

Forensic Audit Findings Report

City of Pontiac, Michigan

Unauthorized Disclosure Prohibited



17548 NW Springville Rd. Suite #F17 Portland, OR 97229 (971) 266-1846 Info@MarshMinick.com www.MarshMinick.com July 31, 2022

Prepared for: City of Pontiac, Michigan

RE: Forensic Audit Findings Report

Please accept the enclosed findings in response to the forensic audit of the City of Pontiac ("City" and "Pontiac"). The forensic audit Findings are on pages #6 through #157 and Recommendations start on page #158 in this report. There were two major areas of findings that resulted from the forensic audit: 1) Contracts and 2) Conduct.

There were improper practices with contracts and conduct that was demonstrated to have been widespread to all aspects of the City purchasing and contracting processes. Based on the examples of the citywide dysfunction with contracting and conduct, the resulting financial impact was \$1,627,361.81.

- The improper practices with contracts included operating without a contract, contracts not duly executed, retroactive contracts executed after services were performed, misleading contract pricing and terms, unauthorized spending and excessive spending above allowed limits.
- The problematic conduct included instances of careless spending, incurring of unnecessary expenses, taking of public records, personal travel and personal use of City resources, conversion of a grant for a foundation where there was a personal interest, and conflicts with City contractors, partners, and vendors.

Recommendations for improvement include recourse and recovery possibilities and suggested improvements to contracting and financial control practice.

This findings report contains evidence-based findings, which are not a matter of opinion. The forensic audit was conducted by certified fraud examiners and financial crime investigators, with advanced degrees in financial fraud and forensics.

Sincerely,

Brandi Marsh

Bland March

MS, CAMS, CFE, CFCI

Malissa Erick Mini

Melissa Frick Minick MS, CFE, CFCI



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Forensic Audit Findings Report – City of Pontiac

Forensic Audit Team

Brandi Marsh, MS, CFE, CAMS, CFCI Melissa Frick Minick, MS, CFE, CFCI Marsh Minick, P.C.

Referred collectively as: "Forensic Auditors", "Examiners", and "Marsh Minick".

Background

The City issued a Request for Proposal ("RFP") in January 2021 describing the need for forensic audit services, and in response Marsh Minick submitted a proposal and scope of work plan. The contract was executed April 19, 2022 and the forensic audit services started on May 2, 2022. Forensic audit services concluded on July 31, 2022 with the issuance of this findings report.

Predicate

There were *allegations* that predicated the necessity of this forensic audit, and a summary of the primary concerns alleged by individuals associated with the City were as follows:

- Official misconduct and wrongdoing
- Mishandling of financial affairs
- Irreconcilable disagreements
- Breakdown of critical financial handling controls
- Dysfunction in carrying out responsibilities and duties
- Excessive and non-prudent spending
- Missing and manipulated documentation
- Misrepresentation of expenditures and contracts
- Circumvention of policies, ordinances, and resolutions
- Abuse of position and authority
- Conflicts of interest and corruption
- Misuse of public funds



Scope

The scope period for the forensic audit was from January 1, 2014 to March 31, 2022 (eight-years and one-quarter).

Procedures

The forensic audit was performed in an orderly process consisting of four phases:

- 1. Information Gathering
- 2. Financial Analysis and Forensic Testing
- 3. Compilation of Results
- 4. Report and Recommendations

Information Gathering

In total there was over 554 GB of information gathered during the forensic audit consisting of the following activities:

- At the onset of the forensic audit there was an onsite inspection over four days from Tuesday, May 3, 2022 to Friday, May 6, 2022 at Pontiac's City Hall located at 47450 Woodward Avenue
 - o While onsite the forensic auditors scanned physical paper-based records and computerized data was obtained
- The City fulfilled two Information Requests, which included bank statements, financial system exports, financial reports and records, emails, computer desktop and shared drives, internal work-sheets, and other papers and data
- Forensic auditors submitted five FOIAs and collected information from County Offices and a State agency
- Interviews were held with 52 individuals who were current and former City officials, leadership, management, employees, contractors, partners, vendors, and citizens
 - o The former Mayoral officeholder was the only person to decline to participate
 - o There were 11 individuals that were non-responsive to requests to participate



- Information and data obtained directly from individuals that participated in interviews
- City's website and City Clerk's website documentation, including City Council packets, meeting minutes, as well as Charter, ordinances and resolutions
- News and social media searches and other internet research of City affairs
- Investigative queries using public information databases

Forensic Analysis and Testing

The totality of information gathered was used to prepare and perform the Forensic Analysis and Testing phase. The examination efforts were risk based and focused on the areas with perceived heightened risk of the possibility of impropriety. The forensic analysis and testing entailed a comparative analysis on an item-by-item and record-to-record basis. The forensic auditors used empirical scientific methods of observation and experimentation, in combination with evidence from primary and secondary sources. The data, information, and records gathered were compared with the predicating allegations, and the objective was to identify evidence of instances of fraud, waste, abuse, and misconduct, should they exist.

The *baseline definitions* of fraud, waste, abuse, and misconduct were derived from the standards set forth by the Association of Certified Fraud Examiners, United States Government Accountability Office (GAO-14-704G, Standards for Internal Control: Green Book) and Office of Government Ethics, and the State of Michigan Office of the Auditor General.

Definition of Fraud¹:

- A dishonest and deliberate course of action that results in a person committing an action to obtain a benefit they would not normally be entitled
- Intentional misleading or deceitful conduct that deprives the public of its resources or rights
- Obtaining something of value through willful misrepresentation

¹ Whether an act is in fact fraud is a determination to be made through a judicial or other adjudicative system and is beyond the forensic auditor's professional responsibility



Definition of Waste:

- The needless, careless, or extravagant expenditure of public funds or mismanagement of resources or property
- Incurring unnecessary expenses for no reasonable purpose
- Poor management decisions, practices, and controls
- Inappropriate actions and inadequate oversight

Definition of Abuse:

- Behavior that is deficient or improper when compared with behavior that a prudent person would consider a reasonable and necessary business practice given the facts and circumstances
- Misuse of authority or position for personal financial interest or those of a family member, friend, or business associate
- Excessive or improper use of an official or employee's official position

Definition of Misconduct:

- Personally and substantially participating in conflicts of interest between officials, employees, or contractors about official matters where there is a financial interest
- Intentional failure to adhere with or circumvention of internal controls and policies
- Wrongly using influence in a business transaction to procure some benefit for themselves
- Acting contrary to official oaths, duties, and responsibilities to the public office or department
- Intentional, wrongful, or improper use or destruction of public resources or seriously improper practices

Compilation of Results

The evidence and results were compiled to determine the condition, cause and effect, after the completion of the Forensic Analysis and Testing phase. The purpose of compilation of results was to understand the findings, conclusions, and recommendations that would be



provided in this forensic findings audit report. Conditions that existed which were impactful and quantifiable were considered, as well as the factors identified as being responsible for the conditions.

Fact checking and verification steps were performed when the compilation of results occurred. To corroborate evidence and allegations, examiners sought to substantiate factual experiences. Evidence received was evaluated based on significance to the scope of objectives and predicate. The forensic auditors performed due diligence to validate completeness and accuracy of information, records, and data where possible, for reasonably reliable findings. Due diligence entailed repeated probing, questioning, and scrutinizing of the same topics, documents, records and files sourced from a multitude of public bodies, companies, organizations, and individuals. This procedure allowed examiners to observe whether information matched, and if there were corroborated recollections and evidence. The forensic examiners also considered observational trends or patterns that emerged during the examination into the reliability of information, data, and records.

Report and Recommendations

The compilation of forensic audit results and accompanying recommendations were provided in this findings report. This findings report was fact based and derived from evidence, which are not matters of opinion. Recommendations are suggestions for improvement that are optional, and may have varying degrees of priority and importance as determined by the City. Forensic auditors will provide the City with a verbal summary of the findings contained in this report.

Forensic Auditor Statements

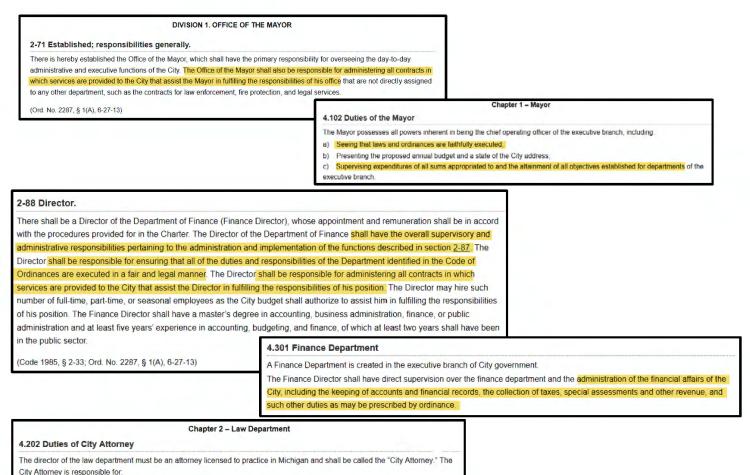
A forensic audit cannot be expected to prevent or detect all instances of malfeasance and impropriety that may have occurred in the past and/or may occur in the future, including, fraud, waste, abuse, corruption, or misconduct. Findings were based on observations and evidence discovered during the course of the scope of work performed.



Findings

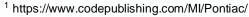
Contracts

There was recurring evidence of contracts that were not duly executed, unauthorized, missing, or had defaulted. All instances of spending when the City was operating without a contract or an unauthorized contract demonstrated internal control breakdowns. The problematic contracts were in conflict with the duties of the Mayor, Finance Director, and City Attorney. Those three critical positions had duties for the purchasing and contracting processes as detailed on the City Charter and Municipal Code¹.



notice of any such action shall immediately be given to the City Council;

authorized by law, cases under the state law;
f) Defending all actions or proceedings against the City;



a) Supervising the conduct of all the legal business of the City and its departments;
 b) Drafting all ordinance proposals and approving them as to form.

d) Furnishing written legal opinions when requested by the Mayor, the Council or any department;

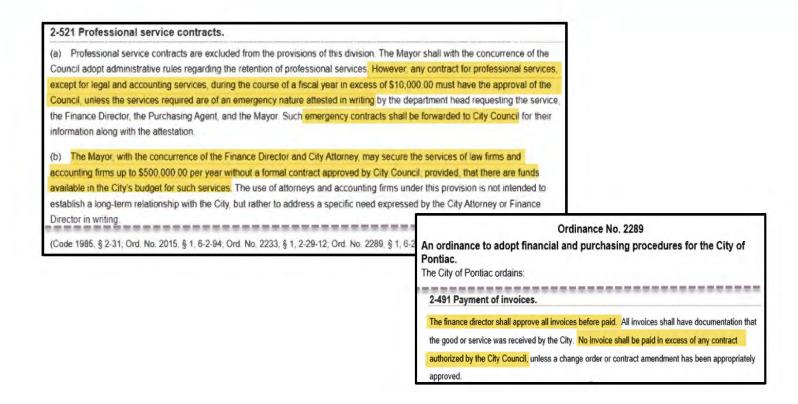
Representing any elective officer or appointee of the City in any action or proceeding.

c) Preparing such leases, deeds, contracts or other papers as may be required by the Mayor, Council or any department

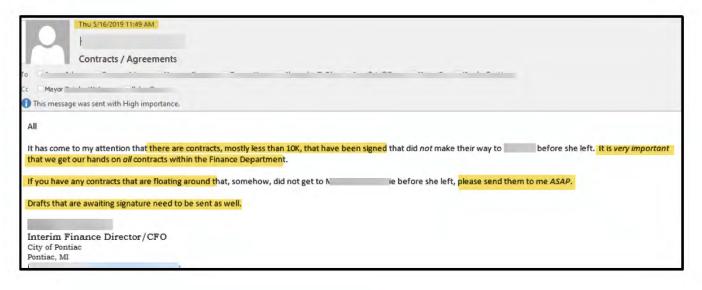
e) Instituting and conducting, on behalf of the People, all cases arising from the provisions of this charter or ordinances and, when

g) Prosecuting all civil actions to which the City is a party or in which the City has an interest, when directed to do so by the Mayor;





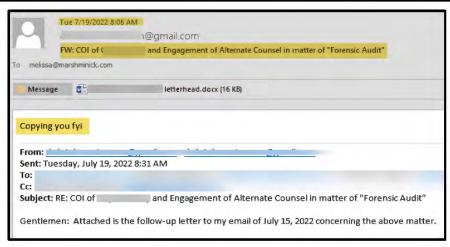
It seemed improbable that the former Mayoral officeholder was unaware of their duty to administer City contracts properly. As seen in the email dated May 16, 2019, the former Finance Director notified the former Mayoral officeholder that all contracts, regardless of the amount, needed to be provided to the Finance Department.





Additionally, while the forensic audit was occurring, the former Mayoral officeholder emailed on July 19, 2022 a letter that stated "...the mayor of the city is required to sign all contracts of the city." This statement showed that the former Mayoral officeholder was aware of the duty to have signed all City contracts.

representing me in this matter will be reimbursed fully by the city. Since the mayor of the city is required to sign all contracts of the city, and it is awaiting your communication to execute an engagement letter with the city.



Collectively, the reoccurring issues with contracts were as follows:

- Miscommunication between the Executive Office and City Council about contract terms and/or total costs of goods for services
- Total costs paid were higher than contracted prices as approved by City Council
- City Council approval not obtained when required for contracts totaling in excess of \$10,000 during a fiscal year that were not legal or accounting firms (discretionary spending limit)
- Operating without a written contract or a duly executed contract
- Executed contracts not located in City Offices files or on computerized systems
- City Council required approval of contracts did not occur until after work services were already completed/performed (retroactive contracts)
- Contract lapses that triggered default provisions with high financial risk to the City



These contracts were problematic for the following reasons:

- Non-compliance with purchasing and contractual processes may have deprived the public of the right to transparency and assurance there was prudent spending of public funds
- Seriously improper practices and control breakdowns risked the safeguarding of public funds
- Actions that deprived the public of financial resources that could have been allocated for other programs or services provided by the City
- The irreconcilable disagreements between the former City Council and Executive Office rendered them unable to work together in the best interest of the City

There were repeated examples of problematic contracts. In order to demonstrate the findings, several examples are provided, not in any specific order. These examples demonstrate the City was challenged with purchasing and contract management, and had breakdown of internal controls.

	Contract Examples Table								
Example	Problem Areas	Financial Impact							
#1	 Operating without a contract / not locatable contract Contract not duly executed Unapproved contract Expenses above discretionary spending limit 	\$16,568.34							
#2	Expenses above amount authorized	\$1,060,034.60							
#3	 Operating without a contract Contract not duly executed or approved Unapproved expenses Expenses above discretionary spending limit 	\$175,674.35							
#4	 Defaulted contract Unauthorized expenses Retroactive contract after services performed 	\$251,295.56							



Example 1.

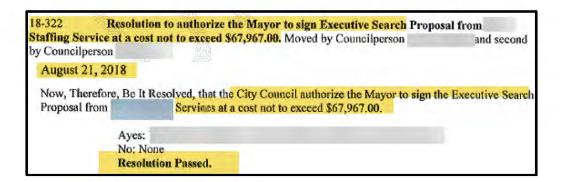
From fiscal years 2015 to 2022 a Professional Services Firm (Firm 1) was engaged repeatedly by the City for staffing related services.

Initially from 2015 through 2017 fiscal years, the City followed business as usual processes, while being overseen by the Transition Advisory Board (TAB). Following the end of TAB oversight, the City regained local control of finances. In the following fiscal years, 2018 through until the end of calendar year 2021, the former Mayoral officeholder requested Firm 1 provide staffing services for filling several City positions. There were problems observed with the purchasing and contracting process, as well as disagreements with the former City Council and Executive Office.

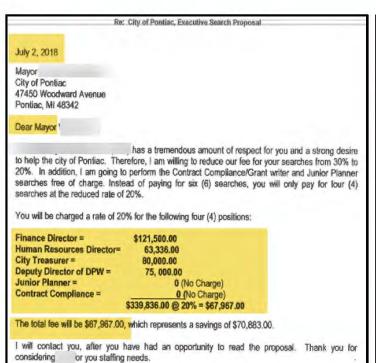
Executive Office and Administration changes to services after City Council approval

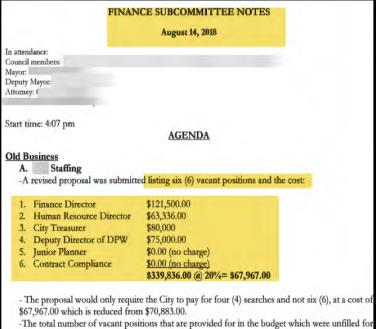
In a July 2, 2018 contract for staffing services, the contract price reflected \$67,967 in costs to recruit six positions. Then on August 14 and August 16, 2018, the Finance Subcommittee meeting minutes and an Executive Office Memorandum reflected communication about the \$67,967 in staffing costs. On August 21, 2018 the former City Council unanimously passed Resolution 18-322 for "Staffing Service at a cost not to exceed \$67,967.00".

Original City Positions									
Finance Director	Human Resource Director	City Treasurer	Deputy Director of DPW	Junior Planner	Contract Compliance				



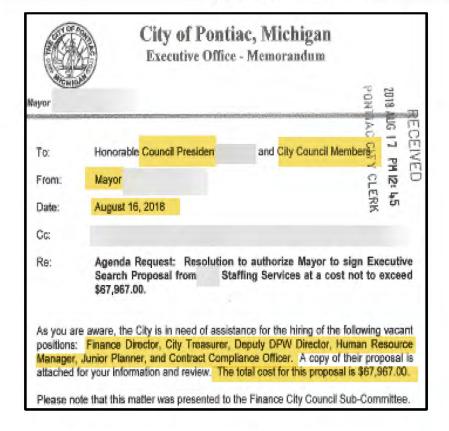






the month of July, allows for a savings in the general fund; thereby allowing the savings to cover

Staffing Services.





After the Resolution 18-322 was authorized by the former City Council, the former Mayoral officeholder approved an invoice dated August 24, 2018 that showed changes to two position titles being recruited and reflected a \$67,968 total fee².

Mayor City of Pontiac 47450 Woodward Pontiac, MI 48342	Invoice Date: Invoice Number: 1st Installment	08/24/2018 COP20101		
Name of Position	Total Fee	Initial Payment	Amt Received	Amt. Due
Deputy Director, DPW Director, Human Resources Director, Finance	\$67,968.00 4 @ 20% = Reduced Rate	\$22,656.00	\$0	\$22,656.00
Director, Department of Recreation Jr. Planner	\$0			
Contract Compliance/ Grant Writer	\$0			
	\$67,968.00	\$22,656.00	\$0	\$22,656.00
	Please make ch		nt due upon receip	

The former Mayoral officeholder signature appeared at the bottom of the invoice demonstrating they acknowledged the changed position titles. Those changes were different from what was initially communicated on August 14, August 16, and August 21, 2018, in the Finance Subcommittee meeting minutes, the Executive Office Memorandum, and City Council meeting minutes. The chart below shows the difference between the communications and invoice.

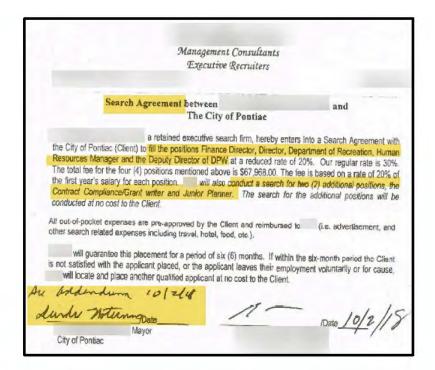
	Position Cha	nge Timeline						
Original	Aug 21, 2018 Finance Human Resolution Director Resource 18-322 Director Director		Human Resource Director	City Treasurer	Deputy Director of DPW	Junior Planner	Contract Compliance	
Changed	Aug 24, 2018 Invoice	No Change	No Change	Director, Department of Recreation	No Change	No Change	Contract Compliance/Grant Writer	

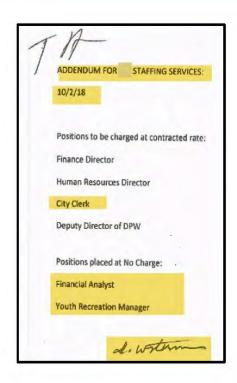
² Note that the Firm 1's invoice was \$1 dollar higher than the approved City Council not to exceed contract cost.



There were other changes made to staffing services recruitment on October 2, 2018 in an email between the former Mayoral officeholder and Firm 1. This email was about the Search Agreement and Addendum of Staffing Services, which showed there had been three position title changes that appeared to be signed by the former Mayoral officeholder. Those changes appeared not to have been approved by the former City Council.

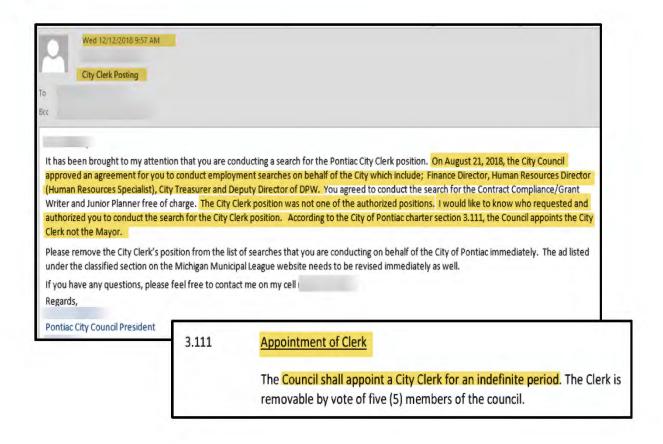
		Position Cha	nge Timeline					
	Original	Aug 21, 2018 Resolution 18-322	Finance Director	Human Resource Director	City Treasurer	Deputy Director of DPW	Junior Planner	Contract Compliance
	ged	Aug 24, 2018 Invoice	No Change	No Change	Director, Department of Recreation	No Change	No Change	Contract Compliance/Grant Writer
ā	Changed	Oct 2, 2018 Agreement & Addendum	No Change	No Change	City Clerk	No Change	Financial Analyst	Youth Recreation Manager





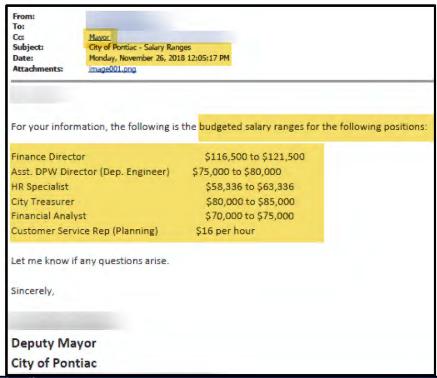


After one of the title positions changed to City Clerk, it ultimately led the former City Council President to email Firm 1 on December 12, 2018. This email stated "The City Clerk position was not one of the authorized positions" and "I would like to know who requested and authorized you to conduct the search for the City Clerk position". The former Council President's email demonstrated the basis of passing Resolution 18-322 was to approve staffing services for the original six specific positions. It seemed that the former Mayoral officeholder had not communicated changes to the former City Council.





The City Clerk recruitment stopped based on a November 26, 2018 email, but position title changes continued for three positions. This email from the Executive Office was to Firm 1 and the former Mayoral officeholder which listed the budgeted salary ranges for six positions; where four of the positions were different than the Resolution 18-322. This email seemed to further demonstrate dysfunctional communications between former elected officials and breakdown of internal controls with purchasing and contractual processes.



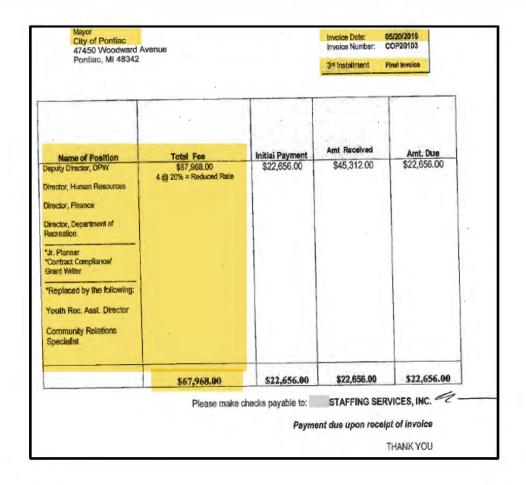
	Position Cha	nge Timeline						
Original	Aug 21, 2018 Finance Resolution Director Director			City Deputy Director Treasurer of DPW		Junior Planner	Contract Compliance	
	Aug 24, 2018 Invoice	No Change	No Change	Director, Department of Recreation	No Change	No Change	Contract Compliance/Grant Writer	
Changed	Oct 2, 2018 Agreement & Addendum	No Change	No Change	City Clerk	No Change	Financial Analyst	Youth Recreation Manager	
В	Nov 26, 2018 Email	No Change	HR Specialist	City Treasurer	Assistant DPW Director (Dep. Engineer)	Financial Analyst	Customer Service Rep (Planning)	



On May 20, 2019 the final invoice reflected that ultimately three title positions were changed from the original Resolution 18-322. The decision to not recruit a Contract Compliance position as originally planned was seriously improper, and contributed to the breakdown of internal controls with citywide purchasing and contracting processes.

The payments to Firm 1 for this contract were allocated properly in the financial system for the Mayoral Department from the General fund for Other Professional Services (101-270).

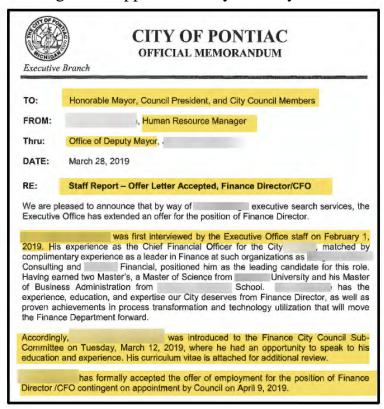
	Position Cha	nge Timeline					
Original	Aug 21, 2018 Resolution 18-322	Finance Director	Human Resource Director	City Treasurer	Deputy Director of DPW	Junior Planner	Contract Compliance
Final	May 20, 2019 Final Invoiced	Finance Director	Human Resource Director	Director, Department of Recreation	Deputy Director of DPW	Youth Rec. Assistant Director	Community Relations Specialist





Disagreements by elected officials about placement of an Interim Finance Director

In the year 2019, the City sought to hire a Finance Director. The candidate met with the Finance Subcommittee for consideration on March 12, 2019. Following this meeting, the position was offered and accepted by the candidate on March 28, 2019, which was contingent on appointment by the City Council.



On April 1, 2019 to April 4, 2019 the former Human Resource (HR) Director and former Mayoral officeholder prepared the candidate for appointment by City Council. They obtained recommendations about the candidate from seemingly credible individuals, including recommendations from others in government. The candidate appeared to meet the minimum requirements³, which included the education requirement of a Master's degree plus work experience in finance with the public sector. However, on April 9, 2019, the former City Council within their discretion chose to disapprove the candidate's appointment.

³ https://www.codepublishing.com/MI/Pontiac/ section 2-88 Director

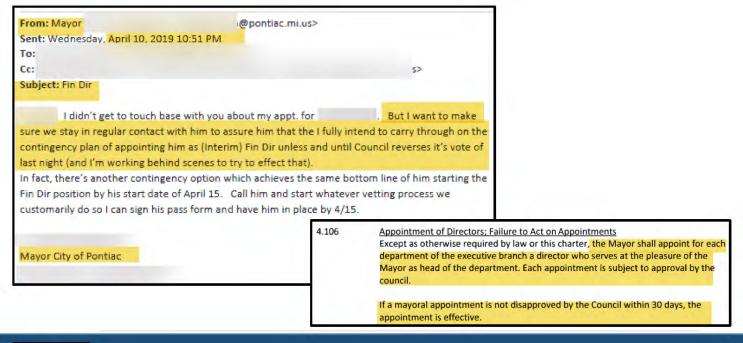


Mayor's Office 4. Interview of for the position of Finance Director (The Mayor has informed the City Council that she will be appointing as Finance Director pending approval by the City Council.) as Finance Director for the City of 5. Resolution to approve Mayor's Appointment of Pontiac at an annual salary of \$131,040 effective April 15, 2019 Resolution to approve Mayor's Appointment of as Finance Director for the City of Pontiac at an annual salary of \$131,040 effective April 15, 2019. Moved by Councilperson and second by Councilperson Whereas, Article IV, Chapter 1, Section 4.106,of the Home Rule Charter states that the Mayor shall appointment for each department of the executive branch a director for each department, subject to the approval by Council; and Whereas, the Mayor has appointed o the position of Finance Director, contingent on Council approval; and Now, Therefore, Be It Resolved, that the Pontiac City Council does hereby approve serve at the Finance Director performing the required duties and obligations of the Finance Director effective, Monday, April 15, 2019 at the base salary of \$131,040.00. Ayes:

No:

Resolution Failed.

The day following the former City Council's disapproval of the candidate, there was an email from the former Mayoral officeholder to the former HR Director that said the candidate would become an "Interim" Finance Director. Specifically, the former Mayoral officeholder wanted to "assure him [candidate] that I [Mayor] fully intend to carry through on the contingency plan of appointing him as (Interim) Fin Dir unless and until Council reverses it's vote of last night (and I am working behind scenes to try to effect that)" (sic). This demonstrated the former Mayor officeholder was creating dysfunction with the former City Council by planning to retain the appointee.





On April 23, 2019 the City Council Resolution 19-146 disallowed the former Mayor officeholder's appointed person as Interim Finance Director with a salary of \$131,040. On June 4, 2019 the former City Council passed Resolution 19-231 "City Council recommends that the Mayor terminate [Interim Finance Director]..." but the former Mayoral officeholder did not terminate the person. It seemed improper for the former Mayoral

Resolution to not approve the appointment of as Interim Finance requested to amend the Resolution to approve Mr. to serve as Interim Finance Director. Moved by Councilperson Whereas, on Tuesday, April 9, 2019, the Pontiac City Council was presented with a resolution from the Mayor to approve the Mayor's recommendation to appoint as Finance Director for the City of Pontiac; and, Whereas, the resolution stated, "the Mayor has appointed Mr.] to the position of Finance Director, contingent on Council approval, effective April 15, 2019;" and, Whereas, on April 9, 2019, the City Council voted and the resolution failed, I confirmed to the position of Finance Director; and, Whereas, the Mayor in an effort to circumvent the City Council, hired l on April 17, 2019 as Interim Finance Director; and. Whereas, the previous Finance Director was employed with the City of Pontiac for approximately five years and was paid, \$121,800.00 annually; and, Whereas, the Mayor's request, is to pay \$131,040.00 annually, a salary that exceeds the previous Finance Director's salary by ten thousand (\$10,000.00) dollars; and Whereas, the salary request exceeds the budgeted amount and has not been approved by the City Council; Whereas, section 4.106 of the Pontiac City Charter allows the Mayor to appoint a director who serves at the pleasure of the Mayor and with each appointment subject to approval of the Council; and, Whereas, only if a Mayoral appointment is not disapproved by the Council within 30 days is the appointment is effective. NOW THEREFORE BE IT RESOLVED that the Pontiac City Council approves serving as Interim Finance Director. 19-231

officeholder to not comply with former City Council disallowance, but also improper for City Council to pass resolutions regarding the disallowance of the hiring of an interim person performing duties in a critical City position. The disagreements between elected officials created a situation where the Interim person was mistreated.

Resolution to recommend that the Mayor terminate immediately as Table 1 is unable to perform the necessary and requisite duties and responsibilities of Finance Director and or Interim Finance Director. Moved by Councilperson and second by Councilperson WHEREAS, on Tuesday, April 9, 2019, the Pontiac City Council was presented with a resolution from the Mayor to approve the Mayor's recommendation to appoint Director for the City of Pontiac; and, WHEREAS, the resolution presented to Council stated, "the Mayor has appointed Mr." to the position of Finance Director, contingent on Council approval, effective April 15, 2019;" on April 9, 2019, the City Council voted and the resolution failed, not confirmed to the position of Finance Director; and, WHEREAS, the Mayor in an effort to circumvent the City Council, hired l on April 17, 2019 as Interim Finance Director; and, WHEREAS, on April 23, 2019, the City Council did not confirm as the Interim Finance Director; and, _______ June 4, 2019 Study Session Approved Minutes WHEREAS, on May 29, 2019, the Pontiac General Retirement Board explained, that I would not be recognized as a member of the Board of Trustees for the Pontiac General Retirement Board as his appointment was not approved by the Pontiac City Council; and WHEREAS, pursuant to 92-3(3) of the Pontiac Municipal Code, the Finance Director of the City is one of the members of the Board of Trustees for the General Retirement Board; and, WHEREAS, a vacancy still exists for the Finance Director on the Board of Trustees; and, WHEREAS. on May 30, 2019, the retirement board for Police and Fire also did not recognize the appointment of and, WHEREAS, is unable to fulfill the duties of a Finance Director and or Interim Finance Director. NOW THEREFORE BE IT RESOLVED that the Pontiac City Council recommends that the Mayor effective immediately as is unable to perform the necessary and requisite duties and responsibilities of Finance Director and or Interim Finance Directo Aves: No: None Resolution Passed.



Ayes: None

Resolution Failed.

No

While the Interim Finance Director was in the acting role they appeared to be mistreated at a City Council meeting. On June 7, 2019 the Interim Finance Director had accompanied the former Mayoral officeholder to a "special Council Budget meeting". At that meeting, a former City Councilor contacted the Sheriff's Department about the Interim Finance Director because they were present at the meeting, "refused" to leave, and "the council does not recognize as [Interim Finance Director] hasn't been confirmed" (sic). According to the Sheriff's Department (Case Report #190107975), the City Councilor who contacted the Sheriff was cited as a "Suspect" of the offense "Making a False Report". The offense was not pursued for prosecution.

Interview w/ Council w	oman,	-	
Councilwoman structured on 06/07/19.			e special Council Budget meeting tha held meeting and, as such, the Mayo
is present as a guest of	the Council. A	t this hearing, the Ma	ayor brought the Interim Finance
Director,	who the c	ouncil does not recog	gnize as he hasn't been confirmed.
Council President	asked	to leave the	but he refused.

							-					
)ffenses	50					
4803 - Making Fals	e Rep	ort [OS										
IBR Code / IBR Group			17		File Class			A				
90Z - All Other Offer	nses /	В			- OBSTI	RUCTIN	G PO	LICE				
Crime Against				oca lon					Offense Comp			
Bassada I dalama			1	1 - Go	ovemme	nt/Public	e Build	ling	Complete	d		
Domestic Violence												
No			0	0 - No	one (No	Bias)						
Using	200	VII.							Cargo Theft			
A-Alcohol: No C-C	omput	er Equip	ment:	No	D-Drugs	Narcotic	s: No					
						People:						
	18.81	(SPECT)	IOS	LILIN	TTD /04	60211						
Last Name	19-90	First Na		HUN	וטןטוו		le Name			Suffix		Mr/Mrs/Ms
		1. 1126.146				1						
DOB (Age)	Sex	Race		Ethnic	tty	Birth City	& State	Birth Count	ry	Country	of Citize	nship
		1						ACC YES		-		
Sireet Address			TAD	t#	County		Countr	y	Home Phone		Wort	Phone
47450 Woodward									UNKNOV	VN		
City			State		Zip	C	el Phone		Email			
Pontiac			MI		48340							
			-						•			
(V-VICTIM) [OSTI	ROYS	M (01603	evi									
Victim Type		im of	11									
G - Government	40	803 - Mal	ring E	also I	Pennit							
PE: W.Typ Name	140	JUD - IVIDI	mig F	alse I	report				Suffix		Mn	Mrs/Ms
City of	Pontia	c										
DOB (Age)	Sex	Race		Ethnic	tt/	Birth City	& State	Birth Count	7/	Country	of Citize	nship
NA	NA	NA		NA		NA		NA		NA		
Street Address	TWA	INA	Ap	T#	County	IN/A	Countr		Home Phone		Work	Phone
					3000		USA					
47450 Moodward												
47450 Woodward			State		ZIp	lo	el Phone		Email			



The Interim Finance Director's annual salary was reduced for the fiscal year 2019-2020 to \$50,000, by comparison the former Finance Director's salary was \$121,800 annually. This appeared to create an untenable situation where the Interim Finance Director was performing critical duties but compensation was not being allocated properly. The salary reduction effectively forced out the Interim Finance Director, as this position was the lowest allocated salary in the Finance Department.

FY 2019-2020	kevelyeb	
GL Number	2019 JUH 25 AM IN: 22	Amount
101-101-702.000	FOI COUNCIL GITY CLERK	
	OLL OLL ON	16,500.00
		16,500.00
		16,500.00
		16,500.00
		95,000.00
		16,500.00
		16,500.00
		16,500.00
		65,000.00
		275,500.00
101-206-702.000	Finance	
		54,600.00
		50,000.00
		56,784.00
		75,000.00
		62,386.69
	***************************************	298,770.69

Ultimately, the Interim Finance Director resigned in a letter dated August 7, 2019 which cited "irreconcilable differences that fueled an already highly politicized environment has made it difficult to operate and fully do the job I was assigned to do." The letter indicated the former Mayoral officeholder "used legal maneuvers to work our way around them [City Council] for 3 months." The Interim Finance Director said they were "insulted repeatedly, it is an unacceptable situation...This Council will never respect me if brute force power is the way..." The conflict between elected officials led to the mistreatment of the Interim Finance Director and a breakdown of internal controls, as the Finance Director had critical duties to ensure the safekeeping of public funds, and contracting and purchasing processes.



August 7, 2019 . Mayor 47450 Woodward Avenue Pontiac, MI 48342 Dear It is with deep regret that I submit my resignation as the Interim Finance Director* for the City of Pontiac. While my time has been brief with the city, I believe that we were able to accomplish several things during my time. While I came to Pontiac to serve the citizens as best as I could, unfortunately, from day one, I was never fully accepted as an officer of this city, with the rights thereof. Indeed, just over a week ago, I attended a GERS board meeting and the trustees again refused to acknowledge even my presence, much less my standing as a city official. This is due to the attorney for the retirement system recommending that my status as Interim Finance Director* should not be recognized by the board. In fact, no disinterested third party has recognized my standing as a city official. We are "O for 3" as the GERS board, VEBA board and Police and Fire Retirement System board have all failed to agree with the City Attorney that I have standing as a city official. The reality of irreconcilable differences that fueled an already highly politicized environment has made it difficult to operate and fully do the job I was assigned to do. If it is true that I came to Pontiac to serve the citizens of the city, the fact that I am still not recognized as a city official is critical. Another challenge is that Council voted to cut my salary to \$50,000 per fiscal year over a month ago. Since then, despite my request, nobody has asked the Human Resources Manager if she feels comfortable with executing payroll and paying me at my current rate. Nobody in this administration knows Human Resources better than she does, yet we have not made sure that she feels it is proper to pay me at my old rate. Additionally, as I have expressed to you and the City Attorney, it may be debatable that the City Charter cannot give Council the authority to set salaries, there is no question that the Legislative body has the ability to set appropriations. Council set the account needed to me and Finance Department staff to a level at which we can only pay me \$50,000 in FY20. We have used legal maneuvers to work our way around them for 3 months; yet, if I ignore the spirit of what they passed in order to pay myself, my credibility as a finance officer comes into question. How can I ask someone that reports to me pay me when I know that, at best, the only way I could make more than \$50,000 this fiscal year is by legal maneuvering that even I understand is questionable at best? Does this matter to anyone? Since we are now a month into the new fiscal year and no action has been taken to address this matter in a civil, productive manner, I am left to believe that that is not the intent of the two differing parties. Indeed, I still see that divisive priorities remain the order of the day on both sides. These and other major concerns have forced me to make this decision now. I take a great amount of pride in what I do and when my intent, integrity, experience and professionalism are questioned and insulted repeatedly, it is an unacceptable situation. It is not only unfair to me, but unfair to the taxpayers of Pontiac, Michigan. I hope and trust you understand my position. There are a number of different things I have committed to do and I will make sure they are done (or at least at a milestone point) by my last day on August 29. They are as follows: Day-to-day operations in Finance Continue the roll-out of the vendor procurement and payment (procure-to-pay) process Overseeing the contract review and summary effort (execution on the Finance side) Feasibility/affordability studies for 235 Wessen Street purchase MAPE negotiations Implementation of tracking systems for youth at PYREC Note, of course, that due to the nature of these assignments, it may be impossible to conclude them by my last day (e.g. MAPE negotiations in case of arbitration proceedings). Also, note that if it is your wish for me to depart sooner, that is completely your decision. In closing, there are two inescapable truths here. This Council will never respect me if brute force power is the way they are going to eventually vote for me and I do not and will not work with and for anyone who cannot respect me. I would like to thank you for the opportunity for serving as your lead* in the Finance Department. While this situation may not have worked out as we had hoped, I will take with me the good and learn from the bad. That is what makes us all stronger. Warm Regards i, Deputy Mayor



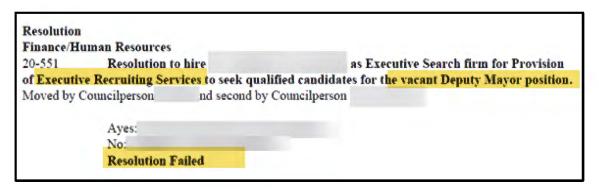
*- in dispute

Human Resource Manager

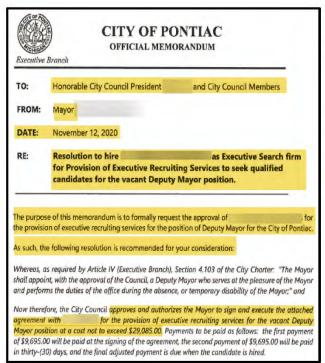
The designation of an "Interim" Finance Director appeared reasonable and within the former Mayoral officeholder's discretion. The City Charter does not expressly prohibit unconfirmed Directors from being placed into an Interim position. There was a need for the City to have a Finance Director as it was a vacant critical position designated by the Charter. The Interim Finance Director served the City for about five months. The absence of a Finance Director created financial risk and control problems.

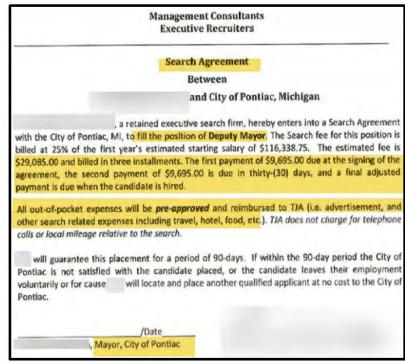
Unauthorized contract purchases exceeding the Mayoral discretionary limit in a fiscal year

In November of 2020, the former Mayoral officeholder sought to hire a Deputy Mayor and engaged with staffing services Firm 1 to recruit for the position. The former City Council reviewed the request, but *chose not to authorize* Resolution 20-551 prohibiting "the Mayor to sign and execute the attached agreement with [Firm 1] for the provision of executive recruiting services for the vacant Deputy Mayor position at a cost not to exceed \$29,085." The former Mayoral officeholder ultimately did not sign the Search Agreement presented to the former City Council, as the signature line for the Mayor was left blank on the Search Agreement. This demonstrated the former Mayoral officeholder adhered with the former City Council's authority of Resolution 20-551 by *not signing and executing* the Search Agreement.

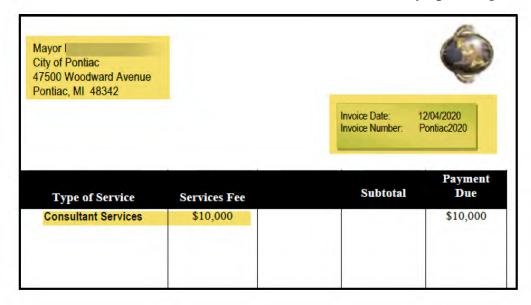






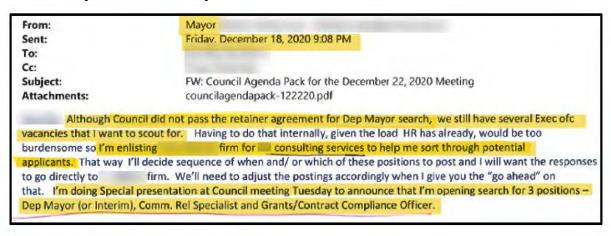


There was adherence by not signing the contract; however, an invoice was issued to the former Mayoral officeholder three days after the former City Council denied the request for executive recruiting services. This invoice was for "Consultant Services" and was dated December 4, 2020 for \$10,000, the maximum discretionary spending limit.

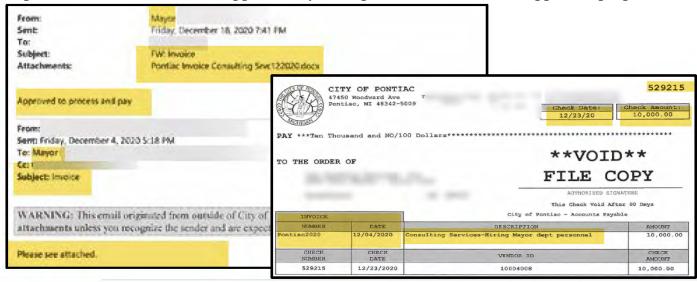




The formal Mayoral officeholder emailed the former HR Director on December 18, 2020, saying they were enlisting Firm 1 for consulting services to help sort through potential applicants, including a "Deputy Mayor (or Interim)" position. It appeared the former Mayoral officeholder was operating without a contract when they said, "Council did not pass the retainer agreement for Dep Mayor search." This email demonstrated the former Mayoral Officeholder was moving forward with using Firm 1's services, regardless of the decision made by the former City Council in November 2020 on Resolution 20-551.

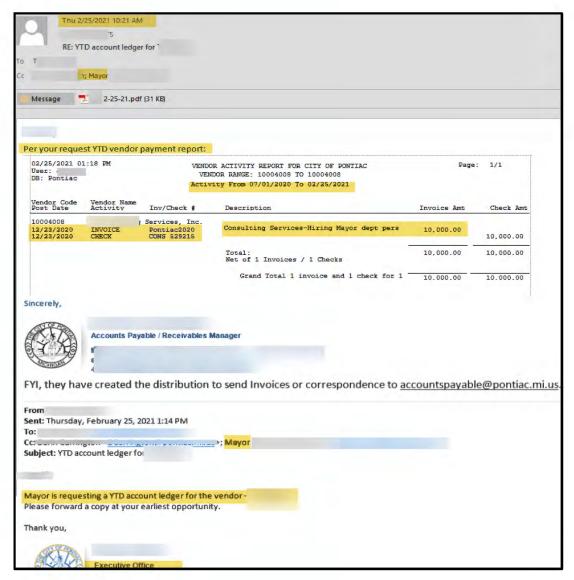


On the same day as the email to the former HR Director about continuing the Deputy Mayor recruitment, the former Mayoral officeholder "approved to process and pay" the invoice. The \$10,000 payment appeared to be allowed as it was within the former Mayoral officeholder's discretionary spending limit for professional service contracts. The payment was allocated properly in the financial system for the Mayoral Department from the General Fund for Other Professional Services (101-270). Additionally, there was a purchase order #20-01875 approved by multiple individuals which appeared proper.





On February 25, 2021, the Executive Office staff requested from the Finance Department a year-to-date accounting ledger for Firm 1. This occurred over email and the Executive Office staff indicated the inquiry was because the "Mayor is requesting" the information. The Finance Department responded with a year-to-date Vendor Activity Report for fiscal year 2021 (July 1, 2020 to February 25, 2021). This report showed only one payment, the \$10,000 check issued on December 23, 2020 for "Hiring Mayor deps pers". This communication of the report reflected that the former Mayoral officeholder had awareness they had reached their discretionary spending limit for fiscal year 2021 for Firm 1.

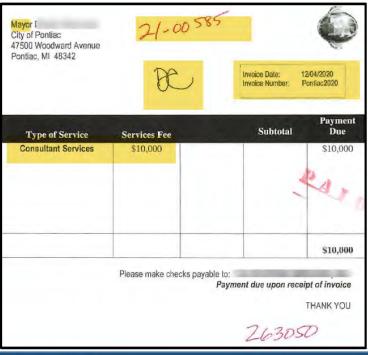


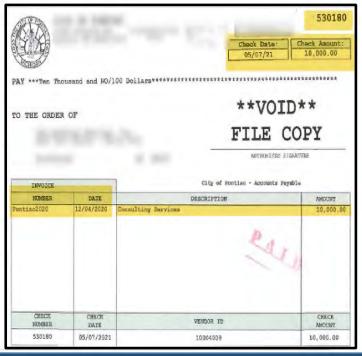


After the former Mayoral officeholder had reached the discretionary spending limit, there was a second \$10,000 payment for "Consulting Services" paid to Firm 1. The second \$10,000 payment was problematic as it occurred during the same fiscal year, and totaled \$20,000 to Firm 1. The former City Council had disallowed the former Mayoral officeholder from signing the \$26,085 contract; the difference in amounts between what was paid but disallowed to spend was \$6,085. This meant that the former Mayoral officeholder's discretionary spending limit had been exceeded in May 2021 with the issuance of the section \$10,000 payment. The allocation of funds appeared properly entered into the financial system, as payments came out of the General Fund for Other Professional Services (101-270).

There was an apparent internal control failure with the purchasing process. Purchase order #21-00585 for the May 2021 payment had been unilaterally approved by only the Finance Director. Additionally problematic with the May 2021 payment was that the invoice appeared to be a copy of the December 2020 invoice. The second invoice had handwritten initials of "DC", who appeared to be the Finance Director, along with the second purchase order number.

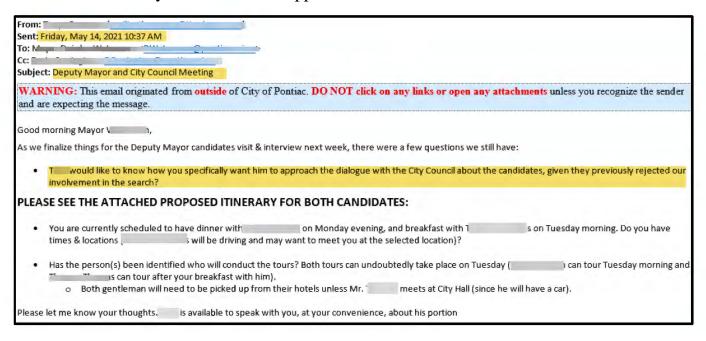
PO Amount	PO Approval History User1	PO Approval History User2	PO Approval History User3	PO Approval History User4	PO Completed Date	PO Department Description	PO Description	PO Entered By	PO Ordered By	PO Number
\$10,000.00	DC 1	DC/	DC	DC	5/3/2021 F	inance Administration	Consulting Services	DC	DC/	21-00585
\$10,000.00	TVL	IWI	JG/	AZ(_	12/23/2020 N	Nayor	Consulting Services	TV	dw	20-01875





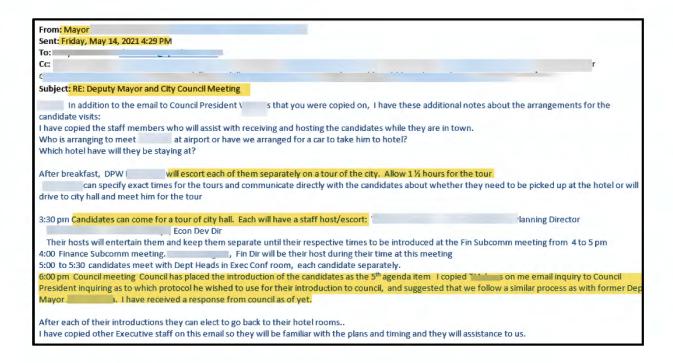


It appeared that the second \$10,000 payment in May was issued purposefully to pay for services that had been rendered. Email exchanges between the former Mayoral officeholder, Finance Director, and Firm 1 during this period had discussions regarding the final candidates for the Deputy Mayor position. In an email, Firm 1 asked the former Mayoral officeholder a question about "how do you specifically want to approach the dialogue with the City Council about the candidates, given they previously rejected our involvement in the search." This email demonstrated there was general awareness that the former Mayoral officeholder had engaged in paid for services that the former City Council had disapproved.



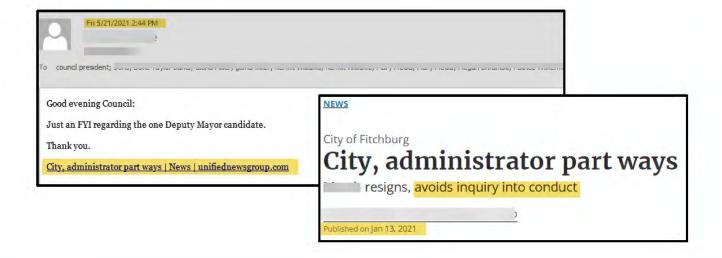
Additionally by May 14, 2021 the Executive Office had planned for the Deputy Mayor candidates' travel to Pontiac for a tour of the City and City Hall. During the time onsite in Pontiac the Deputy Mayor candidates would meet with City Councilors, Executive Office staff, and other City Department heads and staff. The Deputy Mayor candidates toured the City from May 17 to 19, 2021. Firm 1's services were being used to help coordinate travel and the tour. The expenses related to the travel and stay for the two candidates totaled \$1,944.39, which included credit card charges and reimbursement checks payable to the candidates. These expenses were determined to be disallowed costs to the City, as the Mayoral officeholder had exceeded the discretionary spending limit pertaining to recruitment of the Deputy Mayor.





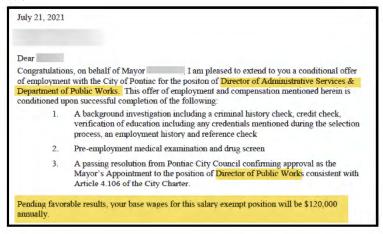
The May 18, 2021 Study Session Agenda of the City Council said "Introduction of candidates for the position of Deputy Mayor (Does the Council wish to set interviews)". Shortly after this meeting, on May 21, 2021, the Legislative Counsel emailed a negative news article to the former City Council about one of the candidates considered for Deputy Mayor.

Communications
Human Resources
8. Introduction of candidates for the position of Deputy Mayor (Does Council wish to set interviews?)





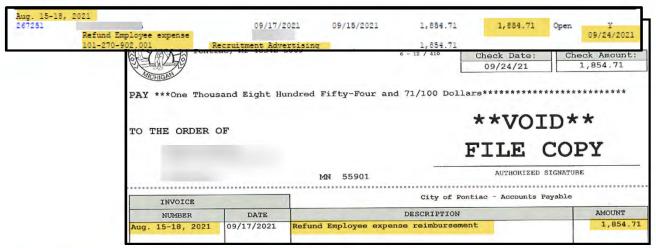
Despite the negative media article, the former Executive Office offered the candidate a position of "Director of Administrative Services & Department of Public Works" for \$120,000 annually. This seemed unusual as the candidate was recruited, interviewed, and toured the City for a Deputy Mayor position. The Public Works position offered was for \$27,300 more annually than the City budgeted in fiscal year 2022 for the vacant Director of Public Works (DPW Director) position, which only had a salary of \$92,700 annually. The title offered to the candidate was not a traditional title offered to the Director of DPW.

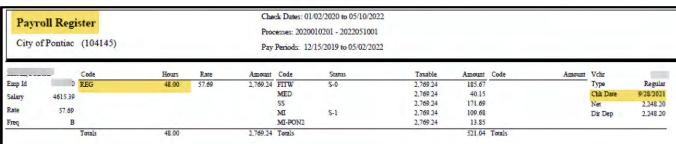


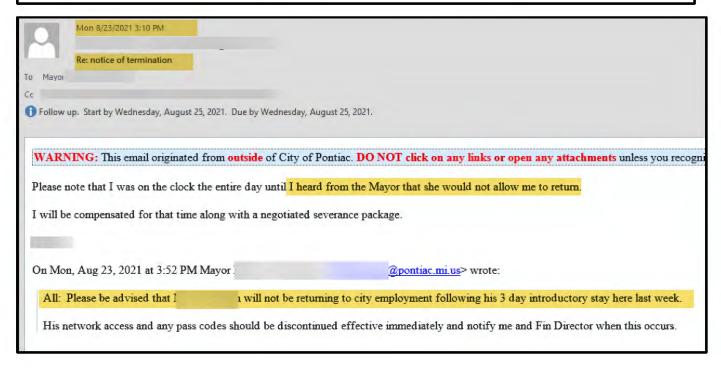
Budgeted Positions				
Position	FY 21 Current	Current Salary	FY 2022 Salary	Increase in \$
DPW Director	Vacant	92,700.00	92,700.00	-
Deputy Director DPW	Table II die	80,000.00	82,400.00	2,400.00

That candidate accepted the job of Director of Administrative Services & Department of Public Works, which included relocation assistance in the form of City paid travel between Pontiac and home while in transition. Then on August 23, 2021, the hired candidate, now an employee, was terminated only after 48 hours of wages. The financial impact to the City for 48 hours of salary and employee travel reimbursement expenses was \$4,623.95. The former Mayoral officeholder persistence in using Firm 1 to recruit for a Deputy Mayor was non-compliant with City Council resolution, and therefore the wages and expenses for this employee was identified to be in excess of the discretionary spending limit. The other candidate considered for Deputy Mayor declined the position on September 20, 2021.

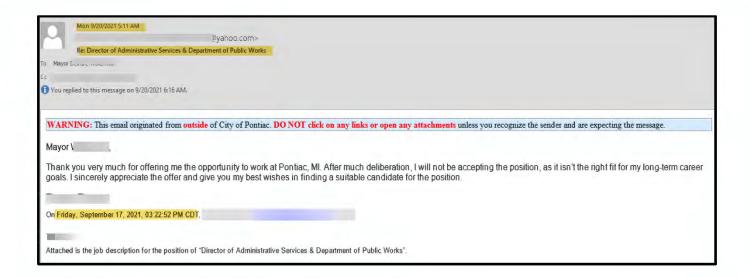












Although there were two candidates for Deputy Mayor recruited through the support of Firm 1, it appeared the former Mayoral officeholder had also been considering a third candidate, a former City Councilor. That third candidate had their first paycheck dated July 1, 2021 and was announced in an email on July 3, 2021. The former City Council considered the appointment of the former Deputy Mayor on August 17, 2021; however, chose not to confirm the candidate for the position, per Resolution 21-260. Ultimately, the Deputy Mayor served for six months.

After the resolution failed, the former Mayoral officeholder granted an "Interim" title to the Deputy Mayor. This seemed to follow the initial plan that was communicated back on December 18, 2020 to utilize the "Dep Mayor (or Interim)" title. This demonstrated dysfunction in the check and balance controls between the former Mayoral officeholder and the former City Council.

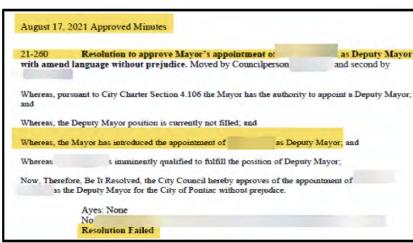
Payı	roll Regi	ster		Check Dates: 01/02/2020 to 05/10/2022 Processes: 2020010201 - 2022051001								Page 77 of 1511		
City	of Pontiac	(104145)			Pay	Periods: 12/	15/2019 to 05/02/2022	1						
		Code	Hours	Rate	Amount	Code	Status	Taxable	Amount	Code	Amount	Vehr	4438	
Emp Id	114188	SALRY	24.00	48.08	1,153.85	FITW	M-0	1,153.85	18.85			Туре	Regular	
Salary	3846.16					MED		1,153.85	16.73			Chik Dane	7/1/2021	
						SS		1,153.85	71.54			Net	986.15	
	48.08					М	M-0	1,153.85	49.04			Dir Dep	956.15	
Eate						MI-PONI		1,153.85	11.54					
Rate Freq	В					THE POST		A SA A A SA						



4.103 Deputy Mayor

The Mayor shall appoint, with the approval of the Council, a Deputy Mayor who serves at the pleasure of the Mayor and performs the duties of the office during the absence or temporary disability of the Mayor.



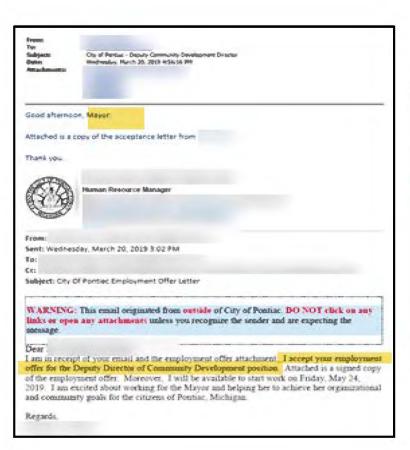


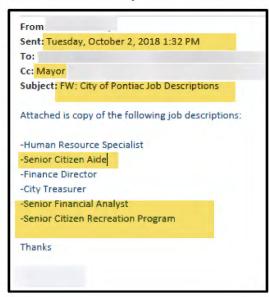


Expenditures for Other Staffing Services

From 2018 to 2020 the former Executive Office engaged with Firm 1 by email to seek assistance with staffing other City positions. There appeared to be no contract for services pertaining to those various other positions, as contracts were not located in the City's records and were not provided by Firm 1. This was indicative that either consulting or recruitment services by Firm 1 were provided while there was not a duly executed contract.

- Senior Citizen Aide
- Senior Citizen Recreation Program
- Senior Financial Analyst
- Public Works, Assistant Accountant
- Community Development, Customer Service Representative
- Planning, Customer Service Representative
- Deputy Director of Community Development









It was unusual that there was no City payment identified for recruiting or consulting services for those other City positions. This may be due to the former Mayoral officeholder being a professional business reference for Firm 1's services, or may be due to gratuitous services agreement previously offered by Firm 1 to the City.

September 28, 2015	
Wayor City of Pontiac 47450 Woodward Avenue Pontiac, MI 48342	
GRATUITOUS SERVICE	SAGREEMENT
offers to provide the following the City of Pontiac, MI (Recipient): Executive Recruitment services to fill the position of the provide the gratuitous services with the not compensate, provide any financial benefit to, or reinfluse services.	full understanding that the RECIPIENT will
All resumes submitted for the position will be made an and all qualified candidates resulting from screening wi	
During the first six (6) months of employment, if REIPIENT's employment voluntarily or for cause, cost to the Client. The six (6) month replacement only	will place another qualified applicant at no
/Date Mayor City of Pontiac	/Date





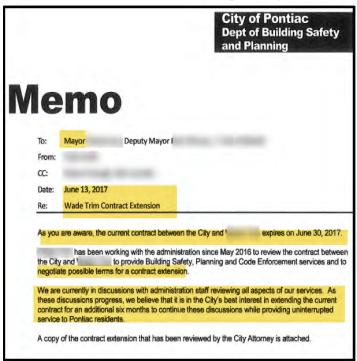
Example 2.

From fiscal years 2014 to 2022 a Professional Services Firm (Firm 2) was engaged by the City for planning, code enforcement, and building safety services.

Following the end of the end of the emergency management and also end of TAB oversight, the City regained local control of finances. In the fiscal years 2018 through until the end of calendar year 2021, the City engaged with Firm 2 for continuing services through contract Addendums F, G, H, and I. These expense amounts were bifurcated between the General Fund 101-271 (Planning and Code Enforcement) and the Building Department Fund 249-371 (Building and Safety Services).

Delay in executing contracts for critical citywide services

On June 22, 2017, just eight days before the contract expired on June 30, 2017, the City and Firm 2 entered into Addendum F, which was a solely a six month "contract extension" that would expire on December 31, 2017. The reason for the extension was to continue negotiation and review of the overall contract and services. The negotiations purportedly had been ongoing in excess of six months prior to Addendum F being executed, as the Administration was exploring the benefits of in-house services.







EXECUTIVE OFFICE MEMORANDUM

47450 Woodward Avenue Pontiac, Michigan 48342

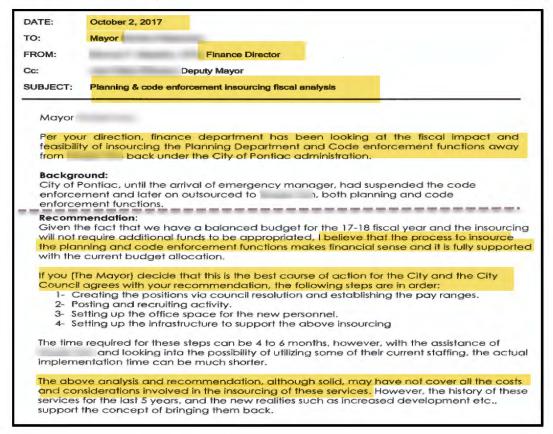
To: Mayor,
From:
cc:
Date: June 13, 2017
Re: City Council Agenda Request: Professional Services Agreement, Addendum F, Amendments to a Professional Services Agreement between the City of Pontiac and
As you are aware, Administration has been reviewing the existing contractual agreement between and the City of Pontiac. As a result of our discussions, i has been made significant strides to improve contractual services by: restructuring departmental functions, implementing new internal operational policies, and hiring new staff capable of addressing departmental needs.
You may recall, at a recent City Council meeting, with an update on the these contractual improvements and introduced their new staff. On-going discussions between Administration and in excess of six months. Additionally, Administration has conducted an internal cost analysis to examine the feasibility of bringing services in-house.
As a result of our on-going analysis and discussions, it is recommended that the City Council approve a six-month extension for all three services (Code Enforcement, Building and Planning). This extension will permit Administration to further evaluate these improvements and complete the feasibility analysis to bring these services back to the City. Also, please note that the present constructional rates will remain in effect during the six (6)-month extension. It is crucial that these services remain uninterrupted, especially during this time, when we are experiencing significant new development requests.
For your consideration, attached is a copy of Professional Services Agreement, Addendum F, Amendments to a Professional Services Agreement between the City of Pontiac and
City of Pontiac Resolution
City of Pontiac Resolution Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and
Whereas, the contract for Planning services from is scheduled to expire on December
Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and Whereas, based on the financial study conducted by the City's Finance Director dated October 2,
Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and Whereas, based on the financial study conducted by the City's Finance Director dated October 2, 2017 finds and supports the feasibility of reinstating the City's Planning function; and Whereas, the Executive Staff concurs with the Finance Director's recommendation and believes that the Planning function for the City of Pontiac is an essential service to achieve sustainable
Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and Whereas, based on the financial study conducted by the City's Finance Director dated October 2, 2017 finds and supports the feasibility of reinstating the City's Planning function; and Whereas, the Executive Staff concurs with the Finance Director's recommendation and believes that the Planning function for the City of Pontiac is an essential service to achieve sustainable development; and Whereas, the insourcing of the Planning function will not require additional funds to be
Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and Whereas, based on the financial study conducted by the City's Finance Director dated October 2, 2017 finds and supports the feasibility of reinstating the City's Planning function; and Whereas, the Executive Staff concurs with the Finance Director's recommendation and believes that the Planning function for the City of Pontiac is an essential service to achieve sustainable development; and Whereas, the insourcing of the Planning function will not require additional funds to be appropriated, and it is fully supported with the current budget allocation; and Whereas, the reinstatement of the Planning function will help to guide the present and future growth of the City of Pontiac by striking a careful balance between residential, commercial, recreational, and
Whereas, the contract for Planning services from is scheduled to expire on December 31, 2017; and Whereas, based on the financial study conducted by the City's Finance Director dated October 2, 2017 finds and supports the feasibility of reinstating the City's Planning function; and Whereas, the Executive Staff concurs with the Finance Director's recommendation and believes that the Planning function for the City of Pontiac is an essential service to achieve sustainable development; and Whereas, the insourcing of the Planning function will not require additional funds to be appropriated, and it is fully supported with the current budget allocation; and Whereas, the reinstatement of the Planning function will help to guide the present and future growth of the City of Pontiac by striking a careful balance between residential, commercial, recreational, and institutional needs; and Whereas, the reinstatement of the Planning function will ensure that the City's Ordinances are current and maintained as they relate to zoning, building codes, environmental regulations and other important legal

the following full-time positions be created and funded at the following annual salary ranges: Planning Manager (\$80,000 to \$85,000), Planner (\$63,000 to \$68,000), and Customer Service Representative



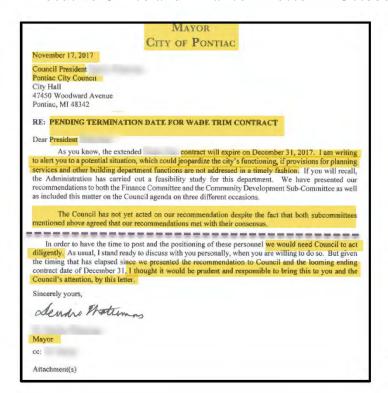
(\$28,280 to 33,280).

Addendum F term period between July 1, 2017 and December 31, 2017 was the first instance where the City was able to engage with Firm 2 without TAB oversight. It was during this period that the Finance Department and Executive Office recommended to City Council to insource the Planning and Code Enforcement Services.





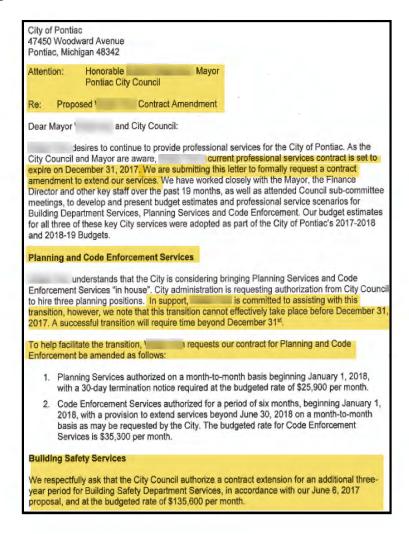
It appeared the Executive Office repeatedly reminded the former City Council of the contract imminent end-date (termination) and the recommendations as demonstrated by the letter dated November 17, 2017. In this letter, the former Mayoral officeholder urged action by the former City Council to decide on the recommendations provided by the Executive Office and Finance Director in October 2017.



		City of Pontiac					
		Proposal					
	Pertinent Meeting Timeline						
	Date	Meeting					
•	September 11, 2017	Initial Meeting with City Council Finance Sub-Committee					
•	October 5, 2017	Special Meeting with City Council Finance Sub-Committee Finance and					
•	October 12, 2017	City Council Study Session – Referred to Council Sub- Committee					
•	October 17, 2017	Presented to Council Community Development Sub- Committee					
•	October 19, 2017	Formal City Council Meeting – Request Differed.					
•	October 26, 2017	City Council Study Session – Directed to Schedule Special Meeting with City Council (To-Date, this meeting has not been scheduled)					
•	November 6, 2017	City Council Finance Sub-Committee Meeting (Canceled Due to Election - Rescheduled for November 13, 2017)					
	November 13, 2017	City Council Finance Sub-Committee Meeting (Cancelled)					

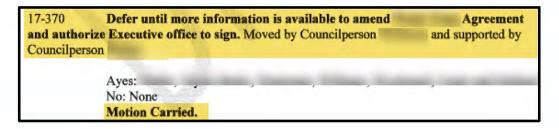


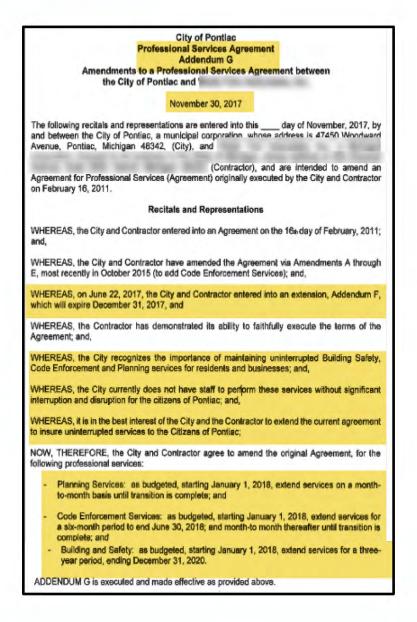
Then on November 28, 2017 Firm 2 wrote to the former Mayoral officeholder and former City Council their commitment to assist with transitioning functions of Planning and Code Enforcement Services back to the City. This letter communicated that a transition period would be necessary because "this transition cannot effectively take place before December 31, 2017" when the existing agreement was set to expire. The Firm 2 proposed a six month extension of Planning and Code Enforcement contracted services, to June 30, 2018.





This letter was followed by the November 30, 2017 City Council meeting. The meeting packet included the initial draft of Amendment G that was for Planning, Code Enforcement, and Building Safety. The former City Council deferred the decision to authorize the Executive Office from signing Amendment G until more information was available.

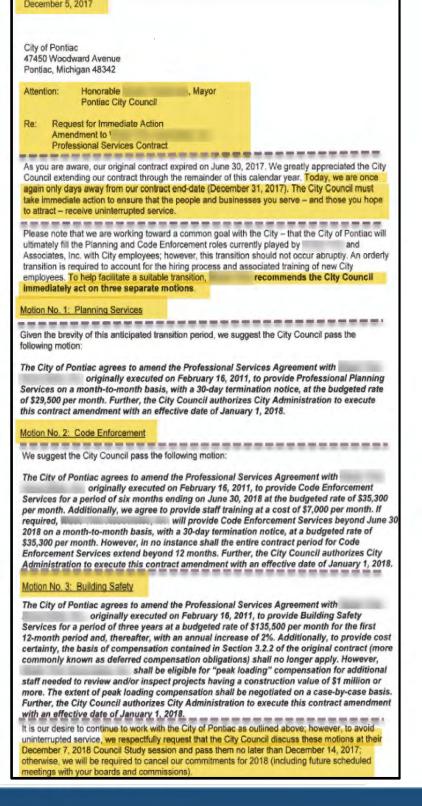






Firm 2 sent another letter dated December 5, 2017 addressed to the former Mayoral officeholder and former City Council stating "Today, we are once again only days away from our contract end-date (December 31, 2017). The City Council must take immediate

action to ensure that the people and businesses you serve - and those you hope to attract - receive uninterrupted service." The Firm 2 recommended that the "City Council immediately act on three separate motions." The letter further stated that if the City did not pass the three motions by December 14, 2017, then Firm 2 would be required to cancel all of their City commitments for 2018. The initial draft of Amendment G was trifurcated SO that the updated Amendment G was for Planning Services only, Amendment H was for Code Enforcement, and Amendment I was for Building Safety.





On December 7, 2017 the Executive Office staff continued to recommend to the former Mayoral officeholder and City Councilors to execute contractual services with Firm 2 to avoid Planning Services, Code Enforcement, and Building Safety services from having a "significant disruption for the citizens of Pontiac".

Executive	CITY OF PONTIAC OFFICIAL MEMORANDUM Branch
TO:	Honorable Mayor, Council President and City Council Members
FROM:	Deputy Mayor
DATE:	December 7, 2017
Cc:	NAME AND ADDRESS OF THE OWNER, THE PARTY OF
SUBJECT:	City Council Agenda – Consider Resolution to Amend Agreement.
Enforceme on a plan t	for the combined services: of Building, Code to any the property of the combined services: of Building, Code to any the combined services: of Building, Code to any the combined services for the last six months. In September 2107, we presented asse of this plan to the City Council for Planning and Code Enforcement.
	vember 30, 2017 City Council meeting, the City Council approved the resolution to following positions for the Planning function:
fur fol	solution to consider authorizing the Mayor to reinstate the City's planning action and that the following fulltime positions be created and funded at the lowing annual salary ranges: Planning Manager (\$80,000 to \$85,000), Planner i3,000 to \$68,000), and Customer Service Representative (\$28,280 to \$33,280.
recommen month-to-r	the City is the process of filling these positions, however, in the interim, it is ded that as budgeted, starting January 1, 2018, that this service be extended on a month basis until the transition is complete. This will allow the City to perform the inction without significant disruption for the citizens of Pontiac.
	is respectfully recommended that the City Council consider the attached resolution n G) for the Planning operational function currently administered under the t.

Disagreements between the former elected officials led to a delay where addendums were not executed timely prior to the contract end date, which created a time crisis pressure where the City needed to take immediate action to prevent disruption and shut-down of services. There were only 24 days remaining of the contract when the former City Council passed three resolutions for Addendums G, H, and I to continue contractual services for 2018. Waiting until the final days before the contract expired, and during the end-of-year holiday season, demonstrated dysfunctional management of the contract renewal processes.

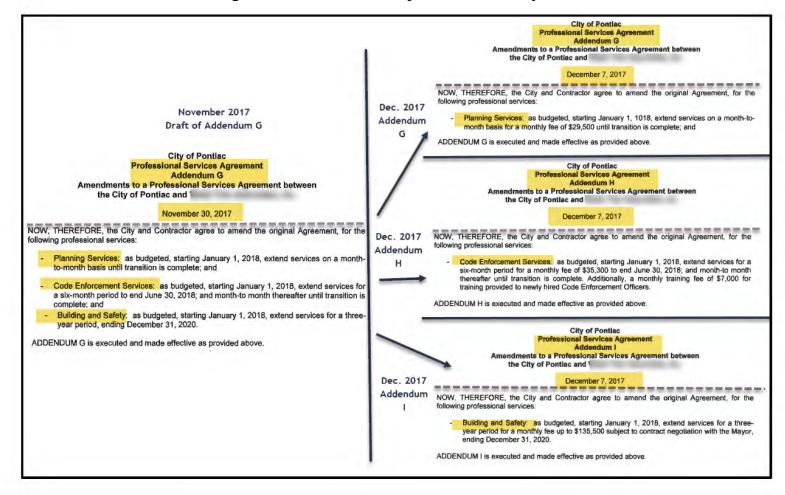


Changes to contract terms and cost for services of Amendments G, H, and I

During the self-imposed time crisis pressure, there were several different versions of Addendums G, H, and I observed throughout November and December 2017. The changes were observed when comparing the following:

- City Council packet materials for November 30, 2017 and December 7, 2017
- City Council Resolutions in official meeting minutes for December 7, 2017
- Actual Addendums signed and executed by the former Mayoral officeholder in January 2018

The City Council packet in November 30, 2017 was a draft of Addendum G for all-inclusive services for the Planning, Code Enforcement, and Building and Safety. Then the City Council packet on December 7, 2017 contained three different addendum recommendations, a change from what had been presented initially.





The key changes observed between the November 2017 and the December 7, 2017 drafts were as follows:

- Addendum G for Planning Services changed to a monthly fee of \$29,500 until the transition was complete.
- Addendum H for Code Enforcement Services changed to a monthly fee of \$35,300 until transition was complete; also added a monthly training fee of \$7,000 for new hire training.
- Addendum I for Building and Safety Services changed to a monthly fee of \$135,500 and added the caveat "subject to contract negotiation with the Mayor".

There were no material changes identified with Addendum G or H; although the revisions and execution of Addendum I demonstrated mismanagement of the contract process by the former Executive Office. The Addendum I provided by the former Executive Office to the City Clerk for the former City Council was different than the Addendum the former Mayoral officeholder actually executed. This appeared to mislead the former City Council about the true cost of the services the City was obligated to pay and created a situation where another contract could be negotiated going forward for large projects.

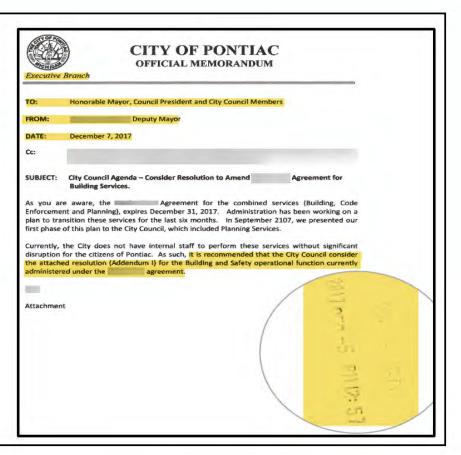
The problems with the contract management renewal process began on December 5, 2017 with a communication from the former Executive Office to the City Clerk.

December 5, 2017 at 10:19am, the Executive Office emailed the City Clerk's Office the "final agenda items." Those agenda items were the Addendums G, H, and I that City Council saw on December 7, 2017 in their packet.

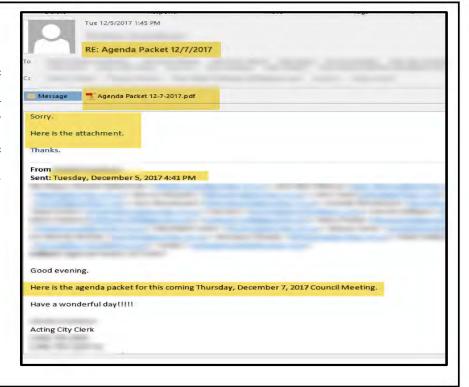




December 5, 2017 at 12:57pm, the City Clerk's Office physically date/time stamped the Executive Office's Memo with the attached Addendums G, H, and I

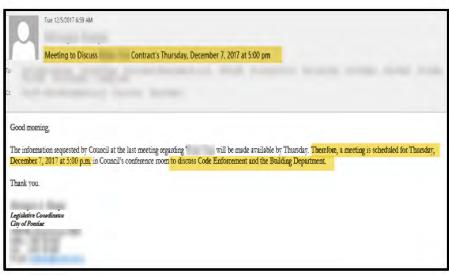


December 5, 2017 at 1:45pm, the City Clerk's Office distributed the "Agenda Packet 12-7-2017" to the former City Council, the former Mayoral officeholder, and Executive Office staff

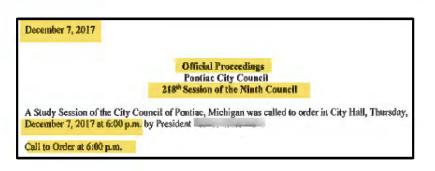




December 7, 2017 at 5:00pm, before the City Council meeting, the City Council met to discuss the Code Enforcement, and Building Department (Addendum I)



December 7, 2017 at 6:00pm, City Council official meeting minutes reflected all Addendum resolutions passed explicit authorized amounts and contract terms for services.

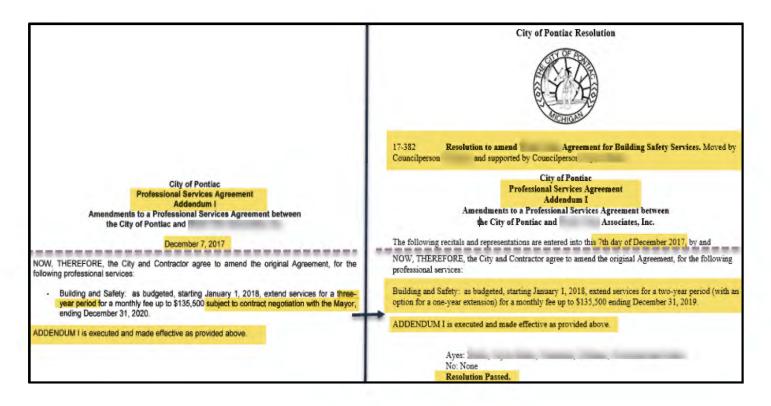


There were major changes identified with Addendum I. The timeline of the problematic situation was identified as follows:

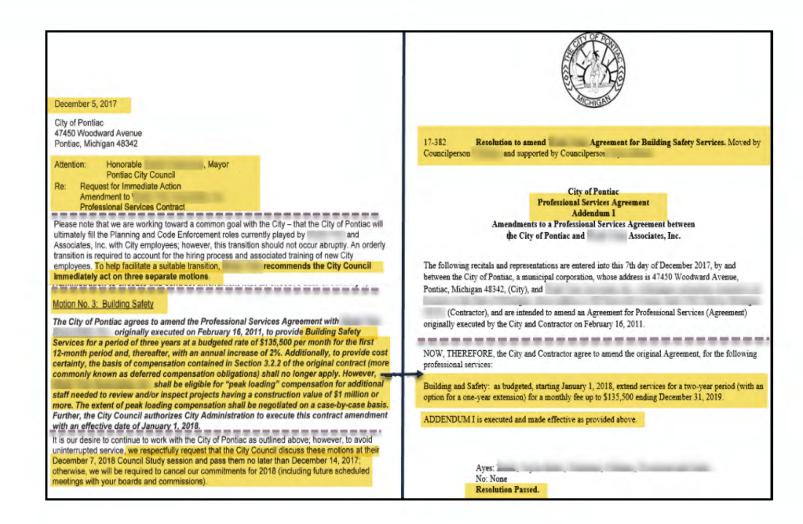
- The former Executive Office provided City Clerk with Addendum I for the City Council packet
 - o Executive Office sought former City Council approval for three years of services, with an optional one year extension, and a "subject to contract negotiation with the Mayor" caveat
- Former City Council voted on the resolution specifically for the Addendum I in that December 7 packet
 - o City Council Resolution 17-382 in official minutes showed *no expressed* permission for the former Mayoral officeholder to negotiate and established a maximum monthly set dollar amount of \$135,500



- Contract terms changed after City Council passed resolution
 - o Yearly increase of costs paid in excess of the amount authorized in resolution
 - Included a 2% annual increase of the monthly cost \$135,500
 - o Contract language that led to subsequent costs for other contracted work
 - Ended the deferred compensation obligations, but replaced it with a "peak loading" compensation on projects with construction value in excess of \$1 million
- Firm 2 requested the additional costs in the "Request for Immediate Action" December 5, 2017 letter, and it appeared the former Mayoral officeholder did not disclose the true costs of services to the former City Council
 - It did not appear the Executive Office communicated the final contract terms and pricing to City Council







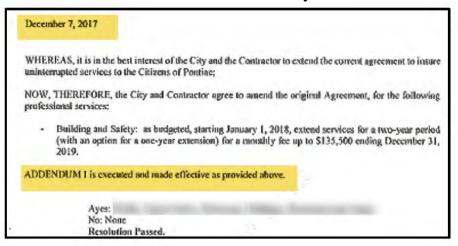
The computerized date/time stamp of the resolutions found in the City Clerk's Office files were last modified on December 11, 2017. The resolutions were the correct versions that had been approved by the former City Council. This indicated that the final approved resolutions were available to the former Mayoral officeholder and former Executive Office staff to ensure compliance with the resolution maximum dollar amount.

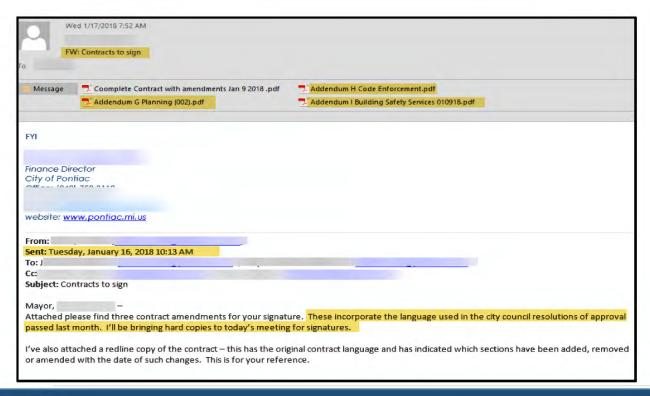
Resolution to amend	Building Safety Services	12/11/2017 8:48 AM
Resolution to amend	Code Enforcement Services	12/11/2017 8:48 AM
Resolution to amend	Planning Services	12/11/2017 8:46 AM

Although there was a time crisis to avoid a shut-down of critical services, it was not until January 17, 2018 the former Mayoral officeholder signed the Addendums. This was problematic as the City operated without a contract for almost a month. In an email from



Firm 2 to the former Mayoral officeholder, former Executive Staff, and former Finance Director it stated that the Addendum "incorporate the language used in the city council resolutions of approval passed last month". It appeared to be a seriously improper practice of the former Mayoral officeholder to execute an Addendum that did not exactly match the language in the resolution. The resolution explicitly stated the Addendum was to be "executed and made effective as provided" for the total cost and terms for services. The financial impact to the City from the former Mayoral officeholder's non-compliance with City Council approved resolution for Addendum I was at additional cost of \$98,220 for the annual 2% increase over the 2019 and 2020 calendar years.

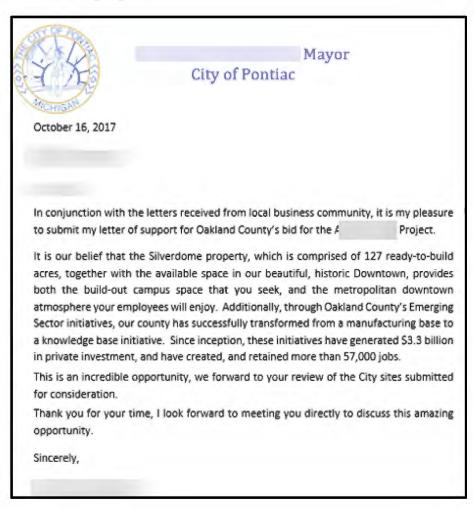






Increase of expenses as a result of improper contract revisions in Amendment I

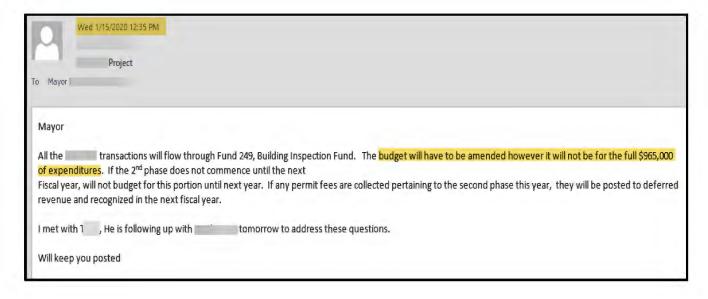
About two months before Addendum I was presented to the City Council for approval, the former Mayoral officeholder supported a county proposal for a global commerce conglomerate to construct on the Silverdome property. In the letter dated October 16, 2017, the former Mayoral officeholder proposed the Silverdome property as a 'ready-to-build' option for the conglomerate. It was concerning that the former Mayoral officeholder appeared to not be transparent with the former City Council about the contract term changes in Addendum I section Compensation 3.2.2 for "peak loading." As if the Silverdome property was selected, the peak loading compensation would be triggered. It was announced publicly on September 18, 2019⁴ the conglomerate selected the Silverdome property.



⁴ https://www.dbusiness.com/daily-news/amazon-opens-new-robotics-facility-in-pontiac-expands-in-michigan/

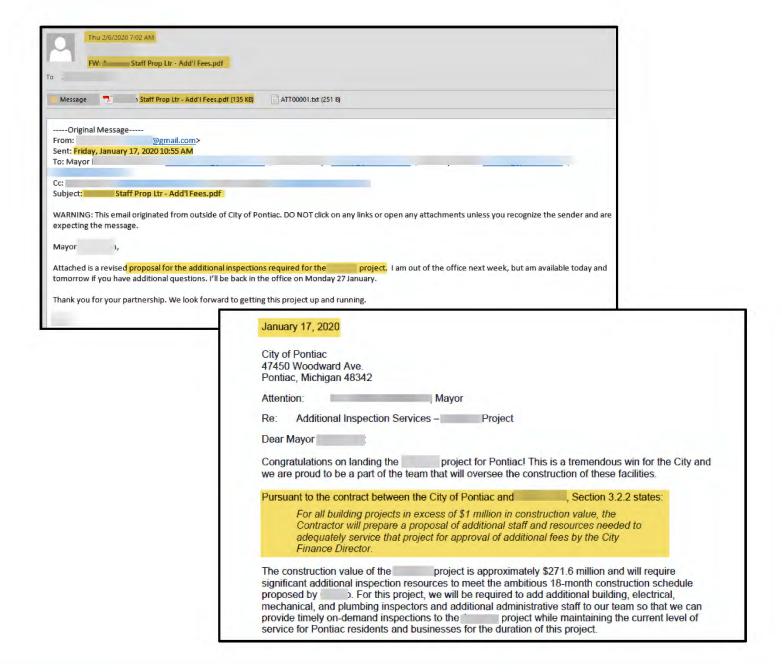


It appeared the former Executive Office began planning for the Compensation section 3.2.2 to be triggered before the former City Council was aware of the different contract terms and expenses. As early as January 15, 2020, the former Mayoral officeholder and former Finance Director were preparing the City financial fund for the "transactions will flow through Fund 249" for inspection expenses. The former Finance Director stated that "the budget will have to be amended however it will not be for the full \$965,000 of expenditures."





In an email on January 17, 2020, Firm 2 submitted a proposal for the additional inspections required for the project. This proposal was sent directly to the former Mayoral officeholder, Executive staff employees, and the City Attorney. This email contained a document that stated "Pursuant to the contract between the City of Pontiac and [Firm 2], Section 3.2.2..." and cited the contract terms that were not approved by resolution, but was signed by the former Mayoral officeholder in Addendum I.





In the City Council meeting on February 18, 2020, the transcript demonstrated there was not general awareness of the true costs for services that were foreseeable due to Addendum I Compensation section 3.2.2.

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On March 2, 2020 an Executive Memo was issued to the former City Council regarding the expanded and inspection building safety services proposal. The memo included a recommended resolution that "Therefore, be it resolved that the Mayor is authorized to negotiate and enter into an expanded Service Agreement with [Firm 2] in order to augment and promptly service the growing number of construction projects as outlined in their letter dated January 16, 2020."5

Memo – Expanded Building & Safety Inspection Services Proposal March 2, 2020 Page 2 of 2. As such, the following updated resolution is recommended for your consideration: Whereas, the City's contract with states that "for all building projects in excess of \$1 million in construction value, \............................. will prepare a proposal of additional staff and resources needed to adequately service that project for approval of additional fees by the City Finance Director", and; Whereas, State Law requires all building permit fees to cover the costs of performing inspections and administering the department, and; Whereas, the Building Safety Department needs to be able to respond to all inspection and permit requests a timely manner by providing trade inspections within 72 hours of a request and building inspections within 48 hours as best possible, and; Whereas, the growing number of construction projects currently underway necessitates the hiring of additional inspection staff to ensure that the both citizens of Pontiac and private developers will continue to receive timely inspections and permits. Therefore, be it resolved that the Mayor is authorized to negotiate and enter into an expanded Service n in order to augment and promptly service the growing number of construction projects as outlined in their letter dated January 16, 2020. Leadership Team will be in attendance at Pontiac Finance Sub-Committee and City Council, Formal Meeting on March 3, 2020. Attachments

Then on March 3, 2020, the City Council passed Resolution 20-94 expanding the costs for services pertaining to building and safety for the Silverdome property. Invoices were paid by the City from April 3, 2020 to November 9, 2021 for the expanded building safety services, which totaled \$961,814.60. This was the financial impact cost associated with the former Mayoral officeholder improperly authorizing the Compensation section 3.2.2 contract terms to be in Addendum I. This demonstrated dysfunction of the purchase and contracting process.

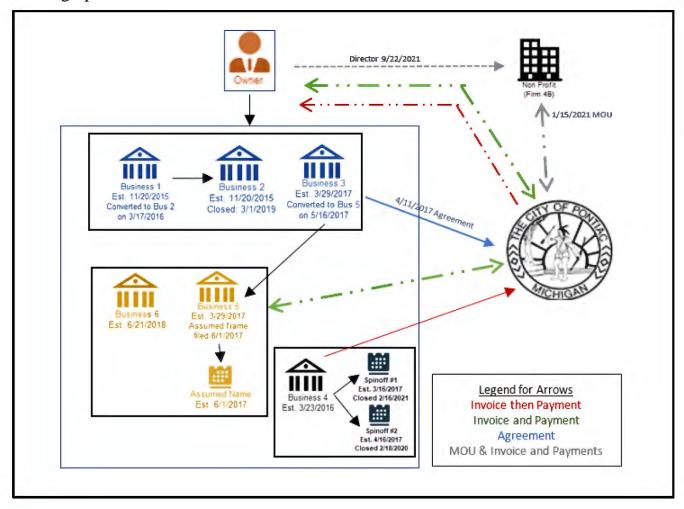
⁵ Date on recommended resolution had an error by one day. Date should have been January 17, 2020.



Example 3.

From fiscal years 2015 to 2021 a Professional Services Firm (Firm 3) and owner were engaged by the City for consulting, advisory, and mediation services pertaining to litigation, actuarial, and financial matters.

Initially with the City being overseen by TAB, the owner was personally (in their own name) engaged with the City for pension retiree (OPEB) litigation assistance. This engagement was approved by TAB on February 17, 2016 for a cap of \$15,000. From March 5, 2015 until June 2, 2017, the City paid the owner directly under Vendor #10004000 for professional services for the litigation. In May and June 2017, City payments were changed and issued to Firm 3 under Vendor #10004155 (Business #5 in graph below) and these payments continued until December 23, 2020. The owner of Firm 3 had multiple business entities during this timeframe that interacted with the City as shown in the graph.

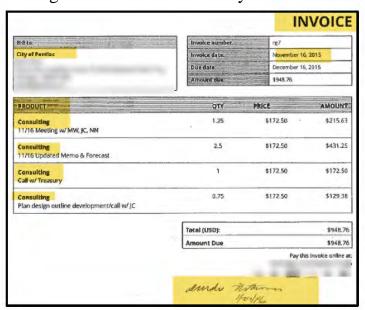


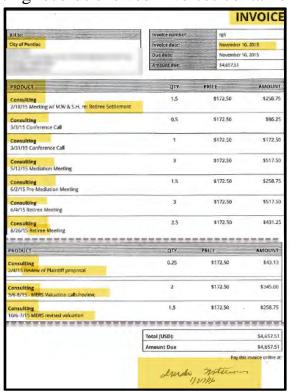


Operating without a contract and exceeding TAB's authorized spending cap

The owner was engaged with the City as early as November 2015 for "consulting services" pertaining to pension/retiree litigation matters. Invoices were issued by the owner in their own personal name until March 2016. City accounting records showed invoices contained

the signature of the former Mayoral officeholder.





During the February 17, 2016 TAB meeting, the former City Administrator, former Finance Director, and former Mayoral officeholder met with TAB Board Members to discuss the "Approval of Professional Services Agreement" with the owner (Vendor #10004000). As documented in the transcript TAB kept of this meeting⁶, the former City Administrator stated that "The City had used the services…" of the owner for the OPEB litigation and "we have reached our \$10,000 limit".

When TAB inquired about the services that were being performed, the former Mayoral officeholder explained that the owner "has been able to help us where the attorneys don't have the expertise to work with the actuarial evaluations...and has been involved with us from the beginning". The former City Administrator and former Mayoral officeholder

⁶https://www.michigan.gov/treasury/-/media/Project/Websites/treasury/RTAB/2016/PontiacRTAB02172016Minutes_2016.pdf?rev=573cbe3ea354422483c14d346f447fb5&hash=4D37556D43C10FCAD90E746D8640184B



requested permission from TAB to approve a "no limit" professional services agreement going forward with the owner. The City asked TAB "that no limit be placed" on spending to the owner for services pertaining to litigation, until such time that litigation was settled.

It was during this meeting that the former Mayoral officeholder stated that "I don't know that [Vendor #10004000] has submitted a contract..." and "however it gets done, however we need to do it, to continue his engagement, he's a vital part of getting answers we need to proceed with the mediation and the litigation." After discussion, TAB approved to "cap additional payment to [Vendor #10004000] at \$15,000." While TAB approved a \$15,000 expense cap, a contract was not located.

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CHAIRPERSON : That's true,

it's not an EM Order.

Any further discussion? So just for

clarification, this is not an EM Order which

requires a recommendation to the State Treasurer.

It's a contractual issue, and the motion on the

floor is to cap additional payment to Mr.

at $15,000.

Any further discussion? Seeing none,

all in favor of the motion say "Aye."

(All ayes.)

CHAIRPERSON : Opposed, same

sign. The motion is approved.
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: Could you give us an idea of what services are being provided, please? : I will defer to the Mayor on that one. MAYOR : I can supply this information, because Mr. ! has been an important part of mediation. Of course, since is not intrinsically involved in the mediation, he would not be aware of Mr. role in this. Mr. has great financial expertise and has been able to help us where the attorneys don't have the expertise to work with the actuarial evaluations, as well as to work with the -- without giving out a lot of the things that are going on in mediation -- to work with some of the other insurance considerations and brokerage firms. Mr. has a background and having been involved -- in fact, he's finance director for County right now, and has been involved with us from the beginning through the attorneys who have been charged with helping with the mediation and the litigation. and I have a difference about how this should be approached. I don't know that Mr. has submitted a contract as such. The way Mr. was engaged, was as a consultant to the attorneys and was brought in under the attorney's line item for dealing with the GERS litigation. So, for some reason, feels that needs to be changed. I do not feel so. There's a difference. However it gets done, however we need to do it, to continue his engagement, he's a vital part of getting the answers we need to proceed with the mediation, which is now in its minth month, and he's a very important part of that progress and

attempt to resolve this very important issue. As

the issue of litigation continues. The City had used the services of Mr. . We have reached our \$10,000 limit. And speaking with the Mayor and the Finance Director, they believe that service is very valuable to the City.

Unfortunately, due to the nature of litigation, we don't know how much longer those services will be needed. So we are requesting continued use of those services of Mr. as a consultant in the litigation at a rate of \$172.50 per hour, until such time that litigation is settled. In other words, no limit.

Actually, this is not covered under EM Order. This is just below a level of an EM Order, because we are limited to contracts and engagements at \$10,000 without permission of this Board. Now we are asking for permission to continue to expend in excess of \$10,000, but we're asking that no limit be placed.

CHAIRPERSON : That's true,

it's not an EM Order.

Any further discussion? So just for

clarification, this is not an EM Order which

requires a recommendation to the State Treasurer.

It's a contractual issue, and the motion on the

floor is to cap additional payment to Mr.

at \$15,000.

Any further discussion? Seeing none,

all in favor of the motion say "Aye."

(All ayes.)

CHAIRPERSON : Opposed, same

sign. The motion is approved.



Prior to the February 17, 2016 TAB meeting, the City had issued \$10,306.90 in payments to the owner from March 2015 to January 29, 2016. As seen in the transcript, the Mayoral discretionary spending limit of \$10,000 had been used and approval was needed to spend additional funds. It is concerning that TAB was retroactively engaged, as the owner had an outstanding invoice the City had not yet paid. Invoice #rg8 was issued on December 29, 2015, with a payment due date of January 28, 2016, which was one month prior to the meeting with TAB. The City had used vendor services without proper authority to spend. This invoice was paid March 8, 2016 with the funds TAB approved in February 2016.



By the December 15, 2016 payment, the City had used the \$15,000 plus an additional \$1,382.37 in excess of the TAB approved funds. Even after the funds were exhausted, the City continued to issue payments to the owner. The former City Administrator, former Finance Director, or former Mayoral officeholder appeared not to have met with TAB again or the City Council to request another approval for spending. In total, there was \$22,685.30 of financial impact to the City from improper payments to Vendor #10004000 that were not authorized as required.



Date	Check #	- 1	Amount \$	Spending Details	Journal Entry
3/11/2016	516037	\$	3,751.88		
4/28/2016	516278	\$	3,926.11		
6/2/2016	516471	\$	909.08	TAB Authorized Spending	
10/6/2016	517322	\$	4,531.58		
11/17/2016	517628	\$	388.13		
12/15/2016	517757	\$	2,875.59	Overspent TAB \$1,382.37	659-854-818 (GERS/MERS Litigation)
1/26/2017	518029	\$	2,932.50		
3/9/2017	518325	\$	1,202.34		
3/23/2017	518419	\$	8,092.82	Unauthorized Spending	
4/13/2017	518520	\$	7,822.90		
5/4/2017	518651*	\$	1,252.37		
otal Spent		\$	37,685.30	Overspent: \$22,685.30	

All payments issued to Vendor #10004000 (owner)

Purchase Order #15-5914 was used for the payments based on the former Mayoral officeholder's discretionary spending. Purchase Order #16-7189 was for TAB's approval of the \$15,000 additional cap in spending. The City depleted the additional funding and by the December 15, 2016 payment had overspent TAB's cap. There were eight other purchase orders in fiscal year 2017 that when totaled was \$37,978.52, which was in excess of the Mayoral discretionary spending limit. Each of those purchase orders had journal entry amounts under \$10,000, ranging from \$1,202.34 to \$8,092.82, which seemed to be structured under the Mayoral discretionary spending limit. There was one Purchase Order #17-9101 which was for the "Advisory Services" that was in excess of the Mayoral discretionary spending limit. This engagement was later paid directly to Firm 3 (Vendor #10004155). The purchase orders were allocated to the Insurance GERS/MERS 659-854 fund which appeared proper except for the May 15, 2017 purchase order for advisory services.

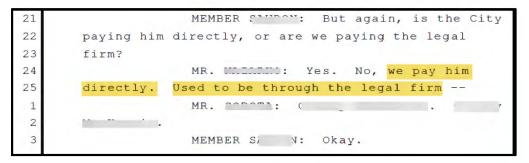
Journal Entries Amount		Journal Entries Description	Journal Details Description	Journal Entries Entry Date	
\$	9,999.83	PO: 15-5914, T	Vnd: 10004000 PO #: 15-5914	3/2/2015	
\$	5,299.20	Carried Forward PO: 15-5914	Vnd: 10004000 PO #: 15-5914	12/23/2015	
\$	307.07	Change Order: 15-5914	Vnd: 10004000 PO #: 15-5914	1/28/2016	
\$	15,000.00	PO: 16-7189, 1	Vnd: 10004000 PO #: 16-7189	2/17/2016	
\$	1,493.22	Liquidated PO: 16-7189	Vnd: 10004000 PO #: 16-7189	2/17/2016	
\$	2,875.59	PO: 16-8484,	Vnd: 10004000 PO #: 16-8484	12/12/2016	
\$	1,307.55	PO: 17-8665,	Vnd: 10004000 PO #: 17-8665	1/24/2017	
\$	1,624.95	Change Order: 17-8665	Vnd: 10004000 PO #: 17-8665	1/26/2017	
\$	1,202.34	PO: 17-8803,	Vnd: 10004000 PO #: 17-8803	3/3/2017	
\$	8,092.82	PO: 17-8876,	Vnd: 10004000 PO #: 17-8876	3/21/2017	
\$	7,822.90	PO: 17-8939,	Vnd: 10004000 PO #: 17-8939	4/10/2017	
\$	1,252.37	PO: 17-9030,	Vnd: 10004000 PO #: 17-9030	5/1/2017	
\$	13,800.00	PO: 17-9101,	Vnd: 10004000 PO #: 17-9101	5/15/2017	



^{*}Check was voided and reissued as #519074 to Vendor #10004155 (Firm 3)

The former Mayoral officeholder continued to engage with the owner, which appeared to include operating without a valid contract and unauthorized overspending. A timeline of Vendor #10004000 with Invoice Register for GERS/MERS 659-854 and TAB engagement is as follows:

- February 17, 2016: TAB meeting:
 - Former City Administrator and former Mayoral officeholder and former Finance Director initially requested a "no limit" of spending to the owner for the litigation matters
 - o Former Mayoral officeholder stated that "I don't know that [Vendor #10004000] has submitted a contract..." and "however it gets done, however we need to do it, to continue his engagement, he's a vital part of getting answers we need to proceed with the mediation and the litigation."
 - o Former Finance Director stated the owner was paid "directly" and not "through the legal firm"



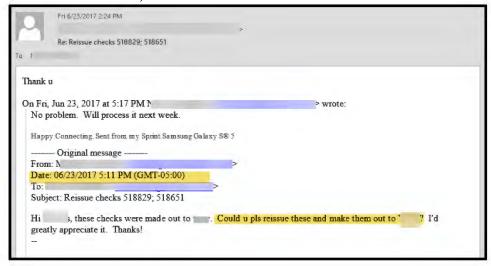
- o TAB capped additional spending at \$15,000
- February 17, 2016: Purchase Order #16-7189 was created for the additional funds for the \$15,000 TAB cap
- December 15, 2016: City payments overspent TAB authorized cap
- Fiscal Year 2017: All but one purchase orders were divided into smaller units below the Mayoral discretionary spending limit
 - o Overspent the TAB cap by \$22,685.30
 - Overspent the \$10,000 Mayoral discretionary spending limit by \$12,685.30



- Expenses were not paid to a law firm, therefore City Council approval was needed for professional service contracts
- TAB and City Council appeared not to be engaged by the Executive Office for overspending of funds for fiscal year 2017 or for executing professional services contract

Scope of services changed and unauthorized spending on advisory services

In June 2017, a representative from Firm 3 advised the former Finance Director that two outstanding checks should be reissued directly to Firm 3 (Vendor #10004155). Those two checks were originally issued on May 4, 2017 (\$1,252.37) and June 2, 2017 (\$13,800.00) to the owner's name (Vendor #10004000). The May check was for OPEB retiree litigation services but the June check was for a different scope of work for advisory services. The City reissued a single check for \$15,052.37 on June 29, 2017 that was recorded in the financial system as GERS/MERS 659-854-181, which seemed problematic as the \$13,800 was not for GERS/MERS services but was for other advisory services. All payments thereafter from June 2017 to December 2020 were paid to Firm 3 (Vendor #10004155).

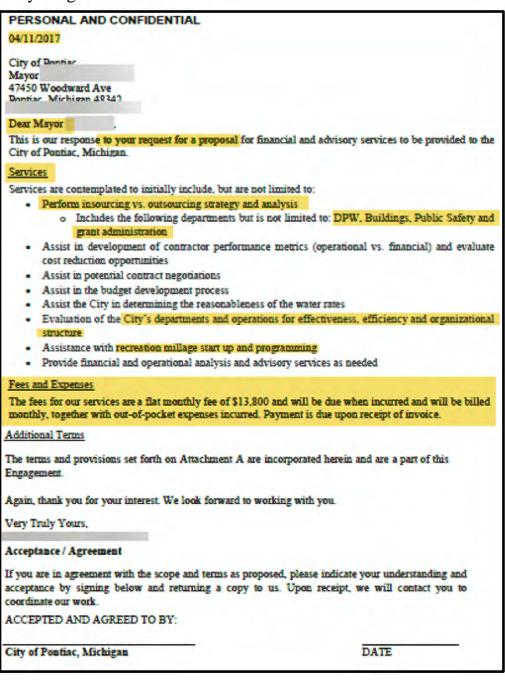


This email coincides with the timing of an unsigned proposal agreement dated April 11, 2017. This agreement was addressed to the former Mayoral officeholder, and detailed a monthly fee of \$13,800 to perform "financial and advisory services." This proposal did not appear to be for legal or accounting services and therefore, professional services contracts in excess of \$10,000 required City Council approval (2-251). The TAB or City Council official meeting minutes and agenda packets, ordinances, or resolutions did not



have approval of the advisory expenses to Firm 3 (Vendor #10004155). The unsigned proposal agreement showed the scope of advisory services included⁷:

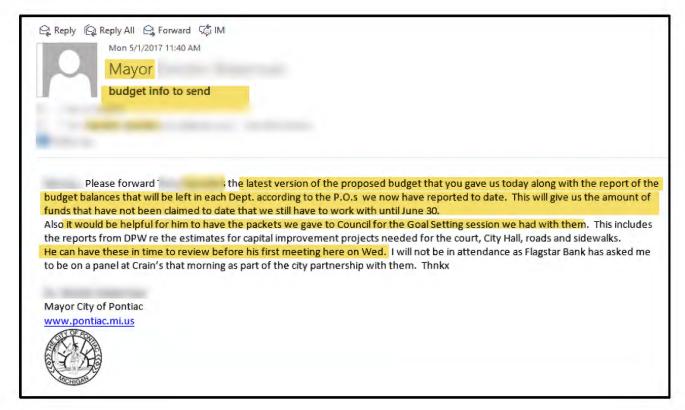
- Firm 3 advised on insourcing and outsourcing pertaining to Firm 2 services.
- Firm 3 advised on City departments and organizational structure which appeared to influence services the City sought from Firm 1.
- Firm 3 advised on millage start up and programming for recreation services provided by Firm 4B. The owner later became a Director at Firm 4B.



⁷ Reference Firm 1 Example: resolution 18-322 for staffing and recruitment consulting services Reference Firm 2 Example, Addendum G and H, where the City decided to bring back in-house planning and code enforcement functions

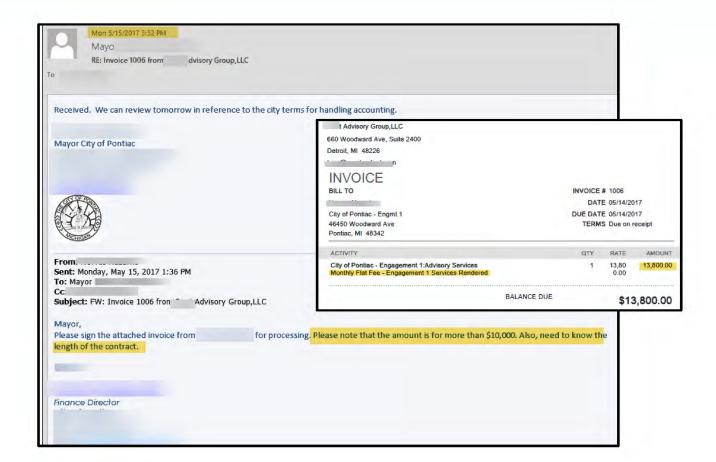


During this time, on May 1, 2017, the former Mayoral officeholder requested the former Finance Director to provide the owner of Firm 3 the "proposed budget" and "budget balances that will be left in each Dept" so a determination could be made for "the amount of funds that have not been claimed to date that we still have to work with until June 30." This email demonstrated how the former Mayoral officeholder identified funds to pay for the Firm 3 services.



On May 14, 2017, the City received the first invoice for \$13,800, which was due immediately. This invoice cited "Monthly Flat Fee- Engagement 1 Services Rendered"; no supporting details were found for the services that were billed for that month. The next day, in response to the first invoice, the former Finance Director emailed the former Mayoral officeholder the invoice and asked to "sign the attached invoice from [Firm 3] for processing. Please note the amount is more than \$10,000. Also, need to know the length of the contract." The former Mayoral officeholder replied "Received. We can review tomorrow in reference to the city terms for handling accounting."





Invoices were provided to the former Mayoral officeholder for approval. From June 2017 to July 2018 there were 12 payments for advisory services invoices, which included at least the \$13,800 flat monthly fee, a prorated check, and a partial payment, which totaled \$152,989.05 paid to Firm 3. Most of the advisory service payments occurred after TAB oversight ended, when the City regained financial control.

Date	Check #	Amount \$	Unauthorized Spending Details	Journal Entry
6/22/2017	518971	\$ 14,024.26	Monthly fee plus expense	101-206-818 (General Fund Financial Adminstration)
6/29/2017	519074*	\$ 15,052.37	Monthly fee plus OPEB expense	659-854-818 (GERS/MERS Litigation)
7/27/2017	519288	\$ 13,800.00	Monthly fee	
8/31/2017	519567	\$ 13,800.00	Monthly fee	
9/14/2017	519685	\$ 16,869.76	Monthly fee plus expense	
11/21/2017	520302	\$ 13,800.00	Monthly fee	
12/7/2017	520406	\$ 13,800.00	Monthly fee	101 005 010 (0
12/22/2017	520554	\$ 13,800.00	Monthly fee	101-206-818 (General Fund Finance Administration)
2/22/2018	521037	\$ 13,800.00	Monthly fee	
3/8/2018	521170	\$ 13,800.00	Monthly fee	
5/18/2018	521607	\$ 3,942.66	.66 Prorated monthly fee	III A
7/5/2018	521980	\$ 6,500.00	Partial payment of monthly fee	
Total Overspe	nt	\$ 152,989.05		

All payments issued to Vendor #10004155

^{*}Check was reissue from Check #518651 and #518829 to Vendor #10004000 (owner)



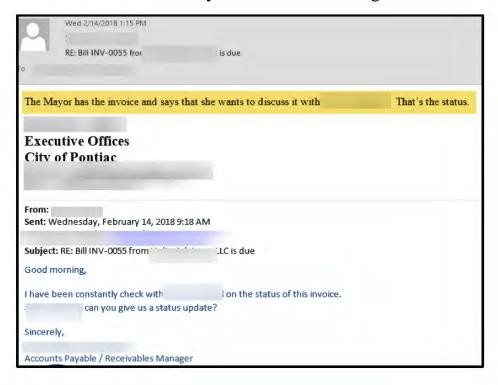
On June 1, 2017 there was an email exchange between the former Finance Director and the representative at Firm 3. In this conversation, Firm 3 inquired about when payment would be made, as the City had not paid the invoice immediately. Firm 3 inquired if there was a "problem" with getting the check issued. The former Finance Director responded that "not having a signed contract" was a problem, but that the City "should be processing the payment soon". The representative responded "...if you don't have an rexrcuted contract how are you processing payment soon? Can you clarify?" (sic). This email demonstrated that the City was operating without a duly executed contract.



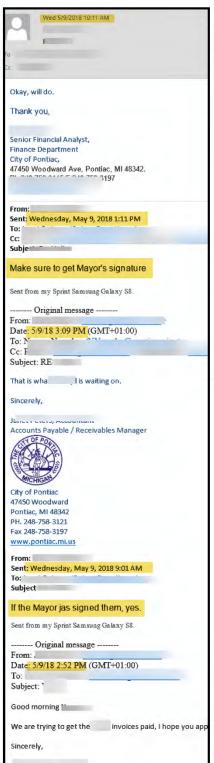


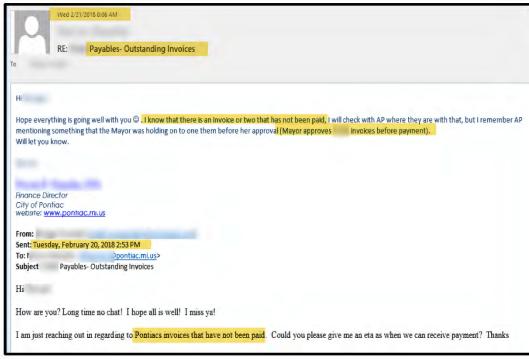
There were recurring instances when it was demonstrated that the former Mayoral officeholder was the approver for payment on invoices. Some examples include:

- On February 14, 2018 the Finance Department inquired with the former Executive Office about a past due invoice, and the Executive Office replied "The Mayor has the invoice and says that she wants to discuss it with [Firm 3]. That's the status."
- On February 21, 2018 former Finance Director replied that the "Mayor approves [Firm 3] invoices before payment".
- On May 9, 2018 the Finance Department staff sought approval from the former Finance Director for a Firm 3 invoice, and the former Financial Director twice stated that the former Mayoral officeholder's signature was needed.





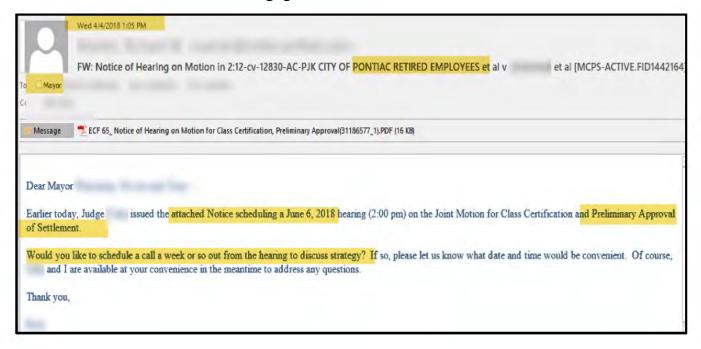






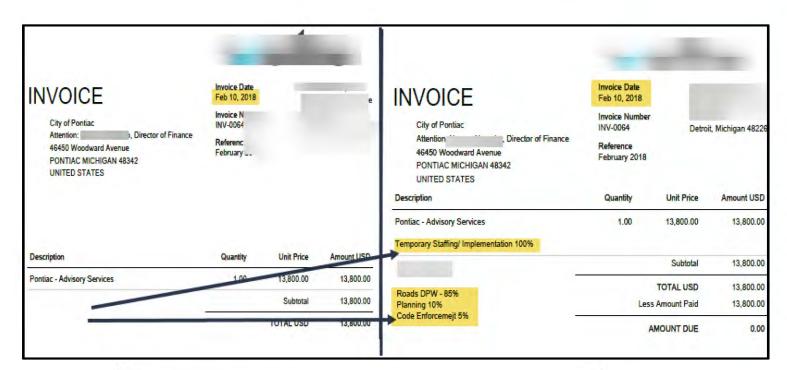
Accounts Payable / Receivables Manager

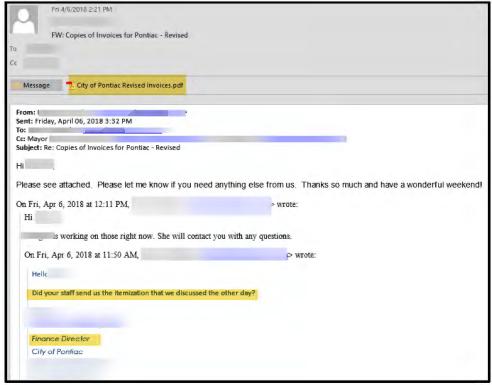
While advisory services were occurring, the City was notified about the preliminary approval of a settlement pertaining to the retiree pension litigation. On April 4, 2018 the former Mayoral officeholder, former Finance Director, and the owner (Vendor #10004000) received the hearing notice. This appeared to cause a quasi-reengagement again between the City and Firm 3 pertaining to litigation services. It was a quasi-reengagement because the City had previously paid owner (Vendor #10004000) directly for litigation services and had only engaged Firm 3 (Vendor #10004155) for advisory services. It appeared the City did not have a contract for the reengagement.



After receipt of the hearing, and almost a year into the advisory services, the former Finance Director contacted the owner of Firm 3 and asked for "itemization" of past invoices paid. In the email dated April 6, 2018, a representative from Firm 3 responded with minimally updated invoices which still lacked specific details, but had indicated a percentage of activity performed for that monthly fee. The activities align with the scope of work services in the unsigned and unauthorized April 11, 2017 agreement for advisory services. An example of one past invoice dated February 10, 2018 demonstrated the minimal itemization received from Firm 3.

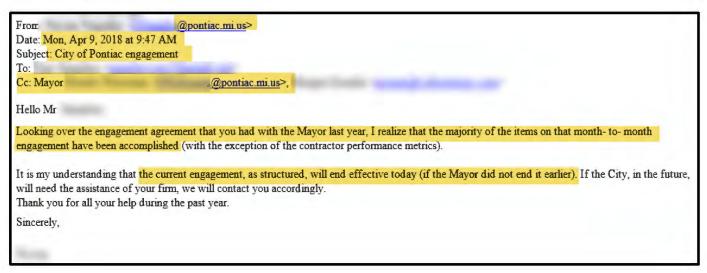






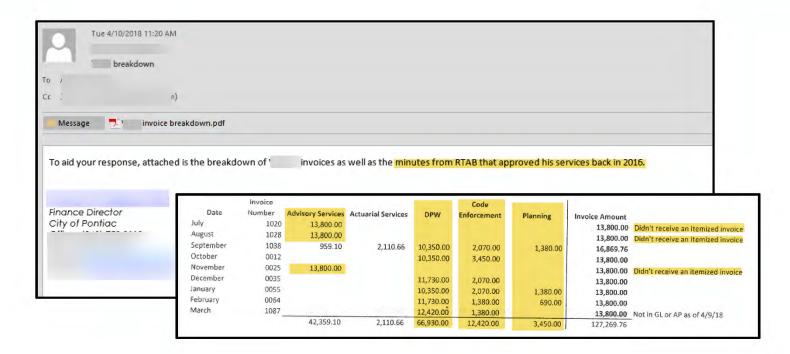


Then on April 9, 2018 there was an email from the former Finance Director to Firm 3 that said the majority of items in their month-to-month engagement agreement have been accomplished, and that "the current engagement, as structured, will end effectively today (if the Mayor did not end it earlier)".



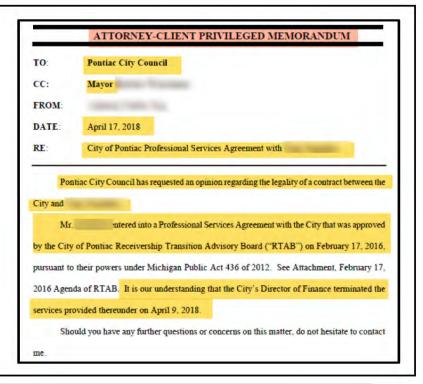
One day after the abrupt end to advisory services, the former Finance Director emailed the City Attorney on April 10, 2018 with an attachment of the detailed chart of invoices paid. As stated in the email, the attachment also included the "minutes from RTAB that approved [owner - Vendor #10004000] services back in 2016." However the attachment *did not include* TAB meeting minutes but rather the agenda for the February 2016 TAB meeting. The email also did not include the transcript from the TAB meeting where a cap of \$15,000 was approved specifically for the OPEB retiree pension litigation services. The TAB was not engaged for advisory services of \$13,800 a month for the owner (Vendor #10004000) or for Firm 3 (Vendor #10004155). All payments for advisory services were demonstrated to be improper, as it appeared the former Mayoral officeholder had not been transparent with critical City leadership and elected officials about the engagement and there was not an authorized contract located.





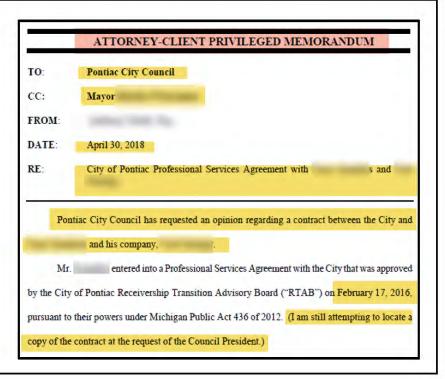
It was during April 2018 when the City Council seemed to discover and learn about the owner of Firm 3 doing business with the City. This was also the period for which advisory services had abruptly ended, and invoices were retroactively requested for itemization from Firm 3. There were two Attorney Client Privileged (ACP) Memorandums to the City Council from the City Attorney regarding the owner and the Firm 3:

The first ACP memo was sent on April 17, 2018 "regarding the legality of a contract between the City and" the owner of Firm 3. The memo referenced that TAB approved a professional services agreement on February 17, 2016. The City Attorney indicated "it is our understanding that the City's Director of Finance terminated the services provided thereunder on April 9, 2018."





The second ACP memo was sent on April 30, 2018 "regarding a contract between the City and [owner - Vendor #10004000] and his company, [Firm 3 – #10004155]". Vendor The memo indicated that TAB had approved a professional services agreement on February 17, 2016. But it appeared the City Attorney was unclear of all of the contractual details because they were "still attempting to locate a copy of the contract at the request of the Council President."





Example 4.

Following the end of the TAB receivership period, the City opened a recreational facility to offer community programs in fiscal years 2019 to 2022. The City had leased a building from Firm 4A and engaged with a non-profit Firm 4B for management of the programs.

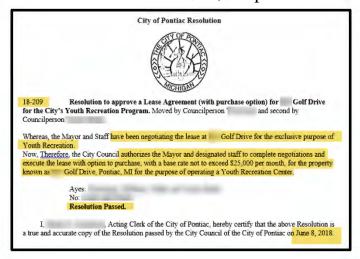
The City Council initially agreed to lease the building from Firm 4A and approved costs for a contract to be executed; although the contract that was executed was for more than the approved based monthly rent. The City also failed to vacate the building by the end of the lease and defaulted on the contract, which exposed the City to significant financial risk.

The former Mayoral officeholder gave information about Firm 4B programming services to the City Council by a "Communication from the Mayor." The former City Council appeared not to have authorized a Memorandum of Understanding (MOU) with Firm 4B, and the payments were in excess of the former Mayoral officeholder's discretionary spending limit.

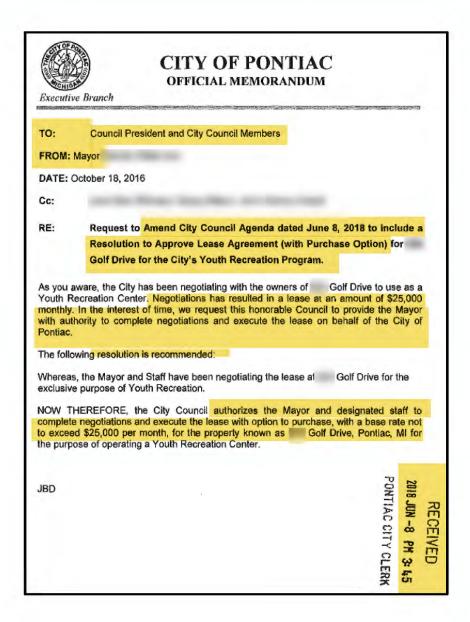
The facility and programming support services were paid using the Millage Fund (208). The programming support services ended in about August 2021 and the building eventually was vacated in early 2022.

Executed contract in excess of specified amount approved by City Council

There was an Executive Office memo stamped in the City's official record on June 8, 2018, which recommended a resolution for a \$25,000 monthly lease. The former City Council passed the resolution for the exact amount the Executive Office requested for "a base rate not to exceed \$25,000 per month" on June 8, 2018. The City Council packet with draft Lease Agreement also reflected base rent of \$25,000 per month.







Resolution 18-209 had explicit language that the lease base monthly rate not to exceed \$25,000 and "authorizes the Mayor and designated staff to complete negotiations and execute the lease." It appeared the Executive Office had discretionary authority to complete contract negotiations limited to the other contract terms, but not the monthly lease amount. Ultimately the Lease Agreement (with Purchase Option) was executed July 1, 2018 by the former Mayoral Officeholder with a monthly lease amount of \$26,000, an amount which was \$1,000 more per month above what City Council had expressly approved in the resolution. This resulted in a financial impact of \$36,000 to the City due during the three year lease.



LEASE ACREEMENT (WITH PURCHASE OPTION)

This Lease (hereinafter called the "Lessee") is entered into as of the 1" day of July 2018, by and located at Golf Drive, Pontlac, MI (herein called "Lessor") and the City of Pontine located at 47450 Woodward Ave., Pontine, MI (herein called "Lessee"):

USE WITNESSKIH: Lessor and Lesses agree as follows:

The leased Premises are to be used and occupied for the purpose of operating a Educational Youth Center.

Lessee's Obligations

The Lessee hereby hires the leased Premises for the term aforesaid, and covenants:

Base Rent. Commencing on the Commencement Date and continuing thereafter on or before the first day of each and every successive calendar month during the Term, Lessee shall pay to Lessor, in advance on the first day of each month, without further notice or demand and without offset, rebate, credit or deduction for any reason whatsoever, the monthly installments of rent as follows ("Base Rent"): \$25,000. Total of annual base rent is \$300,000.00.

Base Rent and all other Rent due hereunder shall be paid to Lessor, without deduction or offset, in lawful money of the United States of America. Lessee shall pay the first full month of Base Rent to Lessor upon the mutual execution of this Lease

Additional Rent. In addition to Base Rent, Lessee covenants and agrees to pay as "Additional Rent," and without deduction or offset, all other sums payable under this Lease, including, without limitation, Tax/Insurance Reimbursements. Base Rent and Additional Rent are sometimes referred to collectively herein as "Rent." Unless otherwise provided herein, items of Additional Rent shall become due and payable within five (5) days following written demand from Lessor.

Version in City Council Packet 6/8/2018

LEASE ACREEMENT WITH PURCHASE OPTION)

This Lease (hereinafter called the "Lease" or the "Agreement") is entered into as of the 1st day of July 2018, by and between located at Golf Drive, Pontiac, MI (herein cailed "Lessor") and the City of Pontiac located at 47450 Woodward Ave., Pontiac, MI (herein called "Lessee"):

WITNESSETH: Lessor and Lessoe agree as follows:

------Lessee's Obligations

The Lessee hereby hires the leased Premises for the Term, and covenants:

Rent

(1) Base Rent. Commencing on the Commencement Date and continuing thereafter on or before the first day of each and every successive calendar mon during the Term, Lessee shall pay to Lessor, in advance on the first day of each month, without further notice or demand and without offset, rebate, credit of deduction for any reason whatsoever, the monthly installments of rent as follow ("Base Rent"): \$26,000. Total of annual base rent is \$312,000.00.

Base Rent and all other Rent due hereunder shall be paid to Lessor, without deduction or offset, in lawful money of the United States of America. Lessee shall pay the first full month of Base Rent to Lessor upon the mutual execution of this Lease

Additional Rent. In addition to Base Rent, Lessee covenants and agrees to pay as "Additional Rent," and without deduction or offset, all other sums payable under this Lease which, for the avoidance of doubt, are: (i) the Maintenance Obligations, (ii) the Reimbursable Expenses (as defined below), (iii) any late fees o interest charges, and (iv) any alterations to the Premises, as permitted hereunder. Base Rent and Additional Rent are sometimes referred to collectively herein as "Rent." Unless otherwise provided herein, items of Additional Rent shall become du and payable within five (5) days following written demand from Lessor.

in witness whereof, the parties hereto have exacted this Laure the day and your first written

IN THE PRESENCE OF

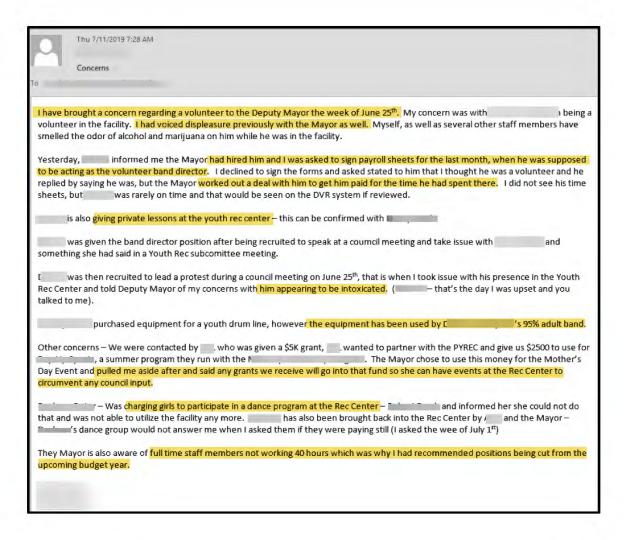
IN THE PHENENCE OF

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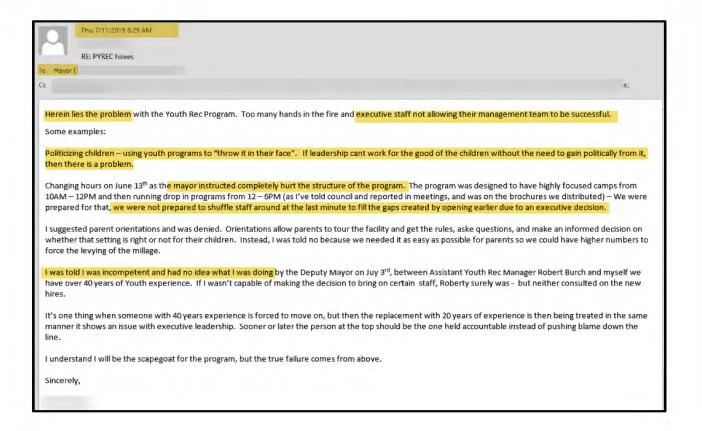


Retroactive contract for programming services

On July 11, 2019, the former Youth Recreational Manager expressed frustration in an email to the Executive Office, City Councilors, and other City leadership. The Manager complained of problems and ultimately resigned in a second July 11, 2019 email. The resignation led to the former Mayoral officeholder to outsource programming services using the budgeted salary equal to the Youth Recreation Manager role.







In May 2020 the City announced a partnership with Firm 4B for recreational programming services, and an agreement with Firm 4B was being drafted. A "launch announcement" flyer was in a "Communication from the Mayor" in the City Council meeting on June 2, 2020, but there was not a resolution to outsource programming service costs equal to the Youth Recreation Manager salary. The budget for the Youth Recreation Manager 1 was \$57,200; however, instead of hiring a City employee, these funds were paid to Firm 4B.

Employee Listing with Salaries and Fri City and Court Employees (alphabetical order)				Fringes and	Eligible or Receivin
Position	Salaries	Overtime	FICA	Benefits	Pension/OPEB bene
Youth Recreation Manager 1	57,200 4,4			27,355	
				FY 2	022 Budgeted
Position	Name			FY 2	022 Budgeted Salary
Position Youth Recreation	Name			FY 2	



PONTIAC CITY COUNCIL It is this Council's mission "To serve the citizens of Pontiac by committing to help provide an enhanced quality of life for its residents, fostering the vision of a family-friendly community that is a great place to live, work and play." Website: http://pontiac.mi.us/council/meeting agendas and minutes/index.php STUDY SESSION June 2, 2020 6:00 P.M. 162nd Session of the 10th Council Communication from the Mayor 17. Update on Pontiac Youth Recreation and Enrichment Center (PYREC) Virtual Programing.





It appeared the former Mayoral officeholder did not immediately execute the MOU, even though Firm 4B began performing programming services around June 2020. The MOU appeared to be retroactively executed after services had already been started:

- May 2020 "Launch Announcement" flyer with services by Firm 4B
- June 2, 2020 "Communication from the Mayor" in City Council agenda packet contained Launch Announcement; no request for purchasing or contracting (MOU) with Firm 4B
- June 3, 2020 MOU was signed by Firm 4B, the signature for the former Mayoral officeholder was not dated
- August 12, 2020 an email contained an "updated" version of the MOU that was shared with the Mayoral officeholder for "final approval"
- Fall/Winter 2020 brochure showed Firm 4B as a partner with the City
- December 18, 2020 invoice showed four months of backdated billing for services rendered from September until December 2020
- January 15, 2021 former Mayoral officeholder executes MOU; corresponding "Contract Distribution Sheet" showed this was the date the MOU was duly executed, but the "Approved by Council" field was *blank*
- January 15, 2021 payment check issued for December invoice
- January 15, 2021 to April 9, 2021 invoices showed Firm 4B wages and expenses were paid in arrears



Contract Distribution Sheet



Contract Name:			
	Pontiac -	MOU	
Brief Overview:			
	Program services fr	om the	
Approved by Council:			
Signed by:	Si	nature:	Date:
Deirdre Waterman - Mayor		w	1/15/21

MEMORANDUM OF UNDERSTANDING

This Memorandum of Understanding ("MOU") is to set forth the terms of agreement between the

; and the City of

Pontine, a Michigan Municipal Corporation located at 47450 Woodward Avenue, Pontine, Michigan, 48342, ("CITY"); collectively the "Parties", to collaborate and provide various youth enrichment opportunities at the Pontine Youth Recreation and Enrichment Center ("PYREC") and

- Nature and Scope of Services. In the course of performing services under this MOU, the
 - will provide programming including initiatives in the areas of STEM,
 - sports, music art, dance and scademics to City of Pontine residents ages 4-21;
 will provide online programming during the COVID-19 Pandemse;
 - · The CITY will manage and maintain the PYREC, including staff to assist in aforementioned programming;
 - The CITY agrees to provide appropriate space at PYREC to early out the aforementioned programming, which shall be free of charge and for monretail activities only;
 - will provide evaluations not less than quarterly that set forth measurements of outcomes and objectives of programming as established in this
 - will maintain the required insurance at reasonable levels deemed acceptable by the CITY and list the CITY as an Additional Innured.
- 2. Budget Fiduciary Responsibility and Fee, The City Council of the CTTY annually approves an operating budget for the PYREC. As an operating partner, shall have fiduciary responsibility for oversight of that bedget, and provide monthly reporting in a manner deemed appropriate by the CTTY. understands that it will make requests for expenditures to the CTTY consistent with the operation of the PYREC, but that all operating, personnel, and capital funds will be maintained and expended by the CTTY. The CTTY will pay a fee to each CTTY fiscal year, in twelve (12) equal monthly payments, that is equivalent to the budget line item that fiscal year for the wage of the PYREC manager. PYREC manager.

 4. Term. This MOU is effective and the later that fiscal year for the wage of the second se
 - Terms. This MOU is effective on the latter date as signed below, and will expite two (2). years from that direc. Alternatively, either party may terminate this MOU with ainety (90) days advanced written notice to the other party at the address set forth hersin.

CITY OF PONTIAC adurar Voterman MAYOR

INVOICE

December 18, 2020

Invoice #: 1

Bill to: Accounts Payable and

City of Pontiac

47450 Woodward Avenue

Pontiac, MI 48342

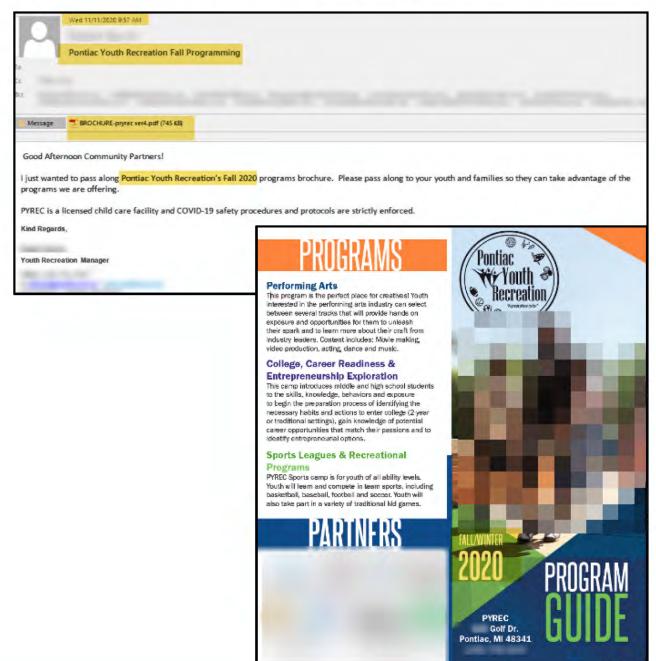
Sent via email: AccountsPayable@pontiac.mi.us

Quantity	Description	Unit Price	Total
1	Wage reimbursement for the period September 2020 through December 2020 (\$4,750/month x 4 months)	\$19,000.00	\$19,000.00
		Balance Due:	\$19,000.00

Thank you for your support of Great Futures for Kids! Please make checks payable to



Check Date	Check#	Che	eck Amount	Invoice Number	Invo	iced Amount	Invoice Comments
1/15/2021	529298	\$	19,000.00	#1	\$	19,000.00	Wage Reimbursement Sept 2020 to Dec 2020
2/19/2021	529545	Ś	15.168.46	#2	\$	4,750.00	Wage Reimbursment Jan 2021 for \$4,750
2/15/2021	325343	9	13,100.40	#Z	\$	10,418.46	Expenses \$10,418.46
4/9/2021	529977	\$	9,500.00	#3 and #4	\$	9,500.00	Wage Reimbursemet Feb 2021 and March 2021
5/7/2021	530152	\$	4,750.00	#5	\$	4,750.00	Wage Reimburesment April 2021
6/4/2021	530325	\$	4,750.00	#6	\$	4,750.00	Wage Reimburesment May 2021
6/18/2021	530432	\$	4,750.00	#7	\$	4,750.00	Wage Reimburesment June 2021
7/30/2021	530795	\$	4,750.00	#8	\$	4,750.00	Wage Reimburesment July 2021
8/31/2021	531041	\$	4,750.00	#9	\$	4,750.00	Wage Reimburesment August 2021



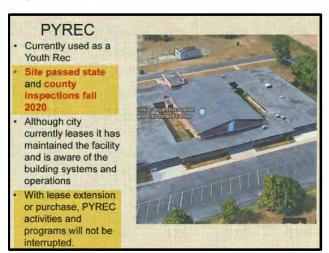


Defaulting on leasing agreement, incurring of unnecessary expenses, misuse of property

The City Council, at their discretion, did not pass several resolutions to either purchase or continue to lease the recreational building, which indicated that the Executive Office needed to search for a new location to continue the programming. The timeline of resolutions that did *not pass* was as follows:

- Resolution 21-108 to purchase the building did not pass on April 20, 2021
- Resolution 21-157 to extend the rental agreement for a year (July 1, 2021 to June 30, 2022) did not pass on May 25, 2021
- Resolution 21-204 for a three-month extension of rental contract at a monthly cost of \$39,000 did not pass on July 6, 2021

A week after the former City Council declined to purchase the building, the City Council agenda packet for April 27th, 2021 included presentation materials and a recreation center Feasibility Study. The Study reflected the lease to the facility will be expiring in 2021 and that the City was in negotiations to "extend its current lease agreement". Three other site locations were evaluated in the Study, but were determined to be "humanly impossible" for those other locations to "be available and ready to assume operations for PYREC program and activities" and were "untenable as options".



Summary and Conclusion

- It is humanly impossible that Ewalt, Perdue or Crystal Lake will be available and ready to assume operations for PYREC program and activities if the city fails to purchase or extend its current lease agreement
- The clear and present financial obligations that would be required to restore/open either Ewalt or Perdue from their current conditions make them untenable as options for the city to consider
- Both Perdue and Ewalt have unknown environmental hazards and liabilities which exacerbate any restoration costs if restoration is possible.
- Demolition of both Ewalt and Perdue in their current state and the erecting of a new facilities
 on their sites may be better options for the city to pursue in the future. However, that does
 not address the immediate needs of PYREC for this fall and beyond
- It was determined during the 2016 Ewalt Center site assessment that over \$2m in work
 was needed. The city upon receipt of these quotes failed to address any of the work
 proposed.
- It is reasonably understood that the price/cost for the proposed work has significantly increased and the subsequent conditions worsened since 2016.
- Perdue school was estimated in November 2020 to require \$10m in repairs by Lee Contracting.

PYREC 2021 Operational Recommendation

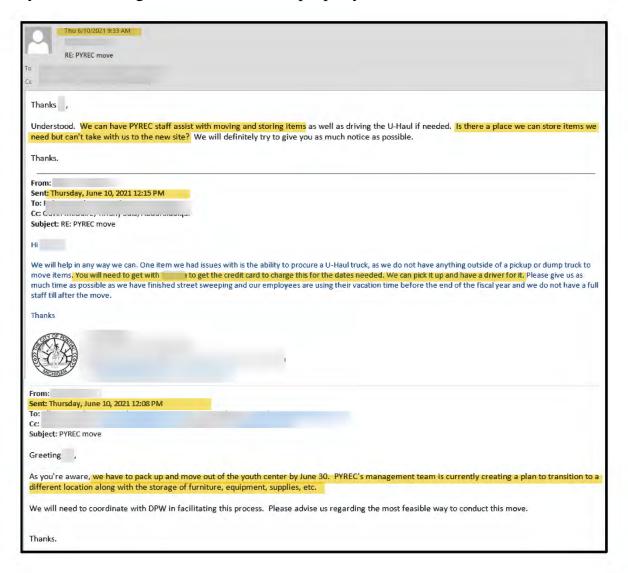
In consideration of a June PYREC decision point, the

PYREC team recommends that the youth program services remain at the PYREC facility. This

recommendation considered the continuity of youth services, health and wellbeing of families, community stakeholder and constituent interests and priorities, and fiscal responsibility/stewardship. Key considerations included:

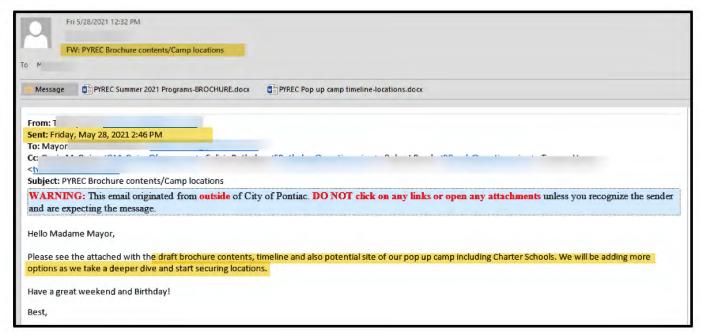


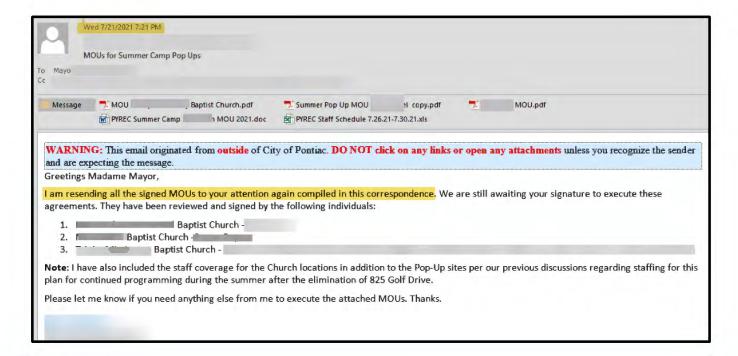
When the City Council voted to not approve a lease renewal in May 2021, the former Mayoral officeholder had just over one month to prepare a plan to vacate the building before the lease end date of June 30, 2021. As early as June 10, 2021, the Youth Recreation management and Public Works management created a transition plan to move out of the facility and for storage of the recreational property.



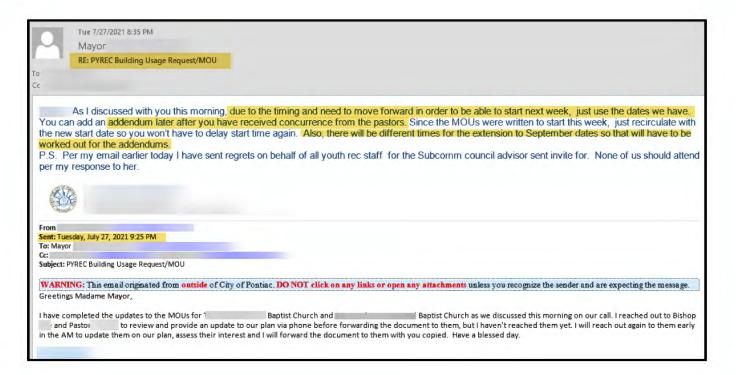


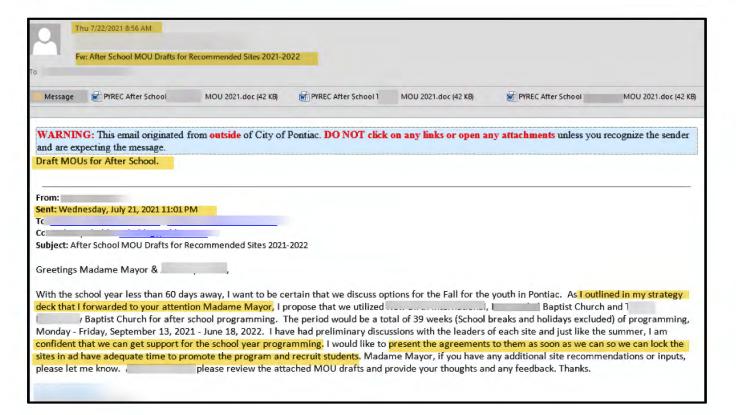
As early as May 28, 2021, Firm 4B was coordinating pop-up locations for the continuation of the programming not at the building where the lease was ending. Firm 4B had secured these pop-up locations before July 21, 2021 and published these locations in the "PYREC Summer 2021 Programs". It appeared that the pop-up locations were reasonable alternatives to continue recreational programming while elected officials came to an agreement with a new building.





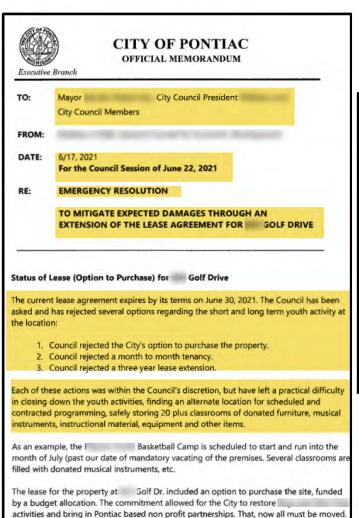








The Executive Office memo dated June 17, 2021 was prepared for the June 22, 2021 City Council session, and was regarding an "Emergency Resolution" to "mitigate expected damages through an extension of the lease agreement" for the recreational building. The memo stated that the City was exposed to "potential damages, particularly in the form of hold over costs" if the recreational building was not vacated by the end of the lease on June 30, 2021. It appeared the Executive Office was aware that remaining at the building past the lease end date would cause financial impact to the City due to holdover damages. It seemed seriously improper to unnecessarily incur damages when pop-up locations were a viable alternative to the building, and City staff had been coordinating vacating the property by the lease end date.



There are now three significant issues: The City cannot secure an alternate location for the large amount of equipment and items, move out of a 50,000 sq foot facility, and safely vacate the property prior to June 30, 2021. The City cannot reprogram youth activities like the Basketball Camp", for which there are more than 100 kids signed up, a different location and dates. The lease provides that if the City cannot vacate by June 30, 2021, the City will be liable for 150% of the rent, costs of re-letting the property and its delay, and other damages and attorney fees. To avoid the negative effect of the short term cancellation of programming and the lack of capacity to close and move the 50,000 sq ft center by June 30, 2021, it is recommended that the City offer a one time extension of the lease agreement for three months, allowing the proper wind down process to occur. DAMAGES: If the City cannot vacate timely, or cannot reprogram services without effect, the City will be faced with potential damages, particularly in the form of hold over costs: Rent will be due for all periods of continued occupancy at \$39,000/month, plus the Any breach of an agreement for camps and programming may expose the City to PROPOSED RESOLUTION IS ATTACHED



Resolution

Mayor's Office

21-108 Resolution to approve the purchase of Golf Dr. as the Designated Facility

PYREC Operations. Moved by Councilperson 1 and second by Councilperson

Whereas, a certain Lease Agreement (with Purchase option) dated July 1, 2018 was entered into between Landlord and the City of Pontiac as Tenant for the 3 years.

lease by the City of the premises commonly known as Golf Road, and within which the City has operated its youth center (the "Lease") which Lease expires on June 30, 2021; and

Whereas, Section 13 of the Lease grants the City with two options to purchase Golf Drive from the landlord; the first option period began April 1, 2019 and ended June 30, 2019 without the City exercising its option; and the second and final option period commenced January 1, 2021 and ends June 30, 2021 (the "Purchase Option"); and

Whereas, the City's purchase price of Golf Drive during the second option period is \$2,850,000.00 per Section 13 of the Lease; and

Whereas, it is in the best interests of the City to maintain a youth center for the City's youth to safely and freely congregate and enjoy supervised physical activity; and

Whereas, the purchase of Golf Drive is in the best interests of the City.

NOW THEREFORE, BE IT RESOLVED that the City Council does hereby Authorize the Mayor to submit the required Offer Notice, as set forth in Section 13 of the Lease, to authorize the office of the Cit Attorney to negotiate a purchase agreement with the landlord consistent with Section 13 of the Lease, an if due diligence reviews do not disclose any serious deficiencies to the building; to close on the purchase of Golf Drive on or before June 30, 2021.

Ayes:

Resolution Failed

Resolution

Pontiac Youth Recreation and Enrichment Center (PYREC)

21-157 Resolution to approve Pontiac Youth Recreation and Enrichment Center (PYREC)
Lease Agreement. Moved by Councilperson and second by Councilperson

WHEREAS, a Lease Agreement with purchase option, dated July 1, 2018 (the "Lease") was entered into between "Landlord") as Landlord and the City of Pontiac ("City") as Tenant for a term of three (3) years for the real estate and improvements located at ! Golf

Drive (the "Premises"); and,
WHEREAS, the term of the Lease commenced July 1, 2018 and expires June 30, 2021; and,
WHEREAS, since entering into the Lease, the City has operated its youth center ("PYREC") at the

WHEREAS, since entering into the Lease, the City has operated its youth center ("PYREC") at the Premises; and,
WHEREAS, section 13 of the Lease provides the City with two (2) options to purchase the Premises

WHEREAS, section 13 of the Lease provides the City with two (2) options to purchase the Premises from the Landlord; the first option period commenced April 1, 2019 and ended June 30, 2019 without the city exercising its option and the second option period began January 1, 2021 and ends June 30, 2021 (collectively, the "Purchase Option"); and,

WHEREAS, On April 20, 2021, the Council voted on a resolution to approve the exercise of the opinion to purchase the Premises and the resolution failed on a 6-1 vote; and,

WHEREAS, the Lease expires on June 30, 2021; and,

WHEREAS, without a short-term extension of the Lease, the City's lawful occupancy of the Premises will expire on June 30, 2021, and PYREC and the children who benefit from the operation of the

May 25, 2021 Approved Minutes

programs at PYREC will be displaced without a suitable temporary or long-term replacement location having been established; and

WHEREAS, Landlord recently offered the City an option to extend the Lease of the Premises for a term not to exceed one (1) year, from July 1, 2021 until June 30, 2022 on the same monetary terms and conditions, with an option by Landlord, the potential buyer of the Premises from Landlord, or the City to terminate the Lease not less than ninety (90) days' prior written notice to the other party.

WHEREAS, it is in the best interests of the City and its youth to enter into this short-term extension of the Lease until such time as an alternative location for PYREC can be identified and implemented. NOW, THEREFORE BE IT RESOLVED that Council hereby approves the extension of the Lease for a term of not more than one (1) (July 1, 2021-June 30, 2022) with no increase in rent (remains at \$26,000 per month) and with unilateral ability for either party to the Lease to terminate it with not less than ninety (90) days prior written notice to the other party; and,

BE IT FURTHER RESOLVED, that the City Attorney is hereby requested to prepare an amendment to the Lease based on the terms and conditions set forth above, and further, executed by the Mayor following the execution of same by the Landlord.

Ayes:

No:

Resolution Failed

Resolution

Pontiac Youth Recreation and Enrichment Center (PYREC)

21-204 Emergency resolution to Mitigate Expected Damages through an Extension of the Lease Agreement for Gold Drive. Moved by Councilperson and second by

Whereas, the City Council has elected to reject the option to purchase the property at ____ Golf Dr. pursuant to the lease agreement and likewise rejected the owners offer to continue the lease on either a month to month or three year basis; and

Whereas, the City must vacate the entire premises by June 30, 2021 of be considered a hold over tenant which will cause the city to be charged additional rent and damages; and

Whereas, the property owner is in agreement to grant a three month extension on the lease agreement to continue programming, manage a schedule to close the center, and mitigate additional damages. NOW THEREFORE, BE IT RESOLVED that the City Council does hereby Authorize the Mayor to review and execute a three (3) month extension to the Lease Agreement for ______ Golf Drive to allow for the City to timely re-program scheduled youth activity, determine a place and process for vacating the premises, and to avoid any extended damages during the extension.

Ayes: None

Resolution Failed

Councilwoman F was absent during the vote



By not vacating the building, the former Mayoral officeholder had defaulted on the lease agreement which triggered the "Holdover" section of the lease in the "Event of Default." Belongings were still in the facility past the June 30, 2021 lease end date. The City's default on the lease allowed the monthly rental rate to increase 150% to 200%, plus exposure to additional "direct or indirect damages."

The property owner notified the City in a letter dated June 30, 2021 that the "failure of the City to vacate the premises as of the end of the Lease Term is a default...and the City is now considered a 'hold over' tenant." The lease allowed the property owner to charge the City 150% of the current monthly rental rate. The property owner waived the increased rent for only two months "July and August 2021" but this waiver "shall not be deemed as extension of the lease". During the holdover period the City incurred unnecessary expenses as a result of defaulting on the lease agreement.

28. Holdover

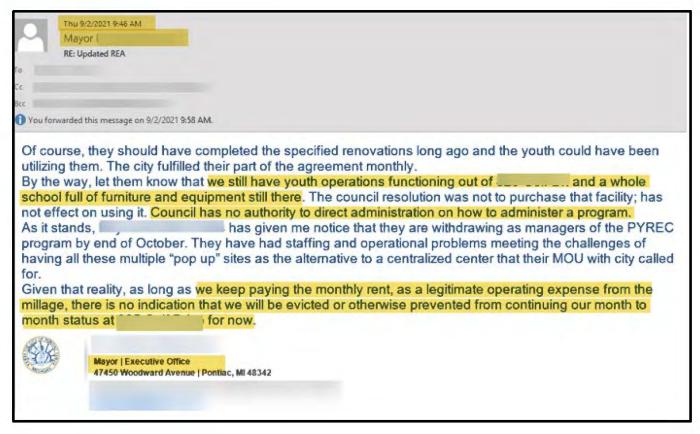
Lessee shall surrender the Premises to Lesser upon the expiration or earlier termination. of this lease in good order and condition, reasonable wear and tear excepted, and otherwise in compliance with the terms of this Lease. Any holding over after the expiration of the Term, without the express written consent of Lessor, shall constitute an Event of Default and, without limiting Lessor's remedies provided in this Lease, such holding over shall be construed to be a tenancy at sufferance, at a rental rate equal to the greater of one hundred fifty percent (150%) of the fair market rental value for the Premises as determined by Lessor or two hundred percent (200%) of the Base Rent last due in this Lease, plus Additional Rent, and shall otherwise be on the terms and conditions herein specified, so far as applicable; provided, however, that in no event shall any renewal or expansion option, option to purchase, or other similar right or option contained in this Lease be deemed applicable to any such tenancy at sufferance. If the Premises are not surrendered at the end of the Term or sooner termination of this Lease, Lessee shall indemnify, defend and hold Lessor harmless from and against any and all loss, direct or indirect damages or liability resulting from delay by Lessee in so surrendering the Premises including, without limitation, any loss or liability resulting from any claim against Lessor made by any succeeding tenant or prospective tenant founded on or resulting from such delay and losses to Lessor due to lost opportunities to lease any portion of the Premises to any such succeeding tenant or prospective tenant, together with, in each case, actual attorneys' fees and costs

June 30, 2021 City of Pontiac Attn: Mayor 47450 Woodward Ave Pontiac, MI 48342 Notice of Expiration of Lease Term and Hold Over Status Madam Mayor, Please allow this letter to serve as notice that the Lease Term under the Lease Agreement dated July 1, 2018, between and the City of Pontiac, has now expired. The failure of the City to vacate the premises as of the end of the Lease Term is a default under the lease and the City is now considered a "hold over" tenant. Pursuant to Section 27 of the Lease Agreement, the landlord is entitled to claim the occupancy as a tenancy in suffrage and charge the City 150% of the current monthly rental rate. I am providing this written notice that your tenancy is now a tenancy in sufferance subject to the following offered In consideration of the mutual goals of and the City, that being the continued programming and care of the youth of Pontiac, I am waiving the increased rent awarded in Section 27 for the months of July and August 2021. The City may remain a "hold over" occupant during this time, provided, all remaining terms of the Lease Agreement, including insurance, liability, maintenance and services are kept current and free from any claim of default. In the event landlord is forced to seek a judicial remedy to recover possession of the property at a later date, this one-time waiver shall not be deemed an extension of the lease or a waiver of any other right. Please note that the property is actively listed for sale, and should the property go under contract for sale, with a closing date prior to the expiration of the relief in this letter, this notice may become void and of no further effect.

Sincerely,



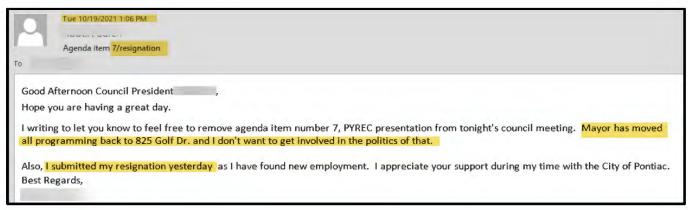
On September 2, 2021, two days after the property owner waived the increased rent for only "July and August 2021", the former Mayoral officeholder wrote in an email that the City "still have youth operations functioning out of [PYREC building] and a whole school of furniture and equipment still there." The former Mayoral officeholder stated the "Council has no authority to direct administration on how to administer a program" and as long as the City kept paying the rent "as a legitimate operating expense", there will be no eviction. This email revealed that the former Mayoral officeholder did not comply with Resolutions 21-157 and 21-204 which disallowed extending the rental agreement. It was seriously improper to extend the rental agreement through a default provision that the property owner expressed was "not be deemed as extension of the lease."





During the holdover period, an email from Firm 4B on August 20, 2021 stated if "hostile and toxic environment" and "hostile and retaliatory environment" continued, then Firm 4B would be "forced to exit our agreement immediately." The last payment to Firm 4B was on August 31, 2021, corresponding with a withdrawal of services. Also during the holdover period the Youth Recreational Assistant Manager resigned in an email dated October 19, 2021 citing that "Mayor has moved all programming back to [PYREC building] and Idon't want to get involved in the politics of that." It appeared that the former Executive Office lost the support of critical individuals to continue with programming services.

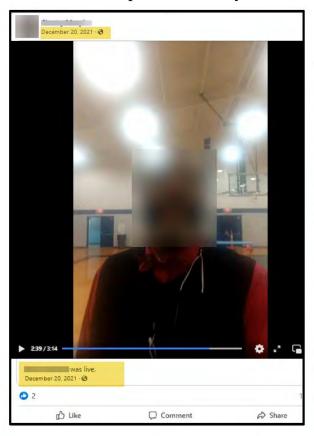
Fri 8/20/2021 5:55 AM
Re: Status
To Mayor
1 You replied to this message on 8/20/2021 1:15 PM.
Mayor I, thank you for taking time to recently meet. As noted, I as provided a 90 written notice of termination of our MOU agreement and after much consideration has decided not to pursue a new MOU agreement at this time.
Additionally, I support c s decision to remove himself from a hostile and toxic environment. We will do everything we can to close out the next 90 days professionally and as agreed to per the MOU. However, if the hostile and retaliatory environment continues we will be forced to exit our agreement immediately. In the end, we are committed to exiting our agreement in a way which sets the city up for success moving forward.
From: Mayor Date: Wednesday, August 18, 2021 at 6:04 PM
To: Cc:
Subject: Status
CAUποN: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe. If this email indicates that it is from a plleague, please report to IT immediately. Please report any suspicious emails to Th IT Department immediately.
ollowing the weekly PYREC meeting on 8/15/21 when you walked out of the meeting, I need to determine your status vis a vis the city's MOU with . Since you gave no explanation of the event, I am compelled to ask the following questions which will determine what I need to do in the interest of the city's PYREC program. Was your walking out of the meeting meant to be your "walking off the job." Or are you still intending to fulfill the duties and assignments of your position. If the latter, we will address your behavior at a later appropriate time. But right now there are more important matters that take precedence e.g. settling our summer program schedule that seems constantly in evolution and has prevented us from ever sending out a "final" schedule, leaving much confusion among families, I am told, about which venue they should visit each day. The courtesy of your prompt response is appreciated.





Use of the facility during the holdover period signified poor management practices. There was evidence the facility was used until December 2021. This was demonstrated by events that were held at the building in December 2021. At one of those events, the Sheriff was called to conduct a "miscellaneous investigation". In a Sheriff's case report #210257245 the former Deputy Mayor was documented as telling the Sheriff that the recreation building was "running due to funds that still remaining in the PYREC account. The city and the owner of the building have an agreement to continue the lease on a month to month basis." This statement appeared flawed as the former City Councilor told the Sheriff that they voted to "discontinue the funding" for the building.

The former Executive Office was not compliant with City Council Resolutions. Defaulting on the lease agreement led to holdover costs as well as property maintenance costs, for a financial impact to the City of \$251,295.56.







CR No: 210257245

Councilwoman Both parties requested that an incident report be written.

INTERVIEW W. COUNCIL MEMBER-DISTRICT 5): Councilwoman stated that she came to the Recreation Center because she had heard that is was still being occupied and operated by the city. She stated that Council met in June and voted to discontinue the funding for this building. She stated that she was there trying to make things right.

She then called Council President and I conducted the following phone interview.

PHONE INTERVIEW W/ COUNCIL PRESIDENT- DISTRICT

7):Councilman Williams stated the same, that members voted to discontinue the funding for the Recreation Center and since the vote it has become political between city administration and Council. He advised that at this point and juncture of the matter, that a documented report would be sufficient.

INTERVIEW W/ (DEPUTY MAYOR): Deputy Mayor stated that the Recreation Center is still running due to funds that still remaining in the PYREC account. The city and the owner of the building have an agreement to continue the lease on a month to month basis.

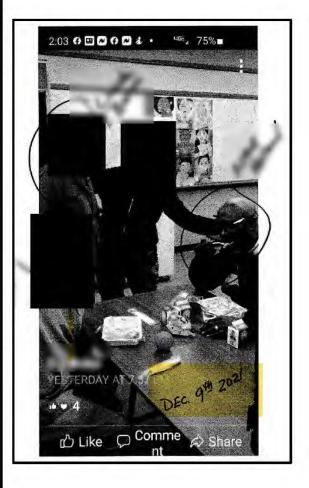
Deputy Mayor provided me with a copy of the Hold Over Tenancy letters. See attached

I also was provided with a copy of the Program Director's statement and report of the events that transpired at the listed date and time. See attached.

OBSERVATION: I observed Councilwoman taking pictures around the building and as people were walking in and out.

ACTION TAKEN: I advised both parties that this matter would have to be handled between city departments internally. If an agreement was made between the building owner and administration, this would be considered civil in nature and any disputes would have to be settled amongst parties involved. Both Parties were given the report number for this incident.

STATUS: Closed.



--- Forwarded Message ----

From:

To: "Me"

Sent: Thu, Dec 9, 2021 at 3:03 PM

Subject: Pyrec

This is a reminder that we will be at Pontiac Youth

Recreation tonight from 4pm to 7pm at _____ Golf Drive, Pontiac, Ml. 48341. The days are Monday - Thursday this week and next week. We are asking for participation from as many as possible to be there in support of our youth, so whatever time you can give would be greatly appreciated. If you have not signed up please contact

and let him know times that you will be available.



Conduct

There was recurring evidence of conduct indicative of improper managerial practices, and conduct lacking of prudence, reasonable judgment and decision-making.

Instances of problematic conduct was as follows:

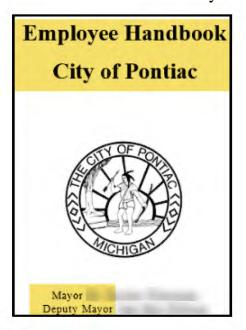
- Public records removed from the Executive Office
- City's public email system used for election campaign finance materials and fundraising for private foundations
- Expenses for unnecessary events that were out of pattern
- Comingling of public and personal affairs that led to perceived impropriety of conduct
- Public official using their influence to procure benefit for a foundation where they are a Director

Improper and questionable conduct were problematic for the following reasons:

- Removal of public records was appeared to wrongfully deprive the public of the right to freedom of information created by or in the former Executive Office
- Seriously improper practices using the City's public resources for personal uses, such as election campaigning and foundation fundraising purposes
- Incurring of unnecessary expenses potentially deprived the public of its financial resources that could have been allocated for other programs or services provided by the City
- Breakdown in internal controls and the control environment was intolerable due to actions that were dysfunctional affecting citywide operations



Points of reference for City conduct standards were:



CONFLICTS OF INTEREST

The City expects all employees to conduct themselves in a manner that reflects the highest standards of ethical conduct and in accordance with all federal, state, and local laws and regulations. This includes avoiding real and potential conflicts of interests.

Exactly what constitutes a conflict of interest or an unethical practice is both a moral and a legal question. The City recognizes and respects the individual employee's right to engage in activities outside of employment which is private in nature and do not in any way conflict with or reflect poorly on the City.

It is not possible to define all the circumstances and relationships that might create a conflict of interest. If a situation arises where there is a potential conflict of interest, the employee should discuss this with a manager for advice and guidance on how to proceed. The examples below suggest some of the types of activity that indicate improper behavior, unacceptable personal integrity, or unacceptable ethics:

- Accepting substantial gifts (valued at over \$20) or excessive gifts from an organization in a relationship with an employee's duties for the City.
- Speculating or dealing in materials, equipment, supplies, services, or property purchased by the City.
- Participating in civic or professional organization activities in a manner that divulges confidential information of the City or its employees.
- · Misusing privileged information or revealing confidential data to outsiders.
- · Using one's position at the City or knowledge of its affairs for personal gains.
- Engaging in practices or procedures that violate antitrust laws, commercial bribery laws, copyright laws, discrimination laws, campaign contribution laws, or other laws regulating the conduct of City business.

ELECTRONIC COMMUNICATION & TECHNOLOGY

It is the policy of the City to maximize the cost-effective use of computer systems as a means of improving productivity. The City provides communication resources including phones, computing resources, electronic mail (email), internet access, and other electronic communications devices (collectively referred to as the City Technology Resources) to employees to assist in and facilitate City's business and communications.

The primary purpose of the City's network and systems is to provide service to the public as part of City business, in a manner that is consistent with the City's vision and values. De Minimisii, incidental personal use of the City Technology Resources by employees is permitted if accomplished in compliance with the provisions of this policy, as set forth below. This policy does not address all required, allowed, or prohibited behaviors by employees, but covers common examples. In general, the City relies on the good judgment of its employees to ensure that City Technology Resources are used in the public's best interest.

NO EXPECTATION OF PRIVACY

The City reserves the right to access, monitor and disclose the contents of electronic messages and any record, regardless of format, related to the conduct of City business on City-issued or personal devices that employees use to access the City's Wi-Fi system or use to connect to the City network. Employees should have no expectation of privacy in either sending or receiving electronic messages, or other information on the Internet, City network or other electronic media.

PUBLIC RECORD

Email messages, other electronic communications, and documents created on City of Pontiac computer systems may be considered a public record subject to disclosure and/or subject to discovery in the event of litigation. All records, regardless of format, related to the conduct of City business reviewed, created or altered must be retained per the State of Michigan's Current Administrative Board Approved General Record Retention and Disposal Schedule as of the document creation date in accordance with sections 399.5 and 750.491 of the Michigan Compiled Laws

PROHIBITED USES TECHNOLOGY RESOURCES

Use of the City Technology Resources to engage in any communication that violates federal, state, or local laws or regulations, or any City policy, is strictly prohibited at all times. In addition, the following uses of the City Technology Resources are inappropriate and are prohibited at all times, unless specifically exempted:

- Personal, commercial use (use that benefits an employee's outside employment or commercial business);
- Any personal use, even if incidental, that results in an expense to the City of Pontiac;

Employee Responsibilities

Employees' personal use of and activity on social media should not be attributable to the City or the employee's job function at the City or within their department. An employee's use and comments made on social media sites are subject to First Amendment protections. However, any personal use must be conducted in such a manner that a reader would not think that the employee is speaking for or on behalf of the City. If you list the City of Pontiac as your employer on your personal social media profiles, any information you post will be held to a higher level of scention.

Employees should note that social media postings are not private and may be used in administrative or legal proceedings to the extent permitted under Michigan and Federal law.



City of Pontiac



Employee Handbook

E. Political Activities

Employees shall not engage directly or indirectly engage in any political activities outside of City employment which may conflict with the best interest of the City or interfere with the employee's ability to perform their assigned City job. An employee may be subject to disciplinary action, up to and including discharge for violation of this policy. Examples of prohibited conduct include but are not limited to:

- Participation in outside political activities that prevent the employee from being available for work beyond normal working hours, such as emergencies or peak work periods when such availability is a regular part of the employees job:
- · Solicitation of contributions for any candidate or cause while on duty;
- Participation in any political campaign by distributing literature, or demonstrating on behalf or in opposition to any political candidate or cause during work hours;
- The use of public funds, property, supplies, equipment, facilities, computers, or any other resources belonging to the City to promote or oppose and political candidate or cause.

No employee of the City shall:

- Use his/her official authority and influence over other employees for the purpose of interfering with or affecting the result of an election or nomination for office:
- Use his/her position of employment or any confidential information received through the holding of that employment to obtain financial gain, other than compensation provided by law for himself/herself, a member of his/her family, or business with which the individual is associated.
- Use City personnel, resources, property, funds for personal gain of more than a de minimums nature;
- Directly or indirectly coerce, attempt to coerce, command or advise another employee to pay, lend, or contribute anything of value to a party, committee, organization, agency or person for political purposes

F. Standards of Conduct

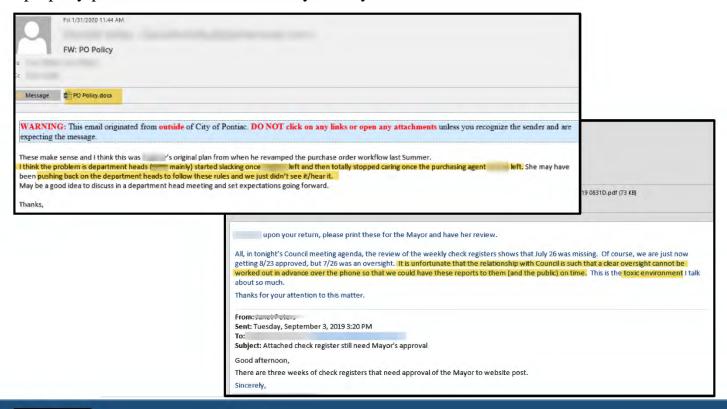
The following conduct is prohibited and will not be tolerated by The City of Pontiac. This list is for illustration purposes only; other types of conduct that may jeopardize the personal safety, security, or welfare of The City of Pontiac or its employees may also be prohibited.

- · Violation of the Drug-free workplace Policy.
- Theft or deliberate or careless damage of any property of the City of Pontiac or the property of any employee, contractor, or vendor.
- Deliberate destruction of any property of the City of Pontiac or the property of any employee, elected official, contractor, or vendor.
- Unauthorized use of the property, equipment, or facilities of the City of Pontiac.
- Possession of another employee's personal equipment without the employee's consent.
- Removal of any property or records from the premises of the City of Pontiac without permission from management personnel.
- Insubordination, disrespect, or refusal to obey or willful failure to carry out verbal or written instructions of supervisory personnel.
- Provoking a fight or fighting during working hours or at any time on the property of the City of Pontiac.
- Participating in horseplay or practical jokes during working hours on our premises.
- Carrying firearms or any other dangerous weapons at any time on City property, during work hours, and/or on City business, even if carried pursuant to a Concealed Weapons Permit.
- Engaging in conduct detrimental to the City's reputation.
- Falsifying or omitting pertinent information from records or revealing confidential information to unauthorized persons.
- Dress or appearance inappropriate to the business of the City of Pontiac.
- Violation of the harassment policy or unprofessional behavior.
- Attendance problems or failure to observe work schedule, including lunch and rest periods.
- Abuse of paid time off.



Conduct was important because it directly affected internal controls and the City's ability to safeguard funds. The City demonstrated an inability to communicate in an effective manner to mutually achieve objectives. There were continuous challenges not remediated which led to adversarial and irreconcilable situations. A former hostile work place was demonstrated that lacked respect for everyone in the organization. Former individuals at the top of the organization were responsible for standards, but did not meet those standards, and other City Officers, employees, and contractors mimicked these substandard behaviors. When City leadership did not conform to high standards, this created an unacceptable citywide risk and performance of improper managerial practices with purchasing and contracting, conduct lacking of prudence, reasonable judgment and decision-making.

There was not handling in a fair and consistent manner for accountability and transparency when there were complaints and red flags of improper conduct. When there was perceived improperly it was observed that individuals did not recuse themselves to mitigate the optics of potential conflicts. City leadership in the highest positions hold special authorities and responsibilities to the citizens that should be becoming of the duties of their office. When City leadership chose to circumvent, obfuscate, and not properly perform duties it led the City into dysfunction.





Non-conformance to standard and historical practices and wrongful use of influence to procure a financial benefit

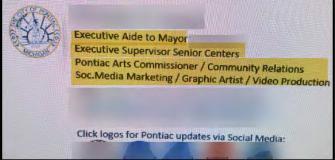
In December 2021, the former Mayoral officeholder and Executive staff planned an end- of-the-year State of the City (SOC) Farewell Address. This was out of pattern for the City as all prior SOC events had occurred mid-calendar year corresponding with the City's new fiscal year. It seemed improper for a SOC event to be held in December as a "farewell" for the following reasons:

- The National League of Cities (NLC) standard on State of the City speeches is to "...set the policy agenda for the year ahead" and "how the policy will achieve a desired goal" ¹
 - o The City is a member of both the NLC and Michigan Municipal League (MML); MML is a founding member of the NLC
 - o Former Mayoral officeholder is a Director for the MML
 - o Former Mayoral officeholder attended several conferences and conventions hosted by the MML and other professional mayoral organizations, such as U.S. Conference of Mayors and the Michigan Association of Mayors
 - o The former Mayoral officeholder received at least \$10,000 in training from professional organizations
- During the eight years of tenure the former Mayoral officeholder held SOC events at the start of the fiscal year (June July)
 - o The City did not have a tradition of a farewell event for elected officials in December
 - o "State of the City Farewell Address" event implied a different purpose than the traditional SOC address which was for setting policy agenda and goals for the upcoming year
 - The flyer for the December SOC event reflected the time period of 2014-2021 which was a lookback period and not a go-forward vision of the upcoming fiscal year policy and goals
- Former City Council Resolution 21-387 disallowed any expenses related to the December SOC Farewell address

¹ https://www.nlc.org/wp-content/uploads/2017/01/NLC_State_of_the_Cities_Brief_WEB_2017_0.pdf https://www.nlc.org/membership/



- The former Mayoral officeholder held the December SOC about two weeks before the Executive Office transition-of-power occurred (December 2021 January 2022)
- There appeared to be commingling of supplies at a related personal Farewell Celebration event the former Mayoral Officeholder held four days before the December SOC
 - o The December SOC event was on December 16, 2021
 - o The personal Farewell Celebration event was on December 12, 2021
- The supplies paid for by the City were purchased on an expedited manner with upcharge costs for rush orders and shipping
- The personal Farewell Celebration benefited a private non-profit Foundation where the former Mayoral officeholder is a Director
 - o The Foundation (Vendor #10000037) solicited the former Mayoral officeholder and received a City payment of \$2,500
 - o Foundation President was the Master of Ceremonies at the personal Farewell Celebration; and was a speaker at many past year's SOC event
- A City employee ("Executive Aide" to Mayor and Pontiac Arts Commissioner) sent out Farewell Celebration flyers by their official email (@pontiac.mi.us) soliciting donations for the Foundation
- The Executive Aide used their influence to pressure a City Official (Vendor #13036) for a donation, and at least one other contractor (Vendor #10004457) did donate to the Foundation





Resolution passed by former City Council

21-387 Add-on Resolution regarding the 2021 State of the City Farwell Address. Moved by Councilperson

Whereas, it has come to Council's attention that the Mayor is hosting a 2021 State of the City Farwell Address on December 16, 2021 at an extension of the City Farwell Address on December 16 of the City Farwell Address and provided the City Farwell Farwe

taxpayer dollars.

Now, Therefore Be It Resolved, that the Pontiac City Council does not and will not approve any expenditures related to the Mayor's State of the City Farwell Address or for any other speech or production.

Budget Message - City Administrator

Resolution Passed



CITY OF PONTIAC

OFFICE OF THE CITY ADMINISTRATOR

47450 Woodward Avenue Pontiac, Michigan 48342

May 15, 2014

Taxpayers of the City of Pontiac

Traditionally, the budget message would be prepared by the mayor, but since the mayor only recently was given authority over the development of the budget, I, as city administrator will serve as author of the budget message.

The mayor also identified the following new spending priorities in the 2015-16 General Fund budget:

- 1. Allocation of \$25,000 to the city council to use the services of the City Attorney.
- \$138,625 increase in subsidy to 50th District Court due to contractually mandated full cost coverage for employee insurance benefits.
- Membership dues will be reinstated (\$37,281). The dues included in the budget are: Michigan Municipal League (\$17,771).

 U.S. Conference of Mayors (\$5,269),
 Association of Mayors (\$85).
- 4. Deputy mayor will receive a \$10,000 raise and complete insurance benefit package (\$28,250).
- 5. Election clerk in the clerk's office will be elevated to full-time without benefit package (\$9,240).
- 6. \$10,000 for training for mayor.

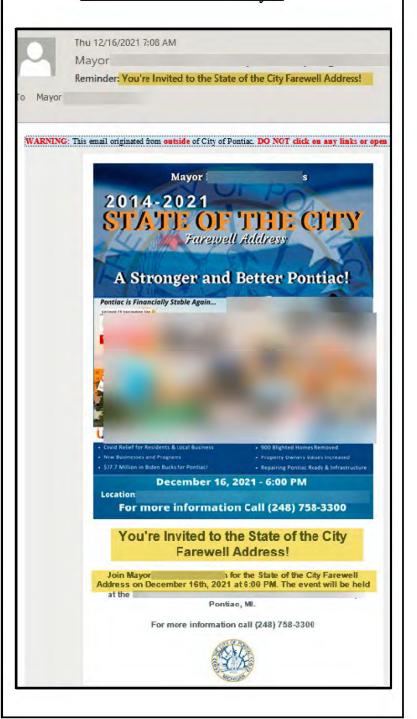
Page 19 of 61

Conclusion

The proposed budget that follows is structurally balanced for the next two ensuing fiscal years. The City will need to continue to address funding challenges in the future and continue to explore options that will allow the City to provide increased or better services at a lower cost and increasing spendable fund balance.

City Administrator

December SOC event flyer



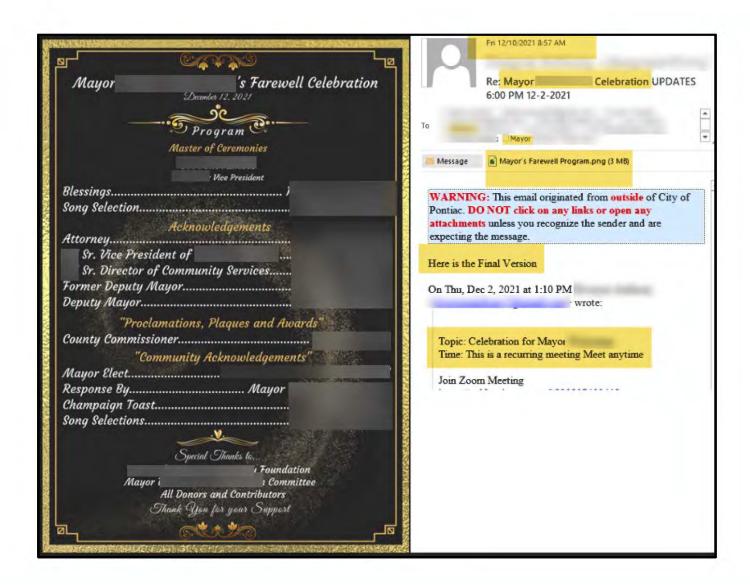


All expenses for the December SOC event seemed to be unnecessary expenses that were incurred by the City. Expenses included the event location, an event planner, catering, awards, photos, flowers, and decorations. Additionally, the Executive Aide time was used to plan and host this event. In total, the financial impact was \$50,441.88 for this event.

Company	Service Provided	City Estima	ated Impact	Actual F	inancial Impact
Entertainment					
	Sang National Anthem	\$ 100.00		\$	500.0
	Master of Ceremony	**		\$	1,250.0
	DJ	\$ 150.00		*uncon	firmed
		Total	\$ 250.00	\$	1,900.0
Services/Goods					
	Cookies for Event	\$ 450.00		\$	450.0
	Cookies for Event	\$ 303.94		\$	321.5
	Cookies for Event	\$ 600.00		\$	600.0
		Total	\$ 1,353.94	\$	1,371.5
Swag/Awards					
	Swag Item				
	Swag Item	\$ 1,475.00		\$	1,475.0
	Keys to the City	\$ 2,456.84		\$	2,456.8
	Keys to the City	\$ 1,654.56		\$	1,654.5
	Keys to the City	\$ 895.00		\$	865.2
	Keys to the City	\$ 60.00		\$	60.0
	Keys to the City	\$ 480.00		\$	480.0
	Keys to the City			\$	198.0
	Gift Bags	\$ 103.81		*unconf	firmed
	Tissue Paper	\$ 27.54		*uncon	firmed
	labels, tags, filler	\$ 130.23		*uncon	firmed
	misc charges	\$ 677.71		*uncon	firmed
	Banner			\$	199.3
	Red Carpet Backdrop			\$	69.9
		Total	\$ 7,960.69	\$	8,398.3
Services				3	
	Flowers and plants	\$ 1,068.00		\$	1,112.0
	Program Booklets	\$ 900.00		\$	1,255.0
	Photography	\$ 1,200.00		5	1,200.0
	Personal Services	\$ 5,000.00		\$	7,500.0
	Video Services	\$ 4,700.00		\$	4,700.0
		Total	\$12,868.00	\$	15,767.0
Venue	. Carilla, Dantal	\$ 23,005.00			22 005 0
	: Facility Rental		¢ 12 005 00	5	23,005.0
Inconfirmed amounts were not	able to be substantiated in emo	Total nils or invoices	\$23,005.00	\$	23,005.0
,					
		City Estimate	d Impact	\$	45,437.6
		erel excurrace	a impace		

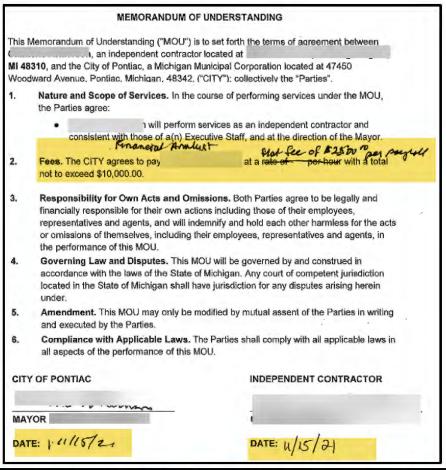


While the Executive Aide and the event planner (Vendor #10004485) worked on the December SOC event, they also planned the former Mayoral officeholder Farewell Celebration event. This Farewell Celebration event was a personal event held at a hotel on December 12, 2021, just four days *before* the December SOC. Emails showed the Executive Aide and event planner were involved in recurring meetings for the Farewell Celebration. Attached to an email dated December 10, 2021, the Executive Aide sent the Farewell Celebration Program. The program identified that the "Song Selection" individual was the same vocalist (Vendor #10004465) as who performed at the December SOC, and a section for "Proclamations, Plaques and Awards."





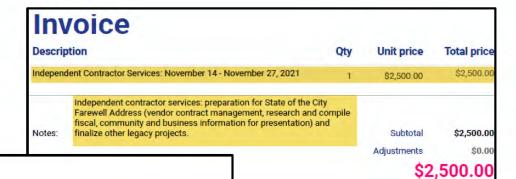
The event planner was hired as a "Financial Analyst" contractor with a "flat fee of \$2,500.00 per payroll" with "not to exceed \$10,000.00," and this MOU was signed on November 15, 2021 by the former Mayoral officeholder. Invoices from the event planner identified a scope of work as "preparation for State of City Farewell Address..." which was not indicative of a Financial Analyst position traditionally responsible for financial statements and reports². Additionally, the Finance Department and Executive staff appeared to be confused on payment terms, and emailed the former Mayoral officeholder for clarification and approval of invoices. The former Mayoral officeholder approved three invoices totaling \$7,500 on December 29, 2021. The event planner appeared to not have been paid through the payroll system, and the purchase order was unilaterally approved by the Finance Director.



PO Amount	PO Approval History User1	PO Approval History User2	PO Approval History User3	PO Approval History User4	PO Completed Date	PO Department Description	PO Description	PO Entered By	PO Ordered By	PO Number	Vendor Name
1		7					Contract Services Mayor's	5			
\$ 7,500.00	DC	DC	DC	DC	12/30/2021	Mayor	Office	DCA	DC.	21-01963	

² http://www.pontiac.mi.us/Senior%20Financial%20Analyst%20Description%20102418.pdf



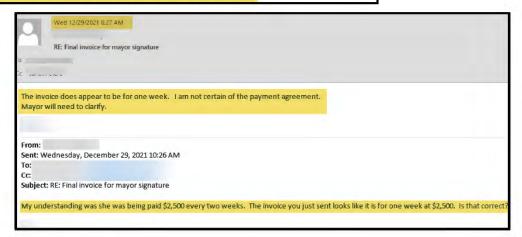


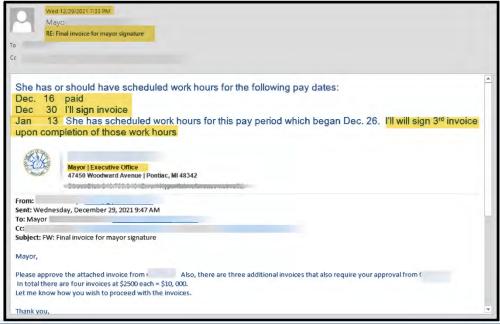
Senior Financial Analyst

FLSA: Administrative exemption

Summary: The Senior Financial Analyst will actively participate in functions related to building financial statements, analyzing complex financial data, preparing advanced models and financial forecasts, and maintaining the City's bond portfolio. The selected candidate will have the opportunity to showcase their experience and skills to support the goals of the department, while actively participating in new initiatives to further enhance the accuracy and integrity of the City's financial data. Performs complex work related to accounting, financial reporting, and advanced analysis of the city's finances. Work involves the application of financial analysis with an emphasis on budgetary issues and personnel studies. May be required to perform intermediate accounting work involving, preparation of financial statements and general ledger accounting duties. Review, analyze, evaluate financial data; prepares reports and

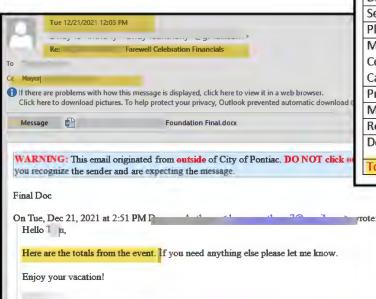
responds to inquiries; and recommends and approves actions to resolve financial issues.

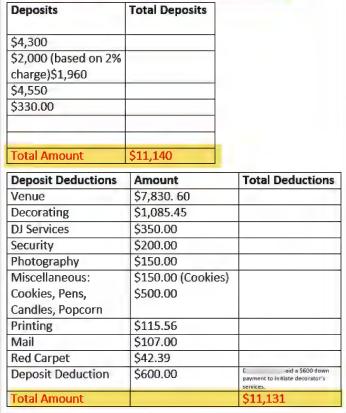






The Foundation Financial Report and receipts for the Farewell Celebration was emailed to the Foundation President on December 21, 2021 by the Executive Aide using the City's official email system. The Foundation's report identified *no* amounts were paid for the event planner, which the City had been paying for invoices. The involvement of the event planner was evidenced in emails and recurring meetings held for the personal Farewell Celebration.





Financial Report

Event: Mayor

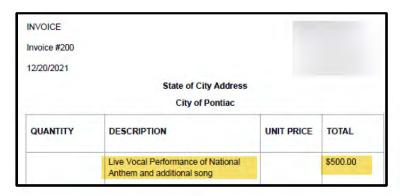
Foundation

Farewell Celebration 12/12/2021

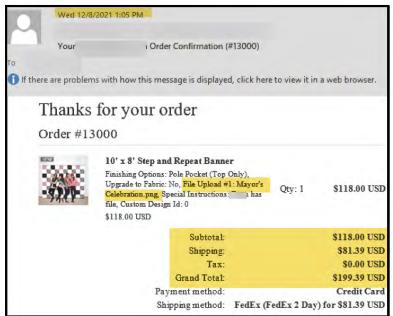


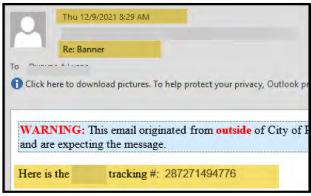


Additionally, there were no amounts on the Foundation's report for the song selection (Vendor #10004465) contractor. Initially, the song selection was for \$100, but the City paid \$500 to this contractor. The invoice stated services were for the National Anthem "and additional song." There was no contract found for this expense; the vendor confirmed they were paid by the City for both December SOC and the Farewell Celebration.

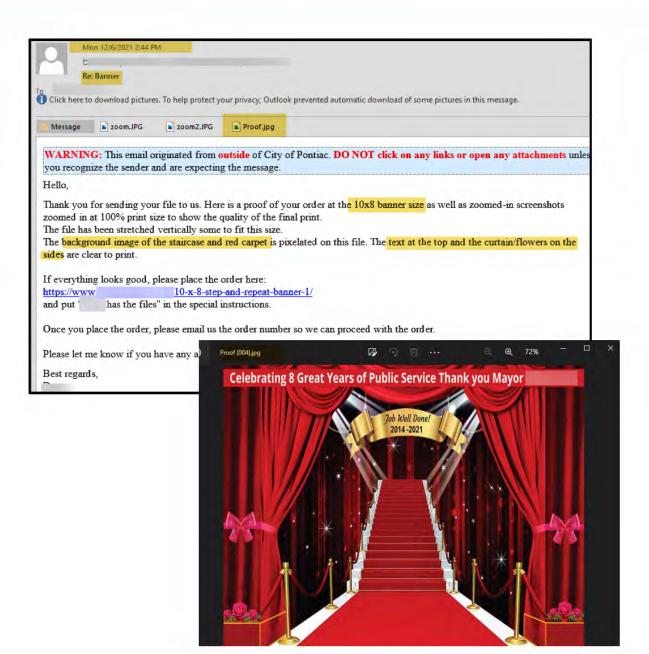


The Farewell Celebration and the December SOC had appeared to be nearly identical events. The costs for the banner, carpet, and awards were omitted from the Foundation's Financial Report, as these were purchased by the City's credit cards. The banner appeared to be used as the photo backdrop at both events. This order was placed on December 8, 2021, *only four days before* the Farewell Celebration on December 12, 2021. This banner was printed by and mailed on December 9, 2021.











The red carpet leading up to the banner was purchased by the City and it appeared to be used at both functions. It seems seriously improper to use supplies paid for by the City at a fundraising event for the Foundation where the former Mayoral officeholder had a financial interest. The photo on the left was retrieved in an email from the professional photographer about the December SOC to the former Mayoral officeholder. The photo on the right was retrieved from a social media post made by an attendee at the Farewell Celebration.

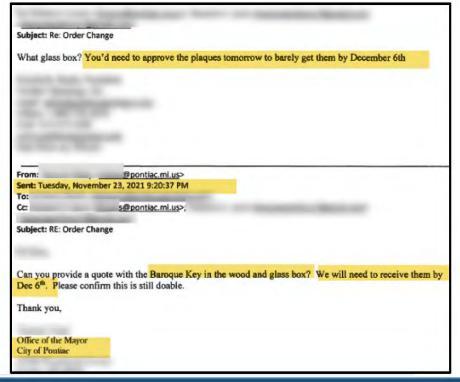




The Keys to the City awards were awarded at both events. The City purchased \$5,744.40 in Keys and according to the Foundation's Financial Report there was no amounts for awards at the Farewell Celebration. The two top photos were retrieved from a social media post made by an attendee at the Farewell Celebration. The two lower photos were retrieved in an email from the professional photographer about the December SOC to the former Mayoral officeholder.

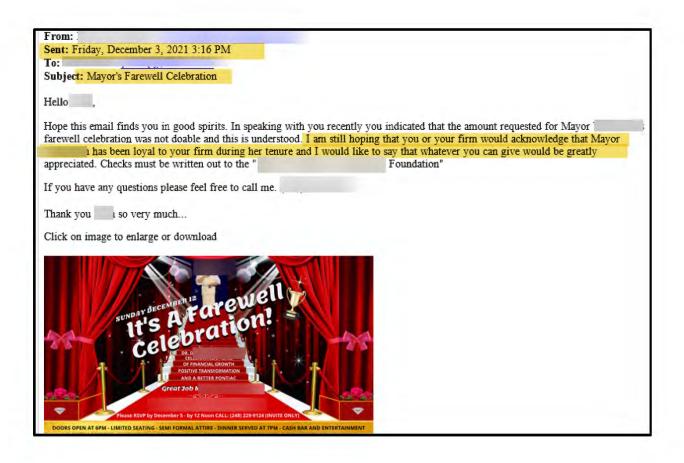


The email dated November 23, 2021 showed the former Executive Office staff communicated to a vendor placing an order for the Keys to the City awards, stating the City "will need to receive them by Dec 6th". The due date provided was six days before the Farewell Celebration.



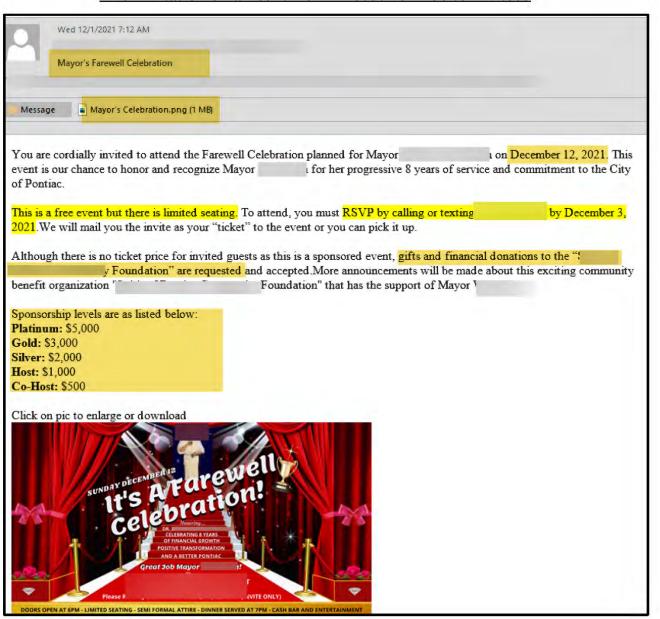


The Farewell Celebration flyer was distributed by the Executive Aide using the official City's email with sponsorship amounts solicited for the Foundation. A City Attorney (Vendor #13036) received an email from the Executive Aide about the amount requested for the former Mayoral officeholder's Farewell Celebration event. According to the Executive Aide, the amount requested for the Farewell Celebration was "not doable." The Executive Aide appeared to pressure a City Attorney by saying "I am still hoping that you or your firm would acknowledge that Mayor [former] has been loyal to your firm during [former Mayoral officeholder] tenure and I would like to say that whatever you can give would be greatly appreciated." The Executive Aide stated the checks must be written out to the Foundation. At least one other contractor (Vendor #10004457) was confirmed to have donated to the Foundation on December 1, 2021 for \$750.





The invitation email sent from Executive Aide to invitees





The Farewell Celebration's Master of Ceremonies was the President of the Foundation. The President had previously solicited the City for a grant through the Pontiac Initiative³. The Foundation (Vendor #10000037) did not apply for the grant following the normal submission process and was given special treatment by the former Mayoral officeholder. The former Mayoral officeholder approved a \$2,500 check to the Foundation, and had procured a financial benefit to the Foundation where they were a Director. This appeared seriously improper as the former Mayoral officeholder converted public money in their control that they were in charge of by the virtue of their duties as an Executive Officer of the City. This seemed to be a potential violation of the law.

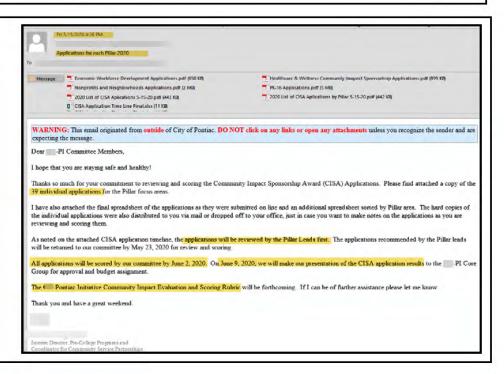
May 8, 2020

The Pontiac Initiative applications for a grant were due by midnight through an online intake form.

Eligibility & Guidelines: Applicants must meet the following additional criteria: * Must be an established non-profit or business entity (LLC, Corporation, etc.) (OU Student organizations are eligible to apply for seed funding) * All non-profit agencies must provide the proper documentations and/or certificate to verify IRS compliance * Must be able to demonstrate prior involvement in one or more of the 6 Pillar areas * Organizations that are able to secure "matching" funds from an external source will be given preference * Participants must submit the following application form for consideration by May 8th 2020 All projects must include estimated completion timeline within twelve months * Award requests will be considered between \$500 and a maximum of \$5,000 Must comply with Oakland University funding guidelines and/or city procurement policies Must agree to full transparency and integrity of use of funds * Awardees must agree to terms and conditions outlined within agreement for performance

May 15, 2020

The Pontiac Initiative "Pillar Leaders" reviewed the grant applications and participated in the endorsement of the organizations. The Foundation was not included on the list of those organizations that applied.



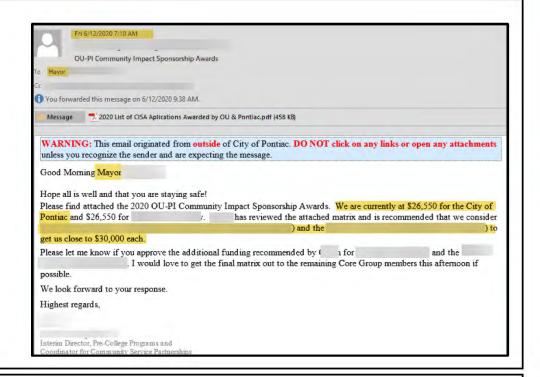
³ https://oakland.edu/community/pontiac-initiative/



June 12, 2020

There was a compiled list of the organizations with the preliminary grant approval.

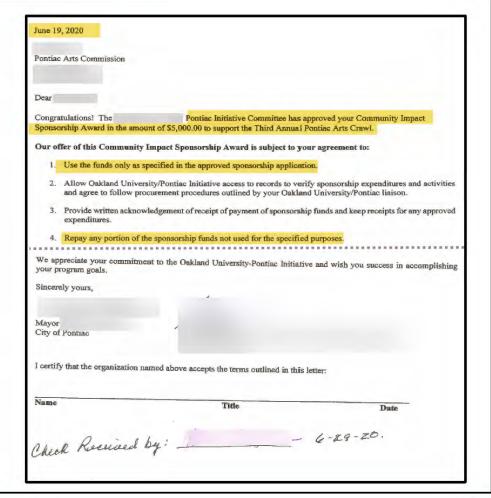
The Foundation was not an organization on the list, as they did not apply.



June 2020

Grant offer letters were sent to the approved organizations.

June 19, 2019 was the date on the award letter to the Pontiac Arts Commission

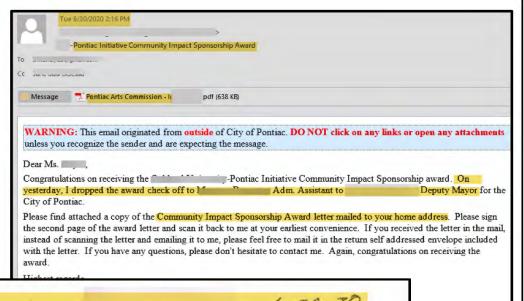




June 29, 2020

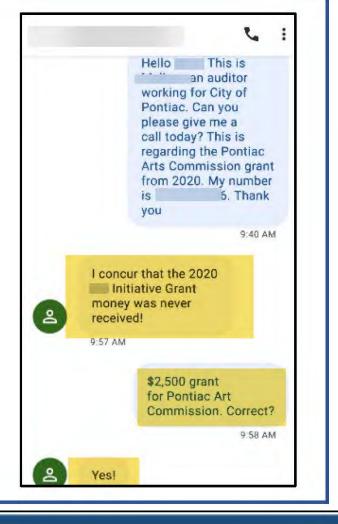
In an email on June 30, 2020, the Pontiac Initiative partner delivered their portion (\$2,500) of the grant award to the City on June 29, 2020.

This check was "Received by" an Executive Office staffer on June 29, 2020.



Check Received by: _ - 6-29-20

In a follow up conversation with the Pontiac Art Commission on July 28, 2022 it was confirmed the organization never received the grant award check.



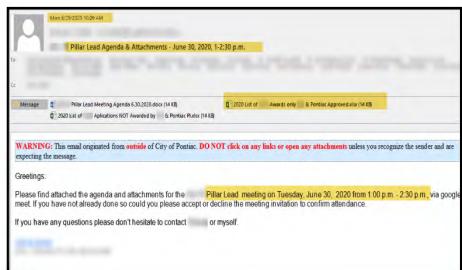


June 29, 2020

The Pillar Lead meeting materials included the 2020 list of Pontiac approved awards which were emailed to the Executive Aide and the Foundation President.

The Foundation was not an organization on the approved list, as they did not apply.

The Pontiac Arts Commission was awarded \$2,500 from the partner organizer.

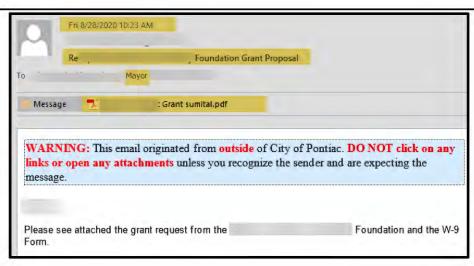


	Average						1000	Core Group
App. No.	Score	Primary Pillar Impacted	Award Amount	Pontiac		Organization	Administrative Contact	Comments
	96	-	\$5,000	\$2,500	\$2,500	200		Approved
3	97	_	53,700	\$1,850	\$1,850			Approved
12	88	_	\$5,000	\$2,500	\$2,500			Approved
13	92	_	\$5,000	\$2,500	52,500			Approved
21	91	-	\$5,000	\$2,500	\$2,500			Approved
23	76		\$5,000	\$2,500	\$2,500			Approved
26	90	-	\$5,000	\$2,500	\$2,500	€;		Approved
29	88	-	\$4,400	\$2,200	\$2,200			Approved
31	80		\$5,000	\$2,500	52,500			Approved
32	98		\$5,000	\$2,500	\$2,500			Approved
33	97	Arts and Culture	\$5,000	52,500	52,500	Pontiac Arts Commission	, , , , ,	Approved
	79		\$5,000	52,500	52,500			Approved
38	67		\$1,900	5950	\$950			Approved
		TOTAL	\$60,000	530,000	\$30,000		2	



August 28, 2020 - Friday

The Foundation President emailed the former Mayoral officeholder with a "Grant sumital"(sic) letter and an IRS W9 form.



This submission was concerning as:

- o Past the grant application deadline of May 8, 2020
- O Submission was not assigned an "App. No." (Application Number) by the Pontiac Initiative, as the Foundation never submitted an application properly
 - Submission was directly to the Executive Office and not submitted through the normal online intake form
 - Pillar Leader endorsement and approval process seemed to be circumvented. Pillar leaders
 participated in the other evaluation and endorsement of organizations and applications for grant
 funding
- Submission did not meet instruction requirements for the grant that other organizations were required to fulfill
- O Submission received after the 13 legitimate grant awardees were notified of approval

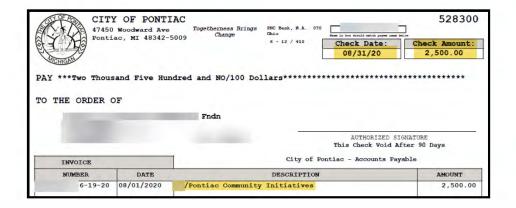


August 31, 2020 - Monday

The next business day, the former Mayoral officeholder approved the Foundation's grant.

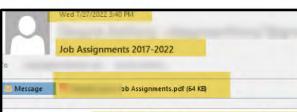
- The former Mayoral officeholder approved the \$2,500 check #528300 payable to the Foundation where they are a Director
- There were 12 legitimate organizations that had checks issued by the City
- There was one organization *not issued* a check on August 31, 2020
 which was the Pontiac Arts
 Commission (App. No. 33)
 - The Executive Aide was a commissioner at the Pontiac Arts Commission and was a "Pillar Leader" for the City sponsored Pontiac Initiative grant program
 - It appeared the Foundation received \$2,500 of the grant funds rightfully awarded to the Pontiac Arts Commission

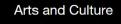






Executive Aide self-described roles and responsibilities at the City provided on July 27, 2022





Community Relations Specialist for the City of Pontiac Pontiac Arts Commissioner

descriptions

In your email of 6/29, you requested to learn about my responsibilities and

but I took the time to complete the attached outline which will give you a more complete description of the complexity of each job I near. There was a remively small executive staff but we were hard-working, dedicated and co-operative in our work approach. I don't know what the forensic audit is about, but I am witness to the standards of excellence, service and productivity that Mayor set the example for and expected from her staff. I was proud to be working with a staff of this caliber and was given many responsibilities. Each time I moved to a new position, I still maintained some of the duties of my old position e.g. Director of the Senior Centers - because there was no one else who had the capacity to add that on to their workload. My responsibilities required working in the community and between different facilities. I also worked weekends and after normal business hours as the tasks required..

I served as the executive office outreach person. As a sort of Ombudsman, many citizens felt comfortable using me as their point of contact with the city and the even after work and weekends. My IT skills were also useful in helping other staff with computer problems so they didn't have to wait to be serviced by the IT Dept. Because we had a small staff, we had the collective approach to large projects. Working remotely during the pandemic and the Covid-19 health problems that a number of our staff faced were also factors that added to each of our workloads. Also let me say that I am proud of Mayor shard work that brought such great achievements to the city. I was honored and inspired to be part of her administration which was the feeling of the rest of the executive staff. The proof of the city's progress were the surplus and the many commendations and recognitions that the Mayor received for her outstanding leadership.

I will make this statement on the record of what I witnessed during my tenure at the city 2017-2021. performed her duties as very efficiently with ethical intent and integrity, working extremely hard and I would say "over the top" to do the best job possible for Pontiac. I can honestly say that Mayor has never intentionally misappropriated any city funds as well as myself that I am aware of. I did a stellar job of bringing Pontiac out of receivership which has seemily been soon forgotten and unappreciated by some. I am proud of shardwork and great achievements for the city of Pontiac and was very honored to be a part of her administration. I would hope that your audit adds to the successful 8 year term history of Pontiac's 1st.woman, 1st.black woman and 1st. 2nd term Mayor and I would also note that sadministration received two awards coming from a major deficit during my time of employment and I applaud Mayor Waterman for her outstanding leadership and pray that she is in good standing after your audit. This is no ill reflection on your firm, I understand that you are just doing what you were hired to do..

I have included my duties during my tenure 2017-2022 which will detail my responsibilities for Mayor 's administration.

Sincerely,

DUTIES DURING MY TENURE IN MAYOR

'S ADMINISTRATION 2017-2022

07/2019 - 10/2021 Executive Aide: (Pontiac, MI)

I was moved to this position when it was vacated by
to Executive Secretary. As the Mayor's Executive Alde there were many duties to perform while
assisting the Mayor with day-to-day operations and the functionality of the executive office.
Entrusted as the Mayor's liaison to the community, the scope of my duties were vast because of
our limited staffing. My responsibilities included community updates and reports, various
meetings and strategic planning, event planning, management of social media platforms,
graphic art, videos, slideshows and power point presentations etc. Creating 90 percent of the
flyer's, newsletters for the office, including posters, programs, invites, postcards and large
banners for events. My duties also included IT support and transportation etc.

Boards and Commissions

04 / 2016 to 01 / 2022: Arts Commissioner (Pontiac) 07 / 2017 to 01 / 2022: Pontiac initiative

Honors and Awards

2021-Leadership Award

Presented by: for my dedication, commitment and leadership as an Arts Pillar and my continued service to the City of Pontiac, MI.

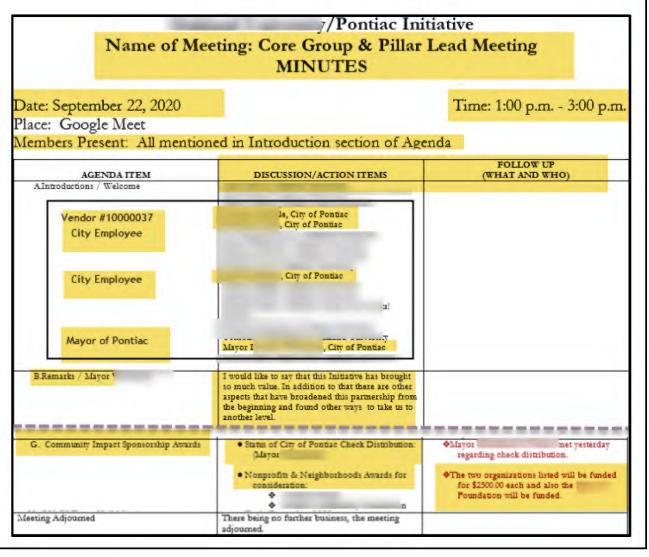
2021-Key to the City of Pontiac, MI

Presented by: Mayor for excellent service and dedication to the City of Pontiac MI.



September 22, 2020

Pillar Lead meeting minutes reflected the "foundation will be funded" for a community impact award. The Foundation was approved retroactively after the check was already issued by the City and had not followed the normal grant submission process.





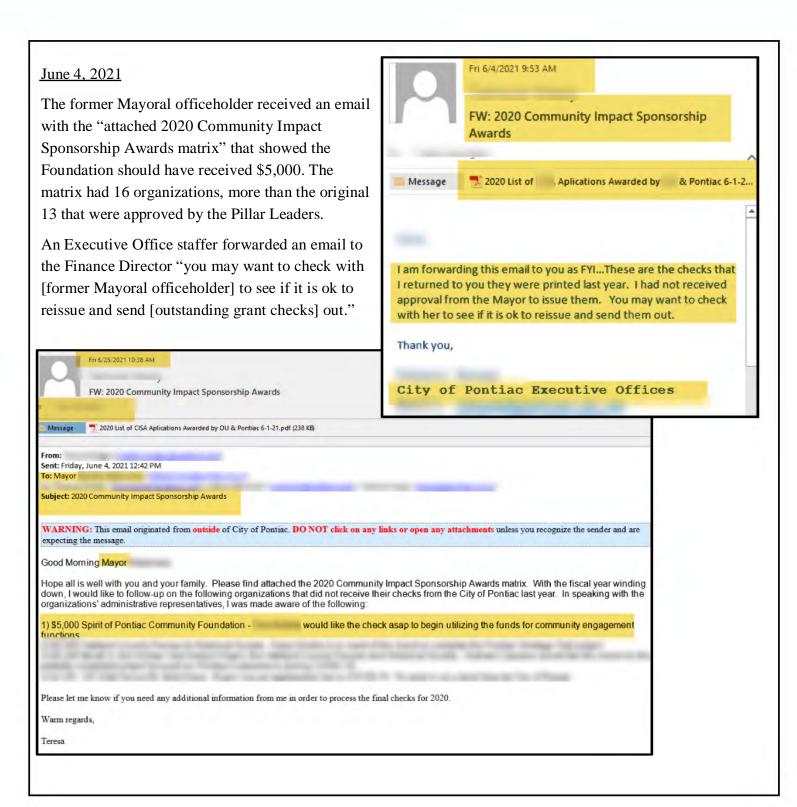
December 2020

The Pontiac Initiative held a town hall meeting. In the presentation it showed the Foundation and the Pontiac Arts Commission were separate grant recipients.



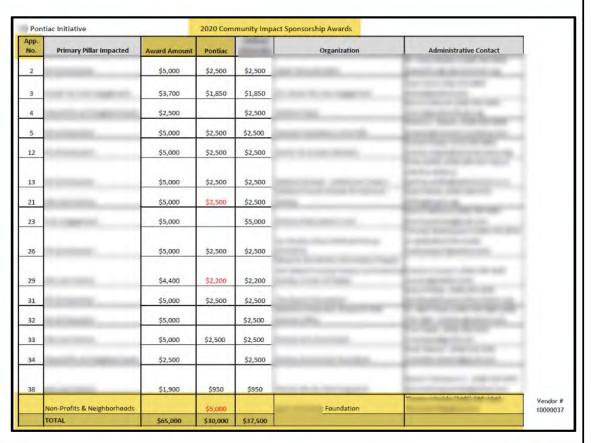








The attachment contained in the June 25, 2021 email



June 25, 2021

The Finance Department issued a replacement check #530559 for \$2,500 to the Foundation.

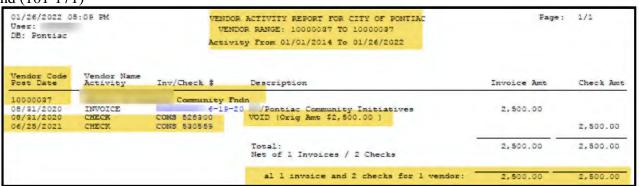
The original check issued on August 31, 2020 was voided.

Date	Check#	Check \$	Vendor Name		Vendor# D	escription	Invoice #
8/31/2020	528300	\$ 2,500.00	-	Foundation	10000037	Pontiac Community Initiatives	6-19-20
6/25/2021	530559	\$ 2,500.00		Foundation	10000037	Pontiac Community Initiatives	6-19-20



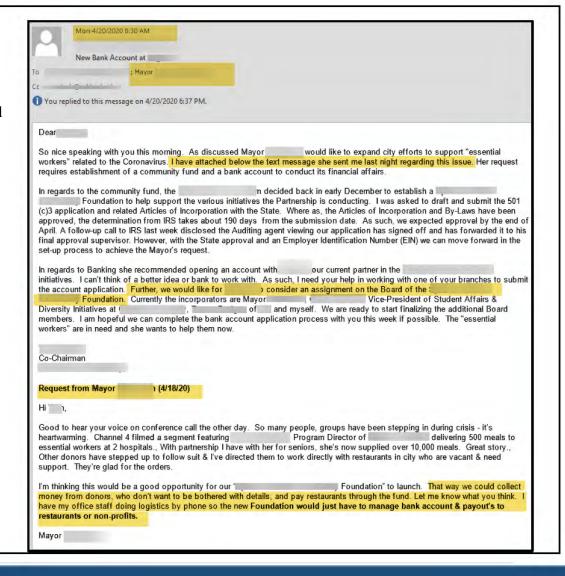
June 26, 2021

Vendor Activity Report created by the Finance Department showed the voided check and the total of \$2,500 had been paid by the City from the General Fund (101-171)



Year 2020 Observation

It appeared as early as April 2020 the former Mayoral officeholder commingled City business with Foundation business and was having "office staff doing logistics by phone" for Foundation activities.

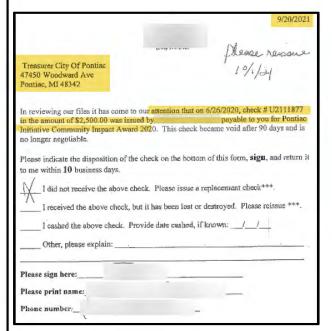


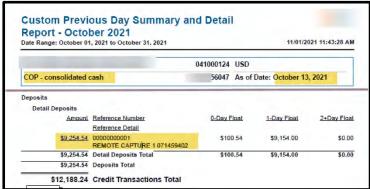


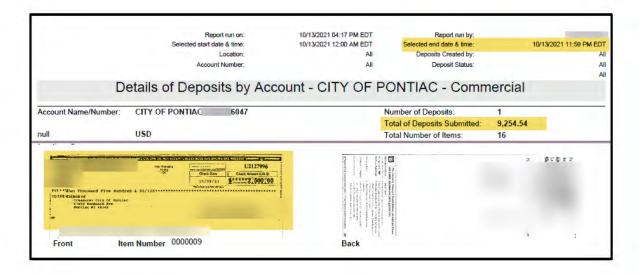
July 29, 2022 – Follow up

Inquired with the Pontiac Initiative partner regarding the grant check issued on June 26, 2020. Evidence provided showed the Treasurer's Office required a replacement check, and check #U2127996 was issued on October 8, 2021 payable to Treasurer City of Pontiac. This check was deposited by the City on October 13, 2021 to the COP Consolidated Cash account #6047.

The City has not yet disbursed the \$2,500 received from the Pontiac Initiative partner to the Pontiac Arts Commission.



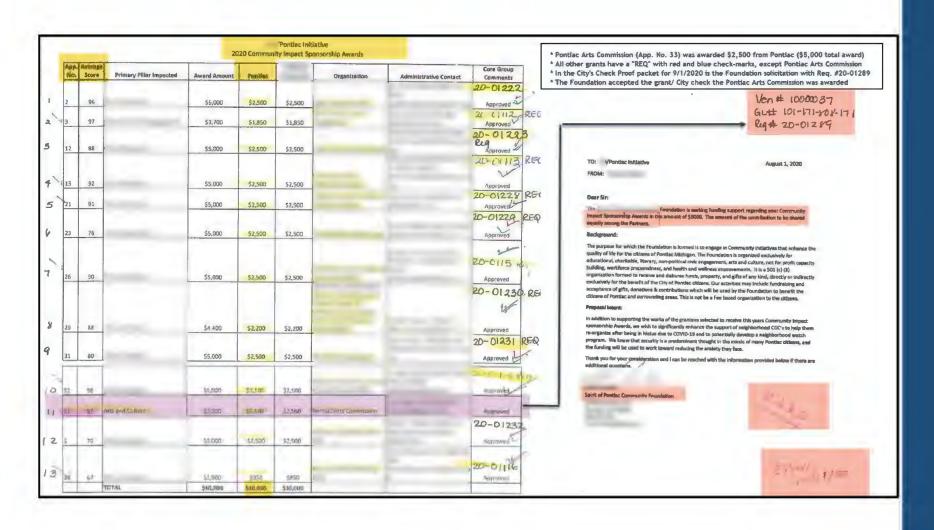






_	pact Sponsorship Awards	munity Imp	2020 Com		iac Initiative	ont	Core Group						Average	
I	Organization		Pontiac	Award Amount	Primary Pillar Impacted	App. No.	Comments	Organization _		Pontiec	Award Amount	Primary Pillar Impacted_	Score	App. No.
1		\$2,500	\$2,500	\$5,000		2	Approved		\$2,500	\$2,500	\$5,000		96	
1		\$1,850	\$1,850	\$3,700		3	Approved		\$1,850	\$1,850	53,700	_	97	
1	and the second	\$2,500		\$2,500	-	4	Approved		\$2,500	\$2,500	\$5,000	_	88	2
1	reconstruction to the	\$2,500	\$2,500	\$5,000		5								
1		\$2,500	\$2,500	\$5,000	_	12	Approved		\$2,500	\$2,500	\$5,000	-	92	3
1							Approved	-	52,500	\$2,500	\$5,000	-	91	1
4		\$2,500	\$2,500	\$5,000		13	Approved		\$2,500	\$2,500	\$5,000		76	3
1		\$2,500	\$2,500	\$5,000		21								
1		\$5,000		\$5,000		23	Approved	and,	\$2,500	\$2,500	\$5,000	_	90	16
1		\$2,500	\$2,500	\$5,000		26								
1		\$2,200	\$2,200	\$4,400		29	Approved		52,200	\$2,200	\$4,400	_	88	9
1		\$2,500	\$2,500	\$5,000		31								
1		\$2,500		\$5,000		32	Approved	100	\$2,500	\$2,500	\$5,000	-	80	1
	Pontiac Arts Commission	\$2,500	\$2,500	\$5,000	Arts and Culture	33	Approved		\$2,500	52,500	\$5,000		98	2
		\$2,500	72,000		Nonprofits and Neighborhoods		Approved	Pontiac Arts Commission	\$2,500	\$2,500	\$5,000	Arts and Culture	97	3
1		SELSON		92,500	nong-unter sina ricegi acci natura	34	Approved		\$2,500	\$2,500	\$5,000		79	
Vendor	-	\$950	\$950	\$1,900										
100000	Foundation		\$5,000		Non-Profits & Neighborhoods		Approved		\$950 \$30,000	\$950 \$30,000	\$1,900 \$60,000	TOTAL	67	8







Michigan Corporations Online Filing System revealed the former Mayoral officeholder is a Director at the Foundation and at the Michigan Municipal League.







Careless spending and incurring of unnecessary expenses

Purchases that were charged on City credit card accounts were reviewed from fiscal years 2019 to 2022 that identified instances of non-prudent and personal spending. The City credit cards were issued to the former Mayoral officeholder and Executive staff. In total, there were \$60,690.78 in concerning purchases. The credit card charges were recorded in the financial system by the type of purchase and into the respective financial system fund.

Examples of credit card spending that was concerning included:

- Purchases that appeared to be more of a personal nature. These included:
 - Subscriptions for website services registered using personal email accounts as login IDs and contact methods
 - o Items and supplies ordered shipped directly to personal (home/residential) addresses and not shipped to official City addresses⁴
 - o A trip to New York by the former Mayoral officeholder, which lacked supporting documentation for work related purposes
- Incurring of unnecessary expenses on travel, such as fees relating to flight changes, agent service, and hotel room no-shows without documented rationale
- Careless spending due to rush fees, like expedited and overnight shipping costs, and late purchases that seemed to cause inflated costs
- Purchases that were not supported by an itemized receipt, receipts entirely missing, or receipts not exactly matching the purchase details

Three examples of concerning purchases are detailed below.

⁴ Did not appear COVID related accommodations



Example 1

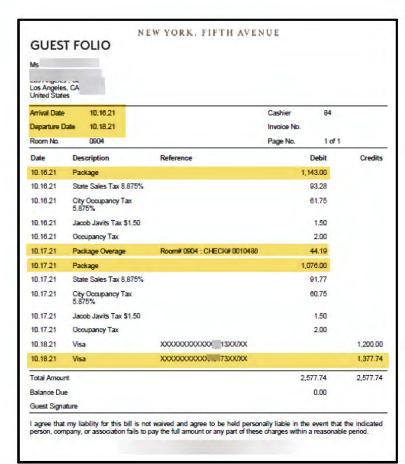
During October 2021, the former Mayoral officeholder took a weekend trip to New York City that was charged on the City's credit card. This New York trip was concerning as it appeared to be personal in nature and lacked supporting documentation for work related purposes. The former Mayoral officeholder did not substantiate charges after repeatedly being requested by the Finance Department to provide supporting documentation. Using the City's credit card for personal travel was indicative of misconduct and potentially problematic with violations of the law as public money appeared to be spent for their own personal use. The financial impact to the City was \$1,879.52.

The activity on the former Mayoral officeholder city's credit card showed flights with no receipts for the airline or the booking agency, and the former Mayoral officeholder was the passenger. The credit card statement showed these flights were for a two night weekend getaway. Flights were purchased on October 13, 2021, which was three days before departure on Saturday, October 16, 2021; with a return flight after the weekend on Monday, October 18, 2021.

XXX	XXXX-XXXX 173		CREDITS \$0.00	PURCHASES \$5,116.78	CASH ADV \$0.00	TOTAL ACTIVITY \$5,116.78	
Post	Trans						
Date	Date	Reference Number	Transac	tion Description			Amount
10-12	10-11	2443099128440081904018	MSFT*	E0100G1MUL 800-642-7676	WA		5.00
10-14		469210129610093533558		72179729581244 EXPEN			4.05
10-14		469216128610083533555		72179729581244 EXPEDI	the sector was a		33.92
10-15	10-14	401134128600000064079	CANVA*	103209-35679647 HTTPSC	ANVA.CO DE		179.28
10-15	10-13	494300128734490067101		AN AIR0017653069458 FO MAN/DEIRDRE G DTW	RT WORTH TX Departure Dat	e 10-18-21	214.40
10-15	10-13	2471705128787287373954		AIR 0087853088553 SEAT MAN/DEIRDR S LGA	TLE WA Departure Oat	a 10-16-21	249,41
10-18	10-15	413746128900159215235	USPS P	0 2576400343 PONTIAC M	1		348.00
10-20	10-18	2469216129210026616648	5 THE LAN 005280	NGHAM NEW YORK, NEW A	YORK NY RRIVAL: 10-16-21		1,377.74
10-21	10-19	413746129310023533119	MENARI	OS 3362 BLOOMFIELD HI	MI		337.50
10-21		413746129310023533093	MENARI	OS LIVONIA MI LIVONIA I	MI		405.00
10-21		439900129329506508931	BEST B	UY 00004499 AUBURN	HILLS MI		674.98
10-21	10-19	413746129310023533101		DS WARREN MI WARREN			869.71
10-22		460794128408346079713		AWARDS INC 800-227-15			237.59
10-25	10-22	469216129510081872673	SQ "SAI	AIPS ENGRAVING & GI G	OSQ.COM MI		160.20

The credit card statement had a hotel purchase with an arrival date of October 16, 2021, corresponding to the flight arrival of the former Mayoral officeholder. The hotel receipt reflected that the former Mayoral officeholder's family member was the hotel Guest. The former Mayoral officeholder's name was not on the hotel receipt as a Guest.





2 Cover Charge @ 6	.00 12.00
1 Croissant	10.00
1 FRUIT PLATE	25.00
1 COFFEE SMALL	14.00
1 English Tea	10.00
1 Milk Glass	10.00
1 ICE BUCKET	0.00
1 TWO EGGS	27.00
Food	96.00
Cover Charge	12.00
Tip/Other	5.00
20% Gratuity	21.60
SALES TAX	9.59
Total Paid	144.19
\$ Tip	5.00
904/Waterman	
Room Charge	144.19
6047 CLOSED OCT17	12:43PM

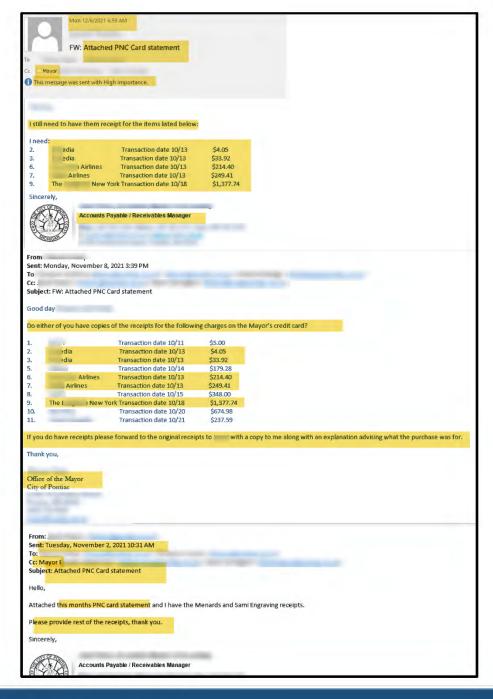


The hotel receipt showed the total balance due was split between two cards that were charged for payment; one of those cards was the City's credit card of the former Mayoral officeholder ending in #73. The hotel "Package" was for a Junior Suite package, not a standard room package, to accommodate for a sofa bed. The hotel receipt showed a "Package Overage" charged to the room for food, and the receipt for food showed "2 Cover Charge."



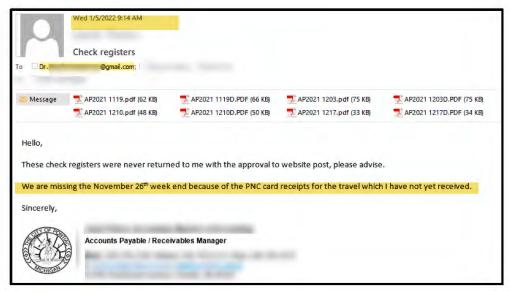


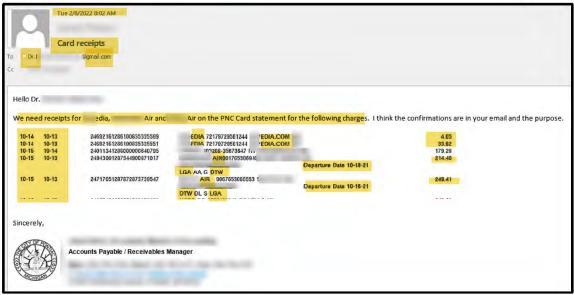
The Finance Department staff had difficulty obtaining the receipts from the Executive Office for this New York City trip. On November 2, 2021, the Finance Department requested receipts from the Executive Office staff and the former Mayoral officeholder. There were receipts that remained outstanding for the New York trip charges from airlines, booking agency, and hotel. As of December 6, 2021, nearly a month after the Finance Department had initially requested the receipts with multiple follow-up emails, the Finance Department staff sent a high importance flagged email stating they still needed the receipts.





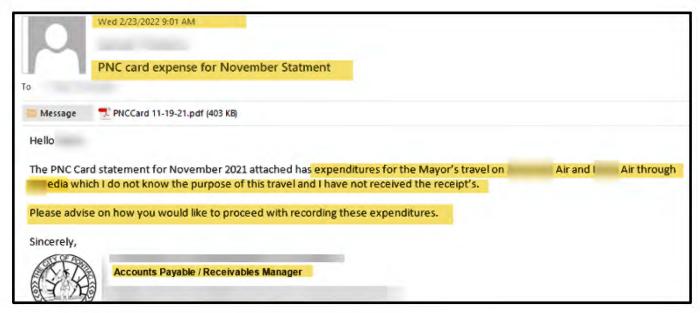
The Executive Office staff appeared unable to provide receipts for the New York trip. The City obtained the hotel receipt directly from the hotel and *not* from the formal Mayoral officeholder after repeated requests. There were still other receipts outstanding from the New York trip. This matter was not resolved before the former Mayoral officeholder left office in the 2022 New Year. There were two follow-up emails sent in January and February 2022 from the Finance Department to the former Mayoral officeholder's personal email address requesting the outstanding receipts. The Finance Department had been attempting to obtain receipts for the New York trip for at least four months from the former Mayoral officeholder and Executive Office.







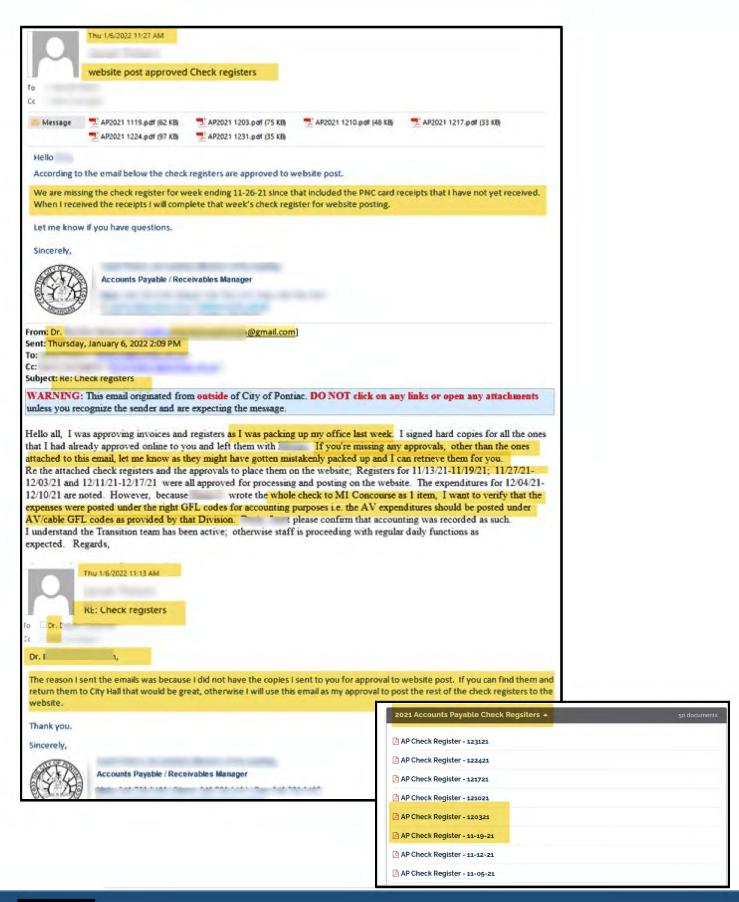
On February 23, 2022, almost five months after the purchases were made, the Finance Department staff sent an escalated email to the Finance Director. The Finance Department staff told the Finance Director that "expenditures for the Mayor's travel on [airline] and [airline] through [booking agency] which I do not know the purpose of this travel and I have not received the receipt's" (sic)… "Please advise on how you would like to proceed". A response was not located in the email system from the Finance Director.



The former Mayoral officeholder responded to an email chain on January 6, 2022, regarding the City's inability to publish the AP Check Register on the City website due to the missing documentation for the charges. The former Mayoral officeholder said they had been "packing up my office last week... they might have gotten mistakenly packed up and I can retrieve them for you." The Finance Department staff replied saying "the reason I sent the emails was because I did not have copies I sent to you for approval to the website. If you can find them and return them to City Hall that would be great". The AP Check Register for week the ending November 26, 2021, was never posted to the City's website as receipts were never provided.

This instance appeared to deprive the public of information, as the City Finance Department was "missing the check register for the week ending 11-26-21 since that included the [credit] card receipts that I have not yet received. When I received the receipts I will complete that week's check register for website posting."







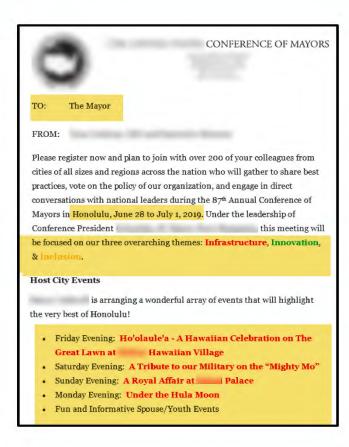
Example 2

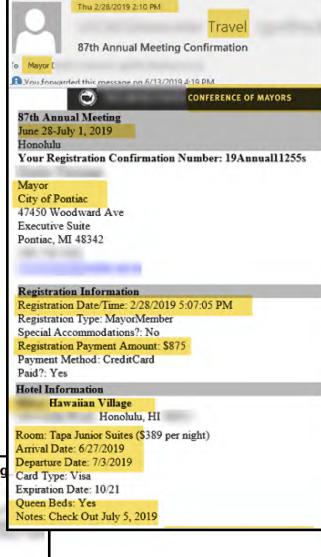
The former Mayoral officeholder was registered for a conference that took place on June 28, 2019 to July 1, 2019 in Honolulu, Hawaii. The actual registration for the conference was paid on February 28, 2019, which was four months before the start of the four day conference.

xxxx	-xxxx-xxxx-		REDITS \$4.99	PURCHASES \$3,009.97	\$0.00	TOTAL ACTIVITY \$3,004.98	
Post	Trans			**********			
Date	Date	Reference Number	Transactio	n Description			Amount
06-28	06-27	24906419178075389348643	DICK'SSPO	RTINGGOODS.COM	877-8469997 PA		635.98
07-01	06-27	24717059179871791130221	DELTA AIR	BAGGAGE FEE DE			70.00
				R	Departure Date	9 0- 0- 0	
07-02	07-01	24906419182075652042333	WHITEPAG	ES 800-9529005 WA			4,99
07-04	07-02	24755429184261844236350	HILTON HO	TELS HONOLULU HI			1,509,21
			7270316		ARRIVAL: 07-02-19		
07-08	07-05	74906419186075854220373		ES 800-9529005 WA	25.7.0		4,99 0
07-19	07-18	24431069200898000110154		HSE #1037 BLOOMF	ELD HI MI		189.80
07-24	07-22	24492159204894997575831	ESIGNS.CO	M 800-494-5850 TX			599,99
			REDITS	PURCHASES	CASH ADV	TOTAL ACTIVITY	
xxxx	·xxxx-xxxx-	J10	\$257.50	\$10,563.45	\$0.00	\$10,305.95	
Post Date	Trans Date	Reference Number	· · · · · · · ·	- D			Amount
Date	Date	Reference Number	Transactio	n Description			Amount
06-28	06-26	24717059178871780475216	DELTA AIR	0062377669582 DEL			1,600.37
					Departure Date	e 06-27-19	
	-4-21			LAX DL W HNL DL W	LAX DL Q DIW		4.99
07-02 07-03	07-01	24906419182075846348501 24164079183741231360169		ES 800-9529005 WA 28800081 MEMPHIS	ru -		69.80
07-05	07-04	24692169185100291893650		VIA 800-572-4417 MD	I IV		1,880,25
07-05	07-04	24692169185100291877646		VIA 800-572-4417 MD			2,061.78
07-05	07-04	24692169185100291901859		VIA 800-572-4417 MD			2.061.78
07-08	07-05	74906419186075859375974		ES 800-9529005 WA			4.99 (
07-09	07-08	24431069190898005010054		HSE #1037 BLOOMF	ELD HI MI		6.10
07-09	07-08	24431069190898000091034		HSE #1037 BLOOMF			368.15
07-15	07-12	24164079194069295215559		IC46100004614 BLOO			146.28
07-16	07-15	24431069197898000880462	COSTCO W	HSE #0376 AUBURN	HILLS MI		25.38
07-19	07-18	24692169199100080419091	LOWES #00	713* 248-338-2566 MI			973.08
07-22	07-20	74431069201200000068108	KNIGHTS T	ENT AND PARTY 24	32382400 MI		252.51 0
07-22	07-19	24717059201582010719403	AGENT FEE	8900770373506 GLG	DBETROTTER MD		25.00
					Departure Date	9 0- 0- 0	
07-22	07-19	24431069200200000068104	KNIGHTS T	ENT AND PARTY 24	3-238-2400 MI		271.51
07-22	07-19	24717059201872014410145	DELTA AIR	0067382068264 OLN			829.60
					Departure Date	9 07-25-19	
				LAX DL L DTW			
07-24	07-23	24431069204200000068258	KNIGHTS T	ENT AND PARTY 24	3-238-2400 MI		239,38

The credit card statement showed the flight reservation was for the former Mayoral officeholder to travel through Los Angeles (LAX) on a layover each way to and from Honolulu. It was identified that a family member of the former Mayoral officeholder resided in Los Angeles. The Hawaiian hotel receipt showed that there were two guests registered at the hotel, and the conference registration reflected the room had two queen beds. The planned checkout date from Honolulu was July 5, 2019 on the conference confirmation and acknowledgement emails. This indicated the initial travel plan was for three additional nights in Honolulu following the end of the conference, which ended July 1, 2019.



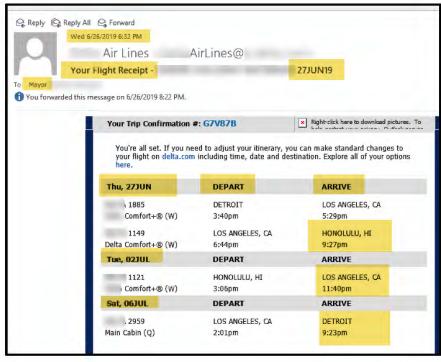


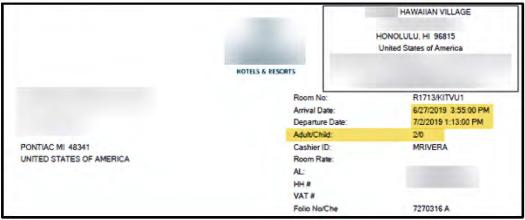


Conference of Mayors 2019 Annual Meeting HOTEL ACKNOWLEDGMENT PLEASE CHECK ALL DETAILS FOR ACCURACY. UNREPORTED ERRORS ARE THE RESPONSIBILITY OF THE ATTENDEE. ANY CHANGES OR CANCELLATIONS MAY BE MADE BY EMAILING 13 March, 2019 Log#: 3 City of Pontiac Fax: Office of the Mayor 47450 Woodward Avenue Pontiac, MI 48432 Ref#: 72X-24N-07E AIRFARE DISCOUNTS AVAILABLE: Call 888-29MAYOR or 301-570-0800 and Press 1 Thank you for booking your room reservation through Below you will find the details of your room reservation. Hawaiian Village Thursday Friday Arrive/Depart: 06/27/2019 - 07/05/2019 Honolulu, HI Room Rate: 389.00 Tax Not Included Deposit: Gtd by - VI # of Nights: 8 Special Request(s): Two Queen Beds



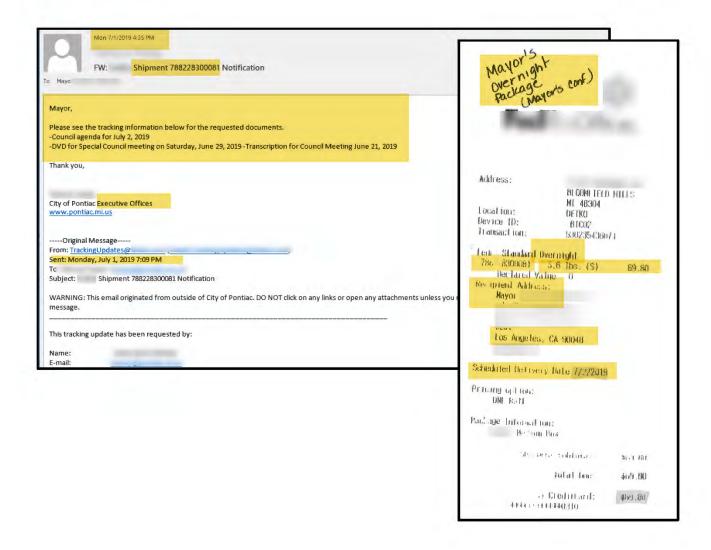
The travel plan changed on June 26, 2019, right before the start of the trip. This was also only one day before the flight departure on June 27, 2019. The modified itinerary was structured to allow the former Mayoral officeholder a four night layover in Los Angeles instead of staying in Hawaii after the conference. The conference confirmation and acknowledgement emails showed checkout was originally supposed to happen on July 5, 2019, the hotel receipt and flight departure from Honolulu happened on July 2, 2019. The changes of airfare purchases immediately before departure reflected careless planning as it appeared for personal related reasons and was not an emergency for the City.







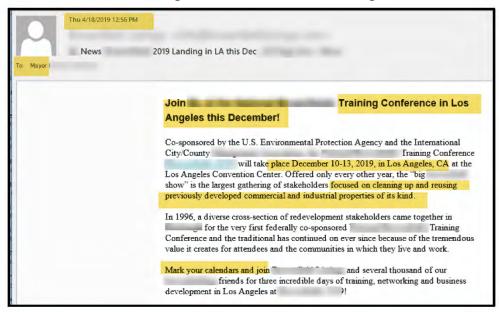
The four nights when the former Mayoral officeholder stayed in Los Angeles were mostly workdays, Tuesday through Saturday. On July 1, 2019, the Executive Office staff overnight shipped what appeared to be "requested documents", which was paperwork and a DVD, to Los Angeles for the former Mayoral officeholder. The shipment was mailed to the former Mayoral officeholder to the address of the family member who resided in Los Angeles. This shipment appeared to demonstrate incurring of unnecessary expenses to the City as a result of an extended layover that seemed to be for personal reasons. The financial impact to the City was \$4,094.38, excluding the conference attendee registration fee.





Example 3

The former Mayoral officeholder attended a training conference that took place in Los Angeles from Wednesday, December 10, 2019 through Friday, December 13, 2019. Coordination of the former Mayoral officeholder's travel to the event was done through the Executive Office staff and an organization that was hosting the conference.

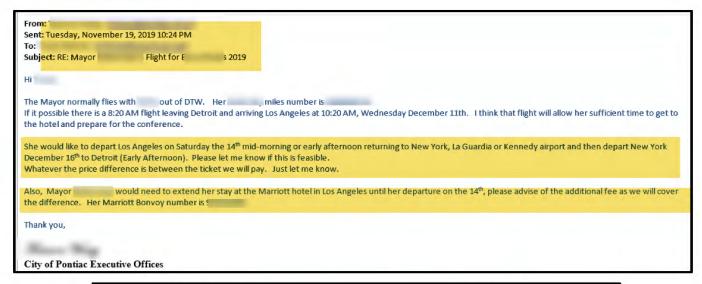


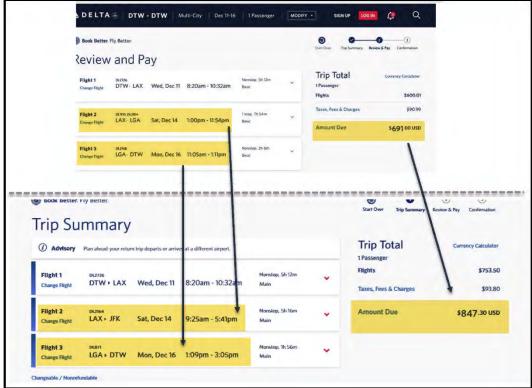


When the flight itinerary was being planned on November 19, 2019, the Executive Office staff indicated that the former Mayoral officeholder wanted to depart Los Angeles on Saturday, December 14th, go to New York over the weekend, and then depart New York to Detroit on Monday, December 16th. The Executive staff told the organization hosting the conference that "whatever the price difference is between the ticket we will pay." Additionally, the Executive Office staff indicated the former Mayoral officeholder wanted to extend their stay in Los Angeles one extra day after the conference at the hotel. The

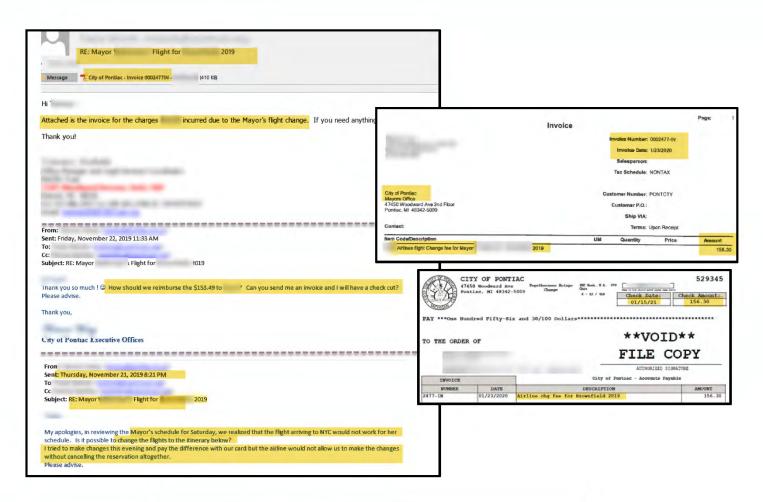


Executive Office told the organization that "please advise of the additional fee as we will cover the difference". As instructed, the organization updated flights and extended the hotel stay. The email demonstrated a willingness to incur unnecessary expenses that did not have a documented City business reason for the extra day in Los Angeles and the weekend stay in New York. The financial impact to the City was \$607.25 in extra expenses related to modifications to existing travel.









	Los Angeles, CA 90015 US			
Summary of Cha	rges			
Guest Information		Dates of Stay	12/13/2019	12/14/2019
	47450 WOODWARD AVE	Room number	842	
	PONTIAC, MI 483425009 US	Guest number	12603	
		Member Number	*****809	
		Group Number		
Date	Description	Reference	Charges	Credits
12/12/2019	TELECOMM	FREEHSIA	0.00	
12/12/2019	PREMHSIA	PREMHSIA	0.00	
12/12/2019	DESTFEE	DST FEE	25.00	
12/12/2019	DESTTAX	DST FEE	3.50	
12/13/2019	TR ROOM	842, 1	239.00	
12/13/2019	OCC TAX	842, 1	33.46	
12/13/2019	CA FEE	842, 1	0.75	
12/13/2019	TMD FEE	842, 1	3.59	
12/14/2019	CCARD-VS			305.30
12/14/2019	CCARD-VS		0.00	



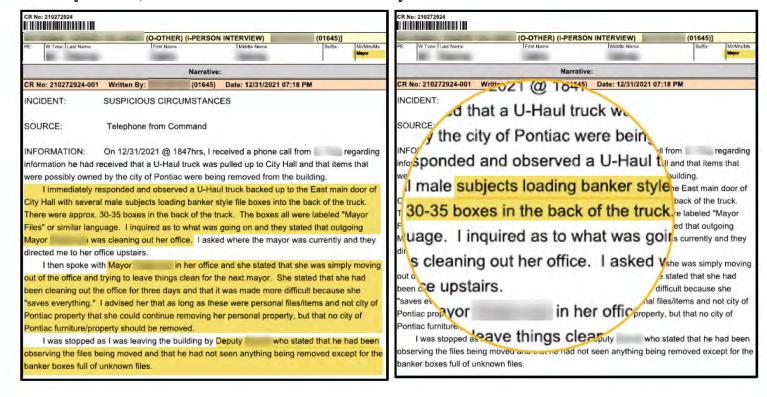
From: Mayor Sent: Monday, January 11, 2021 9:54 PM To: RE: Mayor '***----'s Flight for Brownfields 2019 Subject: s email and agree with her statement. Note Mayor | Executive Office 47450 Woodward Avenue | Pontiac, MI 48342 www.pontiac.mi.us From: T Sent: Monday, January 11, 2021 9:47 PM To: CDIMATE TO US> Cc: li Subject: RE: Mayor Vaccionan's Flight for Brownfields 2019 The signed approved invoice was placed in your mail box when the requisition was created. It was placed in an Interoffice envelope. Need to get this closed out. I have copied the Mayor for her approval on this. Thank you, Sent: Monday, January 11, 2021 5:21 PM To: Cc: Subject: RE: Mayor n's Flight for Brownfields 2019 When you enter requisitions they require an invoice being turned into AP and Mayors approval once the PO has been approved. I have not received either. Please advise. Sincerely, Accounts Payable / Receivables Manager From: Tunnelling Sent: Monday, January 11, 2021 5:18 PM To: Cc: Subject: FW: Mayor 's Flight for Brownfields 2019 Can you advise of the status regarding requisition #20-01792? Please see the email below... Thank you, From: Tracie Nichols [mailto:tnichols@racertrust.org] Sent: Monday, January 11, 2021 4:40 PM To: Tamura Veasy < tveasy@pontiac.mi.us> Subject: RE: Mayor ' 's Flight for Brownfields 2019 I just left you a voicemail regarding the this outstanding invoice. is trying to close their books for the year and this is still showing as an outstanding receivable. Could you please provide timing for payment, or if there is something else you need from us? Thanks.



Records of a public office were carried away and removed from City premises

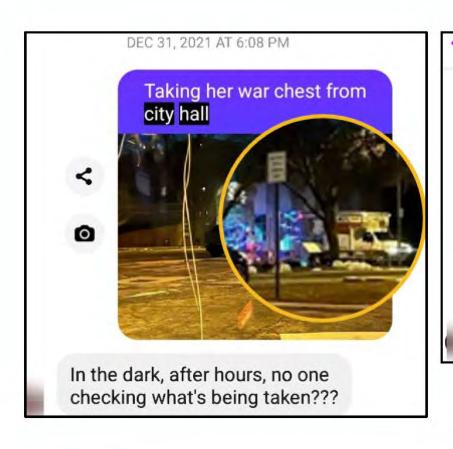
Public records created by or received in the Mayor's Office in the performance of official functions were deliberately carried away and removed on December 31, 2021, which appeared to be a violation of the law. The carrying away and removal of public records was a seriously improper practice contrary to responsibilities of public bodies (City) to keep public records and make them available for inspection under the Michigan Freedom of Information Act 442.

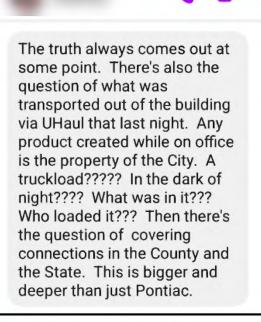
On Friday, December 31, 2021, the Sheriff's Office responded to "suspicious circumstances" at City Hall. Case report #210272924 reflected a moving truck had been loaded with 30-35 banker boxes containing files that were labeled as "Mayor Files," which came from the former Mayor's Office.



There was photographic evidence of the loaded moving truck containing the Mayor's Office files in boxes on December 31, 2021. The photo reflected the quantity of banker style boxes in the back of the truck was consistent with the Sheriff's Office case report. The photo of the boxes in the "U-Haul" truck was retrieved from social media. The mobile phone photo and text message were provided by a citizen.











The Sheriff's case report indicated the Mayor's Office was difficult to clean out because the former officeholder "saves everything." There was photographic evidence the former Mayor's Office was disorganized before it was cleaned on December 31, 2021. The photos of the Executive Office revealed paperwork, records, files, folders, and boxes that had been amassed and was cleaned out of the Mayor's Office, carried away, and removed from City Hall. These photos were provided by a City employee.

I immediately responded and observed a U-Haul truck backed up to the East main doo City Hall with several male subjects loading banker style file boxes into the back of the truck There manyor. 30-35 boxes in the back of the truck. There manyor age. I inquired as to what was a toutgoing I then spoke aning out her office. I as he stated that she stairs.

Out of the office and the save things clear three days and her that as long a decontinue removing a continue removed.

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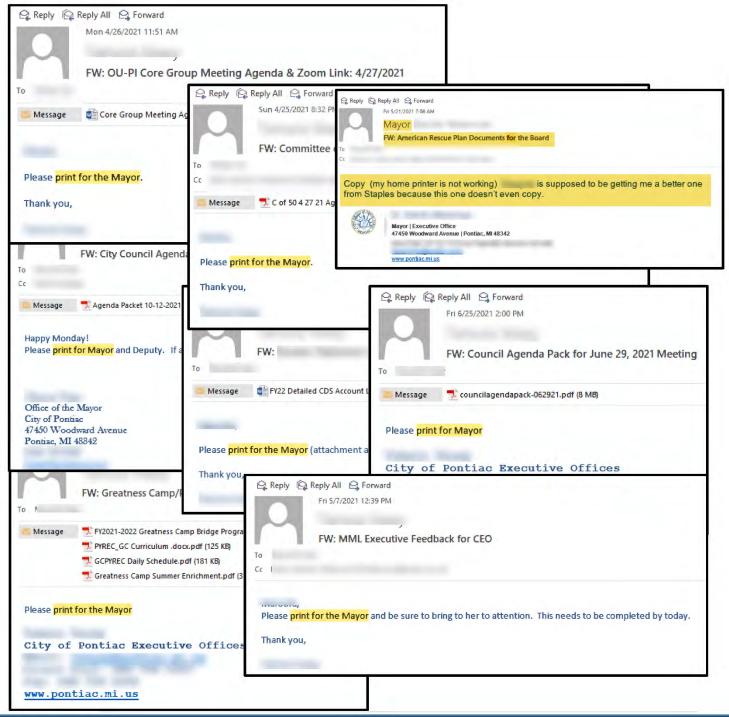




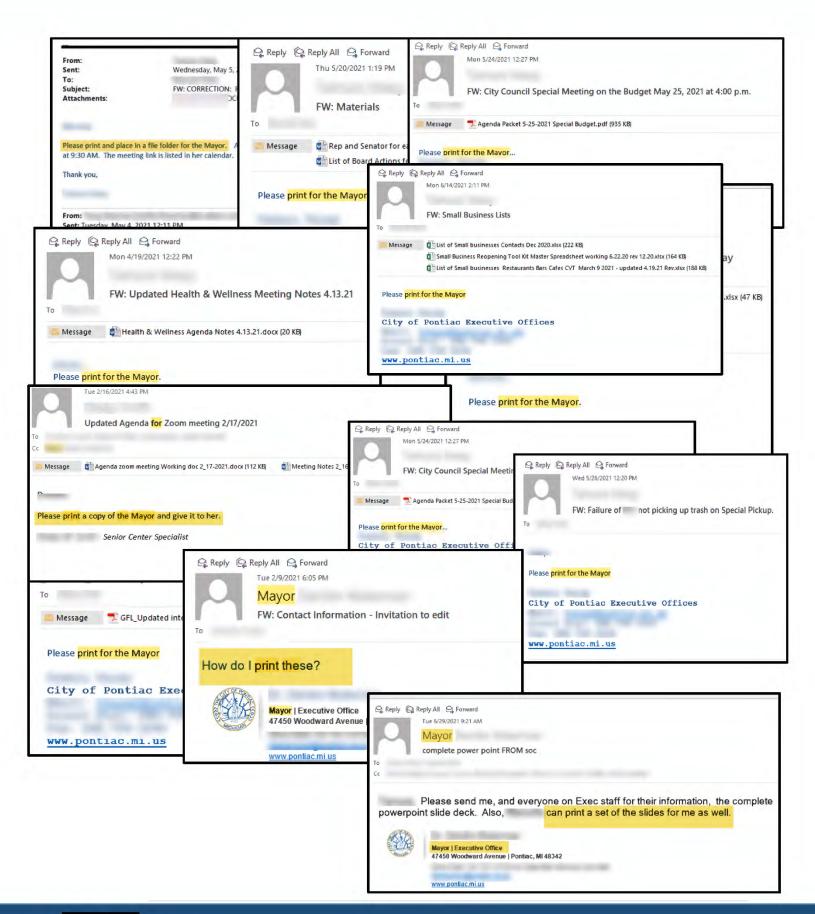




The existence of paperwork, records, files, folders, and boxes in the former Mayor's Office appeared to be the result of printing the City's business in performance of official duties and functions. The printing, usage, and reliance on paper-based files and records in the former Mayoral Office was repeatedly observed in City email correspondence. These emails about printing City business demonstrate that there were paper-based public records in the Mayor's Office that were deliberately carried away on December 31, 2021.









Electronic communications used for not permissible purposes

In the months leading up to the 2017 election there was evidence that the City's email system was used for communication about election campaign advertising and fundraising activities. Those instances identified were within the Mayor's Office and occurred on the City's workdays and daytime hours.

It seemed seriously improper that the City's official public email system was repeatedly used by the City's former Mayoral officeholder and Executive Aide for campaigning activities and reelection advertising purposes. The evidence appeared problematic with campaign finance laws that disallowed public officials from expending public resources. City personnel and publicly funded official emails (domain @pontiac.mi.us) were public resources misused for campaigning purposes that expressly advocated to vote for and elect a certain candidate (former Mayoral officeholder).

Can a public official use the office email for campaign purposes? No. A public official should not use his public office email system paid for with public funds to campaign or advertise it as a way of contacting the public official for campaign purposes. Any time spent answering emails calls diverts attention for the ordinary business of the public body and is permanently lost. Additionally, any staff time reading, handling or transferring campaign related emails also causes the loss of time to the county. Any of this activity would result in a prohibited expenditure of public resources.

The emails also appeared problematic with potential violations of laws where public employees were not permitted to engage in political activities on behalf of a candidate in connection to elections during the hours when that person is being compensated for the performance of that person's duties as a public employee.

Example A.

On July 5, 2017, there were two emails about a "flyer/invite" to "send to donors" that were exchanged between Firm 3 staff (Vendor #10004155) and the Foundation (Vendor #10000037). Four days later, on July 9, 2017, the email chain was forwarded to a private email of the former Mayoral officeholder running for reelection. Then on Tuesday, July 11, 2017, the former Mayoral officeholder forwarded the email chain about the "fundraiser invitation" flyer to the Executive Aide official email address @pontiac.mi.us. In this email the former Mayoral officeholder instructed the Executive Aide to "print... 25 letters on campaign letter head". The Executive Aide who ultimately received the email to print the flyer was also a campaign staff member for the officeholder's reelection.

Firm 3's involvement in the former Mayoral officeholder reelection occurred while there was advisory services for an unauthorized contract of \$13,800 a month. From



September 2017, there were four campaign donations towards the former Mayoral officeholder's reelection; two donations of \$1,000 each paid for by Firm 3's owner and their immediate family member, and two donations of \$250 each from Firm 3 staff. This gave the perception that the former Mayoral officeholder may have procured some benefit for themselves (their campaign) during the same timeframe when unauthorized City expenditures for advisory services were taking place and while there was improper conduct in the email system. This may be problematic with potential violations of the law as owner of Firm 3 and associates gave former Mayoral officeholder campaign money, and former Mayoral officeholder improperly contracted with Firm 3, reference Contracts Example #3 section.

ITEMIZED CONTRIBUTIONS	1. Committee I.D. Number	95910	
SCHEDULE 1A CANDIDATE COMMITTEE	2. Committee Name	-	for Mayor
Enter contributor's name and address. If contribution is from an eniddle initial. Check box to indicate if contribution is from a Pol Committee (PAC) Report all contributions regardless of amount	tividual, enter last name, first name,	6. Amount	7. Cumulative for Election Cycle for Eac Contributor (Through date of receipt)
5. If over \$100.00 cumulative, please provide: Occupation Partner Employe	of Receipt 09/11/17	5 1000 Click Here	\$ 1000
Type of Contribution # 3 3. Contribution # 3 Name & Address: PAC Receipt? YES 4. 5. If over \$100.00 cumulative, please provide:	te of Receipt <u>09/14/17</u>	s 1000 Click Her	s 1000 e for Memo Itemization

A. Contribution #2 PAC Receipt? YES 4. Date of Receipt 7//3/2017	
Control of the last of the las	250 : 250
5. If over \$100.00 cumulative, please provide: Occupation	Click Here for Memo Itemization
Business Address Type of Contribution: Direct Loan from a person Fund Ralser	
Lontribullon #3 PAC Receipt? YES 4 Date of Receipt 7/13/17	
No. of Concession, Name of Street, Name of Str	250 , 250
5. If over \$100.00 cumulative; please provide: Occupation B. Down Road Employer	Click Here for Memo Itemization
Business Address Type of Contribution: Direct Lean from a person Fund Raiser	

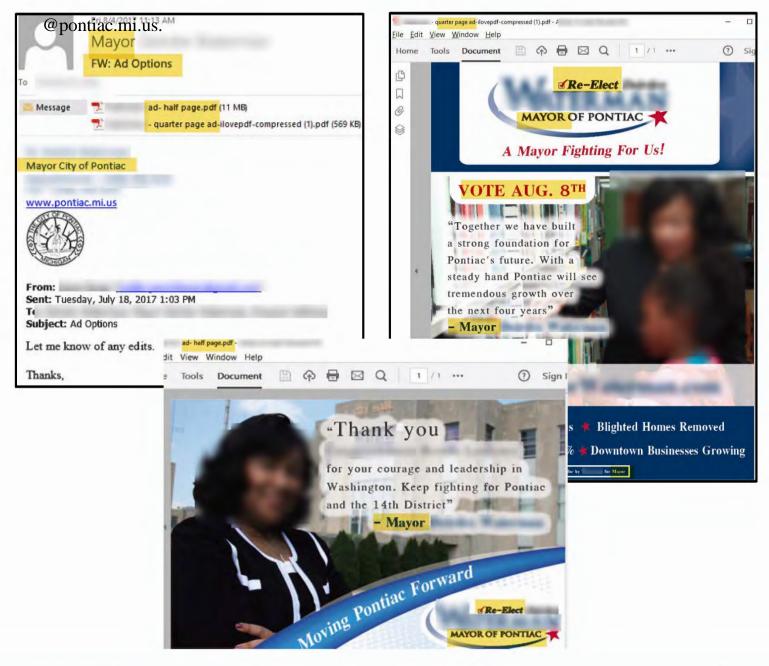




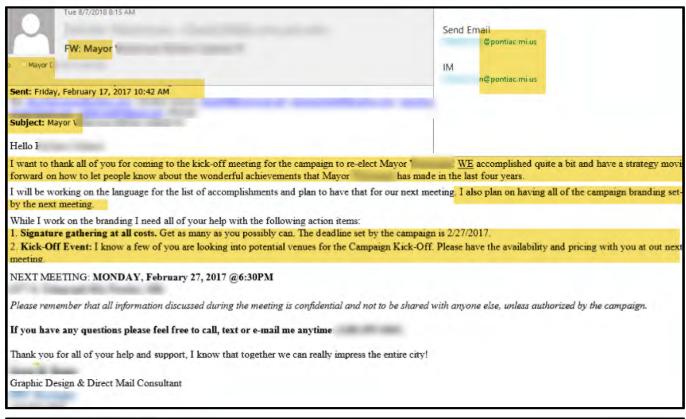


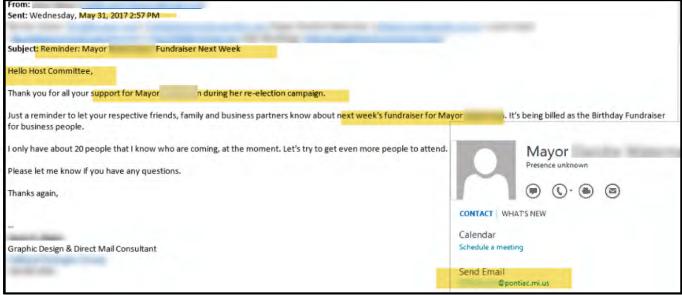
Example B.

There were several email exchanges that occurred in 2017 that were between the former Mayoral officeholder, the Executive Aide who was also a campaign staff member, and a City Vendor #10003740. One of the emails conversed about advertisement "ad options" edits for the "half page" and "quarter page" flyers regarding the upcoming re-election. Then another email was about the "kick-off meeting for the campaign to re-elected mayor". A third email was about a fundraiser to support the mayor's re-election campaign. All emails were with the official Mayoral officeholder's email address.





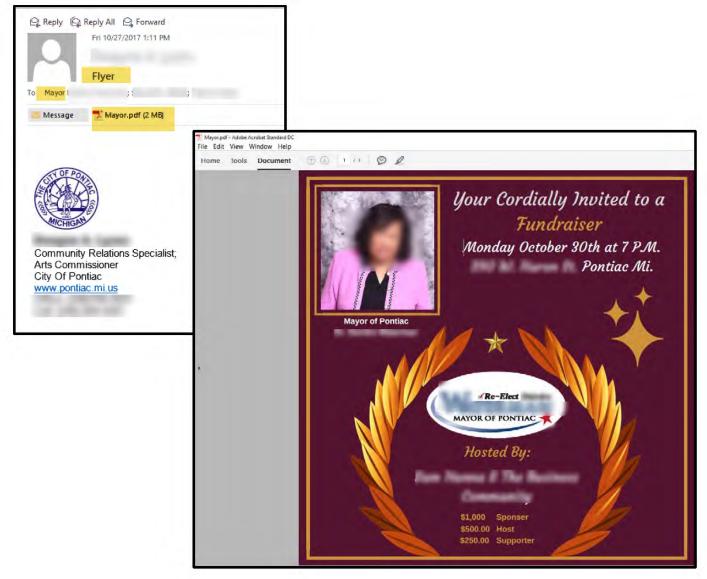






Example C.

On October 27, 2017, there was an originating email from the Executive Aide's official email @pontiac.mi.us to the former Mayoral officeholder who was a candidate running for re-election. Attached to that email was an election campaign flyer titled "Mayor.pdf", which was a fundraising promotion for financial amounts of "\$1,000 Sponsor", "\$500.00 Host", and "\$250.00 Supporter." It seemed inappropriate for the campaign fundraiser flyer to be commingled with City business.

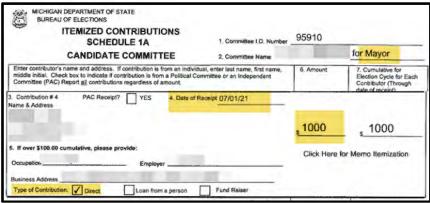


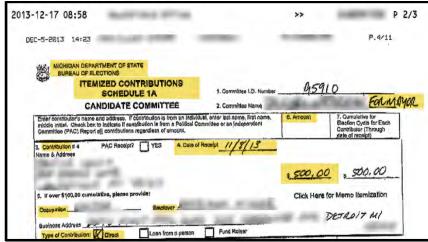


Example D.

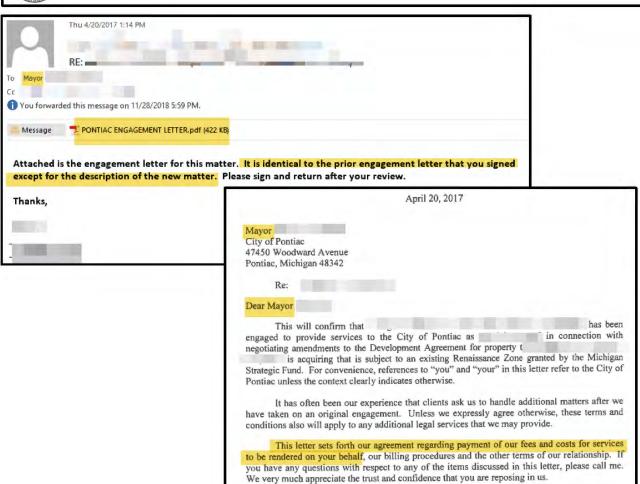
On April 12, 2017, the former Mayoral officeholder retained services of an attorney (Vendor #1652) firm who had previously donated to their campaign in 2013 for \$500. The former Mayoral officeholder agreed to pay the attorney \$10,000. The services were to negotiate a tax abatement deal with a business in Pontiac (Project B in chart).

Then on November 4, 2018, the business that received tax abatement sent an email to the former Mayoral officeholder with a subject line that stated "campaign donation." In the body of the email, the business asked for more details on where to mail the campaign donation and how the "check should be made out," such as to the "Mayor 2020 Campaign Fund." The attorney who negotiated the tax abatement donated to the campaign again in 2021 for \$1,000. There was an appearance of impropriety between the former Mayoral officeholder, contractor, and Project B associates. There were campaign donations before and after an MOU for services where the City paid \$172,000 to the contractor, and approximately \$19,000 in annual tax abatement. This may be problematic with violations of the law.









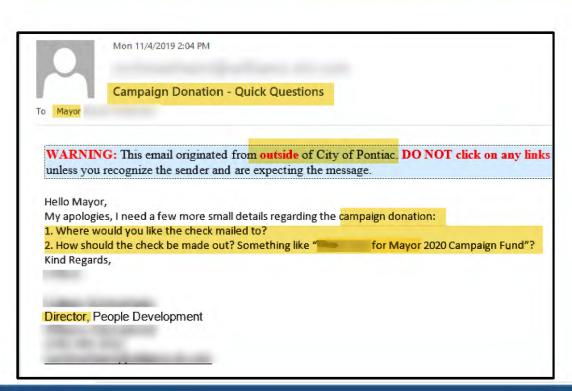
Fee Basis

Our charges will be based upon the time devoted to the matter by members of our professional staff, multiplied by their standard billing rates. Those rates are subject to adjustment from time to time, ordinarily in January of each year. We bill time in increments of one quarter hour. Services under this engagement will not exceed \$10,000. If the \$10,000 limit is reached, services by will terminate and our engagement will terminate, subject to renewal under a possible future engagement.



Date	Amount	Attorney Firm	Check#	Project		
5/19/2016	\$ 6,737.50	Vendor #1652	516392	A		
6/10/2016	\$ 7,507.72	Vendor #1652	516519	A		
2/9/2017	\$ 9,800.00	Vendor #1652	518093	A		
7/27/2017	\$ 5,776.25	Vendor #1652	519253	В		
9/14/2017	\$ 31,519.08	Vendor #1652	519628	В		
10/12/2017	\$ 43,364.23	Vendor #1652	519932	A		
10/26/2018	\$ 18,914.15	Vendor #1652	522959	В		
3/8/2019	\$ 230.18	Vendor #1652	523966	Unknown		
3/29/2019	\$ 8,611.48	Vendor #1652	524142	C/B		
4/5/2019	\$ 3,187.50	Vendor #1652	524175	C		
10/18/2019	\$ 15,792.10	Vendor #1652	525914	C		
1/31/2020	\$ 1,416.39	Vendor #1652	526785	D		
3/20/2020	\$ 12,851.39	Vendor #1652	527273	D		
8/31/2020	\$ 7,142.02	Vendor #1652	528257	D		
Total	\$172,849.99					

City of Pontiac Tax Abated Pro	operties List - As of 01-13-22														
Parcel Number	Owner Name	Issued	Expir	y Classification	Tax Abatement	2021	Taxable Value	202		2021 S		2021 V	Winter	Tota	
64-CR-15-200-024		2015	2025	0.00.1000	Pays only School Operating and State Education Tax on Rehab portion of the taxable value	\$	691,440.00	\$	691,440.00	5	16,760.50	\$		s	16,760.50
64-IN-07-100-634	100 (0.00)	2007	??		Pays 50% of millage except State Education Tax which they pay 100%	\$	4,015,900.00	\$	4,110,820.00	\$	120,329.43	\$ 3	3,686.32	\$	124,015.75
64-IN-12-100-264	Name and Address of the Owner o	2012	??	Fire or the contract of	Pays 50% of millage except State Education Tax which they pay 100%	\$	3,468,570.00	\$	3,607,540.00	\$	103,929.63	\$ 3	3,183.90	s	107,113.53
64-IN-14-100-016	PRODUCT NO.	2014	??	E DESIGNATION OF THE PERSON NAMED IN COLUMN	Pays 50% of millage except State Education Tax which they pay 100%	\$	-	\$	-	\$	- 1	\$		\$	-
64-IN-14-100-429	printer and the contract of	2014	??	PERMITTED OF	Pays 50% of millage except State Education Tax which they pay 100%	\$	824,070.00	5	824,070.00	s	24,691.76	\$	756.42	5	25,448.18
64-IN-14-100-447		er E 2014	??	PERSONAL PROPERTY.	Pays 50% of millage except State Education Tax which they pay 100%	\$	5,804,210.00	\$	6,394,290.00	s	138,739.51	\$ 5	5,327.88	s	144,067.39
64-IN-16-100-148	200-00-0	2016	??	Company of the company	Pays 50% of millage except State Education Tax which they pay 100%	\$	780,890.00	\$	780,890.00	\$	23,397.95	\$	716.77	\$	24,114.72
64-IR-17-100-060	THE RESERVE AND ADDRESS OF THE PERSON NAMED IN	2017	??		Taxable value is frozen to the tax year immediately preceding the effective date of the certificate	\$	122,970.00	\$	216,430.00	\$	6,951.82	\$	225.73	\$	7,177.55
64-IR-18-100-151	STORY OF THE PERSON NAMED IN	2018	??		Taxable value is frozen to the tax year immediately preceding the effective date of the certificate	\$	918,780.00	\$	1,113,720.00	5	51,451.48	\$ 1	1,686.74	\$	53,138.22
64-IR-18-100-152	COMPANY LLC Falls under TIFA Project area and in Renaissance zone	2018	??		Taxable value is frozen to the tax year immediately preceding the effective date of the certificate. Further this property in Renaissance zone, hence pays only School debt, Sinking fund and Judgement millages	\$	6,054,550.00	\$	9,726,620.00	s	19,563,40	\$	40	\$	19,563.40





Recommendations

Recommendations are provided to improve internal and management controls, and financial practices to safeguard public funds, and for possible recourse/recovery. The City, on its own accord and discretion, can choose to prepare responses to the recommendations and/or carry out the recommendations that the City determines to be worthwhile improvements. Recommendations are suggestions (not compulsory) to the City and are for consultative purposes. It is suggested the City review each of the recommendations, and track the City's decision about whether or not each the recommendations should be enacted:

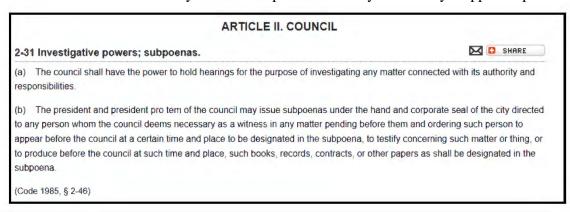
- When a decision <u>is</u> to enact a recommendation, the City is encouraged to document in detail the planned response activities through completion.
- When a decision *is not* enact a recommendation, it is suggested the City document and memorialize the rationale to not implement.
- When a decision is to <u>adjust</u> a recommendation, the City should ensure modifications
 achieve a desired outcome for success and document the modification and reason for
 the customizations.

The City may deem certain recommendations as more of a priority, and is suggested the City keep track of the prioritization and progress of implementation. After implementation, it is suggested the City monitor the improvement to ensure desired results are being achieved.



City Council may hold hearings regarding the deliberate removal and carrying away of public records from the Executive Office on December 31, 2021. Use investigative and subpoena powers to require the former Mayoral officeholder to return the papers, records, files and information removed from City Hall. Obtain official testimony from the individuals who were witnesses and identify any potential suspect(s) that may have violated laws such as MCL 750.491:

- Individuals suggested to appear for hearings include at least:
 - o Employee IDs #114190, #114373, #114397, #114177, #114294, #114293, #114142, #114144
 - Temporary staff individual through Vendor #10001123 corresponding to Purchase Order #22-01976
 - o Sheriff's Officers on Case Report #210272924 dated 12/31/2021 at 18:47 who responded to location 47450 Woodward Ave about Suspicious Circumstances
- Have a law enforcement officer briefed on the matter present during recovery of records to
 - o Witness and inspect the return of records
 - o Write a case report that describes the papers, files, records, and boxes recovered and determine if documents appeared to be City business information (public or confidential City documents)
 - o Determine if there is sufficient evidence for charges/prosecution of a law violation due to public records being removed
- If records are not returned (recovered) through the hearings, consider any further/other action that is allowable in the court system to compel the recovery of the City's apparent public information





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THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.491 Public records; disposal; removal, mutilation, or destruction; violation as misdemeanor; penalty.

Sec. 491.

(1) All official books, papers, or records created by or received in any office or agency of this state or its political subdivisions are public property belonging to the people of this state. All such books, papers, or records must be disposed of only as provided in section 11 of the Michigan history center act, 2016 PA 470, MCL 399.811, section 2a of the records reproduction act, 1992 PA 116, MCL 24.402a, and sections 2137 and 2138 of the revised judicature act of 1961, 1961 PA 236, MCL 600.2137 and 600.2138.

(2) An individual shall not willfully carry away, mutilate, or destroy the books, papers, records, or any part of a book, paper, or record described in subsection (1) and shall not retain and continue to hold the possession of those books, papers, or records, or parts of those books, papers, or records and refuse to deliver up those books, papers, records, or parts of those books, papers, or records to the proper officer having charge of the office to which those books, papers, or records belong upon demand being made by that officer or, if the office is defunct, the Michigan history center created in the Michigan history center act, 2016 PA 470, MCL 399.801 to 399.812. An individual who violates this section is guilty of a misdemeanor punishable by imprisonment for not more than \$1,000.00.

City may confer with legal counsel regarding the findings exampled in this report to identify if there is sufficient evidence to justify an official investigation, law enforcement investigation, referral to another public agency with authority, or potential prosecution about possible violations of laws. Consider recourse that is possible through the court system.

Potential law violations may include (but is not limited to) the criminal/civil laws identified below that are listed in no particular order:

THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.117 Public officer; bribery.

Sec. 117.

Bribery of public officer—Any person who shall corruptly give, offer or promise to any public officer, agent, servant or employe, after the election or appointment of such public officer, agent, servant or employe and either before or after such public officer, agent, servant or employe shall have been qualified or shall take his seat, any gift, gratuity, money, property or other valuable thing, the intent or purpose of which is to influence the act, vote, opinion, decision or judgment of such public officer, agent, servant or employe, or his action on any matter, question, cause or proceeding, which may be pending or may by law be brought before him in his public capacity, or the purpose and intent of which is to influence any act or omission relating to any public duty of such officer, agent, servant or employe, shall be guilty of a felony.

THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.118 Public officer; accepting bribe.

Sec. 118.

Public officer accepting bribe—Any executive, legislative or judicial officer who shall corruptly accept any gift or gratuity, or any promise to make any gift, or to do any act beneficial to such officer, under an agreement, or with an understanding that his vote, opinion or judgment shall be given in any particular manner, or upon a particular side of any question, cause or proceeding, which is or may be by law brought before him in his official capacity, or that in such capacity, he shall make any particular nomination or appointment, shall forfeit his office, and be forever disqualified to hold any public office, trust or appointment under the constitution or laws of this state, and shall be guilty of a felony, punishable by imprisonment in the state prison not more than 10 years, or by fine of not more than 5,000 dollars.

THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.121 Public institutions; bribery of officers.

Sec. 121.

Bribery of officers of public institutions by persons having contracts therewith—Any person interested directly or indirectly in a contract with a state or municipal institution who shall corruptly give, offer or promise to any officer of such institution any bribe, gift, or gratuity whatever, with intent to improperly influence his official action under such contract, shall be guilty of felony.



THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.174 Embezzlement by agent, servant, or employee, or trustee, bailee, or custodian; penalty; prima facie proof of intent; enhanced sentence based on prior convictions; consecutive sentence; conditions; definitions.

Sec. 174.

- (1) A person who as the agent, servant, or employee of another person, governmental entity within this state, or other legal entity or who as the trustee, bailee, or custodian of the property of another person, governmental entity within this state, or other legal entity fraudulently disposes of or converts to his or her own use, or takes or secretes with the intent to convert to his or her own use without the consent of his or her principal, any money or other personal property of his or her principal that has come to that person's possession or that is under his or her charge or control by virtue of his or her being an agent, servant, employee, trustee, bailee, or custodian, is quilty of embezzlement.
- (2) If the money or other personal property embezzled has a value of less than \$200.00, the person is guilty of a misdemeanor punishable by imprisonment for not more than 93 days or a fine of not more than \$500.00 or 3 times the value of the money or property embezzled, whichever is greater, or both imprisonment and a fine.
- (3) If any of the following apply, the person is guilty of a misdemeanor punishable by imprisonment for not more than 1 year or a fine of not more than \$2,000.00 or 3 times the value of the money or other property embezzled, whichever is greater, or both imprisonment and a fine:
- (a) The money or other personal property embezzled has a value of \$200.00 or more but less than \$1,000.00.
- (b) The person violates subsection (2) and has 1 or more prior convictions for committing or attempting to commit an offense under this section or a local ordinance substantially corresponding to this section.
- (c) The person violates subsection (2) and the victim is a nonprofit corporation or charitable organization under federal law or the laws of this state.
- (4) If any of the following apply, the person is guilty of a felony punishable by imprisonment for not more than 5 years or a fine of not more than \$10,000.00 or 3 times the value of the money or other property embezzled, whichever is greater, or both imprisonment and a fine:
- (a) The money or other personal property embezzled has a value of \$1,000.00 or more but less than \$20,000.00.
- (b) The person violates subsection (3)(a) or (c) and has 1 or more prior convictions for committing or attempting to commit an offense under this section. For purposes of this subdivision, however, a prior conviction does not include a conviction for a violation or attempted violation of subsection (2) or (3)(b).
- (c) The person violates subsection (3)(a) and the victim is a nonprofit corporation or charitable organization under federal law or the laws of this state.
- (5) If any of the following apply, the person is guilty of a felony punishable by imprisonment for not more than 10 years or a fine of not more than \$15,000.00 or 3 times the value of the money or other property embezzled, whichever is greater, or both imprisonment and a fine:
- (a) The money or other personal property embezzled has a value of \$20,000.00 or more but less than \$50,000.00.
- (b) The person violates subsection (4)(a) or (c) and has 2 or more prior convictions for committing or attempting to commit an offense under this section. For purposes of this subdivision, however, a prior conviction does not include a conviction for a violation or attempted violation of subsection (2) or (3)(b).
- (c) The person violates subsection (4)(a) and the victim is a nonprofit corporation or charitable organization under federal law or the laws of this state.
- (6) If the money or other personal property embezzled has a value of \$50,000.00 or more but less than \$100,000.00, the person is guilty of a felony punishable by imprisonment for not more than 15 years or a fine of not more than \$25,000.00 or 3 times the value of the money or property embezzled, whichever is greater, or both imprisonment and a fine.

THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.175 Embezzlement by public officer, agent or servant; penalty.

Sec. 175.

Embezzlement by public officer, his agent, etc.—Any person holding any public office in this state, or the agent or servant of any such person, who knowingly and unlawfully appropriates to his own use, or to the use of any other person, the money or property received by him in his official capacity or employment, of the value of 50 dollars or upwards, shall be guilty of a felony, punishable by imprisonment in the state prison not more than 10 years or by fine of not more than 5,000 dollars.

In any prosecution under this section the failure, neglect or refusal of any public officer to pay over and deliver to his successor all moneys and property which should be in his hands as such officer, shall be prima facie evidence of an offense against the provisions of this section.



THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.214 Extortion by public officers.

Sec. 214.

Extortion by public officers—Any person who shall wilfully and corruptly demand and receive from another for performing any service, or any official duty, for which the fee or compensation is established by law, any greater fee or compensation than is allowed or provided for the same, and any public officer, for whom a salary is provided by law in full compensation for all services required to be performed by him, or by his clerks or deputies, who shall wilfully and corruptly demand and receive from any person any sum of money as a fee or compensation for any services required by law to be performed by him in his said office, or by his clerks or deputies, shall be guilty of a misdemeanor; but no prosecution for such offense shall be sustained unless it shall be commenced within 1 year next after the offense was committed.

THE MICHIGAN PENAL CODE (EXCERPT) Act 328 of 1931

750.478 Willful neglect of duty; public officer or person holding public trust or employment; penalty.

Sec. 478.

When any duty is or shall be enjoined by law upon any public officer, or upon any person holding any public trust or employment, every willful neglect to perform such duty, where no special provision shall have been made for the punishment of such delinquency, constitutes a misdemeanor punishable by imprisonment for not more than 1 year or a fine of not more than \$1,000.00.

CONTRACTS OF PUBLIC SERVANTS WITH PUBLIC ENTITIES (EXCERPT) Act 317 of 1968

15.322 Public servant; soliciting, negotiating, renegotiating, approving, or representing a party to a contract with public entity prohibited.

Sec. 2.

- (1) Except as provided in sections 3 and 3a, a public servant shall not be a party, directly or indirectly, to any contract between himself or herself and the public entity of which he or she is an officer or employee.
- (2) Except as provided in section 3, a public servant shall not directly or indirectly solicit any contract between the public entity of which he or she is an officer or employee and any of the following:
- (a) Him or herself.
- (b) Any firm, meaning a co-partnership or other unincorporated association, of which he or she is a partner, member, or employee.
- (c) Any private corporation in which he or she is a stockholder owning more than 1% of the total outstanding stock of any class if the stock is not listed on a stock exchange, or stock with a present total market value in excess of \$25,000.00 if the stock is listed on a stock exchange or of which he or she is a director, officer, or employee.
- (d) Any trust of which he or she is a beneficiary or trustee.
- (3) In regard to a contract described in subsection (2), a public servant shall not do either of the following:
- (a) Take any part in the negotiations for such a contract or the renegotiation or amendment of the contract, or in the approval of the contract.
- (b) Represent either party in the transaction.

POLITICAL ACTIVITIES BY PUBLIC EMPLOYEES (EXCERPT) Act 169 of 1976

15.402 Employee of state classified civil service; permissible political activities; leave of absence.

Sec. 2.

An employee of the state classified civil service may:

(d) Engage in other political activities on behalf of a candidate or issue in connection with partisan or nonpartisan elections.

POLITICAL ACTIVITIES BY PUBLIC EMPLOYEES (EXCERPT) Act 169 of 1976

15.404 Active engagement in permissible activities; certain hours prohibited.

Sec. 4.

The activities permitted by sections 2 and 3 shall not be actively engaged in by a public employee during those hours when that person is being compensated for the performance of that person's duties as a public employee.



MICHIGAN CAMPAIGN FINANCE ACT (EXCERPT) Act 388 of 1976

169.257 Contributions, expenditures, or volunteer personal services; prohibitions; civil action; use of public funds or resources for communication referencing local ballot questions; violation as misdemeanor; penalty.

Sec. 57.

(1) A public body or a person acting for a public body shall not use or authorize the use of funds, personnel, office space, computer hardware or software, property, stationery, postage, vehicles, equipment, supplies, or other public resources to make a contribution or expenditure or provide volunteer personal services that are excluded from the definition of contribution under section 4(3)(a). The prohibition under this subsection includes, but is not limited to, using or authorizing the use of public resources to establish or administer a payroll deduction plan to directly or indirectly collect or deliver a contribution to, or make an expenditure for, a committee. Advance payment or reimbursement to a public body does not cure a use of public resources otherwise prohibited by this subsection. This subsection does not apply to any of the following:

(a) The expression of views by an elected or appointed public official who has policy making responsibilities.

- (b) Subject to subsection (3), the production or dissemination of factual information concerning issues relevant to the function of the public body.
- (c) The production or dissemination of debates, interviews, commentary, or information by a broadcasting station, newspaper, magazine, or other periodical or publication in the regular course of broadcasting or publication.
- (d) The use of a public facility owned or leased by, or on behalf of, a public body if any candidate or committee has an equal opportunity to use the public facility.
- (e) The use of a public facility owned or leased by, or on behalf of, a public body if that facility is primarily used as a family dwelling and is not used to conduct a fund-raising event.
- (f) An elected or appointed public official or an employee of a public body who, when not acting for a public body but is on his or her own personal time, is expressing his or her own personal views, is expending his or her own personal funds, or is providing his or her own personal volunteer services.
- (2) If the secretary of state has dismissed a complaint filed under section 15(5) alleging that a public body or person acting for a public body used or authorized the use of public resources to establish or administer a payroll deduction plan to collect or deliver a contribution to, or make an expenditure for, a committee in violation of this section, or if the secretary of state enters into a conciliation agreement under section 15(10) that does not prevent a public body or a person acting for a public body to use or authorize the use of public resources to establish or administer a payroll deduction plan to collect or deliver a contribution to, or make an expenditure for, a committee in violation of this section, the following apply:
- (a) The complainant or any other person who resides, or has a place of business, in the jurisdiction where the use or authorization of the use of public resources occurred may bring a civil action against the public body or person acting for the public body to seek declaratory, injunctive, mandamus, or other equitable relief and to recover losses that a public body suffers from the violation of this section.
- (b) If the complainant or any other person who resides, or has a place of business, in the jurisdiction where the use or authorization of the use of public resources occurred prevails in an action initiated under this subsection, a court shall award the complainant or any other person necessary expenses, costs, and reasonable attorney fees.
- (c) Any amount awarded or equitable relief granted by a court under this subsection may be awarded or granted against the public body or an individual acting for the public body, or both, that violates this section, as determined by the court.
- (d) A complainant or any other person who resides, or has a place of business, in the jurisdiction where the use or authorization of the use of public resources occurred may bring a civil action under this subsection in any county in which venue is proper. Process issued by a court in which an action is filed under this subsection may be served anywhere in this state.
- (3) Except for an election official in the performance of his or her duties under the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992, a public body, or a person acting for a public body, shall not, during the period 60 days before an election in which a local ballot question appears on a ballot, use public funds or resources for a communication by means of radio, television, mass mailing, or prerecorded telephone message if that communication references a local ballot question and is targeted to the relevant electorate where the local ballot question appears on the ballot.
- (4) A person who knowingly violates this section is guilty of a misdemeanor punishable, if the person is an individual, by a fine of not more than \$1,000.00 or imprisonment for not more than 1 year, or both, or if the person is not an individual, by 1 of the following, whichever is greater:

(a) A fine of not more than \$20,000.00.

(b) A fine equal to the amount of the improper contribution or expenditure.

Identify which officials/employees had surety/fidelity bonds and review the bond coverage and terms. Evaluate whether the evidence detailed in this report may qualify for the City to claim bond money to recover from financial impacts. When reviewing, determine if bond coverage is adequate going forward. Consider if the City is requiring enough coverage from individuals in critical positions in charge of the purchasing, contract, and financial processes and controls.

Consider if there were other insurance coverage policies that would allow the City to recover from financial impact losses. Determine if insurance coverage pertaining to fidelity, negligence, and other dereliction of duties are adequate going forward or if additional coverage is needed.

SHARE 3.121 Bonds The Council may require any appointee or employee to give a bond for the faithful performance of duty, in such amount as it may determine, and the premium thereof shall be paid by the City. An appointee or employee, required by law, this charter, ordinance or resolution to give a bond, shall not enter upon or continue duties of the office or employment until such bond has been duly filed, and approved and recorded. All bonds shall be approved by the Council and filed with the Clerk, except the bond of the Clerk, which shall be filed with the All required bonds shall be surety company bonds. A City official or employee should follow-up with the Sheriff's Office regarding the ongoing investigation into the referral from the City Attorney on January 7, 2022. The City should liaise with the Sheriff's Office throughout the investigation, until an outcome is identified. During the forensic audit, an email was sent to the Captain for information on June 16, 2022, and discussions were had with a Lieutenant and a Sergeant regarding the investigation on June 17 and June 28, 2022; however, the Sheriff's Office would not share details about the investigation and indicated it was still "ongoing". The City may prepare, deliver, and publish a formal statement of disapproval to condemn (Censure) suspected individual(s) who contributed to and/or perpetrated potential violations of law, non-compliance with governing documents, non-adherence with standard practices, negative financial impacts, dereliction of duties, abuses of public trust and power, and other offenses related to misconduct. If the City does not have a Censure policy, establish a process for the explanation and use of censure, 5 including situations where a declaration of disapproval or harsh criticism would be appropriate, and who may initiate and vote for censure. Align policy with the City's code of conduct, ethical and anticorruption policies, oaths and obligations of duties. Example of a Censure policy at another City: https://www.ci.manteca.ca.us/Mayor-Council/Council%20Policies/C-8%20Censure%20Policy.pdf



Co	ntract Practices
1	Centralize the locations for retention of <u>all</u> contracts/agreements/memorandums of understanding ("contracts") for all City departments and offices. All contracts should be on file with at minimum the Finance Department and the City Clerk's Office.
2	Scan all contracts in their entirety in Laserfiche. Establish a quality control check on scans to ensure documents are viewable with no scanning/computer formatting errors.
3	Contract records should match between 1) What is recorded in the Clerk's office, 2) On file in the Finance Department, and 3) What is scanned to Laserfiche. There should be a continuous/iterative quality control check to ensure all contracts are properly recorded, filed, and scanned.
4	In order for contracts to be considered valid for payment, the contacts must be duly executed (signed by Executive Officer and authorized by City Council when required) or else the vendor invoices should be rejected, and resubmitted when there is a valid contract (exception for emergency where allowable).
5	 Require minimum standard legal language and stipulations that must be included in <u>all</u> contracts the City executes, regardless of amount. Examples: Requirements for all vendor invoices to be reasonably itemized and detailed to be accepted by accounts payable for processing (otherwise invoice will be rejected) Transferability of contract if the contractor's business changes ownership, management, or key personnel, including recourse if the City does not wish to continue the services/goods under the new ownership/management/key personnel Disclosure and criteria for disqualification of contractors (and sub-contractors), including when there are conflicts of interest, and define what constitutes a conflict or disqualification Anti-corruption statement/clause, and define what constitutes corruption Requirement to cooperate with a City approved audit, investigation, and/or inquisition Expressly indicated what actions by a contractor would be prohibited/unacceptable performance that would lead to termination of the contract and indicate recourse options by the City (including claw-back/refunding the City):
6	Create a policy or approve an ordinance requiring a disciplined contractual management process that is iterative and calendar oriented. The contract management process should be designed to: • Ensure contracts are retained properly • Establish City internal deadlines for decision-making of all contracts expiring in the upcoming fiscal year • Avoid emergencies of publicly provided services • Prevent default of contracts • Allocate reasonable time for bidding, purchasing, and contract negotiation



Mandatory reporting of contract price/cost overruns, contractual provision violations, major changes to services/goods and management/ownership, and insourcing/outsourcing Establish contingency plan(s) for situations such as – o Contracts ending before new services/goods/other essential public needs are acquired o Vendor closes, quits, refuses, or ceases to perform services or to supply goods Publish all contracts, agreements, memorandums of understanding, and grants awarded and disbursed 7 (former and current versions) to the City website and for all dollar amounts awarded (including paid-for, free, gratuitous, in-kind). Publish annual reports by Vendor (Vendor Ledger by fiscal year) to the City website that contains all contractors paid at least \$10,000 during the fiscal year. Report details should include: Vendor Name, 8 total amount paid, date of payment, financial system general-ledger fund and line number, and description/details of invoice/services. Require that City Council approve and/or three City officers approve contracts that have complex financial pricing and/or when contracts have a variable dollar amount. Examples include profit, revenue, or cost sharing agreements. For contracts with unique or complex terms, create a written procedure or process document that will ensure compliance and oversight with contract provisions. Ensure contract terms indicate required reporting cadences, when and how to remediate situations where financial amounts are in dispute, and consequences for violations of term pricing. Require that all contracts executed have 1) Date contract is effective, 2) Date when each signature is 10 affixed to the contract for execution, 3) All signatures on contracts in excess of \$10,000 a fiscal year be witnessed and stamped by a notary public. Establish written service level agreements (SLAs) between sub-committees, committees, commissions, and other public advisory groups for when they make and/or receive formal recommendations to and/or from the City's Executive Office and/or City Council. SLAs should have a minimum and/or maximum duration of time (timeline), and include processes to escalate, handling permissible exceptions to timelines, and consequences for not performing duties timely. 11 Example: City Council authorizes a contract in a Resolution, and the Executive Office must duly execute the contract within a 15-calendar day duration. If not executed by the 15th calendar day, the Resolution is null and voided for the City Council to reauthorize. Example: Planning Commission recommends a matter for the City Council to consider, and the City Council must hear and/or act on the matter within 1 month.



Control Practices

Require that invoices received by Accounts Payable must meet required minimum standards or else the invoice is *rejected before* check proof run, and payment will not be generated. Invoices are suggested to contain at minimum the following details:

- Dates: Invoice Date, Work Services Date Range, Good Delivery Dates
- Dollar amount(s) in U.S. Dollars
- Company/Individual name, *must match:*
 - o The exact name on IRS Form W-9 on file at the City
 - o The exact name of the company/individual on the contract, agreement, MOU, grant
- Company/Individual *physical* address (*and mailing* address)
- Company telephone number
- Company email
- Unique invoice number (no duplicate invoice numbers)
- Itemization that includes a breakdown of work performed/goods provided/ during invoiced dates. Supporting documentation can include:
 - O Sub-total dollar amount details, if there are varying rates of services/cost of units, taxes, and expenses
 - o Description of unit/time metrics, performance statistics, summary, pictures, report, or other supporting information to justify services provided/good supplied
- Company/individual: Must be licensed and permitted (when required by contract or laws)
- All invoices should be officially date/time stamped (electronically or physically) by the Finance Department when received
 - o Invoices must have been received before a reasonably established cut-off time before the AP process is commenced
 - Expedited payment of invoices must have a justifiable written reason that is approved by three City officers
- Other exceptions to the Invoice Policy should be documented and approved by three City
 officers before the invoice is accepted for payment
- AP, Controller, Deputy Finance Director, and Finance Director each have the unilateral authority to reject invoices they deem to be in violation of Policy (recourse to an invoice being rejected would be "exception process" or the Invoice being resubmitted with corrections that comply with Invoice Policy)
- Corresponding purchase order cannot have been unilaterally approved by the person who entered the purchase order/change order

Implement controls to manage travel expenses to ensure legitimacy for travel needed to conduct City business or to obtain training. Require that travel expenses are substantiated with a summary of why expenses were justified and how the travel benefited the City. Examples include:

- Conference materials of what was learned/covered be provided to the Finance Department
- Criteria for decision-making of the most cost-effective method of attendance
 - o Virtual attendance (when this should be chosen)

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- o Air travel (instead of vehicle mileage or virtual)
- Supporting documentation for mileage reimbursements, to/from locations, and route driven
- Reason for non-emergency modifications for travel (and no-show fees/costs)
- Reason for travel not directly to/from the City (including extended layovers)
- Reason for not traveling to/from the day before or after end of the event (including extended stays)
- Written explanation for the need of reasonable accommodation to incur expenses above the most reasonable cost option, such as upgrade seating on airplane, baggage, transportation and lodging services
- Meals and incidentals (M&I) for travel should follow GSA approved rates, and not be individually reimbursable items
- Lodging rates should follow GSA approved rates
- Written disclosure whether there was a companion traveler and statement about their reason for their attendance
- Disallow City spending on travel for pleasure and define disallowable cost examples, such as entertainment and leisurely activities

Establish a process for quarterly communications from the Executive Office and/or Finance Department to City Council about discretionary spending and management of financials, specifically for topics that were not otherwise covered in City Council meetings during the quarter. The supplementary discretionary spending and management of financials report is suggested to:

- Be an Executive Office communication provided in a "Communication from the Mayor" to City Council and/or the Finance Department prepare a report/presentation for City Council meeting packet materials
- Include explanation of discretionary spending and/or money movements that the Executive Office deemed to be executed within their authority of daily operations and spending limits. The purpose of the communication is for *transparency purposes only*. Examples are:
 - o Include services/products purchased, vendor/contractor name, and reason for the purchase, amount spent, and fiscal year-to-date amounts paid
 - o Include amounts of money repurposed from budget line-items to other budget line-items to pay for services/products (including within the general fund, and within the same other funds) and an explanation for why that shifting was allowable and proper
 - Upcoming potential projects, improvements, opportunities, or challenges that the Executive Office/Finance Department are financially preparing for and/or is aware of that may reasonably occur within two-fiscal years and that will impact financial revenue/expenses of \$500,000 or more in a fiscal year

Proper Administration staffing and filling of critical financial functions/processes are recommended to prevent the likelihood of control breakdowns to ensure safekeeping of public funds. The following roles/positions were demonstrated to be the most critical to ensure financial controls at the City are



reliable, functional, and effective. It is suggested that when there is a vacancy a person be placed in an acting/interim capacity, and that when there is an interim acting individual their tenure be short-term temporary under 1 year. Some of these positions may be outsourced when 1) allowed, 2) within risk tolerability, and 3) financially prudent. Critical positions/roles for purchasing, contracting, and financial controls are: Mayor Deputy Mayor Finance Director **Deputy Finance Director** Treasurer Deputy Treasurer Controller Accounts Receivable Accounts Payable • City Attorney Purchasing Officer Internal Auditor Department Heads Individual who authorized the expense should not be the sole approver of the expense. An example is that credit cardholders must not approve their own credit card expenses. The Finance Department should have online bank access to credit card spending and be able to download bank statements/transactions as needed. Reconciliation activities must be performed by a different person than who entered the transactions into the financial system. Utilize a stenographer to transcribe public meetings (word for word) to capture the dialogue of meeting participants. • The transcript should *not* replace the official meeting minutes that are kept by the City Clerk, but are meant to assist the public in understanding the official record. Publish all transcripts in a designated area on the City's website and/or the City Clerk's website, make the webpage location obvious and easy to locate. Suggested that stenographer/transcription services are allocated to the City Clerk's budget as they

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are the official record keeper.

Establish a fraud, waste, and abuse hotline/tip-line for the public to report concerns for the City and a process for the City to handle public concerns:

- A telephone number that goes directly to a voicemail box
- A section on the City website where people can send a communication in writing (with ability to attach files)
- Allow for people reporting to remain anonymous



- Publish posters on public property and details in City communications to implement this process
- Draft an official policy for how the concerns/allegations are handled in a consistent and fair manner
- Can be outsourced or managed by independent auditor/lawyer
- 10 City security video footage be retained for no less than 1 year.

Policy and Procedures Revisions and Implementation

Enhance purchasing, contract and financial policies and controls. Policy improvements suggested:

- Expressly *prohibit evading and willful non-compliance* with all legal and enforceable City Council ordinances/resolutions, and City established purchasing, contracting, and financial policies:
 - o Reinforce that the Mayor's recourse is their veto of an ordinances/resolutions they do not agree with 3.112 (f) and any other legally allowable recourse options
- Disallow total expenses being structured into contracts and purchases less than the spending limits.
- Expressly define "professional service contracts" (2-521) Professional Service Contracts, as it is subject to interpretation.
- Expressly define 2-521(a) legal and accounting service exception, such as to be applicable *only* with licensed firms that practice law and public accounting; the present exception language "legal and accounting services" is subject to interpretation.
- Establish discretionary purchase limits specifically for outsourcing City services, operations, and/or employees to individuals, businesses, groups, organizations, foundations, and nonprofits.
- Determine when it is allowable for the City to accept donations and gratuitous services/goods and require a contract for those situations; contracts for donations and gratuitous should have an anti-corruption clause.
- Determine when it is allowable for the City to accept "in-kind" services/goods/financial support/grants/assets/securities or other item of value that is tangible or intangible, and require a contract for those situations.
- Determine when it is allowable for City elected officials, officers, management, and employees to enter into agreements, to accept or be placed into partnerships, sponsorships, commissionerships, conservatorships, or to make recommendations that may be perceived as a testimonial from the City and/or other public body part of the City's business. Examples include when it is permissible for those with the City to:
 - Host/speak at events and conferences
 - o Participate in sponsorships, donations, gratuities, grants, and other awards
 - o Conservatorships of land or real estate
 - o Professional reference for a contractor who did/does business with the City
 - o A person to hold multiple positions on public bodies and agencies
 - O A person to own, work for, or have a personal interest in personal companies doing business with the City





- Expressly detail consequences for violations, such as personal financial liability for negligence and/or malfeasance.
- Define dereliction of duty, including instances that may be deemed to be dereliction, and consequences.

Establish a zero tolerance policy for intentional circumvention and violation of policies, procedures, and provisions pertaining to purchasing, contracting, financial, and ethical/integrity. Expressly detail consequences for violations including, examples:

- Required training (to correct a violation due to a genuine *error* that was not intentional)
- Written reprimand
- Termination

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- Requirement to refund the City for financial losses resulting from negligence/malfeasance
 - O City should invoice the individual for the amount due back to the City and pursue collection efforts
- Public notice/disclosure (such as press release) about the incident, perpetrator, and City actions to recover and correct going forward
- Referral to law enforcement and/or other investigation, audit, or inquisition as needed

Create a reasonable "exception process" where allowable; so that when an exception may be warranted, there is a process for that exception to be handled transparently, properly, and in a clearly predefined and consistent manner. Have a consistent tracking method for exceptions and centralized retention of the supporting documentation regarding the exception. Example of a possible exceptions processes:

- Retroactive contract execution after work services were performed by a reputable/licensed company/person, and was retroactive due to a real or perceived emergency or other legitimate justifiable reason that is documented
- When an ordinance/resolution is passed by City Council and the Mayor is advised by the City Attorney that the ordinance/resolution is illegal or unenforceable
- When City Council and/or City Clerk is advised by the City Attorney that purchases, contracts, financial transactions, and/or conduct by the Executive Office are illegal and/or negligent
- All policies and procedures (former and current versions) be compiled and retained in: 1) The City's computerized shared drive, 2) A designated area on the City website, 3) City Clerk's Office, and 4) a printed book in every Department, openly available to review by anyone.
- Annual review and acknowledgment of policies and procedures specifically pertaining to the person's role at the City: City elected officials, City Directors and Leadership, City employees, and City contractors. Collect and retain signed acknowledgements the individual understands and will comply.
- Require individuals on the City's payroll to have direct deposit and/or payroll cards, and cease issuing
 City paper-based payroll checks [consider MCL 408.476(4)(et al.): Wages; payment methods; deposit of employee's wages in bank; employees required to receive wages through direct deposit or payroll cards]



Enclosure

The City will receive one electronic file of this report.

Specific evidence can be provided to the City upon request.

Marsh Minick may subsequently provide the City with an addendum or amendment for this report when Marsh Minick determines it is necessary and at Marsh Minick's sole discretion.

Thank you,

Brandi Marsh, MS, CAMS, CFE, CFCI

Melissa Frick Minick, MS, CFE, CFCI

Marsh Minick, P.C.

Brand Maron

Phone: 971-266-1846

Address: 17548 NW Springville Rd. #F17, Portland, OR 97229

Email: Info@MarshMinick.com Website: www.MarshMinick.com

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