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Contact: info@wilderness.org.au | 1800 030 641 | www.wilderness.org.au

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The Wilderness Society recognises Australia's Aboriginal and Torres Strait Islander communities as the Traditional Owners and custodians of all Country in Australia and pays its respect to Elders past and present. We acknowledge that this land was never ceded. We support efforts to progress recognition of the distinct rights of Indigenous peoples as well as reconciliation, land justice and equality. We welcome actions that better seek to identify, present, protect and conserve Aboriginal cultural heritage, irrespective of where it is located.

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Executive summary

Regional Forest Agreements (RFAs) are 20-year agreements entered into between the Commonwealth and the New South Wales, Victorian, Tasmanian and Western Australian governments between 1997 and 2001. They provide the framework for native forest management in Australia. The RFAs came about in response to bitter conflict over the use and management of public native forests, and were intended to provide for the needs of conservation and industry by establishing a Comprehensive, Adequate and Representative (CAR) Reserve System, sustainably managing areas available for logging outside of reserves and providing secure access to the forest resource for the native forest logging and log processing industry ('native forest logging industry').

This report examines the extent to which the RFAs have achieved their intended outcomes, and their capacity to achieve them in the future. This is particularly relevant in light of the independent review of the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act 1999) underway at the time of the publishing of this report.

An assessment of key indicators of success of the RFAs' intended outcomes was undertaken, to determine the overall effectiveness of the RFAs in reaching their aims. The assessment has revealed that the RFAs have not been successful in achieving their intended outcomes. While the establishment of the CAR Reserve System made a significant contribution to forest conservation in Australia, it is based on outdated science and standards that have since been superseded. Many forest-dependent threatened species are closer to extinction than 20 years ago, and the native forest logging industry has undergone substantial declines in production and employment since establishment of the RFAs.

The recent catastrophic Australian bushfires and Federal Court ruling that stateowned logging agency VicForests breached the EPBC Act 1999 in a series of logging coupes raises further serious questions about the operation and effectiveness of the RFAs.

All of the RFAs have recently been renewed, with those in New South Wales and Western Australia until 2039, Tasmania until 2037, and Victoria until 2030. This is despite the absence of comprehensive reviews of their effectiveness and operation over the last 20 years. This report demonstrates the importance of properly reviewing the performance of each of the RFAs in detail, especially considering potential factors that may limit the effectiveness of the RFAs' operation in the future, including climate change, changing market demands (noting especially recent market rejection of non-FSC Full Forest management certified products produced from RFA-logging), loss of social license and competing forest values. It emphasises the need to address the serious shortcomings of the RFAs as part of the EPBC Act 1999 review.

Key findings

- The CAR Reserve System is based on outdated science and technology. Standards for minimum percentage ecosystem reservation thresholds of 15% have been superseded by Australia's international commitment to preserve a minimum of 17% of ecosystem types. Additionally, many of the accredited CAR reserves ('informal reserves') lack any secure protection.
- More than a quarter of all Federally-listed forest-dependent threatened species that were listed as threatened when the RFAs were signed are closer to extinction than they were 20 years ago.
- Volumes of logs removed from native forests have declined by 63% between 2000 2017
- Five-yearly reviews have been consistently late by three years on average. The first RFA to be signed in 1997 was not reviewed until 2010, 13 years after it was signed.
- Climate change, altered fire regimes, changing consumer demand and competing forest uses threaten the RFAs' capacity to achieve their intended outcomes into the future.
- The 2019/20 Australian bushfires decimated vast areas of state forest within mainland RFA areas. This includes 69% of the Eden RFA area in New South Wales and 83% in the East Gippsland RFA area of Victoria. Despite this, there is no automatic trigger compelling a review of RFAs after such a catastrophic event. A Major Event Review in Victoria is now possible, given the recently re-signed, and amended RFAs in that state. At the time of writing one has not been triggered. There is no such clause in other RFAs and, there are no reviews currently planned for the RFAs in New South Wales, or elsewhere.
- The recent Federal Court ruling that found that state-owned logging agency VicForests breached the code of practice under the Central Highlands RFA and therefore was not exempt under the EPBC Act 1999, has profound implications for the RFAs. It throws into doubt the legality of the exemption for all RFAs.

Recommendations

Law reform: The exemption for native forest logging activities under the EPBC Act 1999 should be removed. Important RFA outcomes and obligations should be legally mandated, such as minimum thresholds for areas to be included in the CAR Reserve System, implementing threatened species recovery actions, and incorporating stakeholder feedback.

Radically overhaul native forest management: All of the RFAs have recently been extended for a decade (Victoria) or more (two decades elsewhere). There is substantial evidence, including set out in this report that RFAs have demonstrably failed to meet their intended outcomes. Given this, governments should implement a framework that will achieve intended outcomes. Reform of the EPBC Act 1999 presents one such opportunity.

Consistency, appropriate monitoring and reporting, and measurable outcomes:

The various accredited state frameworks for forest management are vastly different, with different degrees of accountability, transparency and adaptability incorporated into them. Reporting is ad hoc and inconsistent. Indicators of success should be measurable and quantifiable, and comparable from year to year and between states. **Genuine commitments to conservation and secure industries**: At present, governments are satisfied that the RFAs 'provide for' the protection of nature and industry security despite clear evidence to the contrary. Appropriate changes need to be made to the RFAs if agreed, measurable and demonstrable outcomes are to be achieved. There should be a full, independent scientific review of the CAR reserve system established as part of the RFAs, threatened species management and the extent to which industry stability can be guaranteed by a RFA,including in light of the 2019/20 bushfires.

Accountability and enforcement: Effective management of the CAR Reserve System and threatened species is built on a foundation of accountability and appropriate enforcement of law, especially in the case of breaches. A credible, enforceable system for reporting, investigating and prosecuting breaches should be incorporated in any RFAs and in legislation, particularly the EPBC Act 1999 or any future replacement legislation.

Incorporate adaptability throughout: The main mechanism designed to make the RFAs adaptive were the five-yearly reviews. These have been late and often inadequate. A system that genuinely incorporates adaptability needs to be adopted so that rapid, sensible changes can be made in response to stochastic events such as Australia's recent catastrophic bushfires and market changes (both foreseeable and unpredictable).

Up-to-date information: Governments should implement a forest management framework that incorporates and utilises the most up-to-date science, management and technology in all aspects. New Comprehensive Regional Assessments should be undertaken to ensure mapping, ecosystem classification, economic and social needs and biodiversity conservation is properly understood and based on current knowledge and practices.

Transparency and integrity: Forest management should take an evidence-based approach to managing forest for conservation outcomes, and for ensuring justice for workers and stability in the native forest logging industry. Too much flexibility and decision-making power is given to ministers with little understanding of ecology or economics.

List of abbreviations

ABARES - Australian Bureau of Agricultural and Resource Economics and Sciences

ANZECC - Australian and New Zealand Environment and Conservation Council

CAR Reserve System - Comprehensive, Adequate, Representative Reserve System

CRA - Comprehensive Regional Assessment

EPBC Act 1999 - Environment Protection and Biodiversity Act 1999

ESD - Ecologically Sustainable Development

ESFM - Ecologically Sustainable Forest Management

FWPA - Forest & Wood Products Australia

IBRA - Interim Biogeographic Regionalisation for Australia

IPCC - Intergovernmental Panel on Climate Change

JANIS - Joint ANZECC/MCFFA National Forest Policy Statement

Implementation Sub-Committee

NFPS - National Forest Policy Statement

NSW - New South Wales

RFA - Regional Forest Agreement

Introduction

The Regional Forest Agreements are 20-year agreements between the Australian Government and state governments that establish the framework for native forest logging and management in Australia. Between 1997 and 2001, ten Regional Forest Agreements (RFAs) were entered into between the Australian Government and state governments of New South Wales (3), Tasmania (1), Victoria (5) and Western Australia (1).¹ The Regional Forest Agreements were intended to balance the competing needs of the timber industry and conservation in native forests by ensuring that forest management delivers an expanded and enhanced conservation reserve system that retains the unique quality and biodiversity of Australia's forests, security and development for industry, and does so in an ecologically sustainable way.²

Originally established to provide a long-term solution to enduring conflict between industry and conservationists in the decades preceding the agreements, the RFAs have continued to incite debate about the management and use of Australia's native forests. All of the RFAs have recently been renewed, with those in New South Wales and Western Australia until 2039, Tasmania until 2037, and Victoria until 2030.3

Given the long-term nature of the agreements and the amount of change the industry, environment, market and society have undergone in the last two decades, it is crucial to thoroughly examine the intention of the RFAs and the extent to which they have achieved their aims. While it is beyond the scope of this report to analyse each of the ten RFAs to this degree, this report aims to:

- 1. Analyse the extent to which the three main outcomes (that reflect the vision and goals of the National Forest Policy Statement) of the Regional Forest Agreements were achieved based on key indicators, and;
- 2. Explore the capacity of the current Regional Forest Agreements framework to meet these outcomes into the future.



1. Background and legal status

In 1992, following decades of conflict between industry, government, conservationists and community over native forest use in Australia, the then Prime Minister Paul Keating introduced the National Forest Policy Statement (NFPS).4 The NFPS laid out the vision for sustainable forest management based on principles of ecologically sustainable development (ESD) that would increase the total area of Australia's forests and maintain their unique qualities and biodiversity, while utilising the forests and their resources for numerous uses, in an efficient and sustainable manner.5

The Statement outlined eleven national goals that integrated commercial and environmental objectives that the Australian Government, state, and territory governments agreed should be pursued in order to achieve the Statement's vision.6 The first goal listed in the Statement relates to conservation: maintaining a permanent and extensive native forest estate that

retains the full suite of forest values for current and future generations.7 The other goals relate to industry development, coordinated decision-making and management, sustainably managed private native forests, an expanded plantation industry, water supply, tourism, employment, public involvement, forest research and Australia's commitment to fulfilling international agreements on forests and biodiversity.8

The Statement was developed in consultation with unions, industry, local government, conservation organisations and the community.9 The Australian Government and all state and territory governments signed on to the NFPS in 1992 except for Tasmania, which signed on in 1995.10 The Regional Forest Agreements (RFAs) are the primary mechanism for implementing the NFPS.11

The RFAs were established through a four-part process. State governments prepared scoping agreements to

> determine the size and scale of the state-by-state assessments that would need to be undertaken. Next, a Comprehensive Regional Assessment (CRA) of each proposed RFA region was undertaken, at a cost of AUD\$115 million to the Commonwealth. 12,13 The CRAs covered the environmental, social, cultural and economic values in eleven proposed RFA regions (Figure 1).14

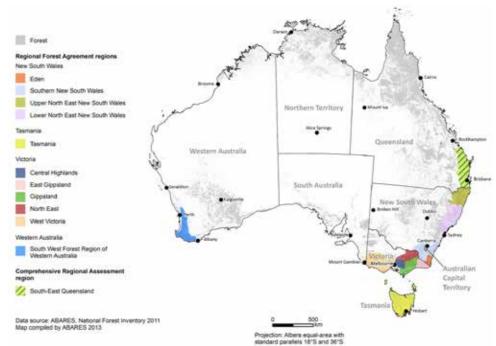


Figure 1: Regional Forest Agreement regions and Comprehensive regional Assessment regions. Source: Montreal Process Implementation Group for Australia and National Forest Inventor Steering Committee 2013.15

- (Musselwhite and Herath 2005)
- (Commonwealth of Australia 1992)
- (Commonwealth of Australia 1992)
- As above.
- As above.
- As above
- (Davey, Hoare and Rumba 2002)
- (Commonwealth of Australia, 'Regional Forest Agreement Forest News' 2000)
- (Musselwhite and Herath 2005), (Davey, Hoare and Rumba 2002), (McDonald 1999)
- (Montreal Process Implementation Group for Australia and National Forest Inventory Steering Committee, 2013)

⁽East Gippsland Regional Forest Agreement 1997), (Tasmanian Regional Forest Agreement 1997), (Central Highlands Regional Forest Agreement 1998), (Eden New South Wales Regional Forest Agreement 1999), (Western Australia Regional Forest Agreement 1999), (North East Regional Forest Agreement 1999), (North East NSW Regional Forest Agreement 1999), ment 2000), (West Victoria Regional Forest Agreement 2000), (Gippsland Regional Forest Agreement 2000), (Southern New South Wales Regional Forest Agreement 2001)

⁽Department of Agriculture 2015)

⁽Department of Agriculture, Water and Environment 2020)



Six million hectares of forests in Tasmania, Victoria, Western Australia and New South Wales were set aside as 'Deferred Forest Areas' and granted provisional protection during this CRA period, until an RFA could be put in place.16 As the CRA processes were completed, the Commonwealth began negotiating agreements with the Tasmanian, Western Australian, Victorian, New South Wales and Queensland governments, and between 1997 and 2001, ten RFAs were signed. The Queensland State Government did not sign an RFA.¹⁷ While the CRA/RFA process was initiated under Prime Minister Paul Keating the process was concluded and the RFAs signed under Prime Minister John Howard.18,19

Above: Prime Minister John Howard and Premier Tony Rundle (right) sign the Tasmanian RFA on November 8, 1997.²⁰

By signing the RFAs the Commonwealth amended regulations under the Export Control Act 1982 so that native hardwood forest woodchips were permitted for export provided they were sourced from an area with a RFA in place.²¹ The Commonwealth also accredited the participating state governments' forest management processes and systems (that is, the relevant state legislation, regulations and codes of practice and management, for those activities that are undertaken

in accordance with a RFA).²² This accreditation exempts state-based logging agencies from Commonwealth environmental law.23 Specifically, the EPBC Act 1999 allows forestry operations subject to a RFA to be exempt from seeking environmental approval under Part 3 of the Act.²⁴ The subsequent Regional Forest Agreements Act 2002 gave legislative effect to certain provisions of the Commonwealth-State RFAs that had previously not been legally binding.25

Each of the RFAs are divided into three parts²⁶:

- Part 1 Interpretation, Definition and General Provisions
- Part 2 Covers the Functioning of the Agreement, Ecologically Sustainable Forest Management, Threatened Flora and Fauna, CAR Reserve System, Industry Development, Indigenous Heritage, Plantations, Other Forest Uses, Competition Principles, Research and Data Use and Access. Obligations listed in this section are not intended to be legally binding except where they are also found in Part 3.
- Part 3 Outlines legally enforceable rights and obligations on matters of Forest Management, Compensation, Industry Assistance and Termination.

(Musselwhite and Herath 2005), (Department of Agriculture 2015)

(Australian Government 2017)

18 (McDonald 1999)

(Commonwealth of Australia 1997)

20 (Commonwealth of Australia 1998)

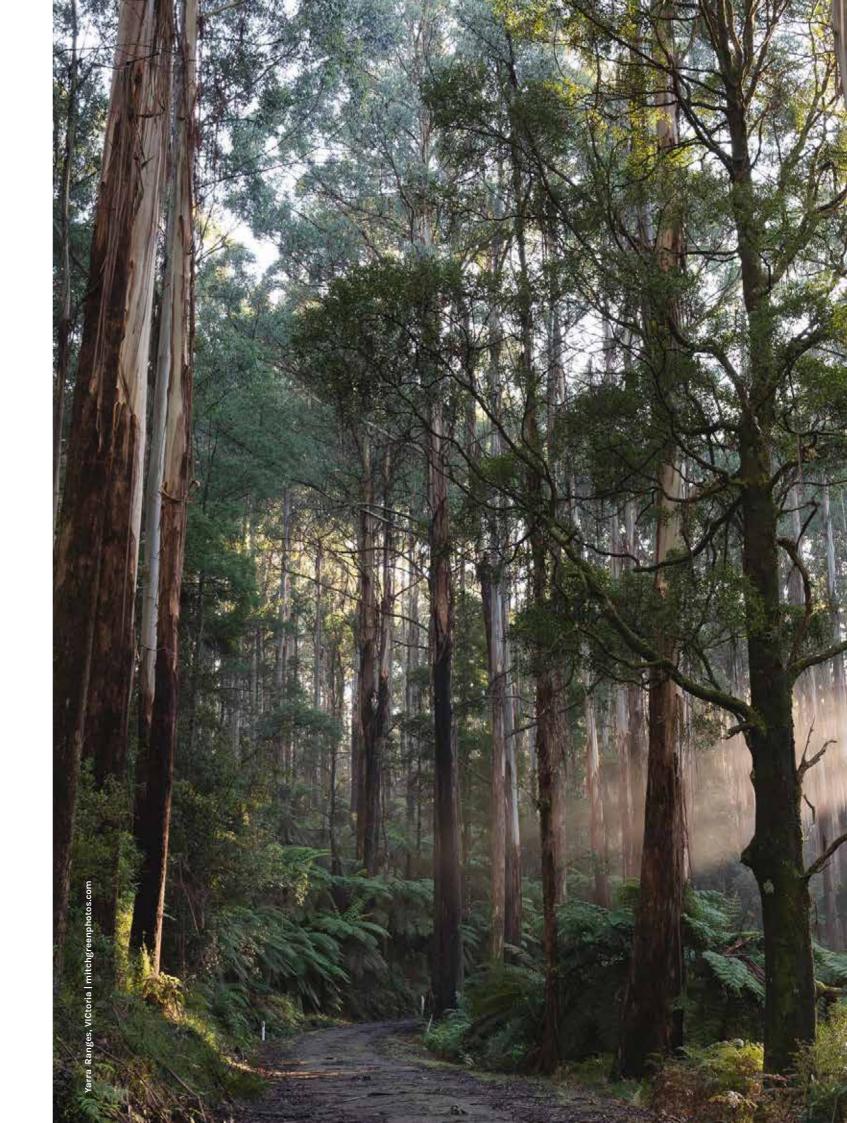
(Musselwhite and Herath 2005)

(Feehely, Hammond-Deakin and Miller 2013)

23 (s.38 EPBC Act 1999)

(Feehely, Hammond-Deakin and Miller 2013)

(East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)



2. Success of the RFAs in achieving key outcomes

As discussed above, each of the Regional Forest Agreements aimed to achieve four key outcomes:

- identify a Comprehensive, Adequate and Representative [CAR] Reserve System and provide for the conservation of those areas;
- provide for the ecologically sustainable management and use of forests in the Region;
- provide long-term stability of Forests and Forest-based industries; and
- have regard to studies and projects carried out in relation to all of the following matters relevant to the Region -
 - (a) environmental values, including old-growth, wilderness, endangered species, National Estate Values and World Heritage Values;
 - (b) indigenous heritage values;
 - (c) economic values of forested areas and Forestbased industries, including mineral exploration and production;
 - (d) social values (including community needs); and
 - (e) principles of ecologically sustainable management.

These outcomes reflect the main goals and vision of the NFPS. Part 1 of the RFAs reaffirms the Parties' commitment to the NFPS and its goals, objectives and implementation by operating under the principles of Ecologically Sustainable Forest Management (ESFM), creating a CAR reserve system, and fostering the development of an internationally competitive forest-based industry.²⁷

The following sections examine the effectiveness of the RFAs in meeting these outcomes.

Comprehensive. Adequate. Representative Reserve system

RFA outcome: Identify a Comprehensive, Adequate and Representative Reserve System and provide for the conservation

The establishment of a forest conservation reserve system that is comprehensive, adequate and representative, and that ensures the conservation of biodiversity is a key objective of the National Forest Policy Statement, and the foremost outcome listed in each of the RFAs.²⁸ The CAR Reserve System consists of areas of forest (both public and private) that are protected under state legislation, areas of forest that are set aside from logging but have no statutory protection ('informal reserves'), and some areas additionally protected under Commonwealth legislation, (e.g. World Heritage areas).29

The establishment of the reserve system was underpinned by nationally agreed National Forest Reserve Criteria, colloquially referred to as the JANIS³⁰ criteria, which describes the principles in full³¹:

- 1. Comprehensiveness includes the full range of forest communities recognised by an agreed national scientific classification at appropriate hierarchical levels:
- 2. Adequacy the maintenance of ecological viability and integrity of populations, species and
- Representativeness those sample areas of the forest that are selected for inclusion in reserves should reasonably reflect the biotic diversity of the communities.

In order for a Reserve System to demonstrate the principles of Comprehensiveness, Adequacy and Representativeness, they had to meet the nationally agreed criteria for the selection and area of forest ecosystems to be reserved³²:

- 1. At a minimum, 15% of the pre-1750 (precolonisation) distribution of each forest ecosystem should be protected in the CAR Reserve System.
- 2. At least 60% of vulnerable forest ecosystems, defined as ecosystems that have declined in cover by 70% and/or are subject to significant threatening processes, should be reserved.
- 3. All remaining occurrences (i.e. 100%) of rare and endangered forest ecosystems (ecosystems with a total range of less than 10,000ha, total area of less than 100ha or patches smaller than 100ha) should be reserved or protected by other means as far as is practicable.
- 4. 60% of examples of ecosystems that are classified as old-growth should be protected, or 100% if the old-growth ecosystem is rare or depleted.
- Wilderness areas (areas that remain largely unmodified) should have 90% or more of their existing area protected.

The JANIS criteria allowed for some flexibility when allocating areas to the CAR reserve systems where socioeconomic impacts were considered to be unacceptable, qualifying that the criteria ought to be viewed as 'guidelines rather than mandatory targets'.33

Comprehensive Regional Assessments (CRAs) were undertaken to determine which areas would form the CAR Reserve System. At the time, the CRAs were the most thorough, ambitious and wide-reaching assessments of their kind. Approximately 50 assessments were conducted in each RFA region, covering a wide range of disciplines including zoology, biology, economics and sociology, at a cost of \$115 million.³⁴ They provided an unprecedented level of understanding of the ecological, economic and social

value of forests in Australia. At the end of the process, more than 2.9 million hectares of forest had been added to Australia's existing reserve system.35

In signing the RFAs, the parties agreed that the primary function of the CAR Reserve System was to 'ensure the [long-term] protection and conservation of environment and heritage values [defined by the JANIS criteria]'.36 One way to determine the CAR Reserve System's success in achieving this function would be to quantify the percentage of ecosystems that have been protected according to the JANIS criteria thresholds (listed above). However, the suitability of this approach is predicated on the assumption that meeting percentage criterion targets translates to the protection of environment and heritage values on the ground. There are a number of factors that suggest it does not; chiefly the fact that the values the CAR Reserve System was designed to protect are, in fact, not sufficiently protected.

The following section will discuss the factors that have limited the CAR Reserve System's ability to perform the primary function of protection for which it was intended.

2.1.1 Design of the CAR Reserve System

The JANIS criteria were informed by global and national practices and understandings that were developed between 1992-1995.³⁷ At the time of signing these criteria were considered to meet the best international and national standards, especially as the 15% minimum protection for all ecosystem types exceeded the then globally accepted figure of 10%.³⁸ However, the criteria - and therefore the reserve system itself - have not been updated to reflect current science and criteria. This means that although science and conservation have advanced since 1992, these improvements are not incorporated into our reserve system, which still relies on more than 25-year-old data and criteria.

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

⁽Commonwealth of Australia 1992), (ANZECC 1997)

The JANIS criteria were developed by and named after the Joint Australian-New Zealand Environment and Conservation Council (ANZECC)/Ministerial Council on Forestry, Fisheries and Aquaculture (MCFFA) National Forest Policy Statement Implementation Sub-committee.

⁽ANZECC 1997)

³³

^{\$115} million in 2000 would be worth approximately \$179 million in 2017, an increase of ~56%. (Reserve Bank of Australia 2017)

⁽Australian Government 2015)

[[]Tasmanian RFA 1997], (East Gippsland RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999),

⁽North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

For example, the impacts of climate change, altered bushfire regimes, and increased global reservation targets are not reflected in the reserve system. In 1993 Australia signed on to the International Convention on Biological Diversity. In 2010 the Convention on Biological Diversity was updated to incorporate a target to protect 17% of all terrestrial ecosystems by 2020.40

Research over the last twenty years demonstrates the importance of protecting contiguous landscapes, particularly in order to prevent the worst effects of stochastic events such as bushfire, drought and disease.41 The CAR Reserve System was predominantly designed to meet percentage criterion targets and while the importance of landscape connectivity was acknowledged in the JANIS criteria, it was not a core aim.⁴² For critically endangered species like the Swift Parrot, connectivity in the landscape is critical to protect important foraging habitats found in forests between reserved areas.⁴³ In 2009, the Black Saturday Bushfires burnt 45% of the reserve of the then endangered Leadbeater's Possum.⁴⁴ The species is now critically endangered.⁴⁵ Large, severe fire events like that which occurred on Black Saturday and most recently across Australia in the spring and summer of 2019/20 have the potential to drastically reduce areas of habitat in short periods of time. Isolated or fragmented patches of habitat are much more susceptible to being destroyed by fire. This demonstrates the importance of protecting contiguous landscapes and maintaining continuity within the forest.

By not prioritising the protection of contiguous landscapes, the CAR Reserve System is severely limited in its ability to conserve forest areas due to increased likelihood and negative effects of events like bushfire, disease and drought.

2.1.2 Implementation of the CAR Reserve System

In addition to these limitations in design, the CAR Reserve System was implemented using the technology of the day, which has since been superseded. The Reserve System was designed using an agreed interim national bioregional framework, known as the Interim Biogeographic Regionalisation for Australia (IBRA) which was developed in 1993-94.46,47 IBRAs originally divided Australia into 80 distinct bioregions that reflected the 'environmental determinants for broad patterns in landscape, ecosystem and species diversity.'48 These regions determined where CRAs were to be undertaken, and therefore where the CAR Reserve System would be established.⁴⁹ In 2000, a review of the IBRA framework was undertaken, which refined the framework to reflect 85 bioregions, and developed 354 subregions.⁵⁰ Today there are 89 bioregions (IBRAs) broken into 419 subregions⁵¹ - affording land managers greater detail when planning for and managing ecosystem types. Categorising a diverse array of identified subregions under the banner of one bioregion will severely impact the representativeness of the reserve, because it is likely that important subregions aren't adequately represented. For example, the North East NSW RFA spans three bioregions⁵² but as of 2012 these three bioregions have been divided into a total of 52 subregions. 53,54

The CAR Reserve System stipulated that representativeness would be achieved by accurately representing ecosystems within bioregions; if the reserve system reflected current frameworks, representativeness would be based on selecting the appropriate amount of ecosystems within subregions. By using bioregions to achieve representativeness, differences between subregions are not accounted for. This would be like trying to represent Europe at the continent (e.g. bioregion) level, resulting in overlooking unique characteristics at the national (e.g.

subregion) level. The nuances between the Italian vs. Swiss alps or wetlands in Finland vs. wetlands in the Netherlands would not be captured at such a broad scale.

Achieving representativeness based on subregion rather than bioregion is part of the Australian Government's plan for the national reserve system. The Australian Government's National Reserve Strategy 2009 – 2030 sets a new target for 'progressive representativeness' in the National Reserve System of protecting 'at least 80 per cent of the number of regional ecosystems in each IBRA subregion' to be achieved by 2025.⁵⁵

The reserve system was mapped at a scale of between 1:100,000 to 1:250,000 as outlined in the National Criteria for the creation of a CAR reserve system. The JANIS criteria noted the need for ecosystems to be identifiable in the field and to be able to have their pre-1750 distribution accurately modelled. While commonly used for environmental planning, this scale may not be able to detect subtle components of the landscape, such as old-growth stands, rainforest gullies or important riparian vegetation. A more appropriate scale would be 1:50,000 or 1:25,000 to avoid omission of vegetation types because of coarse map scale.

An assessment of the efficacy of Tasmanian forest ecosystem protection in reaching the percentage criterion targets for the reserve system revealed that 27 forest ecosystems were adequately protected, 16 were close to being protected according to the criteria, but six had not been protected according to the indicative targets as a result of the 'flexibility caveat'. In NSW, data demonstrated that most ecosystems (55% on average) in the North East RFA region were not protected according to the prescribed thresholds. There were insufficient data available to analyse the Southern and Eden RFA regions.

The original JANIS report stated: Modifications to reserve design will be required through time as new values are identified and programs monitoring the effectiveness of established reserves identify deficiencies in reserve design and management. Monitoring programs should enable appropriate reporting of the effectiveness of the establishment and success of the CAR reserve system. ⁶¹

No detailed or systematic scientific review of the adequacy of the RFA-accredited CAR Reserve System has occurred. Appropriate updates have not been made to the CAR Reserve System framework, not to the land reserved onthe-ground to reflect new science or updated criteria for conservation.

In order for the CAR Reserve System to be effective it must be able to adopt and adapt to the latest science, technology and standards. It must incorporate up-to-date information if it is to reflect the current knowledge of the day.

2.1.3 Management of the CAR Reserve System

Under the RFAs, state environment departments and logging agencies are charged with management of parts of the CAR Reserve System that are protected in informal reserves and areas protected by prescription. Informal reserves and areas protected by prescription are meant to offer protection to threatened species as prescribed by the participating state's forest management framework, however there are examples of on-ground management failing to deliver conservation measures. In Tasmania, some areas of Swift Parrot habitat are supposed to be protected by prescription.⁶² An assessment of management prescriptions in forestry operations for Swift Parrot protection revealed that on-ground implementation was typically not effective in retaining important habitat.⁶³ In addition, Swift Parrot protection sites implemented by prescription experienced substantial post-harvest disturbance.⁶⁴ According to Australia's Strategy for the National Reserve System 2009-2030, the CAR Reserve System should meet the IUCN's definition of a 'protected area', including 'clearly defined', that is 'able to be accurately identified on maps and on the ground', but it appears that the CAR Reserve System is failing on this front both as a result of coarse mapping (see above) and through inadequate communication between scientists and forest managers.65

Most of the native forests subject to logging are on public land, i.e. land managed by state governments on behalf of all of us. State governments (and in the absence of RFAs the Commonwealth government) can direct how public state

- 39 (UN Convention on Biological Diversity 2018)
- 40 As above. 41 (Soulé, et
- 41 (Soulé, et al. 2004) 42 (Commonwealth of Au
- 42 (Commonwealth of Australia 1999) 43 (Munks, et al. 2004), (Brereton 1997)
- 44 (Leadbeater's Possum Advisory Group 2014)
- 45 (Australian Government 2018)
- 46 (Commonwealth of Australia 1999)
- 47 (Australian Government n.d.)
- 48 (Thackway and Cresswell 1995)49 (Commonwealth of Australia 1999)
- 50 (Environment Australia 2000)
- 50 (Environment Australia 2000) 51 (Commonwealth of Australia 2012)
- 52 SEQ (South-East Queensland) bioregion, NET (New England Tableland) and NNC (NSW North Coast)
- 53 (Commonwealth of Australia 2012)
- 54 Note: the NE NSW RFA does not encompass all 52 subregions from the SEQ, NET and NNC bioregions.

(Australian Government 2009)

56 (Commonwealth of Australia 1999)

56 (Commor 57 As above.

58 (Kirkpatrick 1998)

59 (Love and Sweeney 2015)

60 (Sweeney 2015)

61 (Commonwealth of Australia 1992)

62 (ANU 2018)

63 (Munks, et al. 2004)

5 (Australian Government 2009)

forests are managed and used. Currently, they are failing to manage them in a way that genuinely protects species and biodiversity.

Some areas that were protected according to the appropriate threshold are under threat from logging as a fault of land managers and legislative change. In Victoria in 2017, the Flora and Fauna Research Collective took the state environment department to court for logging more than the 60% threshold required for protection of old-growth outlined in JANIS criteria. 66 At the time of writing, the outcome of this case is pending.

In Tasmania, legislative changes provide for logging of old growth forests and rainforest species in some categories of reserves recognised as part of the CAR reserve system. Perversely, the recently renewed Tasmanian RFA has been amended to explicitly allow for this logging, despite Government reporting still referencing the Tasmanian Reserve Estate (part of the CAR reserve system) as being a primary mechanism that demonstrates the protection of environmental value, including old growth and rainforests, from the impacts of logging.

Without appropriate management, the CAR Reserve System is failing and will continue to fail its intended outcome of conservation.

The CAR reserve system was considered to be one of the most successful components of the RFAs, but its success in achieving conservation outcomes for environmental values is limited. Ecosystems, species and ecological processes are under significant stress in all RFA regions (indeed across the entire nation), suggesting the CAR Reserve System is not fulfilling its intended outcomes. Outdated methodologies, data and understanding of ecosystem requirements (e.g. we now recognise the importance of connectivity in the landscape for conservation), inappropriate mapping and inadequate management of species and the reserves themselves have all contributed to the CAR Reserve System failing to reach its intended outcome of preserving environment and heritage values.

2.2 Ecologically Sustainable **Forest Management**

RFA outcome: Provide for the ecologically sustainable management and use of forests in the Region;

According to the NFPS and National Forest Reserve Criteria (JANIS Criteria), those forests that exist outside of the CAR Reserve System and are available for logging should be managed in an ecologically sustainable way.⁶⁷ That is, logging must be conducted in a way that is harmonious with Ecologically Sustainable Development [ESD] that 'meets the needs of present generations without compromising the ability of future generations to meet their own needs'.68 In the context of managing Australia's native forest, the NFPS stipulates that ESD must:

- 1. maintain ecological processes such as the water, carbon and nutrient cycles;
- maintain biodiversity;
- provide benefits to the community.

As a key measure of ESD, the success of the RFAs in maintaining biodiversity has been selected for further

2.2.1 Maintaining biodiversity

Biodiversity is defined as the variety of all life forms. Australia's Biodiversity Conservation Strategy 2010 - 2030 describes three levels of biodiversity⁶⁹:

- 1. genetic diversity—the variety of genetic information contained in individual plants, animals and micro-organisms;
- 2. species diversity-the variety of species;
- ecosystem diversity—the variety of habitats, ecological communities and ecological processes.

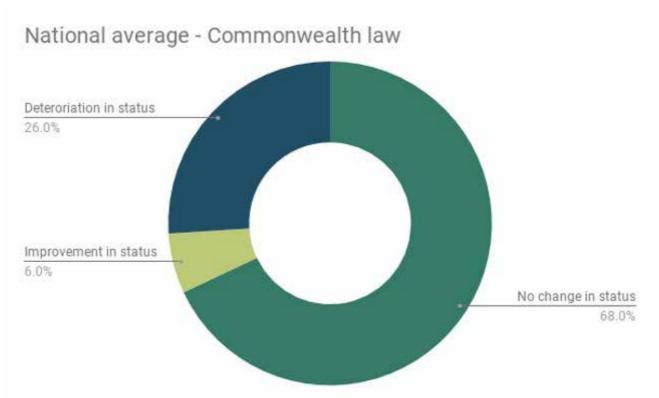
To assess the RFAs' success in maintaining biodiversity, the state of forest-dependent threatened species existing within RFA regions was analysed to determine whether the RFA had provided for threatened species conservation in forests. Each RFA lists priority species for conservation within the RFA region. The conservation status under

(The Age, Supreme Court shuts down Andrews government plan to log untouched forest , 2017)

(Commonwealth of Australia 1992), (ANZECC 1997)

(World Commission on Environment and Development 1987)

Natural Resource Management Ministerial Council 2010



Commonwealth law at the time the RFAs were signed of these priority-listed species was compared with their status in 2020. Data were taken directly from the RFAs to establish which species were prioritised for conservation at the time of signing, from the implementation reports prepared by the Commonwealth and relevant state governments and cross-referenced against the EPBC Act 1999 species' conservation status.

Species that are threatened with extinction are listed as a threatened species under the EPBC Act 1999 and given a status that represents the risk that they will go extinct. In order of severity, these levels are: extinct, extinct in the wild, critically endangered, endangered, vulnerable or conservation dependent. Change in species status from the time of initial RFA signing to 2020 met one of three characteristics:

- 1. Deterioration in status those species that have undergone population declines that warrant their 'uplisting' - that is, species that are now classified in 2020 under a conservation status that represents a greater likelihood of extinction than they were at the time of signing.
- 2. Improvement in status those species that are less likely to go extinct in 2020 than they were at the time of signing. These species have moved to a more secure conservation status.
- 3. No change in status species that remain in the same category of risk in 2020 as they did at the time of signing.

Figure 2 (above): Average change in conservation status of species listed under Commonwealth legislation in NSW, Tasmania, Victoria and Western Australia between the time of signing of the RFAs and 2020. Teal=no change in conservation status, navy=deterioration in status, green=improvement in conservation status.70,71

It is important to note: very few Australian species have been reclassified as having a more secure conservation status through increased population size or fitness. In most cases, improvements in conservation status have resulted from improved information on the species.⁷² For example, of the 21 forest-dwelling species that were removed from the Commonwealth threatened species list between 2006-11, 76% were removed because of increased information about the species, and the remaining 24% were removed because of taxonomic revisions (i.e. scientists reclassified the scientific name of a species); none were removed because of improved conservation status.73

Commonwealth law

In 2020, the conservation status of 26% of species had, on average, increased in severity in some way, meaning they are at a greater risk of extinction than they were 20 years ago as a result of forest management under the RFAs. The conservation status of only 6% of species had been downgraded to a more secure status (Figure 2).

⁽NSW EPA 2017), (Victorian Government 2017), (Commonwealth of Australia 1997), (Commonwealth of Australia 1999), (Commonwealth of Australia 1998), (Commonwealth of Australia 2000), (Tasmanian RFA 1997), (Commonwealth of 1997), (Commonwealth of Australia 1999), (Department of Parks and Wildlife (WA) and Department of Agriculture, Fisheries and Forestry (Cwth) 2016), (Australian Government 2018), (Australian Government 2018)

Victorian data averaged across all regions except for East Gippsland which has been omitted due to incomplete data.

⁽Montreal Process Implementation Group for Australia and National Forest Inventory Steering Committee 2013)



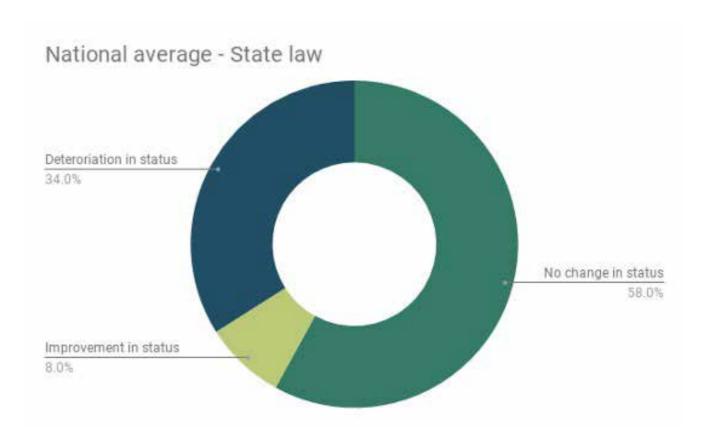
Figure 3 (above): Change in conservation status of species listed under Commonwealth legislation in NSW, Tasmania, Victoria and Western Australia between the time of signing of the RFAs and 2020. Teal=no change in conservation status, navy=deterioration in status, green=improvement in conservation status.^{74,75}

Under Commonwealth law, 52% of Western Australian species have deteriorated in conservation status since the RFAs were signed. A 2015 audit of Western Australia's biodiversity showed that many of Western Australia's species were rapidly heading towards extinction in the next 10 years , with lack of proper monitoring and auditing, insufficient funding, and lack of accountability cited as likely causes.⁷⁶

Numerous species in NSW that were listed as threatened under Commonwealth law when the RFAs were signed have since been listed under NSW state law, when previously they weren't. This is an example of inconsistency between state and Commonwealth management of threatened species.

The data demonstrate that the majority of threatened species listed at the time of signing of the RFAs have either declined in population numbers or have experienced no improvement in conservation status since the RFAs were signed – meaning they are no closer to recovery than they were at the time of signing.

In some instances, stasis may be the best-case scenario for species with populations more prone to decline or that experience a greater number of threatening processes. The decline in species populations across the board demonstrates that native forest logging is not occurring in an ecologically sustainable way, which directly contravenes the principles of Ecologically Sustainable Forest



Management that is prioritised in the NFPS and the RFAs.

State law

On average, the conservation status of 34% of species listed as threatened under State environment legislation had deteriorated between time of signing and 2017-18. Fifty-eight percent had not improved, and were at the same risk of extinction in 2017-18 as at the time of signing. Only eight percent had undergone an improvement in their status (Figure 4).

Figure 4 (above): Average change in conservation status of species listed under State legislation in NSW, Tasmania, Victoria and Western Australia between the time of signing of the RFAs and 2017-18. Teal=no change in conservation status, navy=deterioration in status, green=improvement in conservation status.^{77,78}

⁽NSW EPA 2017), (Victorian Government 2017), (Commonwealth of Australia 1997), (Commonwealth of Australia 1999), (Commonwealth of Australia 1999), (Commonwealth of Australia 1999), (Commonwealth of Australia 1999), (Department of Parks and Wildlife (WA) and Department of Agriculture, Fisheries and Forestry (Cwth) 2016), (Australian Government 2018), (Australian Government 2018)
Victorian data averaged across all regions except for East Gippsland which has been omitted due to incomplete data.

⁽WAtoday, Buried audit shows WA species plunging into extinction, 2017)

^{77 (}NSW EPA 2017), (NSW Threatened Species Scientific Committee 2018), (Victorian Government 2017), (Commonwealth of Australia 1997), (Commonwealth of Australia 1999), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of 1997), (Commonwealth of Australia 1999), (Tasmanian Government 2017), (Department of Parks and Wildlife (WA) and Department of Agriculture, Fisheries and Forestry (Cwth) 2016), (Government of Western Australia 2018), (Government of Western Australia 2018)

⁷⁸ Victorian data averaged across all regions except for East Gippsland which has been omitted due to incomplete data.



Figure 5 (above): Change in conservation status of species listed under State legislation in NSW, Tasmania, Victoria and Western Australia between the time of signing of the RFAs and 2017-18. Teal=no change in conservation status, navy=deterioration in status, green=improvement in conservation status.79,80

More than half (53%) of the species listed under NSW state law have deteriorated in status since the RFAs were signed (figure 5). In Western Australia, 43% of species have deteriorated in conservation status under state law. At first glance, data for Victoria appears to demonstrate a somewhat less negative picture, with the vast majority of species (83%) classified under the same conservation status in 2017-18 as at the time of signing. However, this is very likely due to the fact that Victoria's state environment legislation that is responsible for classifying threatened species, the Flora and Fauna Guarantee Act 1988, does not distinguish between levels of risk to conservation status, merely categorizing species as either 'threatened' or 'not threatened', therefore there is no reflection under state law for those species that are at greater risk of extinction.81,82

2.2.2 Contributing factors to biodiversity decline

Australia has the world's eleventh-highest extinction rate, and holds the world record for the most mammal extinctions.83 The key contributing factors to extinction are habitat loss, altered fire regimes, climate change and predation and competition from pest plants and animals.84 Habitat alteration or loss is a threatening process for the majority of threatened terrestrial vertebrates.85 Forestdependent threatened species are subject to these same issues, though their conservation is further complicated by the fact that they are ostensibly not protected under federal environment law. This exemption means that those actions that would normally trigger intervention or ministerial approval (e.g. destruction of habitat of threatened species which are considered matters of national environmental significance) can go ahead without repercussions. Under this arrangement, state laws, regulations and prescriptions are intended to provide for species. However, this often isn't the case. For example the Greater Glider, which is listed federally as a threatened species, receives no protection in the Central Highlands RFA region because the state

framework hasn't updated prescriptions on how to respond to the presence of glider colonies in that area.86 In Western Australia, Baudin's Black Cockatoo was uplisted from vulnerable to endangered in February 2018,87 and a month later the state logging agency had moved to increase logging of karri, jarrah and marri forest by up to 50%, the latter two eucalypt types providing critical nesting and foraging habitat for the cockatoo.88 Ordinarily, logging known threatened species habitat would trigger protection under the EPBC Act 1999, but because of the exemption, it does not.

The RFAs outlined plans and goals for ensuring the protection of threatened species, including implementation of recovery plans and state-based plans as a 'matter of priority'.89 However a number of forest-dependent threatened species across the nation still do not have current recovery plans in place. Australia-wide, less than 40% of nationally listed threatened species have recovery plans in place.90 Under Victorian state environment law, only 61% of threatened fauna and 18% of threatened vascular plants have an action plan.91 Without recovery plans it is difficult to implement appropriate protection, and taking action without understanding what is required for a species' survival can have negative impacts.

Eighteen to twenty-eight percent of all vertebrates in Australia are dependent on tree hollows for habitat.92 Eucalypt forests, like those subject to logging in Australia's RFA regions, support almost half (47%) of all hollowdependent vertebrate species.93 Habitat loss is the overwhelming threatening process for the majority of species in Australia.94 For those species listed as priority species at the time of signing, the key threatening process to their survival, that is habitat loss from clearfell logging, has remained a prominent activity in the landscape because of

Numerous studies in all four states show that logging is a key threatening process to iconic threatened species like the Swift Parrot in Tasmania⁹⁵, WA's Western Ringtail Possum⁹⁶, Leadbeater's Possum in Victoria⁹⁷ and the Regent Honeyeater in NSW⁹⁸ all of which are critically endangered and have been uplisted between 2015-18.99

In signing the RFAs, parties agreed the protection of threatened species would be provided for through the CAR Reserve System, state and Commonwealth environment laws and state forest management plans and frameworks.¹⁰⁰ A cornerstone of successful Ecologically Sustainable Forest Management (ESFM) as described in the RFAs and the NFPS is the maintenance of the biological diversity of forests. The status of forest-dependent threatened species is one measure of the maintenance of the biological diversity of forests. In reality, more than a quarter of all federally listed forest-dependent threatened species are closer to extinction now than they were 20 years ago when the RFAs were signed, and 68% have not improved in their conservation status, demonstrating that forest management is not fulfilling the aim of ESFM.

There is a distinct lack of accountability and enforcement when it comes to threatened species management in RFA regions, which is compounded by the fact that native forest logging operations are exempt from Federal environment law, that is, the EPBC Act 1999.

⁽NSW EPA 2017), (NSW Threatened Species Scientific Committee 2018), (Victorian Government 2017), (Commonwealth of Australia 1997), (Commonweal wealth of Australia 1999), (Commonwealth of Australia 1998), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Tasmanian RFA 1997), (Commonwealth of Australia 2000), (Victorian Government 2018), (Commonwealth of Australia 2000), (Com monwealth of 1997), (Commonwealth of Australia 1999), (Tasmanian Government 2017), (Department of Parks and Wildlife (WA) and Department of Agriculture, Fisheries and Forestry (Cwth) 2016), (Government of Western Australia 2018), (Government of Western Australia 2018)

⁸⁰ Victorian data averaged across all regions except for East Gippsland which has been omitted due to incomplete data.

⁽Flora and Fauna Guarantee Act 1988)

⁸² In 2018 the Flora and Fauna Guarantee Amendment Bill 2018 that sought to amend the Flora and Fauna Guarantee Act 1998, Victoria's state environment law, included a proposal to update the FFG Act threatened species status classifications to reflect EPBC Act categories.

⁽IUCN Red List 2018-2 2018), (Woinarski, Burbidge and Harrison 2015)

⁽Hughes, Daily and Ehrlich 1997), (Ducatez and Shine 2017)

⁽Ducatez and Shine 2017)

⁸⁶ (Victorian Government 2014)

⁸⁷ (Threatened Species Scientific Committee 2018)

⁸⁸ (Sydney Morning Herald, Protesters rally as WA agency plans native forest logging increase , 2018)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999),

⁽North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

⁽The Guardian, 'Fantasy documents': recovery plans failing Australia's endangered species , 2018)

⁽Victorian Government 2017), (Victorian Government 2014), (Victorian Government 2013)

⁹² (Smith and Lindenmayer 1992)

⁹³ (Gibbons and Lindenmayer 2002)

⁽Smith and Lindenmayer 1992), (Kavanagh and Stanton 2005), (Eyre, et al. 2010), (Lindenmayer, et al. 2012), (Lindenmayer, et al. 2015)

⁹⁵ (The Guardian, Logging 'destroying' swift parrot habitat as government delays action, 2018), (Birdlife International 2018)

⁽Burbidge and Zichy-Woinarski 2017)

⁹⁷ (Woinarski and Burbidge 2016)

⁽Commonwealth of Australia 2016)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999),

⁽North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

2.3 Security for industry

RFA outcome: Provide long-term stability of Forests and Forest-based industries;

Recognising the contribution local native forest industries historically have made to regional and state economies, the RFAs aimed to achieve a key outcome of long-term stability for forest industries. ¹⁰¹ The primary way the RFAs intended to achieve this was through providing secure access to timber resources to the industry for the duration of the 20-year agreements. Secure access, combined with assistance packages to the industry, was 'expected to encourage greater investment in value-adding projects and create new jobs in RFA regions.' ¹⁰²

The RFAs state that by providing greater certainty of access to industries, further industry development would be facilitated through new-investment, plantation development, value-adding in forest-based industries, downstream processing, introducing new technology, enhancing utilisation of regrowth for sawn products, investment in mining and tourism and recreation investment. 103

However, despite the RFAs, there has been a steady decline in jobs in the native forest timber industry and volume of timber being extracted from native forests.¹⁰⁴

The following section analyses the decline in timber volumes from native forests managed under RFAs, and employment in native forestry, both considered key indicators of a secure industry. 105 This section will also draw

comparisons between the native forest timber industry and the plantation industry, to understand how secure the plantation sector is despite not operating under RFAs.

2.3.1 Volume of logs harvested

Native hardwood sawlogs

As part of its commitment to providing industry with secure access to forests through the RFAs, the Australian government committed to providing a minimum annual timber supply to industry.¹⁰⁶ The volumes of this supply were based on different measurements for different areas, with states setting minimum annual supply based on previous years, or on the supply legislated at the time. 107 The volume committed was based on cubic metres of sawlogs, with the exception of the Southern and Eden NSW RFAs that incorporated minimum annual pulpwood supply. 108 ,109 Across the four states, approximately 2,210,000 cubic metres of sawlogs per annum were committed to industry through the RFAs, nearly double the 1.3 million cubic metres of sawlogs that were removed from Australian native hardwood forests in 1996-97.¹¹⁰ An average of 2,234,000 cubic metres of sawlogs were taken out of Australia's native forests each year over the period of 2006-18.111

Native hardwood sawlogs, pulplogs and woodchips

In signing the RFAs, the government committed a total of approximately 2.2 million cubic metres of native forest sawlogs to industry. Volumes extracted exceeded minimum volumes committed in the RFAs by an average of 1.53% annually over the 2006-18 period. However, sawlogs are not the only type of logs removed from native forests.

While these were the volumes that were committed to industry through the RFA mechanism, in reality pulplogs and woodchips contribute significantly to the volume of wood being extracted from the forests. National data on volume of logs coming out of native forests are not distinguished by state, though it is still possible to interpret harvest rates of pulp vs. sawlogs for Australia as a whole. Over the 2006-18 period, on average sawlogs accounted for just 40% of logs being extracted from the forest, with 60% of logs being pulplogs for wood-based panels, paper products, woodchips for exports or other uses.

The total volume of logs being extracted from the forests since the RFAs were signed has decreased over the last 20 or so years, with a more rapid decline occurring in the past decade (Figure 6). He is tates with an RFA, the volume of logs being extracted from native forests has declined by 63% in the period from 2000 - 2018, declining by an average of 4.57% each year. In Australia, total native hardwood log production (saw and pulp) fell by 56% from 2008 to 2016. It would appear that despite the RFAs' commitments to provide for secure industry, a key indicator of a secure industry (logs extracted) has significantly declined sign the RFAs were signed.

Figure 6 (above): Volume of native hardwood logs harvested ('000m³) between 2000-18 in Tasmania (light blue line), Western Australia (purple line), Queensland (green line), Victoria (red line), New South Wales (dark blue line) and the total in Australia (orange line). 116

An annual average of 5,534,000 cubic metres of wood has been removed from native forests between 2006-18, over 2.5 times more than the national miniumum supply committed in the RFAs and what was being harvested before the RFAs were signed.

^{101 (}Department of Agriculture 2015)

^{102 (}Department of Agriculture 2018)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

(McDonald 1999) (ARARES 2013) (ARARES 2019)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

^{106 (}East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

^{107 (}Pöyry 1996), (NSW and Commonwealth Governments 1999), (Commonwealth and Victorian Regional Forest Agreement (RFA) Steering Committee 1997), (Commonwealth and Victorian Regional Forest Agreement (RFA) Steering Committee 1996), (Victorian Government 2000), (Commonwealth and Victorian Regional Forest Agreement (RFA) Steering Committee 1999), (Commonwealth and Victorian Regional Forest Agreement (RFA) Steering Committee 1998), (G. o. Australia, Assessment of Ecologically Sustainable Forest Management in the South-West Forest Region of Western Australia 1997)

^{08 (}Eden NSW RFA 1999), (Southern NSW RFA 2000)

NOTE: Under the recently renewed RFAs, e.g. NSW, reference to specific volumes of logs has been removed (Commonwealth of Australia and the State of New South Wales 2018a, b, c)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001), (National Forest Inventory 1998)

⁽ABARES 2019)

NOTE: Native forest logging agency annual reports provide data on volume of logs harvested from native forests. However, they often report figures inconsistently from year to year – changing the units of measure that they use to report wood production, or reporting combined pulp and sawlog figures one year and reporting them separately the next. This makes standardisation of log data within and between RFA regions challenging.

^{113 (}ABARES 2019

NOTE: further investigation is required to understand the volumes of logs that are extracted from the forest for alternative uses such as firewood.

^{115 (}ABARES 2017)

^{116 (}ABARES 2013), (ABARES 2019)

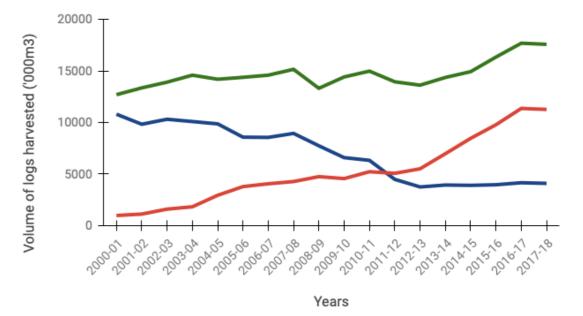
The RFAs intended to provide secure access to the forest resource to industry, and did so by committing to provide minimum volumes of sawlogs per annum. The annual volume of sawlogs extracted has consistently exceeded the minimum committed over the 18-year period between 2000-18. When annual volumes of woodchips and pulplogs are accounted for, more than double the minimum annual volume committed has been extracted each year. A 2013 review of the native forest industry shows that the volume of roundwood removed from Australia's native forests increased between 1997 and 2000 (the period in which nine of the ten RFAs were signed) before commencing a steady decline between 2000-18.¹¹⁷

By contrast, the volume of native forest hardwood coming out of forests in Queensland where there is no RFA in place has declined by only 33% at an annual average rate of 1% decline (Table 1).

Table 1 (below): Rate of decline in volume of native forest hardwood logs between 2000–2018 across NSW, Victoria, Western Australia, Tasmania and Queensland. 118

	Change in volume of logs	change in volume of logs extracted (%)			
	Annual average decline	Total decline from 2000 - 2018			
NSW Native Hardwood	-4%	-47%			
Vic Native Hardwood	-4%	-50%			
WA Native Hardwood	-5%	-64%			
Tas Native Hardwood	-5%	-75%			
Average Native Hardwood for RFA states	-5%	-59%			
Qld Native Hardwood*	-1%	-33%			
Average Native Hardwood for non-RFA states**	-1%	-33%			

^{*} There is no Regional Forest Agreement in place in Queensland.



2.3.2 Employment

By providing certainty of access to the forest for the timber industry in conjunction with Forest Industry Structural Adjustment Packages and other funding, it was expected the Regional Forest Agreements would result in increased job generation and no net job losses in RFA regions. ¹¹⁹ In the first five-year period there was great optimism for the timber industry and the increased jobs and funding that had come about as a result of the RFAs. ¹²⁰ However, since the RFAs were signed there has been an average decline in employment in native forestry across the nation. ¹²¹

A report released by the Australian Forest & Wood Products Association (AFWPA) in 2018 demonstrated that total national direct employment in the forest industry had declined by 25% in 2016 from 2011, part of a larger trend of decline that was also observed between 2006 and 2011.¹²²

In Tasmania, timber industry (i.e. both the native forest and plantation sectors) employment dropped by 61% between 2008 to 2013, reducing from 6963 FTEs to 2715 FTEs. ¹²³ In Victoria, an estimated 2,770 workers were employed in forestry support services and primary processing sector of the native forest industry in 2009, which had fallen to 2,284 by 2012 ¹²⁴, and to 1639 by 2018. ¹²⁵ An estimated 811 people were directly employed in the Forestry and Logging and Forestry Support Services sectors in Western Australia, accounting for 0.07% of all WA employment in 2011. ¹²⁶ Data for NSW are unavailable.

Figure 7 (above): Total volume of logs harvested ('000m³) between 2000-18 in all Australian states and territories from softwood plantations (green), hardwood plantations (red) and native hardwood forests (blue).¹²⁷

2.3.3 Growth in the plantation sector of Australia's wood products industry

In contrast to the decline in log production in the native forest logging industry, the plantation sector has steadily grown (Figure 7).¹²⁸

The volume of logs used for sawn and residual (e.g. pulp or chip) products from hardwood and softwood plantations has steadily increased in all states (Figure 8). Plantations produced 76% of Australia's total log supply in the 2010-2011 period.¹²⁹

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^{**} Excludes ACT, NT, and SA as they do not have native forest logging in public forests.

^{117 (}Macintosh 2013)

^{118 (}ABARES 2013), (ABARES 2019)

⁽Commonwealth of Australia 2000), (Department of Agriculture 2018)

^{120 (}Commonwealth of Australia 2000)

^{121 (}McDonald 1999)

^{122 (}ABARES 2019), (Schirmer, et al. 2018)

⁽Schirmer 2014)

^{124 (}Schirmer, Mylek and Morison 2012)

^{125 (}Schirmer et al. 2018)

^{126 (}ABS 2011)

^{127 (}ABARES 2013), (ABARES 2019)

^{128 (}ABARES 2019)

^{129 (}Montreal Process Implementation Committee 2013)

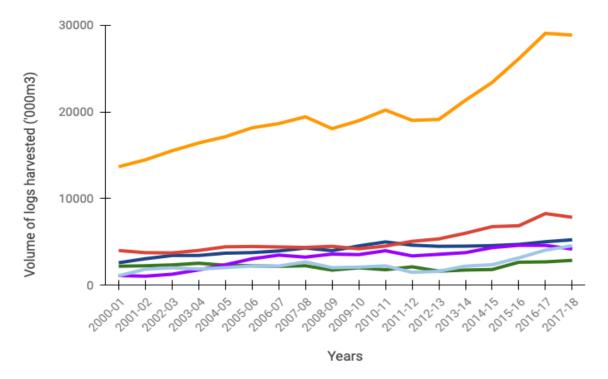


Figure 8 (above): Volume of plantation logs ('000m³) (both hardwood and softwood) harvested between 2000-18 in Tasmania (light blue line), Western Australia (purple line), Queensland (green line), Victoria (red line), New South Wales (dark blue line) and the total in Australia (orange line). 130

Between 2000 and 2018, the volume of logs sourced from softwood and hardwood plantations increased by 111%, at an average rate of 4% per year (Table 2).

Table 2 (below): Rate of increase in total volume of hardwood and softwood plantation between 2000-2018 across NSW, Victoria, Western Australia, Tasmania and Queensland.¹³¹

	Change in volum	Change in volume of logs harvested (%)			
Log Volume by state (m3)	Annual average increase	Total increase from 2000 - 2018			
NSW Total	4%	102%			
Vic Total	9%	95%			
Qld Total	4%	31%			
WA Total	4%	271%			
Tas Total	9%	314%			
Australia Total (including SA and NT)	4%	111%			

130 (ABARES 2013), (ABARES 2018) 131 (ABARES 2013), (ABARES 2018).

2.3.4 Factors contributing to industry decline

The decline in native hardwood log production has been closely tracked by a decline in hardwood-sawn timber consumption, which has changed markedly in the last two decades since the signing of the RFAs. In Victoria, for example, consumption of hardwood-sawn timber declined by 52% between 2000 and 2014.¹³² In Victoria in 2013, production of native hardwood-sawn timber exceeded consumption.¹³³ Meanwhile, production of (plantation) softwood-sawn timber increased 267% between 1989 and 2014.¹³⁴

Changing markets will influence viability of native forest timber products. Alternative materials have replaced traditional ones in construction, e.g. aluminium is used for window frames, steel for fascia boards, I-beams and LVL are now used for joists and beams instead of wood, concrete flooring is replacing suspended wood flooring and high-density housing makes for reduced sawn timber demand. Softwood timber is now more commonly used in housing materials than native hardwood, with usage of native hardwood in detached houses down by 88% between 1997 and 2014. It is predicted that demand for sawn timber will decline as residential building demand for sawn timber decreases.

The major drivers of decline in the native forest logging industry have been largely attributed to several key factors:

 Advances in technology: modernisation, mechanisation, less wasteful production processes¹³⁹:

(Taylor 2017)

(Taylor 2017)

(BIS Shrapnel 2015)

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2. Structural changes: decline in full-time and parttime employment, 140 companies downsizing, 141

- increased haulage and harvesting costs;¹⁴²
- 3. Changing markets: increased demand for products sourced from plantations;¹⁴³
- **4.** Changing demand: use of alternative materials for building and paper, decreased demand for timber because of a lack of growth in construction of detached housing, detached housing.
- 5. Change in resource availability: stricter forest management regulations, 146 lack of available timber as a result of historic 'over-cutting'. 147

These changes have occurred despite the RFAs. The fact that the RFAs did not adequately predict or account for such changes, and therefore have not avoided negative results of these changes, demonstrates that they have failed to provide for a stable industry that is able to thrive in the face of advancing technology, structural changes, and changing markets, demand and resource availability.

Case study

In early 2017, the Hermal Group announced they were selling the Heyfield sawmill in Gippsland, Victoria owing to decreased volumes of native hardwood. In Victoria, the decrease in native hardwood volumes has been attributed to an increase in establishment of logging protection zones, implemented in response to detections of critically endangered Leadbeater's Possums. However an analysis indicated that Leadbeater's Possum protection zones removed only 3,134ha or 1.8% of the 158,000ha of Ash forest available for logging in state forest of Victoria between 2014-17, 149 yet the production of sawlogs in Victorian declined by 54% in the 2000-14 period. 150

Despite investment in native forest logging and ongoing subsidies, timber production from native forests peaked

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133
           As above.
134
           As above.
           (Forest and Wood Products Australia n.d.)
135
136
           (BIS Shrappel 2015)
137
           (Taylor 2017)
           (Forest and Wood Products Australia n.d.)
138
139
           (Macintosh 2013)
140
           (Montreal Process Implementation Group for Australia and the National Forest Inventory Steering Committee 2013)
141
           (Schirmer et al. 2018)
142
           (Macintosh 2013)
143
           (Macintosh 2013)
144
           (Schirmer et al. 2018)
145
           (Macintosh 2013)
146
           As above.
147
           (McDonald 1999), (Sweeney 2016)
148
           (Hurley 2017)
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above their pre-RFA era levels for a brief period in the late 1990s, but have been on a consistent downward trajectory since then, with this trend expected to continue into the future. By contrast, the plantation sector has been consistently growing over the same time period. Based on rates of wood production, it would appear that the plantation sector is more secure for workers and prosperity than the native forest logging industry, but the data show that rates of wood production under RFAs are far from secure.

The RFAs intended to deliver security to the native forest logging industry, but external factors such as consumer/market demand and advances in technology in areas of mechanisation and alternative fibres have meant that native forest logging has faced decline and insecurity. Therefore, despite their intention/claim that they would ensure a stable industry this has not occurred.

2.4 Regard to relevant research and projects

RFA outcome: Have regard to studies and projects carried out in relation to all of the following matters relevant to the Region –

- (a) environmental values, including old-growth, wilderness, endangered species, National Estate Values and World Heritage Values;
- (b) indigenous heritage values;
- (c) economic values of forested areas and Forestbased industries, including mineral exploration and production;
- (d) social values (including community needs); and
- (e) principles of ecologically sustainable management.

In 1985, more than 10 years before the first RFA was signed, there were an estimated 695 full-time equivalent employees involved in forest research and development in Australia. That number fell marginally to 635 in 2008, and more

dramatically to 396 in 2011.¹⁵³ This is thought to be the result of changes in funding and delivery models.

Of particular importance is ensuring forests are managed in a way that aligns with the heritage values of Traditional Owners. Forest management has in recent years acknowledged Indigenous culture by accounting for archaeological cultural sites, and have ignored land rights or economic use of the forest.¹⁵⁴ The Government acknowledges that as most native forests are publicly owned, native title rights may prevail in RFA regions and have the potential to contribute to intergenerational equity for Traditional Owners.¹⁵⁵ However the 20-year nature of the RFAs have essentially extinguished native title claims for Traditional Owners in a process that excluded them (except in the case of the development of the Eden RFA).¹⁵⁶

In Victoria in 2018 historic legislation was passed to establish a framework to negotiate a treaty between Aboriginal Victorians and the Victorian Government. The NSW Labor Party has committed to entering a treaty process should it win government in March 2019. Renewing the RFAs in this context questions the legitimacy of the Government's intentions to work respectfully and genuinely with Traditional Owners.

2.5 Reviews

To achieve the vision for sustainable forest management laid out by the NFPS, each RFA prescribed milestones and obligations to be achieved by the RFA within specified timeframes. Milestones and obligations of the parties covered clauses about conservation (develop threatened species recovery strategies, develop pest plan and animal control programs, participate in World Heritage assessments), ESFM (develop sustainability indicators to monitor forest changes, develop state-based management plans/frameworks), the CAR Reserve System (implement

agreed changes to the existing reserve system) and industry (review legislation and policies relevant to allocation and pricing of hardwood logs from state forests, develop and implement methods for determining sustainable yields) (Appendix 2).¹⁶⁰

In order to assess the progress of each Agreement and the extent to which they had achieved these milestones and obligations, the Parties (i.e. the Australian Government and relevant state governments) agreed to undertake five-yearly RFA reviews. The reviews also would provide an opportunity for public comment on the performance of each agreement to date, and would disclose the results of monitoring of sustainability indicators.¹⁶¹

The reviews were designed to enable adaptive forest management: RFAs could be amended so as to respond to, and incorporate, information from the reviews without needing to amend or renegotiate the RFAs. However, the five-yearly reviews for all RFAs have been consistently delivered late since the RFAs were established. Only three of the 33 five-yearly reviews required for the ten RFAs were delivered on time, and only 21% were delivered either on time or within six months of the due date. Hes

On average, five-yearly reviews were completed three and a half years late (Table 3). East Gippsland was the first RFA to be signed and enforced, yet its first five-yearly review was not completed until 2010 – a full eight years late, 13 years after the agreement was initially signed. Delaying the first five-yearly review of a 20-year agreement by eight years is significant: the delayed response removed opportunities for timely public comment and for adaptive forest management in response to any issues with the RFA implementation. In short, a key process that the governments, in signing the RFAs, promised to deliver, was not fulfilled in an appropriate way.

In NSW, the first five-yearly reviews were delivered five, four and three years late for the Eden, North East and Southern regions respectively. Western Australia's first five-yearly review was nine years late. Tasmania managed to complete the first and second five-yearly reviews within a respectable 1-3 months of the due dates, but submitted the third five-yearly review three years late.

Table 3 (below): Maximum and minimum range (in years) for completion of five-yearly review after the due date for each five-yearly review by State and average number of years of review completion (Appendix 3).¹⁶⁴

	New South Wales	Tasmania	Victoria	Western Australia	National average
Range	2-8	-0.25-3	0-9	3-9	N/A
Average overdue	+4.8	+0.8	+3.12	+5.3	+3.5

^{151 (}McDonald 1999), (Macintosh 2013), (ABARES 2011)

^{152 (}ABARES 2011)

^{153 (}Turner and Lambert 2011)

^{154 (}Sweeney 2015), (Montreal Process Implementation Committee 2013)

^{155 (}Montreal Process Implementation Committee 2013)

^{156 (}Rangan and Lane 2001)

⁽The Guardian, Victoria passes historic law to create Indigenous treaty framework, 2018)

⁽The Guardian, NSW Labor plans to sign treaty recognising Indigenous ownership, 2018)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

¹⁶¹ As above

^{162 (}Department of Agriculture 2015)

⁽Tasmanian Government and Australian Government 2015), (Western Australian Government and Australian Government 2016), (State of NSW and Environment Protection Authority 2017), (Victorian Government and Australian Government 2017)

⁽Tasmanian Government and Australian Government 2015), (Western Australian Government and Australian Government 2016), (State of NSW and Environment Protection Authority 2017), (Victorian Government and Australian Government 2017)

The mandated five-yearly reviews have also been criticised for the lack of standardisation between states, and for being inadequate, cursory and poorly documented.¹⁶⁵ The Australian Environment Act Report of the Independent Review of the Environment Protection and Biodiversity Conservation Act 1999: Final Report (the Hawke Review) recommended that where reviews are not undertaken or demonstrate severe non-compliance, the Federal Environment Minister ought to be able to enact the protections afforded under the EPBC Act 1999. Despite the fact that reviews have not been undertaken or have demonstrated non-compliance, so far no Federal Environment Minister has intervened in relation to this. The report also questioned whether, in the context of delayed or inadequate reviews, the exclusion of forestry operations from the EPBC Act is justified. 166

species, best-practice in designing conservation reserves, community opinion, market drivers or changes to industry. The recent catastrophic bushfires in Australia emphasise this failing sharply. The multi-year gap between reviews means this sort of fundamental change to the ecological and industry landscape does not trigger a review of current arrangements.

The delay in reviewing the RFAs has contributed to the erosion of public trust in the process, and limits the capacity of government agencies to assess the efficacy of a RFA, as they are not able to address emergent issues in a timely manner. However, if recent history is anything to go by, it appears that even if reviews were delivered on time, recommendations made in reviews would still not be incorporated into the RFAs.

In 2017, community organisation Friends of Leadbeater's Possum launched a court case against the Victorian stateowned logging agency, VicForests, on the grounds that by being consistently late in reviewing the RFAs, they had breached the terms of the Regional Forest Agreement in the Central Highlands of Victoria. Lawyers from Environment Justice Australia acting for Friends of Leadbeater's Possum stated that VicForests' activities should be subject to the EPBC Act 1999 in areas of forest that are known threatened species habitat. 168 Though Justice Mortimer ruled that failure to observe the review provisions did not invalidate the RFAs. 169 this case illustrates the mistrust and concern created by the failure of the RFAs to meet major milestones in a timely fashion.

Additionally, the untimely and inadequate nature of the required five-yearly reviews have severely limited the ability of the RFAs to adapt to new information. As such, the RFAs operate in a way that does not incorporate up-to-date science regarding climate change, bushfire, threatened

(Australian Government 2009), (Feehely, Hammond-Deakin and Miller 2013), (Lacey, Edwards and Lamont 2016),



⁽Australian Government 2009) 167 (The Guardian, Logging in native forests: court to hear challenge to historic 'peace deal', 2017)

⁽The Guardian, VicForests banned from logging greater glider habitat pending legal challenge, 2018)

3. Ability of the RFAs to meet intended outcomes into the future

Assessment of the effectiveness and relevance of the current RFAs is critical to ensure future timber harvesting and extraction meets the objectives of the NFPS and the timber industry, as well as the needs of the environment and future generations. All of the RFAs have recently been renewed without comprehensive reviews beforehand, with those in New South Wales and Western Australia until 2039, Tasmania until 2037, and Victoria until 2030.¹⁷⁰

The following section addresses some of the numerous factors that have the potential to negatively impact the ability of the RFAs to achieve their intended outcomes, especially as there is already strong evidence that the RFA framework is incapable of achieving outcomes for conservation or for industry. These include impacts of climate change, factors contributing to loss of biodiversity and decline in the forest resource such as fire, disease and pest species, competing forest uses such as water, and carbon credits, changing industries, international agreements and legal concerns.

3.1 Climate change

Climate change has been identified as the single biggest threat to humanity. Increased global temperatures result in increased severity and frequency of natural disasters like fires, floods and drought, rising sea levels, melting ice-caps and increased spread of disease and pest species. Forests play an integral role in reducing and storing atmospheric carbon, and climate change is predicted to have a profound effect on forests and forestry.

3.1.1 The role of forests in climate change mitigation

In 2018 the International Panel on Climate Change (IPCC) released the Special Report on Global Warming of 1.5 C (SR15), stating that in order to Limiting global warming to 1.5 C would require rapid, far-reaching and unprecedented

changes in all aspects of society .¹⁷¹ A few days prior to the release of the IPCC report, 40 scientists from five different countries released a joint statement outlining the important role forests play in emissions reductions, predicting that protecting and restoring the world s forest would achieve 18% of the reduction in emissions required to stay below 1.5 C warming.¹⁷²

Conversely, logging forests contributes to global emissions and reduces Australia's carbon sequestration capacity. The world's forests store 3 trillion tons of carbon¹⁷³, which is more than the 2.7 trillion tons of carbon found in the world's exploitable fossil fuel reserves.¹⁷⁴ Logging forests greatly reduces forests' carbon stock capacity, significantly decreasing Australia's carbon sequestration capacity. Undisturbed forests in southeastern Australia have stored 40 – 60% more carbon than those subject to logging.¹⁷⁵ Deforestation of Australia's temperate rainforests has resulted in a 44% decrease in carbon stocks across the nation.¹⁷⁶

Forests play a significant role in global climate change mitigation. While the NFPS outlines the importance of managing forests in a way that would minimise greenhouse gas emissions from forest activities maintain or increase the forest's 'carbon sink' capacity,¹⁷⁷ the RFAs, however, do not mention climate change except to list it as an area of priority research.¹⁷⁸

Given the scale and magnitude of the threat of climate change, and the crucial role forests play in mitigating this threat, it appears reckless to lock in 20-year agreements that do not value the role forests play in climate change mitigation.

3.1.2 Climate change impacts on conservation and native forestry

Greater levels of atmospheric CO₂, increased temperatures and reduced rainfall are expected to negatively impact

forest productivity and health in regional forest agreement areas in Australia by 2030 and 2050 under both medium and high emission scenarios.¹⁷⁸ As a result, log availability is projected to decline across both native and plantation forest sectors, resulting in decreased employment in the industry.¹⁸⁰ The RFAs are intended to 'provide for' a secure industry, however they make no mention of how security will be ensured in the face of climate change and its impact on wood supply. Given this, can they really claim to provide for a secure industry?

Climate change will significantly alter species distribution and fitness. The 2018 IPPC Special Report on Global Warming of 1.5 C (SR15) said that 4% of vertebrate fauna, 8% of plants and 6% of insects of 105,000 species studied across the globe, a rise of 1.5 C would reduce over half of their climatically determined geographic range.¹⁸¹ In Western Australia, record temperatures and dry conditions prompted 'sudden and unprecedented' canopy collapse in forests of the south-west, indicating the susceptibly to climate change of an ecosystem that was previously believed to be drought resistant and tolerant of disturbance.¹⁸² Climate change and the resultant increase in temperatures and decrease in rainfall are predicted to disrupt ecosystem processes, interspecies interactions, plant physiology, growth, function and phenology (i.e. the timing of important cyclical occurrences such as bud burst and flowering), and species distribution, abundance and survival.183

Key threatening processes contributing to biodiversity decline are operating on scales larger than protected areas, which presents a significant challenge for those trying to halt the drastic decline in biodiversity in Australia which is further compounded by climate change. 184 In 2008, the Australian Government undertook a preliminary assessment into the potential implications of climate change on the National Reserve System (NRS), including those areas that form the CAR Reserve System within RFA regions. The assessment identified a broad and diverse reserve system would be essential in conserving

species, and recommended it be implemented 'as widely as possible' in order to ensure adequate protection of habitat. ¹⁸⁵

Climate change will directly impact the health and survival of Australia's native forests, and is also expected to exacerbate all of the environmental threats to the forest's health discussed hereinafter.

3.2 Biodiversity loss/resource decline

Regardless of whether forests are considered and valued as habitat for a diversity of species or as a resource for extraction, forest health and survival is threatened by numerous environmental factors that are predicted to worsen in coming decades.

3.2.1 Altered fire regimes

One of the greatest predicted threats to the future of forests is altered fire regimes. Bushfire poses a serious risk to the timber resource and to ecosystem integrity when severity and frequency is high, as is predicted to occur with climate change. Logging alters attributes of forest that may result in increased probability of fire severity and likelihood of ignition. Studies show that extensive logging increases the severity of crown fires in Mountain Ash forests in Victoria. Climate change in conjunction with the impacts of logging on forest fire ecology suggest that altered fire regimes will negatively impact forests in the future.

The recent catastrophic Australian bushfires of 2019/20 are a very clear example of this overwhelming threat. For example, 68% of state forests within the Eden RFA area in New South Wales was burnt, as was 83% of state forests in the East Gippsland RFA area in Victoria. Table 4 shows the full impact of the fires on the RFA areas.

^{170 (}Department of Agriculture, Water and Environment 2020)

^{171 (}IPCC 2018)

^{172 (}Climate and Land Use Alliance 2018)

^{173 (}Pan, et al. 2011), (Pan, Birdsey and Phillips, et al. 2013)

^{174 (}Heede and Oreskes 2016)

^{175 (}Roxburgh, et al. 2006), (Mackey, et al. 2008)

^{76 (}Wardell-Johnson, Keppel and Sander 2011)

^{177 (}Commonwealth of Australia 1992)

⁽East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

^{179 (}ABARES 2011)

¹⁸⁰ As above.

^{181 (}IPCC 2018)

^{182 (}Matusick, et al. 2013) 183 (Dunlop and Brown 2008)

^{184 (}Australian Government 2009)

^{185 (}Dunlop and Brown 2008)

^{186 (}Montreal Process Implementation Committee 2013)

^{187 (}Lindenmayer, et al. 2009)

^{188 (}Taylor, McCarthy and Lindenmayer 2014)

Table 4 (below): Break down of burnt areas and State Forest within RFA area from the 2019/20 bushfire season, July 1 2019 to February 11 2020.¹⁸⁹

State	RFA Area	RFA area (ha)	RFA area burnt (ha)	State Forest within RFA area (ha)	Total State Forest within RFA burnt (ha)	% of State Forest within RFA burnt
NSW	Eden	814,087	386,220	205,016	140,663	68.61%
NSW	Lower North East	5,802,564	1,666,221	484,701	206,972	42.70%
NSW	Southern	4,494,353	1,428,465	417,859	267,540	64.03%
NSW	Upper North East	3,910,707	1,343,819	430,464	285,207	66.26%
Vic	Central Highlands	1,132,024	73	389,804	5	0.00%
Vic	East Gippsland	1,218,663	862,597	580,478	482,626	83.14%
Vic	Gippsland	2,659,662	332,414	810,841	228,629	28.20%
Vic	North East	2,319,288	364,328	722,831	189,846	26.26%
Vic	West	5,772,943	16,833	305,482	3,835	1.26%
WA	South-West	4,259,191	61,940	1,200,299	26,872	2.24%
Tas	Tasmania	6,451,900	36,791	812,912	13,092	1.61%

Despite this, there is no automatic trigger compelling a review of RFAs after such a catastrophic event. While a voluntary 12 month review of the Victorian RFAs is underway (though logging continues in the meantime), there are no reviews currently planned for the RFAs in New South Wales.

Overall, this raises serious questions about the ongoing sustainability of the RFAs, particularly in light of the predicted increasing bushfire risk and likelihood of ongoing forest loss.

3.2.2 Disease

Plant diseases are an increasingly serious threat to the survival of individual forest species and ecosystems. Diseases such as myrtle rust and Phytophthora cinnamomi, 190 threaten commercial and non-commercial species, putting pressure on the forest as a resource and as habitat. In Western Australia, Quambalaria coyrecup, a fungal pathogen that destroys stands of Marri (Corymbia calophylla) is more prominent in disturbed stands of forest. 191 In Victoria and Tasmania, incidence of myrtle wilt, the disease that infects and kills myrtle beech which are the dominant tree species in cool temperate rainforests, is increased by logging. 192 Spread of the spotted gum canker disease in Corymbia forests of NSW has increased in recent years. 193

3.2.3 Pest species

Competition and predation of invasive plants and animals put pressure on native flora and fauna. Invasive animals like foxes and cats predate native animals, and have been shown to pose a greater threat where logging occurs. Invasive plant species often favour disturbed environments. In Jarrah forests of Western Australia for example, the presence of weeds is significantly higher in logged coupes than in adjacent unlogged areas, which have a much higher diversity of native plant species. 194 In NSW, presence of the invasive weed Lantana camara is more likely in highly disturbed areas, particularly in logged forests. Establishment of Lantana camara is linked to Bell-Miner associated dieback of eucalypt canopy in NSW forests.

Warmer climates favour generalist, opportunistic species (traits that characterise pest plants and animals) and additionally make forests more susceptible to pests and disease; increased favourability for pests and disease coupled with increased sensitivity of forests to pests and disease is predicted to have significant impacts on forests in the future.¹⁹⁶

The RFAs cannot claim to provide for conservation or security for industry as they are, if they do not anticipate the negative impacts of altered fire regimes, disease and pest species on the forest as habitat and as a resource for industry.

3.3 Competing forest uses and values

Consideration also needs to be paid to competing industries and the value of other forest uses within the framework of the RFAs going forward. Other forest uses

including beekeeping, tourism, hunting, Eucalyptus and Tea-tree oil production, specialty timber production and agriculture rely on the health and stability of the forest ecosystem and often have competing needs and interests to the native forest timber industry.¹⁹⁷

3.3.1 Water

There is a fundamental conflict in forest use for water production vs. timber production.¹⁹⁸ The tall and medium eucalypt forests found in high rainfall zones that dominate the native forests in the RFA regions make important contributions to the water cycle and water yield of the catchments in which they are found.¹⁹⁹

Studies have demonstrated the negative effects of logging on water quality and yields. ²⁰⁰ In Victoria's Central Highlands, forests under 25 years old (i.e. those that have been recently logged) yield half as much water as old forests. ²⁰¹ Intensive logging in the forested catchment areas of Victoria's Central Highlands correspond to 9% reduction in current (2018) water yield, and is expected to reduce yields by 20% by 2050. ²⁰² In the context of climate change, as outlined above, the conflict between water yields and timber extraction will be of growing concern in decades to come. Australia's major cities rely on forested water catchments for their water. ²⁰³ Growing populations, altered water cycles as a result of climate change and reduced water yield from logging water catchments present a dire outlook for water security in the near future.

3.3.2 Carbon credits

Carbon sequestration is an important ecosystem service of Australia's tall wet eucalypt forests, which are particularly carbon-dense.²⁰⁴ The potential revenue earned from participating in carbon credit schemes is estimated to be quite high. In 2015, it was estimated that Victoria could earn \$30 million a year by stopping logging and

Unpublished geospatial analysis by The Wilderness Society, August 2020.

¹⁸⁹ Unpublished geospatial analysis by The Wilderness Society, August 2020 190 (Morin, et al. 2012), (Montreal Process Implementation Committee 2013)

^{191 (}Sapsford, et al. 2015

^{192 (}Packham 1994)

^{193 (}Montreal Process Implementation Committee 2013)

^{94 (}Burrows, Ward and Cranfield 2002)

^{195 (}Wardell-Johnson, et al. 2006), (NSW Scientific Committee 2006)

^{196 (}Montreal Process Implementation Committee 2013)

¹⁹⁷ As above

^{198 (}Taylor, et al. 2018)

^{199 (}National Forest Inventory 1998)

^{200 (}Sweeney 2016), 201 (Vertessy, Watson and O'Sullivan 2001)

^{202 (}Taylor, et al. 2018)203 (Dudley and Stolton 2008)

^{204 (}Keith, Mackey and Lindenmayer 2009)

sequestering carbon.²⁰⁵ It was predicted that halting logging in the Southern NSW RFA region could earn as much as \$222 million in carbon credits over a 20 year period.²⁰⁶ Between \$16 and \$438 million per annum could be earned from stopping logging and earning carbon credits from the forest.207

3.4 Changing industries, markets and societies

The pressures outlined in a 2013 review of the native forest logging industry decline - advances in technology, changing markets, changing demand, change in resource availability - are predicted to continue into the future.²⁰⁸ Changing markets will influence viability of native forest timber products. Alternative materials are replacing traditional ones in construction and paper manufacturing.²⁰⁹

Social license²¹⁰ is increasingly becoming an issue for industry, as consumers demonstrate a strong preference for products that are sustainable in environmental and social terms. A survey conducted by Forest & Wood Products Australia (FWPA) in 2016 revealed that 64% of Australians find native forest logging unacceptable , and only 16% found it acceptable.²¹¹ Retailers are responding to changing consumer demand and social acceptability. In 2018 Officeworks and Bunnings announced they will no longer stock timber and paper products unless they are certified by the Forest Stewardship Council (FSC).²¹² Bunnings has since announced it will no longer sell timber sourced from VicForests due to the Federal Court ruling that the state-owned timber company had breached laws governing harvesting.²¹³ Few native forest timber industry products have been FSC certified because of the impact

native forest logging has on high conservation value habitats and ecological processes.²¹⁴ Native forestry is becoming increasingly unacceptable to a society that is demanding sustainably and ethically sourced products.

The RFAs as they are currently written detail how they will provide for a secure industry by giving industry assistant packages and secure access to native forests. However they failed to acknowledge or plan for changing consumer behaviour and market demands. It is practically impossible to ensure security without anticipating changing conditions. As the analysis in this report demonstrates, the industry has experienced insecurity in reduced volumes and decreased employment. Continuing the RFAs without anticipating changing conditions will likely result in the same outcome for industry for the next 20 years.

3.5 International and national agreements

Australia is signatory to a number of international agreements that relate to forest, biodiversity and climate, including the Convention on Biological Diversity, the United Nations Framework Convention on Climate Change. United Nations Convention to Combat Desertification, and The World Heritage Convention.²¹⁵ National commitments include National Biodiversity Conservation Strategy, the Native Vegetation Framework and the National Forest Policy Statement.²¹⁶ By continuing to allow the operation of the RFAs as is, the Australian Government may compromise its ability to meet targets laid out in international agreements.

(The Age, Highlands logging halt would earn Victoria \$30m a year in emissions reductions: report, 2015)

206 (Perkins and Macintosh 2013)

207 (Macintosh 2012)

205

208 (Macintosh 2013)

209 (Taylor 2017), (Schirmer, et al. 2018), (FWPA 2016)

210 Social licence represents the broad approval or acceptance that the public or community of stakeholders affords to the operations of a company or industry. - (Lacey, Edwards and Lamont 2016)

(Sydney Morning Herald, Bush turns its back on support for logging native forests, 2018). The remainder of respondents 'didn't know' or had no opinion either way.

212 (ABC News, Bunnings, Officeworks will dump Victorian native timber in two years unless sustainability proven, 2018)

(ABC News, Bunnings stops selling native timber from state-owned VicForests after court ruling, 2020)

(ABC News, Forestry Tasmania fails to gain crucial certification to aid overseas marketing, 2016), (The Age, Timber industry bid to prove its green credentials falls flat, 2018)

to Combat Desertification 2018), (UNESCO World Heritage Convention 2018) (Natural Resource Management Ministerial Council 2010)

(Australian Government 2018), (UN Convention on Biological Diversity 2018), (UN Framework Convention on Climate Change 2018), (UN Convention

3.6 Legal concerns

In May 2020 the Federal Court ruled in favour of Friends of Leadbeater's Possum against VicForests and their logging operations in select coupes in the Victorian Central Highland RFA area.²¹⁷ The court found that by threatening the habitat and survival of the critically endangered Leadbeater's Possum and vulnerable Greater Glider, VicForests had unlawfully logged 26 coupes and that a further 41 coupes slated for logging would further put these species at risk.

In effect, the Federal Court ruled that VicForests was not exempt from provisions under the EPBC Act 1999 to protect threatened species as they had breached the Code of Practice for Timber Production 2014, which was accredited as part of the RFA. The court found that VicForests had not applied the precautionary principle in planning and undertaking logging in the coupes in question and had not undertaken careful management to avoid impact on these

This court case has profound implications for the RFAs. It throws into doubt the legality of the EPBC Act 1999 exemptions across all RFAs.

A separate court case challenging the legal validity of the Tasmanian RFA exemption the EPBC Act 1999 has now also been lodged by the Bob Brown Foundation in the Federal Court.218

3.7 Findings

The above factors discussed are very likely to negatively impact the ability of the RFAs to ensure conservation and to provide the industry with secure access to the forest resource, either by diminishing or damaging the extent and/or health/resilience of forests both in terms of habitat and as a resource forests (e.g. bushfire, disease, pests, climate change) or through competition from other forests uses or values (e.g. competing uses such as tourism, beekeeping, agriculture and carbon accounting and competing values such as water supply and carbon

sequestration/climate change impact mitigation). Changing market demand will likely continue to negatively impact the native forest timber industry as it has over the last two decades, meaning that a stable industry cannot be guaranteed by a RFA because of unpredictable external factors. Additionally, it is unclear how the Australian government intends to honour international and national commitments while RFAs are in operation. For example, Australia is signatory to the United Nations Convention on Biological Diversity which aims to conserve a minimum of 17% of all ecosystem types - 2% greater than the 15% target outlined in the JANIS criteria that underpin the RFAs. However, the RFAs included clauses that state that additions to the CAR Reserve System should not impede the ability of the industry to access the forest resource. It therefore appears that the Australian Government cannot protect the global standard of 17% of all ecosystems in the CAR Reserve System without impeding the industry's

In summary, continuing the RFAs as they are, without addressing negative impacts on forests (as habitat and a resource) that are likely to occur in the future, will likely compound negative impacts. Future changes to forests in ecosystem and economic terms should be incorporated via mechanisms that a) address predicted negative impacts and b) are measurable and crucially, enforceable.

(Friends of Leadbeater's Possum vs VicForests 2020)

4. Conclusion

The analysis undertaken in this report indicates the RFAs have not met their intended outcomes - of creating a Reserve System that conserves nature, managing according to ESFM or providing for a secure industry - in the 20 years since they were signed. The establishment of the CAR Reserve System represented a significant advancement in forest conservation in Australia, but if it the CAR Reserve System is to genuinely provide for protection of environment and heritage values as was its original intention then a comprehensive overhaul and update will be required to ensure reserves are based on the best science, the highest international standards so as to provide for conservation. RFAs were intended to manage forest in an ecologically sustainable way, but loss of biodiversity in forests indicates this outcome has not been met. The plantation sector has grown in the past two decades, while the native forest sector has declined, indicating more wood volume security in plantations than in native forest logging conducted under RFAs.

The ability of the RFAs to meet their outcomes in the future will be severely limited by a range of factors from impacts of climate change and altered fire regimes, to changing consumer demand and need to maintain healthy water catchments.

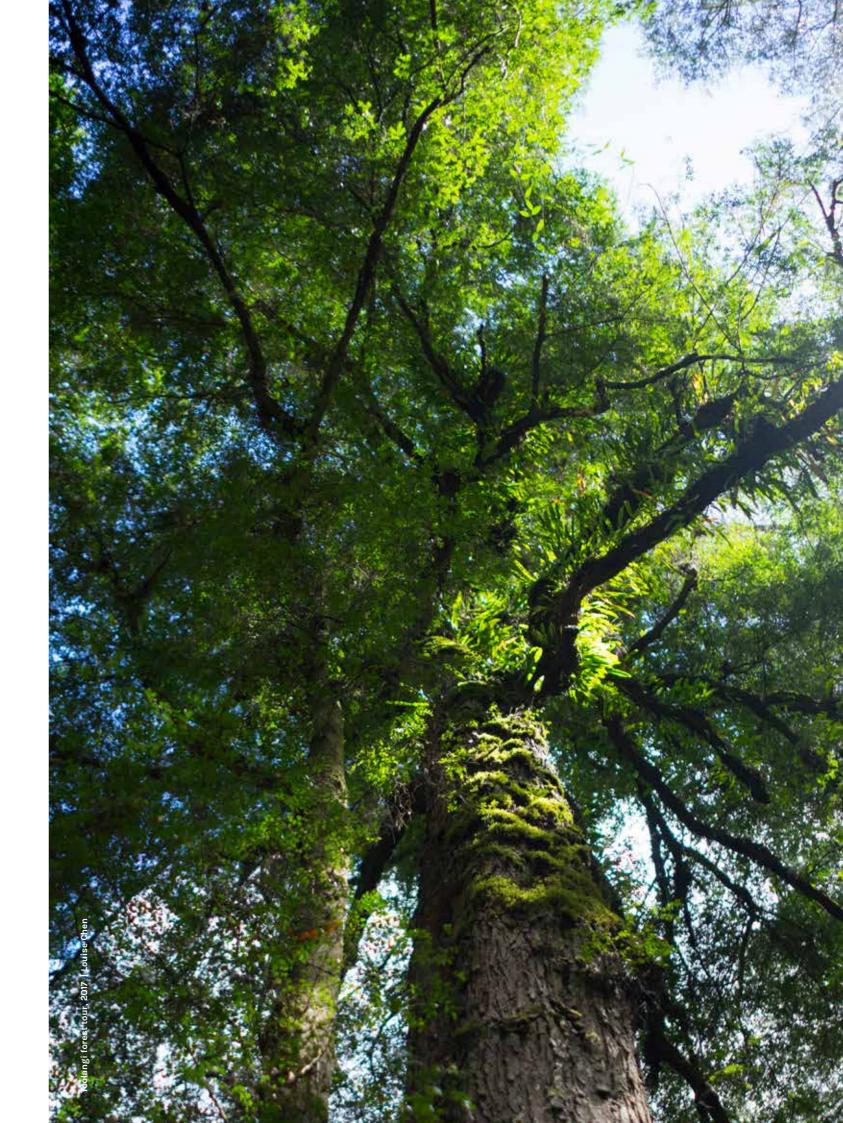
This raises the fundamental question: can the RFAs meet their intended outcomes while the needs of the stakeholders they wish to accommodate are fundamentally competitive? If the last 20 years are anything to go by, native forests cannot sustain a profitable and growing native forest timber whilst maintaining biodiversity and allowing ecological processes to thrive. The two are fundamentally at odds, and therefore mutually exclusive, as is evidenced by the biodiversity loss and industry decline where they co-occur.

Underlying principles of up-to-date information, measurable outcomes for industry and conservation, accountability, transparency, standardisation of measuring and evaluating the RFAs across states, enforcement and adaptability must be integrated that were previously not incorporated appropriately, must underpin any RFA framework going forward.

The Regional Forest Agreements represented a new era in forest management when they were signed 20 years ago, promising to settle conflict between stakeholders and foster a competitive and innovative native forest industry, while ensuring protection of Australia's unique forest ecosystems. Key indicators of deterioration in biodiversity and decline in native forest timber volumes demonstrate these ambitious goals have not been achieved.

When the RFAs were signed they symbolised the beginning of a new era in forest management. The proposal to conduct Comprehensive Regional Assessments and

enact agreements that would cease conflict and provide security to industry while conserving the environment was ambitious. If Australia intends to demonstrate its loyalty to what was a ground-breaking proposal in the early 90s by continuing the RFAs as they are, it will inadvertently be contradicting the platform the RFAs were based on: finding new and innovative ways to manage forests for all forest users. The independent review of the EPBC Act 1999 presents a unique opportunity to do what the original RFAs have failed to do – create jobs and protect forests – which will require radical transformation of the existing framework, and being prepared to do the work to welcome the next era of forest management in Australia, even if that means abolishing the RFAs altogether.



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Appendices

APPENDIX1

References listed above in reference list: (NSW EPA 2017), (Victorian Government 2017), (Commonwealth of Australia 1997), (Commonwealth of Australia 1999), (Commonwealth of Australia 1999), (Commonwealth of Australia 1999), (Commonwealth of 1997), (Commonwealth of Australia 1999), (Department of Parks and Wildlife (WA) and Department of Agriculture, Fisheries and Forestry (Cwth) 2016), (Australian Government 2018), (Australian Government 2018)

Table 1: Federal status of species listed as priority under the NSW RFAs at the time of signing and in 2020. Extinct = Extinct, Presumed Extinct = Presumed Extinct, CE = Critically Endangered, E = Endangered, V = Vulnerable, NL/NA = Not listed/no info, Blank = no info. B = Better/improvement in status, W = Worse/deteoration in status, NC = No change/no improvement in status.

State	REGION		Species name	Common name	Status at time of signing (TOS)	Status in 2020	Change in status from TOS to 2020
NSW	NE	Flora	Acacia baueri subsp. baueri	Tiny wattle	V	NL	В
NSW	NE, S	Flora	Acacia bynoeana	Bynoe wattle	V	V	NC
NSW	Е	Flora	Acacia constablei	Constables or Narrabarba wattle	V	V	NC
NSW	NE	Flora	Acacia courtii	Northern brother wattle	V	V	NC
NSW	S	Flora	Acacia flocktoniae	Flockton wattle	V	V	NC
NSW	Е	Flora	Acacia georgensis	Dr. George's or Bega wattle	V	V	NC
NSW	NE	Flora	Acacia macnuttiana	McNutt's wattle	V	V	NC
NSW	S	Flora	Acacia phasmoides	Phantom wattle	V	V	NC
NSW	NE	Flora	Acacia pubifolia	Velvet wattle	V	V	NC
NSW	NE	Flora	Acacia pycnostachya	Bolivia wattle	V	V	NC
NSW	NE	Flora	Acacia ruppii	Rupp's wattle	E	Е	NC
NSW	NE	Flora	Acronychia littoralis	Scented acronychla	E	E	NC
NSW	NE	Flora	Allocasuarina defungens	Dwarf heath casuarina	Е	Е	NC
NSW	NE	Flora	Allocasuarina simulans	Nabiac casuarina	V	V	NC
NSW	NE	Flora	Almaleea cambagei	Torrington pea	V	V	NC
NSW	S	Flora	Ammobium craspedioides	Yass daisy	V	V	NC
NSW	NE	Flora	Amyema plicatula (syn. Amyema scandens)	(a busy mistletoe)	Е	Е	NC
NSW	NE	Flora	Angophora robur	Sandstone roughbarked apple	V	V	NC
NSW	NE	Flora	Arthraxon hispidus	Hairy-joint grass	V	V	NC
NSW	NE	Flora	Asperula asthenes	Trailing woodruff	V	V	NC
NSW	NE	Flora	Austromyrtus fragrantissima (syn. Gossia fragrantissima)	Sweet myrtle	Е	Е	NC
NSW	NE	Flora	Baloghia marmorata	Marbled balogia	V	V	NC
NSW	S	Flora	Baloskion longipes	Dense cord-rush	V	V	NC
NSW	NE	Flora	Bertya ingramii	Narrow-leaved bertya	Е	Е	NC
NSW	S	Flora	Boronia deanei	Deane's boronia	V	V	NC
NSW	NE	Flora	Boronia granitica	Granite boronia	Е	Е	NC

NSW	NE	Flora	Bosistoa transversa (syn. Bosistoa selwynii)	Three-leaved bosistoa	V	V	NC
NSW	NE	Flora	Bothrichloa biloba	Lobed blue-grass	V	DELISTED	В
NSW	NE	Flora	Bulbophyllum globuliforme	Miniature mossorchid	V	V	NC
NSW	NE	Flora	Cadellia pentastylis	Ooline	V	V	NC
NSW	s	Flora	Caladenia concolor	Crimson spider orchid	NL	V	W
NSW	S	Flora	Caladenia tessellata	Daddy long-legs	V	V	NC
NSW	NE, S	Flora	Callitris oblonga	Pigmy cypresspine	V	V	NC
NSW	NE	Flora	Clematis fawcetti	Northern or stream clematis	V	V	NC
NSW	NE	Flora	Corchorus cunninghamii	Native jule	E	E	NC
NSW	NE	Flora	Corokia whiteana	Corokia	V	V	NC
NSW	S	Flora	Correa baeuerlenii	Chef's cap	V	V	NC
NSW	NE	Flora	Cryptocarya foetida	Stinking cryptocarya	V	V	NC
NSW	S	Flora	Cryptostylis hunteriana	Leafless tongue orchid	V	V	NC
NSW	NE, S	Flora	Cynanchum elegans	White-flowered wax plant	Е	Е	NC
NSW	S	Flora	Daphnandra johnsonii	Illawarra socketwood	E	E	NC
NSW	NE	Flora	Davidsonia jerseyana (syn. Davidsonia pruriens var. jerseyana)	Davidson's plum	Е	Е	NC
NSW	NE	Flora	Davidsonia johnsonii (syn. Davidsonia sp. A Mullumbimby- Currimbin Ck)	Smooth Davidson's plum	Е	Е	NC
NSW	NE	Flora	Desmodium acanthocladum	Thorny pea	V	V	NC
NSW	NE	Flora	Dichanthium setosum	Bluestem	V	V	NC
NSW	NE	Flora	Dichelachne parva	(a tufted perennial grass)	V	NL	В
NSW	NE	Flora	Digitaria porrecta	Finger panic grass	Е	DELISEED	В
NSW	NE	Flora	Diospyros mabacea	Red-fruited ebony	Е	Е	NC
NSW	NE	Flora	Diploglottis campbellii	Small-leaved tamarind	Е	Е	NC
NSW	S	Flora	Discaria nitida	Leafy anchor plant	NL	NL	NC
NSW	S	Flora	Diuris aequalis	Buttercup doubletail	V	V	NC
NSW	NE	Flora	Diuris venosa	Veined doubletail	V	V	NC
NSW	NE	Flora	Elaeocarpus sedentarius (syn sp. Rocky Creek)	Minyon quandong	Е	Е	NC
NSW	NE	Flora	Elaeocarpus williamsianus	Hairy quandong	E	E	NC
NSW	NE	Flora	Endiandra floydii	Crystal Creek walnut	Е	E	NC
NSW	NE	Flora	Endiandra hayesii	Rusty rose walnut	V	V	NC
NSW	NE	Flora	Eriocaulon australasicum	Austral pipewort	V	Е	W
NSW	NE	Flora	Eriostemon ericifolius (now Philotheca ericifolia)	(a spreading shrub)	V	-	В
NSW	NE, S	Flora	Erythranthera pumila (syn Rytidosperma pumilum)	Feldmark grass	V	V	NC
NSW	S	Flora	Eucalyptus aquatica	Broad-leaved sallee	V	V	NC
NSW	NE	Flora	Eucalyptus caleyi ovendenii	Ovenden's ironbark	V	V	NC
NSW	NE	Flora	Eucalyptus camfieldii	Camfield's stringybark	V	V	NC
NSW	NE	Flora	Eucalyptus glaucina	Slaty red gum	V	V	NC

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NSW	Е	Flora	Eucalyptus imlayensis	Imlay mallee	V	E	W
NSW	NE	Flora	Eucalyptus infera	Durikai mallee	V	V	NC
NSW	S	Flora	Eucalyptus kartzoffiana	Araluen gum	V	V	NC
NSW	S	Flora	Eucalyptus langleyi	Albatross mallee	V	V	NC
NSW	NE	Flora	Eucalyptus mckieana	McKie's stringybark	V	V	NC
NSW	NE	Flora	Eucalyptus nicholii	Black peppermint	V	V	NC
NSW	NE	Flora	Eucalyptus pachycalyx subsp. Banyabba	Shiny-barked gum	Е	Е	NC
NSW	NE	Flora	Eucalyptus parramattensis decadens	Earp's gum	V	V	NC
NSW	E, S	Flora	Eucalyptus parvula	Small-leaved gum	V	V	NC
NSW	S	Flora	Eucalyptus pulverulenta	Silver-leaved gum	V	V	NC
NSW	NE	Flora	Eucalyptus pumila	Polkolbin mallee	V	V	NC
NSW	S	Flora	Eucalyptus recurva	Mongarlowe mallee	Е	CE	W
NSW	S	Flora	Eucalyptus saxatilis	Suggan buggan mallee	NL	NL	NC
NSW	NE	Flora	Eucalyptus scoparia	Wallangarra white gum	V	V	NC
NSW	S	Flora	Eucalyptus strugissiana	Ettrema mallee	NL	NL	NC
NSW	NE	Flora	Eucalyptus tetrapleura	Square-fruited ironbark	V	V	NC
NSW	NE	Flora	Euphrasia bella	Lamington eyebright	V	V	NC
NSW	NE	Flora	Euphrasia collina subsp. Muelleri	Purple eyebright	E	E	NC
NSW	NE	Flora	Floydia praealta	Ball nut	V	V	NC
NSW	NE	Flora	Fontainea australis	Southern fontainea	V	V	NC
NSW	NE	Flora	Fontainea oraria	Coastal fontainea	E	CE	W
NSW	S	Flora	Genoplesium plumosum	Tallong midge orchid	E	E	NC
NSW	Е	Flora	Genoplesium rhyoliticum	Rhyolite midge orchid	Е	Е	NC
NSW	s	Flora	Genoplesium vernale	East Lynne midge- orchid	Е	V	В
NSW	S	Flora	Gentiana bredboensis	Bredbo gentian	V	CE	W
NSW	S	Flora	Gentiana wingecarribiensis	Wingecarribee gentian	Е	Е	NC
NSW	NE	Flora	Gentiana wissmannii	New England gentian	V	V	NC
NSW	NE	Flora	Gingidia montana	Mountain angelica	Е	E	NC
NSW	NE	Flora	Grevillea beadleana	Beadle's grevillea	E	E	NC
NSW	NE	Flora	Grevillea guthriena	Guthrie's grevillea	Е	E	NC
NSW	S	Flora	Grevillea iaspicula	Wee Jasper grevillea	Е	E	NC
NSW	NE	Flora	Grevillea masonii	Mason's grevillea	E	E	NC
NSW	NE	Flora	Grevillea mollis	Soft grevillea	E	E	NC
NSW	S	Flora	Grevillea molyneuxii	Tallowa grevillea	E	E	NC
NSW	NE	Flora	Grevillea obtusiflora	Grey grevillea	Е	E	NC
NSW	S	Flora	Grevillea rivularis	Carrington Falls grevillea	Е	Е	NC
NSW	NE	Flora	Grevillea shiressii	Blue grevillea	V	V	NC
NSW	S	Flora	Grevillea wilkinsonii	Tumut grevillea	E	E	NC
NSW	NE	Flora	Hakea dohertyi (syn sp. B Kowmung River)	Kowmung hakea	Е	Е	NC
NSW	NE	Flora	Hakea pulvinifera	Lake Keepit hakea	Е	E	NC

NSW	S	Flora	Haloragis exalata subsp. exalata	Square raspwort	V	V	NC
NSW	NE	Flora	Haloragis exalata subsp. velutina	Tall velvet seaberry	V	V	NC
NSW	NE	Flora	Hicksbeachia pinnatifolia	Red bopple nut	V	V	NC
NSW	NE	Flora	Homoranthus darwinoides	(a spreading shrub)	V	V	NC
NSW	NE	Flora	Hydrocharis dubia	Frogbit	V	DELISTED	В
NSW	S	Flora	Irenepharsus trypherus	Delicate cress	Е	Е	NC
NSW	NE	Flora	Isoglossa eranthemoides	Isoglossa	Е	Е	NC
NSW	NE	Flora	Kennedia retrorsa	Crimson coral pea	V	V	NC
NSW	S	Flora	Kunzea cambagei	Cambage kunzea	V	V	NC
NSW	NE	Flora	Kunzea rupestris	Rocky kunzea	V	V	NC
NSW	NE	Flora	Lasiopetalum longistamineum	(a spreading shrub)	V	V	NC
NSW	Е	Flora	Leionema ralstonii	Ralston's leionema	V	V	NC
NSW	NE	Flora	Lepidium hyssopifolium	Basalt peppercress	Е	Е	NC
NSW	S	Flora	Leptospermum thompsonii	Monga tea-tree	V	V	NC
NSW	NE	Flora	Leucopogon confertus	Torrington beardheath	E	Е	NC
NSW	NE	Flora	Macadamia tetraphylla	Rough-leaved Queensland nut	V	V	NC
NSW	NE	Flora	Macrozamia occidua	(a small cycad)	V	V	NC
NSW	S	Flora	Melaleuca biconvexa	Biconvex paperbark	V	V	NC
NSW	NE	Flora	Melichrus sp. Newfoundland State Forest (P. Gilbour 7852) (syn. Melichrus hirsutus)	Hairy melichrus	Е	Е	NC
NSW	s	Flora	Micromyrtus minutiflora	(a slender spreading shrub)	V	V	NC
NSW	S	Flora	Monotaxis macrophylla	Large-leaf monotaxis	NL	NL	NC
NSW	E, S	Flora	Monotoca rotundifolia	Trailing monotoca	NL	NL	NC
NSW	NE	Flora	Myrsine richmondensis	Ripple-leaf muttonwood	Е	Е	NC
NSW	NE	Flora	Neoastelia spectabilis	Silver sword lily	V	V	NC
NSW	NE	Flora	Ochrosia moorei	Southern ochrosia	Е	E	NC
NSW	NE	Flora	Olearia flocktoniae	Dorrigo daisy bush	E	E	NC
NSW	NE	Flora	Owenia cepiodora	Bog onion	V	V	NC
NSW	NE	Flora	Parsonsia dorrigoensis	Milky silkpod	Е	Е	NC
NSW	S	Flora	Persicaria elatior	Tall knotweed	V	V	NC
NSW	NE	Flora	Persoonia acerosa	Needle geebung	V	V	NC
NSW	S	Flora	Persoonia glaucescens	Mittagong geebung	V	V	NC
NSW	NE	Flora	Phaius australis	Lesser swamp- orchid	Е	Е	NC
NSW	NE	Flora	Phaius tankervilliae	Swamp lily	E	DELISTED	В
NSW	NE	Flora	Phebalium elatius subsp. Beckleri (now Leionema elatius)	Tall phebalium	Е	NL	В
NSW	S	Flora	Phyllota humifusa	Dwarf phyllota	NL	V	W
NSW	NE	Flora	Pimelea venosa	Bolivia Hill pimelea	Е	Е	NC
NSW	NE	Flora	Plectranthus nitidus	Nightcap plecranthus	E	Е	NC
NSW	S	Flora	Plinthanthesis rodwayi	Bedawangs wallaby- grass	V	V	NC
NSW	NE	Flora	Pomaderris brunnea	Rufous pomaderris	V	V	NC

NSW	E, S	Flora	Pomaderris cotoneaster	Cotoneaster pomaderris	Е	Е	NC
NSW	E	Flora	Pomaderris elachophylla	Lacy pomaderris	NL	NL	NC
NSW	s	Flora	Pomaderris gilmourii var. cana	Grey Deua pomaderris	V	V	NC
NSW	S	Flora	Pomaderris pallida	Pale pomaderris	V	V	NC
NSW	s	Flora	Pomaderris parrisiae	Parris' pomaderris	V	V	NC
NSW	s	Flora	Pomaderris sericea	Silky or bent pomaderris	V	V	NC
NSW	S	Flora	Prasophyllum affine	Culburra leek orchid	Е	E	NC
NSW	s	Flora	Prasophyllum morganii	Cobungra leek orchid	V	V	NC
NSW	S	Flora	Prasophyllum petilum	Boorowa or Tarengo leek orchid	Е	Е	NC
NSW	S	Flora	Prasophyllum uroglossum	Wingecarribee leaf orchid	Е	NL	В
NSW	NE	Flora	Prostanthera askania	Tranquility mintbush	Е	E	NC
NSW	NE	Flora	Prostanthera cineolifera	Singleton mintbush	V	V	NC
NSW	NE, S	Flora	Prostanthera densa	Villous mint-bush	V	V	NC
NSW	NE	Flora	Prostanthera sp. Somersby (syn. P. junonsis)	Somersby mintbush	Е	Е	NC
NSW	S	Flora	Pterostylis gibbosa	Pouched greenhood	Е	E	NC
NSW	S	Flora	Pterostylis pulchella	Waterfall pretty greenhood	V	V	NC
NSW	S	Flora	Pultenaea aristata	Prickly bush-pea	V	V	NC
NSW	s	Flora	Pultenaea baeurlenii	Budawangs bush- pea	V	V	NC
NSW	NE	Flora	Pultenaea campbellii	New England bush- pea	V	DELISTED	В
NSW	NE	Flora	Pultenaea stuartiana (syn. P. foliolosa)	(a small shrubby pea)	V	DELISTED	В
NSW	NE	Flora	Quassia sp. Mooney Creek (now Samadera sp. Moonee Creek)	Moonee quassia	Е	Е	NC
NSW	NE	Flora	Randia moorei	Spiny gardenia	E	E	NC
NSW	s	Flora	Ranunculus anemoneus	Anemone buttercup	V	V	NC
NSW	s	Flora	Rulingia prostrata (now Commersonia prostrata)	Dwarf kerrawang	Е	CE	w
NSW	NE	Flora	Rutidosis heterogama	Heath wrinklewort	V	V	NC
NSW	S	Flora	Rutidosis leiolepis	Monaro golden daisy	V	V	NC
NSW	S	Flora	Rutidosis leptorrhynchoides	Button wrinklewort	Е	Е	NC
NSW	NE	Flora	Sarcochilus fitzgeraldii	Ravine orchid	V	V	NC
NSW	NE	Flora	Sophora fraseri	Brush sophora	V	V	NC
NSW	s	Flora	Swainsona recta	Mountain Swainson- pea	Е	Е	NC
NSW	NE	Flora	Symplocos baeuerlenii	Small-leaved hazelwood	V	V	NC
NSW	NE	Flora	Syzygium hodgkinsoniae	Red lilly pilly	V	V	NC
NSW	NE	Flora	Syzygium moorei	Coolamon rose apple	V	V	NC
NSW	NE, S	Flora	Syzygium paniculatum	Creek satin ash	V	V	NC
NSW	NE	Flora	Tasmannia glaucifolia	Fragrant pepperbush	V	V	NC
NSW	NE	Flora	Tasmannia purpurascens	Purple or broad- leaved pepperbush	V	DELISTED	В

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NSW	NE	Flora	Tetratheca glandulosa	Glandular pinkbell	V	DELISTED	В
NSW	NE	Flora	Tetratheca juncea	Black-eyed Susan	V	V	NC
NSW	NE, S	Flora	Thesium australe	Austral toad-flax	V	V	NC
NSW	NE	Flora	Tinospora tinosporoides	Arrow-head vine	V	DELISTED	В
NSW	S	Flora	Triplarina nowraensis	Nowra heath myrtle	Е	Е	NC
NSW	NE	Flora	Tylophora woollsii	Cryptic forest twiner	E	E	NC
NSW	NE	Flora	Uromyrtus australis	Peach myrtle	E	E	NC
NSW	NE	Flora	Velleia perfoliata	(a perennial herb)	V	V	NC
NSW	Е	Flora	Viola cleistogamoides	Hidden violet	NL	NL	NC
NSW	E	Flora	Westringia davidii	David's westringia	V	V	NC
NSW	S	Flora	Westringia kydrensis	Kydra westringia	E	E	NC
NSW	S	Flora	Zieria adenophora	Araluen zieria	E	E	NC
NSW	S	Flora	Zieria baeuerlenii	Bomaderry zieria	Е	Е	NC
NSW	Е	Flora	Zieria buxijugum	Box range zieria	Е	Е	NC
NSW	s	Flora	Zieria citriodora	Lemon-scented zieria	V	V	NC
NSW	E	Flora	Zieria formosa	Shapely zieria	Е	E	NC
NSW	s	Flora	Zieria granulata	Narrow-leaf or Illawarra zieria	E	Е	NC
NSW	S	Flora	Zieria involucrata	(a tall shrub)	V	V	NC
NSW	NE	Flora	Zieria lasiocaulis	Willi willi zieria	E	E	NC
NSW	S	Flora	Zieria murphyi	Velvet zieria	V	V	NC
NSW	Е	Flora	Zieria parrisiae	Parris' zieria	E	E	NC
NSW	S	Flora	Zieria tuberculata	Warty zieria	V	V	NC
NSW	NE, E, S	Fauna	Anthochaera phrygia	Regent honeyeater	E	CE	W
NSW	S	Fauna	Aprasia parapulchella	Pink-tailed legless	V	V	NC
NSW	NE, S	Fauna	Burhinus grallarius	Bush stone curlew	NO INFO	NL	NC
NSW	s	Fauna	Burramys parvus	Mountain pygmy- possum	E	Е	NC
NSW	S	Fauna	Calyptorynchus lathamii	Glossy black cockatoo	NO INFO	NL	NC
NSW	NE	Fauna	Caretta caretta	Loggerhead turtle	Е	V	В
NSW	S	Fauna	Chalinolobus dwyeri	Large-eared pied bat		Е	W
NSW	NE	Fauna	Chelonia mydas	Green turtle	V	V	NC
NSW	NE	Fauna	Cyclopsitta diophthalma coxeni	Double-eyed fig parrot	Е	Е	NC
NSW	NE, S	Fauna	Dasyornis brachypterus	Eastern bristlebird	Е	Е	NC
NSW	E,S	Fauna	Dasyurus maculatus	Spotted-tailed quoll	V	Е	W
NSW	NE	Fauna	Dasyurus viverrinus	Eastern quoll		E	W
NSW	S	Fauna	Delma impar	Striped legless lizard	V	V	NC
NSW	NE	Fauna	Dermochelys coriacea	Leatherback turtle	V	Е	W
NSW	NE	Fauna	Diomedea exulans	Wandering albatross	V	V	NC
NSW	NE	Fauna	Emydura macquarii signata	Brisbane River turtle		NL	В
NSW	NE		Erythrotriorchis radiatus	Red goshawk	V	V	NC
NSW	NE	Fauna		Southern right whale	E	E	NC
NSW	S		Falsistrellus tasmaniensis	Eastern false pipistrelle		NL	NC

NSW	Е	Fauna	Heleioporus australiacus	Giant burrowing frog		V	W
NSW	s	Fauna	Heleioporus australiacus	Giant burrowing frog	V		В
NSW	NE	Fauna	Hoplocephalus bungaroides	Broad-headed snake	V	V	NC
NSW	S	Fauna	Hoplocephalus bungaroides	Broad-headed snake	V		В
NSW	E, S	Fauna	Isoodon obesulus obesulus	Southern brown bandicoot		Е	W
NSW	S	Fauna	Kerivoula papuensis	Golden-tipped bat		NL	NC
NSW	NE, E	Fauna	Lathamus discolor	Swift parrot	V	CE	W
NSW	s	Fauna	Lathamus discolor	Swift parrot	Е		В
NSW	NE, S	Fauna	Litoria aurea	Green and golden bell frog	V	V	NC
NSW	NE, S	Fauna	Litoria booroolongensis	Booroolong frog		E	W
NSW	NE	Fauna	Litoria castanea	Yellow-spotted bell frog		CE	w
NSW	NE	Fauna	Litoria piperata	Peppered frog		V	W
NSW	S	Fauna	Lophoictinia isura	Square-tailed kite		NL	NC
NSW	S	Fauna	Mastacomys fuscus	Broad-toothed rat		V	W
NSW	S	Fauna	Miniopterus schreibersii	Common bentwing bat		Е	w
NSW	NE	Fauna	Mixophyes balbus	Stuttering frog		V	W
NSW	E	Fauna	Mixophyes balbus	Stuttering frog		V	W
NSW	S	Fauna	Mixophyes balbus	Stuttering frog		V	W
NSW	NE	Fauna	Mixophyes fleayi	Fleay's barred frog		E	W
NSW	NE	Fauna	Mixophyes iteratus	Giant barred frog		E	W
NSW	S	Fauna	Mormopterus norfolkensis	Eastern freetail bat		NL	NC
NSW	S	Fauna	Myotis macropus (syn M. adversus)	Southern myotis		NL	NC
NSW	S	Fauna	Neophema pulchella	Torquoise parrot		NL	NC
NSW	S	Fauna	Ninox connivens	Barking owl		NL	NC
NSW	E, S	Fauna	Ninox strenua	Powerful owl		NL	NC
NSW	s	Fauna	Pachycephala olivacea	Olive whistler		NL	NC
NSW	s	Fauna	Pedionomus torquatus	Plains-wanderer	V	CE	W
NSW	NE	Fauna	Petalura gigantean	Giant dragonfly		NL	NC
NSW	s	Fauna	Petaurus norfolcensis	Squirrel glider		NL	NC
NSW	NE	Fauna	Petrogale penicillata	Brush-tailed rock- wallaby	V	V	NC
NSW	S	Fauna	Petrogale penicillata	Brush-tailed rock- wallaby	V	V	NC
NSW	S	Fauna	Petroica rodinogaster	Pink robin		NL	NC
NSW	s	Fauna	Phascogale tapoatafa	Brush-tailed phascogale		NL	NC
NSW	E,S	Fauna	Phascolarctos cinereus	Koala		V	W
NSW	NE	Fauna	Poephila cincta cincta	Southern black throated finch	V	Е	w
NSW	S	Fauna	Polytelis swainsonii	Superb parrot	V	V	NC
NSW	E	Fauna	Potorous longipes	Long-footed potoroo	E	Е	NC
NSW	s	Fauna	Potorous tridactylus	Long-nosed potoroo	V	V	NC
NSW	E	Fauna	Pseudomys fumeus	Smoky mouse		E	W
NSW	S	Fauna	Pseudomys fumeus	Smoky mouse	E	Е	NC

NSW	NE	Fauna	Pseudomys oralis	Hastings River mouse	Е	E	NC
NSW	S	Fauna	Pseudophryne australis	Red-crowned toadlet			NC
NSW	S	Fauna	Pseudophryne pengilleyi	Northern corroboree frog	V	CE	w
NSW	NE	Fauna	Pterodroma leucoptera leucoptera	Gould's petrel	E	NL	В
NSW	S	Fauna	Saccolaimus flaviventris	Yellow-bellied sheathtail-bat		NL	NC
NSW	S	Fauna	Scoteanax ruppellii	Greater broad-nosed bat		NL	NC
NSW	S	Fauna	Sminthopsis leucopus	White-footed dunnart		NL	NC
NSW	NE	Fauna	Sternula albifrons	Little tern	E	NL	В
NSW	NE	Fauna	Thersites mitchellae	Mitchell's rainforest snail		CE	w
NSW	S	Fauna	Thinornis rubricollis rubricollis	Hooded plover	V	V	NC
NSW	NE	Fauna	Turnix melanogaster	Black-breasted button-quail	V	V	NC
NSW	E,S	Fauna	Tyto novaehollandiae	Masked owl		NL	NC
NSW	E, S	Fauna	Tyto tenebricosa	Sooty owl		NL	NC
NSW	S	Fauna	Varanus rosenbergi	Rosenberg's goanna		NL	NC

Table 2: Federal status of species listed as priority under the Tasmanian RFA at the time of signing and in 2020. Extinct = Extinct, Presumed Extinct = Presumed Extinct, CE = Critically Endangered, E = Endangered, V = Vulnerable, NL/NA = Not listed/no info, Blank = no info. B = Better/improvement in status, W = Worse/deteoration in status, NC = No change/no improvement in status.

State	REGION		Species name	Common name	Status at time of signing (TOS)	Status in 2020	Change in status from TOS to 2020
TAS		Fauna	Dirce aesidora		-	-	NC
TAS		Fauna	Anoglypta launcestonensis		-	-	NC
TAS		Fauna	Dasyurus maculatus maculatus		V	V	NC
TAS		Fauna	Aquila audax fleayi		-	Е	W
TAS		Fauna	Accipiter novaehollandiae		-	-	NC
TAS		Fauna	Engaeus yabbimunna		-	V	W
TAS		Fauna	Engaeus orramakunna		-	V	W
TAS		Fauna	Hoplogonus simsoni		-	V	W
TAS		Fauna	Lissotes menalcas		-	-	NC
TAS		Fauna	Tasmanipatus anophthalmus		-	Е	W
TAS		Fauna	Ooperipatellus 'cryptus'		-	-	NC
TAS		Fauna	Migas plomleyi		-	-	NC
TAS		Fauna	Miselaoma weldii		-	-	NC
TAS		Fauna	Roblinella agnewi		-	-	NC
TAS		Fauna	Dasyurus viverrinus		V	E	w
TAS		Fauna	Pardalotus quadragintus		E	E	NC
TAS		Fauna	Lathamus discolor		V	CE	w
TAS		Fauna	Antipododia chaostola leucophaea		-	Е	W

TAS	Faur	a Schayera baiulus		-	-	NC
TAS	Faur	a Lissotes latidens		-	E	W
TAS	Faur	a Pasmaditta jungermanniae		NA	NA	NC
TAS	Faur	a Tasmanipatus barreti		-	-	NC
TAS	Faur	a Tasmanophilus n. sp.		NA	NA	NC
TAS	Faur	a Cryptops n. sp.		NA	NA	NC
TAS	Faur	a Perameles gunnii gunnii		V	V	NC
TAS	Faur	a Oreixenica ptunarra		-	E	W
TAS	Faur	a Catadromus lacordairei		-	-	NC
TAS	Faur	a Lackrana carbo		-	-	NC
TAS	Faur	a Fraus latistria			-	NC
TAS	Faur	a Pseudomys novaehollandiae		-	-	NC
TAS	Faur	a Neophema chrysogaster		E	CE	W
TAS	Faur	a Engaeus spinicaudatus		-	E	W
TAS	Faur	a Galaxias fontanus		E	E	NC
TAS	Faur	a Galaxias johnstoni		E	E	NC
TAS	Faur	a Prototroctes maraena		V	V	NC
TAS	Faur	a Galaxias tanycephalus			E	W
TAS	Faur	a Astacopsis gouldi			V	NC
TAS	Faur	Beddomeia krybetes		-	-	NC
TAS	Faur	Beddomeia tumida		-	-	NC
TAS	Faur	Galaxias pusilla		-	V	W
TAS	Faur	a Litoria raniformis			V	w
TAS	Flora	Acacia axillaris		V	V	NC
TAS	Flora	Acacia pataczekii		-	-	NC
TAS	Flora	Lachnagrostis punicea spp. Punicea		-	-	NC
TAS	Flora	Allocasuarina duncanii		-	-	NC
TAS	Flora	Alternanthera denticulata		-	-	NC
TAS	Flora	Amphibromus macrorhinus		-	-	NC
TAS	Flora	Anogramma leptophylla		-	-	NC
TAS	Flora	Aphelia gracilis		-	-	NC
TAS	Flora	Aphelia pumilio		-	-	NC
TAS	Flora	Argentipallium spiceri		Х	Х	NC
TAS	Flora	Arthrochilus huntianus has now beco Arthrochilus huntianus ssp. huntian Thynninorchis hutiana and is extinct at EPBC. Arthrochilis huntianus ssp.	Arthrochilus huntianus has now become two species. Arthrochilus huntianus ssp. huntianus is now Thynninorchis hutiana and is extinct in Tas and not listed at EPBC. Arthrochilis huntianus ssp. nothofagicola is now Thynninorchis nothofagicola is Critically endangered at EPBC		NA	NC
TAS	Flora			-	-	NC
TAS	Flora	Asplenium hookerianum		V	V	NC
TAS	Flora	Hookerochloa hookeriana		-	-	NC
TAS	Flora	Ballantinia antipoda		E	E	NC
TAS	Flora	·		-	-	NC
TAS	Flora	Barbarea australis		E	E	NC
TAS	Flora	Baumea gunnii		-	-	NC

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TAS	Flora	Bertya rosmarinifolia ssp. Tasmanica	-	E	W
TAS	Flora	Blechnum cartilagineum	-	-	NC
TAS	Flora	Bolboschoenus medianus	-	-	NC
TAS	Flora	Bossiaea tasmanica	-	-	NC
TAS	Flora	Brachyglottis brunonis	-	-	NC
TAS	Flora	Brachyscome radicata	-	-	NC
TAS	Flora	Brachyscome rigidula	-	-	NC
TAS	Flora	Brachyscome sieberi var. gunnii	-	-	NC
TAS	Flora	Brachyscome tenuiscapa var. pubescens	NA	NA	NC
TAS	Flora	Brunonia australis	-	-	NC
TAS	Flora	Caesia calliantha	-	-	NC
TAS	Flora	Caladenia caudata	-	V	W
TAS	Flora	Caladenia lindleyana	V	CE	W
TAS	Flora	Caladenia pallida	-	CE	W
TAS	Flora	Callitris aff. oblonga	V	E	W
TAS	Flora	Calocephalus citreus	-	-	NC
TAS	Flora	Carex gunniana	-	-	NC
TAS	Flora	Carex longebrachiata	-	-	NC
TAS	Flora	Centipedia cunninghamii	-	-	NC
TAS	Flora	Cheilanthes distans	-	-	NC
TAS	Flora	Chiloglottis trapeziformis	-	-	NC
TAS	Flora	Colobanthus curtisiae	E	V	В
TAS	Flora	Cryptandra amara	-	-	NC
TAS	Flora	Cyathea X marcescens	-	-	NC
TAS	Flora	Rytidosperma fulvum	E	-	В
TAS	Flora	Rytidosperma indutum	-		NC
TAS	Flora	Desmodium gunnii	-	_	NC
TAS	Flora	Deyeuxia lawrencei	Х	Х	NC
TAS	Flora	Deyeuxia minor	-	X	W
TAS	Flora	Dianella amoena	_	_	NC
TAS	Flora	Discaria pubescens	_	E	W
TAS	Flora	Blechum rupestre	_	_	NC
TAS	Flora	Dryopoa dives	_	_	NC
TAS	Flora	Tetrarrhena juncea	_	_	NC
TAS	Flora	Epacris acuminata	_	_	NC
TAS	Flora	Epacris apsleyensis	V	_	В
TAS	Flora	Epacris barbata	V	E	W
TAS	Flora	Epacris curtisiae	_	E	W
TAS	Flora	Epacris exserta	_	_	NC
TAS	Flora		V	E	W
TAS		Epacris glabella	V		W
	Flora	Epacris grandis		E	
TAS	Flora	Epacris limbata	V	E	W
TAS	Flora	Epacris stuartii	E	Е	NC

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TAS	Flora	Eucalyptus morrisbyi		E	CE	W
TAS	Flora	Eucalyptus perriniana		-	E	W
TAS	Flora	Eucalyptus radiata ssp. radiata		-	-	NC
TAS	Flora	Eucalyptus risdonii		-	-	NC
TAS	Flora	Euphrasia fragosa Southport		Е	-	В
TAS	Flora	Euphrasia scabra		-	CE	W
TAS	Flora	Gahnia sieberiana		-	-	NC
TAS	Flora	Glycine latrobeana		V	E	W
TAS	Flora	Gratiola pubescens		-	V	W
TAS	Flora	Gynatrix pulchella		-		NC
TAS	Flora	Haloragis aspera		-	-	NC
TAS	Flora	Haloragis heterophylla		-	-	NC
TAS	Flora	Hibbertia calycina		-	-	NC
TAS	Flora	Hibbertia obtusifolia		-	-	NC
TAS	Flora	Hyalosperma demissum		-	-	NC
TAS	Flora	Hydrocotyle laxiflora		-	-	NC
TAS	Flora	Hypolepis distans		-	-	NC
TAS	Flora	Pauridia vaginata		-	E	W
TAS	Flora	Isoetopsis graminifolia		-	-	NC
TAS	Flora	Isolepis habra		-	-	NC
TAS	Flora	Isolepis setacea		-	-	NC
TAS	Flora	Isolepis stellata		-	-	NC
TAS	Flora	Juncus amabilis		-	-	NC
TAS	Flora	Juncus vaginatus		-	-	NC
TAS	Flora	Lasiopetalum micranthum		V	-	В
TAS	Flora	Lepidium pseudotasmanicum		-	-	NC
TAS	Flora	Lepidosperma tortuosum		-	-	NC
TAS	Flora	Leptorhynchos elongatus		-	-	NC
TAS	Flora	Leucopogon affinis		-	-	NC
TAS	Flora	Lobelia pratioides		-	-	NC
TAS	Flora	Lobelia rhombifolia		-	-	NC
TAS	Flora	Lomatia tasmanica		E	-	В
TAS	Flora	Melaleuca pustulata		-	CE	w
TAS	Flora	Micrantheum serpentinum		-	-	NC
TAS	Flora	Odixia achlaena		-	-	NC
TAS	Flora	Pentachondra ericaefolia		-	-	NC
TAS	Flora	Phebalium daviesii		E	-	В
TAS	Flora	Pimelea curviflora var. gracilis		-	E	W
TAS	Flora	Pimelea filiformis		-	-	NC
TAS	Flora	Pimelea pauciflora		-	-	NC
TAS	Flora	Pneumatopteris pennigera		-	-	NC
TAS	Flora	Poa mollis		_	_	NC
TAS	Flora	Podotheca angustifolia		_	_	NC
TAS	Flora	Polyscias sp. Douglas-Denison		_	_	NC
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TAS	Flora	Pomaderris elachophylla	-	-	NC
TAS	Flora	Pomaderris oraria ssp. oraria	-	-	NC
TAS	Flora	Pomaderris phylicifolia	-	-	NC
TAS	Flora	Prasophyllum perangustum	-	-	NC
TAS	Flora	Prasophyllum milfordense	-	CE	W
TAS	Flora	Prasophyllum robustum	-	CE	W
TAS	Flora	Prostanthera cuneata	-	CE	W
TAS	Flora	Prostanthera rotundifolia	-	-	NC
TAS	Flora	Stonesiella selaginoides	-	-	NC
TAS	Flora	Pultenaea humilus	-	E	W
TAS	Flora	Pultenaea selaginoides	V	-	В
TAS	Flora	Siloxerus multiflorus	-	-	NC
TAS	Flora	Scaevola aemula	-	-	NC
TAS	Flora	Schoenoplectus tabernaemontani	-	-	NC
TAS	Flora	Schoenus latelaminatus	-	-	NC
TAS	Flora	Scleranthus diander	-	-	NC
TAS	Flora	Scleranthus fasciculatus	-	-	NC
TAS	Flora	Spyridium lawrencei	V	-	В
TAS	Flora	Spyridium obcordatum	V	Е	W
TAS	Flora	Stenanthemum pimelioides	-	V	W
TAS	Flora	Austrostipa blackii	-	V	W
TAS	Flora	Austrostipa scabra	-	-	NC
TAS	Flora	Tetratheca gunnii	Е	-	В
TAS	Flora	Thesium australe	V	E	W
TAS	Flora	Thismia rodwayi	-	V	W
TAS	Flora	Thryptomene micrantha	-	-	NC
TAS	Flora	Tricoryne elatior	-	-	NC
TAS	Flora	Velleia paradoxa	-	-	NC
TAS	Flora	Veronica notabilis	-	-	NC
TAS	Flora	Vittadinia cuneata var. cuneata	-	-	NC
TAS	Flora	Vittadinia gracilis	-	-	NC
TAS	Flora	Vittadinia muelleri	-	-	NC
TAS	Flora	Wurmbea latifolia ssp. Vanessae	-	-	NC
TAS	Flora	Xanthorrhoea bracteata	-	-	NC
TAS	Flora	Pultenaea mollis	-	Е	W

Table 3: Federal status of species listed as priority under the Victorian RFAs at the time of signing and in 2020. Extinct = Extinct, Presumed Extinct = Presumed Extinct, CE = Critically Endangered, E = Endangered, V = Vulnerable, NL/NA = Not listed/no info, Blank = no info. B = Better/improvement in status, W = Worse/deteoration in status, NC = No change/no improvement in status. Data are averaged across all regions except for East Gippsland which has been omitted due to incomplete data.

	Jiele data				Status at		Change in
State	REGION		Species name	Common name	time of signing (TOS)	Status in 2020	status from TOS to 2020
VIC	G, E	Flora	Acacia caerulescens	Limestone Blue Wattle	V	V	NC
VIC	G	Flora	Adiantum diaphanum	Filmy Maidenhair	-	-	NC
VIC	G	Flora	Adriana quadripartita	Coast Bitter-bush	-	-	NC
VIC	G	Flora	Lachnagrostis adamsonii	Adamson's Blown- grass	-	Е	w
VIC	G, E, N	Flora	Almaleea capitata	Slender Parrot-pea	-	-	NC
VIC	G	Flora	Amphibromus fluitans	River Swamp Wallaby-grass	V	V	NC
VIC	G	Flora	Asplenium hookerianum	Maidenhair Spleenwort	V	V	NC
VIC	G	Flora	Asplenium obtusatum	Shore Spleenwort	V	-	В
VIC	G	Flora	Boronia galbraithiae	Aniseed Boronia	-	V	W
VIC	G, C	Flora	Xerochrysum palustre		-	V	W
VIC	G	Flora	Caladenia orientalis		Е	E	NC
VIC	G	Flora	Carex paupera		-	V	W
VIC	G, N	Flora	Celmisia sericophylla		-	-	NC
VIC	G, W, C, E	Flora	Cyathea cunninghami		-	-	NC
VIC	G, E	Flora	Cyathea leichhardtiana		-	-	NC
VIC	G	Flora	Discaria nitida		-	-	NC
VIC	G, W, E	Flora	Discaria pubescens		-	-	NC
VIC	G	Flora	Diuris ochroma		V	V	NC
VIC	G, W, N	Flora	Diuris punctata				NC
VIC	G, E	Flora	Drabastrum alpestre		-	-	NC
VIC	G	Flora	Epilobium brunnescens ssp. beaugleholei		V	V	NC
VIC	G	Flora	Epilobium willisii		-	-	NC
VIC	G	Flora	Eucalyptus strzelecki		V	V	NC
VIC	G, W, N	Flora	Euphrasia collina ssp. muelleri		Е	E	NC
VIC	G, E, N	Flora	Euphrasia scabra		-	-	NC
VIC	G, W, N	Flora	Glycine latrobeana		V	V	NC
VIC	G, E	Flora	Isopogon prostratus		-	V	W
VIC	G	Flora	Lepidium aschersonii		V	V	NC
VIC	G	Flora	Olearia astroloba		V	V	NC
VIC	G, E, N	Flora	Poa saxicola		-	-	NC
VIC	G	Flora	Prasophyllum correctum		Е	E	NC
VIC	G, W, E	Flora	Prasophyllum frenchii		V	E	w

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VIC	G	Flora	Pseudoraphis paradoxa	-	-	NC
VIC	G, E, N	Flora	Pterostylis cucullata	V	V	NC
VIC	G	Flora	Pterostylis tenuissima	V	V	NC
VIC	G	Flora	Commersonia prostrata	Е	E	NC
VIC	G, W	Flora	Thelymitra epipactoides	Е	Е	NC
VIC	G, W, E	Flora	Thelymitra matthewsii	V	V	NC
VIC	G, E	Flora	Thesium australe	V	V	NC
VIC	G, E	Flora	Wahlenbergia densifolia	-	-	NC
VIC	W	Flora	Acacia glandulicarpa	V	V	NC
VIC	W, N	Flora	Allocasuarina luehmannii	-	-	NC
VIC	W, C	Flora	Astelia australiana	V	V	NC
VIC	W	Flora	Asterolasia phebalioides	V	V	NC
VIC	W	Flora	Caladenia calcicola	V	V	NC
VIC	W, C, N	Flora	Caladenia concolor	V	V	NC
VIC	W	Flora	Caladenia formosa	V	V	NC
VIC	W	Flora	Caladenia fulva	Е	Е	NC
VIC	W	Flora	Caladenia hastata	Е	Е	NC
VIC	W	Flora	Caladenia tensa	E	E	NC
VIC	W	Flora	Caladenia versicolor	V	V	NC
VIC	W	Flora	Caladenia xanthochila	Е	E	NC
VIC	W	Flora	Caleana disjuncta	-	-	NC
VIC	W	Flora	Comesperma polygaloides	-	-	NC
VIC	W	Flora	Cullen parvum	Е	-	В
VIC	W	Flora	Cullen tenax	-	-	NC
VIC	W	Flora	Daviesia laevis	V	V	NC
VIC	W	Flora	Discaria pubescens	-	-	NC
VIC	W	Flora	Diuris palustris	-	-	NC
VIC	W	Flora	Dodonaea procumbens	V	V	NC
VIC	W	Flora	Eucalyptus aggregata	-	-	NC
VIC	W	Flora	Grevillea floripendula	-	V	w
VIC	W	Flora	Grevillea infecunda	V	V	NC
VIC	W	Flora	Isolepis congrua	-	-	NC
VIC	W	Flora	Leptorhynchos gatesii	V	V	NC
VIC	W	Flora	Olearia pannosa ssp. cardiophylla	-	-	NC
VIC	W	Flora	Prasophyllum diversiflorum	E	E	NC
VIC	W	Flora	Prasophyllum subbisectum	E	E	NC
VIC	W	Flora	Pterostylis cheraphila	-	V	W
VIC	W	Flora	Ptilotus erubescens	_	_	NC
VIC	W	Flora	Pultenaea graveolens	_	_	NC
VIC	W	Flora	Rutidosis leptorhynchoides	E	E	NC
VIC	W, C	Flora	Senecio macrocarpus	V	V	NC
VIC	W	Flora	Swainsona brachycarpa	-	-	NC
VIC	W	Flora	Swainsona swainsonioides	_	_	NC
				V	V	
VIC	W	Flora	Taraxacum cygnorum	٧	٧	NC

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VIC	G, N, C, W	Fauna	Miniopteris orianae bassanii	-	CE	W
VIC	G, N, C	Fauna	Lathamus discolor	V	CE	W
VIC	G, N, C, W	Fauna	Anthochaera phrygia	Е	Е	NC
VIC	G, N, C	Fauna	Haliaeetus leucogaster	-	-	NC
VIC	G, N, C, W	Fauna	Ninox strenua	-	-	NC
VIC	G, N, C, W	Fauna	Tyto novaehollandiae	-	Е	W
VIC	G, N, C	Fauna	Tyto tenebricosa	-	-	NC
VIC	G, C, N	Fauna	Litoria spenceri	Е	Е	NC
VIC	G, C, W	Fauna	Heleioporus australiacus	-	V	w
VIC	N, C, W	Fauna	Phascogale tapoatafa	-	Е	w
VIC	N	Fauna	Burramys parvus	-	Е	w
VIC	N, C, W	Fauna	Petaurus norfolcensis	-	-	NC
VIC	N	Fauna	Neophema pulchella	-	-	NC
VIC	N, C, W	Fauna	Grantiella picta	-	V	w
VIC	N, C, W	Fauna	Pomatostomus temporalis	-	-	NC
VIC	N, C, W	Fauna	Burhinus grallarius	-	-	NC
VIC	N	Fauna	Calyptorhinchus lathami	-	-	NC
VIC	N	Fauna	Cyclodomorphus praealtus	-	Е	w
VIC	N	Fauna	Eulamprus kosiuskoi	-	-	NC
VIC	N	Fauna	Morelia spilota variegata	-	-	NC
VIC	С	Fauna	Gymnobelideus leadbeateri	-	CE	W
VIC	С	Fauna	Lichenostomus melanops cassidix	Е	CE	W
VIC	С	Fauna	Philoria frosti	V	Е	w
VIC	W	Fauna	Pseudomys shortridgei	Е	Е	NC
VIC	W	Fauna	Calyptorhynchus banksii graptogyne	E	E	NC
VIC	W	Fauna	Dasyornis broadbenti broadbenti	-	-	NC

Table 4: Federal status of species listed as priority under the Western Australian RFA at the time of signing and in 2020. Extinct = Extinct, Presumed Extinct = Presumed Extinct, CE = Critically Endangered, E = Endangered, V = Vulnerable, NL/NA = Not listed/no info, Blank = no info. B = Better/improvement in status, W = Worse/deteoration in status, NC = No change/no improvement in status.

State	REGION		Species name	Common name	Status at time of signing (TOS)	Status in 2020	Change in status from TOS to 2020
WA		Fauna	Atrichornis clamosus	Noisy Scrubbird	NA	E	W
WA		Fauna	Bettongia penicillata ogilbyi	Woylie	NA	Е	W
WA		Fauna	Cacatua pastinator pastinator	Muir's corella		V	W
WA		Fauna	Calyptorhynchus banksii naso	Forest red-tailed black cockatoo		V	w
WA		Fauna	Calyptorhynchus baudinii	Baudin's cockatoo or forest black cockatoo		Е	W

WA	F	auna	Calyptorhynchus latirostris	Carnaby's black		E	W
				cockatoo	_		
WA	F	auna	Dasyurus geoffroii	Chuditch Margaret River	E	V	В
WA	F	auna	Engaewa pseudoreducta	burrowing crayfish		CE	W
WA	F	auna	Engaewa reducta	Dunsborough burrowing crayfish		CE	W
WA	F	auna	Engaewa walpolea	Walpole burrowing crayfish		E	W
WA	F	auna	Galaxias truttaceus hesperius	Western trout minnow		E	W
WA	F	auna	Geocrinia alba	White-bellied frog	Е	CE	NC
WA	F	auna	Geocrinia vitellina	Orangebellied frog	V	V	NC
WA	F	auna	Pezoporus wallicus flaviventris	Western ground parrot		CE	W
WA	F	auna	Potorous gilbertii	Gilbert's potoroo		CE	W
WA	F	auna	Pseudemydura umbrina	Western swamp tortoise		CE	W
WA	F	auna	Pseudocheirus occidentalis	Western ringtail possum	V	V	NC
WA	F	auna	Psophodes nigrogularis nigrogularis	Western whipbird		Е	W
WA	F	auna	Setonix brachyurus	Quokka		V	W
WA	F	auna	Spicospina flammocaerulea	Sunset frog		V	W
WA	F	auna	Botaurus poiciloptilus	Australasian bittern		Е	W
WA	F	auna	Myrmecobius fasciatus	Numbat	Е	Е	NC
WA	F	auna	Phascogale calura	Red-tailed phascogale	Е	E	NC
WA	F	auna	Phascogale tapoatafa subsp (WAM M434)	Brushtail phascogale		NOT LISTED	NC
WA	F	auna	Leipoa ocellata	Mallefowl	V	V	NC
WA	F	auna	Petrogale lateralis lateralis (and four other rock wallaby taxa)	Black-flanked rock- wallaby	V	V	NC
WA	F	auna	Rallus pectoralis clelandi	Lewin's water rail	PRESUMED EXTINCT	PRESUMED EXTINCT	NC
WA	F	lora	Andersonia annelsii			NOT LISTED	NC
WA	F	lora	Banksia (previously Dryandra) nivea subsp. uliginosa		Е	Е	NC
WA	F	lora	Banksia (previously Dryandra) squarrosa subsp. argillacea			V	W
WA	F	lora	Boronia exilis			Е	W
WA	F	lora	Brachyscias verecundus			CE	W
WA	F	lora	Caladenia bryceana subsp. bryceana		E	Е	NC
WA	F	lora	Caladenia busselliana		Е	Е	NC
WA	F	lora	Caladenia huegelii		V	Е	W
WA	F	lora	Caladenia lodgeana			CE	W
WA	F	lora	Caladenia procera			CE	W
WA	F	lora	Caladenia viridescens		Е	Е	NC
WA	F	lora	Caladenia winfieldii		Е	Е	NC
WA	F	lora	Commersonia erythrogyna (previously Rulingia sp. Trigwell Bridge)		E	E	NC
WA	F	lora	Conospermum undulatum			V	W
WA	F	lora	Conostylis misera			E	W

WA	Flora	Cryptandra congesta			NC
WA	Flora	Darwinia apiculata *	V	Е	W
WA	Flora	Darwinia ferricola *	V	Е	W
WA	Flora	Drakaea elastica	V	E	W
WA	Flora	Drakaea confluens	V	E	W
WA	Flora	Grevillea acropogon		E	W
WA	Flora	Grevillea althoferorum (subsp. althoferorum)		Е	W
WA	Flora	Grevillea brachystylis subsp. grandis		CE	W
WA	Flora	Grevillea fuscolutea		NOT LISTED	NC
WA	Flora	Grevillea rara		Е	W
WA	Flora	Lambertia orbifolia subsp. orbifolia ms	V	Е	w
WA	Flora	Lambertia orbifolia subsp. Scott River plains		Е	w
WA	Flora	Lasiopetalum pterocarpum		Е	W
WA	Flora	Rhacocarpus rehmannianus var. webbianus		NOT LISTED	NC
WA	Flora	Sphenotoma drummondii	Е	E	NC
WA	Flora	Stylidium semaphorum			NC
WA	Flora	Synaphea sp. Fairbridge Farm (D. Papenfus 696)		CE	W
WA	Flora	Thelymitra dedmaniarum	Е	E	NC
WA	Flora	Trithuria occidentalis (previously Hydatella dioica)		Е	W
WA	Flora	Verticordia apecta		CE	W
WA	Flora	Verticordia fimbrilepis subsp. fimbrilepis		E	w
WA	Flora	Verticordia plumosa var. ananeotes		Е	W
WA	Flora	Laxmannia grandiflora subsp. brendae		NA	NC
WA	Flora	Acacia anomala *	V	V	NC
WA	Flora	Acacia aphylla*	V	DELISTED	В
WA	Flora	Acacia brachypoda		E	W
WA	Flora	Acacia chapmanii subsp. australis		E	W
WA	Flora	Anthocercis gracilis *	V	Е	W
WA	Flora	Asterolasia nivea *	V	V	NC
WA	Flora	Banksia goodii	V	V	NC
WA	Flora	Banksia verticillata *	CE	V	В
WA	Flora	Caladenia christineae *	V	V	NC
WA	Flora	Caladenia dorrienii *	Е	Е	NC
WA	Flora	Caladenia excelsa *	V	Е	W
WA	Flora	Caladenia harringtoniae *	V	V	NC
WA	Flora	Chamelaucium sp. S coastal plain (R.D.Royce 4872) (used to be Chamelaucium roycei ms *)	V	V	NC
WA	Flora	Darwinia acerosa *	Е	Е	NC
WA	Flora	Daviesia elongata subsp. elongata		V	W
WA	Flora	Diplolaena andrewsii		NOT LISTED	NC

WA	1	Flora	Diuris drummondii	V	V	NC
WA		Flora	Diuris micrantha	V	V	NC
WA		Flora	Diuris purdiei	NOT LISTED	E	W
WA		Flora	Drakaea micrantha	V	V	NC
WA		Flora	Banksia (previously Dryandra) aurantia		CE	w
WA	ı	Flora	Banksia (previously Dryandra) mimica *	Е	Е	NC
WA	ı	Flora	Eleocharis keigheryi		V	W
WA	ı	Flora	Eremophila glabra subsp. chlorella		NOT LISTED	NC
WA	ı	Flora	Gastrolobium modestum		V	W
WA	I	Flora	Goodenia arthrotricha		NOT LISTED	NC
WA	I	Flora	Grevillea brachystylis subsp. australis		V	W
WA		Flora	Grevillea bracteosa		NOT LISTED	NC
WA	ı	Flora	Grevillea christineae		Е	W
WA	ı	Flora	Grevillea flexuosa *	V	V	NC
WA	I	Flora	Jacksonia velveta ms		Е	W
WA	I	Flora	Kennedia glabrata *	V	V	NC
WA	I	Flora	Kennedia lateritia (previously macrophylla) *	V	Е	W
WA	ı	Flora	Lechenaultia laricina *	V	Е	W
WA		Flora	Myriophyllum trifidum (previously Meziella trifida) *	V	NA	В
WA	1	Flora	Microtis globula *	V	V	NC
WA	ı	Flora	Pultenaea pauciflora *	V	V	NC
WA	ı	Flora	Reedia spathacea		CE	W
WA	ı	Flora	Spirogardnera rubescens *	Е	E	NC
WA	I	Flora	Tetraria australiensis *	V	V	NC
WA	ı	Flora	Thelymitra stellata *	V	E	W
WA	ı	Flora	Tribonanthes purpurea		V	W
WA	I	Flora	Verticordia carinata		V	W
WA		Flora	Verticordia densiflora var. pedunculata		Е	W
WA		Flora	Verticordia fimbrilepis subsp. australis *	V	V	NC
WA		Flora	Verticordia plumosa var. vassensis		Е	W
WA		Flora	Aponogeton hexatepalus	V	NOT LISTED	В
WA		Flora	Asterolasia grandiflora *	V	NOT LISTED	В
WA		Flora	Centrolepis caespitosa	V	DELISTED	В
WA		Flora	Hydrocotyle lemnoides	V	NOT LISTED	В
WA		Flora	Laxmannia jamesii *	V	DELISTED	NC
WA		Flora	Schoenus natans	V	NA	В
WA		Flora	Trithuria australis (previously Hydatella leptogyne)		DELISTED	NC
WA		Flora	Eucalyptus goniantha subsp. goniantha	V	DELISTED	В
WA		Flora	Verticordia plumosa var. brachyphylla		Е	W

APPENDIX 2

Table: Summary of Milestones and obligations detailed in the RFAs. * Denotes milestones/obligations not listed in a Milestone Attachment but found elsewhere in the RFA. References: (East Gippsland RFA 1997), (Tasmanian RFA 1997), (Central Highlands RFA 1998), (Eden New South Wales RFA 1999), (Western Australia RFA 1999), (North East RFA 1999), (North East NSW RFA 2000), (West Victoria RFA 2000), (Gippsland RFA 2000), (Southern New South Wales RFA 2001)

	Signed in:	Feb 1997	Nov 1997	Mar 1998	May 1999	Aug 1999	Aug 1999	Mar 2000	Mar 2000	Mar 2000	April 2001
Milestone/Obligation	RFA:	East Gippsland	Tas	Central Highlands	WA	North East Vic	Eden	West Vic	Gipps	NE NSW	SE NSW
PRESENT IN ALL RFAS	Description	Clause									
Victoria and the Commonwealth to develop sustainability indicators // that are appropriate, practical, and cost effective sustainability indicators//Western Australia in consultation with the Commonwealth will develop and implement an appropriate set of sustainability indicators to monitor Forest changes//Both parties to develop, review, and if necessary revise Sustainability Indicators	Sustainability indicators	40	91	50	46	48&50	52(d)	49&51	49&51	53(d)	52(d)
Victoria and the Commonwealth to undertake and where relevant complete threatened species work as detailed in Attachment 4// Tas: The State to develop and implement a Threatened Species Protection Strategy//Att 2 Table 1: New South Wales to develop Recovery Plans for species listed in Table 1	Threatened species	45	Att 10 (3)	57	60*	55-57	Att 2 Table 1	56,57,58:	56,58	Att 2 Table 1	Att 3 Table 1
Victoria to develop programs for pest plant and pest animal control//NSW will complete the Threat Abatement Plan for the European Red Fox// Eden: Promote good environmental practice in relation to pest management.// WA: 21. Implementing a regional-level forest health surveillance system (including private forests) to provide early warning of potential pest disease and weed problems, develop an associated action plan, and undertake risk analyses for likely incursions or outbreaks;// Tas: The State to develop and implement statewide policies across all tenure on fire management, nature based tourism and recreation management, cultural heritage management in Forest, and Forest pest and disease management.	Pest management	46	Att 10 (7)	59	Att 5 (21)*	59	Att 14 (c)*	60	60	Att 3 Point 4	Att 3 point 4

within the CAR Reserve System in accordance with the relevant government approved recommendations of the Land Conservation Council;//Western Australia will within one year from the date of this Agreement establish new formal reserves under the Land Administration Act 1997 (WA).//New South Wales to establish all Dedicated Reserve and Informal Reserve components of the CAR	CAR tenure change	49	24(a) 24.	45 (c)	70 (b)	62	Att 1 point 7	64 Att 1:	64 Att 1:	Att1A Point 8:	Att 1 point 8
Reserve System Victoria to publish an amendment to the East Gippsland Forest Management Area Plan//CH: 65: Victoria to publish a Central Highlands Forest Management Plan//Western Australia agrees to produce and publish a Forest Management Plan to implement the commitments of this Agreement by 30 June 2004 taking into account the importance of RFA certainty and commencing the planning process by early 2001//Victoria to produce and publish the North East Forest Management Plan./New South Wales to grant an Integrated Forestry Operations Approval covering the Eden region. //Tas: The State to review the policy for maintaining a permanent Forest Estate as part of the ongoing review of the Forest Practices Code	FMP/IOFA	51	Att 9 (11)	65	43	65	46 (g)	67	67	51	47 (e)
Victoria to complete a review in accordance with the Competition Principles Agreement// Tas: The State to review legislation relevant to the allocation and pricing of hardwood logs from State forests as part of the Competition Principles Agreement//New South Wales to review legislation and policies relevant to the allocation and pricing of hardwood logs from State forests as part of the Competition Principles Agreement // Wa:The Parties recognise that in accordance with the Competition Principles Agreement, Western Australia will undertake a review of relevant sections of the CALM Act and a review of competitive neutrality applying to CALM's wood-based businesses. The Commonwealth agrees that the day to day pricing and allocation arrangements for Forest Produce from public forests are matters for Western Australia. Western Australia confirms its commitment to the wood pricing and allocation principles set out in the NFPS.//NE Vic: 80. Parties recognise that under the Competition Principles Agreement, Governments aim to achieve more transparency and greater efficiency in Government owned business enterprises. The Commonwealth agrees that the day to day pricing and allocation arrangements for wood from public forests are matters for Victoria. Victoria confirms its commitment to the pricing and allocation principles set out in the National Forest Policy Statement. Victoria confirms that legislation and policies relevant to the allocation and pricing of hardwood logs from State forests have been reviewed as part of the Competition Principles Agreement. Competitive neutrality principles will be taken into account in any changes following the review.	Competition principles	61	87	82	87*	80*	86	88*	88*	99*	97*

Victoria and the Commonwealth develop a data agreement and lodge archival copies of											
data//Tas: The State and the Commonwealth to list and archive Data used for RFA	Data	67	Att 14	86	93	84	92	92	92	105	103
Purposes// WA: The Parties will lodge archival copies of CRA data//New South Wales and the	agreement		(4.1)				&93				
Commonwealth to develop a data agreement											
and lodge archival copies of data Parties agree to actively investigate, and											
participate in, World Heritage assessment											
of the Australia-wide Eucalypt theme, including any potential contribution from											
East Gippsland/CH/NorthEast/West/											
Gippsland//The State and the Commonwealth to jointly participate in further World heritage											
assessment of the relevant themes//WA:The	World										
Parties agree to actively participate in the World Heritage assessment of the Australia-	heritage	16*	Tas 39	26	27	26	26	27*	27	27	27
wide Eucalypt theme//Parties agree to actively	Ü										
investigate, and jointly participate in the further World Heritage assessment of the											
relevant Australia-wide themes specified in Section 3.4.2 (Table 17) of the World											
Heritage Expert Panel											
report, including any potential contribution from the Eden region.											
Victoria confirms that the sustainable yield											
for forests for East Gippsland will continue to be based on areas available for timber											
harvesting outside the CAR Reserve System.//											
Tas: The State to publish a description of the methods of calculating sustainable yield on											
Public Land, including for special species											
timber sawlogs//vic CH: implement the Integrated Forest Planning System and the											
Statewide Forest Resource Inventory (SFRI)											
in the Central Highlands in time for the next review of sustainable yield due in 2001.//											
WA: Western Australia will have externally											
reviewed the sustained yield estimating process and outputs immediately before the	Sustainable	004	Att 11	45 ()*		4-	40(0)		_,	40 ()	47 ()
commencement of the development of each	yield	23*	(2)	45 (e)*	50	45	46(f)	74*	74	48 (g)	47 (g)
Forest Management Plan and will incorporate improvements during the Forest Management											
Planning process.//New South Wales to develop and implement an inventory system											
for regrowth forests and review the calculation											
of Sustainable Yield, using methods consistent with Attachment 11 and the											
principles and processes used in the Forest											
Resource and Management Evaluation System (FRAMES)//New South Wales to implement the											
review and monitoring processes and develop											
the strategic and operational requirements of sustainable yield systems and processes to											
enable a review of Sustainable Yield											

This Agreement establishes milestones (Attachment 3) and parties will report annuall on their achievement using an appropriate public reporting mechanism//Tas: The parties to provide each other with written reports detailing the achievements of Milestones// CH:This Agreement establishes milestones (Attachment 4) and Parties will report annually on their achievement for the first five years, and then as they fall due and as part of the 5 yearly review, using an appropriate public reporting mechanism.//WA: Parties agree to provide each other with an annual report detailing their achievement of the milestones for the first four years, and then as they fall due and as part of the five-yearly reviews and report in accordance with Clauses 36 and 37. Public annual reporting on the achievement of milestones during the first four years will be through a brief statement in the annual report of the relevant agency//NSW: Parties to report annually on the achievement of milestones in this Agreement	Annual reporting	25*	44	35	34	35	37	36, 39(Att 1)	36, 39 (Att 1)	39	37
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Every five years, a review of the performance of the Agreement will be undertaken. The purpose of the five yearly review is to provide an assessment of progress of the Agreement against the established milestones, and will include: the extent to which milestones and obligations have been met including management of the National Estate; the results of monitoring of sustainability indicators; and invited public comment on the performance of the Agreement./CH: The State and the Commonwealth to review the performance of the RFA//WA: Within each five year period, a review of the performance of the Agreement will be undertaken. The purpose of the five yearly review is to provide an assessment of progress of the Agreement against the established milestones, and will include: the extent to which milestones and obligations have been met including management of the National Estate; the results of monitoring of sustainability indicators; and invited public comment on the performance of the Agreement. Each review will be scheduled concurrent with the five yearly reviews required for the East Gippsland RFA//NSW:Within each five year period, a review of the performance of the Agreement will be undertaken. The purpose of the five-yearly review is to provide an assessment of progress of the Agreement against the established milestones, and will include: (a) The extent to which milestones and obligations have been met, including management of the National Estate; (b) The results of monitoring of Sustainability Indicators; and (c) Invited public comment on the performance of the Agreement.	5 yrly reviews	30*	45	36	34	35	38*	36, 39(Att 1)	36, 39 (Att 1)	40*	38*
PRESENT IN SOME/MOST RFAS											

Victoria to implement the Integrated Forest Planning System and the Statewide Forest Resource Inventory (in time for the next review of sustainable yield.)/The State to review sustainable high quality sawlog supply levels to reflect the changes in the forest inventory and new intensive management forest management initiatives concluded in the RFA. The State to undertake a review—including reporting to Governments—on pricing and allocation policies for commercial government owned forestry operations (using a method consistent with the principles and processes used in the Forest Resource and Management Evaluation System (FRAMES)) //Ongoing inventory of existing timber resource is a fundamental requirement of the Regional Forest Agreement and will be used to support ongoing management by SFNSW of the timber production forest.//Undertake within the first five year period, additional inventory plot measurement consistent with FRAMES principles to improve the accuracy of volume estimates at the regional level.	Forest inventory	34	98,99	45	X	45	46 (f)	46 (c) Att 10	46 (c) Att 10	Att 11 (7)*	Att 8, 6(e)
Victoria to complete and publish regional prescriptions for timber production// Tas: The State to further develop its Forest Management Systems and processes.//NSW: New South Wales to produce a code of practice for Timber Harvesting of native forest on Private Lands	Prescriptions timber production	34	93	45	х	x	56	x	х	Х	x
Victoria to complete and publish management plans for all National and State Parks/Tas: The State to ensure that management plans are implemented: - for all State Forest and National Parks; and - for all other Formal Reserves/New South Wales to complete and publish plans of management for areas dedicated under the National Parks and Wildlife Act 1974 (NSW)	Plans for parks	34	Att 10 (8)	45	X	x	46 (b)	x	x	48 (c)	47(c)
Victoria to publish its rainforest research// CH: Att 1: Victoria to publish a Technical Report on Rainforest//New South Wales to prepare a Compendium of New South Wales Forest Research	Forest research	64	х	Att 1	х	х	89	x	х	102	100
Tas: The State and the Commonwealth to jointly fund and accredit digital maps at 1:100 000 scale of all lands in Tasmania listed on the Register of the National Estate The State to finalise boundaries (of CAR reserves) on 1:25 000 maps to enable gazette. Forestry Tasmania to include Informal Reserves in new and revised Forest Management Plans// Western Australia will finalise reserve boundaries on 1: 25,000 maps to enable gazettal.	Mapping	×	Att 1 (6), Att 6 (5), Att 6 (17)	×	Att 1, para 5	X	X	X	X	X	X
PRESENT IN NSW RFAS											
New South Wales to establish a continuous FRAMES development program for the Eden region consistent with the Statewide FRAMES // NE: SFNSW will complete the enhancemenet of FRAMES, commission and publish an independent review of the enhanced system and review the timber and annual volume to be harvested from 2007 - 2018 //Southern: SFNSW will publish all FRAMES CRA reports for the Southern region	FRAMES	X	×	X	х	X	Att 11 point 5	X	x	Att 12 Part B 15	
PRESENT IN MOST VICTORIAN RFAS											

Victoria to implement an ongoing quality assurance program//Gipps:Parties note that to develop the transparency and accountability of its forest management processes, Victoria is implementing an on-going quality assurance program utilising, as appropriate, expertise external to the forest agency in the Department of Natural Resources and Environment or its equivalent.	Quality assurance	29	X	44	x	44	х	45	45	X	x
CH: Victoria to prepare Regional Vegetation Plans covering the Central Highlands which provide for the protection of endangered, vulnerable or rare EVCs on private land//	EVCs	Х	x	Att 1	x	Att 1	x	Att 1	Att 1	X	Х
OTHER											
Western Australia will develop a system of pre- logging fauna assessment to be implemented by the commencement of the next FMP.	Pre-harvest surveys	x	х	×	Att 5, point 12	x	х	x	х	х	х
Victoria to phase out harvesting firewood, posts and poles within the CAR reserve system.	Prevent firewood harvesting	х	x	x	х	x	x	87	87	х	x
Subject to availability of suitable land NSW will establish at least 10,000ha of hardwood plantations	Plantations	×	х	×	х	х	х	х	x	Att 12 Part C 19	х
Monitor FRAMES through comparison of Actual versus predicted volumes	Predicted vs. actual volumes	х	x	x	х	x	х	x	x	Att 12 Part E 22 Dot 6	Att 8 point 6(f)
Commonwealth to seek passage of amendments to woodchip export regulations under the Export Controls Act 1982	Woodchips	20	х	х	х	Х	х	х	Х	х	х
Victoria and the Commonwealth to assess the outcomes of the Montreal Process Implementation Group (MIG) process	Montreal process	38	X	Х	x	x	x	x	X	x	Х
Commonwealth to seek to remove export controls for timber sourced from all Victorian plantations	Remove export controls	56	x	Х	х	х	x	Х	x	x	х

APPENDIX 3

Table: Due dates of each five-yearly review for all regions and number of years late.

State	Region	Review	Date due	Date completed	Discrepancy between due date and date completed
NSW	Eden	First	August 2004	Nov 2009	5+ years
NSW	Eden	Second	August 2009	April 2018	8+ years
NSW	Eden	Third	August 2014	April 2018	3+ years
NSW	North-east	First	March 2005	Nov 2009	4+ years
NSW	North-east	Second	March 2010	April 2018	8+ years
NSW	North-east	Third	March 2015	April 2018	3+ years
NSW	Southern	First	April 2006	Nov 2009	3+ years
NSW	Southern	Second	April 2011	April 2018	7 years
NSW	Southern	Third	April 2016	April 2018	2 years
Tasmania	Tasmania	First	Nov 2002	Dec 2002	1 month
Tasmania	Tasmania	Second	Nov 2007	Feb 2008	3 months
Tasmania	Tasmania	Third	Nov 2012	Nov 2015	3 years
Tasmania	Tasmania	Final	Nov 2017	Aug 2017	On time
Victoria	East Gippsland	First	Feb 2002	May 2010	8+ years
Victoria	East Gippsland	Second	Feb 2007	May 2010	3+ years
Victoria	East Gippsland	Third	Feb 2012	Feb 2018	6 years
Victoria	East Gippsland	Final	Feb 2017	March 2018	On time
Victoria	Central Highlands	First	March 2003	May 2010	7+ years
Victoria	Central Highlands	Second	March 2008	May 2010	2+ years
Victoria	Central Highlands	Third	March 2013	Feb 2018	4+ years
Victoria	Central Highlands	Final	March 2018	March 2018	On time
Victoria	North-east	First	August 2004	May 2010	5+ years
Victoria	North-east	Second	August 2009	May 2010	9 months
Victoria	North-east	Third	August 2014	Feb 2018	3+ years
Victoria	West	First	March 2005	May 2010	5+ years
Victoria	West	Second	March 2010	May 2010	2 months
Victoria	West	Third	March 2015	Feb 2018	2+ years
Victoria	Gippsland	First	March 2005	May 2010	5+ years
Victoria	Gippsland	Second	March 2010	May 2010	2 months
Victoria	Gippsland	Third	March 2015	Feb 2018	2+ years
Western Australia	South-west	First	May 2004	Dec 2013	9+ years
Western Australia	South-west	Second	May 2009	Dec 2013	4+ years
Western Australia	South-west	Third	May 2014	May 2017	3 years

