensation and current market to book values for the common stock of Duquesne Light Company



I. INTRODUCTION

- 2 Q. Please state your name, business address and current position.
- 3 A. My name is Jeff D. Makholm. I am a Senior Vice President at National Economic Research
- 4 Associates, Inc. (NERA). NERA is a firm of consulting economists with its principal offices in
- a number of major U.S. and European cities. My business address is One Main Street,
- 6 Cambridge, Massachusetts, 02142.
- 7 Q. Please describe your academic background.
- 8 A. I have M.A. and Ph.D. degrees in economics from the University of Wisconsin, Madison, with
- 9 a major field of Industrial Organization and a minor field of Econometrics/Public Economics. I
- also have B.A. and M.A. degrees in economics from the University of Wisconsin, Milwaukee.
- Prior to my latest full-time consulting activities, I was an Adjunct Professor in the Graduate
- 12 School of Business at Northeastern University, in Boston, Massachusetts, teaching courses in
- microeconomic theory and managerial economics.
- 14 Q. Please describe your work experience.
- 15 A. My work centers on economic issues involving pricing, regulation and market issues for the
- natural gas and electricity industries, among others. My consulting work includes the specific
- issues of competition, rate design, fair rate of return, regulatory rulemaking, incentive
- 18 ratemaking, load forecasting, least-cost planning, cost measurement, contract obligations and
- bankruptcy. I have prepared expert testimony and statements, and have appeared as an expert
- 20 witness in many state, federal and United States District Court proceedings, as well as in
- 21 regulatory hearings abroad.
- I have also directed studies on behalf of utility companies, governments and the World Bank in
- 23 many countries abroad. In these countries, I have drafted regulations, established tariffs,
- recommended financing options for major capital projects and advised on industry restructurings.
- I have also assisted in the privatization of state-owned gas utilities. As part of my international
- work pertaining to the gas industry, I have conducted formal training sessions for government,
- industry and regulatory personnel on the subjects of privatization, pricing, finance and regulation
- 28 of the gas industry.



- Regarding rate of return and utility financing questions specifically, I have testified for electric,
- 2 natural gas, water and telecommunications utility clients before state commissions in
- Pennsylvania, Oregon, North Carolina, Kansas, New Jersey, New York, Maryland, California,
- 4 Virginia, Rhode Island and Wisconsin, as well as the Federal Energy Regulatory Commission
- 5 (FERC). My current vita, detailing more fully my educational and consulting experience, is
- 6 attached to this testimony.
- Q. Does your testimony in this proceeding determine the fair rate of return on equity on behalf of Duquesne Light Company ("Duquesne")?
- 9 A. Yes. This return on equity will be used by the Company to calculate its revenue requirement
- and to discount its first stage estimate of market value and stranded costs.
- Q. Please summarize your conclusion as to the fair rate of return on equity for Duquesne.
- 12 A. The fair rate of return I recommend for Duquesne is 11.65 percent, which I conclude is
- reasonable for the Company. This recommendation is based on a Discounted Cash Flow
- 14 (DCF) analysis of 17 comparable electric utilities.
- 15 Q. How would you characterize the nature of your rate-of-return evidence?
- 16 A. One of the most important goals in my rate-of-return evidence is to minimize the amount of
- subjectivity in the process of determining the fair rate of return. I view subjectivity as the
- principal source of contention in calculating the rate of return in utilities' rate cases. This
- subjectivity has four sources: (1) lack of attention to detail in employing the methods provided
- 20 by decades of work in the field of theoretical finance; (2) a proliferation of quantitative
- 21 approaches to determining the cost of capital, under the dubious premise that the use of more
- 22 methods—no matter how shaky the foundation for each—provides better rate-of-return
- evidence; (3) insufficient candor on the part of analysts regarding when they have applied
- 24 objective, reproducible standards in their analysis and when they have resorted to personal
- judgment; and finally, (4) subjective adjustments to the results of empirical analyses.
- These four sources of subjectivity create a regulatory atmosphere in which it is very difficult, if
- 27 not impossible, to resolve the contentious issues surrounding the setting of the fair rate of return.
- Most, if not all, other issues in rate cases have objective standards (e.g., legal, policy, empirical)



upon which to measure the value of evidence presented in rate cases. Only the process of finding
the fair rate of return seems immune to measurement by such standards.

To avoid this contention, I make every attempt to avoid injecting subjectivity into calculating the fair rate of return. That is, I am very careful in the models I use and the type of data I apply to those models. I also resist performing a multitude of ROE calculations, because I conclude that approach generally obscures rather than clarifies. I make clear where the use of judgment is unavoidable, and I explain the basis for that judgment. Finally, I strictly avoid making subjective "risk" adjustments to the fair return that do not have a solid and empirically verifiable financial basis. Rate-of-return analysis suffers widely from a fog of *ad hoc* adjustments to calculated results that are impossible to verify empirically or theoretically.

- As a result, the standards to which I hold my evidence, as well as that of others, are (1) clarity; (2) theoretical support; (3) empirical objectivity; (4) stability (i.e., not producing widely disparate results); and (5) the ability to reproduce (i.e., allowing others to relatively easily recompute my results). My evidence for Duquesne reflects my desire to hold to these five standards of evidence.
- 15 Q. Do you engage in detailed discussions of general economic trends?

- A. No. I do not include much of the discussion of general economic trends, Central Bank policy, etc., that the Commission may have seen in the past. Such discussions, although interesting because they point out recent trends in capital markets, do not inform us regarding what investors believe is going to happen in the future. In order to gauge investor expectations, we must resort to the financial models that have become familiar in rate-of-return proceedings. These models all employ the markets for utility securities as the source of investors' verdicts regarding the cost of capital.
 - The markets for utility securities provide the best (and indeed the only) evidence on what investors require as a return on the money they invest in utilities, and the financial models that currently exist put evidence from that market in its proper context. The utility security markets

Attached as Exhibit JDM - 1 is my article "Rate of Return in a More Progressive Regulatory Rate-Setting Process, or Can We Until the Gordian Knot?," NERA Topics, March 1994, where I discussed the problems associated with rate-of-return investigations. This article is based on a 1993 speech I gave to the National Society of Rate of Return Analysts at their annual forum in Philadelphia.



- 1 use general economic information in the most efficient way. It is neither efficient nor appropriate
- for us to render a verdict on where we think markets are headed when the law requires us to try to
- 3 reflect what investors think. Our task should be to take investors' verdicts on the value of utility
- 4 securities, combined with sound financial models, to determine the fair rate of return in the most
- 5 direct and objective way possible.
- Q. How does your evidence in this case reflect your desire to pursue objective, reliable and reproducible results?
- 8 A. I pursue these goals in two main ways: (1) by using those financial models and methods that
- 9 permit the greatest objectivity; and (2) by making use of comparable company groups (also
- known as "proxy groups") to draw more reliable conclusions about investors' expectations.
- Q. Please discuss how the selection of financial models and methods facilitates the greatest objectivity in finding the fair rate of return.
- 13 A. Although much time is devoted to discussions of various techniques for finding the fair rate of
- return, little discussion is usually devoted to determining whether these techniques are practical
- in the rate case setting and whether they are capable of limiting the scope for contention in rate
- 16 cases. There are two main attributes of financial models that help on both counts: (1) the
- models should be strictly forward-looking; and (2) the models should be able to offer an
- objective way of dealing with the uncertainty that is inherent in gauging investors' future
- 19 expectations.
- Q. Why is a forward-looking perspective important?
- 21 A. Investors are thinking about the future when they demand compensation for the use of their
- 22 money. Therefore, the cost of capital is a forward-looking concept. However, there are few
- 23 ways of looking into the future, particularly from the perspective of what investors expect to
- occur. Those ways are generally indirect—we look at stock prices or interest rates to gauge
- 25 these expectations indirectly. This is precisely why the field of finance has developed models
- like the DCF and Capital Asset Pricing Model (CAPM). Those models are designed to take the
- 27 limited types of information we can observe to draw conclusions about unobservable investor
- 28 expectations of the future.



A forward focus and the use of valid financial models reduces the type of information that can help determine the cost of capital. There is only a limited amount of information, either observed (such as stock prices and interest rates) or produced by disinterested sources (forecasts from widely distributed financial advisory services), that fits our needs in the context of the available financial models. The use of this information helps in rate cases by limiting the source of contention, minimizing the role of subjective judgment, and restricting the ability to bias the results.

By contrast, if we abandon a strict forward focus we open the floodgates to a sea of information that: (1) has no valid use in determining today's investors' expectations; and (2) can be used selectively to bias rate-of-return results. With *any* backward-looking method of determining the rate of return, we can greatly alter the results simply by changing the historical time period used (e.g., two years, five years, fifty years). Furthermore, we abandon financial theory and therefore have no guide as to which time period is proper. Any period is as good as any other, and there is no possible resolution of the matter in the context of a rate case. There is simply no way to use more or better information to focus in on the true cost of capital.

- Q. Why is it important to use financial theories that allow an objective way of dealing with the uncertainty involved with gauging investors' expectations?
- A. Gauging investors' future expectations contains an unavoidable element of uncertainty. There is no direct and reliable way to learn today's cost of capital for the utility in question. Our indirect methods use models with simplifying assumptions and require the use of data that may not always be accurate or timely. That is, given a model's simplifying assumptions, the data used may cause us to think that investors are overly ambitious for one company and the reverse for another. The models we use should find a way of resolving this uncertainty objectively, because it does little good to use a financial model that leaves us with a 250 basis point range and no way to choose within it.
 - This indeed is the practical criterion that separates the usefulness of the two most popular financial theories used in rate cases—the DCF and the CAPM. The DCF renders a cost of capital estimate for each company in a proxy group. Some might seem a bit high and others a bit low, but the individual company results have objective "measures of central tendency," such as means and medians. This is not true for the CAPM. The CAPM is the sum of two



components: (1) a company-specific risk premium; and (2) a "risk-free" rate applicable to all 1 companies. There is a wide variety of risk-free rates from which to choose (e.g., long-2 term/short-term) for which theory gives us no unambiguous guide. Furthermore, because the 3 same risk-free rate applies as an additive term to all companies' cost of equity estimates, there 4 is no measure of central tendency in the result. In short, we cannot resolve the question of 5 uncertainty surrounding short-term versus long-term rates by repeated sampling. In the end, 6 the analyst has to choose a risk-free rate that drives the results—precisely the type of choice 7 8 that limits the model's objectivity and effectiveness. Indeed, this is the principal reason I avoid 9 the CAPM as a primary ROE method in cases where it has not been deemed a required element 10 of rate filings.

11 Q. What specific issues do you address in your testimony?

23

12 A. First, I summarize my findings and discuss what is meant by the term "fair rate of return" on Second, I describe the DCF method that constitutes my principal method for 13 equity. determining that return. Third, I present my DCF analysis for Duquesne's electricity 14 15 operations. Fourth, I perform a reasonableness check on my recommendation. Fifth, I explain 16 why a market-to-book ratio greater than one does not imply that the Company is over-earning 17 its expected rate of return. Finally, I address the issue of stranded cost recovery and explain 18 why establishing a Competitive Transition Charge (CTC) recovery mechanism does not reduce 19 the risks the Company has borne historically and therefore no reduction in overall return from 20 the level I recommend is warranted.

21 II. SUMMARY AND BACKGROUND TO THE DETERMINATION OF A FAIR RATE 22 OF RETURN ON EQUITY

A. Summary of Conclusions Regarding the Fair Rate of Return on Equity

- Q. Please summarize your conclusions regarding the fair rate of return on equity for Duquesne's electricity operations.
- A. The fair rate of return on equity that I recommend for Duquesne is 11.65 percent. My recommendation results from a DCF analysis performed on a proxy group of U.S. electric utilities that are comparable to Duquesne's electric operations.



B. Background to the Determination of the Fair Rate of Return on Equity

- Q. What do you mean by "fair rate of return on equity?"
- 3 A. The essence of traditional public utility ratemaking—the "regulatory compact"—has been that
- 4 utilities like Duquesne have been protected by franchise against certain specific and limited
- 5 types of competition. In return, the utility has accepted the obligation to provide service, on
- 6 just and reasonable terms. The utility also accepted the duty to reasonably anticipate the future
- 7 needs of its customers and to make whatever investments it judges necessary in order to meet
- those needs as efficiently as possible. Finally, the utility accepted that prices would be set so as
- 9 to recoup operating costs plus a reasonable profit. For a public utility, reasonable profit, under
- the law and in the financial world, has been defined as a rate of return sufficient to attract
- 11 capital.

- The capital attraction—or "opportunity cost"—standard has been key in determining the fair rate
- of return for public utilities. When investors make their funds available to a utility, they are
- foregoing the option of using those funds for some other purpose (either current consumption or
- another investment). They also are putting their funds at some risk. In return for both foregoing
- current consumption and incurring risk, utility investors require a return on their funds. This
- 17 return to investors is a cost to the utility—the "cost of capital." In order for the utility to
- compensate its investors adequately for the current consumption foregone and the risk incurred,
- the utility must be allowed, as a component of its rates for service, a fair rate of return that covers
- 20 the cost of capital.
- 21 Q. Does the way you have just defined the concept of fair rate of return on equity comport with its
- 22 traditional definition?
- 23 A. Yes. The traditional standard for a fair and reasonable return was established by the United
- 24 States Supreme Court in its Hope decision (Federal Power Commission et al. v. Hope Natural
- 25 Gas Co., 320 U.S. 591 (1944)), where it stated:
- 26 ...the return to the equity owner should be commensurate with returns on
- 27 investments in other enterprises having corresponding risks. That return,
- 28 moreover, should be sufficient to assure confidence in the financial integrity of the
- 29 enterprise, so as to maintain its credit and attract capital. (Emphasis added.)



1 This often-quoted passage from the *Hope* decision, besides providing a legal standard for determining the fair rate of return, comports precisely with the opportunity cost standard for

determining the fair rate of return that covers the utility's cost of capital.

- In an earlier case, Bluefield Waterworks & Improvement Co. v. Public Service Commission of the State of West Virginia et al., 262 U.S. 679, 693 (1923), the Supreme Court defined the
- 6 proper rate of return as follows:

- A public utility is entitled to such rates as will permit it to earn a return on the value of the property which it employs for the convenience of the public equal to that generally being made at the same time and in the same general part of the country on investments in other business undertakings which are attended by corresponding risks and uncertainties, but it has no constitutional right to profits such as are realized or anticipated in highly profitable enterprises or speculative ventures.
- Furthermore, the Supreme Court stated in *Bluefield* that establishing an insufficient return on invested capital denies shareholders the Constitutional right of due process under the Fourteenth Amendment.
- Rates which are not sufficient to yield a reasonable return on the value of the property used at the time it is being so used to render the service are unjust, unreasonable, and confiscatory, and their enforcement deprives the public utility company of its property, in violation of the Fourteenth Amendment.
- 20 Q. Has the traditional regulatory compact been changing over time?
- A. It has not changed regarding the return that investors are due on their invested capital. It has changed, however, regarding the extent to which utility operations are regulated at all.
- 23 Q. Please explain.
- 24 A. Deregulation has been implemented in many industries throughout many countries in the past
- 25 20 years. The electric industry has not been immune to these changes. Technological changes,
- 26 increased competitive pressures, and low fuel costs have made deregulation a possibility in the
- 27 industry and successful deregulation in other industries has created demand for it.
- 28 Most states have begun the process of inquiring how the electric industry within its borders can
- be restructured; a few are well on their way. In its Electricity Generation Customer Choice
- and Competition Act, Pennsylvania has declared that electricity generation can be opened to
- 31 competition while transmission and distribution must remain regulated. How this will be



- implemented and how issues such as stranded costs will be dealt with will be addressed in this
- 2 proceeding. One point to keep in mind, however, is that notwithstanding the change in the
- nature of electricity regulation in Pennsylvania, the Act is consistent with the traditional
- 4 regulatory compact insofar as it allows Duquesne and the other electric utilities the opportunity
- to recover the opportunity cost of the capital devoted to regulated activities.
- Q. Does the traditional concept of fair rate of return apply to all of the capital raised by the utility from investors, or just the common equity component?
- 8 A. It applies to all of the capital. This includes a company's common stock equity, preferred stock
- 9 equity (if any) and debt, both long and short-term.
- 10 Q. Why, then, does your testimony deal with the fair rate of return on equity only?
- 11 A. My testimony focuses only on the equity return component because, among all of the
- 12 aforementioned investor-provided capital, for Duquesne or any other utility, the cost of
- common equity capital is the only one which is not observed directly.
- In the abstract, the overall cost of capital is comprised of three elements and three returns. Each
- of the six components is needed to develop the overall fair rate of return for a utility. They are:
- the proportions of debt, preferred stock and common stock in the capital structure and the
- individual fair returns pertaining to each.
- The proportions of debt, preferred stock and common stock in the capital structure are directly
- observable. In addition, the fair returns on debt and preferred stock are also directly observable.
- Only the fair rate of return on common equity is not directly observable. The individual fair rate
- of return on common equity must be derived indirectly with reference to other market indicators.
- For this reason, my testimony focuses on the determination of the fair rate of return on common
- 23 stock equity only.
- Q. How are the individual fair returns or costs of capital pertaining to debt and preferred stock
- 25 observed directly in a rate case?
- 26 A. Fixed payment obligations accompany both debt and preferred stock: interest on the former,
- 27 preferred dividends on the latter. It is not a difficult task to calculate the dollars needed to
- 28 cover interest or preferred stock dividend payments either currently or over the period of time



- in which the rates in question for a utility will be in effect. The *embedded* cost of debt and preferred stock proceeds directly from these calculations.
- The reason I highlighted the word "embedded" is that, for debt and preferred equity, all that is
- 4 needed in a base rate case is the embedded cost of these financial instruments (or, stated another
- way, the payments to investors proceeding from existing agreements accompanying the existing
- 6 bonds and preferred shares). This is why there is seldom any substantive disagreement among
- 7 parties in rate cases concerning the embedded cost of debt and preferred equity capital. All one
- 8 has to do is compare the promised interest and preferred dividend payments against the
- 9 company's proceeds from the sale of those securities. The current market is irrelevant for such
- 10 embedded cost calculations.
- Q. Is there a current (as opposed to embedded) cost of debt and preferred equity capital which can
- be observed in the market?
- 13 A. Yes. Since the schedule of interest and preferred stock dividends is known, and since the
- current market price for these financial instruments (a bond or share of preferred stock) is
- known, then the current (as opposed to embedded) cost of capital for both types of financing is
- known and observable. The current cost of debt and preferred stock capital, reflecting
- investors' required return, is the discount rate that equates the present value of the known
- stream of interest (and principal) payments, or preferred dividend payments, with the observed
- 19 price of those securities.
- In other words, a relatively straightforward way of determining the current cost of debt and
- 21 preferred equity securities is to observe the known market price and the known stream of interest
- 22 and preferred dividend payments, and calculate the discount rate that equates the two. The
- derived discount rate is equivalent to the current cost of debt and preferred equity capital.
- Q. Can the current cost of common equity capital be calculated the same way?
- 25 A. No. An essential component to that calculation was knowledge of the (fixed) interest and
- 26 preferred stock dividend payments. Dividend payments on common stock equity are not fixed,
- 27 nor is their growth rate measured with certainty. They are generally expected to grow as the
- company in question grows. This growth rate is not observable—the growth rate is embodied
- in unobservable equity investor expectations regarding the future performance of the company



- in question. Because this growth rate is not observable, the future stream of dividend payments
- 2 is not known. There is therefore no known stream of payments that may be used directly to
- 3 find the discount rate equating the present value of the future stream of dividend payments with
- 4 the observed common stock price.
- 5 Q. How can the cost of common equity in Duquesne's capital structure be estimated?
- 6 A. One way of estimating the cost of equity capital (and generally the most popular method
- among regulatory commissions) is to determine what stream of common dividends is expected
- 8 by investors. This entails observing the current dividend and then engaging in the difficult task
- 9 of estimating what investors expect regarding the growth in that dividend. After the growth
- 10 expected by investors is estimated, the cost of common equity can be calculated by equating
- 11 the present value of the estimated stream of dividend payments with the observed common
- stock price. The calculated cost of capital resulting from this method is entirely dependent on
- the quality and dependability of the estimates of investor expectations regarding dividend
- growth. This type of estimation, which I shall later describe in detail as the DCF method, is the
- method I use for estimating the fair rate of return for Duquesne.

C. Estimating the Cost of Equity Capital

- 17 Q. How did you determine the fair rate of return on equity for Duquesne that is consistent with the
- standards you described and that addresses the difficulties inherent in estimating the cost of
- 19 capital?

- 20 A. There are two basic components to estimating the cost of capital: theoretical and empirical. I
- focus on both of these aspects of my cost of capital calculation.
- The theoretical component relies on the standard financial literature to develop cost of capital
- 23 methods that are consistent with what we know and observe about the way financial markets
- 24 work. All cost of capital models that appear in the financial literature are the result of such
- 25 theoretical investigations. The most important theoretical consideration when determining the
- 26 cost of capital for Duquesne is to employ a method that provides an accurate reflection of the
- 27 market for the Company's common stock.
- The empirical component includes the collection of the data to be used with the theoretical cost of
- 29 capital methods. The most important empirical consideration is to gather data that are: (1)



- 1 consistent with the theoretical models employed; (2) timely; and (3) unbiased. It also is important
- 2 that the calculations made with the empirical data be reliable and stable. In other words, the
- 3 resulting cost of capital measure should not be highly sensitive to minor or judgmental changes in
- 4 the type or source of the data used.
- 5 Q. What theoretical method do you use in your evaluation of Duquesne's cost of capital?
- 6 A. As I mentioned in the previous section, I employ the DCF method. The DCF method makes
- yes of the relationship between the current stock price and the expected future stream of
- 8 dividends in order to calculate investors' estimated discount rate, or cost of equity. The DCF
- 9 method has a long history of use in the effort to derive the cost of equity for both regulatory
- and market investment purposes. It is a sound, reliable, easy-to-understand and easy-to-
- reproduce method for determining the fair rate of return. Furthermore, it is unique among rate-
- of-return determination methods in that the model's results become stable and reliable when it
- is applied to a group of similar utilities.

14 III. THE DCF METHOD

A. Description of the DCF Method

- 16 Q. Please describe the DCF method.
- 17 A. The DCF method is used to estimate the cost of common stock equity by determining the
- present value of all future income expected to be received from a share of common stock. As
- such, the DCF method is the common stock equity analog to the way in which debt and
- 20 preferred stock equity cost rates are calculated. With the DCF method, the cost of common
- 21 stock equity is computed as the discount rate that equates a stock's current observed market
- value with the present value of all future expected returns from holding the common stock (i.e.,
- dividends and capital gains). The prevailing common stock price is assumed to reflect
- investors' expectations of the value of common stock, including future dividends and price
- 25 appreciation.



- The DCF methodology grew out of Professor Myron J. Gordon's work on stock valuation models,
- which was first published in complete form in 1962.² The research performed by subsequent
- writers (including Gordon himself) resulted in the equation known as the "Periodic" DCF model.
- The "Periodic" DCF model generally expresses k_e , the cost of the common stock equity portion
- of total capital, as a relationship between the prevailing price of common stock equity, P_{θ} ,
- 6 current dividends, D_0 , and the dividend growth rate, g. Following is a formal statement of the
- 7 "Periodic" DCF model.³

$$k_e = \frac{D_0 * (l+g)}{P_0} + g$$

$$k_e = \frac{D_l}{P_0} + g$$

Where: (1)

 P_0 = price of stock

 D_0 = previous dividend paid

 $k_e = \cos t \text{ of equity}$

g = dividend growth rate

 $D_I = D_0 * (I + g)$

- This "periodic" or annual version of the DCF model has been very popular in regulatory rate-of-
- 9 return proceedings. In order to use the model properly, however, it is important to reflect
- 10 accurately how dividends are paid and how they grow. This model has two significant
- abstractions from the reality of dividend payments. First, it assumes that dividends are paid
- 12 annually; and second, it assumes that dividends grow continuously from period to period. In fact,
- most utilities pay dividends quarterly and increase their dividends only once a year, if at all.
- A different version of the DCF model avoids these abstractions. Specifically, the "Quarterly"
- DCF model recognizes quarterly dividend payments and allows these payments to grow at a

³ The derivation of this model appears in Exhibit JDM - 2 of my testimony.



² See: Myron J. Gordon, The Investment, Financing and Valuation of the Corporation, (Homewood, IL: Richard D. Irwin Inc., 1962; reprint, Westport, CT: Greenwood Press, Publishers, 1982).

- 1 constant rate from one quarter to the corresponding quarter in the following year. It is the proper
- 2 model for the purpose of calculating the cost of the common stock equity portion of total capital,
- 3 in terms of investors' required return, for firms that pay dividends quarterly and normally increase
- 4 dividends only once a year, if at all.
- Q. Is the "Quarterly" DCF model the proper model for calculating the cost of the common stock equity portion of total capital in this rate case?
- A. No. It is the proper way to calculate the total return required by *investors*, but that is not the
- 8 appropriate rate of return to apply to rate base in proceedings such as these. For ratemaking
- 9 purposes, the rate of return should be developed from the perspective of the utility, not from the
- 10 perspective of the investor.
- 11 Q. Please explain the difference.
- 12 A. The difference is the reinvestment of quarterly dividends paid by the utility. Because dividends
- are paid quarterly instead of annually, investors can choose how they wish to reinvest the
- dividends to obtain their total return for the year. They can, for example, reinvest in the equity
- of the utility. Alternatively, they can invest in the securities of another company. For this
- reason, then, the reinvestment of quarterly dividends (implicit in the quarterly DCF model) is
- the appropriate model when considering total return from the perspective of investors. The
- utility, however, does not control the reinvestment decisions of investors and therefore is only
- responsible for providing the fair rate of return as calculated in the "periodic" DCF model
- 20 above. If the utility provides the fair rate of return, investors can reinvest the utility's
- dividends in a manner that will allow them to reach their total required return.
- In other words, the cost of the common stock equity portion of total capital developed in the
- 23 "Quarterly" DCF model accurately mirrors investors' current return requirements on common
- stock equity. It does not, however, reflect the utility's fair rate of return that must be applied to
- 25 the rate base to yield the revenue requirement necessary to give investors what they require.
- When the appropriate adjustments are made to reflect the perspective of the utility, the
- 27 quarterly model reduces mathematically to the "Periodic" DCF model I presented above. In
- 28 Exhibit JDM 2, I present the calculations that confirm this. Thus, the "Periodic" or "Annual"
- DCF model is the one to use in this proceeding.



- 1 Q. Are investors' expectations with regard to total return and expectations regarding dividend growth synonymous?
- 3 A. No. Both the "periodic" and the "quarterly" DCF models incorporate investors' expectations
- 4 regarding the growth in dividends. Investors' expectations regarding total annual return relates
- 5 to the "quarterly" DCF model that incorporates the effects of reinvesting quarterly dividends.

B. Selection of Comparable Company Group

- Q. Did you use a comparable group of electric utilities in your determination of the fair return on equity for Duquesne?
- 9 A. Yes. I employed a group of 17 electric utilities that are similar in many respects to Duquesne.
- 10 Q. Please explain why such a comparable group of companies is useful in this context?
- 11 A. There are three practical reasons not to rely solely on one firm in determining the fair rate of 12 return on equity, even if company-specific data are available. They are: (1) the use of a group 13 of companies produces a more reliable and unprejudiced estimate of the current cost of capital 14 required by capital markets; (2) the computation of comparable group fair rate of return 15 estimates gives substance to the Hope decision's finding that a reference should be made to 16 return on investments with corresponding risks; and (3) the regulatory process in a particular 17 jurisdiction affects investor expectations regarding the particular company whose fair rate of 18 return is being set, leading to a problem of "circularity." This is particularly true in states 19 where primary weight is given to the "sustainable dividend growth rate" in determining a 20 company's fair rate of return on equity. This growth rate is very much a function of the 21 proceeding where the growth is supposedly being estimated. The use of a proxy group will 22 attenuate the circularity problem.
- 23 Q. Why should "circularity" be a concern to the regulator?
- A. Circular reasoning has long been found to be a serious problem in the determination of a fair rate of return for investors. For example, the principle of "fair value" rate regulation (which dominated public utility regulation at both the state and Federal level before the 1940s) gave way to "cost-based" rate regulation in large part because of a problem of circularity. As Professor Bonbright stated: "Any attempt to test the fairness of the rates by reference to a



- valuation of the properties (which depends on rates themselves) is an attempt to reason in a circle, or, if you like, to put the cart before the horse."
- Whenever a commission uses a formula for determining a fair return that depends on investors'
- 4 expectations of future growth, circularity arises because we know that investors' expectations
- depend on the return that the regulator is expected to allow. The path of supposed causation
- 6 proceeds in both directions simultaneously, which, of course, is the source of circular reasoning.
- Another example of the circularity problem in the determination of the fair rate of return is the
- 8 practice of using other public utilities' returns in a "comparable earnings" analysis. If the past
- 9 earnings of the comparable group are low, it will likely result in a lower awarded rate of return on
- equity for the company under consideration. This company will, in turn, become part of another
- 11 comparable group and will contribute to lower rates of return for other companies, creating a
- 12 cycle from which it is difficult to escape.
- By the same token, there is a circularity problem inherent in using a sustainable dividend growth
- formula for calculating the dividend growth in a DCF analysis when the principal components of
- that growth (i.e., the expected return and the retention ratio) are a function of the rates to be
- awarded. This practice is an impediment to the objective and impartial determination of a fair
- rate of return for a regulated utility.
- Proxy group DCF calculations are far less likely to depend on the anticipated return granted in
- this case and, therefore, are far less likely to be susceptible to problems of circularity.
- Q. Which are the comparable companies you employ in your DCF analysis of Duquesne's electric
- 21 operations?
- 22 A. The 17 companies are listed in Exhibit JDM 3.
- Q. What criteria did you use to determine that the companies you chose are "comparable" to Duquesne's electric operations?
- 25 A. I defined what I conclude are the minimum number of criteria that would satisfy two basic
- objectives. The first basic objective was to assemble a group of companies with publicly-
- 27 traded stock that were representative, on average, of the business risk faced by Duquesne's

⁴ J.C. Bonbright, Principles of Public Utility Rates, (New York: Columbia University Press, 1961), 164.



- 1 electric operations. The second basic objective was to assemble a group of companies with 2 stock price and dividend payment data that could be readily applied to the annual DCF model.
- 3 Q. What criteria satisfy your first basic objective—that of mirroring the business risk faced by 4 investors in Duquesne?
- 5 A. Duquesne operates a medium-size electric utility. The following two characteristics help to 6 define the business risks faced by those who invest in an electric utility company and are
- 7 recognized by investment analysts as pertinent factors in evaluating the risk of an equity
- 8 investment: (1) type of business, in this case a regulated electric utility; and (2) size.
- 9 Given these characteristics. I used two criteria to exclude companies from the proxy group.
- 10 First, I selected those companies that derived at least 85 percent of operating revenues from
- 11 electricity sales. The average proportion of total operating revenue from electric activity in
- 12 1996 for the proxy group was 95.4 percent. Duquesne derived 100 percent of its operating
- 13 revenues from electric activities. Second, I restricted the group of companies to those with a
- 14 total capital less than \$10.0 billion. Some of the utilities in the proxy group have a higher total
- 15 capital than Duquesne and some a lower total capital, but my goal (as stated above) was to
- 16 create a proxy group that, on average, is representative of the business risk faced by Duquesne.
- 17 The average total capital for the group was almost \$3.5 billion and Duquesne's was about \$3.1
- 18 billion.
- 19 Q. What criteria satisfy your second basic objective—to assemble a group of companies with 20 stock price and dividend payment data that could be readily applied to the annual DCF model?
- 21 A. I established two additional criteria to try to ensure that the data collected from the assembled 22 proxy group companies can be used reliably in a DCF analysis. First, I restricted the group to 23 utilities for which no explicit concern was raised in my financial data sources regarding the 24 ability of the company to maintain its existing dividend. Because the DCF model I employ 25 assumes a constant long-term dividend growth rate, it is inappropriate to apply the model to 26 companies where a dividend decrease is expected. Such an expectation will surely affect the 27 price that investors would be willing to pay for the stock of such a company, which would 28 render the use of the periodic, single growth rate DCF model suspect. Second, I excluded from 29



the analysis any companies that are the known targets of possible takeovers. Tender offers

- associated with takeovers generally affect stock prices in a temporary way unrelated to the
- 2 overall cost of capital and make the use of those stock prices in a DCF analysis suspect.
- 3 Q. Is it true that Duquesne is currently involved in a merger?
- 4 A. Yes.
- 5 Q. Is it appropriate then to use this criterion to calculate Duquesne's fair rate of return on equity?
- 6 A. Yes. Whether or not Duquesne is involved in a merger does not affect its right to receive a
- 7 return consistent with investments of similar risk.
- 8 Q. Please summarize the criteria you selected.
- 9 A. The following table lists the four criteria I formulated, categorized by the objectives.

OBJECTIVE I

To mirror the business risk faced by Duquesne's electric division

Criterion 1 Select companies that derive at least 85 percent of total operating revenues from providing electricity sales.

Criterion 2 Select companies with a total capital less than \$10.0 billion.

OBJECTIVE II

To assemble a group of companies with stock price and dividend payment data applicable to the annual DCF model

Criterion 3 Select solvent companies that do not anticipate

dividend decreases.

Criterion 4 Select companies that are not known targets of

possible takeovers.

10 Q. What was the result of applying your criteria?



A. The result of applying the four criteria was that I developed a group of 17 electric utilities listed in **Exhibit JDM** - 3 that I conclude have a degree of business risk comparable to Duquesne's electric operations, if not slightly less. **Exhibit JDM** - 4 explains how the proxy group was chosen. The proxy group may be slightly less risky than Duquesne, on average, because it contains electric utilities that do not operate nuclear generating facilities. Nuclear facilities are generally viewed as increasing a utility's risk and I regularly use this as a factor in selecting proxy groups. At this particular time, however, many electric utilities are involved in merger activities and are therefore not potential candidates for my proxy group based on the merger criterion. To ensure that I had a proxy group of a sufficient size to produce reliable and stable results, I dropped the nuclear facilities criterion in this particular case. By dropping the criterion, the proxy group analysis produces a more conservative estimate of the cost of equity for Duquesne.

C. Inputs into the DCF Calculations

- Q. Please turn now to your description of the data you use to determine the fair rate of return for
 Duquesne's electric operations.
- A. As I stated previously, it is important to use data that are: (1) consistent with the theoretical DCF method; (2) timely; and (3) unbiased. It is also important that the calculations made with the empirical data be reliable and stable.
- The DCF analysis requires three data inputs: (1) current stock prices, P_{θ} , (2) the current annual dividends, D_{θ} , and (3) estimated dividend growth rates, g. I will deal with each of these DCF inputs in turn.

1. Calculation of the Stock Price, P_{θ}

- Q. What data did you use for the stock price input, P_0 , in your DCF calculations?
- A. I used stock prices obtained from the Wall Street Journal. It is my normal practice to use stock prices on the latest day consistent with the filing, because only the latest stock prices are consistent with up-to-date investors expectations. This is because the informative value (with regard to investor expectations) of yesterday's stock prices will be completely superseded by today's stock prices. This is a widely held tenet of efficient markets. If today's stock prices



- embody all of the expectations regarding the value of those stocks, then yesterday's prices
- 2 represent "old news." Yesterday's prices, therefore, are useless as a gauge to investors' current
- 3 expectations.
- 4 Nevertheless, I have been informed by counsel that the Commission tends to employ a yearly
- 5 average for stock prices in DCF calculations. In other jurisdictions (e.g., New York, which
- 6 traditionally uses a 20 day average stock price), I have adopted such conventions as long as
- 7 they represent reasonable and reliable precedent—that is, not subject to opportunistic change
- 8 just because of recent stock market activity. Therefore, in this case I have employed a yearly
- 9 average of the 52 most recent weekly closing prices (with the most recent weekly close being
- 10 July 18, 1997).
- 11 Q. Did you adjust the observed stock prices?
- 12 A. Yes. I performed an "ex-dividend date" adjustment on all of the stock prices to remove the
- known effect that the next quarterly dividend payment has on the stock price. Failing to
- remove this effect would make the stock price used inconsistent with the DCF formula.
- This adjustment is necessary because of the assumption in all standard DCF models that the
- next quarterly dividend will be received one full period from the date the stock price is
- measured. The problem with this assumption is that the next quarterly dividend is usually
- closer than one full quarter from the day the stock price is observed. This affects the stock
- price in a known way and must be corrected in order to avoid a downward bias in the
- 20 calculated result.
- 21 Q. What is the ex-dividend date, and how can ignoring it bias the DCF calculations downward?
- 22 A. The ex-dividend date is the date on which the right to the next dividend no longer accompanies
- a stock. In other words, if you purchase a share of stock the day before the ex-dividend date,
- you will receive the next quarterly dividend paid by the Company. If you purchase that share
- one day later, you will not receive that dividend. Because dividends are an important part of
- the return to utility shareholders, and in view of the relatively high payout ratios involved, the
- ex-dividend date is an important determinant of the stock price. Utility stock prices, like other



- stock prices, are observed to drop by an amount approximately equal to the quarterly dividend on the ex-dividend date.⁵
- 3 All of the DCF models I have outlined in my testimony are applicable only on the ex-dividend
- 4 date. In other words, all of these models assume that future dividends begin a full period hence.
- Failure to adjust the stock price observed at an arbitrary date to account for the ex-dividend date
- 6 will bias the applicable stock price upward (by approximately the amount of the "accrued"
- 7 portion of the quarterly dividend), and the resulting DCF calculation downward.
- 8 Q. Have any other jurisdictions with which you have experience accepted the ex-dividend date 9 adjustment?
- 10 A. Yes. The New York Public Service Commission has performed such adjustments as a regular
- 11 component of its determination of the fair rate of return. When it accepted the adjustment for
- the first time, in a case where I participated as the rate-of-return witness, the Commission used
- 13 the following reasoning:
- The Judge adopted a company proposal, to which staff agreed, which increases the
- 15 yield component in the DCF calculation to account for the temporary stock price
- increases as quarterly dividend payment dates approach...[The adjustment] is
- 17 designed to produce the correct yield given the DCF formula. . . . [T]he method has
- been sufficiently developed on this record to warrant adoption of the adjustment.⁶
- 19 Q. Why do you reference New York?
- 20 A. Because New York was the only state in which I testified where the issue was contested with
- 21 sufficient vigor by both sides that the Commission felt obliged to rule that the adjustment was
- 22 reasonable.
- 23 O. Should the adjustment should be performed in Pennsylvania?

State of New York Public Service Commission, (The Brooklyn Union Gas Company) Opinion No. 90-29, October 17, 1990, 21-22.



A discussion of the importance of the ex-dividend date appears in most financial texts. See for example: E.F. Brigham, Financial Management Theory and Practice, 3rd Edition, (New York: The Dryden Press, 1982), 687. Empirical evidence on this phenomenon can be found in articles written by J.A. Campbell and W. Beranek, "Stock Price Behavior On Ex-Dividend Dates," Journal of Finance, 10, 4, (December 1955), 425-429; D. Durand and A.M. May, "The Ex-Dividend Behavior of American Telephone and Telegraph Stock," Journal of Finance, 15, 1 (March 1960), 19-31; and E.J. Elton and M.J. Gruber, "Marginal Stockholder Tax Rates and the Clientele Effect," Review of Economics and Statistics, (February 1970), 68-74.

- 1 A. Yes. Wherever the DCF model is used, it assumes stock prices are one full period away. If the
- 2 adjustment is not made, whether in New York or Pennsylvania, the analysis will always yield
- 3 an underestimate of the fair rate of return on equity.
- 4 Q. How precisely do you make the adjustment in the stock price?
- 5 A. I traditionally make the adjustment by removing from the stock price the portion of the
- dividend which has already accrued. I make this adjustment to the P_{θ} term before performing
- 7 the DCF calculations for a proxy group. In cases where I employ a single day's stock price, the
- 8 adjustment is straightforward. That is, I subtract from the stock price a proportion of the last
- 9 dividend payment. That proportion is the number of days since the last ex-dividend date,
- divided by 90 (i.e., a full quarter).
- In cases where I employ an average of stock prices, more calculations are required. However,
- as long as the ex-dividend dates are relatively evenly spread across the quarter for the members
- of the proxy group, a short-cut is simply to make an average ex-dividend date adjustment for
- all the companies in the group. In this case, I first checked to see whether the short cut
- provided a similar figure to the exact adjustment for stock prices measured on July 17, 1997.
- 16 Exhibit JDM 5, page 1 of 2, shows that the short cut produced exactly the same results (i.e.,
- 17 to the penny). That illustration, on page 1 of 2, confirms the reasonableness of using the same
- method for the 52 week average, shown on **Exhibit JDM** 5, page 2 of 2.

2. Calculation of the Dividend D_1

Q. How did you measure the dividend, D_I ?

- 21 A. The DCF model requires that $D_1 = D_0 * (1+g)$, where D_0 is equal to the sum of the four
- 22 most recent dividend payments. Thus, my starting point was to obtain the data for D_0 . I
- obtained the sum of the past four quarterly dividend per share payments from Value Line
- 24 Investment Survey. I used the sum of the four most recent dividend per share payments for

Data for the electric utilities were taken from Value Line Investment Survey, Edition 1, (June 13, 1997), Edition 5, (April 11, 1997) and Edition 11, (May 23, 1997). Each edition, updated regularly, provides data for a number of years for electric utilities from a particular region of the country.



- each company in the proxy group, which is the D_0 term shown on **Exhibit JDM** 6, column (e).
- 3. Calculation of Growth, g
- 4 Q. How did you estimate the dividend per share growth term, g?
- A. I used two different prospective growth measures to estimate dividend growth from which I then took the simple average. The first is a measure of sustainable growth that examines projections of the separate components of dividend growth—that is, retained earnings and expected returns to book equity, as well as the possibility of issuing new shares at prices in excess of book values. The second measure is calculated using the forecasts of earnings per share published by *Value Line* in the issues listed above.
- Q. Please describe the first method you used to calculate growth for the companies in your
 comparable group.
- 13 A. The first method is known as either the "retention growth" or "sustainable growth" method. This method produces a forward-looking, sustainable growth rate by multiplying the fraction of 14 15 earnings expected to be retained by a company by the expected return on book equity. The 16 sustainable growth method also allows for growth stemming from new issuances of stock at 17 premiums over book value. This is a valid way of estimating future dividend growth, because 18 future growth in the dividend can only occur if: (1) a portion of the expected equity return is 19 reinvested instead of being paid out in the form of dividends; or (2) if new common stock is 20 issued at prices above current book values (causing existing shares to appreciate in value).
- I estimated a sustainable growth rate for each company using the following formula:

$$g = B * R + S * V$$
 Where: (2)

B = expected retention ratio

R = expected return on equity

S = percent new equity expected

V = 1 - book to market ratio



- This formula for estimating sustainable growth is explained in more detail in **Exhibit JDM 7**.

 This theoretical growth measure shows that investors can expect growth through both retained earnings and the sale of new stock at a premium of book. For all the publicly-traded stocks in the comparable company group, both forms of growth can currently be expected by investors, as the
- 5 market-to-book ratio for all is above one. If the S*V term is ignored in the sustainable growth
- 6 calculation, the resulting formula would not be an accurate representation of investor perceptions
- 7 of growth.
- 8 Q. Is the use of forecasts in your second method, like those appearing in Value Line, advisable?
- 9 A. Yes. The practice of using forecast growth rates provides a good basis for estimating the long-
- 10 term growth of the utility. Financial analysts exert considerable influence over the many
- investors who do not possess the resources to make their own forecasts. The accuracy of these
- forecasts, in the sense of whether they turn out to be correct, is not the issue as long as they
- 13 reflect widely held expectations.
- Analysts' forecasts are often criticized on the ground that it is very difficult to forecast growth
- rates accurately in the short term, let alone in the long term. However, this general objection is
- irrelevant to a DCF analysis because this method is based upon present investor expectations.
- Widely distributed forecasts influence both the current stock price and DCF cost of equity, not
- what the future will actually turn out to be.
- Q. Are the five-year annual projected growth rates in earnings published by *Value Line* reasonable indicators of long-term growth?
- 21 A. They are reasonable in the context of proceedings in which rate of return is being examined. It
- 22 would be naïve to assume that the growth rates forecasted by Value Line are applicable far into
- 23 the future. However, there are two strong reasons for employing such forecasts in the present
- proceeding. First, to the extent that investors employ forecasts like those published by Value
- 25 Line as long-term growth rates, these forecasts accurately reflect the current expectations of
- long-term growth included in the cost of capital. Second, *Value Line* forecast growth rates may
- 27 not be substantially different, on average, from what investors believe long-term growth
- prospects to be, given that the forecast is widely distributed in the financial community. In



- addition, a study by Brown and Rozeff shows that Value Line analysts make better forecasts
- 2 than could be obtained by employing historical data only.8
- The growth rates discussed above can be found in **Exhibits JDM 8** through **JDM 10**.

4. Selling and Issuance Cost Adjustment

- 5 Q. Did you make any adjustments to your DCF results?
- 6 A. Yes. I made an adjustment for selling and issuance costs when calculating the DCF costs on
- 7 Exhibit JDM 6.

- 8 O. Why did you make such an adjustment?
- 9 A. The issuance of common equity, as well as long-term debt and preferred stock, involves costs.
- These costs are often measured as a percentage of the total debt, preferred equity or common
- 11 equity issuance. Because of issuance costs, the net proceeds of a debt, preferred equity or
- common equity issuance will always be less than the total purchase price of the securities
- issued. Unless an adjustment is made to reflect this phenomenon in the fair rate of return—an
- 14 adjustment consistent with the issuance cost adjustment already made for debt and preferred
- stock—the resulting fair rate-of-return calculations will be too low. The same problem with a
- return too low would result if selling and issuance costs were ignored in calculating embedded
- 17 debt costs.
- 18 Q. Is such an adjustment generally made by regulators?
- 19 A. Yes. An adjustment to factor out selling costs is made as a traditional part of computing the
- 20 embedded cost of debt and preferred stock—even though it is often contested where equity is
- 21 concerned.
- 22 O. Please explain.
- A. Basing required returns on net, rather than gross, proceeds is standard regulatory practice when
- 24 the capital is in the form of debt or preferred stock. It is inconsistent—and the source of

⁸ L.D. Brown and M.S. Rozeff, "The Superiority of Analyst Forecasts As Measures of Expectations: Evidence From Earnings," *Journal of Finance*, 33, 1 (March 1978), 1-16.





improper DCF calculations—to exclude the same type of issuance cost allowance from outstanding common stock balances if those costs were incurred in the issuance of that common stock and were not reflected as a current expense in rates at the time the issuance was made. For long term-debt and preferred stock issuances, these costs are capitalized by calculating a required rate of return on the net proceeds to Duquesne. It would be inconsistent to allow the capitalization and collection of these costs on long-term debt and preferred stock issuances and not to allow the collection of the same kind of costs on common stock issuances.

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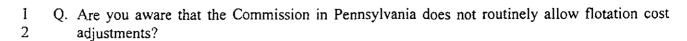
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- 8 Q. What is the most common way for regulatory commissions to compensate for issuance costs?
- A. The most common way to compensate utilities for necessary issuance costs related to common stock, as well as for preferred stock and long-term debt, is to allow a return on these costs for any one year and a return of these costs over the life of the issue. For common stock, because the life of the issue is, in essence, perpetual, the return component to recover the return on these costs is permanently a part of the return on equity. The only way these costs will "go away" is if they are paid off as a current expense. Failing to compensate a utility for its issuance costs will assure the under-recovery of its prudently-incurred costs of raising capital.
- 16 Q. Is there more than one way that a commission can deal with selling and issuance costs?
- A. Yes. A commission appropriately can handle these costs in one of three ways. *First*, the commission could allow the company to recover these costs automatically in the year they are incurred as an expense component of the revenue requirement (or the expense could be amortized over a number of years—with a return on the outstanding balance).
- 21 Second, a commission could allow the issuance costs to be included in the rate base (like the 22 treatment of interest charges on construction work in progress). This would allow the company 23 to earn a return on the costs, as opposed to a return of the costs.
 - Third, the commission could adjust the cost of capital upward over the life of the issue. This adjustment in effect allows the company to earn a return on the issuance costs, even though the costs are not in the rate base. The financial result and the revenue requirement are the same as for the second method.
- All of these methods would compensate the utility for the actual issuance costs incurred.





- 3 A. Yes. I have noticed in previous decisions that the Commission feels flotation costs are already
- 4 reflected in the market-derived cost of equity. However, I have found no evidence in the
- financial literature that this is the case. On the contrary, substantial selling and issuance costs
- for equity are a fact—that is, when a share of stock is sold for \$10.00, the utility takes in a
- 7 percentage less than that (principally on account of underwriters fees, the same source of the
- 8 principal expenses for debt and preferred issues).
- 9 Utilities like Duquesne collect the costs of issuing debt and preferred stock as a part of
- 10 traditional regulatory practice. There is no basis, in my opinion, for treating common stock
- 11 issuance costs separately. Therefore, in Exhibit JDM 6, I make the adjustment consistent
- with the collection of these costs when computing the DCF results.
- 13 Q. How have you made your issuance and selling expense adjustment?
- 14 A. It is proper to include an issuance expense return adjustment for the entire equity component of
- 15 the capital structure.9 Therefore, I used the conventional form of the issuance expense
- 16 adjustment:10

$$r = \frac{D_l}{P_0 * (l - f)} + g$$

Where: (3)

r = required return adjusted for issuance expenses

f = flotation cost percentage

¹⁰ This formula appears in Roger A. Morin, *Utilities' Cost of Capital*, (Arlington Virginia: Public Utilities Reports, Inc., 1984), 106; and Eugene F. Brigham, *et al.*, "Common Equity Flotation Costs and Rate Making," *Public Utilities Fortnightly*, (May 2, 1985), 28-36.



Support for using total common equity appears in: Eugene F. Brigham, et al., "Common Equity Flotation Costs and Rate Making," Public Utilities Fortnightly, (May 2, 1985), 28-36.

- For the purpose of choosing an appropriate value for f, the flotation cost percentage, I referred to a publication by Victor Borun and Susan Malley as well as information specific to Duquesne's most recent public equity issuances. Borun and Malley conclude that total flotation costs for electric utilities are around 5.5 percent. As shown in **Exhibit JDM 11**, the average of Duquesne's last three equity offerings is 4.44 percent. The average of the two is 5.0 percent, which I use as the issuance cost percentage for the DCF calculations in this case, according to the formula above.
- 8 Q. Please explain why the issuance expense adjustment should be made to total common equity.
- 9 A. Investors are entitled to earn the expected cost of capital on their investment. The DCF model 10 illustrates that this expected cost is equal to dividend payments plus capital gains on the value 11 of their shares. The cash paid in by investors is greater than the net proceeds that the company 12 takes in. Therefore, the company must earn a greater return on the smaller net proceeds 13 balance to compensate investors adequately for their expected cost of capital. But the money 14 paid to the investors in any year, the dividend, reflects only a portion of the returns on equity. 15 The other portion is represented by retained earnings, or the funds used to finance future 16 growth and future dividends. If retained earnings do not receive a selling and issuance return 17 adjustment, they will not grow at a rate sufficient to allow for the payments of dividends at 18 investors' expected growth rate in the future, and the company will not earn its true cost of 19 capital.

D. Empirical DCF Calculations for Proxy Group of Electric Companies

21 Q. How did you calculate a DCF cost of equity for the proxy group of electric utilities?

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A. Using the ex-dividend date adjusted stock prices for a 52-week closing average, ending July 18, 1997, the most recent four actual dividend per share payments, the average of the sustainable growth and forecast earnings growth, and the issuance cost method shown above, I estimated a cost of equity for the proxy group of 11.65 percent as shown in Exhibit JDM - 6.

Victor M. Borun and Susan L. Malley "Total Flotation Costs for Electric Company Equity Issues," Public Utilities Fortnightly, (February 20, 1986), 33-39.

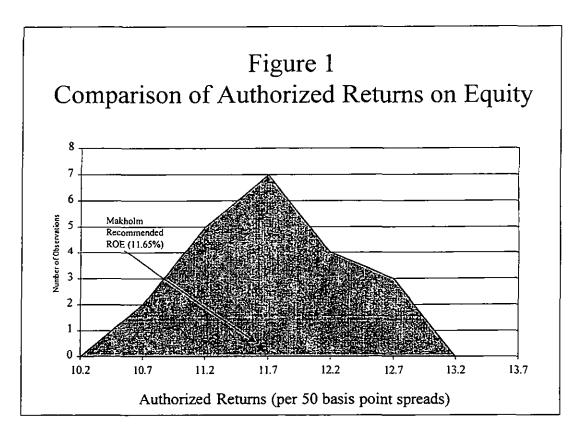


IV. REASONABLENESS CHECK

- Q. Do you think your return on equity recommendation should be compared to some other results for reasonableness?
- 4 A. Yes.

- 5 Q. What check of reasonableness of your return recommendations have you performed?
- 6 A. I reviewed the most recent rate-of-return decisions for electric utilities listed by Regulatory
- 7 Research Associates between April 1995 and March 1997.
- 8 Q. Please explain how you developed your check, the return-on-equity comparison.
- 9 A. Figure 1 shows the range of electric utilities' returns on equity which have been authorized by
- 10 regulatory commissions throughout the country between April 1995 and March 1997. My data
- 11 base covers a total of 23 decisions. The figure also shows the number of decisions associated
- 12 with each return on equity figure. I have indicated where my recommended return on equity of
- 13 11.65 percent falls within the range of ROEs. Exhibit JDM 12 presents the individual state
- commissions' allowed returns that make up the figure.





- 1 Q. What conclusions do you draw from the information presented in Figure 1?
- A. My recommended return is near the mean and the median of the range of returns authorized by commissions throughout the country over the period April 1995 through March 1997, which
- 4 suggests that my recommendation is reasonable.

V. MARKET TO BOOK RATIOS

- Q. You have derived a cost of capital for Duquesne by reference to a proxy group. Do the common stock shares for the companies in that group generally trade above the book value for those companies?
- 9 A. The common stock shares currently trade at prices above book value for all of the companies in the proxy group.
- Q. Does this mean the companies in the proxy group are earning excessive rates of return with respect to their cost of capital?



- 1 A. No. Except for a period in the late 1970s and early 1980s, when inflation was high and
- 2 regulated rates failed to keep pace, this has been a common circumstance for electric utilities
- 3 for decades.
- Q. But if such utilities earned their allowed rate of return, would you not expect the value of the common stock shares to roughly equal the book value?
- 6 A. No.
- 7 Q. Why not?
- 8 A. Because the expectations of investors concerning the actual sources of their income come from
- a number of sources—only one of which constitutes the allowed rate of return multiplied by the
- 10 equity rate base (i.e., the standard ratemaking formula). Unregulated earnings, regulatory lag,
- and growth expectations, among other things, all contribute to investors' expectations of what
- they will earn when purchasing a share of utility common stock. To the extent that we see a
- persistent trend for utility common stocks to trade at prices above book value, these influences
- 14 are clearly at work.
- 15 In Exhibit JDM 13, I present a straightforward model of the factors that affect the market-to-
- book ratio. In that model, I provide a standard formula for the revenue requirement (i.e., the
- 17 ratemaking formula) along with the formula that shows simplified investor expectations of
- income. With such a model, it is easy to show that the market-to-book ratio will equal 1.0 only
- under a highly restrictive set of circumstances, including:
- Perfect regulatory foresight
- 21 No regulatory lag
- No unregulated earnings
- New investment equals depreciation
- No error in setting the rate of return equal to the cost of capital.
- 25 Relaxing these assumptions drives a wedge between the market value and book value of
- common stock equity. Seeing that these conditions are highly unrealistic in practice, there is
- 27 no reason to expect that, even on average, stock prices should equal book values for common



- equity. In fact, relaxing these assumptions, as explained in Exhibit JDM 13, has a greater
- 2 upward effect on expected earnings than downward, except in periods of high inflation
- 3 combined with regulatory lag, as occurred in the late 1970s to early 1980s.
- The conclusion from Exhibit JDM 13 is that there is no just reason for concluding that stock
- 5 prices should equal book value for common equity. This is particularly true for a company like
- 6 Duquesne where unregulated earnings are becoming a substantial part of the company's overall
- 7 earnings. Indeed, when inflation is under control, a number of factors—including unregulated
- 8 earnings—should be expected to keep market prices above book values. And that is what we
- 9 observe in the stock market for electric utilities generally.

VI. STRANDED COST RECOVERY

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- 11 Q. Should utilities like Duquesne be allowed to recover their "stranded" costs?
- 12 A. Yes. There are different perspectives that bear on the reasonableness of allowing companies
- 13 like Duquesne to recover the costs occasioned by changing regulatory rules to encourage
- greater competition—competition that was not generally envisioned when the investments in
- 15 question were made. Those perspectives deal both with regulatory principles in the United
- States and practicality of regulation generally. That is, they involve both the traditional legal
- standard I described at the outset of my testimony as well as the prospect for the Commission
- 18 to maintain a regulatory regime into the future that serves the interests of its consumers.
- There are good reasons for pursuing competition in the generation and dispatch of electricity.
- The efficiencies and cost savings that flow from such competition promise to be considerable.
- 21 At the same time, however, the change in the nature of regulation will leave many electric
- 22 utilities like Duquesne in the position of being unable to collect all of their existing electricity
- production costs (including a return on capital) in competitive electricity supply prices, per se
- 24 (although there is no question that other mechanisms exist to allow collection of these costs—
- such as non-bypassable wires charges). Thus, the costs that we label "stranded" in this
- proceeding are stranded in terms of collection at one stage of the supply chain (i.e., all
- 27 generation costs cannot be collected in competitive generation prices), but not in total.



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At the outset of my testimony I discussed the traditional legal and economic standards for gauging the adequacy of the remuneration for the capital employed by utilities in the public service. The fundamental principle espoused by the 1944 Hope decision is based on the concept of opportunity costs (which is the economic standard for compensation as well). That is, opportunity cost is the legal standard for remuneration allowed for capital to flow into the public service while still treating utility customers fairly. The opportunity cost standard focuses on the commensurate return that investors could have expected had they placed their funds in other ventures instead of public utility service. There is no way to construe the opportunity cost principle—which underlies the Hope decision—to mean that the regulator can decide when to, and when not to, provide such remuneration to investors. The remuneration is in reference to other businesses-not those under the regulator's control. Under this system of regulation, with us in the United States since 1944, the fact that some generation costs cannot now be recovered as competitive generation prices—but must be recovered as non-bypassable wires charges instead—has no bearing on what is due to utility investors. In other words, the presence of what we call "stranded costs" in this proceeding does not affect the regime under which investors can expect to be repaid for the use of their capital by ratepayers. The principles of compensation to investors based on opportunity cost still bind the Commission. In terms of practicality, the Commission remains in the position of having to regulate electricity transmission and distribution—as well as gas distribution and other businesses. Even if the Hope decision did not continue to remain the standard to determine the compensation due to investors for the use of their capital in the public service, the Commission would have to consider the realities of capital markets. That is, the Commission must act in a way that allows investors to bank on the credibility of its commitments to safeguard the value of their capital. Investors have plenty of other options for their funds. Investors will only provide those funds at low cost to businesses regulated by the Commission if they know that the value of their capital investment will transcend periodic regulatory policy changes (like

28 Q. Has the issue of stranded cost recovery been dealt with in Pennsylvania?

competition in generation or retail open access in gas).

A. Yes. The Act, consistent with the legal and practical principles I just discussed, states that stranded cost recovery will be allowed.



- Q. If the Pennsylvania legislature has already passed a law requiring compensation for stranded costs, and if that law is not inconsistent with the *Hope* standard you mentioned earlier, then what are the remaining issues?
- 4 A. There are unresolved issues regarding the amount of stranded costs to be re-paid and the means
- by which they will be re-paid. For utilities like Duquesne to be treated fairly in this matter, it is
- 6 important that the Commission has a very clear understanding of how these costs have arisen
- and why disallowances would create risks for the businesses that the Commission continues to
- 8 regulate—risks that ultimately determine the cost to serve the public.
- 9 Q. Have investors already been fairly compensated for the risk of stranding, making any additional compensation at this point redundant?
- 11 A. No. There is no basis for arguing that ratepayers have already provided compensation to
- investors the very large stranded cost bills that face Duquesne in this proceeding (or many
- other electric utilities both in Pennsylvania and elsewhere). There are a couple of ways to see
- this—one regarding the principles that underlie utility regulation in the United States and one
- to do with how regulators have acted in the past.
- Utility investors are not supposed to be speculators—nor are they compensated as such. That
- is, they do not engage in wagering—for a high return—on the prospect that their capital values
- will be maintained or will diminish through stranded cost disallowances. As I discussed at the
- outset of my testimony when discussing the Bluefield decision, the Supreme Court has ruled
- out such levels of compensation. Utility shareholders have no constitutional right to a level of
- 21 compensation that would accompany speculative ventures.
- Furthermore, commissions have indeed refused to give investors speculative rates of return
- when unusual conditions would dictate that such returns fairly compensate for the risk
- involved. There are a number of such examples. For example, in 1987, when Public Service of
- New Hampshire was having extraordinary troubles raising capital to continue to fund its
- operations, its commission refused to grant an equity rate of return that was even as high as the
- 27 interest it was paying on its bonds (when the risk to equity holders at the time was obviously
- greater than for debt holders). Similarly, in 1992, when Transco, the interstate gas pipeline,
- faced severe financial difficulties, the Federal Energy Regulatory Commission rejected—with



- derision on the part of the Administrative Law Judge involved—reasonable evidence that its equity capital costs had reached speculative levels.¹²
- Thus, from neither a principled nor a practical level have investors been able to expect to
- 4 receive a return that would compensate for the large and unusual nature of stranded costs as
- 5 identified in this proceeding before the Commission.

- Q. If the risks of the stranded costs at issue in this proceeding are not the basis of the return traditionally granted for utilities, what kinds of risks have those returns covered?
 - A. Those returns cover the ordinary risks of investing in a regulated business where a number of factors (e.g., operating, regulatory, financial, macroeconomic) contribute to less than perfect certainty about the ability to sustain stable dividend growths and share appreciations. Such risks have technical labels—e.g., business risk and financial risk—but the practical manifestations of these risks are not hard to describe. Operating risk, for example, includes what happens when actual costs (or volumes sold) differ from those used to set the applicable rates. Regulatory risk, for example, includes regulatory lag, which traditionally has left investors exposed to inflation (with severe consequences in the late 1970s and early 1980s). Financial risk includes the swings in the fortunes of equity investors that arise when a certain portion of a utility's capital structure requires inflexible interest payments. Macroeconomic risks include all sorts of events in the economy that affect both the stocks of regulated and unregulated companies alike. These are only a few common examples of the risks that utility equity investors face.

All of this goes to say that without any mention of the possibility of stranded costs, the commensurate return due to utility equity investors covers many types of risks and uncertainties. It is true that these risks are lower for regulated business than for the average industrial business—but then the return granted is commensurately lower (particularly considering the greater level of financial risk—leverage—traditionally borne by utilities in order to lower overall capital costs for consumers).

¹² Foster Natural Gas Report, No. 1895, September 24, 1992, p. 6.

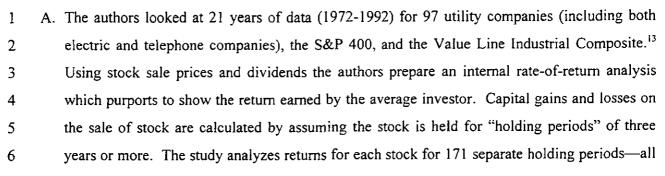


- Q. Will these sources of risk for Duquesne change appreciably as a result of the CTC recovery plan?
- 3 A. No. The CTC is simply a means of collecting generating costs that Duquesne, under the old
- 4 regulatory regime, would have collected through other means. The principal change is that a
- 5 portion of Duquesne's generating costs will be recovered through an "unbundled" CTC rather
- 6 than through bundled rates. Duquesne remains at risk that these unbundled rates will not be
- 7 sufficient to earn the expected return.
- 8 Q. Is there any aspect of CTC recovery that materially reduces risk, such as the "nonbypassability" of the CTC?
- 10 A. It is my understanding that Duquesne is proposing a CTC that recovers stranded costs in two 11 parts (i) a fixed customer charge, and (ii) a variable charge. The fixed customer charge is 12 "nonbypassable" in the sense that it does not vary with usage levels. Thus, at best only a 13 portion of CTC recovery is nonbypassable, assuming a customer continues to take service at its 14 existing premise. A fixed customer charge is not a novel ratemaking device; rather, utility rates 15 have traditionally included fixed customer charges. They also have included fixed demand 16 charges that do not vary with aggregate electricity usage, but rather are levied on the basis of 17 customer peak demands. These forms of rate design simply reflect the fact that certain costs, 18 particularly "sunk" investments, do not vary with customer usage and therefore are more 19 appropriately recovered through fixed charges. In any event, the fixed customer charge is not 20 designed to recover the full amount of CTC, given that the remainder is to be recovered in a 21 redesigned variable charge. On balance, it is my opinion that the fixed customer charge will 22 have little or no effect on Duquesne's risk, particularly when other aspects of Duquesne's 23 stranded cost recovery proposal are considered.
- 24 Q. Please explain your latter point.
- A. Duquesne is committing to a minimum schedule of accelerated amortization and depreciation of regulatory assets and generation plant through the transition period. In doing so, Duquesne has accepted the risk that it cannot satisfy the commitment *and* earn its expected return if, for example, costs increase or sales volumes are lower than expected. This proposal places risk on Duquesne's shareholders that is greater than it would be under traditional regulation—where



- JEFF L
- 1 Duquesne would normally retain the right to seek a rate increase should it not be earning its
- 2 expected return.
- 3 Q. Isn't it true that utility returns often differ from their allowed return?
- 4 A. Yes. Owing to regulatory lag and a variety of factors, utilities frequently differ from the rate of
- 5 return they have been awarded by their regulator. Seeing that the parameters that determine
- 6 rates (like costs and volumes sold) must be determined in advance, this is to be expected.
- Q. Are you familiar with the 1993 NARUC study which compared electric and telephone utility stockholder returns with returns on industrial stocks?
- 9 A. Yes.
- 10 Q. Why is this study relevant to the present case?
- 11 A. This study has been cited in similar proceedings before this Commission as evidence that
- electric utilities "have already been paid" for the risk of stranded assets in the form of
- excessively high returns and that therefore no additional compensation for stranded assets is
- 14 now justified.
- 15 Q. What are the study's conclusions?
- 16 A. The main conclusions are as follows:
- 17 The common stockholders of 72% of all major electric and telecommunication
- utility companies earned a higher internal rate of return on investment than did the
- average stockholder of the major non-regulated U.S. industrial corporations over
- 20 the 21-year period 1972-1992. (page i)
- The study confirms that the often repeated arguments of utility sympathizers
- regarding the "inadequacy" of earnings and the inability of utilities to attract
- investment capital are unfounded and without merit. (page ii)
- Q. Do you agree with these conclusions?
- A. No. As I explain below, the study has serious flaws which lead the authors to dramatically
- overstate the returns earned by utility shareholders during the period of the study.
- 27 Q. Please describe the methodology of the study.





7 of the possible periods from 1972 to 1992.

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- 8 Q. What is the rationale for the use of "holding periods"?
- A. The holding period analysis is apparently designed to mimic the way investors buy and sell stock. It is also a means of recognizing capital gains (or losses) from changes in the stock's price.
- 12 Q. Do you believe the NARUC study provides valid results?
- A. No. There are two main problems with the study, both of which lead the study's authors to 13 14 overstate the returns earned by utility investors. The first problem is that the holding period 15 analysis overstates the importance of returns earned in years in the middle of the study period 16 and understates the importance of returns earned toward the beginning and end of the period. 17 This is simply because the years at either end of the study period are included in fewer of the sample holding periods than are the years in the middle of the study period. For example, the 18 19 year 1972 is included in only 18 of the distributions, while the year 1981 is included in 114 20 distributions.

A related problem is that so far as I can tell the NARUC study's average internal rates of return are derived by straight averaging rather than weighted averaging. That is, in forming their final results the NARUC authors appear to have taken a simple average of their results for all 171 holding periods they studied, rather than accounting for the fact that the holding periods should be weighted proportionally to their duration. Simple averaging is an incorrect approach because, for example, it gives equal weight to returns earned over a 3 year holding period as to

¹³ The study includes three separate methodologies for analyzing returns. I focus on the first methodology—the internal rate of return—because that is the part of the study which gives the most exaggerated results and which is consequently most commonly cited as evidence of utility overearnings.



- 1 returns earned over a 20 year holding period. If the return on a stock was 15% from 1972 to 2 1975 and 5% from 1972 to 1992, the NARUC methodology would produce a return of 10% for
- 3 the stock—clearly a wrong result.
- 4 In sum, the NARUC study authors' use of holding period analysis leads them to overstate the
- 5 returns earned by electric utilities for two reasons: (1) it systematically over-weights returns
- 6 earned in the middle years of the study; and (2) electric utility returns were high during those
- 7 middle years relative to other companies' stocks "due primarily to changes in economic
- 8 conditions (namely declining inflation and interest rates in the 1980s) and not to excessively
- 9 high authorized rates of return."14

of 11.46%.

- 10 Q. What is the second major problem with the NARUC study?
- 11 A. The second problem with the study is simply that because it was completed in 1993 it is out of
- 12 date. As is well known, 1992 was a very important year for utility investors because of the
- 13 Energy Policy Act. 1992 is generally recognized as the year that competitive electricity
- 14 markets—and stranded utility investments—began to be incorporated in investor expectations.
- 15 The stock prices of many investor owned electricity utilities began to drop as Wall Street
- 16 analysts started incorporating stranded asset liabilities in company valuations.
- 17 Q. What did the NARUC study find regarding Duquesne's return?
- 18 A. Duquesne placed near the bottom in all three analyses. Duquesne's returns were lower than
- 19 most other utilities and were also lower than the industrials.
- 20 Method I ("Internal Rate of Return") ranked DQE 82 out of the 97 utilities included in the 21 study. Duquesne's IRR (as calculated by NARUC) was 11.92% while utilities as a whole 22 averaged 14.46% and the S&P 400 companies averaged 12.95%.
- 23 Method II ("Basic Rate of Return") ranked DOE 85 out of the 97 utilities, with a basic rate 24 of return of 8.69% as compared to the utility average of 11.14% and the S&P 400 average 25
 - ¹⁴ For this second point see "A Critical Review and Analysis of the NARUC Report Entitled: Electric and Telephone Utility Shareholder Returns; 1972-1987" by Stephen G. Kihm, Wisconsin PSC; July 20, 1989.



- Method III ("Investor Wealth Approach") ranked DQE 79 out of the 97 utilities, with an investor wealth rate of return of 208.14% compared to the utility average of 305.10% and the S&P 400 average of 234.51%.
- 4 Q. Do you believe the NARUC analysis is valid?
- 5 A. No. For the reasons stated above, I believe the NARUC analysis does not provide useful
- 6 information to the Commission regarding the level of earned returns. It overstates the returns
- 7 earned by DQE shareholders in a very misleading way.
- 8 Q. Can you recommend an alternative to the NARUC "holding period" analysis?
- 9 A. Yes. I have prepared an alternative analysis which assumes a single holding period for each
- stock.¹⁵ My methodology is very similar to that followed in the NARUC study except that I
- 11 have eliminated the "holding period" analysis in order to avoid the weighting problems I
- described above. I also extended the study to the most recent year for which complete data are
- 13 available (1996).

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- 14 I have assumed the stock is purchased in the beginning year (1972) at the average price for the
- 15 year and sold in the ending year (1996) at the average price. I assumed the investor received
- only one half of the dividends awarded in both the beginning and ending years and received all
- 17 dividends in between.
- 18 O. What are the results of your analysis?
- 19 A. My internal rate-of-return analysis reveals that for electric utilities the average internal rate of
- return from 1972 to 1992 was 9.51% while the return for the S&P Industrials was 10.20% and
- 21 for the S&P Utilities was 10.99%. When I applied the same analysis to the period from 1972 to
- 22 1996, I found that the internal rate of return for electric utilities declined to 9.44%, while the
- 23 internal rates of return for the S&P Industrials and the S&P Utilities grew to 10.49% and
- 24 11.19%, respectively. These results are in Exhibit JDM 14.

We have excluded Cincinnati Gas & Electric, Gulf States, Iowa Illinois Gas & Electric, Midwest Resources, PSI Resources and San Diego Gas & Electric used in the NARUC study because these companies have been involved in mergers after 1992 and they do not exist anymore.



- 1 Contrary to the assertions of the NARUC study authors, electric utility investments have
- 2 consistently earned *less* than investments in both industrial stocks and utility stocks as a whole.
- 3 Clearly there is no factual basis for the assertion that investors in electric utilities have been
- 4 excessively rewarded for their investments and that these alleged excess earnings have
- 5 compensated these investors for the risk of stranded costs.
- 6 Q. How has Duquesne fared in relation to other electric utility stocks?
- 7 A. Duquesne's total common stock returns (including dividends and capital appreciation) lagged
- 8 behind both electric utilities and the S&P Utilities from 1972 to 1994 (when the performance of
- 9 Duquesne's unregulated activities started to become noticed by the market). Exhibit JDM 15
- charts the total returns for Duquesne and the other two indexes. From these data, over a period
- not typified by the prospect of competition in electricity in the U.S., Duquesne's equity
- investors fared worse than many other electric utilities (or utilities in general, as shown by the
- 13 S&P Utilities group).

14 VII. CONCLUSION

- 15 Q. What is your final recommendation for Duquesne's rate of return on equity?
- 16 A. My final rate of return for Duquesne is 11.65 percent, which is based on a DCF result for a
- 17 proxy group of electric utilities.
- 18 Q. Does this conclude your direct testimony?
- 19 A. Yes.



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Dr. Makholm has directed projects on regulation, pricing, financing, and development for dozens of privately-owned and government-owned gas, electric and telecommunication utilities and other businesses in the United States and in 19 other countries. In the United States, Dr. Makholm has represented a large number of utilities, either individually or in groups, as well as interstate gas pipeline companies and gas producers, in Federal and State regulatory proceedings on all aspects of tariffs, regulation, planning, competition and restructuring. Abroad, he has assisted utilities, governments and the World Bank. He has derived tariffs in many of these countries, written regulatory laws, proposed financing plans and assisted in the pre-privatization restructuring of utilities.

EDUCATION

UNIVERSITY OF WISCONSIN-MADISON,

MADISON, WISCONSIN Ph.D., Economics, 1986

Dissertation: Sources of Total Factor Productivity in the Electric Utility Industry

M.A., Economics, 1985

BROWN UNIVERSITY PROVIDENCE, RHODE ISLAND Graduate Study, 1980-1981

UNIVERSITY OF WISCONSIN-MILWAUKEE MILWAUKEE, WISCONSIN M.A., Economics, 1980 B.A., Economics, 1978

EMPLOYMENT

1996-present	<u>Senior Vice President</u> National Economic Research Associates, Inc., (NERA) Cambridge, Massachusetts.
1986-1996	<u>Vice President/Senior Consultant</u> National Economic Research Associates, Inc., (NERA) Cambridge, Massachusetts.
1987-1989	Adjunct Professor. College of Business Administration, Northeastern University, Boston, Massachusetts
1984-1986	Consulting Economist National Economic Research Associates, Inc., (NERA) Madison, Wisconsin.
1983-1984	Consulting Economist Madison Consulting Group, Madison, Wisconsin.
1981-1983	Staff Economist Associated Utility Services, Inc., Moorestown, New Jersey.

TESTIMONY

Before the State Corporation Commission of the State of Kansas, Prepared Direct Testimony on behalf of Kansas Pipeline Partnership, Docket No. 97-WSRG-312-PGA, May 23, 1997, in the matter of the Partial Suspension of Western Resources' Monthly Purchased Gas Adjustment (PGA) Effective Date December 1, 1996. Subject: Prudence examination of several gas commodity and gas transportation contracts.

- 2 -

Before the Federal Energy Regulatory Commission, Prepared Answering Testimony on behalf of Consolidated Edison Company of New York, Inc., Owens Corning, PECO Energy Company, Philadelphia Gas Works, and Washington Gas Light Company, Docket No. RP95-197-71-001, March 24, 1997. Subject: Opposing the roll-in of incrementally priced pipeline gas transport capacity.

Before the Massachusetts Department of Public Utilities, Prepared Direct Testimony on behalf of Distrigas of Massachusetts Corporation, Docket No. D.P.U. 96-50, July 19, 1996. Subject: Retail unbundling of local distribution rates and recovery of stranded costs.

Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on behalf of Consolidated Edison Company of New York, Inc., Owens-Corning Fiberglas Corporation, PECO Energy Company, Philadelphia Gas Works, and Washington Gas Light Company, Docket No. RP95-197-000, May 28, 1996. Subject: Opposing the roll-in of incrementally priced gas pipeline capacity.

Before the New Zealand Select Parliamentary Committee on Transportation, Comments on the Proposed Amendments to the Regulation of Airports in New Zealand (with Alfred E. Kahn), March 13, 1996. Subject: The oversight of airport authorities and conduct of airport pricing practices.

Before the Virginia State Corporation Commission, Prepared Rebuttal Testimony on behalf of Southwestern Virginia Gas Company, Case No. PUE950019, October 13, 1995. Subject: Fair rate of return.

Before The State Corporation Commission of the State of Kansas, Prepared Rebuttal Testimony on behalf of Kansas Pipeline Partnership, Docket No. 192,506-U, Docket No. 192,391-U, Docket No. 192,507-U, August 1, 1995. Subject: Competitive entry and pricing of new gas pipeline capacity.

Before the State of Rhode Island and Providence Plantations Public Utilities Commission, Prepared Rebuttal Testimony on behalf of Valley Resources, Inc., Case No. 2276, June 15, 1995. Subject: Cost of capital

Before a private arbitration panel, in the Matter of Marathon Oil Company v. Southern California Gas Company, Expert Rebuttal Report, April 21, 1995. Subject: Capacity costs on major U.S. pipeline companies.

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Before the State of Rhode Island and Providence Plantations Public Utilities Commission, Prepared Direct Testimony on behalf of Valley Resources, Inc., Case No. 2276, January 19, 1995. Subject: Cost of capital.

Before the Virginia State Corporation Commission, Prepared Direct Testimony on behalf of Virginia Electric and Power Company, Case No. PUE940052, January 17, 1995. Subject: Gas utility line extension policies.

Before the Virginia State Corporation Commission, Prepared Direct Testimony on behalf of Virginia Electric and Power Company, Case No. PUE940031, September 30, 1994. Subject: Gas utility line extension policies.

Before the Federal Energy Regulatory Commission, Comments of NERA, sponsored by Commonwealth Gas Company and Yankee Gas Services, Docket No. PL94-4-000, (with Louis Guth) September 26, 1994. Subject: Pricing interstate pipeline capacity expansions.

Before the Kansas Corporation Commission, Prepared Rebuttal Testimony Regarding the Fair Rate of Return on behalf of Kansas Pipeline Partnership and Kansas Natural Partnership, Docket No. 190,362-U, September 23, 1994. Subject: Cost of capital.

Before the Kansas Corporation Commission, Prepared Rebuttal Testimony on Market Entry Cost Recovery on behalf of Kansas Pipeline Partnership and Kansas Natural Partnership, Docket No. 190,362-U, September 23, 1994. Subject: Gas pipeline market power in firm delivery capacity and evaluation of the economic benefits of pipeline entry.

Before the California Public Utilities Commission, Amended Direct Testimony on behalf of Sierra Pacific Power Company, Application 94-05-009, July 1, 1994. Subject: Cost of capital.

Before the Federal Energy Regulatory Commission, Prepared Rebuttal Testimony on behalf of the New England Customer Group of 15 Natural Gas Distribution Companies, Docket No. RP91-203-000 (Tennessee Gas Pipeline Company), May 27, 1994. Subject: Gas pipeline rate design.

Before the Indiana Utility Regulatory Commission, Prepared Rebuttal Testimony on behalf of Northern Indiana Fuel and Light Company, May 9, 1994. Subject: Evaluation of gas supply framework for new gas storage services.

Before the California Public Utilities Commission, Prepared Direct Testimony on behalf of Sierra Pacific Power Company, May 6, 1994. Subject: Fair rate of return.

Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on behalf of the New England Customer Group of 15 Natural Gas Distribution Companies, Docket No. RP91-203-000 (Tennessee Gas Pipeline Company), May 6, 1994. Subject: Interruptible transport rates and hourly take flexibility on interstate gas pipelines.

Before the Indiana Utility Regulatory Commission, Prepared Rebuttal Testimony on behalf of Northern Indiana Public Service Company, Cause No. 37306-GCA 39, March 30, 1994. Subject: Security of supply and methods for evaluating the appropriateness of gas storage investments.

Before the Federal Energy Regulatory Commission, Prepared Direct and Answering Testimony on behalf of the New England Customer Group of 15 Natural Gas Distribution Companies, Docket No. RP91-203-000 (Tennessee Gas Pipeline Company), February 14, 1994. Subject: Gas pipeline rate design.

Before the Federal Energy Regulatory Commission, Prepared Rebuttal Testimony on behalf of the Algonquin Customer Group of 14 Natural Gas Distribution Companies, Docket No. RP93-14-000 (Algonquin Gas Transmission Company), January 12, 1994. Subject: Assignment and sale of pipeline capacity under open access.

Before the Public Service Commission of the State of New York, Prepared Direct Testimony on behalf of the Brooklyn Union Gas Company, Case No. 93-G-0941, November 1, 1993. Subject: Fair rate of return.

Before the Commerce Commission of New Zealand, Testimony on behalf of Natural Gas Corporation, ISSN No. 0114-2720, October 27-29, 1993. Subject: Analysis of open-access gas tariffs and contract proposals.

Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on Behalf of the Algonquin Customer Group of 14 Natural Gas Distribution Companies, Docket No. RP93-14-000 (Algonquin Gas Transmission Company), September 15, 1993. Subject: Assignment and sale of pipeline capacity under open access.

Before the Public Service Commission of the State of Wisconsin, Rebuttal Testimony on behalf of Wisconsin Gas Company, Docket No. 6650-GR-111, August 20, 1993. Subject: Fair rate of return.

Before the Indiana Utility Regulatory Commission, Prepared Direct Testimony on behalf of Northern Indiana Public Service Company, Cause No. 37306-GCA 39, July 30, 1993. Subject: Security of supply and methods for evaluating the appropriateness of gas storage investments.

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Before the Public Service Commission of the State of New York, Rebuttal Testimony on behalf of Jamaica Water Supply Company, Case No. 92-W-0583, May 28, 1993. Subject: Fair rate of return.

Before the Public Service Commission of the State of New York, Rebuttal Testimony in Support of Multi-Year Agreement on behalf of New York State Electric and Gas Corporation, Case No. 92-E-1084, et al., May 3, 1993. Subject: Reasonableness of a multi-year rate of return settlement.

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Before the State Corporation Commission of the State of Kansas, Prepared Rebuttal Testimony on behalf of Centel Corporation, Docket No. 175,456-U, October, 1991. Subject: Sale of electric utility investment.

Before the Public Service Commission of the State of New York, Prepared Direct Testimony on behalf of the New York State Electric and Gas Corporation, Case No. 91-E-0863, et al., August 28, 1991. Subject: Fair rate of return.

Before the Public Service Commission of the State of New York, Prepared Supplemental Testimony on behalf of The Brooklyn Union Gas Company, Case No. 90-G-0981, July 29, 1991. Subjects: Reasonableness of a multi-year rate of return settlement.

Before the New Jersey Board of Public Utilities, Prepared Direct Testimony on behalf of South Jersey Gas Company, BRC Docket No. GR91071243J, July 17, 1991. Subjects: Cost of capital and the benefits of weather normalization for gas distribution companies.

Before the Federal Energy Regulatory Commission, Prepared Rebuttal and Additional Supplemental Answering Testimony and Direct Testimony on Behalf of the Algonquin Customer Group of 14 Natural Gas Distribution Companies, Docket No. RP88-67-000, et al., (Texas Eastern Transmission Corporation) July 17, 1991. Subject: Gas pipeline rate design.

Before the State of New Jersey Board of Public Utilities, Prepared Rebuttal Testimony, BPU Docket No. GR 9012, on behalf of Elizabethtown Gas Company, June 10, 1991. Subject: Fair rate of return and weather normalization clauses.

Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on behalf of Atlanta Gas Light Company and Chattanooga Gas Company, Docket No. RP89-224-000, et al., (Southern Natural Gas Company) June 10, 1991. Subject: Gas pipeline rate design.

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Before the Federal Energy Regulatory Commission, Prepared Supplemental Cross-Answering Testimony on behalf of Atlanta Gas Light Company, Docket No. RP89-225-000, et al., (South Georgia Natural Gas Company) April 26, 1991. Subject: The design of interruptible pipeline transportation rates.

Before the Public Service Commission of the State of New York, Prepared Rebuttal Testimony on behalf of The Brooklyn Union Gas Company, Case No. 90-G-0981, April 10, 1991. Subjects: Cost of capital and rate treatment of unregulated subsidiary operations.

Before the Federal Energy Regulatory Commission, Prepared Direct Testimony on Behalf of Atlanta Gas Light Company and Chattanooga Gas Company, Docket No. RP89-224-000, et al., (Southern Natural Gas Company) April 4, 1991. Subject: Gas pipeline rate design.

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Before the Federal Energy Regulatory Commission, Prepared Rebuttal Testimony on behalf of the New England Customer Group of 16 Natural Gas Distribution Companies, Docket No. RP88-228-000, et al. (Tennessee Gas Pipeline Company), January 18, 1991. Subjects: Gas pipeline, cost allocation and rate designs.

Before the State of New Jersey Board of Public Utilities, Prepared Direct Testimony on behalf of Elizabethtown Gas Company, Docket No. GR9012, December 14, 1990. Subject: Cost of capital,

capital structure and the potential cost benefits of a weather normalization clause in gas distribution rates.

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Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on behalf of the New England Customer Group of 16 Natural Gas Distribution Companies, Docket No. RP88-228-000, et al. (Tennessee Gas Pipeline Company), November 30, 1990. Subjects: Gas pipeline cost classification, allocation and rate design.

Before the Oregon Public Utility Commission, Prepared Rebuttal Testimony on behalf of Portland General Electric Company, Case No. UE-79, November 19, 1990. Subject: Cost of capital.

Before the Public Service Commission of the State of New York, Prepared Direct Testimony on behalf of The Brooklyn Union Gas Company, Case No. 90-G-0981, November 15, 1990. Subjects: Cost of capital and regulatory treatment of alternate fuel and weather-related automatic adjustment mechanisms, and unregulated subsidiary return adjustments.

Before the Commonwealth of Massachusetts, Energy Facilities Siting Council, Testimony on behalf of Commonwealth Gas Company, EFSC Case No. 90-5, July 20, 1990. Subjects: A statistical analysis of Commonwealth's system design standards, and an evaluation of the Company's avoided cost study.

Before the United States District Court for the District of New Mexico, Affidavit on behalf of E.J.E. Brown Company in E.J.E. Brown Company vs. El Paso Natural Gas Company, Case No. CIV 89-0504 JP, May 25, 1990. Subject: The role of Federal regulatory policy in producer/pipeline gas contractual disputes.

Before the Public Service Commission of the State of New York, Prepared Rebuttal Testimony on behalf of The Brooklyn Union Gas Company, Case No. 89-G-126, May 18, 1990. Subject: The rate treatment of off-balance sheet debt.

Before the Federal Energy Regulatory Commission, Prepared Direct Testimony on behalf of the New England Customer Group of 16 Natural Gas Distribution Companies, Docket No. RP88-228-000 et al. (Tennessee Gas Pipeline Company), May 1, 1990. Subjects: Gas pipeline cost classification, allocation and rate design.

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Before the Federal Energy Regulatory Commission, Prepared Answering Testimony on behalf of the Algonquin Customer Group of 14 Natural Gas Distribution Companies, in Docket No. RP88-67-000 (Texas Eastern Gas Transmission Corporation), January 10, 1990. Subject: Gas pipeline rate design and cost allocation.

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Before the Public Service Commission of the State of New York, Prepared Rebuttal Testimony on behalf of National Fuel Gas Distribution Corporation, Case No. 88-G-062, October 27, 1989. Subject: Collection of pipeline take or pay gas costs from customers of local distribution gas companies.

Before the Public Service Commission of the State of New York, Prepared Rebuttal Testimony on behalf of Empire State Pipeline, Case No. 88-T-132, September 6, 1989. Subject: Gas pipeline market power and evaluation of the economic benefits of new pipeline entry.

Before the Federal Energy Regulatory Commission, Prepared Cross-Answering Testimony on behalf of the New England Customer Group of 16 Natural Gas Distribution Companies, in Docket No. CP89-470 (Tennessee Gas Pipeline Company), August 23, 1989. Subject: Comparability of non-price aspects of pipeline transportation tariffs and gas inventory charge rate design.

Before the Federal Energy Regulatory Commission, Prepared Direct Testimony on behalf of the New England Customer Group of 16 Natural Gas Distribution Companies, in Docket No. CP89-470 (Tennessee Gas Pipeline Company), July 24, 1989. Subject: Gas pipeline market power and rate design in the context of a proposed gas inventory charge.

Before the State of New Jersey Board of Public Utilities, Prepared Rebuttal Testimony on behalf of Elizabethtown Gas Company, Docket No. GR8812-1321, June 16, 1989. Subject: Cost of capital.

Before the State of New Jersey Board of Public Utilities, Prepared Direct Testimony on behalf of Elizabethtown Gas Company, Docket No. GR8812-1321, December 16, 1988. Subject: Cost of capital.

Before the Georgia Public Service Commission, Prepared Rebuttal Testimony on behalf of Atlanta Gas Light Company, Docket No. 3780-U, November, 1988. Subject: Proper rate treatment of gas distribution company promotional expenses.

Before the Public Service Commission of the State of New York, Supplemental Prepared Direct Testimony on behalf of Empire State Pipeline, Case No. 88-T-132, October 17, 1988. Subject: Economic evaluation of pipeline competition and the benefit of pipeline entry.

Before the Public Service Commission of New York, Prepared Rebuttal Testimony on behalf of National Fuel Gas Distribution Corp., Case Nos. 28947 and 28954, September 14, 1987. Subject: Proper use of automatic rate adjustment mechanisms for gas distribution companies.

Before the Pennsylvania Public Utility Commission, Prepared Rebuttal Testimony on behalf of Pennsylvania Power and Light Company, Docket No. R-822169, April 7, 1983. Subject: Cost of capital and the cost impact of Federal income taxes.

Before the Pennsylvania Public Service Commission, Direct Testimony on behalf of Pennsylvania Power and Light Company, Docket No. R-822169, February 15, 1983. Subject: The cost of capital impact of Federal income taxes.

Before the Pennsylvania Public Utility Commission, Prepared Rebuttal Testimony on behalf of Pennsylvania Power and Light Company, Docket No. C-80082101, November 5, 1982. Subject: The effect on cost of capital of nuclear construction expenditures.

Before the Pennsylvania Public Utility Commission, Prepared Rebuttal Testimony on behalf of Duquesne Light Company, Docket No. R-82195, October 5, 1982. Subject: Cost of capital.

Before the Federal Energy Regulatory Commission, Prepared Rebuttal Testimony on behalf of Pennsylvania Power Company, Docket No. ER-81-779, August 30, 1982. Subject: Cost of capital and the proper use of statistical analysis.

Before the New Jersey Board of Public Utilities, Prepared Rebuttal Testimony on behalf of Atlantic City Electric Company, Docket No. BPU 822-116, July 29, 1982. Subject: Cost of capital.

Before the Federal Energy Regulatory Commission, Prepared Direct Testimony on behalf of Consolidated Gas Supply Corporation, Docket No. RP82-115, July 6, 1982. Subject: Gas pipeline business risk.

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JEFF D. MAKHOLM

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Alberta Power Limited Atlantic Electric Company Boston Edison Company Central Hudson Gas and Electric Commonwealth Edison Company Commonwealth Energy System Conowingo Power Company Consolidated Edison Company Duquesne Light Company Green Mountain Power Company Long Island Lighting Company Nantahala Power Company

New York State Electric & Gas Corporation

Niagara Mohawk Power Ohio Power Company Orange & Rockland Utilities Pennsylvania Power Company

Pennsylvania Power and Light Company

Philadelphia Electric Company Portland General Electric Company

Public Service Company of New Hampshire Public Service Company of New Mexico

Rochester Gas & Electric Sierra Pacific Resources Tampa Electric Company

Western Massachusetts Electric Co. West Penn Power Company

GAS UTILITY

ARKLA, Inc. Atlanta Gas Light Company Bay State Gas Company Berkshire Gas Company

Blackstone Gas Company Boston Gas Company

Bristol & Warren Gas Company

British Gas plc

Brooklyn Union Gas Company Canadian Western Natural Gas Chattanooga Gas Company Colonial Gas Company Commonwealth Gas Company Connecticut Natural Gas Corp. Consolidated Gas Supply Corp. Elizabethtown Gas Company Empire State Pipeline Company

ENAGAS (Spain) EnergyNorth, Inc.

Essex County Gas Company Fall River Gas Company

Fitchburg Gas & Electric Light Company

Gas and Fuel Corporation of Victoria Granite State Gas Transmission, Inc.

Great Falls Gas Company

Holyoke, Mass, Gas & Electric Dept.

ICG Utilities (Ontario) Ltd.

KN Energy, Inc.

Middleborough Municipal Gas & Electric National Fuel Gas Distribution Corp. Natural Gas Corporation of New Zealand

Natural Gas Pipeline of America Norwich Department of Public Utilities

Pacific Gas Transmission

Pemex Gas v Petroquímica Básica Pennsylvania Gas and Water Company Peoples Gas Light and Coke Company

Providence Gas Company

Southern Connecticut Gas Company

Southwest Gas Corporation Transwestern Pipeline Company

Valley Gas Company

Washington Gas Light Company Westfield Gas & Electric Light Dept.

Wisconsin Gas Company Yankee Gas Services Company

TELEPHONE UTILITY

Centel Corporation

Continental Telephone Company of Illinois

General Telephone of Pennsylvania General Telephone Company of Ohio Pacific Bell Telephone Company

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Intel Corporation
Jamaica Water Supply Company
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Parsons Brinckerhoff Development Group

The American Economic Association

March 1997

National Economic Research Associates. Inc. Consulting Economists



Reporting NERA's work on public policy, management and litigation economics

RATE OF RETURN IN A MORE PROGRESSIVE REGULATORY RATESETTING PROCESS or CAN WE UNTIE THE GORDIAN KNOT?

By

Jeff D. Makholm* Vice President

... no one anywhere has yet devised a way to make the process of determining the fair return an agreeable one.

The continuing role of rate of return analysis is a very important issue, and no one anywhere has yet devised a way to make the process of determining the fair return an agreeable one. I will examine why the process seems so difficult and whether moving toward more progressive utility regulation (in the U.S. and elsewhere) has the potential to make it easier.

The perspective I offer on rate of return problems comes from my work with the subject in a variety of contexts: (1) estimating the fair rate of return for U.S. utilities in the context of traditional rate cases; (2) assisting non-U.S. utilities with rate of return issues within the context of different regulatory regimes abroad; and (3) helping foreign governments that are privatizing state-owned utilities, draft regulations that address both the periodic calculation of rate of return and utility price regulation generally.

These different contexts have forced me to consider rate of return problems from the following perspectives:

(1) the "old" regulatory framework in the United States;
(2) the "new" regulatory frameworks in places like the United Kingdom and Australia (price-cap regulation) and New Zealand (voluntary regulatory constraints); and (3) as a writer of new regulations that attempt to avoid the largest drawbacks I perceive in the existing regulatory frameworks.

With these perspectives in mind, I begin by discussing rate of return in the current ratemaking process in the United States. Then I will briefly describe the evolution of rate of return analysis, where it has come from and where it is now. Next I will discuss what options are available to curb the incessant fighting over rate of return. Finally I will present my concluding thoughts on the future of rate of return analysis.

Dr. Makholm is a Vice President of National Economic Research Associates, Inc. (NERA). This article is based on a speech to the National Society of Rate of Return Analysts annual forum in Philadelphia, Pennsylvania, on April 27, 1993.



The current ratemaking process is tortuous and unsatisfactory for commissions, utilities and ratepayers. A Mississippi Supreme Court Judge captured a quintessential aspect of the process when he said, "[u]tility rate litigation has become sport, a vent for passions. Each contest satiates for the moment, then fuels the appetite for further fight. We shrink from the thought of the season ending !"

This statement should ring uncomfortably true for all those closely connected to the regulatory process in the United States. It is not, however, the direct consequence of the actions of attorneys, consultants, intervenors, Commissioners or staff that creates this problem. It is the regulatory process that makes it almost inevitable that rate case issues are subject to repeated and increasingly detailed—and costly—inquiry. This regulatory framework not only provides questionable incentives for efficient operation for utilities, it also creates a process that operates at great cost. Both of these features (poor incentives and high cost) create an environment for contentiousness over the issue of rate of return.

A. Incentives for Efficiency

The current regulatory framework sets efficient utility behavior as its goal but always seems to fail to reach it. There are some valid reasons why.

First, the definition of efficiency is elusive. It is difficult for regulators, consultants, accountants, and sometimes the company itself, to distinguish between efficient and inefficient behavior. While measures of utility efficiency have been developed (e.g., labor productivity, total factor productivity, heat rates or equivalent availability, number of complaints, etc.), there will always be a large component of utility performance that falls outside of what can be objectively analyzed and measured.

This inability to effectively monitor performance means that hands-on regulators are doomed, like Odysseus, to steer a course between Scylla and Charybdis. By steering away

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Justice Robertson, Mississippi Supreme Court. State of Mississippi et al., v. Mississippi Public Service Commission and Mississippi Power Company, January 4, 1989.

... objective standards may never exist to confirm estimates of costs. In the case of rate of return, there is no way of knowing what the true fair rate of return is ... even in hindsight.

from the Scylla of the pure cost-plus contract, where ratepayers face runaway costs, regulators risk being drawn into Charybdis, the periodic and sometimes large disallowances that threaten utility financial integrity and ratepayer security.

Second. this failure to have objective standards for efficiency is compounded by "information" and/or "agency" problems. It is difficult for outsiders or those without years of experience to evaluate the decisions of utility managers (or to even know what those managers do). Utility managers are likely always to be more informed regarding the company they manage than regulators or their staffs. It is very difficult to monitor utility decisions when the information flow is so incomplete or when regulators must rely on utility managers to volunteer information on poor decisions.

Third, and most pertinent to rate of return, objective standards may never exist to confirm estimates of costs. In the case of rate of return, there is no way of knowing what the true fair rate of return is (or was), even in hindsight. All we ever have is forward-looking rate of return estimates and historical earned returns. This is not so for any other cost category. For example, estimates of depreciable lives can always be updated by experience with actual capital assets. The same is true with estimates of marginal cost—experience will tend to confirm better estimates in the future. But the "true" rate of return is always unverifiable.

B. Cost of the Process

The second major problem with the current ratemaking process is its cost. Not only does the process serve us poorly, it is exorbitantly expensive. The recent Generic Financing Proceeding in New York, initiated to review rate of return and financial policies, had a staggering price tag in professional fees and the loss of productive time for utility and Commission employees.

II. THE EVOLUTION OF RATE OF RETURN ANALYSIS

The fair rate of return began to be a hotly and repeatedly contested issue in the early 1970s when the electric utility business, in particular, was undergoing the "triple threat" of unprecedented inflation, rapid fuel price increases and the end of decades of impressive technical advances in

lower-cost generating technology. The Discounted Cash Flow (DCF) and Capital Asset Pricing Model (CAPM) methods got their start at this time and have survived nearly unchanged as the primary rate of return methods.

Improvements in the theoretical accuracy, objectivity, and reliability of these methods have come at a snail's pace and generally address only minor issues. For example, more than a dozen years ago, arguments raged in rate of return proceedings over whether to use forward-looking, rather than historical, information in the financial models used to calculate the rate of return.² Two years ago, the argument had progressed to smaller issues (in terms of the potential effect on rate of return) such as the ex-dividend date adjustments and the inclusion into the sustainable growth model of an allowance for the selling of stock at prices above book value.

Meanwhile, every seeming advance in rate of return analysis is followed by a retreat. Historically-based "comparable earnings" analyses, presumed dead after the advent of the well grounded financial theories like DCF and CAPM, have risen like a Phoenix from the ashes of past regulation to be considered as a rate of return technique in some states. Furthermore, sound theoretical models are often sacrificed on the altar of ad hoc adjustments, when staff or company analysts scramble to move a model's results down or up for a never-ending variety of reasons that are impossible to verify empirically or theoretically.

It remains true today that most rate case issues, with the exception of major cost items, are capable of being settled in relatively short order *except* for rate of return, where the old issues are continually battled out. So, what are the options to reduce the scope of the interminable fighting over rate of return?

III. POSSIBLE OPTIONS TO REDUCE RATE OF RETURN CONFLICTS

There are two broad initiatives that may reduce the contention that surrounds rate of return analysis: (1) reduce the number of rate of return issues to fight about by simplifying the process or agreeing on specific techniques and data to use; or (2) use alternative regulatory

... every seeming advance in rate of return analysis is followed by a retreat.

In reality, this issue has—depressingly—never gone away entirely.

At times it seems that the goals of theoretical accuracy and usefulness are mutually exclusive attributes in rate of return models used in utility rate cases. frameworks that either eliminate the need to set the fair rate of return or that lengthen the time between rate cases.

A. Narrow the Number of Rate of Return Issues

Rate of return techniques abound, but very little time and attention is paid to determining which have practical usefulness. The theories that underlie the empirical determination of the cost of capital (for which Nobel Prizes have been awarded) have become increasingly arcane and irrelevant to the practical ratemaking world, where common sense, believability and simplicity determine which techniques an administrative law judge or commissioner will use to set the allowed return. At times it seems that the goals of theoretical accuracy and usefulness are mutually exclusive attributes in rate of return models used in utility rate cases.

Although much time is spent discussing the technical aspects of rate of return techniques, we never get around to establishing criteria for determining whether they are any good in the world we face in real rate cases. The following table, as an example, compares the DCF, CAPM and Arbitrage Pricing Theory (APT) models along the following criteria: clarity, theoretical support, empirical objectivity, accuracy and stability.

ARE THE VARIOUS RATE OF RETURN METHODS USEFUL?				
•	DCF	САРМ	APT	
Clarity	***	**	*	
Theoretical Support	**	**	***	
Empirical Objectivity	***	**	•	
Accuracy	?	?	?	
Stability	***	**	•	
Stability	air *	** Poor ?		

If staff, company, and ratepayer groups could establish consensus on the overall efficacy of rate of return techniques and on the definition of desirable attributes, such

as in the example I present here, a consensus might also emerge on the types of data to use and how to use them. I am not sanguine, however, that this consensus will develop soon. The Federal Energy Regulatory Commission's generic rate of return process, begun in 1986, ended in a fog of adjustments for a seemingly endless procession of "special cases." The 1991-1993 Generic Financing Proceeding in New York, which was designed to produce an objective standard for setting the fair rate of return, has not proven that it can streamline the process. The methods adopted there, from my perspective, are overly complex, ad hoc, and will probably lead to further expensive fights and litigation when the financial winds shift. And with both generic proceedings, such great time, effort and expense was consumed attempting to establish generic rules in the first place, there was (and is) much "ground to make up" before the proceedings could (or can) be said to have been worthwhile in a larger context.

B. Using Alternative Regulatory Frameworks

There are at least four potential ways to reduce rate of return contention. *First*, unbundling and deregulation must be considered. The airline industry, trucking industry, gas production and electricity generation capacity are examples of industries that once fell under comprehensive rate of return regulation and were subsequently deregulated either partially or fully.

Unbundling and deregulation would reduce rate of return battles because they would reduce the size of the asset base subject to rate regulation. In other words, if the pie were smaller, there would be less incentive to fight. For example, in what I call the "contractualization" of the U.S. interstate gas transport industry, the determination of the fair rate of return should become increasingly less important as contractual obligations between gas transporters and distributors replace traditionally regulated rates. And if rate regulation ends completely (as in airlines), then the reason for the fight over rate of return vanishes.

A second way to shrink the size of the pie that is subject to regulation is to reduce the number of contested issues. Permitting cost pass-throughs like fuel adjustment clauses.

. . . if the pie were smaller, there would be less incentive to fight.

weather adjustments, revenue decoupling mechanisms, and other techniques that remove attrition,3 reduces the need for filing frequent rate cases because they eliminate factors that are outside of management's control.

Institutionalized price cap regulation is a third option. Price cap regulation, of the sort practiced in the United Kingdom, for example, allows prices to be indexed to both the general price level and to prices of significant inputs. As such, it has reduced the frequency of contested pricesetting cases where rate of return is an issue. However, price cap regulation does not prevent rate of return from exploding as an issue when it does appear. For example, price cap regulation in the United Kingdom has not proven capable of eliminating a lengthy storm of contention over rate of return when the relatively infrequent rate cases do arise. Indeed, some of the price cap experience in the United Kingdom demonstrates the irony that rate of return inquiries may even be worse for their infrequency.4

Fourth, some jurisdictions increasingly are using multi-year settlements to lengthen the time between rate cases. Recently, New York State has shown some of the most progressive ratemaking in the country—although mostly behind the scenes. Two years ago, Brooklyn Union Gas settled a three-year stayout that included weather clauses. automatic adjustments, revenue decoupling mechanisms, sliding scale allowed return, and pre-approved financing. Other multi-year settlements have followed.

When I contribute to drafting utility regulations abroad (for instance, in Argentina, Bolivia and Chile), I try to specify stringent limits on the frequency of rate cases and on the ability of the cases to last longer than, say, 90 days. If the case is not settled in that amount of time, rates go into effect not subject to refund. Limiting the growth of the industry of regulatory rate analysis (on either the government or industry side) seems to be one of the best

Attrition occurs when earnings are depressed over time because the marginal cost of new plant and equipment exceeds average costs and average prices.

The investigation into fair rate of return in the U.K. water industry took months and involved hundreds of pages of written submission by the various parties involved. The subject of the fair rate of return in the gas industry in the U.K. has also received many months of inquiry with large written submissions by British Gas, the Ofgas (the regulator), and the Monopolies and Mergers Commission. In both cases, the scale of inquiry into rate of return issues was far greater than that afforded even the largest public utilities in the U.S., providing effective refutation, at least to me, of the potential for price cap regulatory regimes, per se, to alleviate contention over the issue.

ways to prevent fights over subjects like rate of return from growing.

IV. CONCLUDING THOUGHTS

My assessment of the potential for change is not very optimistic, and I have reached the following conclusions on the future of rate of return analysis in traditional utility industries like gas, electricity and water distribution. First, contention over the fair rate of return is an unavoidable component of utility regulatory oversight even under alternative frameworks. Efforts to make the process objective and mechanical are probably futile as an administrative and political matter. Second, the only realistic way to reduce rate of return contention over the long term is to deregulate or "contractualize" utility functions (like gas and electricity transmission), lengthen the time between rate cases by instituting price cap or other progressive regulatory programs, and strictly limit the time within which the rate of return issue must be resolved.

In other words, the "Gordian knot." depicting the complex and repeating struggle over the fair rate of return, remains tightly tied, and no individual, regulatory body or new regulatory structure appears capable of untying it as a practical matter. Rate of return analysis will remain an industry of its own tied to the business of regulatory price setting. However, there are ways to cut through the knot and fight the inevitable fight less often. These are deregulation, contractualization and less frequent rate setting.

. . . the "Gordian knot," depicting the complex and repeating struggle over the fair rate of return, remains tightly tied, and no individual, regulatory body or new regulatory structure appears capable of untying it as a practical matter.

DUQUESNE LIGHT COMPANY

THE DERIVATION OF THE DCF MODEL

The DCF methodology grew out of Professor Myron J. Gordon's work on stock valuation models, which was first published in complete form in 1962 (*The Investment, Financing and Valuation of the Corporation*, published by Irwin). In his original version, the "Gordon" model was:

$$P_0 = \frac{D_0}{k_e - g}$$
where:
$$P_0 = \text{price of stock}$$

$$D_0 = \text{last dividend}$$

$$k_e = \text{cost of equity}$$

$$g = \text{growth rate of dividends}$$
(2.1)

Professor Gordon derived his model assuming *continuous* compounding of dividends, using integral calculus. The "continuous" version of the DCF model is thus:

"Continuous" DCF Model

$$k_e = \frac{D_0}{P_0} + g \tag{2.2}$$

Since dividends are not normally received continuously and, therefore, cannot be continuously reinvested by the investor, subsequent writers (including Gordon himself) modified this initial approach to reflect annual dividend payments. The resulting modification is known as the "periodic" DCF model.

Since all DCF models relate the current price of a stock to an expected stream of future dividend payments, the basic "periodic" DCF model starts with the equation:

$$P_{\theta} = \frac{D_{I}}{(I + k_{e})} + \frac{D_{2}}{(I + k_{e})^{2}} + \ldots + \frac{D_{n}}{(I + k_{e})^{n}} + \ldots$$
where:
$$P_{\theta} = \text{current stock price}$$

$$D_{p}, \ldots, D_{n} = \text{last dividend}$$
(2.3)

If dividends are assumed to grow at a constant growth rate, g, we can rewrite equation (2.3) as:

$$P_{\theta} = \frac{D_{\theta}(l+g)}{(l+k_{e})} + \frac{D_{\theta}(l+g)^{2}}{(l+k_{e})^{2}} + \dots + \frac{D_{\theta}(l+g)^{n}}{(l+k_{e})^{n}} + \dots$$
where:
$$D_{\theta}(l+g) = D_{1}$$

$$D_{\theta} = \text{last dividend payment}$$
(2.4)

Equation (2.4) can be solved for k, to obtain:

$$k_e = \frac{D_0(1+g)}{P_0} + g.$$
 (2.5)

This is the familiar equation for the DCF cost of equity, which is the model most commonly used in regulatory proceedings. The model assumes annual dividend payments and a constant annual growth rate. However, if dividends are paid quarterly, rather than annually, equation (2.5) can understate the return that equity investors require. Because of the time value of money, annual and quarterly dividend payments are not perfect substitutes. Therefore:

$$P_{0} = D_{0J} \frac{(l+g)^{.25}}{(l+k_{e})^{.25}} + D_{0J} \frac{(l+g)^{.50}}{(l+k_{e})^{.50}} + D_{0J} \frac{(l+g)^{.75}}{(l+k_{e})^{.75}} + \dots$$
where:
$$D_{0J} = \text{last quarterly dividend payment}$$
 (2.6)

This DCF model would be an acceptable quarterly model except for the assumption that dividend payments grow each quarter. A variant of equation (2.6) which allows the quarterly dividends to increase, if at all, only once a year is shown in equation (2.7).

$$P_{0} = \frac{D_{0l}(l+g)}{(l+k_{e})^{25}} + \frac{D_{02}(l+g)}{(l+k_{e})^{5}} + \frac{D_{03}(l+g)}{(l+k_{e})^{75}} + \frac{D_{0l}(l+g)}{(l+k_{e})^{1.00}} + \frac{D_{0l}(l+g)^{2}}{(l+k_{e})^{1.25}} + \frac{D_{02}(l+g)^{2}}{(l+k_{e})^{1.5}} + \frac{D_{03}(l+g)^{2}}{(l+k_{e})^{1.75}} + \frac{D_{0l}(l+g)^{2}}{(l+k_{e})^{2.00}} + \frac{D_{0l}(l+g)^{3}}{(l+k_{e})^{2.25}} + \frac{D_{02}(l+g)^{3}}{(l+k_{e})^{2.5}} + \dots$$

$$(2.7)$$

where:

 $D_{0l}, ..., D_{0d}$ = last four previous quarterly dividend payments.

This model is a more accurate extension of equation (2.6). The DCF formula presented as equation (2.7) can be reduced to:

$$k_e = \frac{D_{0l}(l+k_e)^{-5} + D_{02}(l+k_e)^{-5} + D_{03}(l+k_e)^{-25} + D_{04}}{P_0} (l+g) + g \qquad (2.8)$$

In this model, the last four dividend payments may be specified explicitly. It is also assumed that each of the dividend payments is reinvested to years' end at the cost of equity. The model is, therefore, attractive for the purpose of calculating the cost of equity capital for firms which pay dividends quarterly.

The quarterly model, however, is not the correct model to apply to a utility's rate base. This is because quarterly dividend payments, like bank interest compoundings, allow a higher effective annual rate to be paid than the nominal rate applied to the principal amount.

Because equity investors, with an opportunity cost equal to the effective annual cost of capital, may be presumed to be able to reinvest quarterly dividends at that same rate, the dividend reinvestment portion of the effective annual cost of equity shown in (2.8) is:

$$\frac{D_{01}[(l+k_e)^{75}-1]+D_{02}[(l+k_e)^{5}-1]+D_{03}[(l+k_e)^{25}-1]}{P_0}(l+g) \qquad (2.9)$$

Subtracting the return due to reinvestment from (2.8) leaves:

$$k_{e(nominal)} = k_{e(quarterly)} - \frac{D_{01}[(1+k_{e})^{.75}-1] - D_{02}[(1+k_{e})^{.50}-1] + D_{03}(1+k_{e})^{.25}-1]}{P_{0}}(1+g)$$

$$= \frac{D_{1}}{P_{0}} + g$$
where:
$$D_{1} = D_{0}(1+g)$$

$$= \{D_{01} + D_{02} + D_{03} + D_{04}\}(1+g)$$
(2.10)

Therefore, the return to apply to rate base with quarterly dividend payments is equal to the annual form of the DCF model.

Duquesne Light Company Comparable Group Criteria

Company		Total pitalization	Revenue from Electricity
	(\$ Million)	(Percent)
		(a)	(b)
Carolina Power & Light Co.	\$	5,359.9	100 %
Central and South West Corp.		8,151.0	99
Cinergy Corp.		5,313.7	85
DTE Energy Co.		7,483.3	99
Eastern Utilities Associates		812.1	89
Empire District Electric Co.		465.5	99
GPU, Inc.		6,741.7	100
Green Mountain Power Corp.		234.8	100
Idaho Power Co.		1,540.1	100
KU Energy Corp.		1,231.9	100
Minnesota Power & Light Co.		1,411.8	86
Nevada Power Co.		1,682.8	100
OGE Energy Corp.		1,840.3	87
PECO Energy Co.		9,308.5	90
PP&L Resources, Inc.		6,179.0	100 1
St. Joseph Light & Power Co.		159.3	87
United Illuminating Co.		1,271.4	100
Average	\$	3,481.6	95.4 %

¹ Based on 1994 data.

Source: *Utility Compustat II*, Standard & Poor's Compustat Services, Inc.

DUQUESNE LIGHT COMPANY

SELECTION OF THE PROXY GROUP

The initial pool of electric utilities used to select a proxy group consisted of 92 electric utilities as reported in the *Value Line Investment Survey*:

Allegheny Power System, Inc. American Electric Power Co., Inc.

Atlantic Energy, Inc.

Baltimore Gas & Electric Co.

Black Hills Corp. Boston Edison Co.

Carolina Power & Light Co.

Central Hudson Gas & Electric Corp.

Centerior Energy Corp.

Central and South West Corp.
Central Louisiana Electric Co., Inc.

Central Maine Power Co.

Central Vermont Public Service Corp.

CILCORP Inc. Cinergy Corp. CIPSCO, Inc. CMS Energy Corp.

Commonwealth Energy System

Consolidated Edison Co.
Delmarva Power & Light Co.
Dominion Resources, Inc.

DPL Inc.

DTE Energy Co.
Duke Power Co.

DQE

Eastern Utilities Associates

Edison International

Empire District Electric Co.

Enova Corp. Entergy Corp.

Florida Progress Corp.

FPL Group, Inc.

GPU, Inc.

Green Mountain Power Corp. Hawaijan Electric Industries, Inc.

Houston Industries Inc.

Idaho Power Co.

IES Industries

Illinova Corp.
Interstate Power Co.

IPALCO Enterprises, Inc.

Kansas City Power & Light Co.

KU Energy Corp.
LG&E Energy Corp.
Long Island Lighting Co.
MDU Resources Group, Inc.
MidAmerican Energy Holdings Co.

Montana Power Co. Nevada Power Co.

New England Electric System

Minnesota Power & Light Co.

New York State Electric & Gas Corp.

Niagara Mohawk Power Corp. NIPSCO Industries, Inc.

Northeast Utilities

Northern States Power Co. Northwestern Public Service Co.

OGE Energy Corp. Ohio Edison Co.

Orange & Rockland Utilities, Inc.

Otter Tail Power Co.

PacifiCorp

PECO Energy Co.

PG&E Corp.

Pinnacle West Capital Corp.
Portland General Corp.
Potomac Electric Power Co.

PP&L Resources, Inc.

Public Service Co. of New Mexico

Public Service of Colorado

Public Service Enterprise Group, Inc.

Puget Sound Energy, Inc.

Rochester Gas & Electric Corp.

SCANA Corp.

Sierra Pacific Resources
SIGCORP, Inc.
Southern Company
Southwestern Public Service Co.
St. Joseph Light & Power Co.
TECO Energy, Inc.
Texas Utilities Co.
TNP Enterprises Inc.
Tucson Electric Power Co.

Unicom Corp.
Union Electric Co.
United Illuminating Co.
UtiliCorp United Inc.
Washington Water Power Co.
Western Resources, Inc.
Wisconsin Energy Corp.
WPL Holdings, Inc.
WPS Resources Corp.

From this collection, those utilities that met the following criteria were included in the proxy group: 1) at least 85 percent of total operating revenue from electricity operations, 2) total capitalization less than \$10 billion, 3) not involved in a (possible or recently completed) take-over, and 4) dividend stability and company solvency (EPS growth of less than 15 percent).

First, if a company's operating revenues from electricity were less than 85 percent of its total revenues the company was eliminated. Those companies eliminated under this criterion include:

Baltimore Gas & Electric Co.

Black Hills Corp.

Central Hudson Gas & Electric Corp.

CILCORP Inc.

CIPSCO, Inc.

CMS Energy Corp.

Commonwealth Energy System

Consolidated Edison Co.

DPL Inc.

Enova Corp.

Florida Progress Corp.

Hawaiian Electric Industries, Inc.

IES Industries

Illinova Corp.

LG&E Energy Corp.

Long Island Lighting Co.

MDU Resources Group, Inc.

MidAmerican Energy Holdings Co.

Montana Power Co.

NIPSCO Industries, Inc.

Northern States Power Co.

Northwestern Public Service Co.

Orange & Rockland Utilities, Inc.

Otter Tail Power Co.

PacifiCorp

PG&E Corp.

Public Service Co. of New Mexico

Public Service Enterprise Group, Inc.

Public Service of Colorado

Puget Sound Energy, Inc.

Rochester Gas & Electric Corp.

SCANA Corp.

Sierra Pacific Resources

SIGCORP, Inc.

UtiliCorp United Inc.

Washington Water Power Co.

Western Resources, Inc.

Wisconsin Energy Corp.

WPL Holdings, Inc.

WPS Resources Corp.

Second, if a company's total capitalization was greater than \$10 billion, it was eliminated from the proxy group. This criterion is targeted at selecting a proxy group of an average size similar to Duquesne. Those eliminated include:

Dominion Resources, Inc. Edison International Entergy Corp.

Southern Company Texas Utilities Co. Unicom Corp.

Third, those companies which were currently or had recently been involved in merger activity were eliminated from the proxy group. Those eliminated include:

Allegheny Power System
American Electric Power Co., Inc.
Atlantic Energy, Inc.
Centerior Energy Corp.
Central Louisiana Electric Co., Inc.
Delmarva Power & Light Co.
Duke Power Co.
DOE

Houston Industries Inc.

Interstate Power Co.
Kansas City Power & Light Co.
Ohio Edison Co.
Portland General Corp.
Potomac Electric Power Co.
Southwestern Public Service Co.
TECO Energy, Inc.
Union Electric Co.

Fourth, stability in dividend payments and company solvency is required for inclusion in the proxy group. To determine this, I examined the *Value Line* company summaries as well as *Value Line*'s dividend and earnings per share growth estimates for the remaining companies. The following companies were excluded from the proxy group:

Boston Edison Co.
Central Maine Power Co.
Central Vermont Public Service Corp.
FPL Group, Inc.
IPALCO Enterprises, Inc.
New England Electric System

New York State Electric & Gas Corp.
Niagara Mohawk Power Corp.
Northeast Utilities
Pinnacle West Capital Corp.
TNP Enterprises Inc.
Tucson Electric Power Co.

After all those companies were eliminated, the following 17 companies remain in the proxy group:

Carolina Power & Light Co. Central and South West Corp. Cinergy Corp.

KU Energy Corp.
Minnesota Power & Light Co.
Nevada Power Co.

DTE Energy Co.
Eastern Utilities Associates
Empire District Electric Co.
GPU, Inc.
Green Mountain Power Corp.
Idaho Power Co.

OGE Energy Corp.
PECO Energy Co.
PP&L Resources, Inc.
St. Joseph Light & Power Co.
United Illuminating Co.

Duquesne Light Company Comparison of Spot - Date Adjusted Stock Price and Average Adjusted Stock Price for Comparable Group of Companies

Company	Next Ex-Dividend Date ¹	Stock Price Date 2	Number of Days to Next Ex-Date ³	Percent of Days Expired	Last Dividend Paid	Adjusted Dividend	Closing Stock Price	Spot-Date Adjusted Price	Average Adjusted Price
	(a)	(b)	(c)	(Percent) {(90-(c))/90} (d)	(e)	{(d)*(e)} (f)	(Dollars) (g)	[(g)-(f)] (h)	(g)-(e)/2 (i)
Carolina Power & Light Co.	01-Oct-97	17-Jul-97	76	15.56	\$ 0.47	\$ 0.07	\$ 35.38	\$ 35.30	\$ 35.14
Central and South West Corp.	04-Aug-97	17-Jul-97	18	80.00	0.44	0.35	21.75	21.40	21.53
Cinergy Corp.	27-Jul-97	17-Jul-97	10	88.89	0.45	0.40	33.75	33.35	33.53
DTE Energy Co.	15-Sep-97	17-Jul-97	60	33.33	0.52	0.17	29.50	29.33	29.24
Eastern Utilities Associates	25-Jul-97	17-Jul-97	8	91.11	0.42	0.38	19.38	19.00	19.17
Empire District Electric Co.	26-Aug-97	17-Jul-97	40	55.56	0.32	0.18	17.06	16.88	16.90
GPU, Inc.	21-Sep-97	17-Jul-97	66	26.67	0.49	0.13	35.88	35.75	35.63
Green Mountain Power Corp.	12-Sep-97	17-Jul-97	57	36.67	0.53	0.19	23.88	23.68	23.61
Idaho Power Co.	19-Jul-97	17-Jul-97	2	97.78	0.47	0.45	32.44	31.98	32.21
KU Energy Corp.	19-Aug-97	17-Jul-97	33	63.33	0.44	0.28	34.25	33.97	34.03
Minnesota Power & Light Co.	11-Aug-97	17-Jul-97	25	72.22	0.51	0.37	31.63	31.26	31.37
Nevada Power Co.	07-Oct-97	17-Jul-97	82	8.89	0.40	0.04	21,69	21.65	21.49
OGE Energy Corp.	06-Oct-97	17-Jul-97	81	10.00	0.67	0.07	45.69	45.62	45.36
PECO Energy Co.	21-Aug-97	17-Jul-97	35	61.11	0.45	0.28	22.38	22.10	22.15
PP&L Resources, Inc.	08-Sep-97	17 - Jul-97	53	41.11	0.42	0.17	20.31	20.14	20.10
St. Joseph Light & Power Co.	29-Jul-97	17-Jul-97	12	86.67	0.24	0.21	16.63	16.42	16.51
United Illuminating Co.	03-Sep-97	17-Jul-97	48	46.67	0.72	0.34	34.06	33.73	33.70
								\$ 27.739	\$ 27.745

Sources: The Value Line, Investment Survey, Edition 1, June 13; 1997, Edition 5, April 11, 1997 and Edition 11, May 23, 1997. The Wall Street Journal, July 17, 1997.

The date the stock goes ex-dividend.
Represents number of days in the quarter until the next ex-dividend date.

³ Closing stock price for July 16, 1997 as listed in The Wall Street Journal, July 17, 1997.

Duquesne Light Company Average Adjusted Stock Price Comparable Group of Companies

Company	Average Stock Price 1	Last Dividend Paid	Average Adjusted Price
		·(Dollars)	[(a) (b)/21
	(a)	(b)	[(a)-(b)/2] (c)
Carolina Power & Light Co.	\$ 35.82	\$ 0.47	\$ 35.58
Central and South West Corp.	24.20	0.44	23.99
Cinergy Corp.	33.13	0.45	32.90
DTE Energy Co.	29.29	0.52	29.03
Eastern Utilities Associates	17.59	0.42	17.38
Empire District Electric Co.	18.11	0.32	17.95
GPU, Inc.	33.40	0.49	33.16
Green Mountain Power Corp.	24.00	0.53	23.74
Idaho Power Co.	31.00	0.47	30.77
KU Energy Corp.	30.59	0.44	30.37
Minnesota Power & Light Co.	28.17	0.51	27.92
Nevada Power Co.	20.51	0.40	20.31
OGE Energy Corp.	41.63	0.67	41.30
PECO Energy Co.	22.92	0.45	22.70
PP&L Resources, Inc.	21.86	0.42	21.65
St. Joseph Light & Power Co.	15.82	0.24	15.70
United Illuminating Co.	31.28	0.72	30.92

\$ 26.79

Sources: The Value Line Investment Survey, Edition 1, June 13, 1997; Edition 5, April 11, 1997 and Edition 11, May 23, 1997.

Factset Security Price History Report.

Average of weekly (Friday) close prices from July 19, 1996 to July 18, 1997.

Duquesne Light Company Annual DCF, Comparable Group of Companies

		Divide	nds Paid		Dividend	Average Adjusted	B*R+S*V	EPS Growth	Average	DCF Cost
Company	Q2 '96	Q3 '96	Q4 '96	Q1 '97	Sum (D ₀)	Price (P ₀)	Growth ²	Estimate ³	Growth (g)	of Equity 4
				(Dollars)				(Pe	rcent)	
					[(a)+(b)+(c)+(d)					
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)
Carolina Power & Light Co.	\$ 0.46	\$ 0.46	\$ 0.47	\$ 0.47	\$ 1.85	\$ 35.58	2.61 %	3.11 %	2.86 %	8.49 %
Central and South West Corp.	0.44	0.44	0.44	0.44	1.74	23.99	3.28	6.94	5.11	13.13
Cinergy Corp.	0.43	0.43	0.45	0.45	1.76	32.90	6.23	5.72	5.98	11.94
DTE Energy Co.	0.52	0.52	0.52	0.52	2.06	29.03	3.74	8.82	6.28	14.22
Eastern Utilities Associates	0.42	0.42	0.42	0.42	1.66	17.38	1.67	4.84	3.26	13.64
Empire District Electric Co.	0.32	0.32	0.32	0.32	1.28	17.95	5.82	6.69	6.25	14.23
GPU, Inc.	0.49	0.49	0.49	0.49	1.94	33.16	5.43	8.71	7.07	13.66
Green Mountain Power Corp.	0.53	0.53	0.53	0.53	2.12	23.74	4.67	2.81	3.74	13.49
Idaho Power Co.	0.47	0.47	0.47	0.47	1.86	30.77	3.81	2.08	2.95	9.50
KU Energy Corp.	0.43	0.43	0.43	0.44	1.73	30.37	2.82	2.87	2.85	9.01
Minnesota Power & Light Co.	0.51	0.51	0.51	0.51	2.04	27.92	2.92	3.82	3.37	11.32
Nevada Power Co.	0.40	0.40	0.40	0.40	1.60	20.31	3.78	3.47	3.63	12.22
OGE Energy Corp.	0.67	0.67	0.67	0.67	2.66	41.30	3.35	1.49	2.42	9.36
PECO Energy Co.	0.44	0.44	0.45	0.45	1.77	22.70	3.40	2.63	3.01	11.47
PP&L Resources, Inc.	0.42	0.42	0.42	0.42	1.67	21.65	2.87	0.48	1.68	9.94
St. Joseph Light & Power Co.	0.24	0.24	0.24	0.24	0.95	15.70	0.46	4.56	2.51	9.01
United Illuminating Co.	0.72	0.72	0.72	0.72	2.88	30.92	2.14	4.27	3.21	13.33
	\$ 0.46	\$ 0.46	\$ 0.47	\$ 0.47	\$ 1.86	\$ 26.79	3.47 %	4.31 %	3.89 %	11.65 %

Equals the June 16, 1997 closing stock price adjusted for the ex-dividend date.

B*R+S*V uses a five year average of S, multiplied by current V.

Calculated using 1996 and five year projected data.

Annual DCF equals {D₀*(1+g)/P₀/(1-5.00%)+g}.

Sources: Utility Compustat II, Standard & Poor's Compustat Services, Inc. The Value Line, Investment Survey, Edition 1, June 13; 1997, Edition 5, April 11, 1997 and Edition 11, May 23, 1997. Factset Security Price History Report.

DUQUESNE LIGHT COMPANY

DERIVATION OF SUSTAINABLE GROWTH WITH EXTERNAL STOCK FINANCING

The sustainable growth formula is:

An assumption of the standard DCF model is that only one source of equity financing occurs, specifically the retention of earnings. That is, current dividends, D, are set at a constant percentage of normalized earnings, where normalized earnings are the expected rate of return on equity, R, applied to the current book value, V. Therefore, the sustainable growth formula is:

$$B = I - \frac{D}{(R_{or} * V)} \tag{7.1}$$

and the long-run sustainable growth rate is:

$$g = B * R_{av}$$

$$= \left(I - \frac{D}{(R_{av} * V)}\right) * R_{av}$$

$$= R_{av} - \frac{D}{V}$$
where:

D = dividends declared per share, 2000-02 estimate

V = year-end book value per share, 2000-02 estimate

 R_{av} = return on average equity.

However, the issuance and sale of new common equity can also increase earnings and dividends. Thus, the growth rate must be expanded to allow for continuous new equity financing. In the expanded formula, two activities are recognized: (1) investment decisions that earn the rate of $R_{\sigma r}$, and (2) stock financing operations which earn the rate S * V.

The sustainable growth would then be:

$$g = B * R_{av} + S * V$$
 (7.3)
where:

B = the fraction of earnings to be expected to be retained

 R_{av} = the expected return on average equity

S =funds raised from the sale of stock as a fraction of existing common equity

V = the fraction of funds raised from the sale of stock that accrues to shareholders at the start of the period.

The S*V term is a measure of the impact on growth of the sale of stock at prices above or below book value. If stocks are sold at a price which exceeds book value, a portion of the funds goes to shareholders, whereas, if stocks are sold at a price less than book value, stockholders' equity will be diluted. For instance, given a market-to-book ratio of 1.3, abstracting from market pressure and selling costs, 23 percent of the funds raised in the issuance (1 - 1/1.3) go to increasing the value of stockholders' pre-existing shares (V = 0.23). If the new issuance is equal to 10 percent of the existing equity (S = 0.1), then S*V = 0.023, meaning that ignoring the S*V term in such a circumstance would understate k_e (cost of equity) by 2.3 percent.

Note: The expanded growth rate (and hence, the expanded DCF formula) will reduce to the standard version either when: (1) the company does not regularly sell new stock, S = 0, or (2) the new stock is sold at a price that equals book value, V = 0.

In calculating the sustainable growth rate, g, in this testimony, the S and V terms were calculated for the comparable group of companies as follows:

$$V = 1 - \left(\frac{BVPS}{P_{stock}}\right) \tag{7.4}$$

where:

 P_{stock} = closing stock price

BVPS = 1995 year-end book value per share

and,

$$S = \frac{Issuance_i}{CEQ_{i-1}} \tag{7.5}$$

where:

Issuance, = net proceeds the issuance of common stock in time period, t

 CEQ_{t-1} = total common equity in previous time period, t-1

An average S from 1992-1996 was multiplied by V. This product was then added to B*R to yield g, the sustainable growth rate.

Note: See Roger A. Morin, *Utilities' Cost of Capital*, (Arlington, Virginia: Public Utilities Reports, Inc., 1984), 99-102, for a full discussion of the DCF model considering external financing.

Data from $Utility\ Compustat\ II$, Standard & Poor's Compustat Services, Inc. was used for the calculation of S and V.

Duquesne Light Company Sustainable Growth, Comparable Group of Companies

	R Estimated Return on	D _e Estimated	V _e Estimated		V Equity Share	R _{sv} Return on Average			Average	
Сотрапу	Common Equity	Dividend ²	Book Equity 2	1996	1995	Equity 3	B ⁴	B*R 5	S*V 6	B*R+S*V
	(Percent)							(Percent)		
	(a)	(b)	(c)	(d)	(e)	(1)	(g)	(h)	(i)	(j)
Carolina Power & Light Co.	13.0 %	\$ 2.14	\$ 22.20	\$ 17.77	\$ 16.93	13.32 %	27.60 %	3.68 %	-1.06 %	2.61 %
Central and South West Corp.	10.5	1.74	19.75	17.98	16.48	10.96	19.59	2.15	1.13	3.28
Cinergy Corp.	13.5	1.98	20.75	16.39	16.17	13.59	29.80	4.05	2.18	6.23
DTE Energy Co.	11.5	2.10	27.25	23.69	23.62	11.52	33.09	3.81	-0.07	3.74
Eastern Utilities Associates	10.0	1.55	19.20	18.19	18.36	9.95	18.90	1.88	-0.21	1.67
Empire District Electric Co.	12.5	1.28	14.85	12.96	12.69	12.63	31.76	4.01	1.81	5.82
GPU, Inc.	i 1.5	2.20	32.50	25.27	24.70	11.63	41.80	4.86	0.57	5.43
Green Mountain Power Corp.	10.0	1.48	25.95	22.22	22.01	10.05	43.23	4.34	0.32	4.67
Idaho Power Co.	11.5	1.90	21.00	18.47	18.15	11.60	21.99	2.55	1.26	3.81
KU Energy Corp.	12.5	1.92	19.50	17.07	16.62	12.67	22.26	2.82	0.00	2.82
Minnesota Power & Light Co.	11.5	2.10	21.75	18.65	18.56	11.53	16.24	1.87	1.05	2.92
Nevada Power Co.	10.5	1.60	17.65	16.40	16.25	10.55	14.06	1.48	2.30	3.78
OGE Energy Corp.	13.0	2.70	27.50	23.81	23.22	13.16	25.42	3.35	0.00	3.35
PECO Energy Co.	11.0	1.84	23.70	20.87	20.39	11.13	30.23	3.36	0.04	3.40
PP&L Resources, Inc.	0.11	1.67	19.00	16.88	16.29	11.19	21.47	2.40	0.47	2.87
St. Joseph Light & Power Co.	12.5	1.10	13.30	10.87	20.84	8.57	3.51	0.30	0.16	0.46
United Illuminating Co.	11.0	2.88	32.50	31.20	31.20	11.00	19.44	2.14	0.00	2.14
	11.6 %	\$ 1.89	\$ 22.26	\$ 19.33	\$ 19.56	11.47 %	24.73 %	2.89 %	0.59 %	3.47 %

¹ 2000-20002 estimate.

Sources: Utility Compustat II, Standard & Poor's Compustat Services, Inc. The Value Line, Investment Survey, Edition 1, June 13; 1997, Edition 5, April 11, 1997 and Edition 11, May 23, 1997.

² 2000-2002 estimated per share dividends and book value. ³ R_{av} =(2*R*V₉₆)/(V₉₆+V₉₅).

⁴ B=1-($D_e/(R_{av}*V_e)$). ⁵ B*R=B*R_{av}=(R_{av} - D_e/V_e).

⁶ S*V equals five year average of S, multiplied by current V, where S = annual growth rate of common shares outstanding and V = fraction of new funds provided that accrues to original shareholders.

Duquesne Light Company S and V Data, Comparable Group of Companies

				S				
Company	1992	1993	1994	1995	1996	Average S	V ²	S*V
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	[(f)*(g)] (h)
Carolina Power & Light Co.	0.0000	0.0000	-0.0414	-0.0486	-0.0107	-0.0201	0.5274	-0.0106
Central and South West Corp.	0.0006	0.0000	0.0163	0.0177	0.1426	0.0354	0.3274	0.0113
Cinergy Corp.	0.0247	0.0252	0.1393	0.0237	0.0001	0.0426	0.5192	0.0113
DTE Energy Co.	0.0000	0.0000	-0.0173	0.0000	0.0000	-0.0035	0.1935	-0.0007
Eastern Utilities Associates	0.0334	0.1649	0.0272	0.0156	0.0000	0.0482	-0.0440	-0.0007
Empire District Electric Co.	0.0340	0.0323	0.0257	0.1106	0.0993	0.0604	0.2990	0.0021
GPU, Inc.	0.0000	0.0514	0.0000	0.0582	0.0000	0.0219	0.2605	0.0181
Green Mountain Power Corp.	0.0347	0.0418	0.0359	0.0413	0.0414	0.0390	0.2833	0.0037
Idaho Power Co.	0.0921	0.0407	0.0192	0.0000	0.0000	0.0304	0.4144	0.0032
KU Energy Corp.	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.4144	0.0128
Minnesota Power & Light Co.	-0.0014	0.1120	0.0017	0.0109	0.0309	0.0308	0.4307	0.0000
Nevada Power Co.	0.1611	0.1915	0.1115	0.0433	0.0465	0.1108	0.2077	0.0103
OGE Energy Corp.	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.4422	
PECO Energy Co.	0.0030	0.0069	0.0005	0.0034	0.0004	0.0033	0.4422	0.0000
PP&L Resources, Inc.	0.0025	0.0027	0.0273	0.0312	0.0024	0.0033		0.0004
St. Joseph Light & Power Co.	-0.0059	0.0008	-0.0354	-0.0006	0.0282	-0.0050	0.2548 -0.3171	0.0047
United Illuminating Co.	0.0081	0.0041	0.0002	0.0010	0.0001	0.0027	0.0023	0.0016 0.0000
						0.0244	0.2390	0.0059

Sources: Utility Compustat II, Standard & Poor's Compustat Services, Inc. Factset Security Price History Report.

Average of five most recent years.

V = (1-(1995 Book Value per Share/Average Stock Price)).

Duquesne Light Company EPS Growth Estimate

		EPS	
		2000-2002	Estimated
Company	1996	Estimated	Growth 1
	(D	ollars)	(Percent)
	(a)	(b)	(c)
Carolina Power & Light Co.	\$ 2.66	\$ 3.10	3.11 %
Central and South West Corp.	1.43	2.00	6.94
Cinergy Corp.	2.12	2.80	5.72
DTE Energy Co.	2.13	3.25	8.82
Eastern Utilities Associates	1.50	1.90	4.84
Empire District Electric Co.	1.23	1.70	6.69
GPU, Inc.	2.47	3.75	8.71
Green Mountain Power Corp.	2.22	2.55	2.81
Idaho Power Co.	2.21	2.45	2.08
KU Energy Corp.	2.17	2.50	2.87
Minnesota Power & Light Co.	2.28	2.75	3.82
Nevada Power Co.	1.56	1.85	3.47
OGE Energy Corp.	3.25	3.50	1.49
PECO Energy Co.	2.24	2.55	2.63
PP&L Resources, Inc.	2.05	2.10	0.48
St. Joseph Light & Power Co.	1.32	1.65	4.56
United Illuminating Co.	2.88	3.55	4.27
	\$ 2.10	\$ 2.59	4.31 %

¹ Growth equals [(2000-2002 estimate/1996 actual)^0.20]-1.

Sources: Utility Compustat II, Standard & Poor's Compustat

Services, Inc.

The Value Line, Investment Survey, Edition 1, June 13, 1997; Edition 5, April 11, 1997 and Edition 11, May 23, 1997.

Duquesne Light Company Selling and Issuance Cost Evidence

	Public Offering Amount	Underwriter's Discount	Direct Costs	Total Costs	Selling and Issuance Cost
	(a)	(Dolla	(c)	(d)	(Percent) [(d)/(a)] (e)
8-Nov-79 12-May-80 22-Sep-81	\$ 53,200,000 59,000,000 49,500,000	\$ 2,470,000 2,060,000 2,060,000	\$ 190,000 180,000 176,000	\$ 2,660,000 2,240,000 2,236,000	5.00 % 3.80 4.52
Average	\$ 53,900,000	\$ 2,196,667	\$ 182,000	\$ 2,378,667	4.44 %

Source: Docket No. R-821945, Duquesne Exhibit No. 12A, Schedule 12, page 4 of 14.

Past Electric Utility Rate Decisions 1995-1997

Date	Utility	ROE		Distribution Point	Frequency
			-		
4/17/95	Cleveland Elec. Illum. (OH)	12.59		10.20	-
4/17/95	Toledo Edison (OH)	12.59		10.70	2
4/27/95	Central Louisiana Electric (LA)	12.25		11.20	5
5/15/95	PSI Energy (IN)	11.00	(2)	11.70	7
5/25/95	Orange & Rockland Utilities (NY)	10.40		12.20	4
6/1/95	Northern States Pwr (WI)	11.30		12.70	3
6/12/95	Union Electric (MO)	13.30	(3)	13.20	-
7/10/95	South Carolina Elec. & Gas (SC)	12.00		13.70	-
7/28/95	Rochester Gas & Electric (NY)	11.20			
9/15/95	Green Mountain Power (VT)	11.25	(4)		
9/21/95	Montana Power (MT)	11.00			
10/17/95	Central Vermont Public Service (VT)	11.00			
11/8/95	PacifiCorp (WA)	11.25			
12/5/95	Arizona Public Service (AZ)	11.25	(5)		
3/15/96	Northern States Power (WI)	11.30	• •		
3/27/96	United Illuminating (CT)	11.50			
8/2/96	Nantahala Power & Light (NC)	11.00	(4)		
10/15/96	MidAmerican Energy (IL)	11.75	.,		
1/3/97	Citizens Utilities (AZ)	10.70			
2/13/97	Wisconsin Electric Power (WI)	11.80			
2/20/97	Wisconsin Public Service (WI)	11.80			
3/6/97	Wisconsin Power and Light (WI)	11.70			
3/31/97	Central Power and Light (TX)	10.90			
	C ()				
Average		11.51			
Median		11.30			
Notes:	The following decisions did not include a prov	ision for RC	DE		
	Black Hills P&L (SD)	2/1/95			
	Empire District Elec. (MO)	3/17/95			
	Entergy Gulf States (LA)	5/31/95			
	Tuscon Electric Power (AZ)	6/13/95			
	Kansas Gas & Electric (KN)	8/17/95			
	Kansas Power & Light (KN)	8/17/95			
	PacifiCorp (OR)	9/1/95			
	U.G.I. Corporation	1/26/96			
	Entergy Louisiana (LA)	4/15/96			
	Kansas City Pwr. & Lt. (MO)	5/28/96			
	American Electric Power West Virgina (WV	6/8/96			
	Entergy New Orleans (LA)	1/9/97			
	OG&E Electric Services (OK)	1/23/97			
	Centerior Energy (OH)	1/30/97			
	Puget Sound Energy (WA)	2/5/97			
	GPU Energy (NJ)	3/24/97			
(1	Includes rate stabilization plan that caps earning			ws for	
	an equal sharing of earnings between a 12.25%		OE.		
	Company may retain earnings up to a 12% RO	E.			
(3	ROE capped at 13.3%.				

⁽³ ROE capped at 13.3%.

Sources:

REGULATORY FOCUS, Regulatory Research Associates, Inc. "Major Rate Case Decisions -- January-March 1997," and "Major Rate Case Decisions--January 1985-December 1996."

⁽⁴ Estimated.

⁽⁵ Order followed stipulation or settlement by the parties. Decision particulars not necessarily precedent-setting or specifically adopted by the regulatory body.

DUQUESNE LIGHT COMPANY

MARKET-TO-BOOK RATIOS IN EXCESS OF 1.0 SHOULD BE EXPECTED FOR REGULATED UTILITIES

This Exhibit introduces a model to examine and explain some of the factors that affect a company's market-to-book ratio. The model illustrates why it is normal for the market-to-book ratio to differ from 1.0. It shows in particular why, in periods of low inflation, a ratio in excess of 1.0 should be expected. I start from a "Fama-French" model, modifying and simplifying it for the specific case of a regulated utility. This model sets the market value of a company as the discounted stream of expected future dividends. My basic model is simplified, considering an all-equity utility that finances its investments through retained earnings. Later in this Exhibit, I relax some of these conditions in order to investigate the effects on the market-to-book ratio.

A. The Basics of the Model

Dividends in each year t are represented by:

$$(1) D_{i} = EI_{i} + DP_{i} - I_{i}$$

where EI_i is equity income, DP_i is depreciation and I_i is investment outlays. Equity income is earnings before extraordinary items but after depreciation, taxes and interest. Using accounting principles (assuming that there is no preferred stock):

(2)
$$EI_{t} = REV_{t} - C_{t} - DP_{t} - T_{t}$$

where REV_i are revenues, C_i are costs and T_i are taxes. Furthermore, we can separate revenues and costs into their regulated and unregulated parts:

For further reference, see: Fama, Eugene F. and Kenneth R. French, "Size and Book-to-Market Factors in Earnings and Returns," *Journal of Finance*, Vol. L, No. 1, March 1995.

(3)
$$REV_{t} = REV_{t}^{R} + REV_{t}^{U}; and$$

$$C_{t} = C_{t}^{R} + C_{t}^{U}$$

where an R superscript denotes regulated and a U superscript denotes unregulated. Finally, we can define revenues for a certain category l (regulated or unregulated) as:

(4)
$$REV_{i}^{l} = \sum_{h=1}^{j} p_{h,i}^{l} \bullet q_{h,i}^{l}$$

where a subscript h indicates a particular service (for j available services), p represents the price, and q quantity.

For any year t+i, expected dividends are:

(5)
$$E_{t}D_{t+i} = E_{t}\left[EI_{t+i} + DP_{t+i} - I_{t+i}\right]$$

Define ρ_i as the cost of capital in period t; ρ_i is the one-period interest rate in period t under certainty. Therefore, the discount rate to be used at period T is:

(6)
$$R_T = \prod_{\tau=1}^T (1 + \rho_{\tau})$$

The value of the firm's market equity at t is:

(7)
$$ME_{i} = \sum_{i=1}^{\infty} E_{i} \left(\frac{EI_{t+i} + DP_{t+i} - I_{t+i}}{R_{i}} \right)$$

and the ratio of market-to-book-equity is:

(8)
$$\frac{ME_{t}}{BE_{t}} = \sum_{i=1}^{\infty} E_{t} \left(\frac{EI_{t+i} + DP_{t+i} - I_{t+i}}{BE_{t}} \right)$$

where BE_t , is book equity at period t.

The model is then defined by equations (2)-(4), and (8).

Regulators and regulated companies determine the permissible revenue requirement in a rate case. The revenue requirement is used to set rates for the regulated services. The revenue requirement for a regulated company is given by:

(9)
$$RR_t = C_t^R + r_t \cdot BE_t + DP_t + T_t$$

where T_i is taxes in time t.

This section has developed a model that explains that the market to book ratio depends on a discounted stream of expected cash flows as can be seen in equation (8). The difference between expected revenues and the revenue requirement, is examined in the next section.

B. The Model Under Perfect Foresight

In this section, I further simplify the model presented above by assuming that the regulator can perfectly foresee the future and determine all the variables according to the information available. Also, I assume that there are no unregulated revenues. Additionally, investment outlays and depreciation are assumed to be identical at each period. Therefore, dividends are equal to equity income, and the book value of the regulated company is the same in nominal terms for all periods. Finally, the cost of capital is assumed to be the same at all periods.

Perfect foresight on the part of the regulator eliminates two sources of uncertainty: (1) the allowed rate of return will equal the true cost of capital; and (2) the regulator can set the revenue requirement equal to the expected revenues of the company. In other words, if we define r_i as the allowed rate of return in period t, and $\varepsilon_i = r_i - \rho_i$ as the difference between the allowed rate of return set in advance and the actual cost of capital in period t, then:

$$(10) r_{\iota} = \rho_{\iota} \Rightarrow \varepsilon_{\iota} = 0$$

and,

(11)
$$\sum_{h=1}^{j} p_{h,l}^{R} \cdot q_{h,l}^{R} = RR_{l}$$

Perfect foresight combined with the absence of unregulated revenues and the equality of depreciation and investment outlays removes uncertainty from the model. Plugging (9), (11) and (12) into (2)-(4) and (8):

(12)
$$\frac{ME_t}{BE_t} = \sum_{i=1}^{\infty} \frac{\rho_{t+i}}{\prod_{T=1}^{i} (1 + \rho_T)}$$

The right-hand side of equation (12) is an arithmetic series that equals one as a result of the above assumptions and simplifications. That is, equation (12) becomes:

$$\frac{ME_{i}}{BE_{i}} = 1$$

The result shown in equation (13) indicates that under idealized conditions the market-to-book ratio for a regulated company equals one. These idealized conditions include: (1) no unregulated activities; (2) investments equal depreciation for each period; (3) known fixed cost of capital; and (4) a regulator with perfect foresight.

C. Why Market Value Differs from Book Value

Of course, the future cannot be predicted with certainty—the requirement for equation (13) to hold. There are several sources of uncertainty which cause book and market values to differ. This section offers four examples of sources of such uncertainty: unregulated earnings, regulatory lag, growth expectations, and inflation.

1. Unregulated Earnings

Many utilities earn revenues that are not regulated. Duquesne is one of these. So long as these activities are not loss-making (in which case, the utility would not long continue to provide them), the revenue from these services will exceed their costs. Then:

$$(14) REV_i^U - C_i^u \ge 0$$

The inequality in equation (14) is a component of equity income. Relaxing the model to allow for unregulated business while maintaining all the other assumptions gives:

(15)
$$\frac{ME_{t}}{BE_{t}} = 1 + \sum_{i=1}^{\infty} \left[\frac{REV_{t+i}^{U} - C_{t+i}^{U}}{BE_{t}} \right]$$

The second term in the right-hand side term of equation (15) is positive because of the sign of inequality (14). The market-to-book ratio increases as the result of unregulated services and is greater than 1.0, as we observe from comparing equations (13) and (15).

2. Regulatory Lag

Regulatory lag can be defined as the inability of the administrative process of setting regulated rates to keep up with current events. That is, rates change only as the result of a rate case decision, while costs and the volumes sold for a particular utility can change constantly.

During the interval between rate cases, the utility's earnings depend on its ability to cut costs, increase volumes sold, and generally increase the efficiency of its operations.² The variable K_{I+i} of equation (16) shows whether the company profits or loses as the result of regulatory lag.

(16)
$$REV_{t+i}^{R} - C_{t+i}^{R} = K_{t+i}$$

Relaxing the assumption of no regulatory lag in the model of Section I, the market-to-book value is higher than 1.0 when K_{t+i} is positive. In the past, in periods of high inflation, such regulatory lag represented a considerable problem for utilities—consistent with observed market-to-book ratios less than one in the late 1970s and early 1980s. With little or no inflation, however (which is the case at present), increased efficiency and greater productivity in the industry would argue for a positive K_{t+i} . That is to say, while K_{t+i} could be either positive or negative, reflecting opposing forces such as inflation and productivity, the current market should lead us to expect this term to be positive.

^{2 &}quot;Freezing rates for the period of the lag imposes penalties for inefficiency, excessive conservatism, and wrong guesses, and offers rewards for their opposites: companies can for a time keep the higher profits they reap from (continued...)

3. Growth Expectations

Investors in the market form expectations about the future path of the company. Market value is calculated as a forward-looking process. It entails a forecast about the company's costs in the future, how the market will expand (e,g, market penetration) and the impact of future regulatory proceedings, among other factors. Investors make their own assumptions and arrive at a general or specific market value for the utility. These expectations affect all future expected earnings (EI_{t+i}). If the expectations of investors are positive (negative), the market-to-book ratio will be higher (lower) than 1.0. An example of positive expectations is when investors believe that the company can cut costs in the future and increase its efficiency, outperforming the regulator's expectations.

4. Inflation Expectations

The real cost of capital depends in part on the expectations of future inflation. The rate of return set by the regulator incorporates inflationary expectations. At times, the rate of return set by the regulator may have a higher forecasted inflation rate than that currently envisioned by investors—for example, because of a change in policy of the Federal Reserve. As a result, the market changes its valuation of the company, relative to its regulatory book value. If the market cost of capital has dropped (increased) since the allowed rate of return was set, the market value for the company increases (decreases) as does the market-to-book ratio.

D. Summary

Regulated utilities earn their equity income as a function of a regulated cost of capital multiplied by a regulated equity rate base. As such, it is reasonable to question why, with such a regulatory model, the market-to-book ratio is rarely equal to 1.0. If regulators have done their job of setting the cost of capital reasonably accurately, why is this so?

^{(...}continued)

a superior performance and have to suffer the losses from a poor one," Kahn, Alfred (1971): *The Economics of Regulation*, John Wiley & Sons, New York.

The model I present here illustrates some of the principal reasons why market-to-book ratios differ from 1.0. First, it shows that the market-to-book ratio equals one only in the case of: (1) a regulator who is perfectly able to predict the future, (2) a utility with no unregulated segments that (3) invests the same amount that is depreciated each period in a market with (4) a known fixed cost of capital. These conditions, however, do not always (or indeed often) hold. Unregulated earnings (which for many utilities like Duquesne are a growing part of total earnings), regulatory lag (which in low inflation periods favors utilities) and growth expectations are all factors that will drive a wedge between market values and book values. In the current market environment, we should expect this wedge to drive market values above book values (which is what we observe in the market for utility common stock).

Internal Rate of Return Comparison of Findings

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ъ.	Т	 •	•

	1435		
	1972 - 1996	1972 - 1992	NARUC 1
		(<u>Percent)</u>	
	(a)	(b)	(c)
DQE	8.40 %	7.78 %	11.92 %
Electric Utilities	9.44	9.51	14.19
S&P Utilities	11.19	10.99	nr
S&P Industrials	10.49	10.20	12.95

nr not reported

¹ Calculated as an average of returns for 171 holding periods.

Sources: Utility Compustat II, Standard & Poor's

Compustat Services, Inc.

Electric and Telephone Utility Stockholder Returns: 1972 - 1992, National Association of Regulatory Utility Commissioners,

September 13, 1993.

Analysts' Handbook, Standard & Poor's,

1996.

Internal Rate of Return of Electric Utilities 1972 - 1996 and 1972 - 1992 Holding Periods

	Internal Rate of Return		
	1972 - 1996	1972 - 1992	
	(Per	ent)	
	(a)	(b)	
ALLEGHENY POWER SYSTEM	11.05 %	10.81 %	
AMERICAN ELECTRIC POWER	8.37	7.97	
ATLANTIC ENERGY INC	9.96	10.54	
BALTIMORE GAS & ELECTRIC	10.76	10.64	
BANGOR HYDRO-ELEC CO	7.54	8.44	
BOSTON EDISON CO	8.42	8.47	
CAROLINA POWER & LIGHT	9.68	9.22	
CENTRAL & SOUTH WEST CORP	9.18	9.44	
CENTRAL HUDSON GAS & ELEC	9.17	9.20	
CENTRAL MAINE POWER CO	7.81	8.73	
CILCORP INC	8.62	8.60	
CIPSCO INC	9.51	9.10	
CMS ENERGY CORP	5.24	4.02	
COMMONWEALTH ENERGY SYSTEM	11.55	11.49	
CONSOLIDATED EDISON OF NY	13.79	14.28	
DELMARVA POWER & LIGHT	10.02	10.29	
DOMINION RESOURCES INC	9.04	9.07	
DPL INC	9.49	9.07	
DQE INC	8.40	7.78	
DTE ENERGY CO	6.09	4.71	
DUKE POWER CO	11.74	11.51	
EASTERN UTILITIES ASSOC	7.98	8.31	
EDISON INTERNATIONAL	9.69	8.62	
EL PASO ELECTRIC CO	4.46	4.63	
EMPIRE DISTRICT ELECTRIC CO	9.87	10.68	
ENTERGY CORP	5.69	5.87	
FLORIDA PROGRESS CORP	8.95	8.93	
FPL GROUP INC	9.22	8.95	
GPU INC	8.80	8.33	
HAWAIIAN ELECTRIC INDS	10.69	11.31	
HOUSTON INDUSTRIES INC	6.54	6.35	
IES INDUSTRIES INC	9.66	9.76	
ILLINOVA CORP	6.02	5.75	
INTERSTATE POWER CO	9.67	9.95	

Internal Rate of Return of Electric Utilities 1972 - 1996 and 1972 - 1992 Holding Periods

	Internal Rate of Return	
	1972 - 1996	1972 - 1992
	(Percent)	
	(a)	(b)
IPALCO ENTERPRISES INC	10.61	10.68
KANSAS CITY POWER & LIGHT	10.55	10.49
KU ENERGY CORP	9.97	10.09
LG&E ENERGY CORP	8.16	7.51
LONG ISLAND LIGHTING	5.66	5.97
MDU RESOURCES GROUP INC	11.82	11.66
MINNESOTA POWER & LIGHT	11.58	12.32
MONTANA POWER CO	7.65	8.16
NEVADA POWER CO	10.07	10.20
NEW ENGLAND ELECTRIC SYSTEM	11.88	12.19
NEW YORK STATE ELEC & GAS	9.19	9.73
NIAGARA MOHAWK POWER	7.36	8.72
NIPSCO INDUSTRIES INC	6.01	4.82
NORTHEAST UTILITIES	8.56	9.27
NORTHERN STATES POWER/MN	11.87	12.03
OGE ENERGY CORP	7.96	7.83
OHIO EDISON CO	7.73	7.71
ORANGE & ROCKLAND UTILITIES	10.51	10.89 .
OTTER TAIL POWER CO	11.99	12.50
PACIFICORP	9.56	9.97
PECO ENERGY CO	8.38	8.32
PG&E CORP	9.57	10.42
PINNACLE WEST CAPITAL	8.57	8.14
PORTLAND GENERAL CORP	8.79	7.53
POTOMAC ELECTRIC POWER	12.11	12.54
PP&L RESOURCES INC	10.07	10.55
PUBLIC SERVICE CO OF COLO	8.64	8.15
PUBLIC SERVICE CO OF N MEX	6.96	6.61
PUBLIC SERVICE ENTRP	10.07	10.21
PUGET SOUND ENERGY INC	10.05	10.37
ROCHESTER GAS & ELECTRIC	8.88	9.11
SCANA CORP	9.69	9.38
SIERRA PACIFIC RES	8.76	8.61
SIGCORP INC	13.06	13.67

Internal Rate of Return of Electric Utilities 1972 - 1996 and 1972 - 1992 Holding Periods

	Internal Rate of Return	
	1972 - 1996	1972 - 1992
	(Percent)	
	(a)	(b)
SOUTHERN CO	9.80	9.39
SOUTHWESTERN PUBLIC SVC CO	11.92	12.21
ST JOSEPH LIGHT & POWER	10.92	11.44
TECO ENERGY INC	11.09	11.07
TEXAS UTILITIES CO	6.90	6.81
TUCSON ELECTRIC POWER CO	9.32	9.68
UNICOM CORP	6.94	7.13
UNION ELECTRIC CO	10.21	10.23
UNITED ILLUMINATING CO	8.57	8.77
UTILICORP UNITED INC	14.06	14.55
WASHINGTON WATER POWER	10.04	10.10
WESTERN RESOURCES INC	10.06	10.15
WISCONSIN ENERGY CORP	14.09	14.69
WPL HOLDINGS INC	11.68	12.38
WPS RESOURCES CORP	13.07	13.49
Average	9.44 %	9.51 %

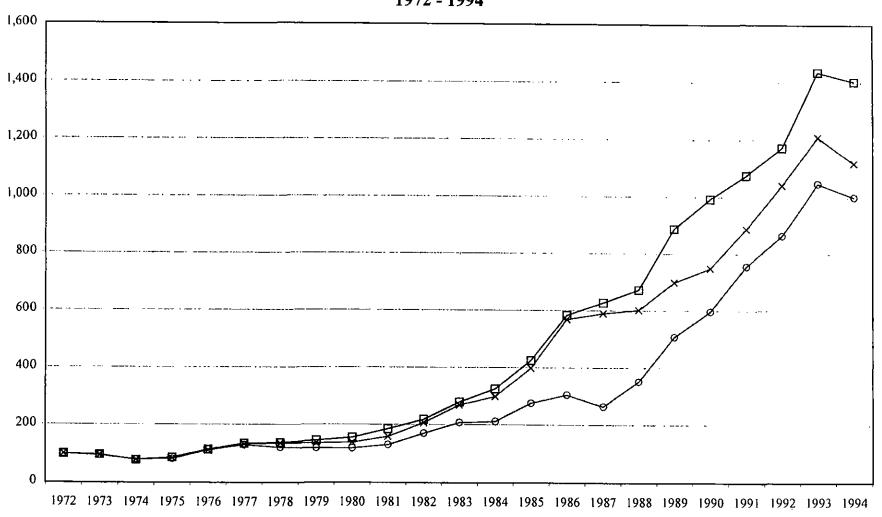
Sources: Utility Compustat II, Standard & Poor's

Compustat Services, Inc.

Electric and Telephone Utility Stockholder Returns: 1972 - 1992, National Association of Regulatory Utility Commissioners, September

13, 1993.

DQE, Electric Utilities and S&P Utilities Indices Total Shareholder Returns 1972 - 1994



→ Electric Utilities → DQE → S&P Utilities

Sources: Utility Compustat II, Standard & Poor's Compustat Services, Inc. Analysts' Handbook, Standard & Poor's, 1996.

DQE, Electric Utilities and S&P Utilities Indices Total Shareholder Returns 1972 - 1994

	Electric Utilities	_DQE_	S&P Utilities
	(a)	(b)	(c)
1972	100	100	100
1973	95	95	96
1974	78	79	78
1975	84	81	87
1976	111	113	114
1977	133	130	136
1978	136	121	138
1979	137	119	146
1980	138	119	156
1981	159	130	185
1982	206	170	217
1983	267	207	278
1984	297	211	324
1985	398	274	425
1986	568	304	582
1987	589	263	627
1988	601	351	671
1989	698	507	887
1990	748	597	992
1991	887	755	1,074
1992	1,040	863	1,172
1993	1,209	1,046	1,436
1994	1,118	1,000	1,403

Sources: Utility Compustat II, Standard & Poor's Compustat Services, Inc.

Analysts' Handbook, Standard & Poor's, 1996.

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