



A RARE COLOR LITHOGRAPH SHOWING THE STATE CAPITOL, CIRCA 1880. (Lithography courtesy of University of California, Berkeley)



CLOSE-UP OF THE GOLD-PLATED SPHERE ATOP THE CAPITOL. Installed in 1873. The orb is 30 inches in diameter, made of copper, and plated with melted-down gold coins.

(Photo courtesy of Joint Rules Committee)

WHEN YOU THINK OF CALIFORNIA

When you think of California think of people filled with zest For a special kind of living in the freedom of the West. Think of swimmers, fishers, golfers, campers—backyard loafers too, Using beaches, parks, and mountains, doing things folks love to do.

When you think of California think of industry and trade; Think of busy people working at the tasks where wealth is made. Think of prosperous ports and cities, personal income going higher, And the worker and the seller sharing profits with the buyer.

When you think of California think of copious valleys green, With a promise of fulfillment that makes agriculture queen. Where the vineyards, groves and orchards are oases of delight, With a myriad of blossoms making perfume of the night.

When you think of California think of history rich in lore: Indian, priest, and forty-niner and the bold conquistador; Of wagon trains a rolling to the tune of Clementine, And the roots of many cultures in the raisin and the wine.

When you think of California, think of Nature's generous hand: Mountains, deserts, beaches, Redwoods, beautifying land; Primeval parks of wilderness, Nature's archives of the past, Preserving for the future the beauty that should last.

When you think of California think of education's power, Think of well-trained labor ready for a task or leisure's hour; Think of schools for every purpose, with a challenge that's supreme For a youth with opportunity to realize its dream.

When you think of California think of mighty works of man, Think of reservoirs and rivers in a classic water plan; Think of webs of towering bridges, gracefully spanning stream and bay And the high lines wheeling power, making life an easier way.

When you think of California think of dusks as soft as down, With a neon fluorescence like a halo round each town; Think of gleaming streams of freeways, head and tail lights flowing by, And the green-red blinking air fleets purring smoothly through the sky.

When you think of California see the Capitol Dome aglow, Brightly rising over Deodars so stately in a row; See the luminescent leaves above the lights throughout the park, Smell the jasmine and azaleas breathing fragrance to the dark.

California, California are we always living true
To the variant rich reality of life we share in you?
May we know that all our blessings are a trust from heaven's grace
And the way in which we use them show us worthy of this place!

Charles "Gus" Garrigus Poet Laureate of California, 1966–2000 California's longest-serving Poet Laureate

CALIFORNIA'S LEGISLATURE

Published Spring 2006



Ву

E. Dotson Wilson
Chief Clerk of the Assembly
and
Brian S. Ebbert

Chief Editor



Preface

California's Legislature, first published in 1942, is regarded as one of the most authoritative and detailed sources on our state's legislative branch of government.

This latest edition includes hundreds of key changes that will enhance its use as a resource for scholars, elected officials, citizens and other students of the governmental process. You will find the 2006 edition to have over 1,000 footnotes and numerous charts; court cases relating to term limits and the open primary law. In addition, it includes information on trial court unification, Governor's Reorganization Plans and the Capital Fellowship Programs. This edition also contains a number of historic photos published for the first time.

A publication of this magnitude could not have been produced without the tireless dedication of numerous individuals who are acknowledged on page vi. The Chief Editor and Principal Clerk, Brian Ebbert, has done an exemplary job by taking the lead in editing and updating this year's publication.

I wish also to extend a special thank you to the late James D. Driscoll. He served as Chief Clerk from 1963–1986 and was a valuable resource in assisting with updating the 2006 edition.

We hope you will find this latest edition to be a valuable tool in assisting you in better understanding the intricacies of state government and the legislative process.

E. Dotson Wilson Chief Clerk of the Assembly

See pages vi and xiii-xiv for Acknowledgments and photo credits.

Editor's note: "The Legislature of California," by then Chief Clerk Arthur Ohnimus, was first published as an insert in the 1941 "Constitution" booklet published by the California State Assembly. After the article had expanded extensively with each new edition, the Assembly authorized the printing of the document as a separate pamphlet in 1958 (HR 45, adopted March 13, 1958). Subsequent revisions dramatically altered the publication from its original format, and the new work was renamed "California's Legislature" in 1969. Revisions were printed approximately every 2 years, with the exception of 1986–1993 and 2001–2005, when no new editions were published.

ACKNOWLEDGMENTS

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Hon. Sally Lieber, Assistant Speaker pro Tempore

Hon. Dario Frommer, Majority Floor Leader

Hon. Cindy Montañez, Chair, Assembly Rules Committee

Hon. George Plescia, Minority Leader

Hon. David Cogdill, Vice Chairman, Assembly Rules Committee

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American Society of Legislative Clerks
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Assembly Reprographics
Attorney General's Office
Benicia Historic State Capitol
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Capital Fellows
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Kathleen Howard, Administrative Office of the Courts

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Table of Contents

Exploration and Colonization	
The Admission of California	
napter II—California's Constitution	
Law and Order	
The Constitutional Convention of 1849	
The Constitution of 1849	
The Constitutional Convention of 1878	
The Constitution of 1879	
Constitution Revision Commission	
Differences Between the Federal and the State Constitutions	
Constitutional Amendments	
California Constitutional Amendments	
United States Constitutional Amendments	
Distribution of Powers of Government	
Confirmation of Appointments	
Impeachment	
napter III—Elections	
Right of Suffrage	
Primary and General Elections	
Party Qualification and Disqualification	
Closed Primaries	
Open Primaries	
California's Modified Closed Primary	
Crossfiling System	
Presidential Primaries	
Special Elections	
Partisan and Nonpartisan Offices	
Campaign Financing and the Fair Political Practices Commission	
The Electoral College and Choosing the President	
History of the Electoral College	
California's Electoral College Process	
Recall Elections	
Measures on the Ballot	
The Initiative and the Referendum	
The Initiative	
The Referendum	
napter IV—The Executive Branch	
The Governor	
The Governor's Legislative Role	
The Governor's Cabinet	
Succession to Office of Governor	
The Lieutenant Governor	
Other State Officers	
The Secretary of State	
The Attorney General	
The State Treasurer	
The State Controller	
The Superintendent of Public Instruction	
The State Board of Equalization	
The Insurance Commissioner	
napter V—The Judicial Branch	
The Courts	

Courts of Appeal	
Trial Courts (Superior and Municipal Court Unification)	
Terms of Office and Salaries of Judges	
Judges—Disqualification and Suspension	
Judicial Administration	
The Judicial Council	
Commission on Judicial Performance	
Commission on Judicial Nominees Evaluation	
Commission on Judicial Appointments	
State Bar of California	
Chapter VI—Legislative Sessions	
The First Legislature	
The Members	
The First Laws	
Sessions of the Legislature	
Sessions, 1849–1946	
Sessions, 1947–1966 (General and Budget)	
Sessions, 1967–1972 (Annual)	
Sessions, 1973–Present (Biennial)	
Extraordinary Sessions	
Length of Extraordinary Sessions	
Designation of Sessions	
War- or Enemy-caused Disaster Sessions	
Chapter VII—Legislators' Districts, Qualifications, Terms, and Compensation	
United States Senators	•••••
Congressional Term Limits (Declared Unconstitutional)	
Senate and Assembly Districts	
Reapportionment of Districts	
1965 Reapportionment	
1971 Reapportionment	
1981 Reapportionment	
1991 Reapportionment	
2001 Reapportionment	
Qualifications of Members of the Legislature	
California Term Limits	
Compensation of Members	
•	
Chapter VIII—Organization of the Legislature	
The New Member	
Election of Assembly Officers	
Chaplains	
1995–96 Organizational Session: An Assembly Stalemate	
Election of Senate Officers	
Inauguration of Governor and Lieutenant Governor	
The Rules of the Legislature	
Order of Business	
Pledge of Allegiance to the Flag	
Chapter IX—The Legislative Process	
Bills and Bill Titles	
Bills in the Early Sessions	
Governor's Message to the Legislature and the Budget	
The Budget Bill	
History of the Item Veto	
Constitutional Amendments	
Resolutions	
Joint Resolutions	
Concurrent Resolutions	
House and Senate Resolutions	

Intro	oduction of Bills
R	estriction on Bill Introduction
G	overnor's Reorganization Plans
Bill	s and Standing Committees
	ond Reading and Engrossment of Bills
	rd Reading and Passage of Bills
	he Consent Calendar
	nbers Required to Vote
	ence of Quorum
Call	of the House
Rec	onsideration of Bills
	endments by the Other House
	currence in Amendments of Other House
	ference Committees
	ollment of Bills
	s Signed by the Governor
Gov	rernor's Veto
	en Laws Go Into Effect
	ournment
	al Disposition of Legislative Records
	Committee System
	he Rules Committees
	he Fiscal Committees
	ppropriations Committees
Т	he Joint Rules Committee
Т	he Joint Legislative Budget Committee
T	he Joint Legislative Audit Committee
Chapt	er X—Legislative Personnel
Sup	port Staff/Agencies
Ť	he Legislative Counsel
	he Legislative Analyst
	he California Law Revision Commission
В	ureau of State Audits
C	apitol Branch of the State Library
	ate and Assembly Staff
	hief Clerk of the Assembly
	ecretary of the Senate
	ergeant at Arms
	he Speaker's Staff
Т	he President pro Tempore's Staff
	enate Office of Research
	fajority and Minority Caucus Consultants
	ommittee Consultants
T	he CAPITOL Institute
	omputer Support Staff
Č	apital Fellows Programs
H	listory and Description of the Fellowship Programs
C	hief Clerk's Internship Program
	er XI—The Capitol
	Siting of a Capitol
	an Jose
	'allejo
	enicia
	he First State House in Sacramento
	acramento's Second State House
	an Francisco
	acramento (Capital Comes to Rest)
	'alabrating ('alitornia's Past: Lagislatura Paturns to Ranicia

The Capitol Building	
The Annex	
Restoration of the Old Capitol	
Temporary Legislative Chambers	
The Restored Capitol	
The Restored Legislative Chambers	
The Members' Desks	
Media Facilities	
Public Address System	
Electronic Rollcall System	
The Galleries	
Legislative Office Building	
Capitol Park	
Capitol Park Memorials	
-	
Chapter XII—Legislative Printing	
The Office of State Publishing	
State Printing System	
The Bill Room	
Number of Copies of Legislative Publications	
Daily Publications	
The Daily Journal	
The Daily File	
The History	
Bills	
Other Legislative Publications	
Legislative Index and Table of Sections Affected	
The Summary Digest	
The Chapters	
The Statutes	
The Legislative Handbook	
The Constitution	
Postsession Publications	
Corrected Journals	
Final Journals	
The Final Histories	
Chapter XIII—Media Coverage of the Legislature	
Talaxiaina tha Lagislatura	•••••
Televising the Legislature	
Glossary of Legislative Terms	
Appendices	
Appendix A—Sessions of the California Legislature	
Appendix B—Governors, Lieutenant Governors, and Speakers of the Assembly	
Appendix C—California's Statewide Elective Officers	
Governors	
Lieutenant Governors	
Secretaries of State	
Attorneys General	
State Treasurers	
State Controllers	
Superintendents of Public Instruction	
Insurance Commissioners	
Appendix D—California's Supreme Court	
Chief Justices	
Justices	

	Page
Appendix E—California's Legislature—Elected Officers	265
Officers of the Assembly	265
Officers of the Senate	268
Chaplains of the Senate and Assembly	270
Appendix F—Legislative Counsels	273
Appendix G—California Budget Bills, 1950–2005	275
Appendix H—Partisan Composition, 1950–2006	277
Appendix I—California Special Elections, 1961–2005	279
Appendix J—State Emblems, Insignia, Song, and Poet Laureate	281
The State Emblems	281
State Animal	281
State Bird	281
State Colors	282
State Dance	282
State Folk Dance	282
State Fish	282
State Flag	283
State Flower	284
State Marine Fish	284
State Motto and Official Nickname	284
State Prehistoric Artifact	285
State Song	285
State Tree	285
Other Emblems	286
State Mineral	286
State Rock	286 286
State Gemstone	286
State Insect	287
State Fossil	287
State Marine Mammal	287
State Soil	287
State Tartan	288
State Gold Rush Ghost Town	288
State Tall Ship	288
State Silver Rush Ghost Town	288
Poet Laureate	288
Appendix K—Official Seals	291
State—Executive—Legislative—Judicial	291
The Great Seal	291
Governor's Seal	292
The Seal of the Assembly	293
The Seal of the Senate	294
Seal of the Supreme Court	295
Appendix L—Origin and meaning of the traffic Camornia	297
Appendix M—Origin and Meaning of the Names of the Counties of California With County Seats and Dates Counties Were Created	299
Appendix N—Governor's Mansion and Flag	309
The Mansion	309
First Mansion	309
Second Mansion	311
Unoccupied Mansion	311
Current Efforts to Build a Governor's Mansion	313
The Governor's Flag	313
Appendix O—Flags That Have Flown Over California	315

	Page
Appendix P—Samples of Legislative Publications	317
Journal	317
File	318
History	320
Index	321

List of Photographs and Illustrations (credits in parentheses)

Southwestern View of Capitol, circa 1880 (State Capitol Museum)	iv
Gallery of Presidents pro Tempore 1957–2006 (Secretary of Senate)	XV
Gallery of Speakers 1961–2006 (Chief Clerk of Assembly)	xvi
Capitol Grounds, circa 1890 (State Capitol Museum)	xxiii
Mission San Diego de Alcalá (California State Library)	
Act for Admission of California	5
The Constitution of 1849 (California State Archives)	6
Governor James Rolph Inaugural Address (California State Library)	22
Electoral College, 2000 (Russell Collins Stiger)	34
Governor Arnold Schwarzenegger Signing Bill (Office of the Governor)	42
First Supreme Court of California, 1849 (California State Library)	58
California Supreme Court (Administrative Office of the Courts)	58
California State Assembly in Session, 1927 (California State Library)	68
Assembly Chambers, 1869 (California State Library)	70
California Senate in Session, 1920 (California State Library)	72
California Assembly in Session, 1910 (California State Library)	75
2000 Reapportionment Map	82
Members-elect sworn in as Senators, 1996 (Secretary of Senate)	96
Life Cycle of Legislation (Chief Clerk of Assembly)	104
First Page of Assembly Bill No. 392, 2005–06 Regular Session	115
First Page of Senate Bill No. 406, 2005–06 Regular Session	122
Assembly Rules Committee, 1969	134
Budget Bill, 2005	136
Legislative Staff in Chamber, 1999 (Russell Collins Stiger)	147
Chief Clerk, Arthur Ohnimus (1923–1963)	148
Secretary of Senate, Joe Beek (1919–1968)	149
California's State Capitol, circa 1947 (State Capitol Museum)	156
Siting of a Capitol: Monterey (California State Library)	157
Early State Capitol: San Jose (California State Library)	158
Early State Capitol: Vallejo (California State Library)	159
Early State Capitol: Benicia (California State Library)	161
First Capitol at Sacramento (California State Library)	162
Second Capitol at Sacramento (California State Library)	163
Early State Capitol: San Francisco (California State Library)	164
California's Capitol, 1878 (California State Library)	165
Steam-powered Tractor Hauls Columns, 1870 (California State Library)	166
Capitol Under Construction, circa 1867 (State Capitol Museum)	166
Capitol Nearing Completion, 1872 (California State Library)	167
Benicia Capitol, Sesquicentennial Session, 2000 (Brian Ebbert)	168
Benicia Session, 2000 (Russell Collins Stiger)	169
State Capitol as it appeared in 1879 (California State Library)	170
Capitol, Electric Light Carnival, 1895 (California State Library)	171
1906–1908 Capitol Remodel (California State Library)	172
California Supreme Court in Apse, 1890 (California State Library)	173
State Law Library, 1904 (California State Library)	173
Basement Garage, 1950s (California Department of Transportation)	174
Capitol Building During 1976–1981 Restoration (State Capitol Museum)	178
Legislative Office Building, 1999 (Russell Collins Stiger)	185
Assembly Chamber	186
Senate Chamber	187
View of Capitol Park, circa 1940 (State Capitol Museum)	188
View of Capitol, circa 1883 (California State Archives)	189
East End Complex (Russell Collins Stiger)	190
Father Serra Memorial (Russell Collins Stiger)	191
California Firefighter Memorial (Russell Collins Stiger)	192
California Vietnam Veterans Memorial (Don Drumheller)	193
Spanish-American War Memorial (Russell Collins Stiger)	193

	Page
California Veterans Memorial (Russell Collins Stiger)	193
Capitol Park, Showing Apse, 1901 (State Capitol Museum)	194
Interior View of Apse, circa 1890 (State Capitol Museum)	194
Office of State Printing, circa 1940 (California State Library)	196
Printing Pressmens Union, 1920 (California State Library)	198
Office of State Publishing (Department of General Services)	199
Reporters and Photographers at Capitol Press Conference	214
California State Flag	283
Former Poet Laureate Charles Garrigus, 1999 (Russell Collins Stiger)	289
Great Seal of the State of California	292
Governor's Seal	292
Seal of the Assembly	293
Seal of the Senate	294
Seal of the Supreme Court	295
Mural by Lucile Lloyd (Kathy Humphrey, Senate Rules Committee)	296
First Governor's Mansion (California State Library)	309
Second Governor's Mansion	310
Unoccupied Governor's Mansion (State Capitol Museum)	312
Governor's Flag	313
California: The Golden State—A Quick Information Guide	xix
California: The Golden State—A Quick Information Guide Amendments to the Constitution of 1879, 1880–2005	xix 12
Amendments to the Constitution of 1879, 1880–2005	
	12
Amendments to the Constitution of 1879, 1880–2005	12 62
Amendments to the Constitution of 1879, 1880–2005	12 62 206
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006	12 62 206 208
Amendments to the Constitution of 1879, 1880–2005	12 62 206 208 241
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors	12 62 206 208 241 245 253 254
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State	12 62 206 208 241 245 253 254 255
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General	12 62 206 208 241 245 253 254 255 256
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers	12 62 206 208 241 245 253 254 255 256 257
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers	12 62 206 208 241 245 253 254 255 256 257 258
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction	12 62 206 208 241 245 253 254 255 256 257 258 259
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners	12 62 206 208 241 245 253 254 255 256 257 258 259 260
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court	12 206 208 241 245 253 254 255 256 257 258 259 260 261
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Justices of Supreme Court	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 262
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Justices of Supreme Court Officers of Assembly	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 262
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Justices of Supreme Court Officers of Assembly Officers of Senate	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 262 265 268
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Justices of Supreme Court Officers of Assembly Officers of Senate Chaplains of Senate and Assembly	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 262 265 268 270
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Ustices of Supreme Court Officers of Assembly Officers of Senate Chaplains of Senate and Assembly Legislative Counsels	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 265 268 270 273
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Justices of Supreme Court Officers of Assembly Officers of Senate Chaplains of Senate and Assembly Legislative Counsels California Budget Bills, 1950–2005	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 262 265 268 270 273 275
Amendments to the Constitution of 1879, 1880–2005 Terms and Salaries of Judges Measures Introduced—1957–2005 Measures Chaptered—1961–2005 Sessions of the California Legislature, 1849–2006 Governors, Lieutenant Governors, and Speakers, 1849–2006 Governors of California Lieutenant Governors Secretaries of State Attorneys General State Treasurers State Controllers Superintendents of Public Instruction Insurance Commissioners Chief Justices of Supreme Court Ustices of Supreme Court Officers of Assembly Officers of Senate Chaplains of Senate and Assembly Legislative Counsels	12 62 206 208 241 245 253 254 255 256 257 258 259 260 261 265 268 270 273

GALLERY OF PRESIDENTS PRO TEMPORE 1957–2006*



Hugh Burns (D) Jan. 1957–May 1969



Howard Way (R) May 1969-Feb. 1970



Jack Schrade (R) Feb. 1970-Jan. 1971



James R. Mills (D) Jan. 1971–Nov. 1980



David Roberti (D) Dec. 1980–Jan. 1994



Bill Lockyer (D) Jan. 1994–Feb. 1998



John L. Burton (D) Feb. 1998-Nov. 2004



Don Perata (D) Dec. 2004–

^{*} Presidents pro Tempore that have served since the Legislature became a full-time, professional body, upon the adoption of Proposition 1-a, November 8, 1966.

GALLERY OF SPEAKERS 1961–2006*



Jesse M. Unruh (D) Sept. 1961-Jan. 1969



Bob Monagan (R) Jan. 1969–Jan. 1971



Bob Moretti (D) Jan. 1971–June 1974



Leo T. McCarthy (D) June 1974–Nov. 1980



Willie L. Brown, Jr. (D) Dec. 1980-June 1995



Doris Allen (R) June 1995–Sept. 1995



Brian Setencich (R) Sept. 1995–Jan. 1996



Curt Pringle (R) Jan. 1996–Nov. 1996



Cruz M. Bustamante (D) Dec. 1996–Feb. 1998



Antonio R. Villaraigosa (D) Feb. 1998–Apr. 2000



Robert M. Hertzberg (D) Apr. 2000–Feb. 2002



Herb J. Wesson, Jr. Feb. 2002–Feb. 2004

^{*} Speakers that have served since the Legislature became a full-time, professional body, upon the adoption of Proposition 1-a, November 8, 1966.

GALLERY OF SPEAKERS 1961–2006* (continued)



Fabian Núñez Feb. 2004-

^{*} Speakers that have served since the Legislature became a full-time, professional body, upon the adoption of Proposition 1-a, November 8, 1966.

A Quick Information Guide

GENERAL INFORMATION

- OEI VEIG IE II VI OIGINI	
State Capital	Sacramento
Date California Admitted as a State	September 9, 1850
State Motto	"Eureka" (Greek: "I have found it!")
Population ¹	37,172,015
Number of Registered Voters ²	15,839,327
Population Density ³	234.3 people/sq. mi.
Land Area (includes 2,674 sq. mi. of inland water)	158,648 sq. mi.
Highest Elevation (feet above sea-level)	14,495 ft. (Mount Whitney)
Lowest Elevation (feet below sea-level)	282 ft. (Death Valley)
Total Number of Counties	58
Five Largest Cities (by population) ⁴	
Los Angeles	3,976,071
San Diego	1,311,162
San Jose	953,679
San Francisco	798,680
Long Beach	490,166
Five Largest Counties (by population) ⁵	
Los Angeles	10,245,572
Orange	3,072,336
San Diego	3,066,820
San Bernardino	1,991,829
Riverside	1,953,330
Five Largest Counties (by square miles)	
San Bernardino	20,061
Inyo	10,192
Kern	8,141
Siskiyou	6,287
Fresno	5,963

California has the largest population of any state. California Department of Finance estimate, May 2006.
 Secretary of State, Report of Registration, September 9, 2005.
 U.S. average population density is 80 people/square mile. Population density = population/land area.
 California Department of Finance estimate, May 2006.
 Collision of Finance estimate, May 2006.

⁵ California Department of Finance estimate, May 2006.

A Quick Information Guide — Continued

GOVERNMENTAL/POLITICAL INFORMATION FEDERAL LEGISLATORS

694,536	
OFFICERS	
13 (Governor, Lt. Governor, Secretary of State, Attorney General, Treasurer, Controller Superintendent of Public Instruction, Board of Equalization (4), Insurance Commissioner)	
2 four-year terms	

STATE LEGISLATURE

7

Number of Members, California Legislature	120 (80 Assembly/40 Senate)
Length of Assembly Term	2 years
Length of Senate Term	4 years
Length of Assembly Term Length of Senate Term Term Limits on State Legislators 7	Assembly: 3 two-year terms Senate: 2 four-year terms
People Represented in Each Assembly District	460,130
People Represented in Each Senate District	920,259

Number of Justices on State Supreme Court

U.S. Representatives serve 2-year terms; U.S. Senators serve 6-year terms.
 Although term limits for Members of Congress were approved by California voters in 1992 (Proposition 164), the U.S. Supreme Court in 1995 invalidated state-imposed term limits on Congressional representatives.

A Quick Information Guide — Continued

GOVERNMENTAL/POLITICAL INFORMATION—continued

LEGISLATIVE VOTING REQUIREMENTS

Vote Requirement to Pass Statutes	Majority (41 Assembly/21 Senate)
Vote Requirement to Pass Appropriations, Budget, Constitutional Amendments, and Urgency Bills	Two-thirds in each House (54 Assembly/27 Senate)
Veto Override Vote Requirement	Two-thirds in each House (54 Assembly/27 Senate)
Ratification of Amendment to U.S. Constitution	Majority vote of each House (by Joint Resolution)

MISCELLANEOUS LEGISLATIVE INFORMATION

Impeachment Power	Assembly indicts, drafts "articles of impeachment," and elects "managers" to prosecute; Senate tries and votes on impeachment.		
Legislative Publications	Daily File Weekly History Daily Journal Secretary of Senate Chief Clerk of Assembly Sergeant at Arms (in each House) Chaplain (in each House) Senatoris Est Civitatis Libertatem Tueri (Latin: "It is the duty of a Senator to guard the liberty of the Commonwealth.")		
Non-Member Officers of Legislature			
Motto of State Senate			
Motto of State Assembly	Legislatorum Est Justas Leges Condere (Latin: "It is the duty of Legislators to make just laws.")		

A Quick Information Guide — Continued

ELECTED OFFICIALS' SALARIES

ANNUAL SALARIES OF ELECTED STATEWIDE OFFICERS 8

Governor	\$175,000
Lt. Governor	\$131,250
Attorney General	\$148,750
Secretary of State	\$131,250
Controller	\$140,000
Treasurer	\$140,000
Superintendent of Public Instruction	\$148,750
Insurance Commissioner	\$140,000
Members, Board of Equalization	\$131,250

⁸ Salaries effective December 5, 2005, pursuant to California Citizens Compensation Commission resolution adopted May 23, 2005. See pages 93–94 for legislators' salaries. See pages 83–84 for Congressional salaries. See page 62 for judicial salaries.



Capitol Grounds, circa 1890 (photo taken from hot air balloon)

California's Legislature

The footnotes in this work contain the following abbreviations to legal reference materials:

U.S.—United States Reports (published opinions of the United States Supreme Court)

F. 2d—Federal Reporter, Second Series (published opinions of U.S. Circuit Courts of Appeal)

U.S.C.A.—United States Code Annotated

Fed. Reg.—Federal Register

Cal.—California Reports (published opinions of the California Supreme Court; inclusion of a number denotes subsequent series, i.e., Cal. 2d denotes California Reports, Second Series)

Cal. App. 2d—California Appellate Reports, Second Series (published reports of California Courts of Appeal; also, Cal. App. 3d)

Op. Att'y Gen.—California Attorney General Opinions

P.—Pacific Reporter (published opinions from courts of the pacific region; also, **P. 2d**)

A. 2d—Atlantic Reporter, Second Series (published opinions from atlantic region courts)

Pa., Okl.—Pennsylvania and Oklahoma Reports, respectively (court opinions from Pennsylvania and Oklahoma state courts)

For convenience, references to the California Constitution of 1879 are cited "Constitution," while the federal document is identified as "United States Constitution."

Please note that the code citations contained herein represent the law of the State of California as it existed December 31, 2005. They do not, in many instances, reflect changes made during the 2005–06 session or later.

The full text of this publication is available to the public via the internet at: "www.leginfo.ca.gov". Other useful legislative information, including bill text, California Codes, bill analyses, and bill histories are also available at this site.

