

PROPOSED

Species at Risk Act
Recovery Strategy Series
Adopted under Section 44 of SARA

Recovery Strategy for the Hairy Braya (*Braya pilosa*) in Canada

Hairy Braya



2021



Government
of Canada

Gouvernement
du Canada

Canada

2 **Recommended citation:**

3
4 Environment and Climate Change Canada. 2021. Recovery Strategy for the Hairy Braya
5 (*Braya pilosa*) in Canada [Proposed]. *Species at Risk Act* Recovery Strategy Series.
6 Environment and Climate Change Canada, Ottawa. 2 parts, 18 pp. + 29 pp.

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10 **Official version**

11 The official version of the recovery documents is the one published in PDF. All
12 hyperlinks were valid as of date of publication.

13
14 **Non-official version**

15 The non-official version of the recovery documents is published in HTML format and all
16 hyperlinks were valid as of date of publication.

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20 For copies of the recovery strategy, or for additional information on species at risk,
21 including the Committee on the Status of Endangered Wildlife in Canada (COSEWIC)
22 Status Reports, residence descriptions, action plans, and other related recovery
23 documents, please visit the [Species at Risk \(SAR\) Public Registry](#)¹.

24
25
26 Cover illustration: Hairy Braya © Jim Harris

27
28 Également disponible en français sous le titre
29 « Programme de rétablissement du braya poilu (*Braya pilosa*) au Canada
30 [Proposition] »

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32
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35 ISBN

36 Catalogue no.

37
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¹ www.canada.ca/en/environment-climate-change/services/species-risk-public-registry.html

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43 RECOVERY STRATEGY FOR THE HAIRY BRAYA
44 (*Braya pilosa*) IN CANADA

45
46 2021
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49 Under the Accord for the Protection of Species at Risk (1996), the federal, provincial,
50 and territorial governments agreed to work together on legislation, programs, and
51 policies to protect wildlife species at risk throughout Canada.
52

53 In the spirit of cooperation of the Accord, the Northwest Territories Conference of
54 Management Authorities has given permission to the Government of Canada to adopt
55 the *Recovery Strategy for the Hairy Braya (Braya pilosa) in the Northwest Territories*
56 (Part 2) under Section 44 of the *Species at Risk Act* (SARA). Environment and Climate
57 Change Canada has included a federal addition (Part 1) which completes the SARA
58 requirements for this recovery strategy.

59
60
61 The federal recovery strategy for the Hairy Braya in Canada consists of two parts:

62
63 Part 1 – Federal Addition to the *Recovery Strategy for the Hairy Braya (Braya pilosa) in*
64 *the Northwest Territories*, prepared by Environment and Climate Change Canada.

65
66 Part 2 – *Recovery Strategy for the Hairy Braya (Braya pilosa) in the Northwest*
67 *Territories*, prepared by the Conference of Management Authorities.

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Part 1 – Federal Addition to the *Recovery Strategy for the Hairy Braya (Braya pilosa) in the Northwest Territories*, prepared by Environment and Climate Change Canada

114 Preface

115
116 The federal, provincial, and territorial government signatories under the [Accord for the](#)
117 [Protection of Species at Risk \(1996\)](#)² agreed to establish complementary legislation and
118 programs that provide for effective protection of species at risk throughout Canada.
119 Under the *Species at Risk Act* (S.C. 2002, c.29) (SARA), the federal competent
120 ministers are responsible for the preparation of recovery strategies for listed Extirpated,
121 Endangered, and Threatened species and are required to report on progress within
122 five years after the publication of the final document on the SAR Public Registry.

123
124 The Minister of Environment and Climate Change is the competent minister under
125 SARA for the Hairy Braya and has prepared the federal component of this recovery
126 strategy (Part 1), as per section 37 of SARA. To the extent possible, it has been
127 prepared in cooperation with the Government of the Northwest Territories, the Inuvialuit
128 Land Administration, the Tuktoyaktuk Hunters and Trappers Committee, and the Wildlife
129 Management Advisory Council (Northwest Territories) as per section 39(1) of SARA.
130 SARA section 44 allows the Minister to adopt all or part of an existing plan for the
131 species if it meets the requirements under SARA for content (sub-sections 41(1) or (2)).
132 The Conference of Management Authorities (CMA) provided the attached recovery
133 strategy for the Hairy Braya (Part 2) as advice to the jurisdictions responsible for
134 managing the species in the Northwest Territories. It was prepared in cooperation with
135 Environment and Climate Change Canada.

136
137 It was determined that the recovery of the Hairy Braya in Canada is not technically or
138 biologically feasible. However, the goal of this recovery strategy is to secure the survival
139 of Hairy Braya in the wild. The species still may benefit from general conservation
140 programs in the same geographic area and will receive protection through SARA and
141 other federal, and provincial or territorial, legislation, policies, and programs.

142
143 The feasibility determination will be re-evaluated as part of the report on implementation
144 of the recovery strategy, or as warranted in response to changing conditions and/or
145 knowledge.

146
147 The recovery strategy sets the strategic direction to arrest or reverse the decline of the
148 species, including identification of critical habitat to the extent possible. It provides all
149 Canadians with information to help take action on species conservation. When critical
150 habitat is identified, either in a recovery strategy or an action plan, SARA requires that
151 critical habitat then be protected.

152
153 In the case of critical habitat identified for terrestrial species including migratory birds
154 SARA requires that critical habitat identified in a federally protected area³ be described

² www.canada.ca/en/environment-climate-change/services/species-risk-act-accord-funding.html#2

³ These federally protected areas are: a national park of Canada named and described in Schedule 1 to the *Canada National Parks Act*, The Rouge National Park established by the *Rouge National Urban Park*

155 in the *Canada Gazette* within 90 days after the recovery strategy or action plan that
156 identified the critical habitat is included in the public registry. A prohibition against
157 destruction of critical habitat under ss. 58(1) will apply 90 days after the description of
158 the critical habitat is published in the *Canada Gazette*.

159
160 For critical habitat located on other federal lands, the competent minister must either
161 make a statement on existing legal protection or make an order so that the prohibition
162 against destruction of critical habitat applies.

163
164 If the critical habitat for a migratory bird is not within a federal protected area and is not
165 on federal land, within the exclusive economic zone or on the continental shelf of
166 Canada, the prohibition against destruction can only apply to those portions of the
167 critical habitat that are habitat to which the *Migratory Birds Convention Act, 1994* applies
168 as per SARA ss. 58(5.1) and ss. 58(5.2).

169
170 For any part of critical habitat located on non-federal lands, if the competent minister
171 forms the opinion that any portion of critical habitat is not protected by provisions in or
172 measures under SARA or other Acts of Parliament, or the laws of the province or
173 territory, SARA requires that the Minister recommend that the Governor in Council make
174 an order to prohibit destruction of critical habitat. The discretion to protect critical habitat
175 on non-federal lands that is not otherwise protected rests with the Governor in Council.

176
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Act, a marine protected area under the *Oceans Act*, a migratory bird sanctuary under the *Migratory Birds Convention Act, 1994* or a national wildlife area under the *Canada Wildlife Act* see ss. 58(2) of SARA.

178 **Acknowledgements**

179

180 The initial draft of the federal addition was prepared by Environment Climate Change
181 Canada, Canadian Wildlife Service.

182

183 Thanks go to the following individuals and organizations for providing comments and
184 wisdom that were invaluable in preparing this document:

185

186 Government of the Northwest Territories, Environment and Natural Resources

187 Wildlife Management Advisory Council – Northwest Territories

188 Inuvialuit Land Administration

189 The Hunters & Trappers Committee of Tuktoyaktuk

190

191

192 **Additions and modifications to the adopted document**

193
194 The following sections have been included to address specific requirements of the
195 federal *Species at Risk Act* (SARA) that are not addressed in the *Recovery Strategy for*
196 *the Hairy Braya* (*Braya pilosa*) *in the Northwest Territories* (Part 2 of this document,
197 referred to henceforth as “the CMA recovery strategy”) and/or to provide updated or
198 additional information. The CMA recovery strategy will be reviewed at least every five
199 years, reporting on actions taken for implementation and progress made towards
200 meeting its objectives. The first progress report will be due in 2021, at which time the
201 CMA recovery strategy may be updated⁴.

202
203 Under SARA, there are specific requirements and processes set out regarding the
204 protection of critical habitat. Conservation approaches, described in the CMA recovery
205 strategy, designed for the maintenance or improvement of habitat will be adopted;
206 however, whether these measures will result in protection of critical habitat under SARA
207 will be assessed following publication of the final federal recovery strategy.

208 209 210 **1. Recovery feasibility summary**

211
212 Based on the following four criteria that Environment and Climate Change Canada uses
213 to establish recovery feasibility, recovery of the Hairy Braya has been determined not to
214 be biologically or technically feasible at this time. Recovery is considered not feasible
215 when the answer to any of the following questions is “no”.

216
217 1. Individuals of the wildlife species that are capable of reproduction are available now
218 or in the foreseeable future to sustain the population or improve its abundance.

219
220 Yes. There are an estimated 15,000-20,000 individuals. Approximately 80% of these,
221 12,000-16,000, are mature individuals. The expected loss within 100 years of the
222 subpopulations found within 1 kilometer of rapidly eroding shorelines and coasts would
223 reduce the number of mature individuals by approximately 15%. The rest of the
224 subpopulations are in areas that are subject to fewer threats. Even with the complete
225 loss of the at-risk coastal populations, there would be enough mature individuals to
226 ensure the survival of the species. This species is not naturally precarious due to its
227 population size being greater than 1000 individuals and its Index of Area of Occurrence⁵
228 (IAO) being greater than 20km².

⁴ The CMA strategy and updates on implementation can be found at www.nwtspeciesatrisk.ca.

⁵ The size of IAO for a wildlife species is compared against threshold values in the COSEWIC criteria to identify wildlife species with a restricted distribution or small population size and thereby wildlife species which may have an elevated risk of extirpation or extinction. Because the estimated size of IAO is dependent on the scale at which it is measured, it is important to use a consistent scale when determining IAO for use in the COSEWIC criteria. COSEWIC has determined that an IAO measured at a scale of 2x2 km² is appropriate for use with the criteria.

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2. Sufficient suitable habitat is available to support the species or could be made available through habitat management or restoration.

Yes. The extent of occurrence⁶ (EO) for Hairy Braya is approximately 250km² and the IAO is 64km². The expected loss within 100 years of the at-risk coastal subpopulations would reduce the IAO to 48km². The estimated 48km² of remaining IAO is found in more stable habitats that are subject to fewer threats. The remaining 48km² would likely be enough to allow the species to propagate. There are areas south of the known populations that may support undiscovered subpopulations of Hairy Braya.

3. The primary threats to the species or its habitat (including threats outside Canada) can be avoided or mitigated.

No. The immediate threats are habitat loss due to rapid erosion and saline (saltwater) wash of coastline habitat resulting from storm surges and permafrost melting. These events appear to be becoming more frequent and severe due to a reduction in ice cover on the Beaufort Sea over the past few decades. These impacts of anthropogenic climate change are expected to continue into the foreseeable future and are unlikely to decrease. If they continue, the range of the species will be reduced. Hairy Braya appears to be a poor competitor, requiring bare soil to become established, and seems to have little ability to expand its distribution range and move into appropriate habitat in surrounding areas. Therefore, it is unlikely that the species will naturally expand its range elsewhere to compensate for the loss of coastal subpopulations.

4. Recovery techniques exist to achieve the population and distribution objectives or can be expected to be developed within a reasonable timeframe.

Yes. It should be technically possible to gather seeds, grow individuals in a human controlled environment, and to reintroduce them to the wild. Attempts to grow the plant in a greenhouse have seen successful germination but flowers and fruits have not yet developed⁷; reintroduction of the plant has not yet been attempted. It is believed that survival can be achieved through a combination of direct action, such as seed collection, and indirect action, such as the precautionary approach to decision making and management.

⁶ Extent of occurrence: The area included in a polygon without concave angles that encompasses the geographic distribution of all known populations of a wildlife species.

⁷ J. Harris personal communication (2019)

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2. COSEWIC* species assessment information

Date of Assessment: May 2013

Common Name (population): Hairy Braya

Scientific Name: *Braya pilosa*

COSEWIC Status: Endangered

Reason for Designation: This plant is restricted globally to a very small area in the Northwest Territories. It is endangered by the loss of habitat through very rapid coastal erosion and saline wash resulting from storm surges, and by permafrost melting. These events appear to be increasing in frequency and severity as a consequence of a significant reduction in sea ice cover on the Beaufort Sea and changes in weather patterns. These indirect impacts of climate change are expected to continue into the foreseeable future.

Canadian Occurrence: Northwest Territories

COSEWIC Status History: Designated Endangered in May 2013.

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* COSEWIC (Committee on the Status of Endangered Wildlife in Canada)

3. Species status information

Hairy Braya was assessed as Endangered by COSEWIC in 2013 and listed as Endangered on schedule 1 of the SARA in 2018. It was assessed as Threatened by the Northwest Territories Species at Risk Committee in 2012 and subsequently listed on the Northwest Territories List of Species at Risk as Threatened in 2014.

The global (G), national (N), and Northwest Territories (subnational =S) NatureServe ranks for Hairy Braya are all imperiled (conservation status = 2) in 2012 ;(G2), (N2), and (S2) respectively (Natureserve, 2019)

Hairy Braya is endemic to Cape Bathurst and Baillie Islands, in the Inuvialuit Settlement Region of the Northwest Territories.

284 **4. Threats**

285
286 The information provided in the CMA strategy (PART 2) accurately reflects that found in
287 the COSEWIC assessment report in addition to providing more detailed information on
288 lower level threats and factors having a positive influence. The threats described in
289 section 3.5 of the CMA recovery strategy are summarized in the threat assessment
290 below (section 3.1).

291
292 Hairy Braya faces little direct threat from large scale human activities due to both its
293 remote location and the pre-existing management regime established under the
294 Inuvialuit Final Agreement (IFA)⁸. Cape Bathurst is home to sensitive calving grounds of
295 the Cape Bathurst caribou herd and as such has a number of conservation priorities
296 formalized in the Tuktoyaktuk Community Conservation Plan. The Plan states that this
297 area is part of “Lands and waters where cultural or renewable resources are of
298 particular significance and sensitivity throughout the year, and that this area shall be
299 managed so as to eliminate, to the greatest extent possible, potential damage and
300 disruption.” (TCCP, 2016). Development activities are screened by the Environmental
301 Impact Screening Committee which seeks input from local Hunters and Trappers
302 Committees before issuing decisions. Any development activities would also require a
303 permit from the Inuvialuit Land Administration (ILA).

304 **4.1 Threat Assessment**

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306
307 The Hairy Braya threat assessment is based on the IUCN-CMP (International Union for
308 Conservation of Nature–Conservation Measures Partnership) unified threats
309 classification system. Threats are defined as the proximate activities or processes that
310 have caused, are causing, or may cause in the future the destruction, degradation,
311 and/or impairment of the entity being assessed (population, species, community, or
312 ecosystem) in the area of interest (global, national, or subnational). Limiting factors are
313 not considered during this assessment process. For purposes of threat assessment,
314 only present and future threats are considered.

⁸ <http://irc.inuvialuit.com/inuvialuit-final-agreement>

315 **Table 1.** Threat classification table for Hairy Braya

Threat #	Threat description	Impact ^a	Scope ^b	Severity ^c	Timing ^d	Detailed threats
5	Biological resource use	Negligible	Small	Negligible	Low	Human activities present have no significant impact on hairy braya
5.1	Hunting & collecting terrestrial animals	Negligible	Small	Negligible	Low	Human activity in the hairy braya range is very limited due to its remote location.
8	Invasive & other problematic species & genes	Negligible	Negligible	Negligible	Negligible	Introduction of genetic material through hybridization is a possible threat but the impact is currently unknown.
8.2	Problematic native species	Negligible	Negligible	Negligible	Negligible	Hybridization may be occurring between hairy braya and other species (smooth braya and Greenland braya) but there is not currently enough information to determine this with certainty.

Threat #	Threat description	Impact ^a	Scope ^b	Severity ^c	Timing ^d	Detailed threats
11	Climate change & severe weather	High	Large	Extreme	Moderate	Climate change is the largest threat facing Hairy Braya and their habitat.
11.1	Habitat shifting & alteration	Low	Small	Serious	High	Coastline erosion and salt spray as described in section 3.5 of the CMA recovery strategy.
11.4	Storms & flooding	High	Large	Extreme	Moderate	Flooding from storm surges as described under Potential Flooding in section 3.5 of the CMA recovery strategy.

316 ^a **Impact** – The degree to which a species is observed, inferred, or suspected to be directly or indirectly threatened in the area of interest. The impact of each
 317 threat is based on Severity and Scope rating and considers only present and future threats. Threat impact reflects a reduction of a species population or
 318 decline/degradation of the area of an ecosystem. The median rate of population reduction or area decline for each combination of scope and severity corresponds
 319 to the following classes of threat impact: Very High (75% declines), High (40%), Medium (15%), and Low (3%). Unknown: used when impact cannot be determined
 320 (e.g., if values for either scope or severity are unknown); Not Calculated: impact not calculated as threat is outside the assessment timeframe (e.g., timing is
 321 insignificant/negligible or low as threat is only considered to be in the past); Negligible: when scope or severity is negligible; Not a Threat: when severity is scored
 322 as neutral or potential benefit.

323 ^b **Scope** – Proportion of the species that can reasonably be expected to be affected by the threat within 10 years. Usually measured as a proportion of the species'
 324 population in the area of interest. (Pervasive = 71–100%; Large = 31–70%; Restricted = 11–30%; Small = 1–10%; Negligible < 1%).

325 ^c **Severity** – Within the scope, the level of damage to the species from the threat that can reasonably be expected to be affected by the threat within a 10-year or
 326 three-generation timeframe. Usually measured as the degree of reduction of the species' population. (Extreme = 71–100%; Serious = 31–70%; Moderate = 11–
 327 30%; Slight = 1–10%; Negligible < 1%; Neutral or Potential Benefit ≥ 0%).

328 ^d **Timing** – High = continuing; Moderate = only in the future (could happen in the short term [< 10 years or 3 generations]) or now suspended (could come back in
 329 the short term); Low = only in the future (could happen in the long term) or now suspended (could come back in the long term); Insignificant/Negligible = only in the
 330 past and unlikely to return, or no direct effect but limiting

331

332 **5. Population and distribution objectives**

333

334 Consistent with the conservation and recovery goal set out in the CMA recovery
335 strategy, Environment and Climate Change Canada's population and distribution
336 objective for Hairy Braya is to:

337

338 Secure the survival of the population of Hairy Braya in the wild.

339

340 This objective is in line with the conservation and recovery goal set out in the CMA
341 recovery strategy which is detailed through the written conservation and recovery
342 objectives outlining the CMA's goals and means with which to accomplish them, see
343 Part 2 of this document:

344

345 To ensure survival of Hairy Braya in the wild for at least the next 100 years.

346

- 347 • Secure future existence of Hairy Braya seeds/plants.
- 348 • Monitor Hairy Braya population, range, and habitat.
- 349 • Obtain information to inform sound management decisions.
- 350 • Minimize detrimental effects of human activities on Hairy Braya and its
351 habitat.
- 352 • Adaptively co-manage Hairy Braya in accordance with the best available
353 information.

353

354 The Index of Area of Occurrence (IAO) for Hairy Braya was measured at 64 km² in 2011
355 and is likely less now given the expected rapid erosion on the west coast of the Cape
356 Bathurst peninsula. The loss of coastal habitat is likely accompanied by a loss of
357 individuals and possibly entire subpopulations. Because of this uncertainty the objective
358 focuses on maintaining the safety and stability of the inland subpopulations.

359

360

361 **6. Critical habitat**

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363 Section 41 (1)(c) of SARA requires that recovery strategies include an identification of
364 the species' critical habitat to the extent possible, as well as examples of activities that
365 are likely to result in its destruction. Under SARA, critical habitat is "the habitat that is
366 necessary for the survival or recovery of a listed wildlife species and that is identified as
367 the species' critical habitat in the recovery strategy or in an action plan for the species"⁹.
368 In the case of Hairy Braya the approach taken was to identify habitat necessary for its
369 survival given that recovery has been found to be not feasible at this time.

370

371 Identification of critical habitat is not a component of the CMA recovery strategy. Section
372 153 of the *Species at Risk (NWT)* Act stipulates that habitat can be designated if it is
373 essential to the survival or recovery of the species and if it is necessary for the

⁹ SARA section 2(1)

374 conservation of the species or its habitat. This designation, however, is not automatic
375 under the Act. At this time, no habitat has been either designated or identified for
376 designation under the *Species at Risk (NWT) Act*.

377
378 It is recognized that the critical habitat identified in this recovery strategy is insufficient to
379 achieve the population and distribution objective for the species, because adjacent
380 areas containing suitable habitat have not yet been surveyed. A schedule of studies
381 (Section 6.2) has been included which outlines the activities required to complete the
382 identification of critical habitat.

383 384 **6.1 Identification of the species' critical habitat**

385
386 The areas containing critical habitat for Hairy Braya are identified at all thirteen
387 subpopulations as presented in Figure 1. Critical habitat for the Hairy Braya in Canada
388 occurs within the shaded yellow polygons (units) shown on each map where the critical
389 habitat criteria described in this section are met.

390
391 Although four of the thirteen Hairy Braya subpopulations are within 1km of the coast and
392 are therefore at risk of eroding into the ocean, critical habitat, under SARA, has been
393 identified for all thirteen subpopulations. The existing subpopulations, habitat suitability
394 and future habitat needs are the primary criteria in selecting critical habitat for Hairy
395 Braya. The species is restricted to areas that were ice free during the Pleistocene
396 epoch¹⁰ and have the suitable soil types listed below.

397
398 The habitat requirements for Hairy Braya are described in the CMA recovery strategy
399 (Part 2, section 3.4, "Needs and limitations of the hairy braya"). Within the geospatial
400 areas identified as containing critical habitat, critical habitat is identified wherever the
401 following biophysical features and attributes occur:

- 402
403 Coastal bluffs or dry uplands which include:
- 404 • Calcareous (calcium-rich) soils of sandy loam or silty clay loam
 - 405 • Bare soil to become established, generally caused:
 - 406 ○ Seasonal periods of standing water
 - 407 ○ Physical processes such as erosion and deposition of sediment
 - 408 ○ Disturbance by caribou hooves
- 409

¹⁰ The Pleistocene epoch is defined as the period that began about 2.6 million years ago and ended 11,700 years ago.

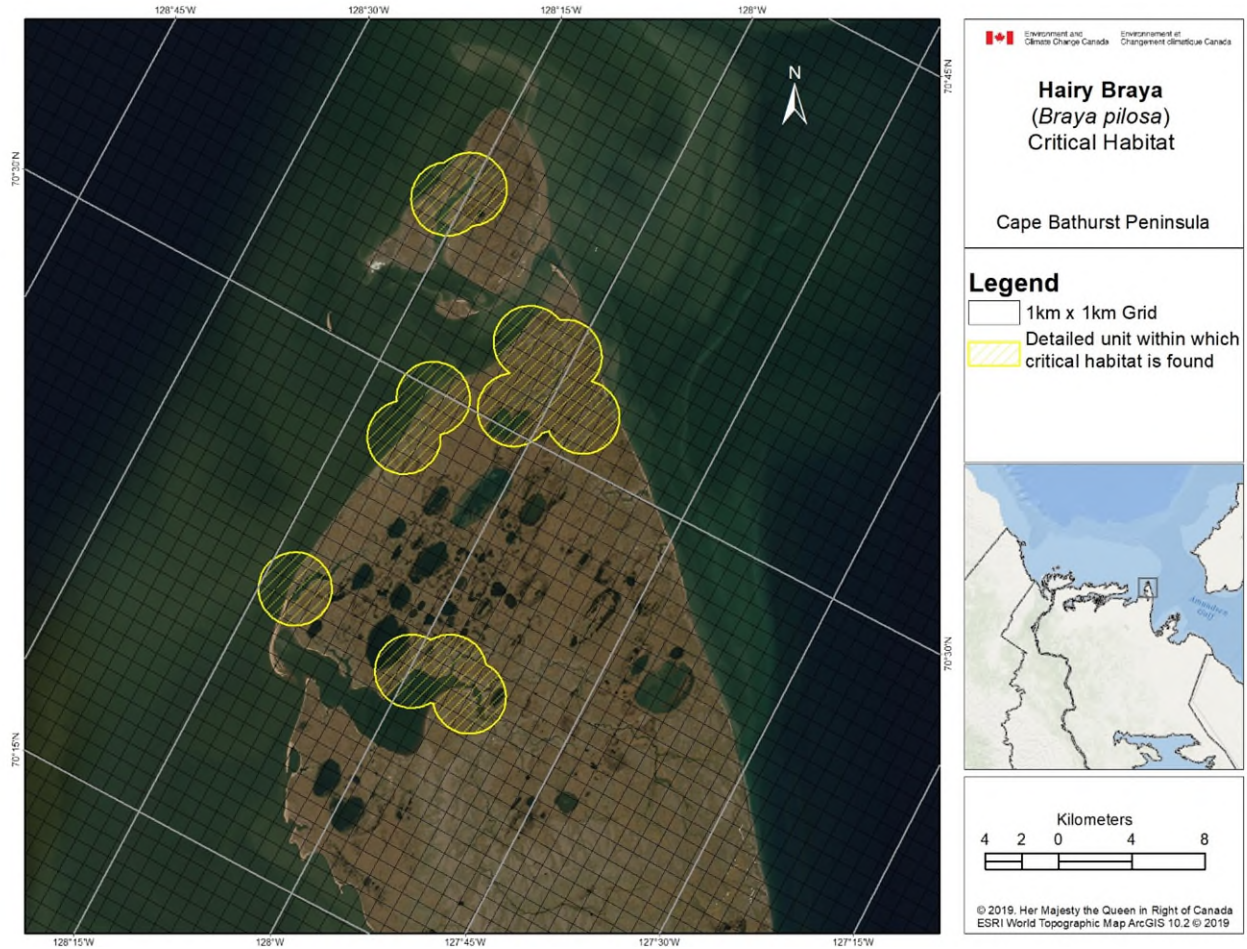
410 **6.1.1 Geospatial location of areas containing critical habitat**

411
412 The geospatial area containing critical habitat for Hairy Braya is based on the following
413 additive components:

- 414 (1) areas occupied by individual plants or patches of plants within the past
415 25 years, including the associated potential location error from GPS units
416 (ranging up to 25 m uncertainty distance) around observations; and
417 (2) A 2km distance encompasses the immediately adjacent areas that are
418 integral to the production and maintenance of the suitable microhabitat
419 conditions required by Hairy Braya subpopulations to expand and move as
420 the habitat changes and becomes unsuitable due to erosion and other
421 factors (Harris pers. comm. 2020)

422
423 The subpopulations of Hairy Braya were determined using definitions developed by
424 IUCN (2008) and strategies for delimiting plant element occurrences from NatureServe
425 (2019). The subpopulations were first defined by the Species at Risk Committee (2012)
426 and then used by COSEWIC (2013). Hairy Braya plants separated by over 1km from
427 other Hairy Braya plants are considered a new subpopulation. The areas containing
428 critical habitat for Hairy Braya are presented in Figure 1. Critical habitat for Hairy Braya
429 in Canada occurs within the shaded yellow areas where the critical habitat criteria are
430 met.

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Figure 1: Critical habitat for Hairy Braya, as defined by the biophysical attributes in section 6.1, is found in the yellow shaded areas defined using criteria and the methodology set out in section 6.1.1.

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6.2 Schedule of studies to identify critical habitat

The following schedule of studies (Table 2) outlines the activity required to complete the identification of critical habitat for Hairy Braya:

Table 2: Schedule of Studies to Identify Critical Habitat

Description of Activity	Rationale	Timeline
Complete surveys of the possible range previously mapped by NWT Conference of Management Authorities to verify occupancy	The completion of surveys to locate areas of occurrence within the possible range is needed to fully identify critical habitat.	2021-2031

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6.3 Activities likely to result in destruction of critical habitat

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Understanding what constitutes destruction of critical habitat is necessary for the protection and management of critical habitat. Destruction is determined on a case by case basis. Destruction would result if part of the critical habitat were degraded, either permanently or temporarily, such that it would not serve its function when needed by the species. Destruction may result from single or multiple activities at one point in time or from the cumulative effects of one or more activities over time.

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The main threats facing Hairy Braya are the rapid erosion of coastal habitat and extreme weather events. The erosion of soil into the ocean results in permanent habitat loss and can result in subpopulations of Hairy Braya disappearing into the ocean. Extreme weather events, such as flooding, storms and storm surges are all capable of destroying habitat. They can all result in plants being drowned in standing water and the soil becoming too salty to support Hairy Braya plants.

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None of these threats are directly caused by human actions occurring within critical habitat and therefore cannot be directly prevented by site level mitigation measures. Global persistence in environmental stewardship may eventually lead to waning of the underlying causes of atmospheric warming and permafrost melting.

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One of the few human activities taking place in the area is subsistence harvesting by the Inuvialuit. The minimal amount of habitat alteration that regular harvesting activities would incur could in fact be beneficial to the species by exposing bare patches of earth that would allow the species to propagate.

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Large scale human activities, that would alter or destroy habitat, occurring either within critical habitat or adjacent to it still have the potential to negatively impact the survival of Hairy Braya as a species. It is important to continue actively managing these activities through the established structures set forth under the Inuvialuit Final Agreement with the goal of preventing, reducing or eliminating these negative impacts. The

478 management decisions for human use and human activities occurring on Cape Bathurst
479 are made by the ILA due to the fact that the entirety of Cape Bathurst is private lands,
480 designated under the IFA¹¹.

481

482 **7. Effects on the environment and other species**

483

484 A strategic environmental assessment (SEA) is conducted on all SARA recovery
485 planning documents, in accordance with the [Cabinet Directive on the Environmental](#)
486 [Assessment of Policy, Plan and Program Proposals](#)¹². The purpose of a SEA is to
487 incorporate environmental considerations into the development of public policies, plans,
488 and program proposals to support environmentally sound decision-making and to
489 evaluate whether the outcomes of a recovery planning document could affect any
490 component of the environment or any of the [Federal Sustainable Development](#)
491 [Strategy](#)'s¹³ (FSDS) goals and targets.

492

493 Recovery planning is intended to benefit species at risk and biodiversity in general.
494 However, it is recognized that strategies may also inadvertently lead to environmental
495 effects beyond the intended benefits. The planning process based on national
496 guidelines directly incorporates consideration of all environmental effects, with a
497 particular focus on possible impacts upon non-target species or habitats. The results of
498 the SEA are incorporated directly into the strategy itself, but are also summarized below
499 in this statement. The critical habitat identified for Hairy Braya in this document overlaps
500 with the Cape Bathurst caribou calving grounds. Hairy Braya occupy habitat within the
501 Cape Bathurst caribou calving grounds. Any conservation actions for Hairy Braya would
502 likely provide a benefit to the calving ground of the Cape Bathurst barren-ground
503 caribou herd. There are no other effects expected on other at-risk species.

504

¹¹ IFA 7(1)(a)

¹² www.canada.ca/en/environmental-assessment-agency/programs/strategic-environmental-assessment/cabinet-directive-environmental-assessment-policy-plan-program-proposals.html

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**Part 2 – *Recovery Strategy for the Hairy Braya (Braya pilosa)*
in the Northwest Territories, prepared by the Conference of
Management Authorities**



Recovery Strategy for the Hairy Braya (*Braya pilosa*) in the Northwest Territories



Species at Risk (NWT) Act
Management Plan and Recovery Strategy Series
2015



For copies of the recovery strategy or for additional information on NWT species at risk, please visit the NWT Species at Risk website (www.nwt-speciesatrisk.ca).

Recommended citation:

Conference of Management Authorities. 2015. Recovery Strategy for the Hairy Braya (*Braya pilosa*) in the Northwest Territories. *Species at Risk (NWT) Act* Management Plan and Recovery Strategy Series. Environment and Natural Resources, Government of the Northwest Territories, Yellowknife, NT. 29 pp.

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ISBN: 978-0-7708-0228-8

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What is the *Species at Risk (NWT) Act*?

The *Species at Risk (NWT) Act* (the Act) provides a process to identify, protect and recover species at risk in the Northwest Territories (NWT). The Act applies to any wild animal, plant or other species for which the Government of the Northwest Territories (GNWT) has management authority. It applies everywhere in the NWT, on both public and private lands, including private lands owned under a land claims agreement, in accordance with the land claims agreements.

What is the Conference of Management Authorities?

The Conference of Management Authorities (the Conference) was established under the Act and is made up of the wildlife co-management boards and governments in the NWT that share responsibility for the conservation and recovery of species at risk in the NWT (referred to as ‘Management Authorities’). The purpose of the Conference is to build consensus among Management Authorities on the conservation of species at risk and to provide direction, coordination and leadership with respect to the assessment, listing, conservation and recovery of species at risk while respecting the roles and responsibilities of Management Authorities under land claim and self-government agreements. The Conference develops consensus agreements on listing species at risk, conservation measures, management strategies and recovery plans. Only Management Authorities that have jurisdiction for that species are involved in making the decisions.

What is a threatened species?

Under the Act, a threatened species is a species that is likely to become endangered in the NWT if nothing is done to reverse the factors leading to its extirpation or extinction.

What is a recovery strategy?

Under the Act, a recovery strategy is a document that recommends objectives for the conservation and recovery of a threatened species. It also recommends approaches to achieve those objectives. It includes a description of threats and positive influences on the species and its habitat. Under the Act, a recovery strategy must be done for threatened species, within two years after the species is added to the NWT List of Species at Risk.

PREFACE

Under the *Species at Risk (NWT) Act*, the Minister of Environment and Natural Resources is ultimately responsible to prepare and complete recovery strategies for listed threatened species. This recovery strategy has been prepared in cooperation with the Management Authorities responsible for the hairy braya: the Government of the Northwest Territories (GNWT) and the Wildlife Management Advisory Council (NWT) (WMAC (NWT)). This recovery strategy also constitutes advice to other jurisdictions and organizations that may be involved in conserving the species.

Success in the conservation and recovery of this species depends on the commitment and cooperation of many different groups that will be involved in implementing the directions set out in this strategy and cannot be achieved by the GNWT, WMAC (NWT) or any other group alone. All NWT residents are invited to join in supporting and implementing this strategy for the benefit of the hairy braya and NWT society as a whole.

This recovery strategy will be followed by a consensus agreement by the Conference of Management Authorities that will lay out the actions Management Authorities agree to undertake to implement it. This recovery strategy does not commit any party to actions or resource expenditures; implementation of this strategy is subject to appropriations, priorities, and budgetary constraints of the participating Management Authorities.

At least every five years, the Conference of Management Authorities will review this recovery strategy and report on the actions undertaken to implement it, and the progress made towards meeting its objectives.

Background information on hairy braya and threats is mainly summarized from the Species at Risk Committee (2012) report. To avoid repetitive citations, it can be assumed that the information was taken from this report, unless another reference is given.

ACCEPTANCE STATEMENT

The Wildlife Management Advisory Council (WMAC (NWT)) and the Government of the Northwest Territories accepted this Recovery Strategy for the Hairy Braya on October 16, 2015.

ACKNOWLEDGMENTS

This document was funded by Environment and Natural Resources (ENR) and the principal compilers of this document were Environment and Natural Resources staff: Lisa Worthington, Species at Risk Recovery Planning Coordinator, and Joanna Wilson, Wildlife Biologist (Species at Risk).

We thank the following organizations and individuals for providing comments that significantly improved the recovery strategy:

Government of Northwest Territories, Environment and Natural Resources

Wildlife Management Advisory Council (NWT)

Environment Canada

Mike Harlow, Chief Land Administrator, Inuvialuit Land Administration (ILA)

James G. Harris, Professor of Biology and Director of Herbarium, Utah Valley University.

EXECUTIVE SUMMARY

The purpose of this recovery strategy is to provide an action-oriented planning tool that identifies how the conservation and recovery of hairy braya (*Braya pilosa*) can be accomplished. It will assist the Management Authorities in deciding what actions to take, how to prioritize their work, and how to allocate their resources. The next step is for Management Authorities to make an agreement laying out the actions they intend to take to implement this strategy. They will review this recovery strategy and report on progress every five years.

This recovery strategy was prepared by the Department of Environment and Natural Resources (ENR) of the GNWT, in accordance with the Conference of Management Authorities' guidelines and template for recovery strategies. There were many steps involved in the process; this included discussions with communities in the Inuvialuit Settlement Region (ISR), conducting Crown consultation with regard to Aboriginal or treaty rights, and providing the opportunity for public comment. Their feedback was incorporated into the plan which was reviewed by all parties involved in managing this species, including GNWT, WMAC (NWT), Inuvialuit Game Council, Environment Canada and Inuvialuit Regional Corporation (IRC).

1. Species Description and Biology

Hairy braya is a perennial plant belonging to the mustard family (Brassicaceae). It is typically 4.5 – 12.0 cm tall. Its stems grow from a tuft of leaves at the base of the plant and have white flowers arranged in dense clusters. It can be distinguished from other *Braya* species by its large flowers and the shape of its fruits (almost round with very long “styles” [elongated reproductive structures]). This plant is endemic to the NWT.

2. Current status

In 2012, hairy braya was assessed by the NWT Species at Risk Committee (SARC) as threatened in the NWT. Hairy braya was subsequently listed as a threatened species under the territorial *Species at Risk (NWT) Act* in 2014. This means hairy braya is likely to become endangered in the NWT if nothing is done to reverse the factors leading to its extirpation or extinction. This recovery strategy is legally required because of the listing of hairy braya in the NWT.

In 2013, hairy braya was assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC). It was assessed as an endangered species in Canada, using criteria with longer timelines for potential extinction than those used by SARC. It is important to note that the different criteria used in SARC and COSEWIC assessments resulted in the different species at risk status between the two committees. As of 2015, hairy braya was under consideration for listing under the federal *Species at Risk Act (SARA)*.

3. Population and distribution

Globally, the hairy braya occurs only in the NWT on Inuvialuit private lands. It is found on the northwestern part of Cape Bathurst peninsula and on the nearby Baillie Islands. Hairy braya is restricted to a small area that remained ice-free during the last ice age.

It is estimated that there are about 15,000 to 20,000 hairy braya plants. Along the coast, hairy braya numbers are declining because of rapid coastal erosion and salt spray. Fortunately, most hairy braya plants are found in more stable habitats inland or along protected inlets.

4. Needs and limitations of the hairy braya

Hairy braya appears to be cross-pollinated (pollination takes place between two different flowers). It seems to have very limited ability to expand its range into new areas.

Hairy braya occurs on bluffs and dry uplands along coastlines, inlets and streams. It does not compete well with other plant species, and needs bare soil to become established. Periods of standing water, erosion, and disturbance from caribou hooves appear to be involved in creating or maintaining these bare soil habitats.

5. Threats to survival and recovery

The most obvious threat to hairy braya is habitat loss due to rapid erosion of the coastline. The coastline has been eroding at a rate of about 9 to 10 m per year. The rate of coastal erosion is increasing in the Beaufort Sea due to a reduction in sea-ice; erosion will probably continue increasing as sea level rises due to climate warming. Plants along the coast are also killed by salt spray.

Plants along protected inlets are not as affected by erosion or sea spray but they are vulnerable to random events like storm surges, which could flood low-lying habitat. This is the most serious threat because the bulk of the hairy braya population occurs in low-lying areas that could be affected by flooding.

Human-caused habitat disturbance is currently a minor threat to hairy braya but if human activity were to increase on the Cape Bathurst peninsula, it could become a more significant issue.

6. Conservation and recovery goal

The conservation and recovery goal is to ensure survival of hairy braya in the wild for at least the next 100 years.

7. Conservation and recovery objectives

Objectives for the conservation and recovery of hairy braya are:

- 1) Secure future existence of hairy braya seeds/plants.
- 2) Monitor hairy braya population, range and habitat.
- 3) Obtain information to inform sound management decisions.
- 4) Minimize detrimental effects of human activities on hairy braya and its habitat.
- 5) Adaptively co-manage hairy braya in accordance with the best available information.

8. Highlights of the main recommended approaches for conservation and recovery

1) Secure future existence of hairy braya seeds/plants.

This approach involves depositing a portion of the existing seed collection for storage and propagation in a seed bank. It also includes gathering samples for the seed bank, from throughout hairy braya's distribution, to cover the range of genetic diversity. Genome sequencing should be conducted and submitted to a gene bank to conserve genetic information.

2) Monitor hairy braya population, range and habitat.

Surveying the distribution and abundance of hairy braya every 10 years, or more frequently if possible, will be the focus of this approach. "Possible range" further south on Cape Bathurst Peninsula should be investigated to determine if hairy braya is found there. Storm surges and shoreline erosion (in hairy braya range) should be monitored.

3) Obtain information to inform sound management decisions.

This approach includes filling knowledge gaps to inform the management of hairy braya. The possible existence of hairy braya in far eastern Russia should be investigated, and the relationship between hairy braya and other related species should be further studied to establish whether hybridization is a threat. The frequency of storm surges in hairy braya range should be analyzed.

4) Minimize detrimental effects of human activities on hairy braya and its habitat.

Hairy braya management authorities should work with the Inuvialuit Land Administration (ILA) to ensure that human impact remains minimal. The intent is to avoid an increase in human-caused habitat disturbance.

5) Adaptively co-manage hairy braya in accordance with the best available information.

This approach includes an annual review of information on population, habitat and recovery progress by WMAC (NWT) and GNWT. If necessary, more aggressive recovery actions such as transplantation and habitat modification could be considered.

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1. STRATEGY DEVELOPMENT

1.1 *Purpose and Principles*

The purpose of this recovery strategy is to provide an action-oriented planning tool that identifies how the conservation and recovery of hairy braya can be accomplished. It will help the Management Authorities decide what actions to take, how to prioritize their work, and how to allocate their resources in order to conserve and recover hairy braya.

The following guiding principles informed the development of this recovery strategy:

- Recognize that the biological diversity of the NWT is a legacy to be preserved, and that all residents have a shared responsibility for the protection and conservation of species at risk;
 - Recognize the shared responsibility of the Management Authorities, seek collaborative partnerships, and expect that all responsible parties will contribute;
 - Involve interested parties in developing the plan/strategy, including engagement at the community level throughout the process, especially for culturally sensitive species;
- Respect treaty and Aboriginal rights, as well as land claim and self-government agreements;
- Recognize that some conservation measures may have social, economic or ecological implications;
- Use Adaptive Management, which is: a systematic approach for continually improving management policies or practices by deliberately learning from the outcomes of management actions;
- Be guided by and implement the Precautionary Principle, which is: where there are threats of serious or irreversible damage, lack of full certainty shall not be used as a reason for postponing cost-effective conservation measures;
- Make full use of the best available information, including traditional, community and scientific knowledge;
 - Recognize and respect differences and similarities in approaches to the collection and analysis of different types of knowledge;
 - Recognize and address information gaps;
- Have a clear goal and clear, measurable objectives;
 - Include only management approaches that are realistic and biologically feasible;
 - Recognize that conservation and recovery can take a long time, therefore long-term approaches are needed.

1.2 Planning Partners

The groups with management authority for hairy braya are WMAC (NWT) and GNWT. The Inuvialuit Regional Corporation (IRC) is a partner in management since it owns the land where hairy braya is found. Government of Canada (Environment Canada) is also involved in management because, if hairy braya becomes listed as endangered under the federal *Species at Risk Act*, Environment Canada would be ultimately responsible for implementing the provisions of the federal *Species at Risk Act* including the identification (to the extent possible) and protection of critical habitat. Management of hairy braya would remain a territorial lead, but Environment Canada would cooperate in implementation as outlined in the *Accord for the Protection of Species at Risk*.

WMAC (NWT) advises governments on wildlife policy, as well as management, regulation and administration of wildlife, habitat and harvesting in the NWT portion of the Inuvialuit Settlement Region (Inuvialuit Final Agreement, section 14). WMAC (NWT) works collaboratively with the Inuvialuit Game Council (IGC), Hunters and Trappers Committees, as well as government, on research, monitoring and management of wildlife and habitat. WMAC (NWT) also consults regularly with the IGC and Hunters and Trappers Committees, and these groups may assist the Council in carrying out its functions.

GNWT, represented by the Minister of Environment and Natural Resources (ENR), has ultimate responsibility for the conservation and management of wildlife, wildlife habitat and forest resources in the NWT, in accordance with land claims and self-government agreements. It is the ultimate responsibility of the Minister of ENR to prepare and complete management plans and recovery strategies under the *Species at Risk (NWT) Act*.

The Inuvialuit Regional Corporation (IRC) is a partner in managing the hairy braya, which occurs only on Inuvialuit private lands. The IRC was formed with the signing of the Inuvialuit Final Agreement (IFA) in 1984 between the Government of Canada and the Inuvialuit people. The IFA became known as the *Western Arctic Claims Settlement Act* and IRC is responsible for managing the affairs of the Settlement, as outlined in the IFA. The goals of the IFA include preserving Inuvialuit cultural identity and values, enabling Inuvialuit people to be equal and meaningful participants in the northern and national economy and society, and protecting and preserving Arctic wildlife, environment and biological productivity. The mandate of IRC is to continually improve the economic, social and cultural well-being of the Inuvialuit people through implementing the IFA.

The Inuvialuit Land Administration (ILA), a division of IRC, is established by the IFA to administer lands allocated to the Inuvialuit under the IFA.

The Government of Canada has ultimate responsibility for the management of migratory birds (as described in the *Migratory Birds Convention Act, 1994*), fish, marine mammals, and other aquatic species (as described in the *Fisheries Act*). It also has responsibilities under the federal *Species at Risk Act*, including the implementation and enforcement of protection for individuals, residences and critical habitat for listed species.

1.3 Planning Process

This recovery strategy was prepared by ENR, following the Conference of Management Authorities' guidelines and template for recovery strategies.

Many sources were considered in the preparation of this strategy, including the following:

- Input from Inuvialuit Regional Corporation (IRC), Inuvialuit Land Administration (a division of IRC), WMAC (NWT), GNWT, Inuvialuit Game Council, Hunters and Trappers Committees, Environment Canada, hairy braya experts and the public;
- NWT Species at Risk Committee's status report, assessment and reasons for assessment of hairy braya, which includes the best available traditional, community and scientific knowledge on hairy braya in the NWT;
 - Species at Risk Committee. 2012. Species Status Report for Hairy Braya (*Braya pilosa*) in the Northwest Territories. Species at Risk Committee, Yellowknife, NT.
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As part of the engagement and consultation process, ENR and WMAC (NWT) invited input from the IGC, Hunters and Trappers Committees, ILA, Environment Canada and hairy braya experts. ENR and WMAC (NWT) also visited communities in the Inuvialuit Settlement Region (Inuvik, Sachs Harbour, Ulukhaktok, Aklavik, Paulatuk, and Tuktoyaktuk) in June and July 2014. These meetings provided an opportunity for members of the public and interested organizations to discuss the draft hairy braya recovery framework. The WMAC (NWT) then held public engagement sessions on a final draft of the recovery strategy in Ulukhaktok in June 2015 and Inuvik in July 2015 to review content and discuss potential issues. Review and discussion of the final draft with the IGC and all other HTC's were solicited by letter in the summer of 2015.

ENR consulted with Aboriginal governments and organizations (IGC, IRC and Nunavut Tunngavik Inc.) with respect to potential adverse effects of the recovery strategy on established or asserted Aboriginal or Treaty rights. ENR worked with other GNWT departments through an Inter-departmental Species at Risk Committee and also provided an opportunity for members of the public and interested organizations to comment on the draft recovery strategy in the summer of 2015.

The comments and feedback received through the engagement and consultation process were considered and incorporated, where appropriate, into the hairy braya recovery strategy.

2. SOCIAL PERSPECTIVES

There is no documented traditional or community knowledge on hairy braya, possibly because the species is not culturally or economically important, nor is it harvested by any of the Inuvialuit communities (ENR and WMAC (NWT) 2014). Despite this, the conservation of hairy braya is indeed important because all living things are connected and all species play an important role in maintaining healthy ecosystems. Conservation of hairy braya is essential to conserving biodiversity in the NWT, which contributes overall to the biodiversity of the planet.

Additionally, hairy braya is of considerable interest to scientists because it is very rare and a glacial relict, restricted to an area that remained ice-free during the last ice age.

3. SPECIES INFORMATION

3.1 *Species Status*

Common Name in English: hairy braya

Name(s) in Other Languages: braya poilu (French)

Scientific Name: *Braya pilosa*

Occurrence:

All known occurrences of hairy braya are in the NWT. There are approximately 13 subpopulations located on the northern portion of Cape Bathurst peninsula and the nearby Baillie Islands, both located in the Inuvialuit Settlement Region.

Assessment by the NWT Species at Risk Committee (SARC): Threatened (December 2012)

SARC Status History: none

Reasons for Designation:

Hairy braya fits criterion (b) for Threatened:

(b) – There is evidence that the range is limited and there is a decline in range, population size and habitat such that it could disappear from the NWT in our children’s lifetime

- Range is severely limited (extent of occurrence 250 km²; index of area of occupancy 64 km²).
- There are only 5 known locations, but may be more on Cape Bathurst and Baillie Islands.
- Coastal habitat is declining (10 m/year erosion) and this is expected to increase.
- Hairy braya only exists on Cape Bathurst peninsula and Baillie Islands in the NWT, so there is no possibility of rescue from outside populations.
- The ability to expand its range is limited.
- Hairy braya has specialized habitat requirements.
- It does not compete well with other plant species when establishing or colonizing new areas.

Status on NWT List of Species at Risk: Threatened (February 2014)

NWT Listing History: none

NWT General Status Rank: At Risk (2014), May be at Risk (2010)

NWT NatureServe Rank: S2 (2012)

COSEWIC status: Endangered (May 2013)

National NatureServe Rank: N2 (2012)

Federal Species at Risk Act: Under consideration for listing as of August 2015

Global NatureServe Rank: G2 (Imperiled) (2012)

3.2 Species Description and Biology

Hairy braya is a plant belonging to the mustard family (Brassicaceae). It is typically 4.5 – 12.0 cm tall. Its stems grow from a tuft of leaves at the base of the plant and have white flowers arranged in dense clusters (Figure 1). It can be distinguished from other *Braya* species by its large flowers and the shape of its fruits (almost round with very long “styles” [elongated reproductive structures]).

Hairy braya is a perennial plant that is considered long-lived (surviving for more than ten years). Its life cycle and reproduction have not been studied, but it appears to be cross-pollinated (pollination takes place between two different flowers). Hybridization may be occurring between hairy braya and smooth braya (*Braya glabella*), and possibly with Greenland braya (*Braya thorild-wulffii*). Genetic sequencing of the ITS region indicates that the closest relative of hairy braya is Greenland braya (J. Harris unpubl. data 2015) and there is good genetic separation between hairy braya and smooth braya (B. Bennett pers. comm. 2015).



Figure 1. Photograph of hairy braya, by James G. Harris, 2004.

3.3 Population and Distribution

Hairy braya occurs only in the NWT, in the Inuvialuit Settlement Region, on Inuvialuit private land as described in the Inuvialuit Final Agreement.

Hairy braya is restricted to a small area on Cape Bathurst Peninsula and the nearby Baillie Islands that remained ice-free during the Pleistocene epoch. The total size of its known range (shown in orange on Figure 2) is approximately 250 km². Coastal bluffs and dry uplands in

unglaciated areas on the northwestern side of Cape Bathurst Peninsula and on the Baillie Islands are potential habitat for hairy braya. A large percentage of these habitats were searched for the plant in 2011, but only north of 70.358°N (SARC 2012). The 'possible range' further south (shown in green on Figure 2) was mapped by ENR in February 2014 using satellite imagery. This area appears to contain additional unglaciated, inland dry terrain but has not yet been searched for hairy braya.

There have been unconfirmed reports of hairy braya in Russia (Suzanne Carrière pers. comm. 2010); however, expert examination of possible specimens in Russia remains to be completed. Banks Island has been proposed as a possible site for hairy braya that merits further investigation (J. Harris and B. Bennett pers. comm. 2015), but plant surveys of Aulavik National Park did not record hairy braya (D. S. McLennan pers. comm. 2015). Other collections of *Braya* from Banks Island did not include the species either (SARC 2012).

The Species at Risk Committee (SARC) defined 13 known subpopulations of hairy braya. Within these subpopulations it is estimated that there are 15,000 to 20,000 plants, with approximately 80% being mature.

One coastal subpopulation of hairy braya experienced a drastic decline between 2004 and 2011 because of habitat erosion. Other subpopulations on eroding shorelines are expected to decline as well. Population trends for subpopulations on protected sections of the coast and on inland bluffs have not been determined, but they appeared to be stable when examined in summer 2011.

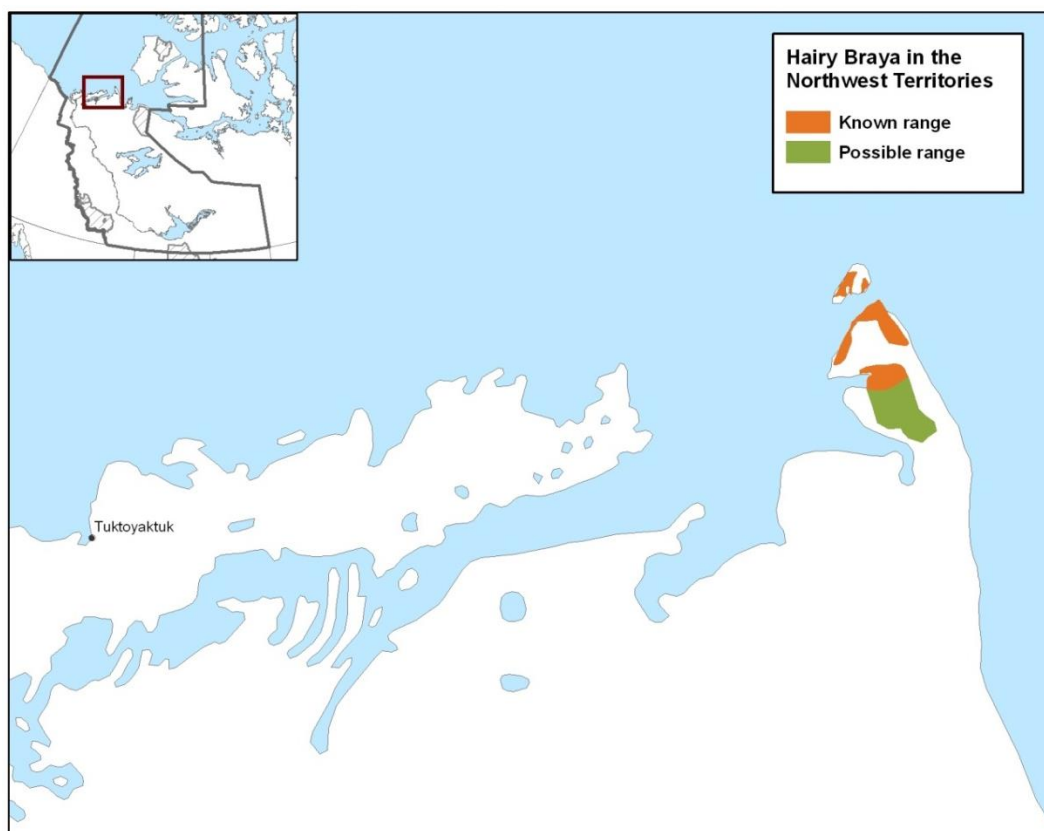


Figure 2. Approximate known range and possible range of the hairy braya.

Map created by ENR, February 2014.

3.4 Needs and limitations of the hairy braya

Hairy braya can be found on coastal bluffs and dry uplands composed of calcareous sandy loam and silty clay loam soils. The plant communities in which it is found are dominated by Arctic willow (*Salix arctica*), entire-leaved mountain-avens (*Dryas integrifolia*), and various grass species.

Hairy braya seems to be a poor competitor and require bare soils for seedling establishment. It appears that erosion of coastal bluffs and disturbance from caribou hooves are at least partially responsible for creating this bare soil habitat. However, creation of bare soil habitat is most commonly the result of seasonal periods of standing water that eliminate most other plant species from small depressions in otherwise dry habitats.

There are limited areas of bare soil habitat available on the Cape Bathurst peninsula. Patches of suitable habitat for hairy braya are often separated from one another by large areas of wet tundra, eroded habitat, or habitat impacted by salt spray. Hairy braya habitat along the northwest facing coast is eroding quickly and is also impacted by salt spray.

The life history and ecology of hairy braya have been little studied, but some reasonable assumptions can be made with regard to factors that limit the distribution and abundance of the species. The extremely limited distribution of hairy braya strongly suggests that it has little ability to expand its range and move onto seemingly appropriate habitat in surrounding areas. This is probably due to the fact that hairy braya is likely cross-pollinated, meaning that multiple plants are required to reproduce, therefore the establishment of a single individual in a new area cannot lead to a new population. Two rare seed dispersal events are required to establish a new population of a cross-pollinated species. Hairy braya may also require stable habitats over long periods of time (i.e. longer than the 15,000 years that have elapsed since the last glacial maximum) to establish and maintain viable populations.

3.5 Threats

The main threats to hairy braya are potential flooding (in low-lying areas) as well as coastal erosion and salt spray (along the northwest-facing coast). Introduction of genetic material through hybridization is a possible threat but the impact is currently unknown. Human activities presently have no significant impact on hairy braya.

The hairy braya appears to lack the ability to expand its distribution range; therefore, it is particularly susceptible to threats.

Potential flooding

Hairy braya in low-lying areas could be susceptible to flooding from storm surges. The frequency of storm surges is not known, but is expected to increase due to loss of sea ice and the subsequent rise in sea level. It is reasonable to expect that a storm surge could happen in the short term (Vermaire *et al.* 2013). A storm surge that floods low-lying habitat could be disastrous

for the hairy braya since about half to two-thirds of all hairy braya plants are found in low-lying coastal areas, including the largest subpopulation of over 10,000 plants. Flooding would likely kill all affected plants. The potential for flooding is likely the most serious threat to hairy braya.

Shoreline erosion and salt spray

Shoreline erosion and salt spray, leading to habitat loss and plant mortality, are significant threats to hairy braya subpopulations along the northwest coast of the Cape Bathurst peninsula and Baillie Islands. Approximately 1 or 2% of the hairy braya population could be affected by erosion and salt spray over the next 10 years.

Recent estimates of the rate of erosion for some parts of the Cape Bathurst peninsula, based on high-resolution satellite imagery, are 9 to 10 m per year over the past 38 years. The rate of coastal erosion is increasing due to reduced ice cover on the Beaufort Sea over recent decades. With the warming of the earth's atmosphere and reduction of sea ice, sea levels in the region are expected to increase by 0.2 to 1.0 m over 100 years. As sea ice declines further, coastal erosion rates will continue to increase.

Salt spray along the coast also leads to hairy braya habitat loss and plant mortality, possibly at a faster rate than erosion itself. This threat is already happening and likely kills all affected plants.

Hybridization

Smooth braya is a widespread species that is sometimes found growing close to hairy braya. Greenland braya is a closely related species that is found in the northern Arctic islands, as close as southern Banks Island. Hybridization may be occurring between hairy braya and these other species, but there is currently not enough information to determine this with certainty. Whether hybridization would have a negative influence on hairy braya is also unknown at this point. In some cases, hybridization can lead to "genetic swamping" (the assimilation of one species by another species).

Human impacts on habitat

Human activity in the hairy braya range is very limited due to its remote location. For example, the area is frequented occasionally by polar bear hunters in the winter and spring via snowmobile. The impact of this activity on hairy braya habitat is unknown but probably minor. Human-caused habitat disturbance needs to be managed in the future to avoid this minor threat becoming a more significant issue for hairy braya. Human disturbance is one of the only threats to hairy braya that can be directly managed.

3.6 Factors that may have a positive influence

Due to the remoteness of the Cape Bathurst peninsula, there is minimal direct impact resulting from human activities. Inuvialuit have little to no interest in harvesting the plant, so there is no threat of overharvesting (ENR and WMAC (NWT) 2014).

The area where hairy braya is found overlaps with the calving ground of the Cape Bathurst barren-ground caribou subpopulation. The Tuktoyaktuk Community Conservation plan states

that the area includes resources of particular significance and sensitivity throughout the year and recommends that it “be managed so as to eliminate, to the greatest extent possible, potential damage and disruption” (TCCP 2008).

Other positive influences result from the process used by the ILA who issue permits for development projects on Inuvialuit-owned lands. The ILA consults with a wide range of stakeholders, including affected Hunters and Trappers Committees, on all land use applications and can issue permits with associated terms and conditions. These conditions could include provisions for specific protection of hairy braya.

Exploration and development cannot currently take place in the hairy braya range since Section 7(1)aii of the *Inuvialuit Final Agreement* includes a moratorium on these activities in the Cape Bathurst area (Annex D of the agreement).

3.7 Knowledge Gaps

The possible existence of hairy braya in Russia has been reported, but it has not been confirmed. Investigating this report would contribute to the current knowledge and conservation of this plant.

There is a possibility of hybridization between hairy braya, smooth braya and Greenland braya. A thorough genetic analysis of the three plants is required before the relationship between them can be determined. This would include plant breeding studies (e.g., attempting to cross hairy braya with Greenland braya and smooth braya) and genetic sequencing of other gene regions (since only the ITS region has been sequenced so far). Research like this would help to establish whether hybridization is a threat to hairy braya.

The frequency and strength of storm surges in hairy braya range are not known. More knowledge about storm surges would help management authorities better understand the threats to hairy braya.

4. CONSERVATION AND RECOVERY

4.1 Conservation and Recovery Goal

The conservation and recovery goal is to ensure survival of hairy braya (*Braya pilosa*) in the wild for at least the next 100 years.

Since hairy braya habitat is changing rapidly (i.e. erosion of the Cape Bathurst peninsula and Baillie Islands) and at least some of these changes are beyond our control, it may not be feasible to maintain hairy braya throughout its entire historic range forever. Survival (i.e., the continued existence of some hairy braya plants) in the wild over at least the next 100 years is believed to be an achievable target.

4.2 Conservation and Recovery Objectives

This recovery strategy recommends the following objectives for the conservation and recovery of the hairy braya:

Table 1. Conservation and Recovery Objectives

No.	Conservation and Recovery Objective
1	Secure future existence of hairy braya seeds/plants.
2	Monitor hairy braya population, range and habitat.
3	Obtain information to inform sound management decisions.
4	Minimize detrimental effects of human activities on hairy braya and its habitat.
5	Adaptively co-manage hairy braya in accordance with the best available information.

4.3 Approaches to Achieve Objectives

This recovery strategy recommends approaches to achieve the conservation and recovery objectives for the hairy braya. The recommended approaches are described below and summarized in Table 2.

Objective #1: Secure future existence of hairy braya seeds/plants.

The focus of Objective #1 is to ensure that some hairy braya seeds and/or plants are secured in a safe location for the future. This would allow for possible breeding and re-introduction of hairy braya in case it is ever needed (e.g., if there is ever a sudden population crash or major loss of habitat).

Approach 1.1: Deposit a portion of the existing seed collection for storage and propagation in a seed bank.

There is already an existing seed collection for hairy braya at Utah Valley University. Depositing some of these seeds in a secure seed bank would ensure they are safely stored, propagated and kept viable for the future.

Approach 1.2: Gather samples from throughout the hairy braya's distribution for seed bank, to cover the range of genetic diversity.

Ideally, seeds from across the hairy braya's range should be stored so the full range of genetic diversity is represented. Collecting additional hairy braya seeds from throughout the range could be done as part of any future field work on Cape Bathurst peninsula, with the appropriate permits.

Approach 1.3: Conduct genome sequencing for hairy braya and submit to gene bank to conserve genetic information.

Sequencing hairy braya DNA would ensure that genetic information survives even though the plant itself faces an uncertain future. Genome sequencing is now relatively inexpensive, and could easily be completed using a small sample from the existing seed collection. Submitting the genetic information to a gene bank would ensure it is curated and remains available in the long term.

Objective #2: Monitor hairy braya population, range and habitat.

Objective #2 focuses on monitoring the condition of hairy braya population and habitat so that appropriate management decisions can be made. If the situation for hairy braya worsens (e.g., an extensive increase in habitat erosion, or a significant die-off due to a storm surge), managers need to be kept informed so they can consider a more aggressive recovery action.

Approach 2.1: Survey the distribution and abundance of hairy braya every 10 years, and investigate *possible range* further south on the Cape Bathurst peninsula to determine if hairy braya is found there.

The first survey of hairy braya was completed in 2011. Conducting a similar survey periodically (e.g., every 10 years) would allow managers to examine the condition of the species and its range. Since the habitat is eroding rapidly, surveying more frequently (if possible) would better capture changes in habitat condition. One section further south on Cape Bathurst Peninsula might be *possible range* for hairy braya, but has not yet been surveyed. Any future survey should investigate this area to determine whether it is part of the range.

Approach 2.2: Monitor shoreline erosion in hairy braya range using satellite imagery.

The past rate of erosion of coastal hairy braya habitat was estimated by comparing satellite images of the shoreline from 1972 to 2010. Repeating this analysis periodically with new images would provide current information on erosion rates so managers can observe changes in hairy braya habitat. There may be an opportunity to collaborate with the ILA on shoreline erosion studies that can inform their Shoreline Management Plan.

Approach 2.3: Monitor storm surges in hairy braya range.

Keeping track of storm surges is important because most hairy braya plants occur in low-lying coastal areas that could easily be flooded if there is a major storm surge. Monitoring storm surges would give managers a warning sign for a possible die-off of hairy braya.

Objective #3: Obtain information to inform sound management decisions.

Objective #3 is about filling information gaps so that hairy braya management can be based on the best possible information. There are some research questions that are worth exploring, possibly through partnerships with academic researchers or other agencies.

Approach 3.1: Investigate the reported possible existence of hairy braya in Russia.

Although the bulk of knowledge indicates that hairy braya only occurs in the NWT, there has been an unconfirmed report of hairy braya in Russia. The Russian plant specimens should be examined by an expert to determine if they are indeed hairy braya.

Approach 3.2: Study the relationship between hairy braya and other related species (smooth braya and Greenland braya) to better understand whether hybridization is a threat.

Hybridization between hairy braya and other species that occur nearby has been identified as a possible threat, but there is not enough information to know whether it is in fact occurring. Studying the genetic relationship between hairy braya and other related species (smooth braya and Greenland braya) would help to determine whether hybridization is a threat.

Approach 3.3: Analyze the frequency of storm surges in hairy braya range.

Storm surges that could flood low-lying habitat are a concern for hairy braya, but the likelihood of such a storm surge is unknown. Ocean and climate specialists may have information that could be analyzed to predict the likelihood of a storm surge impacting the Cape Bathurst peninsula.

Objective #4: Minimize detrimental effects of human activities on hairy braya and its habitat.

The aim of Objective #4 is to ensure that human activities do not accidentally kill hairy braya plants or destroy their habitat. Human impact is currently minimal in the hairy braya range, but if this changes in the future, it could pose a threat to this plant.

Approach 4.1: Work with the Inuvialuit Land Administration (ILA) to ensure that human impacts remain minimal; i.e. avoid any increase in human-caused habitat disturbance.

Hairy braya occurs on Inuvialuit private land and the Inuvialuit Final Agreement grants the ILA sole responsibility to manage the land. The ILA screens development proposals and can attach conditions to projects to ensure that land and resources are not harmed. The ILA also manages a cabin registry program that keeps track of cabins and helps to determine whether future cabins could or should be built in the area. Hairy braya can be protected from human disturbance by working with the ILA to ensure that potential human impacts on hairy braya are avoided or minimized.

Approach 4.2: Work with local Hunters and Trappers Committees and Inuvialuit Game Council to educate about hairy braya and the importance of minimizing human impacts.

Inuvialuit people play an important role in the recovery of the hairy braya. Continued exchange of information with Inuvialuit can help raise awareness of the species and build and maintain support for its conservation.

Objective #5: Adaptively co-manage hairy braya in accordance with the best available information.

The focus of Objective #5 is to have managers periodically review the latest information on the state of hairy braya and review the progress on hairy braya recovery. Regular check-ins would help ensure that the recovery strategy is used and that hairy braya management actions are adjusted if needed.

Approach 5.1: WMAC (NWT) and GNWT to annually review progress on recovery actions, as well as current information on population and habitat.

WMAC (NWT) and the GNWT should review hairy braya information and current threats to hairy braya (e.g., storm surges, coastal changes, human activities) together every year at regularly scheduled meetings. They should review any new information on the status of the hairy braya population and habitat, discuss progress on the actions under this recovery strategy, and discuss whether current management is still appropriate.

Approach 5.2: If necessary, consider more aggressive recovery actions such as transplantation and habitat modification.

If the situation for hairy braya worsens (e.g., if there is a severe population or habitat decline), the GNWT and WMAC (NWT) could consider more aggressive recovery actions such as transplantation, habitat modification, or the construction of greenhouses on the tundra to plant hairy braya (similar to International Tundra Experiment sites).

Table 2. Recommended approaches to achieve conservation and recovery objectives for hairy braya in NWT

Relative priority can be Critical, Necessary or Beneficial. *Critical* approaches are the highest priority for survival and/or recovery and should be implemented sooner rather than later. *Necessary* approaches are important to implement for survival and recovery but with less urgency than Critical. *Beneficial* approaches help to achieve recovery goals but are less important to the survival and recovery of the species compared to Critical or Necessary.

Relative timeframe can be short-term, long-term, or ongoing. *Short-term* approaches should be completed within five years and *long-term* approaches require more than five years to complete. *Ongoing* approaches are long-term actions carried out repeatedly on a systematic basis.

Relative Priority	Relative Time-frame	Category	Threats or Knowledge Gaps Addressed	Approach to Conservation and Recovery
Objective #1: Secure future existence of hairy braya seeds/plants.				
<i>Critical</i>	<i>Short-term</i>	- Protection of species	- All threats	1.1 Deposit a portion of the existing seed collection for storage and propagation in a seed bank.
<i>Necessary</i>	<i>Long-term</i>	- Protection of species	- All threats	1.2 Gather samples from throughout the hairy braya’s distribution for seed bank, to cover the range of genetic diversity.
<i>Beneficial</i>	<i>Short-term</i>	- Protection of species	- All threats	1.3 Conduct genome sequencing for hairy braya and submit to gene bank to conserve genetic information.

Relative Priority	Relative Time-frame	Category	Threats or Knowledge Gaps Addressed	Approach to Conservation and Recovery
Objective #2: Monitor hairy braya population, range and habitat.				
<i>Necessary</i>	<i>Ongoing</i>	- Monitoring of species and habitat	- Monitoring species, habitat and threats	2.1 Survey the distribution and abundance of hairy braya every 10 years, and investigate <i>possible range</i> further south on the Cape Bathurst peninsula to determine if hairy braya is found there.
<i>Necessary</i>	<i>Ongoing</i>	- Monitoring of habitat and threats	- Habitat shifting and alteration (erosion & salt spray)	2.2 Monitor shoreline erosion in hairy braya range using satellite imagery.
<i>Necessary</i>	<i>Ongoing</i>	- Monitoring of habitat and threats	- Storms and flooding (storm surges flooding low-lying areas)	2.3 Monitor storm surges in hairy braya range.
Objective #3: Obtain information to inform sound management decisions.				
<i>Beneficial</i>	<i>Short-term</i>	- Research on species and habitat	<i>Knowledge gap:</i> - Possible existence of hairy braya in Russia has been reported, but not confirmed.	3.1 Investigate the reported possible existence of hairy braya in Russia.
<i>Beneficial</i>	<i>Long-term</i>	- Research on species and habitat	<i>Knowledge gap:</i> - Is hybridization a threat? A genetic analysis of the three plant species is required to determine this.	3.2 Study the relationship between hairy braya and other related species (smooth braya and Greenland braya) to better understand whether hybridization is a threat.

Relative Priority	Relative Time-frame	Category	Threats or Knowledge Gaps Addressed	Approach to Conservation and Recovery
<i>Necessary</i>	<i>Long-Term</i>	- Research on threats	<i>Knowledge gap:</i> – Likelihood of a storm surge in hairy braya range	3.3 Analyze the frequency of storm surges in hairy braya range.
Objective #4: Minimize detrimental effects of human activities on hairy braya and its habitat.				
<i>Critical</i>	<i>Short-term and Ongoing</i>	- Stewardship - Protection of species and habitat	– Work and other activities (human intrusion and disturbance)	4.1 Work with the Inuvialuit Land Administration to ensure that human impacts remain minimal; i.e., avoid any increase in human-caused habitat disturbance.
<i>Necessary</i>	<i>Ongoing</i>	- Communications, Education & Outreach - Stewardship - Protection of species and habitat	– Human impacts on habitat	4.2 Work with local Hunters and Trappers Committees and Inuvialuit Game Council to educate about hairy braya and the importance of minimizing human impacts.
Objective #5: Adaptively co-manage hairy braya in accordance with the best available information.				
<i>Critical</i>	<i>Ongoing</i>	- Management of species and habitat	– All threats	5.1 WMAC (NWT) and GNWT to annually review progress on recovery actions, as well as current information on population and habitat.
<i>Critical</i>	<i>Long-term</i>	- Management of species and habitat	– All threats	5.2 If necessary, consider more aggressive recovery actions such as transplantation or habitat modification.

4.4 Socioeconomic and Environmental Effects of Management

Excessive collection of hairy braya or its seeds could be detrimental to the survival of the species. If hairy braya plants or seeds are collected (as suggested under Objective #1), care should be taken so the number of plants impacted is small relative to total population size.

Objective #4 (to minimize detrimental effects of human activities on hairy braya and its habitat) reinforces community conservation priorities that are already in place. The Tuktoyaktuk Community Conservation Plan already recommends that the Cape Bathurst peninsula “be managed so as to eliminate, to the greatest extent possible, potential damage and disruption” (TCCP 2008) and there is already a moratorium on exploration and development in the Cape Bathurst area under the *Inuvialuit Final Agreement*.

The recommended conservation and recovery approaches are not expected to have significant impacts on other species.

4.5 Measuring Progress

Performance Measure	Indicators to be monitored
Goal: Ensure survival of hairy braya in the wild for at least the next 100 years.	
<p>Status of hairy braya</p> <p>Status of hairy braya has not become further at risk (i.e. not endangered) when reassessed by the NWT Species at Risk Committee (SARC).</p> <p>Population and habitat trends</p> <p>Rate of habitat loss has not significantly increased Population trends are stable or increasing</p>	<ul style="list-style-type: none"> - Status of hairy braya in NWT as assessed by SARC every 10 years - Estimated rate of habitat loss due to coastline erosion and storm surges - Estimated number of individuals in population
Objective #1: Secure the future existence of hairy braya seeds/plants.	
<p>Seed bank</p> <p>Seeds are collected and deposited in a secure seed bank.</p> <p>Gene bank</p> <p>Genome is sequenced and submitted to gene bank.</p>	<ul style="list-style-type: none"> - Number of seeds deposited in seed bank - Extent of range sampled for seed bank - Extent of genome sequenced and submitted

Performance Measure	Indicators to be monitored
Objective #2: Monitor hairy braya population, range and habitat.	
<p>Monitoring</p> <p>Survey occurs every 10 years. Possible range is investigated. Shoreline erosion rates are monitored. Occurrence of storm surges is monitored.</p>	<ul style="list-style-type: none"> - Length of time between population surveys - Extent of <i>possible range</i> that has been surveyed - Frequency of estimates for erosion rates - Frequency of information on storm surges
Objective #3: Obtain information to inform sound management decisions.	
<p>Information collected and shared</p> <p>Research reports, maps and other information products are produced and shared with decision-makers and communities.</p>	<ul style="list-style-type: none"> - Number of reports or other information products completed and shared
Objective #4: Minimize detrimental effects of human activities on hairy braya and its habitat.	
<p>Work with ILA on habitat management</p> <p>Agreement with ILA on habitat management</p> <p>Work with IGC and HTC on education</p> <p>There is an increase in awareness of hairy braya and the importance of minimizing human impacts.</p>	<ul style="list-style-type: none"> - Agreement reached - Agreement being implemented - Agreement reviewed - Number of meetings or workshops (possibly including number of people in attendance) in which information about hairy braya is shared.
Objective #5: Adaptively co-manage hairy braya in accordance with the best available information.	
<p>Co-management systems functioning</p> <ul style="list-style-type: none"> - Co-management bodies annually review information and progress on hairy braya recovery. - Co-management bodies make management recommendations in response to changes in hairy braya numbers or range. 	<ul style="list-style-type: none"> - A summary review using indicators described in this table is provided to the co-management bodies on an annual basis.

5. **NEXT STEPS**

This recovery strategy will be followed by a consensus agreement by the Conference of Management Authorities that will lay out the actions Management Authorities agree to undertake to implement it. This recovery strategy does not commit any party to actions or resource expenditures; implementation of this strategy is subject to appropriations, priorities, and budgetary constraints of the participating Management Authorities.

At least every five years, the Conference of Management Authorities will review this recovery strategy and report on the actions undertaken to implement it, and the progress made towards meeting its objectives. The first progress report will be due in 2021. The recovery strategy may also be updated at that time.

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Background information on hairy braya and threats is mainly summarized from the *Species at Risk Committee (2012)* report. To avoid repetitive citations, it can be assumed that the information was taken from this report, unless another reference is given.

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