Supreme Court of the United States

क्षक प्रकार प्रकार के प्रक	Docket No. 5
SIDNEY STREET,	
Appellants :	
vs.	
PEOPLE OF THE STATE OF NEW YORK :	
Appellee, :	

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Place Washington, D. C.

Date October 21, 1968

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IN THE SUPREME COURT OF THE UNITED STATES

October Term, 1968

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4 Sidney Street,

Appellant,

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V.

Appellee.

People of the State of New York,

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Washington, D. C. Monday, October 21, 1968

No. 5

The above-entitled matter came on for argument at

10:00 a.m.

BEFORE:

EARL WARREN, Chief Justice HUGO L. BLACK, Associate Justice WILLIAM O. DOUGLAS, Associate Justice JOHN M. HARLAN, Associate Justice WILLIAM J. BRENNAN, JR., Associate Justice POTTER STEWART, Associate Justice BYRON R. WHITE, Associate Justice ABE FORTAS, Associate Justice THURGOOD MARSHALL, Associate Justice

APPEARANCES:

DAVID T. GOLDSTICK, 10 East 40th Street New York, New York 10005

APPEARANCES CONT'D.

HARRY BRODBAR,
Assistant District Attorney
Kings County
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Brooklyn, New York 11201

PROCEEDINGS

MR. CHIEF JUSTICE WARREN: No. 5, Sidney Street,
Appellant, versus New York.

THE CLERK: Counsel are present.

MR. CHIEF JUSTICE WARREN: Mr. Goldstick.

ORAL ARGUMENT OF DAVID T. GOLDSTICK, ESQ.,

ON BEHALF OF APPELLANT

MR. GOLDSTICK: Good morning, Mr. Chief Justice.

MR. CHIEF JUSTICE WARREN: Before you start, I should have said that the orders of the Court as certified by the Chief Justice and filed with the Clerk will not be announced orally.

You may proceed.

MR. GOLDSTICK: Mr. Chief Justice, and may it please the Court, this is an appeal from a conviction of the Criminal Court of the City of New York wherein appellant was convicted for malicious mischief in that he defiled and cast contempt upon and burned an American flag in violation of section 1425 (16) (d) of the New York State penal law.

The charge was that he did willfully set fire to and burn the American flag and shout, "If they did that to James Meredith, we don't need an American flag."

The judgment has been unanimously affirmed by the Appellate Term of the Supreme Court of the State of New York and in turn was unanimously affirmed by the Court of Appeals,

Judge Fuld rendering the opinion.

The statute in question is set forth on page 5 of appellant's brief. I might at the outset say that we agree completely with Justice Fuld when he states that the central issue in this case is whether or not the deliberate act of burning an American flag in public as a protest may be punished as a crime.

Parenthetically, we believe there is another issue that was raised then and we raise here today that assuming that New York State may punish such an act as a crime, may it do it under the statute in question.

The facts are really undisputed. On June 6, 1966, at about five-thirty in the afternoon, Sidney Street was sitting in his apartment listening to the radio and he heard a news broadcast that James Meredith while marching through Mississipp: was shot.

He went to his drawer, took out an American flag, went out of his apartment to a street corner, put a piece of paper on the street, holding the flag in one hand properly folded, put a match to it and set it on fire.

A police officer testified at the trial that he saw the smoke, came over to find out what had occurred, saw on the street corner a flag partially burned and folded lying on the ground, heard a man shouting — he couldn't quite make out what he was saying at the other street corner across the street,

heard a man shout, "We don't need no damn flag." Upon identifying who the man was who turned out to be the defendant, he asked him if it was his flag, the appellant said, "Yes, it was my flag," and he said the words, "If they did that to James Meredith, we don't need the American flag."

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Q Mr. Goldstick, Judge Fuld, in his recital of the facts in his opinion for the Court of Appeals, does have a little minor error in his factual recital, does he not, when he says that your client told the small crowd which had collected that, "If they let that happen to Meredith, we don't need an American flag"?

there or not, and I will tell you why, Mr. Justice, because the officer testified that he came over after the burning and that he questioned the person there at the street corner.

Now, I don't know whether when he questioned him, if he questioned him loud enough for the crowd to have heard the questions. I think we may assume that he did. Certainly, we may assume that the crowd did hear, "We don't need no damn flag." That is without question. The other words, the record just isn't quite clear. You are quite right.

Q No, I went through the record pretty carefully yesterday, and I didn't see that there was anything to support the statement that your client, as he was burning the flag, told the small crowd, before the officer came, told the small

crowd that had collected --

A.

the same

A Oh, that is quite right. The statement was made after the burning was done. Quite so. Quite so.

Let me ask the Court if they will turn with me to page 5 of my brief so that we may examine the statute together, and that I might point out what appellant's contentions are concerning the infirmities of the statute.

I turn to the subdivision (d), in which it says, "Shall publicly mutilate, deface, defile, or defy, trample upon, or cast contempt upon either by words or act..."

At the outset, it becomes obvious that the insertion in the statute "by words or act," shows us that the statute on its face restricts freedom of speech.

Secondly, I would like to point out that the words "cast contempt upon," the word "defile," the word "defy," have speech meaning as well as act meaning.

where this statute does not on its face have an absolute restriction on the form of verbal speech that somebody may use towards the American flag. And this is borne out, I might say, in the district attorney's brief in which he so interprets the statute. Even in the Court of Appeals decision. I ask the Court to turn with me for a moment to Judge Fuld's decision on page 8 of the record, about 12 lines from the bottom of the page. We see the observation by Chief Judge Fuld that

subdivision 16 of section 1425 is designed to prevent the outbreak of such violence by discouraging contemptuous and insulting treatment of the flag, and I infer from the word "treatment," that certainly contemputuous treatment of the flag may be by word as well as by act. We find that the opinions of the Attorney General of the STate of New York as cited in the District Attorney's brief seem to indicate that the statute is prohibiting words as well as acts. In fact it seems to go farther even than the Court of Appeals decision. The Attorney General seems to feel that all disrespect, of any kind, shown to the flag is illegal under the statute.

Now, the point that I am trying to bring to the Court's attention is that this is not a fanciful observation. The convictions that we have had in New York over the past two years are very real. Besides Street's conviction, we had a conviction in the Radich case that is waiting appeal in the New York Court of Appeals, where an owner of an art store displayed in his art store and in the window some 40-odd constructions of an artist's protest against the American flag. And as Judge Basil observed in his dissent, the artist is conveying by his pictures — what you or I might be able to convey by words, but that this is the way he can convey it best.

You will notice in our reply brief we have a picture of a poster, and I notice that Mr. Justice Stewart is taking a

look at it, and I think that all of us should take a look at it together. Two weeks ago a police officer issued a summons for violation of the statute for showing an American flag in a bookstore window and replacing on the field where the stars are the doves of peace and the signs of peace.

Now the question has to be asked, "All right, what does that have to do with this case?" There is no question that Street did something that isn't all speech. It is act as well as speech, and, all right, suppose the statute goes too far, but we should still be able to convict Street because, unquestionably, New York has the power to outlaw this kind of conduct. It is our position, Your Honors, that even if this Court took that position, which we do not agree with, but assume for the moment that we agreed that the State of New York could outlaw this type of conduct.

Q Do you really argue that the STate of New York could not constitutionally outlaw the defacing of the flag by physical acts?

A I do not, Mr. Justice Fortas. I do not take that position.

- Q You don't take that position?
- A I do not.

Seed.

- Q It is the speech element here that, or the so-called symbolic speech, that bothers you here?
 - A It bothers me very much, and it also bothers me

that a statute on its face is so restrictive goes far beyond the limited powers that Mr. Justice Fortas is referring to, and that even if we assume that it could do what Mr. Justice Fortas says—

I quite agree with you, in all likelihood it probably could—

it can't go as far as the statute, and Mr. Street is in a position to attack the statute.

Q Mr. Goldstick, I didn't quite understand. What position do you not take?

A I do not take the position that the State of
New York cannot regulate conduct towards the flag. I am saying
that the State of New York may in certain circumstances with a
properly drawn statute narrowly construed for the purpose
intended prevent certain acts of flag desecration.

Q I dimn't understand your brief to take that position.

M Last night I really struggled with this problem myself, because I have been struggling with it for two years now. And I must confess to Your Honor that I have been back and forth on the power of the State to regulate conduct towards the flag and I have had to take the position that in this case it makes no difference, whether or not we were to decide that the State of New York does have such powers. I am willing to concede for the purpose of this argument that it does have that power.

Q As to this branch of your argument or to your

whole case?

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A I am willing to concede for the entire case that there is a limited amount of power that the State of New York has to regulate conduct towards the flag.

Q I take it, though, you would say that that power ends as of the moment that the conduct is communicative.

A Absolutely.

Q And that it ends as soon as there is a claim that it is communicative?

reach that point, because the statute on its face obviously restricts communicative acts, and that even if we had, for example, a statute like the Federal Government has recently enacted which omits any reference to speech, except, I might point out, the word "defile" which has an interpretation having speech connotation. Assuming that that word was out and we had the Federal statute in question we would then have to reach the question as to whether it was constitutionally applied. But we can avoid that problem, although I am prepared to speak on it, because I think even if we had the Federal statute in New York, the particular facts in this case would not allow a conviction.

But assuming for a moment that was the statute we had, you know this goes far beyond the Federal statute. You know, I might point out that the honorable Ramsey Clark and I

realize it is not binding on the Court in any manner whatsoever he still made a very apt observation to Congress when they were adopting the statute that the words as used in the New York statute and in the proposed statute before Congress was very much like the New York statute.

Q Let me see if I follow you. Of course, your concession does not dispose of this matter for this Court, but I want to get your position clear.

Suppose you have here a statute, the statute of New York, that said it shall be unlawful for any person in public deliberately to set fire to and burn an American flag. That's all the statute said, and that's all Mr. Street did. And he is indicted for that, and there is no speech element whatever. You do not take the position that that would be a violation of the United States Constitution?

A I do not.

Q If in addition to that, if he uses some language, do you claim that that purges him?

A I am sorry, Mr. Chief Justice.

Q But if in addition to burning the flag he uses some language, such as he does here, do you claim that that purges him of burning the flag?

A That is the nub of the problem, because that is exactly what we are saying. We are saying also that even under this circumstance of Mr. Justice Fortas which he pointed out,

that the act could then be coupled with other acts that in and of itself now brings it out of the simple due process problems of a criminal statute and cloaks it with First Amendment problems.

Q Don't you think that there would be any First
Amendment problem in the case put to you by Mr. Justice Fortas?

A Not necessarily, because on its face there is no restriction of speech, but there may be, for example, as applied, a person may be doing the burning and shouting, "This United States does not belong in Vietnam."

- Q What if he is not saying anything?
- A No words?
- Q Don't you think this is a First Amendment problem?
- A No, I don't think there is. There has to be a communication.
- O Don't you think that is a communication in and of itself?
 - A Not necessarily.
- Q Could it be? He doesn't say a word. He just burns the American flag in front of public places like this.
 - A Could it be? The answer to that --
- Q You mean that if Street had not said a word, that if he had not said a single word, that he just burned the flag, then you wouldn't be here?

A If Street had not said a word -- not necessarily. I am trying to get to the "not necessarily" part. If the burning of the flag took on a secondary meaning -- for example, if this were a protest where people realized that the burning was for a purpose, a protest, was a communication.

Before Kleenex was on the market, for example, the word Kleenex had no secondary meaning for a number of years. But it got a meaning because people started using it. The same thing with draft card burning. Today when a fellow burns a draft card in public, we very well know what he is doing, that he is communicating a protest against the Vietnam war. Flag burning hasn't gotten that secondary meaning, but I submit it may very well get to that point.

But that is not our problem at this time. I am willing to concede right now that the simple act of burning the flag in New York, but not under the statute because the statute goes far beyond that problem.

- Q Yes, but my question to you, which you answered,
 I postulated that the statute did not contain any reference
 to verbal statements, but the New York statute does, as you
 pointed out.
 - A I agree with Mr. Justice Fortas.
 - Q I am not indicating any attitude.
 - A I understand. I might point out --
 - O That the language of the New York statute in this

respect does not make a difference, but your answer to my question was very carefully restricted.

A Thank you. I might --

Q I will ask you, in connection with the precise argument you are now making what you say about this statement, "But it has never been deemed an abridgement of freedom of speech or the press to make a course of conduct illegal merely because the conduct was in part initiated, evidenced, or carried out by means of language, either written, spoken, or printed."

A Mr. Justice Black, I hope by the time I finish today, and after this Court has seriously considered the merits of the case, that that statement would not be the law of this land.

Q In other words, we would have to overrule that?

A I am not saying that, because we don't even have to reach that question, because we have a statute on its face that abridges the freedom of speech, and you don't even have to reach that problem. What I am saying, however --

Q Why don't we have to reach it if you say if the conduct itself does not violate the Constitution, but it does violate it because of the language in the statute.

A The reason, Mr. Justice Black, that I say we don't have to reach it is because Street stands convicted under a statute that was unconstitutional on its face as being an

obvious restriction on verbal speech that says you can't use words, and that he has a right, I believe, to attack that statute and thereby attack his conviction, even though New York may well have the right to outlaw exactly what he did. And I think Thornhill v. Alabama is exactly that type of a situation.

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But to get back to your question, Your Honor, I would like to feel that the issue here on an act as well as words is whether a communication was made, and whether the communication was understood, because isn't this truly the problem of a freedom-of-speech case? A communication of an idea to the public and the receipt of that communication by the public, and this is the nub of the issue that Mr. Justice Black referred to, and this is the nub of the other issue in this case, which I freely admit does not have to be reached, but if reached, should be decided on drawing criteria for us to know when act and speech is speech, and when act and speech is not speech, and therefore not entitled to First Amendment protection.

If I might digress just for a moment --

Q I notice that Judge Fuld's opinion doesn't deal with your argument, which I gather is an argument of overbreadth, that because the statute deals both with conduct and words, this appellant has standing to attack the constitutional ality of the statute on its face. Is that your argument?

A Yes, it is.

Q Now, why is it Judge Fuld's opinion didn't deal

with that?

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A He deals with it only in a footnote--

Q I raise this because I gather the States are going to contend it does not abridge free speech. And that it was not considered because you did not raise it.

A We did, and it was considered, Your Honor, at page 4A of the decision, footnote 1. We raised the entire argument of overbreadth and vagueness in the Court of Appeals.

Q How about the trial court?

A Well, at the trial court, I might point out, that on an examination of the record, as I was making my motion, I was politely asked really to sit down. We never really got to finish making our motion, and not only was the issue discussed at the trial court, but it was also discussed at the Court of Appeals and dealt with in that motion.

But I might point out, Mr. Justice White, that the overbreadth argument is a First Amendment argument and not a 14th Amendment argument. We raise First Amendment questions. It would be my understanding that provided any issue on First Amendment infirmities raised in any manner whatsoever, whether it be overbreadth or on its face or improper application of the statute, it would still be a First Amendment objection and properly raised.

Q Well, what would you say if we thought we had to read Judge Fuld's opinion as not treating the question because

as a matter of State law your failure to raise it at the trial precluded any right to have it considered in the Appellate Court? If we had to read it that way, then where would we stand?

A Of course, if you read it as if I did not raise it. But it was raised, and in my motion at the trial court I raised a First Amendment objection. I said the statute is void for First Amendment problems, and Judge Fuld passed on First Amendment problems and the whole question of overbreadth is a First Amendment problem and not a vagueness or due process problem.

Q What if the Court disagreed with you on that and said simply that you had to raise it a little more precisely?

A I have no argument with Mr. Justice White. If that was the decision, certainly, under the rules of the court-

- O The First Amendment raises all the issues.
- A I would believe, sir, that it does.
- Q Do you have to rely on that?

A In this case? If I haven't raised -- as far as the overbreadth, I would say yes. But as far as the--

Q As far as the overbreadth, you would have to rely on that position?

- A Yes, I would.
- Q Do you think, then, that it is the rule in New

York that, is it the general rule that the Appellate Court does not consider things that are not raised in the trial court?

A Not so, because the Court of Appeals considered the vagueness question, which was not raised at the criminal court level. The vagueness question, though disposed of in a footnote, was still considered. We had pointed out that the statute was vague, because they never said what flag they were talking about. That was disposed of in a footnote, and that was the total consideration given to the vagueness argument.

Q There is something else that bothers me, Mr.

Goldstick, and that's the reason I asked you about your answer to Justice Fortas' question.

Judge Fuld, in footnote 1, appearing on page 4A of the appendix in this case seems to say for the highest court of New York that this statute simply prohibits public mutilation of the flag. And that is the way he construes the statute.

Of course, we have to take that construction as though the statute were written that way. And, of course, we have to take that construction as though the statute were written that way, under accepted conventional doctrines in this Court.

A In due deference to Your Honor's observation,

I again refer back to page 8A of the opinion as to the construction of the statute, and it seems to me that the language by discouraging contemptuous and insulting treatment of the flag

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in public is the construction given to this statute by Judge Fuld. And I might --

Q What do you think that that first footnote means, the last phrase of it? The provision was meant to apply to public mutilation of the American flag.

A I can't answer that question.

Q It means something, obviously, you and I would have to agree.

A Of course it means something, but I think there is another answer to your question, and that is simply that the construction of the Court of Appeals was not available to the criminal court judge when he tried the case.

Q Tell me, Mr. Goldstick, is the whole of your motion at page 13A in the trial court, the motion to dismiss?

A Page 13A?

Q Is this it? "Before we plead to this case, I would like to make a motion to dismiss." Is that it?

A Yes, Your Honor, that is it.

Q And what is it in that motion that you say raises the overbreadth question?

A Simply the reference to the First Amendment, that we were engaged in First Amendment activities.

Q "Under the First Amendment, I feel --" This is the only reference, isn't it, to the First Amendment? Under the First Amendment, the Constitution of the United States,

and of the New York State constitution that freedom of speech may provide for protest in many forms, whether it be by burning the flag, demonstration, or picketing. This is a form of demonstration and protest.

Is that what raises the question?

- A Absolutely, Your Honor, and I might say --
- Q I would say, on the face of it, Mr. Goldstick, that that would be something like an argument based on symbolic speech. There is conduct, but that the conduct has the protection of the First Amendment.

A I might add, Your Honor, that we also handed in a trial memorandum when we made the motion, and the trial memorandum had a full point on overbreadth. That isn't a part of the record, but it was certainly -- and I direct you to page 2, when I was very abruptly requested by the judge, "Sorry, Mr. Goldstick, no more motions. Let's sit down."

The issue was raised and argued all the way up, and I am concerned that it wasn't fully treated by Judge Fuld.

There is just one other point that I would like to make, if I may, and that deals with the problem of the statute as applied. You will notice in the record that Sidney Street was charged with disorderly conduct and with breach of the peace. He was acquitted of disorderly conduct, and there is nothing in the record, not a scintilla of proof, that there was disorderly conduct or that a breach of the peace occurred, or

that a breach of the peace was likely to occur.

Now, Judge Fuld bases his decision on the right of
New York, under its police power, to restrict acts that would
cause a breach of the peace or likely to cause a breach of the
peace. But it is our contention, Your Honor, that there was
no breach of the peace, no evidence of a likelihood of a breach
of the peace, and the only way, therefore, that Street could
have been convicted under this theory that this is a statute
that prevents a breach of the peace would have to be that
there is something inherently dangerous in this type of conduct
and so that therefore the State of New York has a right to
prevent conduct that is inherently dangerous.

Mr. Goldstick, I thought Chief Judge Fuld's had to be read somewhat differently, that is to say that assuming this is within the ambit of the First Amendment, the statute, and prosecution here are within the ambit of the First Amendment, the conviction was nevertheless justified on the clear and present danger principle, that is to say that there was, in the circumstances of the case, a clear and present danger of public disorder, and therefore, according to Judge Fuld, the conduct was not protected by the First Amendment.

A Mr. Justice Fortas, this Court, I recommend to your reading the record, and, of course, under your powers you have the right to review the record, with regard to the findings

of the Court of Appeals, and I simply submit that Judge Fuld's observations are not supported by the record.

Q Let's go into that. In your judgment, is my reading of what Judge Fuld was saying incorrect? You have now advanced a different theory which is that Judge Fuld misread this as a disorderly conduct statute, or breach of the peace statute, and that reading it that way to arrive at his conclusion. My own impression in reading his opinion was that he was recognizing that there was a First Amendment problem engaged in this analysis for the purpose of demonstrating to his satisfaction, anyway, that the First Amendment did not protect this particular conduct.

A Well, his analysis, if I understand it, would be based upon the power of the State to make some regulations, even though they may fly in the face of the First Amendment problems, and the issue then becomes, Where is the line drawn between what the State can do with regard to First Amendment problems? And I respectfully submit that if you do an analogy of a statute, if it comes under the breach of the power of the State to prevent public disorder, then the analogy must follow, what is that power, when we come across a freedom-of-speech problem. And the power has historically been, and as far as my reading of the cases in this court has always been, Has there been a breach of the peace, or will a breach of the peace likely occur? And you will examine the record to see if it is

here.

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Q Well, Mr. Goldstick, are we to read everything that Chief Judge Fuld said against the background of the opening sentence in the opinion. We are called upon to decide whether the deliberate act of burning an American flag in public, as a protest, may be punished as a crime.

A I can't answer that question. I don't know whether we should read the entire --

Q We ought to introduce our opinions with a statement, hoping that the opinion will then be read as bearing on, as answering the question to which the opinion goes, and that certainly reads as though he regarded the cases, doesn't it, as presenting simply a question of so-called symbolic speech?

A Oh, I see the point, Your Honor, and I seem to feel that that may be so, but that does not mean that the point was not properly raised, or perhaps just discarded. I can't answer what went on in the mind of the judges in the Court of Appeals. I can't answer that.

Q Mr. Goldstick, I think I am right in saying that you haven't mentioned in your brief or your oral argument the possibility of mootness in this case. Do you think that is a problem?

A It was briefed, Your Honor, in our appeal to this Court.

Q In your appeal, but not in your brief.

A Yes. And it really is not moot from Mr. Street's

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point of view, because if this conviction is affirmed, we have a hearing waiting for us back before the New York City Transit Authority on this man's job, so from Mr. Street's point of view, this is far from a moot issue.

Q Although he was given a suspended sentence and the period has now passed, as I understand it, during which any other sentence could now be imposed?

A That is quite true, but I have a letter in my files from the Transit Authority. We are holding up the hearing, awaiting the determination of this Court.

Thank you very much, Mr. Chief Justice.

MR. CHIEF JUSTICE WARREN: Mr. Brodbar.

ORAL ARGUMENT OF HARRY BRODBAR, ESQ.,

ON BEHALF OF APPELLEES

MR. BRODBAR: Mr. Chief Justice, and may it please the Court: It is the State's contention that the appellant was convicted only for the act of burning; that any reference to language is mere surplussage. The officer set forth some language in this information, his complaint, but that language is language that is usually set forth by a police officer to indicate intent on the part of the participant in the crime.

It is our feeling also that the language used, "if they did this to Meredith, we don't need an American flag."

That language is not contemptuous. Certainly, the officer wouldn't have arrested him for merely making that statement.

The record is clear that the officer came to the scene because he saw a flag burning. He then went over to some of the people in the crowd and asked him who burned the flag. He then went to the appellant and asked the appellant whether he burned the flag. And the appellant told him, "If they did this to Meredith, we don't need an American flag."

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The officer then went back to the scene, the opposite corner, attempted to stamp out the fire, picked up the flag, took it to police headquarters and marked it as part of an invoice. By inadvertence, the flag was never marked in evidence, although I have it here with me.

It is obvious then that the arrest was only for the burning of the American flag. There was another statement made by the appellant, which the officer had overheard: "We don't need no damn flag."

It is also significant that the officer did not make that part of his complaint; that he ignored that statement, against strengthening the State's position that the arrest was for the act.

In passing, I might say that the words "damn flag" would be considered contemptuous under the case of Chapinsky versus New Hampshire, where the statements damn Fascist and "damned racketeer" were held to be words which might incite retaliation, and the court there unanimously affirmed the conviction.

The appellant cannot find any solace in any argument that the appellant was convicted under a general verdict.

There was perhaps for the words, for the act, or for both.

It is obvious that he was arrested, tried, and convicted only for the act of burning the American flag.

Chief Judge Fuld prefaces the opinion of a unanimous court with the following: "We are called upon to determine whether the deliberate act of burning an American flag in public, as a protest, may be punished as a crime."

- Q Mr. Brodbar, how many people were there?
- A Thirty to forty people, Your Honor.
- Q Is it in the record?

- A Yes, sir, Your Honor.
- Q Suppose he burned it at night and there was nobody there?
- A Well, the word "public" connotes the presence of people.
 - Q How many people?
- A Enough people to start a riot, a reasonable amount of people. Five people wouldbe enough, perhaps.
- Q I thought the definition of a riot was three or more.
- A I would say that three or more people would have to be present. I would also say that thirty to forty people was a significant amount.

Q So we really don't know what the statute means by "public," do we?

A Well, the statute does not define "public." We must go back to the case law on that. The word "public" signifies the presence of a reasonable number of persons which might give rise to the danger that the statute intends to prohibit.

Q Well, I can see no difference myself between burning the flag on my front lawn and burning it in Yankee Stadium, can you?

A No, I cannot.

O You couldn't?

A Except that the chances for a disturbance might be greater in Yankee Stadium. But the disturbance is there nevertheless. On your lawn there are other persons present.

Q Suppose they are all friends?

A Friends may, too, retaliate to the burning of an American flag.

Q Suppose they all agree with me that the flag should be burned?

A Then the flag must be protected from people who agree to burn a flag contemptuously.

Q Where is that in the statute?

A The statute does not say that, but in Coulter against Nebraska, a case that was before this Court in 1906, although there the flag was used in an advertising scheme.

Q Have you got anything in there about what "publicly"means?

A I beg your pardon?

Q I am still on the word "public." I find it very difficult.

A There is nothing inthe statute in regard to the word "public." We must accept the dictionary meaning of the word "public," that it connotes a reasonable, sizable amount of persons, who are present at a scene, and who might bring disturbance because of an act committed by a person. I think even two persons present at a scene might justify conviction of Mr. Street.

If this court should in its wisdom determine that the language "defile by word" is unconstitutional -- what I mean to say is this: In Chapinsky against New Hampshire, the court did not go into the second portion of the statute. The first portion dealt with words and names, and the second portion dealt with sounds and noises. The court there did not go into the second portion, and convicted Chapinsky for the use of names, epithets hurled upon the persons in the area. It is our view that this Court, although the appellant was sentenced for the act of desecration, it is our view and our hope that the Court also determines the validity of the expression "words in the statute."

For, if it does not, then any proscription of physical

acts will be dissipated, because the path will be left open for desecration by words.

It is significant also that Chief Judge Fuld discusses in his opinion many cases dealing with symbolic expression, and does not go into any cases where pure language was used. It is also the STate's contention that the court did not render an inconsistent verdict by dismissing the more general charge of disorderly conduct and holding him under the statute which specifically prohibited the act.

Mr. Street could not be sentenced under two charges.

Section 1938 of the penal law of the State of New York prohibits that. The entire tenor of the trial revolved about the flag burning itself. At the time of the cross-examination of the appellant, at the time of the cross-examination of the police officer, there was nothing discussed about pure language. Only the act was discussed.

It is also significant that this case, the trial of this case, took place six weeks after Miranda against ARizona, and experienced counsel did not set up the Miranda rule as a bar to the language which has been elicited from the officer from the appellant at the time of his arrest.

- Q But the language is in the charge specifically.
- A Yes, it is in the charge.
 - Q Why was it put in the charge?
 - A Because it is customary for officers to place

in a complaint any language which inculpates an appellant.

Q Well, they only put part of it in; they didn't put it all in.

A That part was enough to indicate that the appellant intended to dishonor the flag of our nation.

- Q But you have it in quotes.
- A Yes, sir, Your Honor.

Q It looks like a speech.

A But if you will notice the second paragraph, the general paragraph preceding the language, the language only describes the act of burning the American flag.

Q Suppose this statute had said it should be a crime to burn the American flag in public or to mention the American flag in public. I am giving you a ridiculous case to explore a point. Suppose that the information read, and the officer testified that he found the defendant burning the flag and the defendant said, "This is an American flag," and suppose that the defendant were then convicted. Now, remember, I am talking to you about a statute which prohibits mentioning the American flag in public. Would such a statute be constitutional?

A No, it would not be constitutional. It would be overbroad, because there is a Federal statute which permits the dignified burning of the flag. And there is no way of knowing whether the words of your statute, Mr. Justice Fortas,

whether the man was doing it in a dignified fashion or with contempt. Therefore, the statute being overbroad would result in arbitrary standards and prior restraint.

Q You think that there has to be some contemptuous words upon the burning of the flag?

A No words at all are necessary. It is the atmosphere of the contempt, the anger, the lack of a disarming smile.

Q If you burn the flag publicly and don't say a word, and you smile while you are doing it, you cannot be punished under the laws of New York; but if you look angry you can be?

A Well, Your Honor, one who honors a flag by burning it in a proper manner will certainly have another attitude.

Q I am not talking about that. I am talking about this kind of a situation. I am talking about a statute by the State of New York.

A Well, under your statute, Your Honor, I would say that the statute would be bad, because there should be some language in the statute which would indicate contempt.

Q The point to which I am directing your attention-let us forget about contempt, if you will assume that one way
or the other, whichever way you think necessary -- Suppose
that the statute says that it shall be a crime to burn an
American flag or to mention it in public and this fellow is

arrested for burning the American flag and saying this is an American flag. Now, would such a statute on its face or as applied in the particular case, in your judgment, be or run afoul of the First Amendment of the United STates Constitution?

A Mr. Justice Fortas, I would say that if there were no Federal statute permitting respectful burning of the flag, then that statute would be all right.

Q The State of New York, then, may prohibit mentioning or discussing the American flag in public?

A Yes, it may, if there is no Federal statute which permits respectful burning. But if there is a statute which permits it, then the State cannot with that legal language create a statute so overbroad that anyone burning the flag who might be doing it with respect could be arrested and convicted for it.

The State is mindful of the fact that it may not enact any law which will unconstitutionally abridge the freedom of speech and expression.

Yet notwithstanding the sacrosanct nature of First

Amendment principles, a State may, in the interest of peace and

tranquillity within its borders, pass any statute, even though

it may abridge freedom of speech. It will be for this honorable

court to determine whether the United States flag, the object

of national piety, and patriotic adoration, can be a subject

of desecration, merely because one wants to use it in a symbolic

way, to dramatize dissatisfaction with conditions existing in

our country.

The need for such a statute was recognized by the first --

- prom my point of view -- and I hope this is not just my point of view, and I am not indulging myself only -I cannot agree with that statement of this case. This is not a case of a simple burning of an American flag. This is a case where the information included words, and it included words which may be an objectionable discussion of the American flag and an objectionable reference. But it is not simply a case of burning the American flag. Do you agree?
- A Well, according to the complaint, you are right, br. Justice Fortas.
- Chief Judge Fuld did not go into that. Then do you agree that the statute is not confined merely
 - A The statute includes either words or acts.
- Q Nords or acts. So we have to face here a situation which is not confined to burning or descration of the American flag, but it is a situation which includes the very troublesome aspect of words, speech.
- A Mr. Justice Fortas, it is the state's contention that the statute is divisible, that it can be separated, that the appellant was convicted only for the act of desecration, not-withstanding the fact that the officer in his complaint set forth the words.

We reiterate that the words were set forth only to indicate the intent and that the words were mere surplusage, that they were not necessary --

0 What intent?

A The intent to cast contempt upon the flag of our nation. That was the intent.

Q And so the significance of the act became evi-

A No. The significance of the act became significant by the act itself. His mannerisms. By waving his hands at another corner. By leaving the flag at another place.

- () His intent became clear. What he intended to do.
- A It became clear.
- O It became clear from the words, what he intended to do. His intent became clear from the words.

A No. It became more clear, let us say. Not clear. It became more clear, because had he said nothing, his very demeanor -- burning a flag, running to another corner, waving his arms in an agitated condition, those were --

Goesn't seem to be phrased in those terms. The statute does not confine itself to the act of burning or desecrating the United States, together with such words or other conduct as would indicate that this act is being done contemptuously of the flag. Would you agree with that? The statute makes it a crime to use

the words, not merely as evidence of intent, of the intent with which the action was done.

- A I can't agree with that, Mr. Justice Fortas.
- Q You do not.

A It is our opinion that the proscription of the statute is directed at physical acts of mutilation, defacing, defiling, trampling upon, and that also the statute proscribes the use of language, which also defies or casts contempt upon the flag. That the words "cast contempt" are the key words, which direct all of the other language, that the language indicates dishonor, something purposeful, a lively sense of shaming. That it is either one or the other or both.

In this case, there was only one thing that the appellant had done: Burned the flag. His statement was not contemptuous. It was a statement, "If this could happen to Meredith, we don't need an American flag." There is nothing contemptuous about that statement, and that statement in the complaint, although not contemptuous, as set forth by the police officer only to indicate an intent. It was not necessary to have it in the complaint itself. Because the appellant's act was one of contempt. Not only did he set fire to the flag, according to my adversary, he came down to the street, and put a paper down on the ground. What was the purpose of the paper? The officer testified that there was no paper. What good would a paper do, if the appellant is burning a flag and drops a

burning flag on the paper? It is more likely that the paper was there to induce greater burning. That was the purpose of the paper.

And that the flag was folded: The flag had been folded in his drawer, in his chest of drawers. He was a veteran. The testimony indicates that he put the flag out on every holiday. The flag was not folded because he showed respect. He came down into the street, laid the flag down, burned it, ran to another corner. Is that the conduct of a person who shows respect?

When The American Legion has its ceremony, once a year, to burn American flags, they don't run to other corners while they are burning the flags on one corner. They stay with the flag. That is considered respect. These words were not even necessary in the complaint, they are mere surplusage.

Q Who proposed the Complaint?

A The officer, Your Honor, Generally, the officer, with the assistance of the clerk in the court.

- Q The policeman said this was in violation of 1425, Subsection 16(d)?
 - Q He put this language in there, the policeman?

A No, sir. I can tell from the little experience
I have had in the criminal court, watching the clerks do their
work, generally the clerk will pick up the penal law of the
State of New York, find the caption, and make an entry.

Incidentally, Mr. Justice Marshall, this is about the first case in the history of our country where this statute was even used. When Patrolman Copeland made his arrest, he did not know that he had made the first arrest in the history of the State of New York for public burning of a flag. Certainly the clerk was not well aware of that, he was not experienced with legal language.

That's why it is so strange to me. The only thing I am talking about, you say the only reason the words in quote are in this charge, which is a legal charge, on behalf of the State of New York, was because the policeman insisted that it be in there. I want to find out whether it was the policeman, or the prosecutor, or the lawyer, or the judge, or the magistrate, or who?

- A It would not be the judge, Your Honor.
- Q Well, who?

- A It would be the clerk and the officer.
- Q You don't know?
- A No, but I know from custom in New York court that it is the clerk and the officer who do it. Then the case comes before the judge.
 - Q Well, when did the prosecutor get involved?
- A When the case reached its turn on the calendar, the Assistant District Attorney came into the case and tried the case. As we say --

- Q Could he have taken that language out?
- Q Could he have taken the language out of that charge?
 - A He could have, but he need not.
 - O But he didn't?

A

A He did not, Your Honor.

Did he do what?

- Q So the State of New York insisted that this charge include both the act and the language. That was the decision of the State of New York. Am I right?
 - A Well, that's the effect of it.
 - Q All right.
- A But Your Honor, Mr. Justice Marshall, in every case, when an officer, even in a bookmaking case, or in a policy case, an officer will set forth inculpatory statements. The mere fact that inculpatory statements are set forth does not mean that that is part of the statute. The officer feels that it is better for his case to set forth language. It explains the intent. The mens rea.
- Q I suppose the manner in which the Court of Appeals decided it would have something to do with the State law concerning the complaint, would it not?
 - A Yes, Mr. Chief Justice.
- Q Chief Judge Fuld did say, as was pointed out by one of the other Justices, "We are called upon to decide

whether the deliberate act of burning an American flag in public as a protest may be punished as a crime." I suppose if the rest of the text conforms to that, I suppose that we can consider that that is all there is in the case for us.

A Yes, Mr. Chief Justice. And the word "deliberate" is not only brought out by the conduct, but also by the words set forth in the complaint, and I reiterate that the words are not necessary. That the facts in the case indicate contemptuous treatment of the flag by Mr. Sidney Street. That there was no inadvertence or accidental occurrence. That this was planned. That the people who collected around him did not collect around him because he did an inadvertent act.

Q I would like, then, to hear, Mr.Brodbar, your submission. Upon the hypothesis that you are entirely right, that we can discard the reference in the statute to the word "words", and we can equally disregard the reference in the Complaint to the quotation of what the defendant allegedly said, and that we are dealing here, therefore, simpliciter, with the question as posed by Chief Judge Fuld in the very first paragraph of his opinion to the Court of Appeals. Simply with a State statute that makes it a criminal offense to publicly burn an American flag.

A Yes, Mr. Justice Stewart.

Q And the claim is that, with which Chief Judge Fuld had to deal for his court, that a State could not

constitutionally make that a criminal offense.

Q But while you are considering that, do you suggest that, or do you agree that the only way that you would know it as a protest was from the words that were used?

A No, from his conduct. From his agitated condition, from his anger. One does not simply burn a flag with intent gently. There is an atmosphere, there is an emotionalism about an act like that. A deaf-mute can show contempt for the flag by burning it. Can we say that a deaf-mute would not be a subject of conviction because he can't state with language what he means? It is what he does, and how he does it that spells out the contempt for the flag that is standing in this court room.

Q Well, then -- perhaps you haven't finished answering my brother Marshall?

A I did answer. I did complete.

Q I meant to add to my question, to publicly burn an American flag, in public, as a protest. The question that Chief Judge Fuld puts, may that constitutionally be punished as a criminal?

- A Yes, it may, Mr. Justice Stewart.
- Q Then why? Why? That is my question.
- A Because it interferes with substantial State interest. Just as in O'Brien against United States, there was a substantial State interest, Government interest, that a man

have a draft card. There are substantial interests here.

Q What is the equivalent interest here, or the comparable interest here?

A The interest here that Americans love their flag, and anyone seeing a flag defiled.

Q That is not comparable. I don't believe Americans love their draft cards, do they?

a flag. The flag has great meaning. If the flag has no meaning at all, it means that every man who died for this flag was not only duped by the flag, but it made a mockery out of patriotism. That every man who lies in Arlington Cemetery died for something that was just a cloth, a piece of cloth, which had no meaning at all to them, and now we say the flag has no meaning. It is greater than a draft card. We are inculcated with the spirit of a flag from early childhood. A card is nothing, in reality. It does not send me to retaliation if one were to burn his draft card. I might be annoyed with the infantile conduct.

- Q I take it you have read the Court's opinion on O'Brien against the United States?
 - A Yes, I have, Your Honor.
- Q I take it, then, that you have seen that the many pages of that opinion were devoted to the showing of the public interest, the national interest, in the possession by

young men of their draft cards.

A Yes, Mr. Justice Stewart.

- Q Well, what is the equivalent or comparable interest here?
 - A There is a national interest in the American flag.
- Q First of all, you of course have to argue what the State interest is.

A The State interest is to protect a national symbol, because a State is part of a Nation. If a Nation does not exist, a State will not exist. In Halter against Nebraska, the first Mr. Justice Harlan said that the State has the same interest to cause respect — not to mandate respect, as in Barnett, but to prevent desecration of the flag.

Q That case, of course, was decided long before it had been held that the Fourteenth Amendment incorporates the First Amendment?

A Yes, Mr. Justice Stewart, but the case still has great significance today.

Q Mr. Brodbar, let us pose that you had a case involving only words, words expressing the utmost contempt and hatred for the American flag. Now would those words, standing alone, fall within the condemnation of the statute?

A Yes, Your Honor.

Q Then that's the nub of the trouble here. I agree with you that the literal reading of this statute would

catch words standing alone, because subsection (d) of the
statute makes it a crime publicly to defile or defy or -- let
me withdraw that. "Publicly to cast contempt upon the American
flag by words."

- A Well, Mr. Justice --
- Q That's what the statute says, doesn't it?
- A Yes, Your Honor.

Q And my question is whether we can, or whether we are at liberty to ignore that, in effect, for purpose of this particular case.

A Mr. Justice Fortas, we maintain that the statute is divisible; that this court may ignore the language of the statute which speaks of words, because the appellant was convicted for action.

Q All right, now do you attempt to defend?

Suppose it is not divisible? Would you attempt to defend the constitutionality of a New York statute that said only that it shall be a crime to cast contempt upon the flag by words?

A Yes, I do. I defend it, because the words of contempt give the same result as the acts of contempt.

Q I see.

A Words are just the same words as we have here.

They are fighting words, they are the words that we had in

Chaplinsky against New Hampshire. When a man's flag is defiled,

do we not degrade the man himself? Do we not say, "You are a

citizen of a country that is worth knowing"?

Q Right. Why do you say, then, why do you argue that the statute is divisible?

A Well, in the event that this court should in its wisdom feel that the words are unconstitutional, we would be left with some statute. That is the only purpose I say that.

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A It appears that way, because Chief Judge Fuld makes this statement: "Subdivision 16 of Section 1425 is designed to prevent the outbreak of such violence by discouraging" ---

Q Where are you?

- A That is on page 8A of the record.
- "... is designed to prevent the outbreak of such violence by discouraging contemptuous and insulting treatment of the flag in public."

It is our opinion that this was mere dictum in a case, but it shows the inherent feeling of Chief Judge Fuld in speaking for the entire court, that even if this case had just words in it, that the decision might be the same.

- Q Does treatment necessarily include words?
- A Yes, treatment is a broad term that includes conduct, it includes words, it is an attitude, it is a behavior.
- Q May I say something? Suppose there was no burning at all and I just say something contemptuous of the flag, is that treatment of the flag?
 - A Yes.
 - Q In common parlance?

A Yes, Mr. Chief Justice Warren.

Treatment of the flag is when one insults another, he treats it wrongly, does he not? The word "treatment" is a general word.

What I say to the court was not concerned at that particular time of the decision with any words, but just with the act.

- Q Then why do you say it includes words if it wasn't consdering anything but actions?
- A I would say this was an observation made by Chief Judge Fuld, by way of passing. He may have meant ---
- Q You told me a moment ago that you thought it was broad enough, his opinion was broad enough, so that we would be obliged to include words as well as actions, conduct.

A No, Mr. Chief Justice Warren, the way Chief Judge Fuld starts a case, we are concerned with the act.

Well, he says thereafter, is not part of his determination that he started out to say, when he said we are called upon to decide whether a deliberate act of burning.

- Q Well, that is what I was trying to get at, sir.

 I understood you departed from that
 - A Well, I would ---
- Q And said that this opinion was broad enough to include language, if there was no burning, and you cited the word "treatment" to show that.

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primarily with the conduct. The court was not considering the word itself. The language used by Judge Fuld later on is dicta. That is the opinion I have and it is also my belief that if the defendant had been charged with words only, and no act at all, that the decision would have been the same.

A My point is this: That the court was concerned

But the court was concerned only with the act. It prefaces its opinion with that statement.

Q You say that is your opinion that the decision would be the same?

A Well, it is my respectful opinion, your Honor.

Q Your opinion that that judge, and those judges would have sustained the statute which did nothing in the world but make it unlawful for a man to speak his views about the flag.

Is that right?

A Well, speaking the views about a flag may convey a message. What message is there in contempt?

Q Well, there is their language, the speech, that you have here. Speech mixed with conduct.

Why do you have to defend the idea that New York has power to make it a crime for a man to speak and say something bad about the flag?

A No, I am not saying that, Mr. Justice Black.

I am saying that criticizing the flag is one thing ---

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- Q But why are you meaning -- do you have to go that far in this case?
 - A No, I don't. No, I don't, Mr. Justice Black.
- Q Why do you get into it say at such lengths?

 You have conduct ---

A I am concerned about this court's attitude with regard to words, and perhaps that this court may decide that part of the statute is bad. I am here not to defend my flag in quiet whispers, but to try to defend the entire statute and not leave open the door to contempt by use of words, should this court find that the act is proper, the act is actionable.

That is my purpose.

Q Your view, I judge is, if a man says something makes a speech about his views he has committed a crime and that the First Amendment doesn't excuse it?

A No, I did not say that. He can express his views but contempt, profanity, obscenities hurled at a flag is not a message.

Q But this is not obscenity. Or, maybe it is but I have never known it.

A How else can one show contempt for the flag by way of words, except by the use of epithets, obscenity or profanity? And if he does it that way, what is the message he is conveying?

Is he trying to change government? There is no

message at all. He recognizes nothing good in America when he says that. He has consigned America to the flames of obscurity. That is not the message.

If he says that our country is not giving me the proper rights, that is a message that deserves the respect under the First Amendment, because it leads the Government to self-improvement.

But to desecrate a flag by words leaves no message.

What are you trying to say? That our Government is bad?

Because of this, because of that?

He says nothing.

- Q Well, suppose he did say the Government was bad, that is the object of the First Amendment is to permit people to criticize the Government in its institution.
- A But the statute does not cover criticism in pure language. It covers contempt, defiance.
 - Q Well, that is criticism.
 - A Criticism is a lesser term.
- Q As I read your statute it prohibits two things, one is the conduct of burning a flag. That is what I understand Judge Fuld took. The other is an attempt to convict, to condemn a man for making a speech that is critical or as you say, contemptuous of the Government.
 - Q No, of the flag. Of the flag.
 - A Of the flag, not the Government.

Q Of the flag, you mean as a Government institution.

A But when he talks about the flag he is not talking about -- he is talking about disaster, it is anarchy, its ---

Q Well, as I understand your statute, it would cover this kind of a statement. I am a very loyal American. As a matter of fact, I think there is nothing wrong with our nation. I think it is just perfect, but frankly, I think our flag is one of the homliest, ugliest flags I have ever seen.

(Laughter.)

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A There is nothing wrong with that. When a parent says that my friend's daughter is prettier than mine, does he show less love for his daughter?

Q No, now wouldn't your statute cover my hypothe tical case?

A No, it would not.

Q Why not?

A Because that is not the contempt that is meant.

Unfavorable criticism, an artist's point of view, someone who may be partial to certain colors, that is not the contempt meant.

Q It talks about contempt for the flag, not upon the country.

A That is not contempt. That is criticism.

Criticism is not contempt. If my adversary is shorter than I am I show no contempt by saying that.

Mere criticism of a flag as to its color scheme or design is not contempt.

Ω Well, what do you say, I am very contemptuous
of its color scheme?

A Well, if you were serious, I would still think it was not contempt.

Q You can't test a statute out by what it might cover, don't you?

When you have a constitutional question?

A The point is, the defendant was charged and convicted of the act of burning. So this talk about words may not be before this court.

- Q But you insist on arguing at length.
- A But I hope it stays before the court.
- Q But you insist on arguing it at length as though that were your whole case.
 - A The whole case ---
 - Q In other words, contempt.

A If the case deals with only the appellant's act of burning the flag, but it is our wish, the wish of the State of New York that this court would determine the entire statute, and if it should hold that the words are in violation of the First Amendment, that the act be divisible, that the statute

be divisible, and that there be left for the State of New York to enforce desecration by act.

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Q Does it contain a separability clause?

A It does not, but the logical reading of it, the Federal Statute just passed does not have words, though it could stand alone.

Q I am not talking about the Federal Statute, I am talking about yours.

A There is no language in the statute.

Q Do you have any general rules that courts construing things as separable, that they are two separable trials in New York?

A No, but there is a strong presumption of constitutionality and there is also a presumption that if a part of the statute falls, that the rest may remain, unless it is impossible to keep the remaining part of the statute.

Q What is that, you say that is a presumption?

A Presumption of constitutionality is the strongest presumption. However, if the court should feel that part of the statute is bad, then there is also presumption that the remaining part of the statute could stand, unless it is impossible to consider it so.

- Q That is the law of New York?
- A That is the law of the nation.
- Q I am talking about New York.

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A Yes, we have a construction statute in New York that give the meanings to our statutes, that if part of a statute is bad, the court will try to uphold the balance, unless it is impossible for it to stand alone.

- Q Very well.
- A Thank you.
- A Just one point, Mr. Chief Justice.
- Q No, I think you have finished your argument.
- A Thank you.

(Whereupon, the above-entitled matter was concluded.)